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MONETARY TIGHTENING AND U.S. BANK FRAGILITY IN 2023: MARK-TO-MARKET LOSSES AND UNINSURED DEPOSITOR RUNS?

Erica Xuewei Jiang Gregor Matvos Tomasz Piskorski Amit Seru

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Monetary Tightening and U.S. Bank Fragility in 2023: Mark-to-Market Losses and Uninsured Depositor Runs? Erica Xuewei Jiang, Gregor Matvos, Tomasz Piskorski, and Amit Seru NBER Working Paper No. 31048 March 2023, Revised July 2024 JEL No. G2,L5

ABSTRACT

We develop a conceptual framework and an empirical methodology to analyze the effect of rising interest rates on the value of U.S. bank assets and bank stability. We mark-to-market the value of banks' assets due to interest rate increases from Q1 2022 to Q1 2023, revealing an average decline of 10%, totaling about \$2 trillion in aggregate. We present a model illustrating how asset value declines due to higher rates can lead to self-fulfilling solvency runs even when banks' assets are fully liquid. Banks with high asset losses, low capital, and, critically, high uninsured leverage are most fragile. A case study of the failed Silicon Valley Bank confirms the model insights. Our empirical measures of bank fragility suggest that, in the absence of regulatory intervention, many U.S. banks would have been at risk of self-fulfilling solvency runs.

Erica Xuewei Jiang Marshall School of Business University of Southern California Los Angeles, CA 90089 erica.jiang@marshall.usc.edu

Gregor Matvos Kellogg School of Management Northwestern University 2211 Campus Drive Global Hub 4361 Evanston IL, 60208 and NBER gregor.matvos@kellogg.northwestern.edu Tomasz Piskorski Columbia Business School 3022 Broadway Uris Hall 810 New York, NY 10027 and NBER tp2252@columbia.edu

Amit Seru Stanford Graduate School of Business Stanford University 655 Knight Way and NBER aseru@stanford.edu

1. Introduction

Silicon Valley Bank (SVB) failed in a "run" on March 10, 2023, following a sharp tightening of monetary policy from March 2022. The idea that rising interest rates can lead to bank instability is intuitive and has historic precedent in the savings and loan (S&L) crisis.¹ Tighter monetary policy has a significant negative impact on the value of long-term assets on bank balance sheets. If banks' asset values decline relative to liabilities, such declines can lead to bank instability through two channels. First, a bank can become fundamentally insolvent if asset values exceed the value of its liabilities. This is particularly likely for banks that have limited deposit franchise and need to increase deposit rates as interest rates rise. Second, uninsured depositors may run on the bank, causing it to fail; this is especially the case because uninsured depositors comprise about half of bank deposits (Egan, Matvos, and Hortacsu 2017). On the other hand, it is far from clear that asset losses induced by monetary tightening are sufficiently large to induce self-fulfilling runs by uninsured depositors. Banks may have a deposit franchise that could potentially mitigate a portion of the decrease in value on their asset side.² Moreover, while S&Ls' assets were illiquid. in the current banking environment, liquid assets represent a significant part of bank balance sheets. This makes it difficult for runs to arise in the canonical framework of Diamond and Dybvig (1983), in which asset illiquidity is paramount.

We develop a conceptual framework and an empirical methodology to analyze the effect of rising interest rates on the value of U.S. bank assets and bank stability when bank assets are liquid. We then apply this framework to monetary tightening episode of 2022. In the first part of the paper,

¹ In the 1980s and 1990s, nearly one-third of S&Ls failed due to losses incurred from long-term fixed-rate mortgages that declined in value when interest rates surged.

² Banks in concentrated markets and with stronger deposit franchise can be slower to raise their deposit rates in response to raising interest rates (e.g., Hannan and Berger 1991; Neumark and Sharpe 1992; Drechsler Savov, and Schnabl 2017; Egan, Matvos, and Hortascu 2017). This can reduce the market value of their liabilities (Drechsler, Savov, and Schnabl 2021).

we measure the losses due to interest rate increases from Q1 2022 to Q1 2023. Because bank call reports do not mark significant parts of their assets to their market values, we provide a mark-to-market calculation of these losses using tradable and liquid market indexes. Using the case of SVB, we show that the asset side alone cannot explain its failure. SVB was not an extreme outlier from the perspective of asset losses but was an outlier from the perspective of its liabilities; 92.5% of its deposits were uninsured, leading to significant withdrawals that ultimately resulted in the bank's collapse within two days. In other words, despite its liquid balance sheet, the SVB failure had the characteristics of a run by uninsured depositors.

In the second part of the paper, we present a model that illustrates that banks with liquid assets can become exposed to self-fulfilling *solvency runs* when monetary policy tightens. We model the existence of solvency runs, which arise even if banks' assets are fully liquid. This differentiates the model from liquidity run models. We consider a model of bank runs without assets illiquidity like in Egan, Matvos, and Hortacsu (2017) but extend it to study the role of maturity transformation: banks hold long maturity assets, exposing banks to asset declines due to monetary policy, and fund them with demandable deposits. Banks can also realize value on their liability side through their deposit franchise. Our model underscores the role of bank *uninsured leverage*, the concept developed in Jiang et al. (2020). We then use the insights from the model to compute several new empirical measures of bank fragility for the sample of all U.S. banks.

We start our analysis by observing that long-dated assets experienced significant value declines following the monetary tightening from Q1 2022 onwards initiated by the Federal Reserve to fight high inflation. From March 2022 to March 2023, the federal funds rate rose sharply from 0.08% to 4.57% (Figure 1A). As a result, long-dated assets experienced significant value declines. For instance, the exchange-traded fund (ETF) that tracks the market value of residential mortgages

(SPDR Portfolio Mortgage-Backed Bond ETF [SPMB]) declined by more than 10% (Figure 1B) from Q1 2022 to Q1 2023. Similarly, the market value of commercial mortgages indicated by the iShares commercial mortgage-backed securities (CMBS) ETF declined by more than 10% during this time. Long-maturity Treasury bonds were particularly affected by monetary policy tightening, with 10–20-year and 20+-year Treasury bonds losing about 25% and 30% of their market value, respectively, as suggested by iShares Treasury ETF (Figure 1C). Overall, long-duration assets like those held on bank balance sheets experienced very significant declines during the Fed's monetary policy tightening.

We mark to market losses on banks' assets due to interest rate increases from Q1 2022 to Q1 2023 using market-level prices of long-duration assets.³ We examine losses on banks' assets including their loan portfolios held to maturity, which have not been marked to market, as well as securities linked to real estate (e.g., mortgage-backed securities [MBS], CMBS, U.S. Treasurys, and other asset-backed securities [ABS]). These assets comprise more than two-thirds of bank assets (72% of \$24 trillion). Our findings indicate that by March 2023, bank assets declined on average by 10%. There are large differences in losses across banks, with the bottom 5th percentile experiencing a decline of approximately 20%. In aggregate, the market value of U.S. banking system assets became \$2.2 trillion lower than suggested by their book value, which is on the order of aggregate bank capital (Figure A1).

A case study of SVB confirms that banks' asset losses alone are insufficient to understand how monetary policy tightening affects bank stability. Bank capitalization, the central measure used by regulators to assess bank stability, is also insufficient. The share of uninsured funding, defined as

³ For assessments of U.S. banks' exposure to credit and interest rate risk in periods preceding the 2022–2023 monetary tightening episode, see, among others, Begenau, Piazessi, and Schneider (2015); Kelly, Lustig, and Van Nieuwerburgh (2016); Drechsler, Savov, and Schnabl (2017, 2021); Egan, Matvos, and Hortacsu (2017); Atkeson et al. (2018); Begenau and Stafford (2019); Xiao (2020), and Wang et al. (2022).

uninsured debt over assets in Jiang et al. (2020) plays a central role in driving bank run risk. The SVB case illustrates that intuition. About 500 banks (10%) had larger unrecognized losses than SVB. Similarly, 10% of banks had lower capital than SVB prior to monetary tightening, as well as post-tightening, accounting for mark-to-market losses. On the other hand, SVB had a disproportional share of uninsured funding: only 1% of banks had higher uninsured leverage. To put this number in context, a bank in the 5th percentile of uninsured leverage uses 6% of uninsured debt. For this bank, 94% of funding is not run-prone, comprising equity and deposits. For SVB, 78% of its assets were funded by uninsured deposits. This fact suggests that uninsured deposits played a critical role in the failure of SVB.

The SVB run, as well as subsequent bank failures present somewhat of a puzzle from the perspective of canonical panic run in the spirit of Diamond and Dybvig (1983) or Goldstein and Pauzner (2005). In these models, runs occur because bank assets are illiquid, like the mortgage loans of S&Ls in the 1980s and 1990s.⁴ But 62% of SVB assets were liquid cash and securities. So even if 78% of SVB liabilities were run-prone, SVB should likely not have been subject to a classic run due to illiquidity of assets. In fact, the average U.S. bank has a large share of liquid assets, with cash comprising 14% and securities another 25% (Table A1). This makes it difficult for runs to arise in the canonical framework in which asset illiquidity drives run behavior.

To analyze how monetary policy can trigger panic-induced runs in banks with liquid assets, we next develop a model. Banks have market power in the deposit market, which allows them to pay below the risk-free rate on insured and uninsured deposits. Unlike insured depositors, uninsured depositors stand to lose a part of their deposits if the bank fails, giving them incentives to withdraw their funds if they believe the bank is not sound. By doing so, they make the bank more likely to

⁴ See also Chen et al. (2020) for empirical evidence on panic-based runs based on the uninsured depositors' flows.

fail, justifying the withdrawal behavior. In other words, panic is rational. We call this type of a run a self-fulfilling solvency run. Our model illustrates that tighter monetary policy exposes banks to such self-fulfilling solvency runs. Banks invest in long and short maturity assets, exposing banks to asset declines when rates rise. When interest rates are relatively low, bank asset values are high enough that they can survive the withdrawal of all uninsured deposits. Then it is not rational for any individual depositor to withdraw, and the bank is immune to self-fulfilling solvency runs. When interest rates rise sufficiently, and thus asset values decline, self-fulfilling runs are possible. In fact, we illustrate that bank equity values can increase as interest rates rise if uninsured depositors believe banks are stable, but this also exposes banks to self-fulfilling runs by the same uninsured depositors. Banks with smaller initial capitalization, higher uninsured leverage, and higher share of awake depositors are more susceptible to such runs.

Motivated by our theoretical framework, we develop several empirical measures of bank stability, assessing them across various scenarios of uninsured depositor withdrawal behaviors. First, we examine *Uninsured Deposit Coverage Ratio*, which investigates whether the marked-to-market value of bank assets is sufficient to cover withdrawals by uninsured depositors. Second, we analyze *Insured Deposit Coverage Ratio*, which determines whether the remaining value of bank assets, following a hypothetical withdrawal by uninsured depositors, is adequate to cover the face value of insured deposits. Third, we examine *Capital Ratio*, which assesses the impact of withdrawals by uninsured depositors on the reported bank capital. This assessment reflects the perspective that reaching a negative value of book equity can also trigger bank closure by regulators. Last, we evaluate whether the marked-to-market value of assets is adequate to cover all non-equity liabilities (*Extreme Insolvency*). It's important to note that the assessments based on these measures implicitly incorporate the role of regulators in resolving bank failures (Granja, Matvos, and Seru 2017).

Overall, our calculations based on these measures suggest that, in the absence of regulatory intervention, many U.S. banks would have been at risk of self-fulfilling solvency runs, contingent upon the share of uninsured depositors considering withdrawal of their funds. In interpreting this assessment, it's crucial to consider it within our multiple equilibria framework. Since we lack a robust theory regarding the distribution of sunspots, we cannot determine the probability of such runs occurring at each bank. Put simply, our framework and results do not rule out the possibility of runs occurring only among a subset of banks that we identify as at risk. Additionally, our analysis does not account for the impact of recent policy interventions in the banking system because it is confined to the pre-policy intervention stage. In this regard, it is important to acknowledge that as of Q1:2024 only a few banks have failed. Both of these aspects could explain that as of 2024:Q1 only a few banks we identify as having elevated run risk have actually failed.

This being said, our empirical measures can help identify the banks that are more or less likely to be subject to solvency run risk, absent policy intervention, which could be of considerable interest to regulators. In that regard the subsequent bank failures of First Republic and Signature Bank have similar characteristics to the banks at risk we identify: a significant decline in the value of their assets and a high share of funding from uninsured depositors. The collapse of all these banks was also preceded by significant withdrawals of funds by uninsured depositors.

We conclude by discussing several extensions of our work. First, we note that banks did not hedge a vast majority of the decline of their assets due to increase in interest rates. Second, a large decline in banks' asset values quantified above has significantly eroded the banks' ability to withstand adverse credit events, including potential distress on banks' commercial real estate (CRE) loans. Finally, we discuss several possible extensions of our modeling framework.

Related Literature

There is a vast literature on banking and financial intermediation which we cannot do justice to here. We view our contribution to this literature as threefold. First, we develop a conceptual framework to analyze how an increase in interest rates (e.g., due to monetary policy tightening) leads to runs in an environment where bank assets are liquid and show that tighter monetary policy can expose banks to self-fulfilling solvency runs. We show how run exposure depends on the interaction of bank characteristics on the asset side (asset duration) with characteristics on the liability side, capital, and critically, *uninsured leverage*—a metric developed in Jiang et al. (2020). Second, we develop several empirical measures of bank exposure to self-fulfilling solvency runs. Third, we analyze the effect of rising interest rates on the value of U.S. bank assets and apply these measures to stress-test the U.S. banking system in March of 2023.

Our model is related to a vast literature on bank runs. A large part of this literature, including the seminal contribution of Diamond and Dybvig (1983), focuses on asset illiquidity as a central factor driving the runs. We instead focus on bank runs in an environment where bank assets are liquid such as Egan, Matvos, and Hortacsu (2017). We study the role of monetary policy in inducing "self-fulfilling solvency runs."

Our analysis also emphasizes the importance of accounting for the value creation by banks on both their asset and liability (deposit) side when analyzing the effects of monetary policy. It has been long established in the banking literature that banks in concentrated markets and with stronger deposit franchise can be slower to raise their deposit rates in response to raising interest rates, which could allow them to earn positive rents on their deposits (e.g., Hannan and Berger 1991; Neumark and Sharpe 1992; Drechsler, Savov, and Schnabl 2017; Egan, Matvos, and Hortacsu 2017; Egan, Lewellen, and Sunderam 2022, Wang et al. 2022). Our work is also related to Drechsler, Savov, and Schnabl (2021), who argue that the deposit franchise has hedging benefits

that effectively allow the banks to engage in the "*maturity transformation without an interest rate risk*." We show that this argument may need to be amended because of the possibility of self-fulfilling solvency runs. Interpreted within our model, Drechsler, Savov, and Schnabl (2021) focus on the hedging properties of the deposit franchise in the good equilibrium. We show that an alternative equilibrium exists in which such deposit franchise benefits can be eroded precisely in the states of the world when they would have been the most valuable due to solvency runs.

Our paper focusing on the interaction of monetary policy with bank stability is also connected to a large literature focusing on the pass-through of monetary policy through financial markets and the banking sector. In this regard, our analysis suggests that U.S. banks have significant risk exposure to higher interest rates that can lead to solvency bank runs. While outside the scope of our work, such fragility could have adverse effects on the real economy. This fragility of the U.S. banking system to higher rates can potentially constrain the conduct of monetary policy and should be considered by monetary policymakers and financial regulators.

Finally, there is also a literature on banking issues post-SVB's failure that emerged after the release of our paper on March 13, 2023. Drechsler et al. (2023) and Haddad, Hartman-Glaser, and Muir (2023) also provide models of how solvency bank runs can interact with monetary policy that feature broadly similar mechanisms to the one underlying our conceptual framework. Other papers in this literature include. among others, contributions by Cookson et al. (2023), Flannery and Sorescu (2023), Jiang et al. (2023), Granja et al. (2024), and Koont, Santos, and Zingales (2023).

2. Banks' Hidden Losses: "Marking to Market" Bank Assets

To understand the impact of interest rate increases on banks' asset values, we begin by examining bank balance sheets, following Jiang et al. (2020). Since a substantial portion of bank portfolios, specifically loans held to maturity, are not marked to market, we rely on ETFs across various asset

classes to conduct our analysis. We focus on assets comprising more than two-thirds of bank assets (72% of \$24 trillion). Among these, for the average bank, real estate loans account for approximately 42% of their assets (Table A1). Moreover, securities linked to real estate (e.g., MBS, CMBS, Treasurys, and other ABS) constitute approximately 24% of the average bank's assets. Notably, since we do not mark all the banks' assets, we may be underestimating the effect of interest rates on the remaining portion of the bank balance sheet, which we leave unchanged.

2.1 Methodology and Data

We mark bank assets to market in three steps:

- 1) We obtain the asset maturity and repricing data for all FDIC-insured banks in their regulatory filings (Call Report Forms 031 and 051) in Q1 2022. Banks are required to report the values of residential MBS and nonresidential MBS securities (Schedule RC-B). They are also required to report the values of loans secured by first liens on 1–4-family residential properties and all loans and leases excluding loans that are secured by first liens on 1–4-family residential properties (Schedule RC-C) by maturity and repricing breakdowns.⁵
- 2) We use traded indexes in real estate and Treasurys to impute the market value of real estate loans held on bank balance sheets.⁶ Longer-duration fixed-income assets were affected more by interest rate increases, so we want to adjust the market values of loans based on their maturity. Because of limited maturity information across residential mortgage-backed securities (RMBS) maturities, we use one RMBS ETF and then adjust across maturities using Treasury prices. As a baseline, we use changes in the market price of the U.S. Treasury bonds and RMBS from Q1 2022 to Q1 2023. To adjust for maturity, we use the iShares U.S. Treasury

⁵ The breakdowns are "less than three months," "three months to one year," "one to three years," "three to five years," "five to fifteen years," and "more than fifteen years."

⁶ Variable-rate notes are recorded as maturity at the repricing date in bank call reports.

Bond ETFs and the S&P Treasury Bond Indices across various maturities that match the maturity and repricing breakdowns in the call reports. For each of these ETFs and indices, we calculate the price declines since Q1 2022, plotted in Figure 1.

3) We compute the mark-to-market value loss as:

$$Loss = \sum_{t} RMBS \ multiplier \times (RMBS_{t} + Mortgage_{t}) \times \Delta TreasuryPrice_{t}$$

+ Treasury and Other Securities and Loans_t × Δ TreasuryPrice_t,

where *t* indicates the maturity and repricing breakdowns: less than 1 year, 1–3 years, 3–5 years, 5–10 years, 10–15 years, and 15 years or more. $\Delta TreasuryPrice_t$ is the market price change of Treasury bonds with maturity *t* from Q1 2022 to Q1 2023 that we obtained in the second step. RMBS and residential mortgages have additional risk due to prepayment risk. We account for this by constructing an *RMBS multiplier* that uses average market price changes of RMBS and Treasury bonds across various maturities over this period:

$$RMBS multiplier = \frac{\Delta iShare \ MBS \ ETF}{\Delta S\&P \ Treasury \ Bond \ Index}$$

We then define the mark-to-market asset value in Q1 2023 as total assets in Q1 2022 minus the mark-to-market value loss defined above. In some ways, our estimates are conservative, since we only marked down the value of real estate loans and other assets and securities and loans discussed above, rather than all assets on the bank balance sheets. On the other hand, in our main analysis we do not account for possible interest rate hedges that banks could have entered, potentially offsetting decline in value due to interest rate change. In an extension of our main analysis (Section 5.1), we show that the use of hedging and other interest rate derivatives was not large enough to offset a vast majority of the loss in the value of U.S. banks' assets that we quantify.

2.2 Declines in the Value of Banks' Assets

Marking the value of real estate loans, government bonds, and other securities results in significant declines in bank assets. Table 1 shows the aggregate losses in the U.S. banking system and their distribution among small and large banks and global systemically important banks (GSIBs). In total, the U.S. banking system's market value of assets is \$2.2 trillion lower than suggested by their book value of assets as of Q1 2023.⁷ This estimate is similar to the back-of-the-envelope \$2.16 trillion loss in Granja et al. (2024), derived from the reported duration of public bank assets.⁸

We present the distribution of asset declines due to unrealized losses in Figure 2A. The median value of banks' unrealized losses is around 9% after marking to market. The 5% of banks with the worst unrealized losses experience asset declines of about 20%. We note that these losses amount to a stunning 96% of the pre-tightening aggregate bank capitalization.

The losses do differ slightly across the size distribution. They are smallest for GSIBs at 7.4% and largest for large non-GSIB banks at 10%. Note that there are also differences in the uses of interest rate hedges across the size distribution of banks (especially GSIBs), as we discuss in Section 5.1. There are substantial differences in the types of loans from which the losses arise. For GSIBs, RMBS are the largest part of the losses, and for small banks, it is other loans.

⁷ Liquid RMBS indices are based on loan pools with shorter contractual maturities than the stated maturity of realestate-related loans and securities, and thus experience lower losses. As discussed later, assigning much shorter maturity to long-term residential real estate loans and RMBS results in aggregate asset declines in the U.S. banking system well in excess of \$1 trillion.

⁸ The reported duration of 4.6 years implies a 9% decline in bank asset values because of a two-percentage-point increase in the 10-year Treasury yield.

Perhaps somewhat puzzling at first, the recently failed SVB does not stand out as much in the distribution of marked-to-market losses. About 11% of banks --- i.e., more than 500 other banks --- suffered worse marked-to-market losses on their portfolio (Figure 2).

2.3 Robustness

In this subsection we discuss the robustness of our methodology and the associated asset value declines estimates due to the rising interest rates.

First, we mark to market 75% of bank assets, effectively treating the rest as having a duration of 0. For assets with insufficient information in call reports to apply our method, we take a conservative approach in assigning duration of 0. Assigning even a short duration to those remaining (non-cash) assets will generate larger bank losses than the ones we report.

Second, our computation relies on contractual maturities of loans and securities. These may differ from effective maturities, which can be shorter due to prepayment. This would lower the impact of rising rates on bank assets.⁹ On the other hand, rising interest rates could lower prepayment incentives. In this scenario, the effective maturity may increase as monetary policy tightens.

As a robustness check, we employ an alternative approach where we obtain pool-level MBS trading prices from TRACE and link them to loan maturity structures. Our analysis reveals that price changes across longer maturity structures do not decline as much as treasuries' price changes across long maturity structures. One possible reason for this phenomenon is that prepayment risk counters the effect of interest rate changes. However, these results should be interpreted with caution due to the infrequent trading of individual MBS securities and the limited availability of

⁹ Liquid RMBS indices are based on loan pools with shorter contractual maturities than the average stated maturity of real-estate-related loans and securities on bank balance sheets, and hence we cannot use them directly to mark to market our assets.

recent transaction price data. Nonetheless, employing this method, which relies on more conservative price declines by effectively assigning shorter-than-contractual maturity to real estate loans, we ascertain that aggregate asset declines in the U.S. banking system exceed \$1 trillion (assessed on 75% of bank assets). Importantly, our relative ranking of banks based on stability measures developed in Section 4 is unchanged, regardless of whether we use our standard method of marking-to-market bank assets or the more conservative one (see Figure A2 in the Appendix).

Third, we ignore the possibility that banks may have hedged their interest rate exposure using financial derivatives. Granja et al. (2024) analyze the extent to which U.S. banks hedged their asset exposure as monetary policy tightened in 2022. They use call report data for interest rate swaps, covering close to 95% of all bank assets, and supplement it with hand-collected data on broader hedging activity from 10K and 10Q filings for all publicly traded banks (68% of all bank assets). They find that interest rate swap use is concentrated among larger banks who hedge a small amount of their assets. Overall, only 6% of aggregate assets in the U.S. banking system are hedged by interest rate swaps. Therefore, the use of hedging and other interest rate derivatives was not large enough to offset a vast majority of the loss in the value of U.S. banks' assets.

Fourth, we further verify the validity of our estimates by using the data on bank asset duration from a sample of banks who choose to report such duration collected by Granja et al. (2024). The average reported duration of 4.6 years implies a 9.2% decline in bank asset values following a two-percentage-point increase in the interest rates.¹⁰ Applying this 9.2% decline to the \$24-trillion aggregate bank asset value results in the aggregate loss of value of about \$2.2 trillion,

¹⁰ The average duration is calculated based on the sample of 62 banks that voluntarily report the duration of their total assets in their 10K and 10Q filings. The two-percentage-point increase in rates approximates an increase in the 5- and 10-year Treasury yields within our analysis period. We also verified that our measure of mark-to-market asset declines is positively correlated with the reported duration within this sample of banks.

which is very close to the \$2.16 trillion estimate implied by our method.

Finally, we briefly contrast our estimates with other studies that attempted such calculations. Using a similar back-of-the envelope duration calculation from selected banks Drechsler et al. (2023) found a decline in the aggregate bank asset value of \$1.75 trillion, in the ballpark of our estimate. Flannery and Sorescu (2023) find losses in the order of \$1.1 trillion. They employ a similar methodology to ours with some notable distinctions that may account for the disparities between their figures and ours. It is crucial to emphasize, however, that their calculations align with the lower end of our own estimates, as discussed above.¹¹

Overall, our estimates broadly align with external measures, variations in our methodology, and different methods. Differences in estimates are likely attributed to specific assumptions regarding asset characteristics, which are not evident in the call report data. Additionally, differences may arise from the application of a variant of our methodology to a distinct subset of bank assets. Regardless of the approach, bank asset losses are very substantial compared to their preexisting book capital, impacting a broad spectrum of banks. We anticipate that regulators, equipped with more granular regulatory data at their disposal compared to call reports, can employ our methodology to conduct even more rigorous and nuanced assessments.

3. The Role of Uninsured Leverage

3.1 Banking Sector and the Case of SVB

¹¹ There are some considerable differences between our approach with those of the authors. First, their losses are based on market value as of Q4 2022 instead of Q1 2023. Second, instead of marking to market using changes in market prices, they obtain the fair values reported by banks in call reports for some asset categories. For assets without reported fair values, they need to make assumptions about loan interest rates to determine the cash flow schedule, which are not required in our approach. Finally, they assign shorter maturities to loans in some maturities than we do, because we need to get the market prices of market indices with the corresponding maturities.

We next turn to assessing banks' funding structures before the monetary tightening. We show that SVB was not especially thinly capitalized relative to other banks. Instead, we show that it stood out on the dimension of uninsured leverage, making it much more run-prone than other banks. Table A1 presents the funding structure of the U.S. banking industry prior to the monetary tightening. The average bank funds 10% of their assets with equity, 63% with insured deposits, and 27% with uninsured debt comprising 23% uninsured deposits and 4% other debt funding.¹² There was very little difference in the capitalization across banks prior to monetary policy tightening. The 10th percentile best capitalized bank had a ratio of equity to assets (E/A) of 14%, while the 10th percentile worst capitalized bank had 8% capital. Again, SVB is not an outlier—it is at the 10th percentile of capitalization of U.S. banks.

SVB did stand out from other banks in its distribution of uninsured leverage, the ratio of uninsured debt to assets (see Jiang et al. 2020 for a more comprehensive analysis of uninsured leverage of the U.S. banking and shadow banking sectors). Banks differ significantly in the share of funding they obtain from uninsured sources. The 5th percentile bank uses 6% of uninsured debt to fund its assets. For this bank, 94% of funding is not run-prone to withdrawals by the uninsured depositors.

On the other hand, the 95th percentile bank funds 52% of its assets with uninsured debt. For this bank, even if only half of uninsured depositors panic, this leads to a withdrawal of a quarter of total marked-to-market value of the bank. SVB was in the 99th percentile of distribution in uninsured leverage. Over 78% of its assets were funded by uninsured deposits. This fact suggests that uninsured deposits played a critical role in the failure of SVB. We formalize this insight in a simple framework below.

¹² As shown in Table A1 Panel B, only less than 1% of the uninsured deposits are time deposits with time to maturity and repricing in more than a year.

3.2 Self-Fulfilling Solvency Runs, Sleepy Depositors, and Monetary Policy

In this section, we present a model that illustrates that banks can become exposed to self-fulfilling solvency runs when monetary policy tightens. In the current banking environment, liquid assets represent a significant part of bank balance sheets. This makes it difficult for runs to arise in a framework of Diamond and Dybvig (1983) or Goldstein and Pauzner (2005), in which asset illiquidity is paramount. Instead, we model the existence of solvency runs, which arise even if banks' assets are fully liquid. This differentiates the model from liquidity run models. Banks have market power in the deposit market, which allows them to pay depositors below the risk-free rate (e.g., see Egan, Matvos, and Hortacsu (2017), Drechsler, Savov, and Schnabl (2017)). In return for banking services, depositors are willing to earn low deposit rates if they believe that the bank is not sound, on the other hand, they withdraw their deposits making the bank less sound.

We call this mechanism a self-fulfilling solvency run and extend it to study the role of maturity transformation: banks hold long maturity assets, exposing banks to asset declines due to monetary policy and fund themselves with demandable deposits. The basic mechanism is the following. When the risk-free interest rate is low, bank asset values are high enough that they can survive uninsured depositor withdrawals. Then it is not rational for any individual depositor to withdraw, and the bank is immune to self-fulfilling solvency runs. When interest rates rise sufficiently, and thus asset values decline, self-fulfilling runs are possible. In fact, we illustrate that bank equity values can increase as interest rates rise if uninsured depositors believe that banks are stable, but this also exposes banks to self-fulfilling runs by the same uninsured depositors. We use the model to highlight the central role of uninsured leverage in exposing banks to self-fulfilling solvency runs in the data, and then use this insight to empirically study solvency run potential in Section 4.

We present a simple and stylized model that takes assets, liabilities, and markups of banks as exogenous to illustrate the basic mechanism of solvency runs and their interaction with uninsured leverage.¹³ This allows us to generate predictions that can be taken to data.

Setting

A monopolist bank has long-dated assets and liabilities (deposits) in place. We study how the withdrawal behavior of uninsured depositors interacts with monetary policy and the consequences for bank stability.

Bank Assets

A bank holds two assets normalized to a book value of 1: c shares of bank assets is interestinsensitive cash with a duration of 0, and (1 - c) shares of its assets are risk-free liquid perpetuities (e.g., T-bonds with infinite maturity), paying an annual coupon r_0 . Because cash has a duration of 0, (1 - c) effectively captures the duration of the bank's assets and their sensitivity to interest rate risk. The perpetuities are completely liquid: the bank can always sell them at their present value of coupons discounted at the risk-free rate. At the risk-free rate r_f , the market value of bank assets is given by $c + (1 - c)\frac{r_0}{r_f}$.

Deposits

The bank's existing liabilities comprise insured and uninsured deposits with face value l_i and l_u , respectively. We refer to the share of funding from uninsured debt, l_u , as *uninsured* book leverage. The bank therefore has (book) capital $e_b = 1 - (l_i + l_u)$. Existing depositors can keep their deposits with the bank or withdraw them to invest in outside goods such as a money market fund

¹³ Egan, Matvos, and Hortacsu (2017) endogenize bank size, financing choices, and markups; Jiang et al. (2020) study the role of uninsured leverage in a model of banks and shadow banks.

or deposits at other banks, which earn $\mu(r_f) < r_f$. The external rate increases in the risk-free rate $1 > \mu'(r_f) > 0$. On the other hand, if the bank fails, *uninsured* depositors realize a flow cost of failure $v_f > 0$; in other words, prevailing rates do not compensate uninsured depositors if they think the bank will fail for sure. There is no utility loss of default for insured depositors. This payoff structure captures the idea that depositors are willing to pay to obtain deposit services and want to use these services if the bank is sound, but uninsured depositors prefer to withdraw their funds to keeping them in the bank, if the bank will fail. In this setting, banks have market power in the deposit market, which may give rise to franchise value.

To further map the model to the data, we assume that *s* shares of uninsured depositors are potentially "awake," while (1 - s) shares of the uninsured depositors are "sleepy" and keep the money in the bank irrespective of the bank's condition. This captures the idea that perhaps a part of the reason why investors hold deposits is so that they (rationally or not) do not have to pay attention to banks' health. Either way, depositors being sleepy makes it more difficult to sustain a self-fulfilling run. We also assume that all insured depositors are "sleepy." In practice, some of them may also be awake and consider withdrawing their money following an interest rate increase. It is easy to incorporate such deposit outflows in our framework, and these would only increase the range of model parameters when a "bad" run equilibrium can occur.

Bank Failure

In the baseline model, we assume that a bank fails when the bank is insolvent, i.e., when the market value of equity is negative in present value terms. Because bank default is initiated by regulators, we also consider alternative default rules when mapping the model to the data.

Equilibria

We consider pure strategy symmetric equilibria of the game between the depositors and the bank. Given the setup, the profit-maximizing pricing strategy of the bank is straightforward: it sets deposit rates at the outside option $\mu(r_f)$, expropriating the full depositor surplus. Insured depositors and sleepy uninsured depositors are passive and collect their deposit rates. The focus of the analysis is on the decision of awake uninsured depositors. There are two equilibria: a "no-run" equilibrium in which awake uninsured depositors do not withdraw, and a "run" equilibrium in which awake uninsured depositors withdraw.

The good equilibrium arises if bank fundamentals can support the uninsured depositors' belief that the bank is solvent. In other words, the market value of equity (franchise value) if depositors do not run, $e_{no run}$, has to be positive:

$$e_{no\ run}(r_f) = \underbrace{c + (1-c)\frac{r_0}{r_f}}_{PV\ Assets} - \underbrace{(l_i + l_u)\frac{\mu(r_f)}{r_f}}_{PV\ Deposit} \ge 0$$
(1)

To simplify notation, define the per-dollar net gain (or loss) on assets due to differences in interest rates as $\Delta a(r_f) = \frac{r_0 - r_f}{r_f}$, and the per-dollar value of deposit franchise as $\Delta f(r_f) = \frac{r_f - \mu(r_f)}{r_f}$. Then the market value of a bank in the no-run equilibrium comprises its book capital, the net value of its assets, and the deposit franchise of all deposits:

$$e_{no\,run}(r_f) = e_b + \underbrace{(1-c)\Delta a(r_f)}_{Assets\,Gain/Loss} + \underbrace{(l_i + l_u)\Delta f(r_f)}_{Deposit\,Franchise\,of\,Total\,Deposits} \ge 0$$
(2)

The bank can survive if the deposit franchise of all depositors and capital exceeds losses due to interest rates. In other words, better capitalized banks with more deposit franchise are less prone to bank failure.

A run equilibrium occurs if it is rational for an individual uninsured depositor who is awake to withdraw their funds, conditional on believing other awake uninsured depositors are also withdrawing. This occurs when the bank's equity value is negative if all awake depositors withdraw—i.e., if:

$$e_{run}(r_f) = e_b + \underbrace{(1-c)\Delta a(r_f)}_{Assets \ Gain/Loss} + \underbrace{(l_i + (1-s)l_u)\Delta f(r_f)}_{Deposit \ Franchise \ of \ Sleepy \ Deposits} < 0$$

With a little algebra, we can write the run condition as:

$$\underbrace{e_{b} + \underbrace{(1-c)\Delta a(r_{f})}_{Assets \ Gain/Loss} + \underbrace{(l_{i} + l_{u})\Delta f(r_{f})}_{Deposit \ Franchise \ of \ Total \ Deposits}} (3)}_{e_{no \ run}}$$

$$< \underbrace{sl_{u}\Delta f(r_{f})}_{Deposit \ Franchise \ of \ Awake \ Deposits}}$$

In other words, a run equilibrium can be supported if the value of the bank under the no-run condition is lower than the deposit franchise of runnable deposits.

Proposition 1: Combining the above expressions, the equilibrium structure is the following:

- 1) Unique no-run equilibrium when: $e_b + (1 c)\Delta a(r_f) + (l_i + l_u)\Delta f(r_f) \ge s l_u \Delta f(r_f)$
- 2) Multiple equilibria with run equilibrium possible when:

$$0 \le e_b + (1 - c)\Delta a(r_f) + (l_i + l_u)\Delta f(r_f) < sl_u\Delta f(r_f)$$

3) Unique equilibrium with bank insolvency when:

$$0 > e_b + (1 - c)\Delta a(r_f) + (l_i + l_u)\Delta f(r_f)$$

The structure of equilibria shows, unsurprisingly, that no-run equilibria are more easily supported in better capitalized banks with higher asset valuations and a higher overall deposit franchise value. The run equilibrium, on the other hand, critically depends on the types of deposits used to fund the bank. The higher the uninsured leverage, l_u , and more awake the depositors, s, the more runnable the bank is, especially if it derives a large share of its value from the deposit franchise $f(r_f)$. Intuitively, banks with a large uninsured deposit base can simultaneously support a large bank valuation and still be susceptible to bank runs.

More formally, there is a threshold:

$$s^* = \frac{e_b + (1 - c)\Delta a(r_f) + (l_i + l_u)\Delta f(r_f)}{l_u \Delta f(r_f)}$$
⁽⁴⁾

such that if the share of awake depositors s is less than or equal to that, $s \leq s^*$, we are in no-run equilibrium, assuming that $e_b + (1 - c)\Delta a(r_f) + (l_i + l_u)\Delta f(r_f) > 0$. If $s > s^*$, a "bad" run equilibrium becomes a possibility. Thus, we can think about $(1 - s^*)$ as a measure of bank solvency risk due to uninsured depositor runs. All else equal, this index of bank instability will be weakly higher for banks with higher uninsured leverage.

Monetary Policy, Franchise Value, and Bank Instability

Here we show that when interest rates rise sufficiently, and thus asset values decline, self-fulfilling runs are possible for banks, especially those with high uninsured leverage and a large share of awake depositors. We further illustrate the conditions under which bank equity values can increase as interest rates rise if uninsured depositors believe that banks are stable, but that this also exposes banks to self-fulfilling runs by the same uninsured depositors.

Higher interest rates make it easier to support a run equilibrium if interest rates increase asset losses at a faster rate than the franchise value of sleepy depositors—i.e., if:

$$-(1-c)\Delta a'(r_f) > (l_i + (1-s)l_u)\Delta f'(r_f)$$
⁽⁵⁾

In other words, banks that are most susceptible to a monetary-policy-induced run are those with more long-maturing assets (low c); high uninsured leverage, l_u (holding overall leverage $l_i + l_u$ fixed); and more awake depositors (high s).

While rising interest rates make it easier to support a run equilibrium, they can also lead to increased bank valuations if depositors believe that no run will take place. This situation occurs in banks when:

$$(l_i + l_u)\Delta f'(r_f) > -(1 - c)\Delta a'(r_f) > (l_i + (1 - s)l_u)\Delta f'(r_f)$$

$$\tag{6}$$

Consider banks whose per-deposit franchise value increases in interest rates $f'(r_f)$ but whose deposit base comprises runnable deposits with high sl_u . Their valuations increase if depositors believe the bank is stable, but also become most susceptible to a deposit run if those beliefs change.

Example 1: Self-fulfilling Solvency Bank Runs with Constant Deposit Markups

To better understand the role that deposit markups play in determining bank stability and equity valuations, consider the example of banks, which earn a constant markup on their deposits, so $\mu(r_f) = (1 - m)r_f$. Then $f(r_f) = m$ and the value of the deposit franchise is isolated from interest rates as $f'(r_f) = 0$. First, from condition (5), it is clear that rising interest rates in this case increase the support of bank runs if $\Delta a'(r_f) < 0$. They also lead to lower equity valuations when a run is absent. This is intuitive, since interest rates only operate through the asset valuations, which decline in interest rates.¹⁴ In this case as interest rates rise, asset values decline, decreasing bank valuations in the good equilibrium as well as the bad. When interest rates are sufficiently low so that the following condition is satisfied, only the good equilibrium exists:

¹⁴ This also implies that to obtain increasing equity valuations and increase in banking instability, banks pass-through a declining share of risk-free rates as interest rates rise—i.e., $\mu''(r_f) < 0$.

$$e_b + (1-c)\frac{(r_0 - r_f)}{r_f} + (l_i + (1-s)l_u)(1-m) \ge 0$$

When rates rise beyond the threshold r_f that makes the above expression negative, the run equilibrium emerges, and both equilibria coexist. Finally, if rates are sufficiently high so that:

$$e_b + (1-c)\frac{(r_0-r_f)}{r_f} + (l_i + l_u)m < 0,$$

the bank is fundamentally insolvent and cannot support the good equilibrium anymore.

Example 2: Self-fulfilling Solvency Bank Runs When the Deposit Franchise "Hedges" the Asset Interest Rate Exposure

We next illustrate that solvency bank runs can also happen even if the deposit franchise perfectly "hedges" the bank's asset interest rate exposure in the absence of deposit withdrawals. The intuition behind this insight reflects our above discussion: a bank run by the uninsured depositors destroys a part of the deposit franchise value along with its hedging benefits, which can render a bank insolvent.

To illustrate this in a simple example, consider a "pass-through" bank where $\mu(r_f) = r_0$, and so $\Delta f(r_f) = -\Delta a(r_f)$. We further assume that $l^i + l^u = (1 - c)$. Then the equity value in the case of no run is independent of interest rates and equal to:

$$e_{no\ run}(r_f) = \underbrace{c + (1-c)\frac{r_0}{r_f}}_{PV\ Assets} - \underbrace{(l_i + l_u)\frac{\mu(r_f)}{r_f}}_{PV\ Deposit} = \underbrace{c + (1-c)\frac{r_0}{r_f}}_{PV\ Assets} - \underbrace{(1-c)\frac{r_0}{r_f}}_{PV\ Deposit} = c$$

In this case, the changes in the value of a bank's deposit liability perfectly hedge the changes in the value of bank assets due to changes in interest rates. Consequently, in this case the bank is always solvent absent the deposit withdrawals, and the unique insolvency equilibrium is not possible. However, we can still have a case of multiple equilibria, with the solvency bank run being one of them, if interest rates increase sufficiently. Let $\gamma = \frac{r_0}{r_f}$, where lower γ corresponds to higher rates. Using (4) and simplifying, we find that the "awake" depositors' run threshold equals:

$$s^{*} = \frac{e_{b} + (1 - c)\Delta a(r_{f}) + (l_{i} + l_{u})\Delta f(r_{f})}{l_{u}\Delta f(r_{f})} = \frac{e_{b}}{l_{u}\Delta f(r_{f})} = \frac{cr_{f}}{l_{u}(r_{f} - r_{0})} = \frac{c}{(1 - \gamma)l_{u}}$$
(7)

We have several possibilities depending on the value of s^* . First, if $s^* \ge 1$, the bank can survive any run by the uninsured depositors. This corresponds to the case of a unique no-run equilibrium. Second, if $s^* < 1$, there are two possibilities. If uninsured depositors believe that share $s \le s^*$ of uninsured depositors is awake, we have a unique "good" equilibrium. Alternatively, any belief by the uninsured depositors that a share $s > s^*$ of the uninsured depositors is awake leads to multiple equilibria, with a "bad" run equilibrium leading to bank insolvency becoming a possibility. Banks with smaller initial capitalization (lower c) and higher uninsured leverage (higher l_u) have a smaller range of awake depositors supporting a "good" no-run equilibrium, increasing their fragility to uninsured depositor runs.

Numerical Example: We illustrate this point further in a simple numerical example. Consider a bank with initial value of assets equal to \$100 billion. The bank holds \$10 billion in cash and \$90 billion in Treasurys paying an annual coupon of 3% before monetary tightening (so that c = 0.1). The bank has \$90 billion of deposits, so that $(l^i + l^u) = 0.9$, at the "sticky" deposit cost of 3%. The current risk-free rate is 3%. Then, the market value of equity equals \$10 billion. Now suppose that the risk-free rate unexpectedly increases by 100 basis points to 4% (i. e., $\gamma = 0.75$). Note that this does not change the value of equity in the case of no run because the decline in the value of bank assets is perfectly hedged by the decline in the value of bank liabilities. As we discussed above, if the insured depositors are sticky, the bank's solvency will crucially depend on the

behavior of uninsured depositors. Suppose that the uninsured leverage $l_u = 0.8$. We can now compute the highest share of awake uninsured depositors that is sustainable in a unique equilibrium without a bank run. According to (7), we have $s^* = \frac{c}{(1-\gamma)l_u} = \frac{0.1}{0.25 \times 0.8} = 0.5$. Hence, any belief that up to half of uninsured depositors are awake can be sustained in a unique "good" equilibrium without a bank run and insolvency. The belief that more than half of uninsured depositors are awake will lead to multiple equilibria, with a solvency bank run being one of the equilibria.

4. Marked-to-Market Losses, Solvency, and Run Risk

Motivated by our analysis above, we next more systematically consider whether marking banks' assets to market renders a share of U.S. banks insolvent or exposes them to run risk. There are several challenges that arise when assessing whether banks are insolvent and run-prone, even after marking assets to market. First, it is difficult to evaluate the market value of deposit liabilities. On the one hand, deposits are on demand, and thus could be evaluated at their face value at prevailing market rates. On the other hand, there may be a positive spread between the Fed funds rates and deposit rates due to banks' market power, allowing banks to earn rents (Hannan and Berger 1991; Neumark and Sharpe 1992; Drechsler, Savov, and Schnabl 2017; Egan, Matvos, and Hortacsu 2017). Under this scenario, one may want to consider on-demand liabilities more akin to long-duration assets, which also lose value when rates rise (see Drechsler, Savov, and Schnabl 2021). Thus, not properly accounting for the market value of deposit liabilities could overestimate the degree of a bank's insolvency risk. In our model the bank run threshold is defined as negative market value of equity in present value terms, which yields the following model-guided condition:

$$e_{run}(r_{f}) = e_{b} + \underbrace{(1-c)\Delta a(r_{f})}_{Assets \ Gain/Loss} + \underbrace{(l_{i}+l_{u})\Delta f(r_{f})}_{Deposit \ Franchise} - \underbrace{sl_{u}\Delta f(r_{f})}_{Deposit \ Franchise} - \underbrace{sl_{u}\Delta f(r_{f})}_{of \ Awake \ Deposits}$$

According to Proposition 1, if $e_{run}(r_f)$ is negative, a run equilibrium can be supported. If one does not account for deposit franchise, i.e., $\Delta f(r_f) = 0$, it will overestimate the range of parameters at which bank run can be supported. All else equal, this over-estimation will be larger for banks with higher deposit franchise value.

We note that empirical implementation of the above condition would require assessing the market value of deposit liabilities, which is challenging. One way to think about calculating the franchise value is using "deposit betas" (Drechsler, Savov, and Schnabl 2021). "Deposit betas" defined in good equilibrium, however, would not be the right to use in our context since deposit betas could change dramatically when bad equilibrium is imminent. It is also unclear how run-prone different depositors are. For instance, Egan, Matvos, and Hortacsu (2017) estimate that uninsured deposits are somewhat elastic to default, but this elasticity can result in multiple equilibria. In other words, we would be assessing the franchise value of remaining deposits following a potential "partial" run by depositors – an empirical task that is inherently challenging to implement. Such complex counterfactuals are beyond the empirical assessments we are interested in this paper.

Our approach is instead simpler. Motivated by our framework in Section 3.2 we develop several empirical measures of bank stability, evaluating them across different scenarios of uninsured depositor withdrawal behaviors. First, we consider the *Uninsured Deposit Coverage Ratio*, which examines whether the marked-to-market value of bank assets is adequate to cover withdrawals by uninsured depositors. Second, we analyze the *Insured Deposit Coverage Ratio*, which determines whether the remaining value of bank assets after a hypothetical withdrawal by uninsured depositors is sufficient to cover the face value of insured deposits. Third, we assess the impact of withdrawals by uninsured depositors on the reported bank *Capital Ratio*, recognizing that such withdrawals may necessitate the liquidation of a portion of bank assets at their market values, effectively

leading to a decline in the equity value. Finally, we evaluate whether the marked-to-market value of assets is adequate to cover all non-equity liabilities (*Extreme Insolvency*). As we discuss below the assessments based on these measures implicitly incorporate the role of regulators, who play a central role in bank failures (Granja, Matvos, and Seru 2017).

4.1 Are Assets of U.S. Banks Sufficient to Cover Uninsured Deposits?

The first benchmarking exercise considers the run incentives of uninsured depositors from the perspective of assets after marking assets to market. Specifically, we consider whether the assets in the U.S. banking system are large enough to cover all uninsured deposits. Intuitively, this situation would arise if all uninsured deposits were to run, and the FDIC *did not close the bank prior to the run ending*.

Figure 3A plots the histogram of uninsured deposit coverage ratios assessing the ratio of uninsured deposits to assets and the ratio of uninsured deposits to marked-to-market assets. Figure 3B plots the ratio of uninsured deposits to assets against bank size. As we observe, while the decline in asset values increased the ratio of uninsured deposits to assets, virtually all banks (barring two) have enough assets to cover their uninsured deposit obligations. In other words, if the FDIC does not step in to protect the deposit insurance fund, or if the liquidation of the assets does not cause large enough fire sales, there may be no reason for uninsured depositors to run.¹⁵

Notably, SVB has marked-to-market assets that are barely enough to cover its uninsured deposits. This fact can help explain why the uninsured depositors run may have occurred for this bank.

4.2 Insured Deposits Coverage Ratio and Uninsured Depositor Runs

¹⁵ We note that the uninsured depositors could start running due to risk of further asset losses even if banks currently have enough assets to cover their uninsured deposit obligations.

We next measure banks' susceptibility to self-fulfilling solvency runs across various scenarios regarding the share of uninsured depositors withdrawing (i.e., *s* in the model) using bank balance sheet data and their marked-to-market asset declines. A bank typically fails because the FDIC steps in to protect insured depositors and puts a bank into receivership (Granja, Matvos, and Seru 2017). Thus, we consider a simple *empirical solvency condition* that reflects the idea that insured depositors being potentially impaired is the lower bar for FDIC intervention, although it is likely that the FDIC would intervene well before this scenario is reached. For that purpose, Figure 4 plots the distribution of ratios of insured deposit coverage based on different uninsured deposit withdrawal scenarios *s* calculated as follows:

Insured Deposits Coverage Ratio (*s*)

= Mark-to-Market Assets – s × Uninsured Deposits – Insured Deposits Insured Deposits

A negative value of this ratio means that the remaining mark-to-market asset value—i.e., after paying *s* uninsured depositors who withdraw their deposits—is not sufficient to repay the face value of all insured deposits. According to this metric, if such withdrawal manifests itself in equilibrium, and absent of other policy interventions, the bank will fail.

A negative value of this measure does not imply a bank fails; it only diagnoses that a bank can be susceptible to a run self-fulfilling solvency run equilibrium if uninsured depositors' panic. Because we do not have a good theory of the distribution of run sunspots, we cannot say with what probability such runs would occur at each bank.

We compute this measure across different levels of "awake" uninsured depositors, *s*. Note that the data on actual bank runs are not very informative in this regard because regulators often intervene and resolve a bank before a run is complete. We start by computing our measure for two cases for

s. In Case 1 (Figure 4A and 4B), we assume all uninsured depositors run (i.e., s = 1). In Case 2 (Figure 4C and 4D), we assume half of all uninsured depositors run (i.e., s = 0.5). We compare these cases before and after Fed monetary tightening. We then present in Figure 6 the sensitivity of the U.S. banking system to uninsured depositor runs for a range of "run" cases encompassing all possible values of s.

A negative value of our run risk measure for a given *s* means that the solvency run on such a bank can be supported in equilibrium *if* a share *s* of the uninsured depositors decides to withdraw their money. Banks with a positive (and fairly high) value of this measure for all *s* are not susceptible to self-fulfilling solvency runs. Our methodology identifies the set of banks for which solvency run risk by the uninsured depositors is a possibility, how this risk varies with their share of "awake" depositors. It also identifies a set of banks immune to such run risk.

Our measurement shows that prior to Fed interest rate increases, U.S. banks were solvent under all scenarios, so no bank could experience a solvency run. In other words, even if all uninsured deposits had been withdrawn, the remaining assets would have been sufficient to cover insured deposits. Of course, this assumes that deposit withdrawals do not result in fire sales, which would further depress assets, or that regulators do not step in earlier than we assume. But for these conditions, all U.S. banks would have been able to withstand all uninsured deposit withdrawals.

As discussed above, the Fed tightening has been associated with substantial losses in the value of banks' long-duration assets. Our calculations imply that banks are much more fragile to uninsured depositor runs after the tightening. Suppose that all uninsured depositors were to withdraw funds from U.S. banks. Table 2 shows that 1,619 U.S. banks would have negative insured deposit coverage, suggesting insured deposits would be impaired. Table A2 presents the numbers of failing banks under this scenario for a richer set of bank size cutoffs. While the median bank is small,

with assets of \$0.3 billion, the aggregate assets of these banks are \$4.9 trillion, and failure of these banks would involve \$2.6 trillion of aggregate insured deposits and a shortfall for the deposit insurance fund of \$300 billion. This would provide the FDIC with strong incentives to intervene during a run, such as in the case of SVB, and also incentivize uninsured depositors to run.

The case under which all uninsured depositors run is likely too extreme, although not impossible once the news of a run spreads, as illustrated in our stylized framework in Section 3.2. Therefore, in Case 2, we consider whether banks can withstand half of their uninsured depositors withdrawing funds. Again, this scenario assumes that banks can liquidate their assets at market prices, rather than facing a fire sale discount. We find that there are 186 banks with assets of about \$300 billion that have a negative insured deposits coverage ratio (Tables 2 and A2). In other words, for these banks comprising about \$250 billion of insured deposits, even insured deposits would be impaired absent regulatory intervention (e.g., by the FDIC). The losses to the deposit insurance fund would total approximately \$10 billion. If the FDIC resolved these banks following a run, there would be no funds left for the remaining uninsured depositors. In other words, the decision to run would have been a rational one. Therefore, our calculations suggest these banks are certainly at a potential risk of a run, absent other government intervention or recapitalization.

To further measure the vulnerability of the U.S. banking system to solvency runs, we plot the universe of all banks that become insolvent if all uninsured depositors run in Figure 5. Because of the caveats in our analysis, as well as the potential of exacerbating their situation, we anonymize their names, but also plot SVB as a comparison. We plot their mark-to-market asset losses (y-axis) against their uninsured deposits as a share of marked-to-market assets. Some of these banks have low uninsured deposits but large losses, but the majority of these banks have over 50% of their assets funding with uninsured deposits. SVB stands out towards the top right corner, with both large losses and large uninsured deposits funding. Indeed, smaller banks—with assets below \$5

billion—are more likely to be insolvent (Table A2). But the risk of run does not only apply to smaller banks. As Figure 5 shows, out of the 10 largest insolvent banks (red bubbles), 1 has assets above \$1 trillion, 3 have assets between \$200 billion and \$1 trillion, 3 have assets between \$100 billion and \$200 billion, and the remaining 3 have assets between \$50 billion and \$100 billion.

We conclude by plotting the sensitivity of the U.S. banking system to solvency runs for a broader range of "run" cases, i.e., across a full range of awake depositor share *s*. Figure 6 presents the number of insolvent banks (Figure 6A) and their aggregate assets (Figure 6B) for 10 cases ranging from 10% to 100% of uninsured deposits being withdrawn at each bank. The bank is considered insolvent when its incurred deposits coverage ratio is negative. Even if only 10% of uninsured depositors decided to withdraw their money, 66 banks with about \$210 billion of assets would fail. If 30% of uninsured depositors ran instead, which is close to the share of withdrawals just preceding the shutdown of SVB, 106 banks accounting for \$250 billion of assets would fail.

4.3 Bank Capital Ratio and Uninsured Depositor Runs

We next consider another empirical solvency condition that centers on the bank's reported equity capital. This condition reflects the perspective that reaching a negative value of book equity serves as the minimum threshold for regulatory intervention, although it is probable that regulators would intervene well before this scenario occurs. In this context withdrawals by uninsured depositors force banks to sell a portion of their assets at their market values, potentially leading to a decline in the equity value.

We construct this measure as follows:

Capital Ratio (s) =
$$\frac{\text{Book Equity - s \times Uninsured Deposits} \times \left(\frac{\text{Book Asset}}{\text{MTM Asset}} - 1\right)}{\text{Book Asset}}$$

where MTM Asset is the market value of assets. When the book value of assets equals their market value, $\frac{Book Asset}{MTM Asset} = 1$, uninsured deposit withdrawals do not affect the book value of equity. But when $\frac{Book Asset}{MTM Asset} > 1$, uninsured deposit withdrawals will reduce the reported book value of equity, as satisfying each dollar of withdrawal requires liquidating more than one dollar of the bank's book assets.¹⁶ A negative value of the capital after a given withdrawal "s" indicates that the remaining book value of bank assets is less than the remaining face value of its non-equity liabilities. In this scenario, and in the absence of other policy interventions, the bank will fail.

Figure 7 presents the number of insolvent banks (Figure 7A) and their aggregate assets (Figure 7B) based on the above capital ratio stability metric for different run scenarios. As before, we consider 10 cases ranging from 10% to 100% of uninsured deposits being withdrawn at each bank. A bank is considered insolvent if its capital ratio turns negative after a given withdrawal by the uninsured depositors. We observe that between dozens to more than a hundred banks could potentially fail based on this measure, depending on the withdrawal scenario, with aggregate assets ranging up to \$1.4 trillion. Notably, under this measure, the SVB would fail if 50% of uninsured depositors decide to withdraw, and First Republic would fail at a 70% withdrawal threshold.

Overall, our calculations, utilizing both the insured deposit coverage ratio and the capital ratio financial stability measures, indicate that without regulatory intervention, the risk of self-fulfilling solvency runs has been present among dozens to hundreds of U.S. banks, depending on the proportion of uninsured depositors contemplating fund withdrawals.

4.4 Extreme Insolvency: No Deposit Franchise

¹⁶ We assume that banks liquidate their assets in equal proportion to meet deposit withdrawals. A more refined version of this financial stability measure could consider the pecking order of liquidations.

Finally, we also consider an extreme case under which we compute the solvency of banks by assessing whether the marked-to-market value of assets is sufficient to cover all non-equity liabilities. In other words, if all depositors and debtholders withdrew their funding today, could banks repay their debts?

In the context of our model in Section 3.2, this is akin to assuming that there is no value to banks' deposit franchise and assessing the solvency condition (3) with $\Delta f(r_f) = 0$. We assume that when assets are liquidated, there is no additional discount due to liquidation, so assets can be sold at their current market value. This scenario is extreme, because insured depositors have no incentives to withdraw funds as a function of default risk. On the other hand, it is a useful benchmark to better understand the de facto capitalization of the U.S. banking sector. Implicitly, this calculation assumes that rising interest rates do not decrease the value of bank liabilities—i.e., the Fed funds rate instantaneously pass-through to deposit rates.

We present these results in an Appendix, which plots the histograms (density) of the equity-toasset ratio as of Q1 2022 and the mark-to-market equity-to-asset ratio as of Q1 2023 (Figure A3, Panel A), as well as these values by bank size (Figure A3, Panel B). The reference lines in Panel A indicate SVB's equity-to-asset ratio as of Q1 2022 and its mark-to-market equity-to-asset ratio. As we observe, prior to the recent asset declines, all U.S. banks had positive bank capitalization. However, after the recent decrease in value of bank assets, 2,315 banks accounting for \$11 trillion of aggregate assets have negative capitalization relative to the face value of all their non-equity liabilities (see Table 2, Column 1). We further find that regions with lower household incomes and large shares of minorities are much more exposed to bank risk (see Section 5.3).

5. Model Discussion, Empirical Robustness, and Extensions

In this section we discuss several extensions of our modelling framework and empirical analysis

that could guide future research in this area.

5.1 Model Discussion and Potential Extensions

We presented a simple and stylized model in Section 3.2, which takes assets, liabilities, and markups of banks as exogenous to illustrate the basic mechanism of interest rate changes on solvency runs and their interaction with uninsured leverage. Here, we briefly discuss the limitations of our model, and some avenues for extensions.

5.1.1 Endogenous Asset and Liability Structure

Our model takes bank assets and liability structure as given. Our analysis determines, given the initial asset and liability position of the bank, whether a self-fulfilling solvency run can be supported for a given bank. Endogenizing the asset and bank capital structure is an important avenue for future research, especially when considering the effects of polices and regulations that can interact with the asset and liability side of banks.

For instance, on the asset side, banks' choice of maturity or interest rate risk could account for expected bank fragility. A bank may choose less maturity mismatch if it has more uninsured or flighty deposits. Drechsler et al. (2023) and Haddad et al. (2023) underscore the difficulty of choosing the correct amount of hedging in the presence of self-fulfilling solvency runs.

Similarly, on the liability side, one can also endogenize banks' choice of insured and uninsured deposit mix. This could occur by setting rates on both types of deposits (Egan, Matvos, and Hortacsu, 2017), or more explicitly as a choice of uninsured leverage (Jiang et al. 2020). Both of those papers do not account for maturity transformation on the asset side and interest rate risk that is of interest in our model. Future work could combine our analysis of bank fragility in response to interest rate shocks with such endogenous models of bank capital structure.
Finally, critical to franchise models of bank value, we treat markups on deposits as exogenous function of interest rate (see Egan, Matvos, and Hortacsu 2017, Xiao 2020, or Wang et al. 2022 for endogenous markups). Future research could provide a deeper understanding of the economic factors influencing the value of deposit franchise and its equilibrium evolution across different states of the world.

5.1.2 Endogenizing the Share of "Awake" Depositors

A share of awake depositors s is an important aspect of our analysis that we take as given. Our model as well as measurement exercise determines whether self-fulfilling solvency runs can be supported for a given bank for any s, given the initial asset position of the bank and a given raise in interest rates. Both exercises are valid even if s is endogenous. On the other hand, a specific theory of why depositors are asleep, i.e., an endogenous s would further refine the set of banks at risk of self-fulfilling solvency runs by specifying a unique parameter s for each bank.

We also assume that all insured depositors are "sleepy." In practice, as we discussed in Section 3.2, they may also be awake and consider withdrawing their money following an interest rate increase at other banks or could result in insured deposit run-ins as in Egan, Matvos, and Hortacsu (2017). It is easy to incorporate such deposit inflows and outflows in our framework.

Future work could endogenize s and improve its measurement in the data for both uninsured and insured depositors. We think it is an open debate as to what drives changes in s. It could be declines in asset values directly; a depositor awakens when the bank is in trouble. It could be rational inattention, where raising rates combined with switching costs can make some depositors become effectively awake, or it could even be sunspots. Endogenizing s is important for the assessment of the effects of future polices and regulations.

The natural place to endogenize *s* in our model would be with respect to either the value of assets

(which fluctuate with the risk-free rate), markups (which fluctuate with the risk-free rate), or the risk-free rate directly. For example, depositors "wake up" when banks are closer to the potential for default (assets), when rates are high, or when they are earning much less than they otherwise would. In most of these cases, this would boil down to households waking up more when risk-free rates rise so that $s'(r_f) > 0$. The least clear-cut case is markups, which can a priori either increase or decrease with interest rates. From this discussion, it is quickly clear that while *s* is endogenous, the predictions of the model with respect to *endogenous s* hold up when guiding empirical work. However, the endogeneity of *s* leads to stronger elasticity of the possibility of runs with respect to monetary policy. While this is an interesting reinforcement mechanism, we do not think it is central to our paper.

Overall, although beyond the scope of our paper, we think this is a very interesting question that deserves full attention. There are already some examples of such emerging work, including Cookson et al. (2023), who provide evidence that social media could have increased the speed of deposit withdrawals during the SVB run, and Koont, Santos, and Zingales (2023), who find that following rate increases, deposits flow out faster and the cost of deposits increases more in banks with a digital platform.

5.1.3 Strategic Interactions, Credit Market Equilibrium, and Policy Interventions

We model one bank, holding the responses of the other financial market participants (banks, shadow banks, and regulators) as implicitly fixed. Our model therefore omits strategic interactions and spillovers by holding interest rate risk and markups fixed. Egan, Matvos, and Hortacsu (2017) show that deposits flow from endogenously weak to strong banks, making it difficult for the entire banking system to fail at once. A similar intuition may apply when interest rates rise. Further, our model does not account for the interaction between banks and shadow banks, which is analyzed in

Buchak et al. (2018) and (2022), Jiang et al. (2020), and Xiao (2020). Because shadow banks are subject to maturity risk, are not funded with deposits but may themselves depend on bank funding (Jiang 2023), how the stability of the entire financial intermediation system changes with interest rate policy remains an open question.

Our analysis also does not consider the impact of various stabilization measures that were implemented following the advent of the run on SVB. In this regard, our conceptual framework and methodology, designed to identify banks at risk of self-fulfilling solvency runs, have the potential to inform and guide interventions, both presently and in the future. Future work could analyze the interaction of various polices and regulations with respect to the bank self-fulfilling solvency run risk we focused on in our paper. Importantly, such analysis should consider the industrial organization of the financial intermediation market and its impact on overall credit market equilibrium that goes well beyond the traditional bank balance sheet model of intermediation (Buchak et al. 2022 and 2023).

More broadly, we take monetary policy as given, based on the idea of the separation between price stability goals which are achieved with interest rate policy and financial stability goals which are the goal of prudential regulation. But if the banking system becomes too unstable as the policy rate rises, it may limit the ability of monetary authorities to increase rates.

5.1.4 Dynamics

Our model is static. Introducing dynamics into the model opens interesting avenues for exploration, which our current model ignores. For example, see Haddad et al. (2023) who study how switching costs and horizontal differentiation can endogenously generate deposit stickiness and mark-ups. One important aspect left out of our model is the expected route of policy rates. In other words, if interest rates are expected to increase in the future, then a run may start at a lower

interest rate threshold. Dynamics also alter potential regulatory and equity holder responses. For example, regulators may put constraints on policy tightening if they expect a run to occur at a certain interest rate threshold, endogenously changing run incentives. Similarly, equity holders may choose to recapitalize the bank early or late depending on the expected path of policy and regulatory responses (see Egan, Matvos, and Hortacsu 2017 for endogenous recapitalization).

5.2 Empirical Robustness and Extensions

In our empirical analysis we have not considered the impact of interest rate hedging by banks and the potential credit losses in our measurement of risk of self-fulfilling solvency runs. In this section we discuss the robustness of our findings to these factors and discuss avenues for extending our analysis to encompass them.

5.2.1 Interest Rate Hedging

Up to this point, we have not formally considered the possibility that banks may have hedged their interest rate exposure. However, this does not imply that the aggregate losses in the banking system we quantify are any less relevant for financial stability. Suppose that most banks had hedges covering their interest risk exposure. In that case, an important question arises as to who provided these hedges as a counterparty. If the hedges were provided by other banks, this would not alter the aggregate losses but merely reallocate them across banks. Given that all banks were thinly capitalized prior to the rate increase, with an average equity-to-asset ratio of about 10%, the overall impact and big picture remain largely unchanged.¹⁷ Alternatively, if the counterparty entities were non-bank institutions that insured the U.S. banking system's aggregate interest rate risk, we would

¹⁷ As shown in Table A1, the aggregate equity in the banking system was about \$2.3 trillion in Q1 2022.

likely witness severe stress in such institutions at this point, as seen with AIG's systemic risk exposure in 2007.

As we discussed in Section 2.3, Granja et al. (2024) analyze the extent to which U.S. banks hedge and find that interest rate swap use is concentrated among larger banks who hedge a small amount of their assets. Overall, only 6% of aggregate assets in the U.S. banking system are hedged by interest rate swaps.¹⁸ This analysis implies that the use of hedging and other interest rate derivatives was not large enough to offset a vast majority of the loss in the value of U.S. banks' assets. Moreover, they find that banks with the most fragile funding like SVB—i.e., those with highest uninsured leverage—if anything sold or reduced their hedges during the monetary tightening.¹⁹ This allowed them to record accounting profits but exposed them to further rate increases. Granja et al. (2024) also find that banks with lower capital ratios, higher shares of run-prone uninsured depositors, and whose portfolios were more exposed to interest rate risk were more likely to reclassify securities into hold-to-maturity during 2021 and 2022. These actions are reminiscent of asset substitution and book value risk management: if interest rates had decreased, equity would have reaped the profits, but if rates increased or remain elevated, then debtors and the FDIC would absorb most of the bank losses in the case of the run. Future work could further examine bank risk management behavior with respect to their interest rate exposure, with implications for regulation.

5.2.2 Impact of Potential Credit Losses

In our analysis so far, we abstracted away from a potential impact of credit losses on bank stability. In Jiang et al. (2023), we further adapt our empirical framework to incorporate the additional effects of credit risk on the solvency of U.S. banks in the rising interest rate environment. We focus

¹⁸ Consistent with this finding, McPhail et al. (2023) show that interest rate swap positions are not economically significant in hedging the interest rate risk of bank assets.

¹⁹ SVB hedged about 12% of all securities at the end of 2021. By the end of 2022, they hedged only 0.4%.

on bank commercial real estate loans for a couple of reasons. First, CRE loans constitute a substantial share of assets for a typical bank, accounting for about a quarter of assets for an average bank and \$2.7 trillion of bank assets in the aggregate. Second, CRE is also seen as a potential source of adverse credit events in the near term, especially the office sector (e.g., see Gupta et al. 2022). We find that a 10% (or 20%) default rate on CRE loans—a range close to what one saw in the Great Recession on the lower end—would result in about \$80 billion (or \$160 billion) of additional bank losses. While these losses are an order of magnitude smaller than the decline in bank asset values associated with a recent rise of interest rates, they can induce several additional, mainly smaller regional banks, to join other banks at risk of solvency runs. This is because large asset declines due to monetary tightening have made banks less resilient to adverse credit events, further contributing to the fragility of the banking system.

These estimates could be a lower bound for potential effects of credit distress in the US banking system. First, since we only focus on commercial real estate loans and do not include other adverse effects on the economy. As the regional banking institutions play an important role in lending to local businesses, their distress could lead to a credit crunch with adverse effects on the real economy. We abstract away from such spillover effects that could amplify losses we have computed. Second, and importantly, the news about commercial real estate default and banking losses could be a trigger for a widespread run on the banking system by uninsured depositors, unraveling a fragile equilibrium in the banking system. Future work in this area could expand further on our analysis by jointly modeling the interaction of interest rate risk and various aspects of credit risk on bank stability.

6. Events after the Release of our Paper

We now discuss several events that followed the release of our paper on March 13, 2023. We summarize these briefly in this section. In conducting this assessment, it is important to remember that our framework and model generate multiple equilibria. Thus, we can at most say which equilibria can and cannot be supported. Because we do not have a good theory of the distribution of sunspots, we cannot say with what probability such runs would occur at each bank. In other words, our framework and results are not inconsistent with runs occurring only among a subset of banks that we identify to be at risk. In addition, our analysis does not consider the impact of recent policy interventions in the banking system because it is limited to the pre-policy intervention stage.

On May 1, 2023, the FDIC announced that First Republic had been closed and sold to JPMorgan Chase, becoming the third bank to fail in 2023 following the SVB collapse and closure of Signature Bank on March 12, 2023. All three banks have similar characteristics to the banks at risk we identify: significant decline in the value of their assets and high share of funding coming from the uninsured depositors.²⁰ In addition, several other banks like Pacific West suffered large declines in their share prices, putting them at the brink of bankruptcy, with SPDR S&P regional banking ETF declining by more than 40% between March and May 2023. In line with our analysis, these events indicate that financial stability risk we focus on is not an isolated phenomenon to SVB and affects a significant set of other banks. On the other hand, it important to acknowledge that only a few banks have failed during the recent monetary tightening (as of Q1:2024).

Our analysis does not consider the impact of various stabilization measures that were implemented following the advent of the run on SVB. Notably, on March 12, the Federal Reserve created the Bank Term Funding Program, an emergency lending program providing loans of up to 1 year in length to banks, which effectively allowed the banks to borrow more than the current value of their

²⁰ As of Q4 2022, SVB had 93% uninsured leverage, Signature Bank had 88%, and First Republic had 71%.

assets. More central to our analysis was the U.S. Treasury rescue of all uninsured depositors of failed banks, and the possibility of future uninsured depositor bailouts by Treasury Secretary Janet Yellen. This and other interventions may have short-circuited a broader bank run that, as our analysis indicates, could involve many banks.

7. Conclusion

We provide a conceptual framework and an empirical methodology to analyze all U.S. banks' exposure to raising interest rates and uninsured depositors runs, with implications for financial stability. We illustrate that interest rate increases can lead to self-fulfilling solvency bank runs even when banks' assets are fully liquid. Banks with high asset losses, low capital, and, critically, high uninsured leverage are most fragile. By focusing on monetary tightening that started in Q1 2022, we show that by March 2023 the U.S. banking system's market value of assets declined by about \$2 trillion relative to what is suggested by the book value of assets. We show that these losses, combined with a large share of uninsured deposits at some U.S. banks, can impair their stability and result in self-fulfilling solvency runs. Our estimates based on the financial stability measures we developed suggest that absent intervention between dozens and hundreds of U.S. banks would have been at risk of the solvency runs depending on the share of uninsured depositors that decide to withdraw their funds. Overall, our analysis suggests that recent declines in bank asset value increased the fragility of the U.S. banking system to uninsured depositor runs.

Our work has important implications for financial stability, regulation, and monetary policy passthrough. First, our analysis suggests that U.S. banks have significant asset exposure to higher interest rates that can lead to solvency bank runs by the uninsured depositors. Second, this fragility of the banking system to higher rates can significantly constrain the conduct of monetary policy, adversely affecting its price stability objectives. Third, our work has implications for several shortrun and longer-term regulatory responses to address the financial fragility risk we focus on.

In the near term, the creation of the Bank Term Funding Program in March 2023 together with potential blanket guarantee of uninsured deposits and other responses to the recent banking vulnerabilities may have put a pause on the crisis and reduced the risk of acute deposit runs across the banking system. However, many of these polices—largely to stem liquidity shortages—do not address the fundamental self-fulfilling solvency run risk, which our analysis indicates could involve a non-trivial set of banks. To address this risk, a near-term response could involve a recapitalization of the U.S. banking system (see DeMarzo et al. 2023).

In the longer term, one regulatory response to the crisis could involve increased oversight of the U.S. banking system. In this regard, regulators could adopt our methodology and financial stability measures to stress-test the banking system for the scenario of higher interest rates, accounting for both the composition of bank assets and their liabilities and to measure the risk of self-fulfilling solvency risk. The regulators could also consider expanding even more complex banking regulation on how banks account for mark-to-market losses. However, such rules and regulations, implemented by myriad regulators with overlapping jurisdictions, might not consistently address the core issue at hand (Agarwal et al. 2014).²¹ Alternatively, banks could face stricter capital requirements, which would bring their capital ratios closer to less regulated lenders that retain more than twice as much capital buffers, as documented in Jiang et al. (2020). Discussions of this nature remind us of the heated debate that occurred after the 2007 financial crisis, which many

²¹ In addition, such regulations might have implications for non-bank institutions (shadow banks), which provide several services like banks and have gained market share that partly reflects the regulatory actions on banks (see Buchak et al. 2018 and 2022). These institutions are predominantly financed with short-term uninsured debt, but they are also significantly better capitalized than banks on average (Jiang et al. 2020). See also Greenwood et al. (2017), Corbae and D'Erasmo (2021), Begenau and Landgvoit (2022), and Wang et al. (2022) for recent studies of the impact of regulatory policies on banks.

might argue did not result in sufficient progress on bank capital requirements (see Admati et al.

2013, 2018; and Admati and Hellwig 2014). They also resonate well with historical studies on the

impact of deposit insurance on banks' risk-taking behavior (see Calomiris and Jaremski 2019).

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Table 1: Mark-to-Market Statistics by Bank Size

This table presents the descriptive statistics of our key metrics after marking to market the asset values for each FDIC-insured depository institution in the United States. Column (1) shows these statistics for all the banks, Column (2) for small banks, Column (3) for large and non-systemically important banks (non-GSIB), and Column (4) for systemically important banks (GSIB banks). Bank size is based on the reported bank asset value as of Q1 2022. Small banks have assets less than \$1.384 billion, the Community Reinvestment Act asset size thresholds for large banks. Large (non-GSIB) banks have assets greater than or equal to \$1.384 billion. GSIB banks are classified according to bank regulators' definition as of Q1 2022. We also assign GSIB status to U.S. chartered banks affiliated with holding companies that are classified as GSIB. The first row shows the aggregate loss, defined as the sum of the dollar loss at each bank based on marking to market their O1 2022 balance sheets. Other rows in the table report bank-level statistics. Bank-level statistics are based on the sample median values. Numbers in parentheses are the standard deviations. Loss for each bank is computed based on marking to market all its securities and loans (see text) according to the market price growth from Q1 2022 to Q1 2023. We also decompose these dollar losses into those from RMBS, Treasury, and other securities; loans secured by residential 1- to 4-family properties (residential mortgage); and other loans. We then report them in terms of the percentage of total losses. Loss/Asset at the bank level is the loss as a percentage of the book value of assets as of O1 2022. Uninsured Deposit/MM Asset is the uninsured deposit amount of Q1 2022 divided by the mark-to-market asset value (MM Asset) as of Q1 2023. Note that our analyses are done at the bank charter level instead of the bank holding company level. Sources: Bank call reports in Q1 2022 and various ETF and indices price data as described in the main text.

	(1)	(2)	(3)	(4)
	All	Small	Large (non-GSIB)	GSIB
	Banks	(0, 1.384B)	[1.384B,)	
Aggregate Loss	2.2T	146.0B	623.2B	1.4T
Bank-Level Loss	28.6M	22.3M	306.7M	9.9B
	(6.7B)	(39.1M)	(2.3B)	(62.2B)
Share RMBS	13.2	11.4	22.2	42.6
	(19.2)	(18.5)	(19.8)	(34.0)
Share Treasury and Other	15.5	17.0	10.5	7.8
	(35.1)	(37.5)	(14.6)	(17.3)
Share Residential Mortgage	19.9	19.8	20.0	24.6
	(33.4)	(35.3)	(19.5)	(32.4)
Share Other Loan	32.8	32.7	34.4	7.3
	(32.7)	(34.3)	(21.5)	(30.5)
Loss/Asset	9.2	9.1	10.0	7.4
	(4.7)	(4.8)	(4.4)	(5.6)
Uninsured Deposit/MM Asset	24.2	22.7	35.8	37.1
-	(14.1)	(12.6)	(16.0)	(19.4)
Number of Banks	4,844	4,090	710	44

Table 2: Insolvent Banks Under Different Cases

The top panel of the table shows aggregate statistics of insolvent banks as of Q1 2022. The bottom panel presents the statistics using median values of all the banks in each category as defined below as of O1 2022. Numbers in parentheses in the bottom panel are standard deviations. Insolvency is defined based on mark-to-market asset values under four different cases as of Q1 2023. In Column (1), we assume all assets are liquidated at their markto-market value. The bank is considered insolvent if the mark-to-market value of assets is insufficient to cover all non-equity liabilities. In Column (2) we assume all uninsured depositors run. The bank under this case is considered insolvent if the mark-to-market value of assets-after paying all uninsured depositors-is insufficient to repay all insured deposits. In Column (3) we assume half of the uninsured depositors run. The bank under this case is considered insolvent if the mark-to-market value of assets-after paying half of the uninsured depositors—is insufficient to repay all insured deposits. Aggregate asset shows the sum of total assets of banks in each category as of Q1 2022. Aggregate equity shows the sum of equity of banks in each category as of Q1 2022. Aggregate insured deposit is the sum of total insured deposits of banks in each category as of Q1 2022. Total shortfall is the sum of total uncovered insured deposits as of Q1 2022. Systemically important banks (GSIB banks) are classified according to bank regulators' definition as of Q1 2022. We also assign GSIB status to U.S. chartered banks affiliated with holding companies that are classified as GSIB. Data sources: Bank call reports in Q1 2022 and ETF and indices price data.

	(1)	(2)	(3)
	All Assets	100%	50% Uninsured
	Liquidate	Uninsured	Depositor Run
		Depositor Run	
Aggregate Asset	11T	4.9T	0.3T
Aggregate Equity	1.0T	0.4T	0.02T
Aggregate Insured Deposit	5.2T	2.6T	0.25T
GSIB Banks	3.5T	1.5T	62B
Total Shortfall	1.5T	0.3T	0.01T
GSIB Banks	1T	0.2T	4.8B
Total Asset	0.4B	0.3B	0.2B
	(68B)	(46B)	(9B)
Liability/Asset	91.7	91.9	92.0
	(2.3)	(2.3)	(3.0)
Domestic Deposit/Asset	89.6	90.7	90.8
	(4.9)	(3.1)	(3.7)
Insured Deposit/Asset	66.4	67.8	79.7
	(11.6)	(11.4)	(5.8)
Uninsured Deposit/Asset	22.1	22.4	10.2
	(11.7)	(11.8)	(7.2)
Equity/Asset	8.3	8.1	8.0
	(2.3)	(2.3)	(3.0)
Number of Banks	2,315	1,619	186

Figure 1: Fed Tightening and Asset Prices

Panel (a) plots the time series of the Fed funds rates (in %). Panel (b) plots the market price of the portfolio of RMBS, CMBS, and U.S. Treasurys relative to their values in Q1 2022 (normalized to one). Panel (c) plots the corresponding market prices of U.S. Treasurys with different maturities, relative to their value in Q1 2022. The maturity structure is chosen to match the asset maturity breakdowns in the call reports. We plot the prices from Q1 2022 till Q1 2023. *Data sources:* Fed funds rate is from the Federal Reserve System data, RMBS market price is from the SPDR Portfolio Mortgage-Backed Bond ETF (SPMB), CMBS market price is from the iShares CMBS ETF (CMBS), and the U.S. Treasury market price indexes are from the S&P U.S. Treasury Bond Index and the iShares Treasury ETF.



(c) Treasury by Maturity

Figure 2: Distribution of Change in Asset Value ("Marking to Market")

This figure plots the histograms (density) of the percentage of a bank's asset value decline when assets are marked to market according to market price growth from Q1 2022 to Q1 2023 (Panel a), as well as bank asset value decline by bank size (Panel b). We describe the steps to calculate the mark-to-market asset values in the main text. The reference line in Panel (a) indicates SVB's asset value decline. SVB's asset value declines by 15.7%, or \$34 billion, after their assets are marked to market. The reference line is at 89th percentile. The 5th, 25th, median, 75th, and 95th percentiles in Panel (a) are 4%, 6%, 9%, 13%, and 19%, respectively. In Panel (b), the x-axis is asset value in log terms. The size distribution of the U.S. banking industry has a fat left tail, meaning that there are many extremely small banks. The largest 50 banks' asset sizes range from \$58.9 billion to \$3.5 trillion, while the bottom 10 percentiles have asset values less than \$68 million. Log assets of 18, 20, 22, and 24 are about \$66 million, \$485 million, \$3.6 billion, and \$26 billion, respectively. The decline at the right end starts around log asset value of 24, which is about \$26 billion. *Data sources*: Bank call reports in Q1 2022 and various ETF and indices price data as described in the main text.



Figure 3: Distribution of Uninsured Deposit to Asset Ratio (With and Without "Marking to Market")

This figure plots the histograms (density) of uninsured deposit to asset ratios calculated based on Q1 2022 balance sheets and mark-to-market values using various ETFs and indices according to the method described in the main text (Panel a), as well as uninsured deposit ratio against bank size (Panel b). The reference lines in Panel (a) indicate SVB's values. SVB's uninsured deposit ratio is 78% based on its Q1 2022 balance sheet, which is about \$169 billion. Its uninsured deposit to mark-to-market asset ratio is 92%. Both reference lines are at the 100th percentile. The 5th, 25th, median, 75th, and 95th percentiles of the mark-to-market distribution in Panel (a) are 6%, 17%, 24%, 33%, and 52%, respectively. In Panel (b), the decline at the right end starts around log asset value of 24, which is about \$26 billion. *Data sources*: Bank call reports in Q1 2022 and various ETF and indices price data as described in the main text.



Figure 4: Distribution of Insured Deposit Coverage Ratio under Different "Run" Cases

This figure plots the histograms (density) of the insured deposit coverage ratio calculated based on Q1 2022 balance sheets and mark-to-market values as described in the main text (Panels a and c), as well as these values across bank size (Panels b and d). We simulate two cases. In the first case (Panels a and b), we assume all uninsured depositors run and withdraw their uninsured deposits from banks (i.e., s = 1). In the second case (Panels c and d), we assume half of uninsured depositors withdraw their uninsured deposits from banks (i.e., s = 0.5). We remove the outliers by truncating the sample at the 98th and 1st percentiles. The 5th, 25th, median, 75th, and 95th percentiles of the mark-to-market distribution in Panel (a) are -12%, -2.5%, 4%, 11%, and 34%, respectively, and in Panel (b) are 1.3%, 12.5%, 21%, 36%, and 59%, respectively. A negative value of the insured depositors who withdraw their deposits is not enough to repay all insured deposits. *Data sources*: Bank call reports and various ETF and indices price data as described in the main text.



Figure 5: Full Set of Insolvent Banks if All Uninsured Depositors Run (Insured Deposit Coverage Ratio Metric)

This figure plots the full set of "insolvent" banks. A bank is considered insolvent if the mark-to-market value of its assets—after paying all uninsured depositors—is less than the face value of all insured deposits. On the y-axis we plot mark-to-market losses as a percentage of initial bank asset value. On the x-axis we plot uninsured deposits as a percentage of mark-to-market bank asset value. The assets are based on bank call reports as of Q1 2022, and banks with larger asset size are marked with bigger dots. Banks in the top right corner, where SVB is, have the most severe asset losses and the largest runnable uninsured deposits to mark-to-market assets. The red dots correspond to the 10 largest insolvent banks. Out of these, one has assets above \$1 trillion, three have assets above \$200 billion (but less than \$1 trillion), three have assets above \$100 billion (but less than \$200 billion), and the remaining three have assets greater than \$50 billion (but less than \$100 billion). We also show SVB (assets of \$218 billion in the plot). *Data sources*: Bank call reports and various ETF and indices price data as described in the main text.



Figure 6: Insolvent Banks under Different Uninsured Deposits Runs Cases (Insured Deposit Coverage Ratio Metric)

This figure presents the number of insolvent banks (Panel a) and their aggregate assets (Panel b) associated with a given uninsured deposits withdrawal case. We consider 10 cases ranging from 10% to 100% of uninsured deposits being withdrawn at each bank. The bank is considered insolvent if its mark-to-market value of assets—after paying a given share of the uninsured depositors—is insufficient to repay all insured deposits. *Sources*: Bank call reports and various ETF and indices price data as described in the main text.





Figure 7: Insolvent Banks under Different Uninsured Deposits Runs Cases (Capital Ratio Metric)

This figure presents the number of insolvent banks (Panel a) and their aggregate assets (Panel b) associated with a given uninsured deposits withdrawal case. We consider 10 cases ranging from 10% to 100% of uninsured deposits being withdrawn at each bank. The bank is considered insolvent if its book value of equity after paying a given share of the uninsured depositors is negative. *Sources*: Bank call reports and various ETF and indices price data as described in the main text.



(b) Aggregate Assets of Insolvent Banks (in \$ Trillions)

ONLINE APPENDIX

Table A1: Bank Balance Sheets

This table reports the bank asset composition (Panel A) and liability and equity composition (Panel B) as of Q1 2022. In all panels, Column (1) reports the aggregate statistics. Column (2) reports the average statistics at the bank level in the full sample of banks. Column (3) reports the bank-level statistics in the subsample of small banks, where small banks are defined as having a total asset size below \$1.384 billion (the Community Reinvestment Act asset size thresholds for large banks). Column (4) reports the statistics in the subsample of large, non-systematically important banks, where large banks are defined as having an asset size above \$1.384 billion. Column (5) reports the statistics of the subsample of systemically important banks (GSIB banks). GSIB banks are classified according to bank regulators' definition as of Q1 2022. We also assign GSIB status to U.S. chartered banks affiliated with holding companies that are classified as GSIB. All numbers in Columns (2)–(5) are based on sample average, after winsorizing at 5th and 95th percentiles. Numbers in parentheses are standard deviations. *Data sources:* Bank call reports.

	(1)	(2)	(3)	(4)	(5)
	Aggregate	Full	Small	Large (non-GSIB)	GSIB
		Sample	(0,1.384B)	[1.384B,)	
Total Asset \$	24T	5.0B	0.3B	8.7B	370B
		(74.7B)	(0.3B)	(18.8B)	(690B)
Number of Banks	4,844	4,844	4090	710	44
(Percentage of Asset)					
Cash	14.1	13.1	13.6	10.0	19.4
		(9.8)	(10.0)	(7.9)	(11.8)
Security	25.2	23.9	24.3	21.5	19.3
-		(15.7)	(16.1)	(13.0)	(15.8)
Treasury	6.1	2.6	2.7	2.1	4.0
-		(4.1)	(4.2)	(3.3)	(4.3)
RMBS	12.1	3.1	2.5	6.5	7.9
		(4.6)	(4.1)	(5.6)	(6.8)
CMBS	2.3	0.9	0.7	1.6	1.9
		(1.6)	(1.5)	(1.9)	(2.2)
ABS	2.7	0.8	0.8	1.3	1.4
		(1.6)	(1.5)	(1.7)	(2.1)
Other Security	2.1	14.9	16.2	8.0	0.7
,		(12.7)	(13.0)	(8.4)	(2.2)
Total Loan	46.6	55.7	54.7	62.0	46.5
		(15.6)	(15.6)	(13.6)	(18.3)
Real Estate Loan	21.9	41.9	41.4	45.8	19.2
		(16.7)	(16.7)	(15.8)	(13.5)
Residential Mortgage	10.6	15.5	15.9	13.8	10.5
		(11.7)	(11.8)	(10.5)	(11.1)
Commercial Mortgage	2.2	2.1	1.8	3.7	0.9
		(2.5)	(2.4)	(2.8)	(1.4)
Other Real Estate Loan	9.1	23.0	22.6	26.3	5.1
		(11.9)	(11.8)	(11.6)	(5.8)
Agricultural Loan	0.3	2.6	2.9	0.7	0.1
		(4.1)	(4.3)	(1.8)	(0.3)
Commercial & Industrial Loan	9.0	6.9	6.6	9.1	7.1
		(5.2)	(5.0)	(6.0)	(7.3)
Consumer Loan	7.7	2.2	2.2	2.1	5.1
		(2.5)	(2.3)	(2.9)	(4.1)
Loan to Non-Depository	2.8	0.1	0.0	0.2	0.4
		(0.2)	(0.1)	(0.3)	(0.4)
Fed Funds Sold	0.1	1.4	1.6	0.2	0.0
		(3.1)	(3.3)	(1.0)	(0.1)
Reverse Repo	1.2	0.0	0.0	0.0	0.0
		(0.0)	(0.0)	(0.0)	(0.0)

Panel A: Bank Asset Composition, Q1 2022

	(1)	(2)	(2)	(3)	(4)
	Aggregate	Full Sample	Small (0, 1.384B)	Large (non-GSIB) [1.384B,)	GSIB
Total Liability	90.5	89.8	89.8	89.9	89.1
		(3.2)	(3.3)	(2.7)	(4.0)
Domestic Deposit	76.6	86.8	87.1	85.9	81.4
		(5.3)	(5.2)	(5.0)	(7.4)
Insured Deposit	41.1	62.7	64.5	52.9	49.3
		(12.3)	(11.5)	(11.9)	(15.5)
Uninsured Deposit	37.4	23.3	21.6	32.1	30.0
		(11.3)	(10.4)	(11.4)	(15.4)
Uninsured Time Deposits	1.8	3.6	3.8	3.0	1.6
		(3.0)	(3.0)	(2.6)	(3.1)
Uninsured Long-Term Time Deposits	0.4	0.8	0.9	0.6	0.3
		(1.0)	(1.0)	(0.7)	(0.8)
Uninsured Short-Term Time Deposits	1.3	2.6	2.7	2.3	1.1
		(2.4)	(2.4)	(2.1)	(2.0)
Foreign Deposit	6.5	0.0	0.0	0.0	0.0
		(0.0)	(0.0)	(0.0)	(0.0)
Fed Fund Purchase	0.1	0.0	0.0	0.0	0.0
		(0.0)	(0.0)	(0.0)	(0.0)
Repo	0.6	0.3	0.2	0.5	0.2
		(0.7)	(0.7)	(0.9)	(0.5)
Other Liability	2.3	2.3	2.1	2.9	4.6
		(2.8)	(2.7)	(2.7)	(3.4)
Total Equity	9.5	10.2	10.2	10.1	10.9
		(3.2)	(3.3)	(2.7)	(4.0)
Common Stock	0.2	0.4	0.4	0.3	0.2
		(0.6)	(0.6)	(0.6)	(0.6)
Preferred Stock	0.1	0.0	0.0	0.0	0.0
		(0.0)	(0.0)	(0.0)	(0.0)
Retained Earning	4	6.8	7.0	5.7	4.8
		(4.0)	(4.1)	(3.1)	(3.4)

Panel B: Bank Liability Composition, Q1 2022

Table A2: Mark-to-Market Statistics by Bank Size with Alternative Size Cutoff

This table presents the number of insolvent banks as in Table 2 for a broader range of bank size cutoff. The size breakdowns are chosen according to different size-based bank regulations, as discussed in Labonte and Perkins (2021). Insolvency is defined based on mark-to-market asset values under three different cases as of Q1 2023. In Column (3), we assume all assets are liquidated at their mark-to-market value. The bank is considered insolvent if the mark-to-market value of assets is insufficient to cover all non-equity liabilities. In Column (4), we assume all uninsured depositors run. The bank under this case is considered insolvent if the mark-to-market value of assets—after paying all uninsured depositors—is insufficient to repay all insured deposits. In Column (5), we assume half of the uninsured depositors run. The bank under this case is considered insolvent if the mark-to-market value of assets—after paying half of the uninsured depositors—is insufficient to repay all insured insolvent if the mark-to-market value of assets—after paying half of the uninsured depositors—is insufficient to repay all insured insolvent if the mark-to-market value of assets—after paying half of the uninsured depositors—is insufficient to repay all insured insolvent if the mark-to-market value of assets—after paying half of the uninsured depositors—is insufficient to repay all insured deposits. In Column (6), we present the percentage of insolvent banks in each size bucket. *Data sources:* Bank call reports in Q1 2022 and ETF and indices price data.

(1)	(2)	(3)	(4)	(5)	(6)
Asset Size	Total Number of Banks in Each Size	Number of Insolvent Banks Under E Scenario		Under Each	Percentage
	Bin	All Assets Liquidate	100% Uninsured Depositor Run	50% Uninsured Depositor Run	50% Uninsured Depositor Run
\$700B and Above	4	2	1	0	0
\$250B to \$700B	9	4	1	0	0
\$100B to \$250B	22	7	5	1	0.5%
\$50B to \$100B	15	7	4	0	0
\$20B to \$50B	50	21	9	1	0.5%
\$10B to \$20B	60	24	12	3	1.6%
\$5B to \$10B	112	44	29	4	2.2%
\$3B to \$5B	117	66	39	2	1.1%
\$1B to \$3B	601	329	217	10	5.4%
\$500M to \$1B	753	408	276	22	11.8%
Below \$500M	3,101	1,403	1,026	143	76.9%
Number of Banks	4,844	2,315	1,619	186	100%

Figure A1: Aggregate Asset and Liabilities of U.S. Banks

This figure plots the composition of aggregate total assets and liabilities of U.S. banks as of Q1 2022 in trillions of dollars (see also Table A1). On the asset side, banks had about \$24 trillion of assets as of Q1 2022. Of these, *Cash* constitutes about 14% of the aggregate bank assets. *Security*, which includes bank investments in U.S. Treasurys, RMBS, CMBS, ABS, and other securities, accounts for about 25% of the aggregate bank assets. *Real Estate Loan* is the residential and commercial loans and other real estate loans that account for about 22% of the aggregate bank assets. *Other Loan* is commercial and industrial loans, consumer loans, loans to non-depository institutions, and agricultural loans that account for about 20% of aggregate bank assets. *Other Asset* accounts for the reminder of bank assets. On the liability side, *Insured Deposits* account for about 41% of total bank funding. *Uninsured Deposits* account for about 37% of total bunk funding and amount to about \$9 trillion. *Other* includes other loans and liabilities. *Equity* accounts for about 9.5% of total bank liabilities. *Data sources*: Bank call reports.

Total Assets (Trillion)							
Cash	Security	Real Estate Loan	Other Loan	Other Asset			
0	6	12	18				
Total Lia	ability (Trillion)			Total Equity			
	Insured Deposits	Uninsu Depos	Ot	her			
0	6	12	18	24			

Figure A2: The Relative Ranking of Banks based on our Main Financial Stability Measures (Standard vs Conservative Mark-To-Market Methodology)

These figures shows the comparative ranking of banks based on our primary financial stability metrics, utilizing both the standard methodology of marking-to-market bank assets (x-axis) and a more conservative approach (y-axis). This alternative approach relies on more conservative price declines, effectively assigning shorter-thancontractual maturity to real estate loans. Under this alternative approach we obtain pool-level MBS trading prices from TRACE and link them to loan maturity structures. Our analysis reveals that price changes across longer maturity structures do not decline as much as treasuries' price changes across long maturity structures. One possible reason for this phenomenon is that prepayment risk counters the effect of interest rate changes. However, these results should be interpreted with caution due to the infrequent trading of individual MBS securities and the limited availability of recent transaction price data. Panel (a) shows the results for the Insured Deposit Coverage Ratio defined in Section 4.2. Panel (b) shows the results for the Capital Ratio defined in Section 4.3. *Data sources:* Bank call reports and various ETF and indices price data as described in the main text.



Figure A3: Distribution of Bank Equity-to-Asset Ratio (With and Without "Marking to Market")

This figure plots the histograms (density) of equity-to-asset ratios calculated based on Q1 2022 balance sheets and mark-to-market values using various ETFs and indices according to the method described in the main text (Panel a), as well as equity-to-asset ratio against bank size (Panel b). The reference lines in Panel (a) indicate SVB's values. SVB's equity-to-asset ratio is 6.7% based on its Q1 2022 balance sheet. The ratio of its equity to mark-to-market assets is -10.7%. The red and gray lines are at the 10th and 7th percentiles, respectively. In Panel (b), the decline at the right end starts around log asset value of 24, which is about \$26 billion. *Data sources:* Bank call reports and various ETF and indices price data as described in the main text.

