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# DO STIMULANT MEDICATIONS IMPROVE EDUCATIONAL AND BEHAVIORAL OUTCOMES FOR CHILDREN WITH ADHD?

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Working Paper 19105 http://www.nber.org/papers/w19105

NATIONAL BUREAU OF ECONOMIC RESEARCH 1050 Massachusetts Avenue Cambridge, MA 02138 June 2013

We are grateful to the Canadian Institutes of Health Research for financial support and to seminar participants at the Aarhus Workshop on Children's Human Capital, Uppsala University, Sciences-Po, McGill, UCLA and Columbia for helpful comments. The views expressed herein are those of the authors and do not necessarily reflect the views of the National Bureau of Economic Research.

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Do Stimulant Medications Improve Educational and Behavioral Outcomes for Children with ADHD?

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NBER Working Paper No. 19105

June 2013, Revised January 2014

JEL No. 10

# **ABSTRACT**

We examine the effects of a policy change in the province of Quebec, Canada which greatly expanded insurance coverage for prescription medications. We show that the change was associated with a sharp increase in the use of stimulant medications commonly prescribed for ADHD in Quebec relative to the rest of Canada. We ask whether this increase in medication use was associated with improvements in emotional functioning or academic outcomes among children with ADHD. We find little evidence of improvement in either the medium or the long run. Our results are silent on the effects on optimal use of medication for ADHD, but suggest that expanding medication in a community setting had little positive benefit and may have had harmful effects given the average way these drugs are used in the community.

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An online appendix is available at: http://www.nber.org/data-appendix/w19105

## Introduction

Over the past twenty years, mental disabilities have overtaken physical disabilities as the leading cause of activity limitations in children. Today, ADHD is three times more likely than asthma to be contributing to childhood disability in the United States (Currie and Kahn, 2011). Recent research indicates that children with ADHD have lower standardized test scores than others (including their own siblings) and are more likely to be placed in special education, to repeat grades, and to be delinquent (Miech et al., 1999; Nagin and Tremblay, 1999; Currie and Stabile, 2006, 2007; Fletcher and Wolfe, 2008, 2009). Moreover, untreated children with ADHD impose significant costs on their classmates by disrupting learning and/or diverting teacher resources (Aizer, 2009).

According to the most recent data from the Centers for Disease Control and Prevention, approximately eleven percent of U.S. children aged 4 to 17 have ever been diagnosed with ADHD and more than half of them are taking stimulant medications such as Ritalin for their condition (Schwarz and Cohen, 2013; Centers for Disease Control and Prevention, 2005). Both diagnosis and treatment rates are lower outside the U.S., but have been rapidly increasing (Polanczyk et al, 2007).

Despite, or perhaps because of the millions of children taking stimulants, drug treatment for ADHD remains controversial. The National Institute of Mental Health recommends treatment with stimulants and says that they are safe if used under medical supervision (U.S. NIMH, 2012). However, concerns continue to surface about both short term side effects, and possible side effects due to long-term use. For example, the

<sup>&</sup>lt;sup>1</sup> Schwarz and Cohen tabulate data from the 2011-2012 wave of the National Survey of Children's Health. Methylphenidate (sold under the trade names Ritalin, Biphentin, and Concerta) is the most commonly used central nervous system stimulant for ADHD. Others include: dextroamphetamine (Dexedrine); and mixed amphetamine salts (Adderall) (Therapeutics Initiative, 2010).

U.S. Food and Drug Administration voted in 2006 to recommend a warning label describing the cardiovascular risks of stimulant drugs for ADHD (Nissen, 2006). Other side effects can include decreased appetite, insomnia, headache, stomach ache, dizziness and mood changes including anxiety and depression (Schachter et al., 2001, NIMH, 2012). Some studies have also found growth deficits in treated children (Joshi and Adam, 2002). Aside from the possibility of physical side effects, inappropriate use of stimulant medication could also harm children by stigmatizing them or by crowding out other interventions that might be more helpful.

Lack of evidence regarding long-term benefits of stimulant medications is a key element of this controversy. Drugs are often prescribed with the goal of helping children to be successful in school. If the drugs do not actually lead to scholastic benefits in the medium and long run, then the case for subjecting children to even a small risk of side effects is weakened. The main problems involved in assessing the long-run efficacy of stimulant medication are first, that most drug trials follow children only for a short time – between one and two months after treatment (Griffin et al., 2008) – and second, that families (and children) choose whether or not to seek treatment for ADHD, and whether to take medication if it is prescribed.

Our paper assesses the medium and long run benefits of treatment for ADHD with stimulant medication using longitudinal data from the National Longitudinal Survey of Canadian Youth (NLSCY), and a unique policy experiment which expanded insurance coverage for drugs in Quebec in 1997. Our study improves on the previous literature in many respects. First, we have a large sample of children who have been followed from 1994 to 2008. We are able to observe medium term outcomes such as grade repetition

and math scores, as well as long term outcomes like graduation from high school and whether children ever attended college. Moreover, we know whether children were taking stimulant medication as of each wave. An important feature of the NLSCY is that all children were assessed for ADHD symptoms, so we do not have to deal with selection into diagnosis. A third innovation is that we are able to exploit exogenous variation in the availability of drugs due to the policy experiment. Fourth, in our analysis of medium term outcomes we are able to use individual fixed effects to control for unobservable differences between children that might influence both treatment and outcomes.

We find that the introduction of the prescription drug insurance program increased the use of stimulants in Quebec relative to the rest of Canada. However, we find no evidence that the performance of children with ADHD improved. In fact, the increase in medication use among children with ADHD is associated with increases in the probability of grade repetition, lower math scores, and a deterioration in relationships with parents. When we turn to an examination of long-term outcomes, we find that increases in medication use are associated with increases in the probability that a child has ever suffered from depression and decreases in the probability of post secondary education among girls.

The rest of the paper is laid out as follows. Section 1 reviews the previous literature about the consequences of ADHD for child outcomes and the controversy surrounding ADHD medications. Section 2 discusses our data and Section 3 discusses methods. The results appear in Section 4 and Section 5 concludes.

# **Background**

In view of the importance of ADHD and the fact that stimulant medications have been used for many years, it is perhaps surprising that most of the evidence regarding their efficacy relates to short time horizons. Controlled studies suggest that medication improves attention, short-term memory, performance on quizzes, homework completion, and note-taking (Douglas, 1999; Bedard et al, 2007; Pelham et al. 1993; Evans et al, 2001). It is often assumed that these improvements will translate into future academic gains, but few studies actually track children longer than a few months. Moreover Schachter et al. (2001) argue that the positive short-run effects on attention and behavior may be over-estimated given publication bias towards positive findings. An additional concern is that the doses that yield the most desirable behavior may not be calibrated to achieve the greatest possible improvement in cognitive functioning (Wigal et al., 1999).

One of the most widely known longer term studies of the effects of medication for ADHD is based on the U.S. National Institute of Mental Health 14 month Multimodal Treatment study (MTA). It is important to note that this study did not compare medication to non-treatment, instead, the MTA compared different types of treatment. Specifically, the MTA randomized 579 children with ADHD into four arms: Stimulants alone; behavioral therapy alone; stimulants plus behavioral therapy; or usual community care, which involved treatment with stimulants but with possibly less than optimal dosages. Blinded classroom observations did not find any significant differences in behavior between the four groups. At the end of 14 months, 49.8% of children reported mild side effects, 11.4% reported moderate side effects, and 2.9% reported severe side effects (The MTA Cooperation Group, 1999).

Molina et al. (2009) discuss a long-term follow up of children from the MTA study which included 436 of the original study children and 261 "controls" who were randomly selected from the same schools and grades 24 months after the original study began and matched with treatment children by age and gender. They find that 6 to 8 years following the initial intervention, there were still no differences between the children in the four treatment groups. They also find that the treatment children were worse off than the "controls" on virtually every measure but it is important to note that these controls were not part of the original randomized design so this comparison does not constitute an experimental evaluation of the long term benefits of drug treatment compared to non-treatment. Of those originally assigned to take medications, 62% had stopped taking them by the time of the follow up which is remarkable in itself since it suggests dissatisfaction with the drug regimen. However, adjusting for this attrition did not affect the differences between treated children and control children.

Barbaresi et al. (2007) follow 370 children with ADHD from a 1976-1982 birth cohort study. They obtained the complete school record, as well as medical records with information about stimulant use for each child. They found that in this sample of children with ADHD diagnoses, longer duration of stimulant use was associated with reductions in absences and retention in grade but had no effect on school dropout. However, endogeneity of stimulant use makes these results difficult to interpret. If the children with the worst attention difficulties were most likely to take medication, then any positive effects of medication would be biased towards zero. Alternatively, if children from the best backgrounds were most likely to take stimulants properly, then this might bias the analysis towards finding a positive effect.

Zoega et al. (2009) use registry data from Iceland, which has a measured prevalence of ADHD and a usage of stimulant medication that is similar to the U.S. They linked information from medical records to a data base of national scholastic examinations for children born between 1994 and 1996 who took standardized tests at fourth and seventh grade. In order to deal with the endogeneity of treatment, they include only children who were "ever treated" between the ages of 9 to 12, and focus on whether they were treated sooner or later. They find that children with ADHD suffered declines in test taking relative to other children, but that ADHD children who started medication earlier experienced slower declines than those who started medication later. Again, this design suffers from endogeneity, this time in terms of the choice of when treatment was started. It is possible, for instance, that children start medication in response to some crisis, and then experience reversion to their mean performance.<sup>2</sup>

Scheffler et al. (2009) use data from the Early Childhood Longitudinal Study—Kindergarten Class of 1998-1999 to examine the effect of medication use on standardized math and reading test scores for 594 children with ADHD. They estimate first differenced models in order to control for constant aspects of the child's background. A limitation of their data is that questions about medications were asked only in fifth grade, so it was assumed that children who were not taking medication at fifth grade had never taken it. They find that children with ADHD who took medication had higher mathematics and reading scores than other children with ADHD, though they still lagged behind their non-ADHD peers. However, if children with ADHD are on different

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<sup>&</sup>lt;sup>2</sup> Another issue is that the authors define the start of therapy to be the first prescription after a period of at least 11 months without previous prescriptions for ADHD. This suggests that some of the "later starters" may in fact have started ADHD drugs earlier and then stopped them again.

trajectories then their non-ADHD peers, then it is not clear that estimating the model in first differences will adequately control for the endogeneity of medication use.

Dalsgaard et al. (2013) use Danish registry data and variations in the prescription patterns of physicians to identify the effect of ADHD medication on hospital contacts, criminal activity and a limited set of school performance measures. They find that physician treatment patterns vary significantly, and that among children who receive treatment, hospital contacts decrease as do the number of interactions with police. While they find little difference in test scores for treated versus non-treated children, they note that treated children are less likely to take the exam. One limitation of their study is that higher income children were significantly more likely to go to doctors who prescribed medication more frequently which suggests that the probability of receiving a prescription was correlated with economic status.

Our study provides new evidence regarding the medium- and long-term effects of stimulants use for ADHD in a nationally representative sample of Canadian children by taking advantage of a policy experiment that expanded access to these drugs.<sup>3</sup> In 1997, the Canadian province of Quebec adopted a mandatory prescription drug insurance law.<sup>4</sup> Before 1997, many residents of Quebec received private prescription drug insurance from their employers while others went without drug insurance. The new law stipulated that all Quebecers had to be insured. Those who did not have insurance through their employer were required to participate in a new provincial public plan (Morgan, 1998).

<sup>&</sup>lt;sup>3</sup> Cuellar and Markowitz (2007) adopt a somewhat similar identification strategy, examining the effects of increases in access to medication that occurred as a result of expansions of Medicaid coverage on rates of suicide, injury, and crime in eligible populations.

<sup>&</sup>lt;sup>4</sup> Quebec implemented a subsidized day care program in September of that same year. In the first few years the program focused on older children (4-6) and expanded to include younger children later on (Baker et al 2008). To ensure that our instrument is not conflating the two programs we replicate our estimates focusing on children who are older than the day care ranges by the time the daycare program took place. Our main results are quite similar in this specification.

Premiums and deductibles were scaled according to income and some segments of the population received coverage for free including children whose parents were covered. Premiums were collected along with the filing of the Quebec tax return to ensure compliance with the law (Pomey et al 2007). Details on the premiums, deductibles and co-insurance rates over time are presented in the data appendix.

As a result of the insurance mandate and public plan, drug insurance rates rose quickly in Quebec. Using data from the National Population Health Survey and Community Health and Social Survey, both of which contain information on whether or not individuals hold prescription drug insurance, <sup>5</sup> we calculate coverage rates in both Quebec and in the rest of Canada. Whereas the rate of drug insurance coverage prereform in 1996 was 55%, it jumped to 84% in 1998 and continued to rise to 89% by 2003. Drug coverage rates in the rest of Canada averaged 65% in 1996 and rose slowly over time to an average of 76% by 2003 (Table 1). Overall the jump in Quebec far exceeds the rise in coverage taking place in the rest of the country as Quebec was the only province that instituted a universal coverage mandate.

Our identification strategy, then, is to first explore the increase in the use of stimulants that accompanied the increase in drug coverage<sup>6</sup> and then to relate the increase in drug use to medium and long-run child outcomes. Since it is possible that there were divergent trends in outcomes in Quebec and Canada which were independent of the introduction of the prescription drug law, we focus on the effects of the law on children who had high levels of ADHD symptoms prior to the passage of the law. The

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<sup>&</sup>lt;sup>5</sup> The NPHS (1994, 1996 and 1998) and CCHS (2002, 2003) are both publicly available data sets that ask questions about prescription drug coverage. The NLSCY, the main source of data for our analysis does not ask questions on prescription drug coverage.

<sup>&</sup>lt;sup>6</sup> Quebec's public plan formulary explicitly lists Ritalin as covered. The reimbursement for the drug the price for 100 20mg tablets was \$53.06.

overall argument is that if an expansion in drug use is beneficial, then we should see an improvement in the performance of children with ADHD in Quebec relative to the rest of Canada.

### Data

We use data from the NLSCY, a national longitudinal data set which began with an initial sample of children ages 0 to 11 and their families in 1994. In the second wave of data collection in 1996, 15,871 of these children were surveyed (a reduced sample due to budget restrictions). We use the children born in 1985 or later who appear in both the 1994 and 1996 surveys as the base sample for this study. Follow-up surveys were conducted biannually up to 2008, producing up to 8 potential survey responses for each child. For responses pertaining to children under age 16, the survey collected information from the person most knowledgeable (PMK) about the child, while older children (16 and older) were responsible for completing the survey themselves.

We employ distinct approaches to evaluating the medium and long-term effects of stimulant use, and our sample depends on the approach in question. To investigate medium-term outcomes, we exploit the panel nature of the NLSCY and restrict the sample to observations collected at ages 0 through 16. For the oldest children in the sample – those born in 1985 or 1986 – we are able to observe up to 3 observations per child, while we use up to 7 survey responses for the youngest children. Our medium-term outcomes are not collected for all ages, however, and we further restrict our medium-term

base sample as data availability requires.<sup>7</sup> The data appendix provides information about the maximum number of observations potentially available for each measure, and the number actually available given attrition.

For the long-term analysis we focus on outcomes that are reported by the youths themselves at ages 16 and later. For the most part, these are measured only once for each child, like high school graduation. With the exception of the self-assessed depression score – which we construct by averaging all available scores for each child in order to better capture whether the child was ever depressed and the persistence of depression – variables are defined according to their last observed value. Our long-term outcomes sample therefore consists of children aged 0-9 in 1994 who remain in the sample until at least age 16, tracked through 2008, with one observation per child. Due mostly to attrition, the base long-term sample is composed of 8,643 children born in 1985 or later, surveyed in both 1994 and 1996, and followed thereafter.

We measure ADHD using questions that are asked to parents about symptoms of ADHD. ADHD is always diagnosed through the use of questions similar to those included in the survey. Parents are asked to rate on a scale of 0 to 2 how often their child demonstrates five behaviors common among those who suffer from ADHD. Answers to these five questions are summed to produce an ADHD score that ranges between 0 and 10, where higher scores indicate a higher level of ADHD symptoms. The questions used are listed in the data appendix, along with the questions used to construct all outcome variables. One of the strengths of the NLSCY data for this analysis is that these screener questions are administered to all children aged 2 to 11 years old, rather than to only

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<sup>&</sup>lt;sup>7</sup> Most of the short-term behavioral outcomes are only collected at ages 2 to 11 years. The educational outcomes are only available for school-aged children, and thus are collected starting at age 6. The question assessing the quality of the child's relationships are asked for children aged 4-9.

diagnosed cases. Previous research has shown that diagnosis can depend on a number of factors including age-for-grade and socioeconomic status (Evans et al 2010). We use the ADHD screener score collected in 1996 as our measure of the child's ADHD symptoms. Using the 1996 measurement allows us to obtain a pre-policy measurement of the severity of any child's ADHD symptoms.

Our information on stimulant use for both the medium- and long-term analyses is derived from a survey question that asks whether the child takes, "any of the following prescribed medication on a regular basis: Ritalin or other similar medication." This question is asked about all children age 15 and younger. Approximately 9 percent of sample children in Quebec, and 5 percent of sample children in the rest of Canada report ever having used stimulants. Stimulant use has increased slowly in Canada from less than 2 percent in 1994 to around 4 percent in 2008. Figure 1 shows that in Quebec, stimulant use tracked the rest of Canada closely prior to the policy change, but began to increase significantly following the policy change in 1997.

Figure 2 provides additional evidence that the policy change led to significant increases in stimulant use. For all respondents who indicate ever using stimulants, we plot the fraction that commenced use in each cycle. If stimulant use is unrelated to outside factors, then uptake rates across survey cycles should exhibit a more-or-less smooth trend, with approximately equal proportions commencing use in any one year, peaking when the sample has the most children at peak diagnosis ages (6-10) and declining as the sample ages and diagnosis becomes less frequent. This is the pattern we see for children living outside of Quebec. For children in Quebec, however, there is a distinct spike in uptake rates in 2000 and 2002, following the policy change.

The NLSCY also asks about other chronic conditions, some of which could also have been affected by increased drug coverage. Specifically, the survey asks whether, "a health professional has ever diagnosed any of the following long-term conditions…" where the listed conditions include: any type of allergy, bronchitis, heart conditions, epilepsy, cerebral palsy, kidney conditions, mental handicaps, learning disabilities, attention deficit disorder, emotional or psychological difficulties, eating disorders, autism, migraines, or any other chronic condition. We use these questions to test the robustness of our findings in two ways. First, we exclude children who had other (physical) chronic conditions from the sample and repeat our analyses.

Second, we examine children with asthma who may have gained access to, "Ventolin, inhalers or puffers for asthma" with expanded drug coverage. The increase in stimulant use was particularly pronounced relative to other medications such as the use of inhalers for asthma which did not increase disproportionately in Quebec relative to the rest of Canada (Figure 3). Thus, although the law was intended to increase access to all types of necessary medications, it seems to have had a disproportionate impact on prescriptions for stimulants.

We focus on outcomes that are intended to capture the child's behaviour, emotional state, and human capital accumulation in both the medium and longer run. The analysis of our medium-term outcomes involves a panel analysis of repeated observations over time for the same child They include: an unhappiness score, a rating of the child's relationship with his or her parents over the past 6 months<sup>8</sup>, whether the child repeated a

<sup>&</sup>lt;sup>8</sup> The relationship questions are indicators that equal 1 if the PMK has reported that the child has gotten along with the person in question "quite well" or "very well" over the previous six month period.

grade in the past two years and a mathematics score which is age-standardized to have a mean of zero and a standard deviation of one. Mathematics tests were administered in schools to children in grades two through ten and are based on the Canadian Achievement Tests.<sup>9</sup>

While the medium-term analysis is conducted using multiple outcome values for each child collected over time, the long-term analysis only employs one observation for each child. The long-term outcomes we consider include: an indicator for high school graduation, and indicator for having attended or graduated from a post-secondary institution, and a self-assessed depression score composed of six questions asked of all respondents aged 16 and older. In the case of the self-assessed depression score, we average all available self-assessed scores collected as of 2008 in order to construct an overall measure of the child's adolescent depression symptoms. The educational outcomes measure, by wave 8, whether the child had graduated from high school and whether he or she ever attended any post-secondary education.

Descriptive statistics for stimulant use, the outcome variables, and key independent variables for both the medium and long-term samples are shown in Table 2 (referred to as *Samples 1* and 2, respectively). The table shows means separately for Quebec and the rest of Canada. The increase in stimulant use in Quebec vs. the rest of Canada is apparent in the first half of the table, and the second half of the table shows that a much larger number of children had ever used stimulants in Quebec by the end of the sample period. It is apparent that there are some differences in mean outcomes in Quebec

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<sup>&</sup>lt;sup>9</sup> The NLSCY began collecting a reading test score in its first three cycles but dropped this measure in subsequent cycles.

vs. the rest of Canada, though the baseline child and family characteristics are fairly similar.

## Methods

We begin by estimating the effect of the policy change on the use of stimulants in a difference-in-difference framework. The estimating equation takes the form:

$$Stim_{it} = \alpha + \beta Post_{it-1} + \lambda Que_{it-1} + \varphi Post_{it-1} * Que_{it-1} + X_{it}\Pi + \tau_t + p_i + \varepsilon_{it}$$

$$\tag{1}$$

where  $Stim_{it}$  is a dichotomous variable equal to one if the PMK reports that child i is currently taking stimulant medication in year t,  $\tau$  are survey year fixed effects and p are province fixed effects.  $Post_{it}$  is a variable that identifies those survey responses collected from children after 1996,  $Que_{it}$  identifies responses from children in Quebec, and their interaction indicates the treatment group. In this specification, we compare children in Quebec to children in other provinces, before and after the policy change. The vector X includes family income, whether the person most knowledgeable about the child is an immigrant, whether the person most knowledgeable about the child (the survey respondent) is male or female, the sex of the child, birth order, family size, whether there are two parents present in the family, the mother's age at birth, whether the mother had a teen birth, and child-age dummies. To allow for delayed uptake in medication treatment, as well as time for the medication to take effect, we lag the policy change variable by one period (both the province of residence and the indicator for being post policy change). We

expect a positive coefficient estimate on the  $Post_{it} * Que_{it}$  interaction term, implying that increased access in post-reform Quebec led to expanded use of stimulant medication.

A limitation of the difference-in-differences approach is that there may be post 2007 differences in outcomes between Quebec and the rest of Canada for other reasons. Therefore, we focus on a triple difference specification that focuses on those children most likely to benefit from increased stimulant use in response to the policy change: Those with the worst initial ADHD symptoms. These models add an additional level of interaction terms to equation (1) – the ADHD score for the child between the ages of 2 to 11, measured in 1996 (pre policy change) – in order to estimate a difference-in-difference (DDD) model, comparing children with worse underlying ADHD symptoms (measured before the reform) in post-reform Quebec to other children. This model is specified as:

$$Stim_{it} = \alpha + \beta Post_{it-1} + \lambda Que_{it-1} + \gamma ADHD96_{i}$$

$$+ \eta Que_{it-1} * ADHD96_{i} + \varphi Post_{it-1} * Que_{it-1} + \delta Post_{it-1} * ADHD96_{i}$$

$$+ \theta Post_{it-1} * Que_{it-1} * ADHD96_{i} + X_{it}\Pi + \tau_{t} + p_{it} + \varepsilon_{it},$$

$$(2)$$

where  $ADHD96_i$  is the child's 1996 ADHD symptom score. <sup>10</sup> Using this approach, we are able to isolate the effect of the reform on stimulant use among children with worse ADHD symptoms, net of any pre-existing differences in stimulant use across time,

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 $<sup>^{10}</sup>$  Currie and Stabile (2007) show non-parametric Lowess plots which indicate that short-term test scores and grade repetition vary approximately linearly with ADHD scores, and that the 90th percentile of the ADHD score (which corresponds approximately to a threshold for diagnosis) is similar in Canada and the U.S. We therefore use linear average ADHD scores in our analysis.

geography, and severity of symptoms. In this specification, we expect that the estimate of  $\theta$  should be positive.

When we examine medium term outcomes, we focus on versions of equations (1) and (2) that include child specific fixed effects. In these models, the effects are identified through changes in stimulant use for the same child before and after the policy change.

The ability to control for child fixed effects obviates concerns about possible changes in the sample of children over time.

We use the same DDD framework (equation (2)) to examine the effect of the policy change on outcomes: if stimulant use improves outcomes, and children with worse symptoms are more likely to be treated post reform, then children with worse ADHD symptoms in post-reform Quebec – should demonstrate post-reform improvements in outcomes relative to their peers.

In order to examine the longer-term effects of an increase in stimulant use, we next use the sample with one long-term observation per child and estimate a quasi-first stage regression where the dependent variable is an indicator that equals 1 for children who ever reported using stimulant medication between ages 0 and 15 (*EverRit*). We construct a policy exposure variable intended to capture the number of years the child was eligible for the new prescription drug regime: The total number of under age 16 survey responses for the child that occurred post 1996 (*PostYrs*). We then interact this lifetime exposure window variable with a Quebec indicator and the 1996 ADHD symptom score to create a parallel to (2):

$$EverRit_{i} = \alpha + \beta PostYrs_{i} + \lambda Que94_{i} + \gamma ADHD96_{i}$$
$$+ \eta Que94_{i} * ADHD96_{i} + \varphi PostYrs_{i} * Que94_{i} + \delta PostYrs_{i} * ADHD96_{i}$$
(3)

# $+\theta PostYrs_{i}*Que94_{i}*ADHD96_{i}+X94_{i}\Pi+p94_{i}+\varepsilon_{i}$

Equation (3) is estimated using one observation per child and includes measures that are constructed at different periods in the child's life. Here the vector *X* includes controls measured as of 1994. The maximum number of years that a child can be treated depends on his or her age in year 1 of the survey (1994). We include age/cohort dummies to control for the fact that different children will be observed for different lengths of time. After estimating the relationship between lifetime stimulant use and exposure to the policy, we use equation (3) to examine the relationship between stimulant use and long term outcomes.

We perform a number of robustness checks to control for other health and learning disabilities that the child may have, as well as to specifically control for other contemporaneous policy changes that occurred in Quebec over this period. We discuss these checks following the presentation of our main results.

### Results

We first examine the effect of the policy change on the probability of stimulant use in our sample as well as the relationship between exposure to the policy change and the number of years that a child used stimulants. Table 3 presents the results. Columns 1 and 2 report the difference-in-differences results without and with child fixed effects. In both cases we see an increase in the probability of using stimulants of approximately 2.5 percentage points for children in Quebec after the policy change. Columns three and four of Table 3 report the triple difference estimates (the D-D interacted with the child's

1996 ADHD score). Here the preferred fixed effect estimate suggests an increase of approximately 0.43 percentage points with each one unit increase in ADHD scores, which is quite similar to the OLS estimates without fixed effects of 0.48 percentage points. At the average ADHD score, this is a 1.15 percentage point change in stimulant use compared to the average baseline number of children on stimulants of 2 percent.

We also estimate a similar "first stage" model for our longer-term analysis by examining the relationship between exposure to the policy change and ever taking stimulants, as described in equation (3). These results are presented in columns 5 and 6 of Table 3. The DDD estimate suggests a 0.56 percentage point increase in the probability of ever taking stimulants on a baseline of 4 percent, however, the coefficient is imprecisely estimated and is significant only at the 90 percent level of confidence.

Again, while this is a fairly small overall change in stimulant use it reflects a large change relative to baseline.

Having established that the policy change resulted in a reasonably large change in the use of stimulants we now turn to examining both the medium and longer term consequences of this change. Table 4 presents the estimates for medium term outcomes. All columns include child specific fixed-effects. The difference-in-differences estimates suggest consistently worse outcomes post policy change in Quebec though, even with the inclusion of child fixed effects, these differences could possibly reflect divergent trends in Quebec and the rest of Canada. Therefore, we prefer to focus on the DDD estimates. These also suggest a significant negative effect of the policy change in terms of grade repetition, math scores, and relationships with parents. For example, the coefficient on the triple interaction in the "Did not repeat grade" model suggests that for each one unit

increase in ADHD scores, the probability that a child progressed normally through school between waves fell post policy change by 1.28 percentage points on a baseline 93 percent progression rate.

Turning to the long term outcomes, Table 5 shows estimates of equation (3). In the triple difference framework, the estimates suggest that the only long term effect is on unhappiness – there is no statistically significant effect of exposure to the policy on high school completion or post-secondary schooling among those with higher ADHD scores.

These estimates cast doubt on the idea that the diffusion of stimulant use improved academic outcomes among those with ADHD, and raise the possibility that children were actually harmed. There are several possible mechanisms that could be at work. First, many of the known side effects of stimulant use have to do with children's emotional wellbeing; direct effects on unhappiness or depression may therefore not be surprising. It is also possible that stimulants have direct effects on children's cognitive abilities, particularly if dosages are not optimized for the individual child. A second possible mechanism is that stimulant use might crowd-out other therapies or learning strategies that could be more beneficial to the child. A third possibility is that stigma associated with an ADHD diagnosis and stimulant use is harmful to the child. In order to further assess these possibilities we turn to a separate analysis by gender.

## Estimates by Gender

There are well-documented differences in ADHD prevalence and in the use of stimulants between boys and girls: For example, Schwarz and Cohen (2013) find that 15% of U.S. boys and only 7% of U.S. girls have ever been diagnosed with ADHD.

Figure 4 plots stimulant use rates for Quebec versus the rest of Canada separately for boys and girls. Due to NLSCY data release rules, we have pooled observations by two-survey year time periods. Thus, the first point in the graphs shows the rate of stimulant use indicated in 1994 and 1996 survey responses and it is our pre-policy observation; the remaining points represent stimulant use rates for post-policy years. What is clear is that while both boys and girls increased stimulant use substantially after the policy change, the effect is much larger among boys.

Table 6 shows our estimates of the effect of the policy change on take up of stimulants by gender. Column (1) shows that among boys, there was a strong increase in the use of stimulants in Quebec post policy change. However, column (2) shows that there was no differential impact among children with higher ADHD scores. In other words boys with low levels of ADHD symptoms were just as likely to take up stimulants as those with high ADHD scores post policy change, suggesting that the marginal boy taking stimulants had lower levels of ADHD symptoms post policy change. Columns (3) and (4) show the comparable estimates for girls. The story for girls is quite different, suggesting that the increase in stimulant use post policy change was concentrated among girls with high ADHD scores, and that there was no increase in usage among girls with low ADHD scores.

Table 7 shows estimates of the medium-term impacts of the policy on boys and girls. The estimates for girls suggest that the negative effects of the policy change are confined to girls who had initially high ADHD scores, which makes sense, since these are the only girls who increased stimulant use as a result of the policy change. Among these

girls, there are increases in unhappiness, deteriorations in relations with parents, and reductions in math scores.

For boys, the DD coefficient estimates on the Quebec post-policy indicator suggest that the policy change is associated with an increase in grade repetition among all boys; however, this result could be part of a general trend towards greater use of grade repetition among boys in Quebec. Among boys with higher ADHD scores, there are deteriorations in relations with parents and an even larger increase in grade repetition post policy change. These estimates suggest that the upswing in stimulant use following the policy change had larger negative effects on boys with ADHD than on those without, even though stimulant use increased for boys with and without ADHD symptoms. It is possible that the negative effects of increased stimulant use – for example the crowding out of other types of intervention –were greater for boys with more severe ADHD symptoms since they had greater need for these interventions.

Turning to the results for long-term outcomes which are shown in Table 8, the estimates suggest that the policy impacted girls with ADHD but not boys. Specifically girls with higher initial ADHD scores were more likely to have suffered from depression, and less likely to have any post-secondary education, the more they were exposed to the post-policy change regime.

### Robustness checks

We performed a number of specification checks to test the robustness of our findings. First we re-estimated the triple difference models excluding children with physical chronic conditions. These children may have benefited from increased access to

other medications, which could have affected outcomes as well. However, the estimates are quite similar in this sub-sample. Estimates are shown in Appendix Table 4. Since asthma is the most common physical chronic condition among the children in our sample, we also asked whether there was an increase in ventilator use following the policy change. Such an improvement in the treatment of asthma could have had independent effects on children's outcomes. We find insignificant coefficients on the DDD estimates for an increase in ventilator use, unlike our estimates for increases in the use of stimulants.<sup>11</sup> The results are reported in Appendix Table 4.

A second possible concern is that our triple difference, despite focusing on the children who were most likely to benefit from stimulant use, could be picking up the effect of contemporaneous policy changes. One important policy change that happened around the same time was the introduction of subsidized day care in Quebec. Baker et al (2008) find negative effects of exposure to subsidized day care programs in Quebec on a number of child outcomes. To make sure that we are not confounding these two policy changes, we re-estimated our models limiting the sample to children born in 1991 or earlier – that is, to those unaffected by the childcare policy change. Although this restriction greatly reduces the sample size, we continue to find negative effects on math scores and grade repetition. These estimates are reported in Appendix Table 4.

We have focused above on unhappiness and depression given that these are the most prevalent mental health conditions (besides ADHD) in our sample. However, given that other measures of mental health are available, we also created a composite mental health measure. Using the unhappiness score, along with similarly constructed scores measuring anxiety and physical aggression, we standardized and then averaged the scores

<sup>11</sup> We use an indicator for asthma diagnoses as the third difference in this robustness check.

to construct an overall composite mood score. We continued to find positive and significant coefficient estimates (reflecting an increase in mood and behavioral problems) for girls. These results are also reported in Appendix Table 4.

Finally we conduct a series of placebo tests using data excluding observations from Quebec. We define placebo policy change dates every two years, from 1995 to 2005, and policy change regions in Ontario, British Columbia, the prairie provinces (Alberta, Saskatchewan and Manitoba), and the maritime provinces (Newfoundland, Nova Scotia, New Brunswick and Prince Edward Island). We then estimate equations (2) and (3) for each placebo year-region combination, resulting in a total of 24 placebo DDD coefficient estimates for each model. We plot the distributions of these estimates in Appendix Figures 1 and 2; in both cases, the vertical line denotes the DDD coefficient estimate derived from the model estimation using the true policy change in Quebec in 1997. The figures reveal that the true coefficient estimates fall in the tails of the placebo distributions, suggesting that if the policy had been ineffective – as the placebo changes are by definition – we would be very unlikely to have generated estimates as large in magnitude as those that we find. The lack of any systematic or robust relationship between the experiment and the stimulant use outcomes in the placebo context provides some confidence that we are not picking up a spurious correlation in the true policy experiment setting.

#### **Discussion and Conclusions**

This paper examines the effect of a "natural experiment" in Quebec that greatly expanded access to stimulant medication, and the take up of stimulants among children with ADHD. One might have anticipated that increases in access to medication would be

associated with improved outcomes among these children. Instead, we actually find some evidence of negative effects. Some of these negative effects are consistent with known possible side effects of stimulant medication, especially depression.

We find little evidence of positive effects on academic outcomes or schooling attainment. In fact, we find deterioration in important academic outcomes including grade repetition and math scores. When we examine the effects of the policy by gender, we find that stimulant use among boys increased greatly, but that it increased equally among boys with high and low levels of initial ADHD symptoms. Among girls, the increase in stimulant use was more concentrated among children with initially high levels of ADHD symptoms. However, the increase in stimulant use among girls with ADHD was associated with increases in unhappiness and the probability that a girl had depression, decreases in math scores, and a decline in the probability of having any post-secondary education.

Our findings of potentially negative effects associated with the increase in stimulant medications use raise the question of mechanisms. How is it possible that an increase in the utilization of medication for ADHD could be associated with worse academic performance?

One possibility is that an increase in the availability of stimulants makes it more likely that a child will be treated for ADHD and that treatment triggers harmful social stigma or other consequences, such as being placed in special education. A second possibility is that medication is a substitute for other types of cognitive and behavioral

 $<sup>^{\</sup>rm 12}$  The NLSCY dataset does not include information on special education.

interventions that might be necessary to help the child learn. By making children less disruptive, ADHD medication could decrease the attention that they receive in the average classroom and reduce the probability that the child receives other needed services. A third possibility is that the medication itself, particularly if the dosage is not appropriately tailored, could have negative effects on emotional wellbeing and learning.

It is important to acknowledge that this is an ecological study which does not shed light on the question of whether optimal medication use could be beneficial. It is clear that many children use stimulant medication in a haphazard manner. For example, on average, among those who ever report using stimulants in our data, children use stimulants for about 30% of the survey years we observe them. Moreover, the average child who is ever reported to use stimulants switches twice over the observation period (between the time they are ages 4-7 and age 15, depending on how old they were in 1994). While it is possible that some of this churning is measurement error, recall that in the MTA most children had stopped taking medications 6 to 8 years after follow up. In addition, while we have no information about dosage, it seems likely that many children are taking doses of ADHD that are not calibrated to achieve optimal results, even in terms of short-term behavioral effects.

What our results do speak to, is the effect of a large increase in the use of ADHD medications in a community, given the usual standard of care available to Quebec children. In Quebec, as in the U.S., any doctor can prescribe stimulants, and it is not necessary to have expertise treating ADHD in order to do so. Hence, it is not surprising that some use is sub-optimal. Our results suggest that observers of the large increases in

the use of medication for ADHD in Canada, the U.S., and other countries are right to be concerned.

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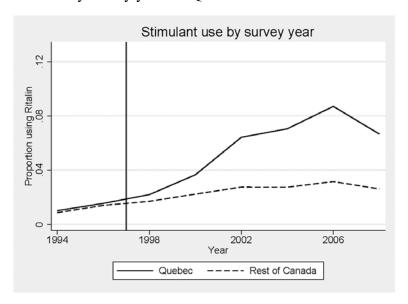
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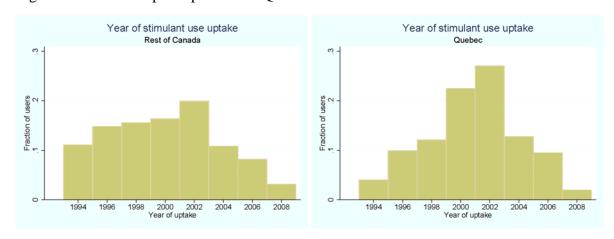
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Figure 1: Stimulant use by survey year for Quebec versus the rest of Canada



Source: Authors' calculations using NLSCY 1994-2008

Figure 2: Stimulant uptake patterns in Quebec versus rest of Canada



Source: Authors' calculations using NLSCY 1994-2008

Ventilator use by survey year

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Figure 3: Ventilator use by survey year for Quebec versus the rest of Canada

Source: Authors' calculations using NLSCY 1994-2008

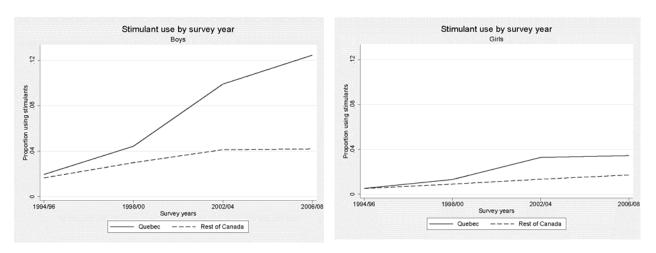


Figure 4: Trends in Stimulant Use By Gender, Quebec vs. Rest of Canada

Source: Authors' calculations using NLSCY 1994-2008

Table 1: Changes over time in prescription drug insurance rates in Canada versus the rest of Canada

	Pre- Reform	Post -Reform		
Year	1996	1998	2002	2003
Quebec	55%	84%	86%	89%
Rest of Canada	65%	72%	74%	76%

Source: Authors' calculations using the National Population Health Survey and Canadian Community Health Survey.

Table 2: Stimulant use, ADHD symptoms, and child and family characteristics

Sample 1 - Outcomes observed before age 16					
Variable	Quebec	Rest of Canada			
ADHD score in 1996	2.83 (2.42)	2.65 (2.31)			
Stimulants, waves 1 and 2	0.016	0.014			
Stimulants, waves 3 and up	0.049	0.023			
Medium-term Outcomes					
Unhappiness Score (6 pt)	0.47 (0.80)	0.53 (0.89)			
Parent relationship	0.93 (0.26)	0.85 (0.36)			
Standardized Math Score	10.02 (4.49)	8.27 (4.37)			
Repeat a grade since last interview	0.07	0.02			
Child and Family Characteristics					
Child is male	0.51	0.51			
Child is first born	0.55	0.50			
Permanent Household income	\$58,958(33087)	\$64,518(36938)			
Two-parent household	0.82	0.84			
Family size	3.99 (0.93)	4.12 (0.93)			
Mother age at birth	27.98 (4.78)	28.14 (5.13)			
Mother high school grad	0.85	0.90			
Mother is working	0.71	0.75			
PMK is an immigrant	0.04	0.09			
Number of children in sample 1	2,478	10,471			
Number of obs. In sample 1	10,622	44,617			

Table 2, cont.

	Lives in Quebec	Rest of Canada	
Variable	(cycle 1)	(cycle 1)	
ADHD score in 1996	2.80(2.44)	2.54(2.32)	
Ever Stimulants	0.09	0.05	
# Surveys used Stimulants, given ever used Post-1997 Years used Stim., given ever	2.21(1.26)	2.06(1.26)	
used	1.91(1.30)	1.56(1.22)	
Long-term outcomes			
Self-assessed depression score (36 pt)	5.84(4.73)	6.53(4.99)	
High school grad	0.85	0.90	
Some post-secondary	0.77	0.65	
Child and Family Characteristics			
Child is male	0.50	0.50	
Child is first born	0.53	0.46	
Permanent household income	\$58,711 (34,333)	\$64,669 (37,075)	
Two-parent household in 1994	0.89	0.88	
Family size in 1994	3.93 (0.89)	4.06 (0.90)	
Mother age at birth	27.77 (4.59)	27.96 (5.09)	
Mother high school grad in 1994	0.82	0.87	
PMK is an immigrant	0.07	0.05	
Number of children in sample 2	1,654	6,989	

Standard errors of continuous variables in parentheses.

Table 3. Effects of law change on stimulant use

Outcome: Uses Stimulants				Outcome: Ever Used Stimulants			
	(1) DD - FE	(2) DD - No FE	(3) DDD - FE	(4) DDD - No FE		(5) DD	(6) DDD
After 1997	-0.0072** (0.0027)	-0.0092** (0.0036)	-0.0172** (0.0031)	-0.0133** (0.0040)	U16 Survey years after 1997 (Elig Yrs)	0.0003 (0.0036)	0.0078** (0.0033)
Quebec	-0.0118 (0.0209)	0.0154** (0.0027)	-0.0256 (0.0243)	0.0101** (0.0039)	Quebec in 1994	-0.0120 (0.0121)	0.0181 (0.0253)
After 1997 * Quebec	0.0247** (0.0046)	0.0287** (0.0062)	0.0123** (0.0030)	0.0159** (0.0052)	Elig Yrs * Quebec	0.0196** (0.0034)	0.0073 (0.0085)
1996 ADHD Score	-	-	-	0.0105** (0.0006)	1996 ADHD Score	-	0.0403** (0.0047)
After 1997*1996 ADHD Score	-	-	0.0039** (0.0008)	0.0014 (0.0010)	Elig Yrs*1996 ADHD Score	-	-0.0038** (0.0012)
Quebec*1996 ADHD Score	-	-	0.0051 (0.0083)	0.0004 (0.0009)	Quebec*1996 ADHD Score	-	-0.0201** (0.0098)
Aft. 1997*Que.*ADHD Sc.	-	-	0.0043** (0.0021)	0.0048** (0.0018)	EligYrs*Que.94*96 ADHD Sc.	-	0.0056 (0.0032)
N	55,239	55,239	55,239	55,239	N	8,643	8,643
Age Range	2-15	2-15	2-15	2-15	Age Range	0-9 in 1994	0-9 in 1994

Notes: Controls include: Year-of-birth fixed effect, age fixed effect, province fixed effect, family permanent income, indicator of pmk immigrant, male, first born, log family size, indicator for two-parent family, mother's age at birth, mother teen birth, indicator if pmk is male. Controls measured in each survey wave in columns 1-4, and in 1994 in columns 5 and 6. Standard errors in columns 1-4 are in brackets and are clustered at the province-year level. Standard errors in columns 5 and 6 are clustered at the cohort-province level. \*\* indicates significant at 95%.

Table 4: Child Fixed Effects Estimate of Exposure to Policy on Contemporaneous Outcomes

Dependant Variable:	t Variable: Did Not Repea		Math	score	Unhaj	ppiness	Relationship w Parents	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
After 1997	0.0247**	0.0207**	-0.3179**	-0.2836**	-0.2846**	-0.1977**	0.0227**	-0.0015
	(0.0063)	(0.0061)	(0.1072)	(0.1129)	(0.0176)	(0.0285)	(0.0094)	(0.0109)
Quebec	0.0578**	0.0225	0.2730	-0.1511	-0.0023	0.2054	0.0480	-0.0665
Quesce	(0.0282)	(0.0388)	(0.2410)	(0.2828)	(0.1133)	(0.1280)	(0.1157)	(0.1330)
After 1997 * Quebec	-0.0581**	-0.0228**	-0.1883	-0.0694	0.1232**	0.0769	-0.0353**	-0.0014
Alter 1997 Quebec	(0.0068)	(0.0076)	(0.1927)	(0.1929)	(0.0152)	(0.0475)	(0.0073)	(0.0099)
After 1997*1996 ADHD Score	_	0.0016	_	-0.0141**	_	-0.0326**	_	0.0088**
		(0.0009)		(0.0056)		(0.0076)		(0.0021)
Quebec*1996 ADHD Score	_	0.0117	_	0.1369**	_	-0.0894**	_	0.0789**
Quotee 1770 IBIB score		(0.0141)		(0.0557)		(0.0366)		(0.0348)
Aft. 1997*Que.*ADHD Sc.		-0.0128**	_	-0.0403**		0.0172	_	-0.0124**
Ait. 1997 Que. ADIID Sc.	-	(0.0016)	-	(0.0062)	-	(0.0172)	-	(0.0033)
N	44,968	44,968	32,515	32,515	36,458	36,458	22,554	22,554
Age Range	4-15	4-15	5-15	5-15	2-11	2-11	4-9	4-9

Notes: See Table 3. Models include child fixed effect. Standard errors clustered at the province-year level. \*\* indicates significance at the 95% level.

Table 5: Effects of Exposure to the Policy on Long-Term Outcomes

Dependant Variable:	Depress	ion Score	High Scl	nool grad	Some I	Post-sec
	(1)	(2)	(3)	(4)	(5)	(6)
U17 Survey years after 1996	0.3696**	0.4226**	-0.0028	-0.0066	-0.0005	-0.0096
(Elig Yrs)	(0.0793)	(0.1149)	(0.0047)	(0.0061)	(0.0096)	(0.0122)
Quebec in 1994	0.6756	1.6972**	-0.2191**	-0.2430**	-0.1265**	-0.2068**
	(0.3817)	(0.4795)	(0.0307)	(0.0448)	(0.0377)	(0.0662)
Elig Yrs * Quebec	-0.0876	-0.3073**	0.0498**	0.0675**	0.0666**	0.0868**
	(0.0883)	(0.1413)	(0.0097)	(0.0164)	(0.0142)	(0.0219)
1996 ADHD Score	-	0.3414**	-	-0.0206**	-	-0.0447**
		(0.0923)		(0.0062)		(0.0089)
Elig Yrs*1996 ADHD Score	-	-0.0288	-	0.0019	-	0.0046
		(0.0274)		(0.0018)		(0.0026)
Quebec*1996 ADHD Score	-	-0.4340**	-	0.0125	-	0.0382**
		(0.1242)		(0.0133)		(0.0163)
EligYrs*Que.94*96 ADHD Sc.	-	0.0867** (0.0402)	-	-0.0067 (0.0043)	-	-0.0084 (0.0048)
N	6,493	6,493	4,676	4,676	4,676	4,676

Notes: Sample includes children 0-9 in 1994. See Table 3 notes. Standard errors clustered at the province-cohort level. \*\* indicates significance at the 95% level.

Table 6: Effects of the Law Change on Stimulant Use By Gender

Outcome: U	Jses Stimulants		Outcome: Ever U	Outcome: Ever Used Stimulants			
	(1)	(2)		(3)	(4)		
	Boys	Girls		Boys	Girls		
After 1997							
	-0.0255**	-0.0077**	U16 Survey years after 1997	0.0107**	0.0032		
	(0.0052)	(0.0022)	(Elig Yrs)	(0.0052)	(0.0038)		
Quebec							
	0.0070	-0.0651	Quebec in 1994	-0.0499	0.0580**		
	(0.0325)	(0.0391)		(0.0513)	(0.0182)		
After 1997 * Quebec	0.0299**	-0.0031	Elig Yrs * Quebec	0.0254	-0.0043		
	(0.0058)	(0.0042)		(0.0160)	(0.0040)		
1996 ADHD Score	_	_	1996 ADHD Score	0.0525**	0.0228**		
				(0.0061)	(0.0071)		
After 1997*1996 ADHD Sc.	0.0049**	0.0022**	Elig Yrs*1996 ADHD Score	-0.0050**	-0.0018		
	(0.0012)	(0.0009)		(0.0015)	(0.0016)		
Quebec*1996 ADHD Score	0.0009	0.0154	Quebec*1996 ADHD Score	-0.0057	-0.0293**		
Queece 1990 IIII Beele	(0.0117)	(0.0105)	Queece 1990 TESTE Seele	(0.0178)	(0.0092)		
Aft. 1997*Que.*ADHD Sc.	0.0004	0.0078**	EligYrs*Que.94*96 ADHD Sc.	0.0021	0.0076**		
Thu 1997 Que. Halla Se.	(0.0025)	(0.0021)	Englis Quest 50 libits ser	(0.0056)	(0.0021)		
N	27,971	27,268		4,333	4,310		
Age Range	2-15	2-15		0-9 in 1994	0-9 in 1994		

Notes: See Table 3. Columns 1 and 2 include child fixed effect and standard errors clustered at the year-province level are reported in parentheses. Standard errors in columns 3 and 4 are clustered at the cohort-province level. \*\* indicates significance at the 95% level.

Table 7: Child Fixed Effects Estimate of Exposure to Policy on Contemporaneous Outcomes, by Gender

Dependant Variable:	Unhappiness	Rel. w. Parents	Did Not Rep. Gr.	Math Sc.
Boys	(1)	(2)	(3)	(4)
After 1997 * Quebec	0.1300*	-0.0106	-0.0439**	-0.1299
	(0.0666)	(0.0136)	(0.0091)	(0.1712)
Aft. 1997*Que.*ADHD Sc.	-0.0047	-0.0120**	-0.0142**	-0.0257
	(0.0203)	(0.0057)	(0.0018)	(0.0134)
N	18,484	11,457	22,719	16,191
Girls				
After 1997 * Quebec	0.0258	0.0090	-0.0124	-0.0063
	(0.0344)	(0.0152)	(0.0128)	(0.2027)
Aft. 1997*Que.*ADHD Sc.	0.0430**	-0.0127**	-0.0058	-0.0588**
	(0.0120)	(0.0060)	(0.0031)	(0.0210)
N	19,974	11,097	22,249	16,324
Age Range	2-11	4-9	4-15	5-15

Notes: See Table 4. Models include child fixed effect. Standard errors clustered at the province-year level. \*\* indicates significance at the 95% level.

Table 8: Effects of Exposure to the Policy on Long-Term Outcomes

Dependant Variable:	Depress	sion Score	High Sch	hool grad Some Post-s		Post-sec
Boys	(1)	(2)	(3)	(4)	(5)	(6)
Elig Yrs * Quebec	-0.0223	0.1049	0.0591**	0.0836**	0.0735**	0.0744**
	(0.0841)	(0.1932)	(0.0171)	(0.0242)	(0.0187)	(0.0271)
EligYrs*Que.94*96 ADHD Sc.	-	-0.0317	-	-0.0091	-	-0.0017
		(0.0630)		(0.0047)		(0.0058)
N	3,213	3,280	2,259	2,259	2,259	2,259
Girls						
Elig Yrs * Quebec	-0.1428	-0.6068**	0.0439**	0.0549**	0.0619**	0.0942**
	(0.1450)	(0.2221)	(0.0137)	(0.0210)	(0.0195)	(0.0237)
EligYrs*Que.94*96 ADHD Sc.	-	0.2025** (0.0541)	-	-0.0041 (0.0049)	-	-0.0150** (0.0050)
N	3,280	3,280	2,417	2,417	2,417	2,417

Notes: See Table 5. Standard errors clustered at the province-cohort level. \*\* indicates significance at the 95% level.

## **Data Appendix**

## Sample and Attrition

**Base Sample:** Children who were between the ages of 0 and 9 in Cycle 1 (1994). These children were between the ages of 14 and 23 in Cycle 8 (2008). Table 1 of the appendix shows the number of children in our base sample surveyed in each cycle of data collection. Cycle-to-Cycle loss of respondents is due to attrition, with the exception of the large decline in sample size after the initial year of data collection; the sample size was purposefully reduced after Cycle 1 due to budgetary restrictions.

Appendix Table 1. Number of children surveyed in each Cycle of data collection

Cycle	Number of children
1	19,397
2	13,189
3	12,793
4	11,321
5	10,753
6	9,848
7	9,581
8	8,861

Children who stayed in the survey sample until Cycle 8 – whom we call "stayers" – did not exhibit different ADHD symptoms than attriters, as measured by the ADHD screener questions in Cycle 1 of data collection. However, attriters were more likely to report being on Ritalin in Cycle 1 than stayers. Attriters were also more likely than stayers to be male, to come from lower income households, to come from single parent homes and to have mothers with a high school education or less. Appendix Table 2 compares the number of observations we would have in the case of no attrition with the actual numbers, for each outcome.

## **Appendix Table 2: Effects of attrition for each outcome**

Outcome	Expected number of Observations	Actual number of observations
Medium-term outcomes		
On stimulants (age 2-15)	72,084	55,239
Repeat Grade (age 4-15)	68,278	44,968
Unhappiness Score (age 2-11)	44,858	36,458
Relationship with Parent (age 4-9)	27,379	22,554
Math Score (age 5-15)	64,788	32,515
Long-term outcomes		
Ever took stimulants	9,747	8,643
Depression Score	9,747	6,493
Completed High School	6,819	4,676
Some Post-Secondary	6,819	4,676

#### Variable Construction

#### **Mental Health Variables**

The mental health score variables are all constructed from questions that ask the respondent to rate the frequency of certain behaviors on a scale from 0 to 2. Scores are constructed by summing the frequency values for appropriate questions. Higher scores imply more severe behavior. The section below indicates which questions were combined to create each behavior score.

#### 1. Short-term Hyperactivity Score:

- a) HOW OFTEN WOULD YOU SAY THAT %FNAME%: Can't sit still, is restless or hyperactive?
- b)HOW OFTEN WOULD YOU SAY THAT %FNAME%: Is distractible, has trouble sticking to any activity?
- c)HOW OFTEN WOULD YOU SAY THAT %FNAME%: Can't concentrate, can't pay attention for long?
- d)HOW OFTEN WOULD YOU SAY THAT %FNAME%: Cannot settle to anything for more than a few moments?

e) HOW OFTEN WOULD YOU SAY THAT %FNAME%: Is inattentive?

#### 2. Short-term Anxiety and Depression Score:

- *a)*HOW OFTEN WOULD YOU SAY THAT %FNAME%: Seems to be unhappy, sad or depressed?\*\*
- b)HOW OFTEN WOULD YOU SAY THAT %FNAME%: Is not as happy as other
- c)HOW OFTEN WOULD YOU SAY THAT %FNAME%: Is worried?
- *d)*HOW OFTEN WOULD YOU SAY THAT %FNAME%: Is nervous, high-strung or tense?
- *e*)HOW OFTEN WOULD YOU SAY THAT %FNAME%: Has trouble enjoying him/herself?\*\*
- f) HOW OFTEN WOULD YOU SAY THAT %FNAME%: Is too fearful or anxious?
- \*\* Questions marked with asterisks were used to construct the depression score, while non-marked questions were used to construct the anxiety score.

#### 3. Short-term Physical Aggression Score:

- a) HOW OFTEN WOULD YOU SAY THAT %FNAME%: Gets into many fights?
- b)HOW OFTEN WOULD YOU SAY THAT %FNAME%: When another child accidentally hurts %him/her% (such as by bumping into %him/her%), assumes that the other child meant to do it, and then reacts with anger and fighting?
- c)HOW OFTEN WOULD YOU SAY THAT %FNAME%: Kicks, bites, hits other children?

## 4. Self-assessed over-16 Anxiety and Depression Score:

How often have you felt or behaved this way during the past week (7 days)?

- (a) I did not feel like eating; my appetite was poor.
- (b) I felt I could not shake off the blues even with help from my family or friends.

- (c) I had trouble keeping my mind on what I was doing.
- (d) I felt depressed.
- (e) I felt that everything I did was an effort.
- (f) I felt hopeful about the future. \*\*
- (g) My sleep was restless.
- (h) I was happy. \*\*
- (i) I felt lonely.
- (j) I enjoyed life. \*\*
- (k) I had crying spells
- (1) I felt people disliked me.
- \*\* 0 to 2 scales for the marked questions were reversed when calculating the overall score.
- **5. Ever Diagnosed with a Mental or Psychological Disorder:** We construct this indicator from a question asked of all youths age 16 and over: "Has a health professional ever diagnosed you with an emotional, psychological or nervous disorder?" Youths who indicated ever having a diagnosed disorder were given a 1 for this indicator variable.

#### **EDUCATION VARIABLES**

- **1. Standardized Math Score**: The mathematics test was administered in school to children in grade 2 or higher and was composed of 15questions drawn from the Canadian Achievement Test (CAT2). The difficulty of the questions increased as the child advanced in school, meaning that the age-specific average score did not differ substantially from the overall average score. We therefore standardized the score irrespective of age.
- **2. Repeated Grade**: Parents of all children up to age 15 were asked whether the child had repeated a grade since the previous interview 2 years prior. We used the answers to these questions to create an indicator that equals 1 if the child *has not* repeated a grade in the previous 2 years.
- **4. Age-15 Standardized Math Score:** Using the same mathematics test score that we employ in the short-term analysis, we identify the final math score recorded for each child, which is recorded at age 15.
- **7. Completed High School, Some Post-Secondary:** These variables are constructed from the NLSCY education status variables. We begin with Cycle 8 data and observe whether the youth has graduated high school, begun post-secondary education or completed post-secondary education. High school graduates and those pursuing or having completed post-secondary education receive a 1 for the High School Graduation variable, while those who indicate not having completed high school receive a 0. Similarly, those pursuing or having completed post-secondary education get a 1 for the Some Post-Secondary indicator, while

high school drop outs and high school graduates who did not continue their education receive a 0.

If the Cycle 8 education status variable is missing, we look back to the most recent Cycle of data collection with a non-missing education status variable. We assign missing values for both indicator variables for youths who, at last contact, were still in high school or whose education status is unknown and have never reported completing high school.

# Quebec Insurance Program Detail

Costs of the Basic Public Plan for people 18-64 not covered by Private Insurance

Appendix Table 3: Quebec insurance rates

Year	Yearly Premium	Co- Insurance Rate %	Monthly Deductible	Maximum Yearly Out of Pocket Contribution
1997	175	25	8.33	750
2002	422	27.4	9.13	822
2003	460	28	9.6	839
2004	494	28.5	10.25	857
2005	521	28.5	11.90	857
2006	538	29	12.10	857

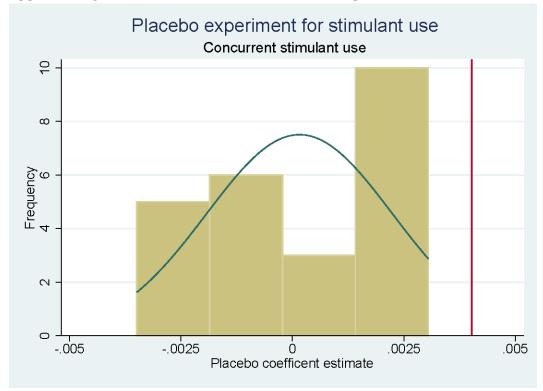
Children up to age 17 of people insurance under the public plan are eligible for free prescription medication.

Source: Gouvernment du Quebec, 2007

# Appendix Table 4: Robustness Checks

Robustness Check	Ventilator Use	Kids w/o other chronic	Kids born 1985-1991	Composite	Mood Score
	DDD	DDD	DDD	Boys - DDD	Girls - DDD
Dependent Variable	(1)	(2)	(3)	(4)	(5)
On Ventilator	0.001	-	-	-	-
Ages 0-15	(0.001)				
N	55,239				
On Ritalin	-	0.007**	0.002	-	-
Ages 0-15		(0.003)	(0.002)		
N		38,314	28,819		
Unhappiness Score	-	0.027	-0.027	-	-
Ages 2-11		(0.017)	(0.019)		
N		26,011	16,765		
Relationship With Parent	-	-0.021**	0.016	-	-
Ages 4-9		(0.005)	(0.016)		
N		16,192	16,765		
No repeated grade	-	-0.008**	-0.011**	-	-
Ages 4-16		(0.002)	(0.002)		
N		30,368	27,158		
Math Score	-	-0.034**	-0.037**	-	-
Ages 4-16		(0.014)	(0.007)		
N		21,692	19,238		
Mood Score	-	-	-	-0.0126	0.0353**
Age 2-11				(0.0228)	(0.0156)
N				18,484	17,974

Appendix Figure 1: Placebo test results for contemporaneous stimulant use



Appendix Figure 2: Placebo test results for ever used stimulants

