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#### WHO BENEFITS FROM HAZARDOUS WASTE CLEANUPS? EVIDENCE FROM THE HOUSING MARKET

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#### ABSTRACT

The Resource Conservation and Recovery Act (RCRA) manages cleanup of hazardous waste releases at over 3,500 sites across the US, which covers approximately 17.5% of all developed land in the country. This paper evaluates the national housing market impacts of cleanups performed under RCRA and estimates the program's impacts on neighborhood change. We find that cleanups near residential properties yield significant, yet localized, increases in home prices, and that impacts are concentrated in the lower deciles of the price distribution. Importantly, we find no evidence of sorting along socio-demographic dimensions in response to cleanup. Our findings suggest that cleanup benefits accrue to the residents who are the original "hosts" of pollution and could correct pre-existing disparities in exposure to land-based contamination.

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A data appendix is available at http://www.nber.org/data-appendix/w30661

# 1 Introduction

The Resource Conservation and Recovery Act (RCRA) aims to "protect human health and the environment from the potential hazards of waste disposal" (U.S. EPA, 2014). The Corrective Action Program, established under RCRA, investigates and cleans releases of hazardous waste at RCRA facilities, which are in operation, unlike Superfund sites. The impacts of this particular program are potentially widespread: As of fiscal year 2011, the RCRA Corrective Action Program tracked 3,747 sites,<sup>1</sup> which spanned 17,946,593 acres (U.S. EPA, 2011).<sup>2</sup> This program alone covers approximately 17.5% of all developed land in the US.<sup>3</sup> Beginning in 1999, the program began prioritizing facilities across the nation for cleanup, with the goal to control human exposure and contain migration of contaminated groundwater.

This paper evaluates the benefits of cleanups performed under the RCRA Corrective Action Program by estimating the impacts of cleanup on national housing prices and neighborhood change. We define exposure to RCRA cleanups based on residential proximity. We quantify the program's housing market impacts using all cleanups conducted under the program across the continental US and data from the 1990, 2000, and 2010 Decennial Censuses and the 2006–2010 American Community Survey. We use spatial variation in the distance between facilities and Census tract boundaries and variation in the timing of cleanup to identify housing market impacts. Since the housing analysis uses aggregated data (at the census tract level) and the effect of cleanups may be local, we estimate the price impacts at each decile of a tract's housing price distribution to check if cleanup impacts differ, which could be the case if facilities are more likely to be located in the less desirable neighborhoods within a tract (Gamper-Rabindran, Mastromonaco and Timmins, 2011).

A concentration of RCRA sites in disadvantaged neighborhoods means that cleanup efforts could reduce inequitable pollution gaps documented in environmental justice studies (Banzhaf, Ma and Timmins, 2019). The positive distributional effects may not, however, materialize if cleanups trigger re-sorting in response to price changes, altering the composition of those exposed to cleaned sites. We follow our hedonic

 $<sup>^{1}3,779</sup>$  sites were tracked by 2019.

 $<sup>^{2}</sup>$ For comparison, allocation of sites and acres across the EPA's 4 out of 5 major programs are 3,781,758 acres from 1,718 Superfund sites, 494,997 underground storage tanks (covering 494,997 acres), and 69,646 acres from 8,000 brownfields.

 $<sup>^{3}</sup>$ Calculation is based on a U.S. EPA (2008) estimate of 102.5 million acres of developed land in the US.

analysis with an investigation of the extent to which RCRA cleanups altered neighborhood composition to evaluate to whom cleanup benefits accrue. We first estimate reduced-form regressions of cleanup on 17 different socioedemographic and housingrelated outcomes from the Census. We then apply a structural sorting model to test whether willingness to pay (WTP) for RCRA cleanup systematically differs between white, Black, and Hispanic households to evaluate the scope for heterogeneous preferences to drive environmental gentrification. The additional structure of the empirical sorting model alleviates an identification challenge with using aggregate population changes (i.e., without information on residential origin and destination) to infer preference to avoid pollution (Depro, Timmins and O'Neil, 2015). Moreover, this model allows moving to be costly, an important source of bias in hedonic pricing analyses (Bayer, Keohane and Timmins, 2009).

We find that cleanup increases home prices of properties in the same tract as the facility, but does not have a price impact beyond the immediate tract. The housing impacts are higher in percentage terms for properties in the lower deciles of the price distribution, with an 11% increase in price for the  $1^{st}$  decile, and no evidence of increase for the  $9^{th}$  decile. This suggests that cleanups raised housing prices for the least advantaged residents living on tracts near facilities.<sup>4</sup> The finding of extremely localized housing impacts alleviates the concern that demand for RCRA cleanup appears in the wage gradient: With housing price impacts limited to within a tract, an individual may choose to alter their exposure to RCRA sites without switching jobs. Localized impacts also suggests a limited scope for endogenous neighborhood changes, which we test for using both reduced-form and structural approaches.

Evidence on sorting along socio-demographic dimensions in response to cleanups is also weak. Using reduced-form regressions, we find no statistically significant impacts of cleanup on any of the 17 socio-economic and housing-related indicators from the Census. Our structural sorting model also suggests that, for a majority of states,

<sup>&</sup>lt;sup>4</sup>One important caveat to interpreting our results in terms of willingness-to-pay is that it is unclear how quantile capitalization effects relate to capitalization effects estimated using individual house prices. The median houses in different periods could have very different characteristics. The potential for within-tract sorting further muddles the interpretation. Therefore, we cannot necessarily assume results from Rosen (1974) and Banzhaf (2020) will hold. Furthermore, Banzhaf and Farooque (2013) show that median housing prices are only weakly correlated with variables of interest, including prices from individual transactions, ozone, and income (with correlations of 0.543. -0.425, and 0.284, respectively) using cross-sectional data. If results generalize to our panel setting, low correlations between median housing values and variables of interest would imply downward attenuation of our estimates.

WTP to avoid cleanup is not significantly different between different racial groups. If anything, our evidence suggests that Black residents have higher WTP in some states, suggesting that cleanup would unlikely trigger displacement of low socioeconomic status groups that is consistent with environmental gentrification. This implies that the benefits of cleanup accrued to those living closest to the facilities, who tended to be more disadvantaged compared to those living farther from the facilities. This is particularly important given recent advances in the literature. Hausman and Stolper (2020) show that, in a framework where people undervalue a clean environment and have partial information, residential sorting on willingness-to-pay leads to an equilibrium where deadweight loss due to pollution is higher for economically disadvantaged segments of the population. Furthermore, Bakkensen and Ma (2020) demonstrate that well-intentioned policies in the housing market can have significant distributive effects, leading the least well-off residents to take on even more exposure to an environmental bad. If RCRA cleanups do not induce sorting along socio-demographic dimensions, they could be corrective of the type of pre-existing disparities that Hausman and Stolper (2020) call attention to, and they are unlikely to exacerbate existing inequities as Bakkensen and Ma (2020) find.

Cleanup of hazardous waste releases under RCRA affects a non-trivial share of developed lands in the US. However, there has been little work to assess the impact of the environmental benefits on housing markets. While some studies have examined the housing price impacts of wastes managed under RCRA for specific areas within the country (Smith and Desvousges, 1986; Kinnaman, 2009), these studies cannot speak to whether the cleanup impacts hold more generally.

Others have estimated the housing market impacts of polluting facilities nationwide, but focus on other types of nuisances. Examples include river pollution by wastewater treatment plants (Keiser and Shapiro, 2018), Toxic Release Inventories (Currie, Davis, Greenstone and Walker, 2015; Mastromonaco, 2015), brownfield sites (Linn, 2013; Haninger, Ma and Timmins, 2017; Ma, 2019), Superfund sites (Currie, Greenstone and Moretti, 2011; Greenstone and Gallagher, 2008; Gamper-Rabindran et al., 2011; Kohlhase, 1991; Gayer, Hamilton and Viscusi, 2000), and Areas of Concern in the Great Lakes Cassidy, Meeks and Moore (2023). <sup>5</sup> Importantly, few stud-

<sup>&</sup>lt;sup>5</sup>As Banzhaf (2021) illustrates, the capitalization effects found in these papers can be interpreted as a lower bound on welfare effects under assumptions such as a time-invariant hedonic gradient. More work is needed to discern whether the formal results by Banzhaf (2021) characterizing assumptions under which quasi-experiments can reveal a lower bound on welfare extend to the case of

ies have tested for sorting in response to these types of remediation activities, which could alter the individuals who ultimately experience the benefits of environmental improvements. Since RCRA facilities are widespread in the US, the scope for cleanup activities to trigger endogenous neighborhood change, or "environmental gentrification" (Banzhaf and McCormick, 2007), is a real concern given its potential to affect both the overall and distribution of cleanup benefits. Furthermore, measurement of cleanup benefits from housing price gradients will omit associated compensating wage differentials and understate the value of cleanup (Roback, 1982). We aim to fill these gaps with this paper.

Our paper complements work by Guignet and Nolte (Forthcoming), who also study the RCRA program with a national scope, but focus only on housing price responses to cleanup of the most hazardous sites (a subset of the sites we study). Our study differs from theirs in two important ways. First, our research questions are different: their study focuses on average welfare impacts of the cleanups, whereas we characterize effects across the price distribution and thoroughly investigate post-cleanup neighborhood change and sorting. Second, Guignet and Nolte (Forthcoming) employ Zillow ZTrax data on individual transactions collected from county assessors, whereas we use publicly available Census data to take advantage of abundant demographic information that is more suitable to our research questions. Our effect sizes on housing prices are comparable, which is not surprising given evidence from the literature that estimates produced using decile-level census data can detect similar effects to individual-transaction data (Gamper-Rabindran and Timmins, 2013).<sup>6</sup> With Zillow Ztrax no longer available to researchers, it is important to show that results like those of Guignet and Nolte (Forthcoming) replicate using publicly-available data.

The paper is organized as follows. Section 2 provides a background on the Resource Conservation and Recovery Act and its cleanup program. Section 3 describes our data sources and the data construction process. We describe our empirical hedonic and sorting models in section 4 and discuss the corresponding results in section 5. Section 6 concludes.

quantiles derived from aggregate data.

<sup>&</sup>lt;sup>6</sup>We provide a more detailed discussion of possible biases in our price regressions due to our use of tract-level data and compare our identification strategy with that of Guignet and Nolte (Forthcoming) on p. 22.

# 2 Background

The Resource Conservation and Recovery Act (RCRA) was enacted in 1976 by Congress. The Act consists of ten subtitles, where the two major programs under RCRA are subtitles C and D, which respectively regulate hazardous waste and nonhazardous solid waste. Subtitle C, under which cleanups of hazardous waste are conducted, sets regulations for the handling (i.e., creation, management, and disposal) of hazardous waste and is codified in Title 40 of the Code of Federal Regulations (CFR). There are three main types of RCRA hazardous waste handlers: (1) generators, (2) transporters, and (3) facilities that treat, store, or dispose of waste. Generators are then subdivided into three groups based on the amount and type of hazardous waste that is generated – Very Small Quantity Generators (VSQG), Small Quantity Generators (SQG), and Large quantity generators (LQG).<sup>7</sup> As of 2009, there were 460 Treatment, Storage, and Disposal Facilities (TSDF's), 18,000 transporters, and 14,700 large quantity generators. Subtitle C regulations, importantly, grant the EPA the authority to require cleanup for any release of hazardous waste to all environmental media at both RCRA-permitted and non-permitted facilities. The cleanup program, known as the RCRA Corrective Action Hazardous Waste Cleanup Program, is the focus of this paper.

The Corrective Action (CA) Program, established under the Hazardous and Solid Waste Amendments to RCRA in 1984, investigates and cleans releases of hazardous waste at RCRA facilities (Figure 1). Unlike the Superfund program, sites managed under this cleanup program are in operation. There are three types of corrective actions, which represent how facilities are brought into the program: (1) Permitted Corrective Actions - cleanup actions incorporated through permitting requirements for sites that already have (or are seeking) a permit, (2) Corrective Action Orders - enforcement orders if a release is identified, and (3) Voluntary Corrective Action - a voluntary agreement between a facility and the administering authority. The first two types make up the predominant share of corrective actions.

Beginning in 1999, efforts took place to reform the cleanup process and remove bureaucratic hurdles to accelerate the pace of cleanups. The EPA identified RCRA

<sup>&</sup>lt;sup>7</sup>VSQG's generate 100 kilograms or less per month of hazardous waste or one kilogram or less per month of acutely hazardous waste; SQG's generate more than 100 kilograms, but less than 1,000 kilograms of hazardous waste per month; LQG's generate 1,000 kilograms per month or more of hazardous waste or more than one kilogram per month of acutely hazardous waste.

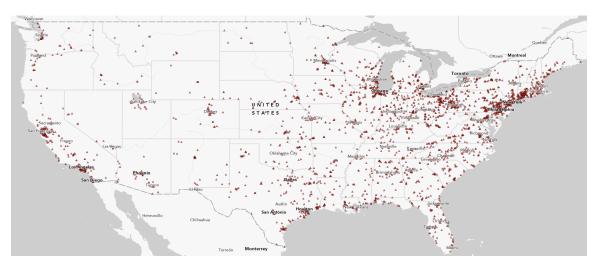


Figure 1: National Map of RCRA sites in Corrective Action Program

Notes Location of sites in the RCRAinfo Corrective Action Program cleanups as of 2019.

facilities with the potential for unacceptable exposure to pollutants and/or for ground water contamination. Facilities were chosen based on the National Corrective Action Prioritization System (NCAPS), which categorizes facilities as High, Medium, or Low priority.<sup>8</sup> The ranking is predominantly based on waste type, waste volume, release pathways (ground water, surface water, air, and soil), and the potential for human and ecosystem exposure. In some cases, the ranking can also depend on compliance history or special conditions (e.g. regional initiatives). Most RCRA facilities were ranked by 1993.

The program set cleanup (or risk reduction) targets based on two environmental indicators (EI) established by the Government Performance Results Act of 1993 (GPRA): (1) Current Human Exposures Under Controls (or the Human Exposure EI), and (2) Migration of Contaminated Groundwater Under Control (or the Groundwater EI). A positive Human Exposure EI determination indicates that there are no "unacceptable" human exposures to contamination that can be reasonably expected under current land- and groundwater-use conditions.<sup>9</sup> A positive Groundwater EI deter-

<sup>&</sup>lt;sup>8</sup>This is somewhat similar to the Hazard Ranking System (HRS) used by Superfund, except requires less detailed input.

<sup>&</sup>lt;sup>9</sup>From the form used to report the completion of the corrective action, found at https://www3.epa.gov/region1/cleanup/rcra/CA725.pdf: "...'Current Human Exposures Under Control' ... indicates that there are no 'unacceptable' human exposures to 'contamination' (i.e., contaminants in concentrations in excess of appropriate risk-based levels) that can be reasonably expected under current land- and groundwater-use conditions (for all 'contamination' subject to RCRA corrective action at or from the identified facility (i.e., site-wide))."

mination indicates that the migration of contaminated groundwater has stabilized, and that monitoring will be conducted to confirm that contaminated groundwater remains within the original area of contamination.<sup>10,11</sup> With two cleanup targets established, the EPA set goals to control of human exposure and migration of contaminated groundwater. The cleanup process is carried out in five (general) steps: (1) an initial site assessment is conducted to gather information on a site's conditions, releases, and exposure pathways, (2) the nature and extent of the contamination is characterized at the site, (3) interim actions are performed to control any ongoing risks to human health and the environment, (4) remedial alternatives are evaluated, and (5) the selected remedy is implemented.

To the extent that housing market participants are aware of these facilities and the corrective actions that have taken place, a portion of the cleanup benefits should be capitalized into housing prices. If, however, households are unaware, then the benefits of corrective actions might not be reflected in the housing market; this does not mean that cleanups have no value, since the public may still value these cleanups *had it known* about them (Cassidy, 2023; Gayer et al., 2000; Ma, 2019). We next test for housing impacts with data.

## 3 Data

Data come from the following sources: (1) RCRAinfo Corrective Action Program cleanups, and (2) US Census Bureau Decennial Censuses in 1990, 2000, and 2010.

**RCRA Corrective Action Program Cleanups** Data on Corrective Actions (CA) cleanups come from the RCRAinfo database, which is publicly available from the EPA. We begin with all sites listed in the 2005, 2008, and 2020 CA baselines as of September 2019 (Figure 1). Each facility is identified by a unique waste handler identifier. Several attributes of the handler are available, including the location of

<sup>&</sup>lt;sup>10</sup> "Unacceptable" contamination levels refer to contaminant concentrations in excess of appropriate risk-based levels.

<sup>&</sup>lt;sup>11</sup>From the form used to report the completion of the corrective action, found at https://www3.epa.gov/region1/cleanup/rcra/CA750.pdf: "...'Migration of Contaminated Ground-water Under Control' ... indicates that migration of 'contaminated' groundwater has stabilized, and that monitoring will be conducted to confirm that contaminated groundwater remains within the original 'area of contaminated groundwater' (for all groundwater 'contamination' subject to RCRA corrective action at or from the identified facility (i.e., site-wide))"

each facility, the primary industry to which it belongs (3-digit NAICS code), whether the facility is a waste generator, transporter, or treatment, storage, or disposal facility (commonly referred to as a TSDF), and the NCAPS ranking.<sup>12</sup>

We focus on the two Environmental Indicators (EIs) to define our cleanup event.<sup>13</sup> The data entry system for the EIs worked as follows: the government official would review data associated with the site, and enter the corrective action into the system with a status code of "NO" or "IN" if the objectives had not yet been achieved.<sup>14</sup> The government official would enter the status code of "YE" if the objectives had been achieved. This means that for some facilities, there are multiple dates associated with the corrective action. We take the date of cleanup to be the date on which the last entry was made for either of the two EIs, whichever comes later. We take the date at which cleanup began to be the date of the first entry associated with either of the two EIs, whichever comes earlier. Our post-cleanup indicator variable is missing whenever the year of observation overlaps with the time that cleanup is in-progress for a given facility; this way, we are not capturing what happens during cleanup.

The main advantage of using the EIs to define the cleanup event is that most RCRA facilities have achieved at least one of the EIs.<sup>15</sup> The majority of facilities have at least one of the two EI's.<sup>16</sup> This contrasts with other corrective action milestones we could have chosen to define cleanup. The most obvious alternative definition of cleanup would be to use the two final remedy indicators, "Performance Standards Attained" and "Corrective Action Process Terminated," as these were the ultimate goal of the program. But, many facilities did not have an entry for either of the two final remedies.<sup>17</sup> Furthermore, the majority of facilities have not yet achieved the final remedies are future dates at which the facility plans to meet the final remedy milestone, some occurring as late as 2050.<sup>18</sup>

 $<sup>^{12}\</sup>mathrm{As}$  the NCAPS ranking can change over time, we use the earliest NCAPS ranking associated with a facility.

 $<sup>^{13}\</sup>mathrm{See}$  Section 2 for details on EIs.

<sup>&</sup>lt;sup>14</sup>Data on the EIs was entered by EPA and EPA's state, tribal and local government partners.

<sup>&</sup>lt;sup>15</sup>Not every facility is subject to both EIs. For example, if groundwater contamination is not a concern, then the Groundwater EI will not be entered.

<sup>&</sup>lt;sup>16</sup>Out of the 1,514 RCRA facilities in our dataset, only 44 facilities did not have an entry for either of the two EIs. See the subsection on Data Construction (subsection 3.1) for details on the set of RCRA facilities in the analysis.

<sup>&</sup>lt;sup>17</sup>Specifically, 800 of the 1,514 RCRA facilities in our dataset did not have a final remedy entry. See the subsection on Data Construction (subsection 3.1) for additional details.

 $<sup>^{18}</sup>$ Nevertheless, we show an event study graph in Figure A.8 in the appendix where we define

**Decennial Census Data** From the decennial Censuses, we collect census tractlevel statistics on the value of owner-occupied housing (reported in various price bins), counts of houses sold in each price bin, and neighborhood demographic characteristics related to, e.g., race, income, and education. Using the counts of the number of houses in each price bin, we construct deciles of the price distribution for each census tract following Gamper-Rabindran et al. (2011).<sup>19</sup> Tracts may expand or condense over time; this necessitates a method to compare tract-level information over time. We do this with the Longitudinal Tract Data Base (LTDB) (Logan, Xu and Stults, 2014), which interpolates census summary statistics from different decennial censuses into estimates based on 2000 or 2010 tract boundaries. Using the LTDB, we construct a panel data set of year 2000 census tracts over the three decennial census years: 1990, 2000, and 2010.

#### 3.1 Data Construction & Summary Statistics

We construct a national dataset linking our outcomes of interest (housing and sociodemographic variables) to RCRA cleanups. For the housing data, we first identify all census tracts for which any portion of the tract's boundary is within a 10-kilometer (km) buffer of a RCRA Corrective Action baseline facility. Using this spatial relationship, we then create a census tract-by-year level data set that describes whether the nearest RCRA site has been cleaned by January 1 of that year, the deciles of the census tract's housing price distribution, and sociodemographic characteristics of the tract in that particular year.

We limit the sample to areas within 10 km of RCRA sites in order to avoid comparing neighborhoods that are very different. For example, Table 1 provides summary statistics of census tract characteristics by whether a tract is within 10 km

the beginning of cleanup as the date of the first entry of both EIs and both final remedies, and the cleanup date as the date of the last entry of both EIs and both final remedies. See Section 5.2 for a discussion of this figure, which is difficult to interpret.

<sup>&</sup>lt;sup>19</sup>Gamper-Rabindran et al. (2011) show their decile approach can detect similar magnitudes of benefits from cleanup as approaches using repeat-sales data. An alternative source of census data, which would give higher frequency housing price data, would be the American Community Survey (ACS) (e.g., the ACS 1-year estimates). However, There is a tradeoff between higher temporal frequency and geographic coverage: the ACS 1-year estimates only sample areas with populations of 65,000 or more; while the ACS 5-year estimates sample all areas, statistics are an average over a five year period. Given that RCRA presence and cleanup could be relatively quick and endogenous to community size, we choose to use the Decennial censuses.

of any RCRA facility.<sup>20</sup> Areas with facilities have lower housing prices in the higher deciles of the price distribution, have lower income, and are more diverse. They are slightly less likely to be on public assistance, or below the poverty line. That these observable characteristics are correlated with RCRA site location suggests that other correlated, unobserved factors may exist. Our initial sample limitation thus removes some of these potential unobserved confounders, assuming that the composition of tracts is relatively constant around 10 km away from the RCRA sites.<sup>21</sup>

We further limit the sample to areas within 10km of a single RCRA facility so that we can cleanly identify an exposure buffer. A concern is that this sample restriction reduces the external validity of the results, since doing so removes more than 50 percent of the tracts.<sup>22</sup> Table 2 examines whether these areas are different than the rest of the census tracts. Generally, tracts near a single facility seem to be more well-off than those near multiple RCRA facilities.<sup>23</sup> Given this difference, the true exposure buffer may also be different; however, the proximity to multiple facilities (cleaned at different points in time) makes it difficult to identify an exposure buffer using pre- and post- treatment distance gradients.

## 4 Empirical Models

#### 4.1 Housing Price Impacts

We begin with the following difference-in-differences (DID) strategy to estimate the impact of RCRA cleanups on housing prices:

$$Y_{it}^{k} = \beta_1 Post_{it} + \beta_2 Near_i^d + \beta_3 Near_i^d \times Post_{it} + \gamma_{sy} + \gamma_{by} + \gamma_i + \epsilon_{it}$$
(1)

 $<sup>^{20}{\</sup>rm The}$  initial dataset of RCRA facilities contains 3,779 sites, but 156 sites did not have any data within 10 km.

<sup>&</sup>lt;sup>21</sup>Note that our identification strategy does not rely on the characteristics being similar, but rather that tracts different distances away from the RCRA site (but all within 10 km of an RCRA site) would have parallel counterfactual trends in our outcome variables.

 $<sup>^{22}</sup>$ Based on these limitations, we are left with a final sample of Census Tracts near 1,514 RCRA sites, out of a total of 3,623 sites that had Census data within 10 km.

<sup>&</sup>lt;sup>23</sup>Specifically, tracts near a single facility have higher housing values at higher deciles of the price distribution, higher average household income, lower unemployment rates, are less likely to be college-educated, and have lower shares of Hispanic and Black population than those excluded from our sample.

In (1),  $Y_{it}^k$  is the  $k^{th}$  decile of the house price<sup>24</sup> in tract *i* in Census year *t*.<sup>25</sup> Post<sub>it</sub> is an indicator variable that takes value 1 if the site nearest to the tract has been cleaned up by time *t* and 0 otherwise.<sup>26</sup> Near<sub>i</sub><sup>d</sup> is an indicator variable that takes value 1 if tract *i* is within distance d < D km of the RCRA site, where *D* is the cutoff distance from sites beyond which we do not use observations.<sup>27</sup> Our main results use D = 10, and we only use sites within 10 km of at most one RCRA site.  $\gamma_{sy}$  is a set of state-by-year fixed effects.  $\gamma_{by}$  is a set of distance bin-by-year fixed effects, <sup>28</sup>  $\gamma_i$  is a set of tract fixed effects, and  $\epsilon_{it}$  is a (hopefully idiosyncratic) error term.

The coefficient on the interaction between the two indicators,  $\beta_3$ , estimates the change in price  $Y_{it}^k$  after RCRA cleanup for units near the site relative to the same change for those far from the site. This parameter represents the causal impact of cleanup on price under the assumption that the changes in prices of tracts far from (but still within a vicinity of D km of) a RCRA site represent a valid counterfactual for what would have happened to tracts near the site if the nearby RCRA site was not cleaned.

The baseline regressions include tract, bin by year, and state by year fixed effects. The tract fixed effects account for idiosyncratic time-invariant features of the tract and net out unobservables that might be correlated with being near a RCRA site.<sup>29</sup>

<sup>&</sup>lt;sup>24</sup>We use data from deciles of the price distribution. While the typical approach in the literature is to use the natural logarithm of the housing price, we use the level of the housing price for two reasons. First, because our data is on the deciles of the housing distribution, we are less concerned with outliers driving our results than one might be in a sale-level regression using the level of price as the outcome of interest. Second, we hope to quantify the change in prices in dollars to analyze welfare impacts of the program in absolute terms, thus measuring our outcome in dollars is a natural choice, and avoids issues with back-transformation potentially violating Jensen's Inequality or relying on functional form assumptions. An alternative solution would be to use Poisson regression (Santos Silva and Tenreyo, 2006).

 $<sup>^{25}</sup>t = 1990, 2000, \text{ or } 2010$ 

<sup>&</sup>lt;sup>26</sup>It is missing, and thus the observation is not included in the regression, if the census year coincides with the time between the first EI entry and the last EI entry recorded for the nearest RCRA facility; see Section 3 for more details. The goal here is to exclude situations where we know that the census year falls in an interim period during which the achievement of the EI is in-progress. Had we defined  $Post_{it}$  as simply an indicator for the census year being after the last recorded EI entry, we would expect to find a pre-trend in housing prices because the cleanup actually began before our  $Post_{it}$  indicator switched on.

<sup>&</sup>lt;sup>27</sup>In equation (1), we include the variable  $Near_i^d$  by itself for purposes of exposition. However, the corresponding parameter  $\beta_2$  cannot be separately identified with the inclusion of tract fixed effects  $\gamma_i$ .

 $<sup>^{28}</sup>$ In this specification, there are two distance bins- Near and Far. The number of distance bins is expanded in equation (2).

<sup>&</sup>lt;sup>29</sup>Tract-level fixed effects render time-invariant tract-level controls unnecessary. We worry that

The staggered treatment timing in our context allows us to use bin-by-year fixed effects to net out time-varying unobservables affecting all homes in each distance bin. We use data from homes in each bin near to facilities that were not cleaned up in a given year, and homes near facilities that were not cleaned up by the end of our sample; this data can be used as a counterfactual for bin-specific price dynamics. Bin-by-year fixed effects address the concern that homes closer to and far away from RCRA sites are not on parallel trajectories over time; for example, awareness of the harms associated with living near a RCRA site could grow over time nation-wide and could mean that price growth in the near bin lags price growth in the far bin. Lastly, state-by-year fixed effects allow for time-varying trends at the state-level that coincide with cleanup and affect housing price.<sup>30</sup>

The DD model above a priori assumes an exposure distance ending at d km. Alternatively, we can estimate cleanup impacts at 1 km distance bins to empirically determine the point at which exposure to RCRA sites no longer matter.<sup>31</sup> Because our measure of distance from a tract is the distance from the nearest facility to the *boundary* of the tract, and because tracts are sometimes greater than 1 square km in area, we often pick up homes more than 1 km away from a facility in a bin that uses tracts whose boundary is  $\geq 0$  and < 1 km away from the nearest facility. For this reason, we break up the [0, 1) km bin into a 0 km bin (for tracts on which the facility resides) and a bin that contains tracts whose boundary is  $\in (0, 1]$  km. We specify seven distance bins, indexed by d = 0, ..., 6, the last of which captures distances from 5 km to cutoff distance D. From model 1, we substitute  $Near_i^d$  with a 0 km bin (indicating the facility is on the tract) and 1 km distance bin indicators up to 5 km ( $Dist_i^{(d-1,d)}$  for d = 1, ..., 5):

time-variant controls might be endogenous to housing prices.

 $<sup>^{30}</sup>$ Our results are generally robust to exclusion of state by year fixed effects, but not to the exclusion of bin by year fixed effects. This indicates that perhaps the homes closer to and far away from RCRA sites are not on parallel trajectories over *time*; this is not an issue if we are willing to assume that price growth for the homes farther away from RCRA sites serves as a valid counterfactual for those in the near bin over *event time*. We provide detailed event study graphs as reassuring suggestive evidence in 5.2.

<sup>&</sup>lt;sup>31</sup>A method researchers often use to determine the exposure distance is to flexibly fit a curve between pre- and post- event price data and distance, and use where the curves cross to determine exposure. The method was popularized by Linden and Rockoff (2008), and is employed in Figure A.7 in the appendix. In the figure, the 95% confidence intervals for the two fitted curves overlap for the entire range of distance we study, leading to no conclusive exposure distance cutoff.

$$Y_{it}^{k} = \alpha_1 Post_{it} + \alpha_2^0 Dist_i^0 \cdot Post_{it} + \sum_{d=1}^{5} \alpha_2^d \left( Dist_i^{(d-1,d]} \cdot Post_{it} \right) + \delta_{st} + \delta_{bt} + \delta_i + \epsilon_{it}$$

$$(2)$$

Since we exclude the d = 6 distance bin indicator from the summation in (2), all effects  $\alpha_2^d$  are relative to this distance bin, and  $\alpha_1$  can be seen to capture effects for this bin. In other words, the coefficients  $\alpha_2^d$  for  $d = 0, \ldots, 5$ , would return the impact of cleaning up a RCRA site located in bin d relative to the impact of an additional cleanup between 5 and D kilometers away.

### 4.2 Neighborhood Composition and Sorting

The preceding property value hedonic model investigates how RCRA cleanups have impacted housing prices at different points in the price distribution. If the price effects vary across the distribution and since pollution is often located in the less desirable neighborhoods within a locality, then remediation has the potential to reverse exposure to such nuisances and decrease gaps in pollution exposure based on socioeconomic status. Of course, the positive distributional impacts may be completely undone by re-sorting in response to cleanup. This would be made more likely if cleanup effects are large enough to trigger endogenous neighborhood change, further altering the composition of a neighborhood.

We assess the potential for re-sorting using the Decennial Census. We first check whether cleanups yielded changes in the composition of residents by changing the dependent variable in our main specification (equation 1) to be one of the following 17 outcomes from the Census:

- Income/Education: average household income, percent below poverty, percent college educated, percent on public assistance, and percent of the population that is unemployed
- Demographic: percent of the population that is Black, percent of homes with a female head of household, percent of the population that is Hispanic, population density, percent of the population that is white, and percent of the population that is under 18 years old

 Housing: percent of homes with four or more bedrooms, percent of homes built in the last 5 years, percent that are mobile homes, percent of households that moved in the last five years, percent of homes that are owner occupied, and percent of homes that are vacant

An advantage of checking for changes in neighborhood composition in this manner is that we can estimate cleanup's impacts at the exact same geographic scale and with the same power as our hedonic analysis, making the tests comparable.<sup>32</sup> Any significant changes in neighborhood composition would suggest that differential sorting in response to cleanups took place, potentially un-doing any positive distributional effects of cleanup.

A limitation of our reduced form checks on demographic changes, however, is that without knowing the characteristics of the origin and destination of a mover, it is difficult to determine whether a person is actually moving away from or towards pollution. This identification concern was raised by Depro et al. (2015) on using aggregate data to test for sorting behavior.<sup>33</sup> Thus, sorting behavior may be present even without aggregate changes in neighborhood composition. We apply a structural sorting model to census data, as proposed in Depro et al. (2015), to overcome this identification problem and test for sorting behavior. We modify their approach to accommodate our strategy to control for unobserved heterogeneity correlated with pollution.

#### 4.2.1 Sorting Model

We build a simple model of how people sort into neighborhoods. Suppose that an individual, at time period t, observes the characteristics of all locations in that

<sup>&</sup>lt;sup>32</sup>Note that studies using disaggregated price data typically only have access to data on socioeconomics and other housing-related outcomes at a more disaggregated level. This often means the setup of the hypotheses they test are not comparable. This could result in rejection of the null hypothesis of no effect on housing prices but failure to reject the null hypothesis of no effect on socio-demographic outcomes, simply because more disaggregated housing data often results in increased precision of estimates when studying localized treatment effects.

<sup>&</sup>lt;sup>33</sup>Sorting behavior is characterized by the tendency to stay or move between locations, i.e. "transition probabilities". For example, if there are 2 locations, then there are 4 values that characterize movement (including the decision to stay in a particular location). Aggregate data by location, however, only reveal how each location's population changed. The identification issue boils down to trying to identify more variables (i.e., the 4 transition probabilities governing movement) with insufficient information (i.e., overall population changes at 2 locations). See Depro et al. (2015) for specific examples of the identification problem.

period, and decides whether to move to a different location by time period t + 1. Specifically, she chooses whether to live in one of J neighborhoods within a county (characterized by census tracts), to move out of the county (J + 1), or to stay in her current location. Individual *i*'s preference for tract *j* follows:

$$U_{j,t}^i = \delta_{j,t} + \epsilon_{j,t}^i \tag{3}$$

where  $\delta_{j,t}$  represents the average utility that all residents receive from living in tract j at time t;  $\epsilon_{j,t}^i$  is the idiosyncratic utility that the individual receives from locating in j, which is assumed to be distributed Type I Extreme Value. The mean utility, which captures the attractiveness of location j at time t, can be thought of as a quality of life index (e.g., Blomquist, Berger and Hoehn (1988), Kahn (1995), Albouy (2016)) that is determined by the location's attributes:

$$\delta_{j,t} = X_{j,t}\beta + \xi_{j,t} \tag{4}$$

These characteristics include ones that are observed  $(X_j, t)$ , such as proximity to RCRA sites, and those that are unobserved  $(\xi_j, t)$ . The coefficient  $\beta$  on a particular X, e.g., RCRA cleanup, represents the preference for cleanup, where  $\beta > 0$  ( $\beta < 0$ ) means that the individual derives positive (negative) utility from cleanup and would sort towards (away from) cleaned locations. Moreover, differences in  $\beta$  by socioeconomic status would reveal differential sorting behavior.

If the individual chooses to move to tract j during a period t (from, e.g., tract k), then she incurs a financial moving cost  $MC_{j,k,t}$ , characterized as 3 percent of the average housing value of the origin location (tract k) plus 3 percent of the average house value of the destination location (tract j) during time t. Thus, the utility that she receives from moving from k to j is:

$$\Delta U^i_{j,k,t} - \mu M C_{j,k,t} = (\delta_{j,t} - \delta_{k,t}) + \left(\epsilon^i_{j,t} - \epsilon^i_{k,t}\right) - \mu M C_{j,k,t} \tag{5}$$

The individual will choose the location that maximizes her utility. Given the distribution of the idiosyncratic error term  $\epsilon$ , the share of people that moves from k to j in the population during time t is characterized by the following logit probability:

$$s_{j,k,t} = \frac{e^{\delta_{j,t} - \delta_{k,t} - \mu M C_{j,k,t}}}{\sum_{\ell} e^{\delta_{\ell,t} - \delta_{k,t} - \mu M C_{\ell,k,t}}}$$
(6)

Similarly, the share of people staying in tract k in time t is given by:

$$s_{k,k,t} = \frac{1}{\sum_{\ell} e^{\delta_{\ell,t} - \delta_{k,t} - \mu M C_{\ell,k,t}}}$$
(7)

By definition, the population in tract j in t+1 is the sum of all people who move to j from each of the J + 1 neighborhoods during time t. We can therefore use the above shares to relate population counts across time periods t and t+1 in the following manner:

$$pop_j^{t+1} = \sum_{k=1}^{J+1} s_{j,k,t} pop_k^t$$
 (8)

To estimate the preference parameters governing moving decisions, we then use equations 6 through 8 to predict two quantitative measures that are available in the Census data: (1) the total and share of the population in each tract, and (2) the share of the population that stayed in the current residence. For consistency, we use the decennial census years (t, t + 1) = (1990, 2000) and (t, t + 1) = (2000, 2010), similar to our hedonic model. The following describes the prediction of these shares:

1. We obtain the total and share of a particular group R, e.g., non-Hispanic Black, for each tract in different census years. We denote the population of group Rin year t for tract j as  $pop_j^{R,t}$ . Dividing both sides of equation 8 by the total population in the region and using group-specific movement shares (i.e.,  $s_{j,k,t}^R$ ), we can predict the share of group R living in tract j at time t + 1 using the time t population shares:

$$\sigma_{R,j}^{t+1} = \sum_{k=1}^{J+1} s_{j,k,t}^R \sigma_{R,k}^t$$
(9)

Here,  $\sigma_{R,k}^t$  and  $\sigma_{R,j}^{t+1}$  are the share of group R, respectively, living in tract k at time t and tract j at t+1.

2. We also obtain the share of the population that stayed in the current residence from the Census.<sup>34</sup> Our model predicts the share of people who chose to stay in their time t locations at time t + 1 using aggregate population counts in each

<sup>&</sup>lt;sup>34</sup>The survey asks in what year the householder (for 1980 on) moved into the dwelling unit (apartment, house, or mobile home). IPUMS then recodes the responses as the number of years ago that the householder moved into the unit. Given our model, people who move within a tract will be not experience a change in mean utility, but will still incur a moving cost.

location:

$$\% Stay_{R}^{t+1} = \frac{\sum_{k=1}^{J+1} s_{k,k,t} pop_{R,k}^{t}}{totpop_{t}}$$
(10)

With the moving share predictions (equation 9), the stay share predictions (equation 10), and the corresponding estimates from the Census, we estimate our parameters of interest using the following two-step procedure:

Step 1 We first solve for the moving cost parameter  $\mu$  and the vector of mean utilities  $\delta_{j,t}$  using a bisection method that nests a Berry (1994) contraction mapping. Specifically, given a guess of  $\mu$ , we use equation 9 and a guess of the mean utilities at time t,  $\delta_{j,t}^{(old)}$ , to predict the population shares at t+1. We update the vector of mean utilities to be  $\delta_{j,t}^{(new)}$  according to the following rule until the vector of mean utilities has converged:

$$\delta_{j,t}^{(new)} = \delta_{j,t}^{(old)} + \log \sigma_j^{t+1} - \log \tilde{\sigma}_j^{t+1}$$
(11)

Recall that  $\sigma_j$  is our prediction of population shares (based on a guess of the parameters); we add a "~" to indicate the corresponding shares from the data. We next combine the converged vector  $\delta_{j,t}$  and the initial guess of the moving cost parameter  $\mu$  to predict the share of stayers using equation 10. We then update our guess of  $\mu$ using a bisection method, solving for the vector of mean utilities ( $\delta_{j,t}$ ) at each guess of  $\mu$ . We repeat this process separately for each group R and for each time period, (t, t + 1) = (1990, 2000) and (t, t + 1) = (2000, 2010), resulting in group- and timespecific  $\mu$  and  $\delta_{j,t}$  estimates. Lastly, since we limit focus on within-county relocation decisions (but allow individuals to leave the county as a catchall decision), we estimate the model separately for each county.

**Step 2** We next stack the mean utility estimates for each group R, in each county and each time period (2000 and 2010), and decompose the mean utility with respect to tract characteristics (interacted with race indicators) to recover preferences. Before doing so, we make the mean utilities comparable across groups, time, and location by dividing the mean utility estimates for a particular group/time/location by the corresponding moving parameter estimate,  $\hat{\delta}_{j,t}^R = \delta_{j,t}^R / \mu_t^R$ . In the final step, we estimate the following specification:

$$\hat{\delta}_{j,t}^{R} = \beta_0 + \beta_1 Dist_j^0 + \beta_2 Dist_j^0 \times 1[R = B] + \beta_3 Dist_j^0 \times 1[R = H] + \xi_{j,t}$$
(12)

where 1[R = B, H] is a group indicator and  $Dist_j^0$  are as previously defined. The groups we examine are non-Hispanic white (R = W), non-Hispanic Black (R = B), and Hispanic (R = H). The coefficients  $\beta_2$  and  $\beta_3$  are, respectively, the Black-white gap and Hispanic-white gap in willingness to pay to live in location j, before and after RCRA cleanup.

### 5 Results

#### 5.1 Impacts on Housing Prices

We test the specifications proposed in equations (1) and (2) on all nine deciles of the price distribution and from within 10 km away from an RCRA facility. To start with, we employ a flexible exposure buffer specification (2) to see how far the treatment effects might extend. Table 3 presents the initial set of regressions for each decile of the price distribution. We are interested in the coefficients on the interaction effects between distance bins and the post-cleanup indicator. We excluded the 5–10 km bin, so all of our estimates can be interpreted as the differential effect of cleanup on homes in a particular distance bin and homes in the 5–10 km bin. Except for the 0 km distance bin, the coefficients on the interaction terms are mostly insignificant. The 0 km bin stands out as having large and significant impacts for most price deciles.

Summary statistics by whether the tract was in the 0 km bin can be found in Table A.1 in the appendix. Housing prices and income tend to be higher in the 0 km bin, but those living in the 0 km bin are more likely to be Black, less likely to be college graduates, and are more likely to be below the poverty line or on public assistance.

Figure 2 plots the coefficients for the change from before to after cleanup in the 0 km distance bin  $(\alpha_2^0)$  across the deciles of the price distribution. The effects are largest in percentage terms for the lowest percentiles of the price distribution. For the tenth percentile price distribution, the effect is \$9,491, on a base average price of \$84,237– a change of 11.2%. While effects are diminishing in percentage terms, they stay roughly the same in levels until about the 80th percentile. The effects become less statistically significant after the  $60^{th}$  percentile of the price distribution, and are not statistically distinguishable from 0 for the  $80^{th}$  or  $90^{th}$  percentiles.

Results from a more parsimonious specification, following equation (1), are pre-

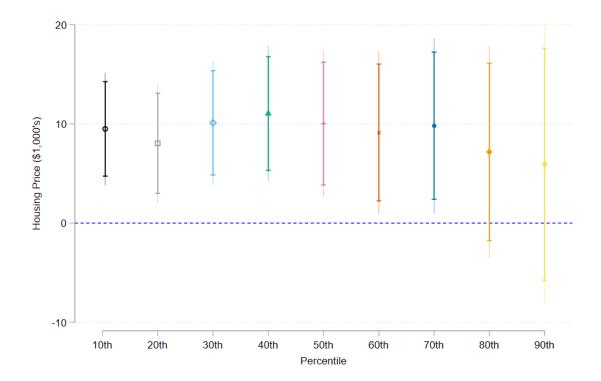


Figure 2: 0 km bin coefficients by decile from Table 3.

sented in Table 4, where we have grouped all homes 0–10 km away from the facility into one group so that we have just two distance bins. The impacts on the price percentiles range from \$7,828 to \$10,881 depending on the percentile, and are statistically significant at the 10% level, except for the impact on the 90<sup>th</sup> percentile of the price distribution. Although the magnitudes appear to be relatively similar in levels, in percentage terms, the impacts are stronger for the lower percentiles of the price distribution. For example, the relative impact on the 10<sup>th</sup> percentile price for the 0 km bin versus the 0–10 km bin is around 10.1%, but for the 90<sup>th</sup> percentile price specification, the percentage difference is only approximately 3.0%.

In Table 5, we show the coefficients on our 0 km × Post dummies from our parsimonious specification for each price decile, varying the fixed effects and level of clustering for standard errors. Each cell is a single coefficient from a separate regression. In column 1, we test robustness to the exclusion of state-year fixed effects. We find that when we only use bin by year fixed effects and do not use state-year fixed effects as in our main regressions (as in Table 4), the estimates are slightly less precise but similar in magnitude. In the second column, we reproduce our main results from Table 4 for comparison. In the third through fifth columns, we show that the results are less precise when clustering on county, site-by-bin, and site, but the overall pattern of significance holds up (results are significant for the  $10^{th}$ - $70^{th}$  percentiles, and insignificant for the  $80^{th}$  and  $90^{th}$  percentiles).<sup>35</sup>

It is worth addressing how these results compare to those in Guignet and Nolte (Forthcoming), and explain how our different data sources and identification strategies might affect precision of our estimates. Guignet and Nolte (Forthcoming) state that a main advantage of their paper over ours is the use of individual transaction data. However, their sample size drops from 28,312 identifying transactions to just 829 in their house fixed effects sample, indicating that variation in their study is not coming from repeated sales of individual houses, but rather from sales of *different* houses in the same tract in different years. So, even if their lefthand-side variable

<sup>&</sup>lt;sup>35</sup>It is ideal to cluster at the level of treatment (Bertrand, Duflo and Mullainathan, 2004), but the level of treatment is ambiguous in our context–census tracts are varying distances away from RCRA sites, and thus the impacts from before to after could theoretically differ by these distances. Because we pool the impacts over bins, perhaps bin by site is the level of treatment from the standpoint of our estimation, even though the underlying level of treatment will vary by site. Because RCRA sites are cleaned up at different times, there is also an argument to be made for clustering at the site level to allow for correlation between bins around a given site. Therefore, we show all of these clustering levels.

differs at the individual sale level, the identifying variation still is within tract over time- identical to ours. Moreover, there are often two concerns with aggregated data: aggregation bias and loss of precision. Aggregation bias would attenuate our estimates towards zero, and we would expect large confidence intervals. However, we still detect economically and statistically significant effects comparable to those of Guignet and Nolte (Forthcoming). Note however, that we study deciles of the price distribution and Guignet and Nolte study average effects, making the comparison hard to interpret. Therefore, it does not appear that the use of aggregated data is a major drawback of our study compared with theirs. Furthermore, an even broader point applies- with Zillow no longer available to researchers, it is useful to show that results like those of Guignet and Nolte (Forthcoming) replicate using publicly-available data. That our study finds similar effects to Guignet and Nolte (Forthcoming) is further evidence that using Census tract data can detect similar effects as individual-level transaction data, a finding documented in Gamper-Rabindran and Timmins (2013).

Overall, we document robust evidence of capitalization of RCRA cleanups into housing prices. This could indicate either that citizens are aware of and directly value the water quality improvements, or that they value the redevelopments and other aspects of area revitalization that are sometimes bundled with the cleanups. No matter which is the case, the impacts we document here are noteworthy given the vast scope and expense of the RCRA cleanup program– the program has provided \$97.3 million in federal grant funding to state governments.<sup>36</sup>

### 5.2 Event Study of Impacts on Housing Prices

One potential threat to identification is differential pre-trends between the houses closest to the RCRA sites and those further away. As suggestive evidence that differential pre-trends do not drive our results, we produce an event-study graph that depicts treatment effects over time. That is, we graph the coefficients for the  $10^{th}$ percentile price from the following regression, for the 0 km bin, treating the 5 – 10 km distance bin as a control group:

<sup>&</sup>lt;sup>36</sup>This statistic is current as of September 2021; see:

https://www.epa.gov/rcra/resource-conservation-and-recovery-act-rcra-overview.

$$Y_{it}^{k} = \sum_{\tau} \beta_{1\tau} \mathbb{1}\left\{t \in [\tau, \tau+2)\right\} + \sum_{\tau \neq -2} \beta_{2\tau} Near_{i}^{0} \times \mathbb{1}\left\{t \in [\tau, \tau+2)\right\} + \gamma_{sy} + \gamma_{by} + \gamma_{i} + \epsilon_{it}$$

$$(13)$$

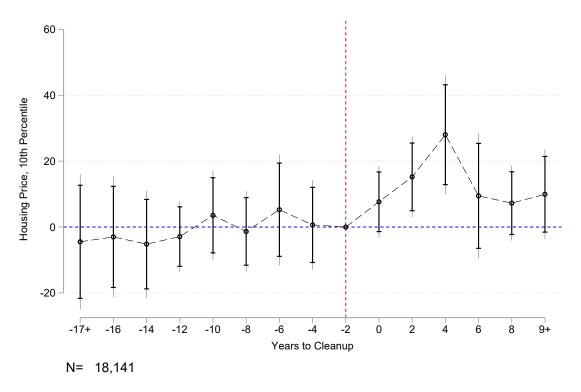
In the above,  $Y_{it}^k$  is the house price (kth percentile),  $\mathbb{1} \{t \in [\tau, \tau + 2)\}$  is a dummy variable that takes value 1 if the Census year t is between  $\tau$  and  $\tau + 2$  years relative to the cleanup period of the nearest site and 0 otherwise, and  $Near_i^0$  is a dummy variable that takes value 1 if the facility is on tract i. Excluding one event time in the second summation scales the treatment effect in the two years just prior to cleanup to 0 for ease of interpretation.

The interpretations of parameters in our event study differs slightly from the standard event study because the far bin is able to serve as a control group for the near bin in every event time due to the inclusion of a full set of event time indicators  $\mathbb{1} \{t \in [\tau, \tau + 2)\}$ . As such,  $\beta_{1\tau}$  is interpreted as the housing price for homes in the far bin during event time  $[\tau, \tau + 2)$ , net of bin-by-census year, state-by-census year, and tract-level averages.  $\beta_{2\tau}$  is interpreted as the difference in the housing price for homes in the near and far bins during event time  $[\tau, \tau + 2)$ , net of bin-by-census year, state-by-census year, state-by-census year,

We focus mainly on the 10th percentile since that was the decile for which we found the strongest effect. We plot  $\beta_{2\tau}$  over time in Figure 3. The figure shows that home prices for the first decile of the distribution increase immediately following cleanup, peaking about 4 years after cleanup, and subsequently decrease but do not reach their pre-cleanup levels within 8 years. We also plot  $\beta_{2\tau}$  over time for other percentiles of the housing price distribution in Figures A.2 and A.3 in the Appendix and observe a similar pattern through the 50th percentile.

As an additional robustness check, in Figure A.8 in the appendix, we show the event study using an alternative definition of cleanup that uses information on the date of final remedy events when those are non-missing. In particular, we define the beginning of cleanup as the date of the first entry of both EIs and both final remedies, and the cleanup date as the date of the last entry of both EIs and both final remedies (and discard observations where the Census year falls in between these two dates). The challenge here is that very few of these final remedy events occur in the early years of the program, and so the coefficients on the latter years in event time are based on very few final remedy events. The sample size is also cut significantly

Figure 3: Event Study for the  $10^{th}$  Percentile of the Housing Price Distribution



Notes This figure shows the coefficient representing the difference in the near and far bins over time. We use the same fixed effects as in the main regression. The coefficient for the two years just prior to the cleanup (at position -2) is normalized to 0 by excluding the dummy on Near× Event time=-2 from the regression. Data from the during-cleanup phase is dropped from the analysis, so time 0 represents the two-year immediately following cleanup completion.

due to the fact that we leave out situations where the Census year is between the start and end of cleanup. The event study graph appears to oddly dip after 6 years post-cleanup. However, the interpretation of the dip is unclear because the graph masks heterogeneity in what cleanup is. Because the final remedies occurred later in our panel and most facilities have not yet achieved one, the composition of which milestone the event time is based on (whether it's a final remedy or an EI) is changing with event time. In particular, higher event times are less likely to correspond to final remedy events. We might expect that the effect of a final remedy on property values is larger than the effect of an EI because the criteria to achieve a final remedy is more stringent. If final remedies produce larger effects and are underrepresented in later event times, this could produce the odd dip in the graph. Still, this alternative definition suggests housing impacts peak in year 4 and possibly persist 9+ years after.

# 5.3 Heterogeneous Impacts by Facility Characteristics and Reliance on Public Water

Next, we examine whether there are heterogeneous effects on price by NCAPS status by dividing our regression into samples consisting of tracts near high, medium, and low NCAPS status facilities. Overall, we find the strongest effects for the tracts near medium NCAPS status facilities, though the results are often less significant than in our main regressions, perhaps because of the smaller sample sizes. We caution against over-interpretation of these results, because the timing of cleanups depended on NCAPS status of the facility. As depicted in Figure A.1 in the Appendix, high priority facilities were more likely to be cleaned up earlier in our panel. Therefore, we are not able to distinguish differential treatment impacts by NCAPS status from treatment effects that vary over time.

An important aside is worth noting here: at first glance, it might appear that the NCAPS statuses differing over time point to a potential composition problem with detection of our main estimates. However, it is worthwhile to note that this concern is mitigated by the fact that, in our event studies, we control for both calendar year and *event time*, and do not find a pre-trend. We are able to do this because the far bin can serve as a counterfactual for the near bin in every time period. The finding of no pre-trend indicates that, at the very least, differential treatment timing across sites is not driving our effects.

In the Appendix, we also show results when we limit the sample to only Treatment, Storage and Disposal Facilities (TSDF's) and only Large Quantity Generator (LQG) facilities, respectively (Table A.2). The results are stronger in magnitude and statistical significance for both of these subsamples. This is as expected — TSDF facilities were subject to more stringent cleanup requirements under the RCRA,<sup>37</sup> and LQGs generate more waste than other categories of RCRA facilities.

In the third through sixth column of Table A.2, we divide our sample into three groups based on the fraction of homes using public water sources on the tract, and run our baseline regressions for each subsample, to test for differential price impacts found in other contexts (e.g. Muehlenbachs, Spiller and Timmins, 2016). Private water sources are more likely to be located on or near a residence, whereas public water sources are likely to be much farther away (Hill and Ma, 2019). Private wa-

<sup>&</sup>lt;sup>37</sup>See https://www.epa.gov/sites/production/files/2015-07/documents/tsdf05.pdf

ter systems also have different (and generally less stringent) regulatory requirements under the Safe Drinking Water Act (SDWA) than public water systems.<sup>38</sup> These differences suggest that responses to any change in environmental threats at a property may be different if water quality is of concern to households.<sup>39</sup> We mostly find no significant effects for these subsamples of tracts. It is unclear what effects should be expected. We might expect that there is a mitigated effect from being on a tract that is mostly served by public water, seeing as the distance in our housing analysis is measured from the tract boundary to the nearest facility, rather than from the public water source that serves the house to the nearest facility. However, if there is a strong correlation between RCRA sites and public water system sources, we might not be able to separately identify effects by high and low proportions of tracts served by public water. Furthermore, we would only expect that effects would differ by private vs public water if people are aware of exposures in their public water and aware of source locations for the public water system, which is a strong assumption. No differential effects by water source might indicate that housing values change because the cleanups are visible to those living on nearby properties and thus salient, irrespective of the water source.

### 5.4 Impacts on Neighborhood Composition

We first test whether RCRA cleanups impacted various socio-economic and housingrelated indicators from the Census in a reduced-form framework. Specifically, we examine 17 other outcomes, and find no statistically significant impacts on any of them.<sup>40</sup> In Table 7, we explore impacts on five income and education-related outcomes: average household income, percent below poverty, percent college educated, percent on public assistance, and percent of the population that is unemployed. The impacts are neither statistically nor economically significant.<sup>41</sup> In Table 8, we explore impacts on six demographic outcomes: percent of the population that is Black,

<sup>&</sup>lt;sup>38</sup>See information on SDWA compliance at https://www.epa.gov/compliance/safe-drinking-water-act-sdwa-compliance-monitoring.

<sup>&</sup>lt;sup>39</sup>For example, Muchlenbachs et al. (2016) do not find any housing price impacts of fracking near the house for individuals on public water, but find large negative effects for those relying on private water systems.

<sup>&</sup>lt;sup>40</sup>This is particularly surprising given that we would expect to find statistically significant effects at the 10 percent level for one out of every 10 outcomes studied, even if no true impacts existed.

<sup>&</sup>lt;sup>41</sup>The strongest impact in percentage terms is a 0.35 (percentage points) increase in unemployment on a base of 4.824 percent, the sign of which is counter-intuitive.

percent of homes with a female head of household, percent of the population that is Hispanic, population density, percent of the population that is White, and percent of the population that is under 18 years old. No impacts are statistically significant, but population density does appear to increase due to the cleanup in an economically significant way (by approximately 143 people). In Table 9, we explore impacts on six housing-related outcomes: percent of homes with four or more bedrooms, percent of homes built in the last 5 years, percent that are mobile homes, percent of households that moved in the last five years, percent of homes that are owner occupied, and percent of homes that are vacant. The impacts are not statistically or economically significant.<sup>42</sup>

One might be concerned that socio-economic and housing-related indicators would not respond immediately to RCRA cleanups. Households might sort on distance to RCRA facilities with a lag because of moving frictions, even if prices adjust immediately, which would bias us towards finding no sorting even when sorting was indeed happening. To visualize the timing of potential impacts, we also produce event-study graphs similar to those we make for housing impacts in Figures A.4 through A.6. We see no clear evidence of lagged effects.

One trend of note is the upward trend in Average HH Income, which at first glance might seem to point to a gentrification story. On this point, we first note that in column 1 of Table 7, that we cannot reject the null hypothesis of no effectthe confidence interval is five times larger than the coefficient, so we do not find any evidence of gentrification. Even more importantly, the magnitude of the point estimate is only \$178, when the average income is \$44,209.50. This is an economically insignificant magnitude, so we do not find evidence that gentrification is driving our results.

Despite the reduced form exploration of neighborhood change showing no evidence of gentrification or sorting, we are sympathetic to the view that a reduced form approach might not uncover these effects. Thus, in light of the identification concerns raised in Depro et al. (2015), we also test for differential sorting by race using a structural sorting model. Table 10 presents our differential willingness to pay (WTP) estimates from the mean utility decomposition. We estimate the decomposition using

 $<sup>^{42}</sup>$ The strongest impact in percentage terms is an increase of 0.39 (percentage points) in the percent of people living in mobile homes on a base of 7.138 percent, the sign of which is counter-intuitive.

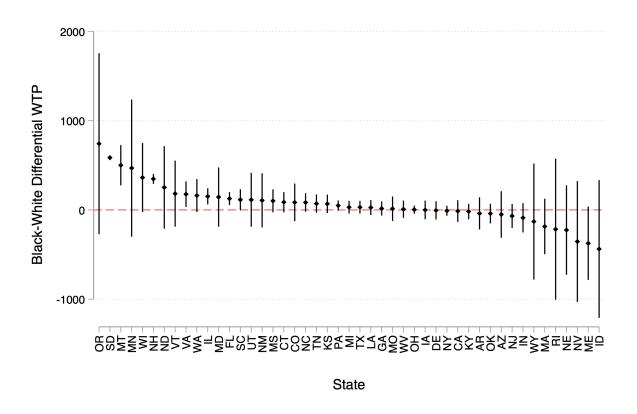


Figure 4: Black-White Differential in WTP

mean utility estimates for the year 2000, 2010, or pooling the estimates from the two decennial years. We limit to tracts where at least one RCRA site has been cleaned by the corresponding decennial year for this analysis.

All specifications include tract fixed effects (and year fixed effects for the pooled model). For the year 2000, we find some weak evidence that Black residents have lower WTP relative to white residents. However, estimates based on the year 2010 and the pooled sample with both years suggest that WTP for Black residents are actually higher than that for white residents. In the pooled sample, Black residents are, on average, willing to pay \$74 more for cleanup than white residents. The WTP for cleanup is not statistically different between Hispanic and white households. The average WTP may be underscored by significant heterogeneity across geography. We investigate the WTP differentials by state and plot the estimates in Figures 4 and 5 for Black and Hispanic groups, respectively. While in some states, the Black group has a significantly higher willingness to pay than their white counterparts, most of

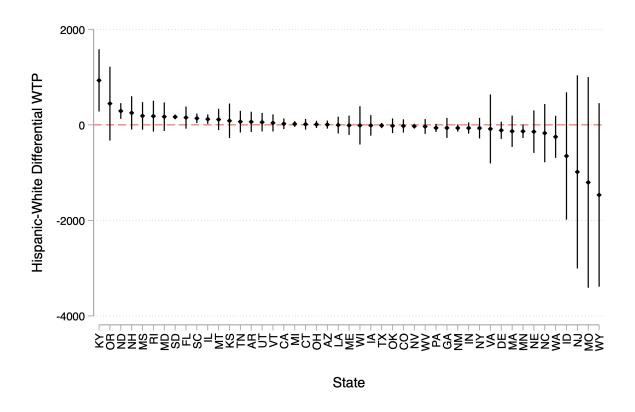


Figure 5: Hispanic-White Differential in WTP

the estimated WTP differential are small in magnitude and statistically insignificant. These findings are consistent with our previous tests that find no changes in neighborhood composition in response to RCRA cleanups.

We conclude that RCRA cleanups were unlikely to cause residents to re-sort. This implies that the benefits accrued to residents who already lived near the sites. Our findings are inconsistent with a gentrification story in which more well-off citizens move closer to the sites after cleanup, changing the composition of the population of the tracts on which the sites are located. One possible explanation for the finding of no sorting along these socio-demographic dimensions is that the RCRA cleanups were not a large enough shock, relative to moving costs, to induce increased moving (Palmquist, 1992a). This is corroborated by the finding of no effect on the percent of households who moved in the last 5 years.

The lack of evidence of sorting is a hopeful one in light of recent work. Hausman and Stolper (2020) show that when there is partial information in the housing market,

people undervalue a clean environment, and households sort according to their willingness to pay for a clean environment on this partial information, and deadweight loss due to pollution is higher for low-income households. If people do not sort after RCRA cleanups, then these cleanups theoretically could mitigate any pre-existing exposure disparities between the rich and poor that stem from the channels that Hausman and Stolper (2020) pinpoint (partial information and under-valuation of a clean environment). Bakkensen and Ma (2020) present the case where well-meaning policies can cause significant sorting that exacerbates pre-existing disparities in exposure to an environmental bad between advantaged and disadvantaged groups. Our finding that there is no evidence of sorting shows that this need not always be the case.

The fact that we find no sorting also aids in interpretation of our estimates. Our findings suggest that perhaps the shock to housing prices was geographically localized enough to not substantively change the hedonic price schedule, because nearby comparable houses were completely unaffected (Palmquist, 1992b). In this special case, equilibrium prices move with marginal willingness to pay and marginal willingness to pay is reflected by capitalization effects (Kuminoff and Pope, 2014). The fact that we find little evidence of effects on the tracts in distance bins other than the 0 km bin (on which the site is located) suggests that impacts were indeed geographically localized. On the other hand, as mentioned by Kuminoff and Pope (2014), the plausibility of the assumption that the shock to the housing market did not shift or alter the hedonic gradient depends on the magnitude of the change in the distribution of the public good in general.<sup>43</sup> Applied to our context, this might be true if either very few people live on tracts containing RCRA sites or if cleanups were relatively inconsequential. The latter is unlikely to be the case given that we find effect sizes of up to 11% of the tenth percentile housing price.

## 6 Conclusion

This paper evaluates the housing market impacts of cleanups conducted under the Resource Conservation and Recovery Act (RCRA). We find that the positive

<sup>&</sup>lt;sup>43</sup>Kuminoff and Pope (2014) also point out that macro boom and bust cycles could alter the hedonic gradient. We must assume that, for example, shocks to wealth do not impact implicit valuation of water quality.

environmental impacts from RCRA cleanups are reflected in the housing market. The price increases that we find are driven by cleanups concentrated among the lowest price deciles of the census tract in which the RCRA facility is located: prices increase by 11% for the  $1^{st}$  decile of the price distribution, and we detect no evidence of a price increase for the  $9^{th}$  decile. This indicates cleanups raise housing values of the poorest segments of the population, which are likely to face other disadvantageous circumstances in life and are typically more vulnerable to the deleterious effects of pollution (see, e.g. Apelberg, Buckley and White, 2005).

Furthermore, we find that the benefits of cleanups accrued to those living closest to the sites and, notably, do not find that cleanups induced re-sorting. This is consistent with the localized price impacts that we find, but somewhat surprising given how expansive RCRA cleanups were and the recent literature that has highlighted the potential for policies to worsen underlying inequities (Hausman and Stolper, 2020; Bakkensen and Ma, 2020). Ultimately, whether environmental cleanups lead to neighborhood turnover is an empirical question that has far-reaching consequences for whether a policy would exacerbate pre-existing socio-economic disparities. Not all policies to improve neighborhoods will have a gentrifying effect; our results are supportive of this. Several mechanisms could underlie our findings, such as stigma (Messer, Schulze, Hackett, Cameron and McClelland, 2006) and endogenous changes in non-targeted amenities (Banzhaf and Walsh, 2013). A fruitful direction for future work would be to further explore the attributes of both environmental policies and housing market conditions that explain such neighborhood dynamics.

# 7 Tables

	$\geq 1$ Site w	ithin 10 km	No Sites w	ithin 10 km		
Attribute	Mean	St. Dev.	Mean	St. Dev.	$\Delta$ Mean	T-Statistic
Price $10^{th}$ Percentile	78.68	73.09	67.57	74.38	11.11	18.75
Price $50^{th}$ Percentile	128.12	111.89	130.42	125.15	-2.31	-2.46
Price $90^{th}$ Percentile	202.05	161.99	239.28	196.71	-37.23	-27.42
Vacant	4.97	4.40	5.00	3.80	-0.03	-1.18
Owner Occupied	10.06	17.61	9.08	16.82	0.98	6.76
Mobile	14.62	24.95	8.33	16.70	6.29	36.57
Moved in Last 5 years	24.94	6.94	25.14	6.19	-0.20	-3.81
Moved in 5-10 years ago	14.13	9.52	12.87	8.50	1.26	16.82
Moved in 10+ years ago	30.76	13.22	31.59	13.20	-0.83	-9.73
Built in Last 5 years	13.50	12.78	14.25	10.41	-0.75	-8.01
Built 6-10 years ago	7.27	8.70	5.04	6.09	2.23	44.03
Built 10-20 years ago	7.89	7.14	13.38	12.21	-5.48	-60.90
Built 20-30 years ago	62.45	24.19	71.75	17.33	-9.30	-53.70
Built 30-40 years ago	4.02	9.00	11.04	15.65	-7.02	-68.42
Built 40+ years ago	32.32	15.99	29.65	14.30	2.68	27.20
0 Bedrooms	15.78	8.35	19.12	7.79	-3.34	-70.61
1 Bedroom	51.82	18.63	51.18	15.62	0.63	5.17
2 Bedrooms	9.06	12.23	9.41	11.12	-0.35	-4.47
3 Bedrooms	7.57	8.61	9.33	8.06	-1.76	-30.87
4 Bedrooms	16.93	14.16	19.16	12.11	-2.23	-26.19
5+ Bedrooms	16.02	11.99	16.38	9.88	-0.36	-5.53
Unemployment	15.35	12.50	13.70	9.17	1.66	25.22
Hispanic	35.07	28.17	32.03	22.88	3.04	14.78
Black	2.57	5.41	1.64	3.18	0.92	28.17
Under Age 18	14.10	12.53	9.87	8.65	4.24	49.11
College Graduate	28.74	12.25	29.01	11.20	-0.27	-2.81
Female Head of Household	37.84	15.38	42.01	12.37	-4.16	-36.79
Below Poverty Line	13.52	10.60	14.04	9.32	-0.51	-6.29
On Public Assistance	3.22	4.11	3.44	3.98	-0.22	-6.59
Mean Household Income (\$)	$37,\!927.98$	$19,\!621.39$	$39,\!909.34$	$20,\!173.15$	-1,981.36	-12.72

Table 1: Attributes by whether there is a RCRA site within 10  $\rm km$ 

 $\overline{Notes}$  This table compares houses < 10 km from a RCRA site (the sample restriction we use) to houses that are not within 10 km of any RCRA sites. The number of census tracts and RCRA sites included varies by census outcome because of missing outcome data.

	1 RCRA Site		Multiple F	RCRA Sites			
Attribute	Mean	St. Dev.	Mean	St. Dev.	$\Delta$ Mean	T-Statistic	
Price $10^{th}$ Percentile	74.82	71.53	80.56	73.77	-5.74	-7.00	
Price $50^{th}$ Percentile	126.46	112.84	128.92	111.42	-2.47	-1.93	
Price $90^{th}$ Percentile	209.28	167.69	198.51	159.00	10.77	5.93	
Vacant	4.62	3.66	5.12	4.68	-0.50	-12.71	
Owner Occupied	8.35	15.29	10.89	18.56	-2.54	-13.45	
Mobile	11.88	21.56	15.94	26.32	-4.06	-14.92	
Moved in Last 5 years	25.49	6.25	24.68	7.24	0.81	11.10	
Moved in 5-10 years ago	14.05	9.10	14.16	9.72	-0.12	-1.11	
Moved in 10+ years ago	28.84	12.60	31.68	13.40	-2.84	-20.98	
Built in Last 5 years	12.40	10.80	14.03	13.60	-1.63	-12.50	
Built 6-10 years ago	5.47	5.70	8.13	9.70	-2.65	-36.55	
Built 10-20 years ago	9.18	8.52	7.28	6.28	1.90	21.34	
Built 20-30 years ago	68.37	20.66	59.60	25.23	8.78	33.86	
Built 30-40 years ago	6.49	11.65	2.83	7.09	3.66	32.39	
Built 40+ years ago	33.59	15.72	31.71	16.08	1.88	11.98	
0 Bedrooms	17.27	6.84	15.06	8.90	2.20	33.41	
1 Bedroom	49.11	16.71	53.12	19.35	-4.01	-22.32	
2 Bedrooms	10.99	12.91	8.12	11.78	2.87	23.11	
3 Bedrooms	9.44	9.15	6.67	8.19	2.78	32.31	
4 Bedrooms	19.48	13.70	15.70	14.21	3.78	28.63	
5+ Bedrooms	16.40	11.28	15.84	12.30	0.56	5.40	
Unemployment	13.44	10.55	16.27	13.23	-2.83	-27.31	
Hispanic	30.24	25.70	37.40	29.00	-7.16	-23.54	
Black	1.73	3.43	2.97	6.10	-1.24	-26.14	
Under Age 18	11.27	10.46	15.47	13.20	-4.20	-32.27	
College Graduate	28.20	11.92	29.00	12.39	-0.80	-5.96	
Female Head of Household	41.05	13.99	36.30	15.77	4.75	28.65	
Below Poverty Line	14.49	10.41	13.05	10.66	1.44	12.07	
On Public Assistance	3.26	3.91	3.21	4.20	0.05	1.13	
Mean Household Income (\$)	39,969.41	20,079.73	36,945.56	19,320.46	3,023.85	13.71	
TSDF Y/N	0.81	0.39	0.80	0.40	0.01	2.38	
Number of waste types	60.62	120.00	70.44	132.24	-9.82	-6.32	
High NCAPS score	0.33	0.47	0.32	0.47	0.01	2.13	
Medium NCAPS Score	0.31	0.46	0.25	0.43	0.06	11.66	
Low NCAPS Score	0.22	0.41	0.29	0.45	-0.07	-13.68	

Table 2: Attributes by 1 Site vs Multiple Sites, within 10 km  $\,$ 

Notes This table compares houses < 10 km from a single RCRA site (the sample restriction we use) to houses that are < 10 km from multiple RCRA sites.

Dep. var: $\operatorname{Price}^{kth}$									
	$10^{th}$	$20^{th}$	$30^{th}$	$40^{th}$	$50^{th}$	$60^{th}$	$70^{th}$	$80^{th}$	$90^{th}$
$0 \text{ km} \times \text{Post}$	$9.4918^{***} \\ (2.8930)$	$\begin{array}{c} 8.0418^{***} \\ (3.0691) \end{array}$	$\begin{array}{c} 10.1089^{***} \\ (3.1942) \end{array}$	$11.0443^{***} \\ (3.4820)$	$\begin{array}{c} 10.0313^{***} \\ (3.7641) \end{array}$	$9.1301^{**}$ (4.1912)	$9.8181^{**}$ (4.5091)	$7.1750 \\ (5.4313)$	5.9377 (7.1086)
0–1 km $\times$ Post	2.7062 (3.3070)	$3.6720 \\ (3.5913)$	$5.1836 \\ (3.9806)$	5.5141 (4.1184)	$3.8300 \\ (4.3263)$	$5.3180 \\ (4.3893)$	$1.0503 \\ (4.8160)$	-0.0501 (5.4001)	-6.0578 (6.7792)
1–2 km $\times$ Post	$4.6696 \\ (3.1835)$	$6.2325^{*}$ (3.4341)	$7.0380^{**}$ (3.4685)	$7.3014^{*}$ (3.7814)	$7.4820^{*}$ (4.2286)	$5.9950 \\ (4.5916)$	$3.7900 \\ (5.0197)$	$1.3857 \\ (5.3974)$	$0.0967 \\ (6.5801)$
2–3 km $\times$ Post	$2.5046 \\ (3.2995)$	$2.8561 \\ (3.4377)$	-0.6422 (3.7641)	-2.2952 (3.9309)	-0.6419 (4.1815)	$0.9686 \\ (4.6058)$	$1.0725 \\ (5.1192)$	$\begin{array}{c} 4.4387 \\ (5.3534) \end{array}$	$5.7709 \\ (6.6665)$
3–4 km $\times$ Post	$0.4799 \\ (3.6266)$	-0.6491 (3.9310)	-4.4054 (4.5067)	-4.2010 (4.6346)	-5.6106 (4.7414)	-8.3130 (5.1718)	$-9.6016^{*}$ (5.6723)	$-10.6847^{*}$ (6.0561)	$-12.9543^{*}$ (7.0404)
4–5 km $\times$ Post	2.8453 (3.9165)	3.4443 (4.1219)	$2.6748 \\ (4.3421)$	2.1373 (4.5600)	-0.5198 (4.9560)	-2.1971 (5.3630)	-6.1666 $(5.8743)$	-8.7399 (6.1486)	-7.3248 (7.7445)
Post	$-9.1096^{***}$ (1.4556)	$-8.7993^{***}$ (1.6148)	$\begin{array}{c} -8.6341^{***} \\ (1.7671) \end{array}$	$\begin{array}{c} -10.0310^{***} \\ (1.8510) \end{array}$	$-9.7195^{***}$ (1.9446)	$-10.4657^{***}$ (2.0597)	$-8.7655^{***}$ (2.2178)	$-10.1641^{***}$ (2.4420)	$-8.7011^{***}$ (2.8436)
Avg Price R-squared Clusters Observations	84.237 0.861 10,740 29,880	$105.596 \\ 0.886 \\ 10,740 \\ 29,880$	$\begin{array}{c} 121.620 \\ 0.894 \\ 10,740 \\ 29,880 \end{array}$	$136.055 \\ 0.901 \\ 10,740 \\ 29,880$	$150.867 \\ 0.905 \\ 10,740 \\ 29,880$	$166.843 \\ 0.906 \\ 10,738 \\ 29,875$	$186.184 \\ 0.906 \\ 10,737 \\ 29,873$	$212.498 \\ 0.906 \\ 10,734 \\ 29,865$	$\begin{array}{c} 257.237 \\ 0.897 \\ 10,727 \\ 29,837 \end{array}$

Table 3: Price Impacts of Cleanup by Decile

Notes We use all tracts within 10 km of at most one RCRA facility in this regression. All regressions include fixed effects for tract, bin by year, and state by year. The excluded category is 5–10 km. All standard errors are clustered on census tract.

Dep. var: $Price^{kti}$	h								
	$10^{th}$	$20^{th}$	$30^{th}$	$40^{th}$	$50^{th}$	$60^{th}$	$70^{th}$	$80^{th}$	$90^{th}$
$0 \text{ km} \times \text{Post}$	$8.5238^{***} \\ (2.7327)$	$6.9287^{**}$ (2.8803)	$9.4981^{***} \\ (2.9705)$	$\begin{array}{c} 10.5700^{***} \\ (3.2615) \end{array}$	$9.9013^{***} \\ (3.5386)$	$9.2569^{**}$ (3.9733)	$10.8819^{**} \\ (4.2751)$	$8.5958^{*}$ (5.1897)	$7.8284 \\ (6.8588)$
Post	$-8.2603^{***}$ (1.0877)	$-7.8386^{***}$ (1.1958)	$-8.1778^{***}$ (1.3098)	$-9.7091^{***}$ (1.3757)	$-9.7397^{***}$ (1.4495)	$-10.7273^{***}$ (1.5469)	$-9.9431^{***}$ (1.6815)	$-11.6997^{***}$ (1.8344)	$-10.7103^{***}$ (2.1841)
Avg Price R-squared Clusters Observations	$84.237 \\ 0.859 \\ 10,740 \\ 29,880$	$105.596 \\ 0.884 \\ 10,740 \\ 29,880$	$121.620 \\ 0.893 \\ 10,740 \\ 29,880$	$136.055 \\ 0.900 \\ 10,740 \\ 29,880$	$150.867 \\ 0.904 \\ 10,740 \\ 29,880$	$166.843 \\ 0.905 \\ 10,738 \\ 29,875$	$186.184 \\ 0.905 \\ 10,737 \\ 29,873$	$212.498 \\ 0.905 \\ 10,734 \\ 29,865$	$257.237 \\ 0.896 \\ 10,727 \\ 29,837$

Table 4: Price Impacts of Cleanup by Decile, Near-Far Comparison

Notes We use all tracts within 10 km of at most one RCRA facility in this regression. All regressions include fixed effects for tract, bin by year, and state by year. The excluded category is homes  $\in (0, 10]$  km away from a facility. All standard errors are clustered on census tract.

Dep. var: $\operatorname{Price}^{kth}$					
	FE Compar	Alternative Clustering Levels:			
Percentile:	$Bin \times Yr$ FE Only:	Both FE:	County:	Site×Bin:	Site:
$10^{th}$	$9.1066^{***}$ (2.8968)	$8.5238^{***}$ (2.7327)	$8.5238^{**}$ (3.4277)	$8.5238^{**}$ (3.3885)	$8.5238^{**}$ (3.6565)
$20^{th}$	$7.6071^{**}$ (3.2101)	$6.9287^{**}$ (2.8803)	$6.9287^{*}$ (3.9117)	$6.9287^{*}$ (3.7853)	$6.9287^{*}$ (4.0989)
$30^{th}$	$10.0605^{***}$ (3.4061)	$9.4981^{***} \\ (2.9705)$	$9.4981^{**}$ (4.1488)	$9.4981^{**}$ (3.9423)	$9.4981^{**}$ (4.2747)
$40^{th}$	$10.9537^{***}$ (3.9048)	$\begin{array}{c} 10.5700^{***} \\ (3.2615) \end{array}$	$10.5700^{**}$ (4.4707)	$10.5700^{**}$ (4.2896)	$\begin{array}{c} 10.5700^{**} \\ (4.6342) \end{array}$
$50^{th}$	$10.5370^{**}$ (4.3158)	$9.9013^{***}$ (3.5386)	$9.9013^{**}$ (4.8175)	$9.9013^{**}$ (4.6412)	$9.9013^{**}$ (4.8811)
$60^{th}$	$9.8805^{**}$ (4.8537)	$9.2569^{**}$ (3.9733)	$9.2569^{*}$ (5.0709)	$9.2569^{*}$ (5.0226)	$9.2569^{*}$ (5.1517)
$70^{th}$	$\frac{11.4557^{**}}{(5.1972)}$	$10.8819^{**} \\ (4.2751)$	$10.8819^{*}$ (5.7284)	$\begin{array}{c} 10.8819^{**} \\ (5.4192) \end{array}$	$10.8819^{*}$ (5.7221)
$80^{th}$	9.1638 (6.3762)	$8.5958^{*}$ (5.1897)	$8.5958 \\ (6.7132)$	$8.5958 \\ (6.3631)$	$8.5958 \\ (6.5406)$
$90^{th}$	7.0919 (8.1296)	$7.8284 \\ (6.8588)$	7.8284 (8.0898)	7.8284 (7.7761)	7.8284 (7.9513)

Table 5: Price Impacts of Cleanup,	Robustness	$\operatorname{to}$	Exclusion	of	State-Year	$\mathbf{FE}$	and
Alternative Clustering Levels							

Notes We use all tracts within 10 km of at most one RCRA facility in these regressions. All regressions include fixed effects for tract and bin by year, and the second two columns add state by year fixed effects. The excluded category is the tracts whose boundary lies  $\in (0, 10]$  km away from a facility. Each cell is the treatment effect on the 0 km bin from a separate regression using the price percentile at the left-hand column of the table. Standard errors in the first two columns are clustered on census tract, and standard errors in the third through fifth are clustered on county, site by bin, and site.

		NCAPS Status						
Percentile:	All	High	Medium	Low	Missing/Unranked			
$10^{th}$	$8.5238^{***}$ (2.7327)	3.6613 (3.3009)	$7.2929 \\ (4.6727)$	-1.8579 $(5.0658)$	1.2025 (17.4600)			
$20^{th}$	$6.9287^{**}$ (2.8803)	$3.1332 \\ (3.6960)$	$\begin{array}{c} 10.4181^{**} \\ (5.3030) \end{array}$	$-9.7361^{*}$ (5.8261)	-3.4617 (17.1730)			
$30^{th}$	$9.4981^{***}$ (2.9705)	$3.7821 \\ (3.9134)$	$\frac{12.1062^{**}}{(5.6706)}$	-7.5779 (6.3950)	7.6752 (16.2783)			
$40^{th}$	$10.5700^{***}$ (3.2615)	$3.2492 \\ (3.9526)$	$\begin{array}{c} 14.6898^{**} \\ (6.5155) \end{array}$	-7.1922 (7.3178)	5.8101 (17.9105)			
$50^{th}$	$9.9013^{***}$ (3.5386)	-0.0282 (3.9751)	$14.9787^{**} \\ (7.2562)$	-7.5432 (7.8084)	8.5581 (18.3511)			
$60^{th}$	$9.2569^{**}$ (3.9733)	-1.8480 (4.3180)	$19.3074^{**} \\ (8.2850)$	-12.0598 (9.2057)	-2.0319 (18.9720)			
$70^{th}$	$10.8819^{**} \\ (4.2751)$	-3.0862 (5.0048)	$21.2054^{**}$ (9.1602)	-13.3433 (9.9158)	$5.9095 \ (19.4921)$			
$80^{th}$	$8.5958^{*}$ (5.1897)	-3.8843 (6.2014)	$17.6420^{*}$ (10.1990)	-10.1323 (12.6544)	-3.3198 (22.5935)			
$90^{th}$	7.8284 (6.8588)	-9.1183 (9.4805)	4.7238 (14.6158)	8.3674 (17.0037)	-3.1203 (26.7092)			

Table 6: Price Impacts by NCAPS Status

Notes We use all tracts within 10 km of at most one RCRA facility in this regression. All regressions include fixed effects for tract, bin by year, and state by year. The excluded category is the tracts whose boundary lies  $\in (0, 10]$  km away from a facility. Each cell is the treatment effect on the 0 km bin from a separate regression using the price percentile at the left-hand column of the table. All standard errors are clustered on census tract.

Dep. var:					
	Avg HH Income	% Below Poverty	% College Educated	% on Public Assistance	% Unemployment
$0 \text{ km} \times \text{Post}$	$178.4495 \\ (583.3852)$	-0.0731 (0.4913)	-0.0397 (0.3039)	-0.0865 (0.3049)	$0.3564 \\ (0.8439)$
Post	-174.9712 (213.0314)	-0.0753 (0.1233)	-0.0463 (0.0873)	$0.3681^{***}$ (0.0956)	$\begin{array}{c} 0.3346^{***} \ (0.1251) \end{array}$
Avg Outcome	44209.503	12.731	14.724	4.639	4.824
R-squared	0.915	0.884	0.915	0.734	0.695
Clusters	10,780	10,778	10,783	10,780	9,186
Observations	30,025	30,017	30,039	30,024	$18,\!375$

Table 7: Impacts on Income and Education-related Variables, Near-Far Comparison

Notes We use all tracts within 10 km of at most one RCRA facility in this regression. All regressions include fixed effects for tract, bin by year, and state by year. The excluded category is homes  $\in (0, 10]$  km away from a facility. All standard errors are clustered on census tract.

Dep. var:						
	% Black	% Female Head of Household	% Hispanic	Population Density	% White	% Under 18
$0 \text{ km} \times \text{Post}$	-0.1733 (0.3903)	$0.1537 \\ (0.5047)$	$\begin{array}{c} 0.4933 \\ (0.4175) \end{array}$	$142.9196 \\ (140.5545)$	-0.9163 (0.6071)	-0.2204 (0.2803)
Post	-0.0375 (0.1242)	$0.1405 \ (0.1434)$	$-0.3150^{**}$ (0.1227)	-16.4337 (36.5323)	$\begin{array}{c} 0.6309^{***} \\ (0.1739) \end{array}$	$-0.2147^{***}$ (0.0754)
Avg Outcome	11.584	32.790	9.500	4481.756	74.676	25.029
R-squared	0.965	0.898	0.952	0.791	0.959	0.870
Clusters	10,783	10,780	10,783	10,783	10,783	10,783
Observations	30,042	30,024	30,042	30,042	30,042	30,042

Table 8: Impacts on Demographic Variables, Near-Far Comparison

Notes We use all tracts within 10 km of at most one RCRA facility in this regression. All regressions include fixed effects for tract, bin by year, and state by year. The excluded category is homes  $\in (0, 10]$  km away from a facility. All standard errors are clustered on census tract.

Dep. var:						
	% 4+ Bedrooms	% Built in Last 5 Years	% Mobile Home	% Moved in Last 5 Years	% Owner Occupied	%Vacant
$0 \text{ km} \times \text{Post}$	-0.1301	0.1058	0.3937	-0.8510	0.3398	-0.2343
	(0.4075)	(0.6280)	(0.5223)	(0.9967)	(0.5167)	(0.4114)
Post	$-0.2555^{**}$	-0.7785***	-0.1297	-0.6267***	-0.2268	0.0861
	(0.1249)	(0.1982)	(0.2153)	(0.2258)	(0.1470)	(0.1086)
Avg Outcome	18.573	9.134	7.138	30.278	68.716	9.688
R-squared	0.912	0.682	0.790	0.741	0.951	0.873
Clusters	10,779	10,779	10,780	10,762	10,780	10,781
Observations	30,019	30,019	30,027	29,960	30,027	30,030

Table 9: Impacts on Housing-Related Variable, Near-Far Comparison

Notes We use all tracts within 10 km of at most one RCRA facility in this regression. All regressions include fixed effects for tract, bin by year, and state by year. The excluded category is homes  $\in (0, 10]$  km away from a facility. All standard errors are clustered on census tract.

Year:	2000	2010	All	
0 km $\times$ Black	-153.2*	77.62***	73.89***	
	(84.72)	(26.98)	(26.61)	
$0 \text{ km} \times \text{Hispanic}$	566.1	-36.22	-28.61	
	(443.4)	(36.67)	(36.79)	
Observations	18,684	68,279	86,963	
R-squared	0.334	0.343	0.218	

### Table 10: Heterogeneous Sorting Estimates

Notes This table presents the differences in WTP between different racial groups from a regression of mean utilities estimates on distance-by-race interactions. The omitted group is the mean utility for white residents. Mean utility estimates are either based on movements from 1990 to 2000 (column 1), 2000 to 2010 (column 2), or both time periods (column 3). All specifications include tract fixed effects and column 3 additionally includes a year fixed effect. All standard errors are clustered on census tract.

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# A Appendix

## A.1 Appendix Tables

Table A.1: Attributes by Near vs. Far from One RCRA Site, within 10 km

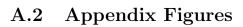
	01	km	$\in (0, 1)$	$\in (0, 10] \text{ km}$		
Attribute	Mean	St. Dev.	Mean	St. Dev.	$\Delta$ Mean	T-Statistic
Price $10^{th}$ Percentile	78.24	73.61	50.64	48.09	27.60	18.06
Price $50^{th}$ Percentile	131.54	116.58	90.48	71.96	41.07	18.17
Price $90^{th}$ Percentile	216.19	172.65	160.17	115.69	56.02	16.83
Vacant	4.57	3.64	4.95	3.82	-0.37	-4.05
Owner Occupied	8.48	15.32	7.37	15.00	1.11	2.32
Mobile	12.28	22.15	9.00	16.45	3.28	6.19
Moved in Last 5 years	25.45	6.33	25.76	5.71	-0.31	-1.82
Moved in 5-10 years ago	14.50	9.29	10.84	6.83	3.66	17.48
Moved in $10+$ years ago	28.88	12.71	28.56	11.86	0.33	1.04
Built in Last 5 years	12.08	10.81	14.68	10.44	-2.60	-8.45
Built 6-10 years ago	5.35	5.65	6.37	5.94	-1.03	-6.98
Built 10-20 years ago	9.05	8.57	10.12	8.02	-1.07	-4.63
Built 20-30 years ago	68.65	20.74	66.40	19.92	2.26	3.72
Built 30-40 years ago	6.15	11.81	8.91	10.18	-2.76	-9.10
Built 40+ years ago	33.72	15.75	32.62	15.52	1.10	2.82
0 Bedrooms	17.33	6.87	16.86	6.61	0.47	3.14
1 Bedroom	48.92	16.93	50.44	14.98	-1.52	-3.77
2 Bedrooms	11.17	13.27	9.72	9.92	1.46	5.63
3 Bedrooms	9.53	9.36	8.86	7.55	0.67	3.53
4 Bedrooms	19.62	14.01	18.54	11.24	1.08	3.91
5+ Bedrooms	16.50	11.58	15.68	8.87	0.82	3.88
Unemployment	13.50	10.82	13.02	8.41	0.48	2.31
Hispanic	29.68	26.05	34.18	22.66	-4.50	-6.65
Black	1.76	3.52	1.54	2.67	0.22	3.08
Under Age 18	11.34	10.70	10.77	8.52	0.57	2.23
College Graduate	27.88	12.15	30.50	9.88	-2.63	-9.16
Female Head of Household	40.90	14.28	42.10	11.65	-1.20	-3.45
Below Poverty Line	14.80	10.75	12.32	7.21	2.48	11.22
On Public Assistance	3.33	4.02	2.77	3.05	0.55	6.10
Mean Household Income (\$)	40,957.37	$20,\!591.30$	$32,\!994.46$	$14,\!172.11$	$7,\!962.91$	19.24
TSDF Y/N	0.81	0.39	0.78	0.42	0.03	2.55
Number of waste types	60.63	118.27	60.53	131.16	0.10	0.02
High NCAPS score	0.33	0.47	0.36	0.48	-0.03	-2.06
Medium NCAPS Score	0.31	0.46	0.33	0.47	-0.02	-1.63
Low NCAPS Score	0.22	0.41	0.19	0.39	0.03	2.32

Notes This table compares houses 0 km from a single RCRA site to houses that are  $\in (0, 10]$  km from a single RCRA site.

		Facilit	y Type		% Public Water			
Percentile:	All	TSDF	LQG	$\leq 25\%$	$\in (25,75]\%$	> 75%		
$10^{th}$	$8.5238^{***}$ (2.7327)	$12.3207^{***} \\ (3.1076)$	$9.8336^{***}$ (2.9931)	7.5638 (6.7903)	0.8563 (3.3526)	$7.6721^{*}$ (4.1351)		
$20^{th}$	$6.9287^{**}$ (2.8803)	$\frac{11.7884^{***}}{(3.2258)}$	$8.8640^{***}$ (3.1425)	10.0520 (8.9578)	-1.8943 (3.6178)	5.0638 (4.2597)		
$30^{th}$	$9.4981^{***} \\ (2.9705)$	$\begin{array}{c} 13.6336^{***} \\ (3.3232) \end{array}$	$\frac{11.0404^{***}}{(3.2455)}$	$13.3258 \\ (10.6356)$	-0.2832 (3.8708)	$7.2794^{*}$ (4.2699)		
$40^{th}$	$10.5700^{***}$ (3.2615)	$15.0819^{***}$ (3.6442)	$\begin{array}{c} 12.7801^{***} \\ (3.5362) \end{array}$	$16.8465 \\ (11.5052)$	$0.2889 \\ (4.3687)$	$7.9905^{*}$ (4.7200)		
$50^{th}$	$9.9013^{***}$ (3.5386)	$13.4716^{***}$ (3.8765)	$11.2307^{***} \\ (3.8569)$	$7.2309 \\ (11.3457)$	-2.7493 (5.5776)	$8.3676^{*}$ (4.9168)		
$60^{th}$	$9.2569^{**}$ (3.9733)	$\begin{array}{c} 13.0722^{***} \\ (4.3767) \end{array}$	$10.6358^{**} \\ (4.4251)$	6.4052 (13.0150)	-4.7048 (5.5110)	$7.8372 \\ (5.6461)$		
$70^{th}$	$10.8819^{**} \\ (4.2751)$	$15.1481^{***} \\ (4.6631)$	$\frac{11.8838^{**}}{(4.7561)}$	2.2439 (15.8652)	-5.2422 (6.2181)	$9.9295^{*}$ (5.8650)		
$80^{th}$	$8.5958^{*}$ (5.1897)	$\frac{11.7011^{**}}{(5.7679)}$	$9.5374 \\ (5.7991)$	-3.8169 (16.8982)	-7.0856 (7.8940)	$6.3709 \\ (6.9885)$		
$90^{th}$	7.8284 (6.8588)	$\frac{14.4111^{**}}{(7.0173)}$	8.0151 (7.5623)	2.7766 (23.2883)	-12.6007 (13.6068)	$6.3587 \ (7.8739)$		

Table A.2: Price Impacts by Facility Type and Fraction Public Water

Notes We use all tracts within 10 km of at most one RCRA facility in this regression. All regressions include fixed effects for tract, bin by year, and state by year. The excluded category is the tracts whose boundary lies  $\in (0, 10]$  km away from a facility. Each cell is the treatment effect on the 0 km bin from a separate regression using the price percentile at the left-hand column of the table. All standard errors are clustered on census tract.



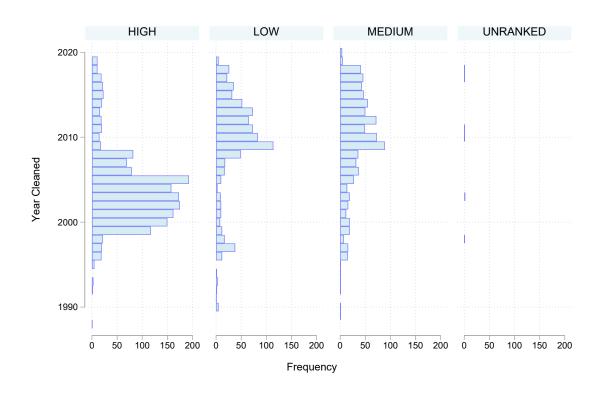


Figure A.1: Cleanup Year by NCAPS status

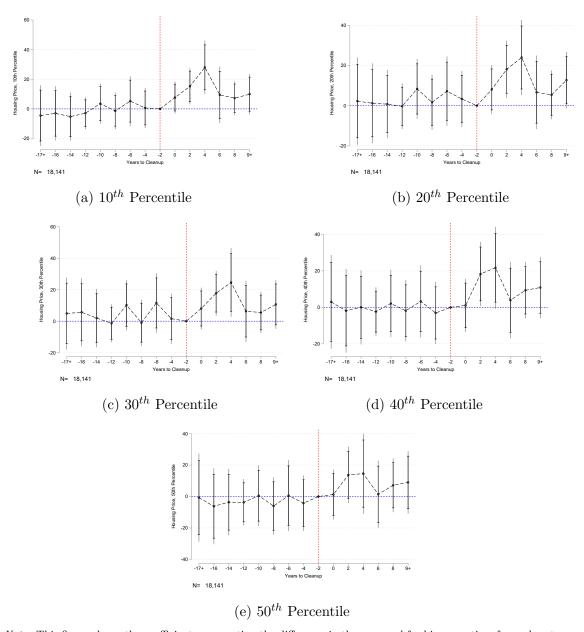


Figure A.2:  $10^{th}-50^{th}$  percentiles of housing price over time

Notes This figure shows the coefficient representing the difference in the near and far bins over time for each outcome indicated in the sub-caption. We use the same fixed effects as in the main regression. The coefficient for the two years just prior to the cleanup (at position -2) is normalized to 0 by excluding the dummy on Near× Event time=-2 from the regression. Data from the during-cleanup phase is dropped from the analysis, so time 0 represents the two-year immediately following cleanup completion.

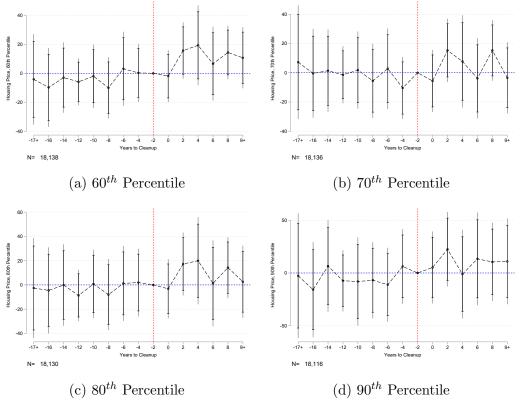


Figure A.3:  $60^{th}-90^{th}$  percentiles of housing price over time

Notes This figure shows the coefficient representing the difference in the near and far bins over time for each outcome indicated in the sub-caption. We use the same fixed effects as in the main regression. The coefficient for the two years just prior to the cleanup (at position -2) is normalized to 0 by excluding the dummy on Near× Event time=-2 from the regression. Data from the during-cleanup phase is dropped from the analysis, so time 0 represents the two-year immediately following cleanup completion.

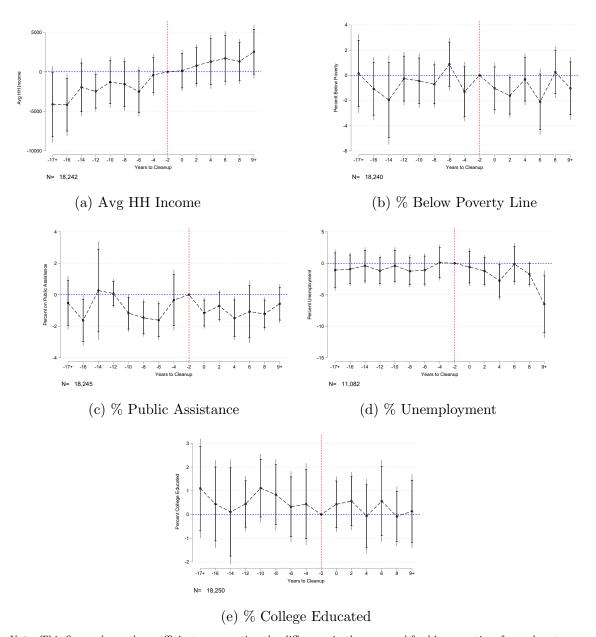


Figure A.4: Income and Education-related variables over time

*Notes* This figure shows the coefficient representing the difference in the near and far bins over time for each outcome indicated in the sub-caption. We use the same fixed effects as in the main regression. The coefficient for the two years just prior to the cleanup (at position -2) is normalized to 0 by excluding the dummy on Near× Event time=-2 from the regression. Data from the during-cleanup phase is dropped from the analysis, so time 0 represents the two-year immediately following cleanup completion.

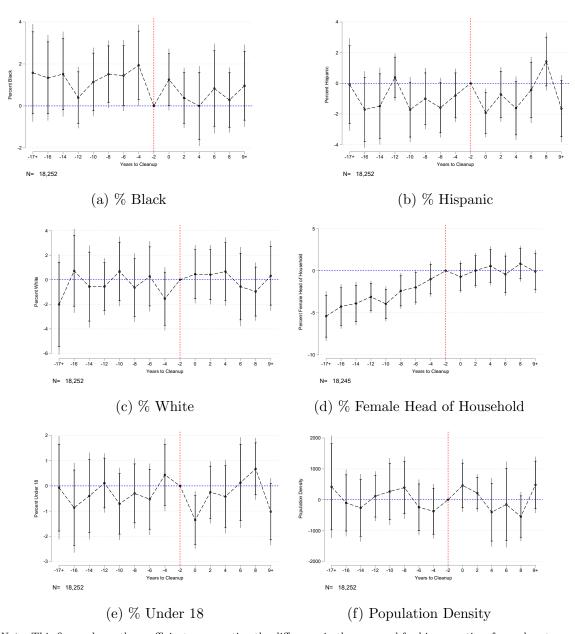


Figure A.5: Demographic variables over time

Notes This figure shows the coefficient representing the difference in the near and far bins over time for each outcome indicated in the sub-caption. We use the same fixed effects as in the main regression. The coefficient for the two years just prior to the cleanup (at position -2) is normalized to 0 by excluding the dummy on Near× Event time=-2 from the regression. Data from the during-cleanup phase is dropped from the analysis, so time 0 represents the two-year immediately following cleanup completion.

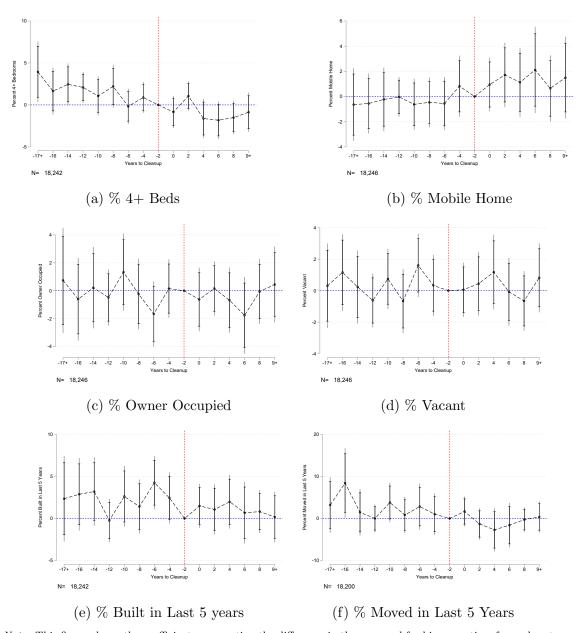
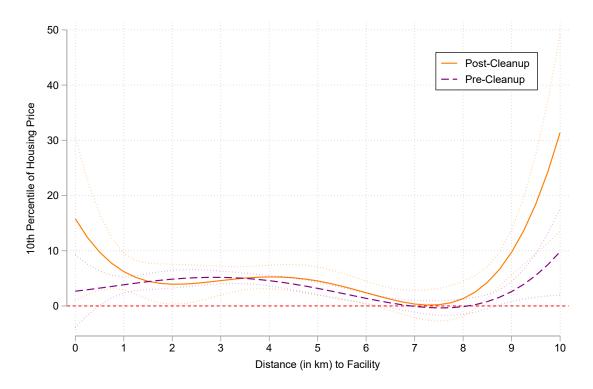


Figure A.6: Housing-related variables over time

Notes This figure shows the coefficient representing the difference in the near and far bins over time for each outcome indicated in the sub-caption. We use the same fixed effects as in the main regression. The coefficient for the two years just prior to the cleanup (at position -2) is normalized to 0 by excluding the dummy on Near× Event time=-2 from the regression. Data from the during-cleanup phase is dropped from the analysis, so time 0 represents the two-year immediately following cleanup completion.



#### Figure A.7: Linden and Rockoff-style Plot

*Notes* This graph fits the 10th percentile of housing price to the distance to the RCRA facility, both pre- and post-cleanup. The technique was popularized by Linden and Rockoff (2008).

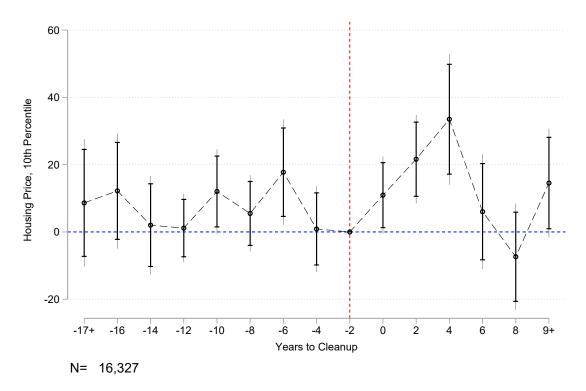


Figure A.8: Event Study Using Alternative Definition of Cleanup

*Notes* This graph depicts the event study when we define the date of cleanup as final remedy events when those are non-missing. As explained on p. 24, the composition of event types is changing over event time when we use this alternative definition of cleanup, muddling the interpretation of the graph in later years.