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# THE IMPACT OF STATE-LEVEL NUTRITION-EDUCATION PROGRAM FUNDING ON BMI: EVIDENCE FROM THE BEHAVIORAL RISK FACTOR SURVEILLANCE SYSTEM

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### **ABSTRACT**

We provide the first comprehensive assessment of the effects of state-level nutrition-education program funding on individual-level BMI, the probability of obesity and the probability of above normal weight. We estimate models using pooled cross-sectional data from the Centers for Disease Control's (CDC) Behavioral Risk Factor Surveillance System (BRFSS) and data from the United States Department of Agriculture's (USDA) funding of state-specific nutrition-education programs from 1992 – 2006. During this period federal funding for state-specific nutrition-education programs rose from \$0 to nearly \$248 million. We isolate the effect of nutrition-education funding while controlling for demographics, state and year fixed effects. Our results suggest that nutrition-education program funding is associated with reductions in BMI and the probability of an individual having an above normal BMI. Furthermore, we find evidence that the nutrition-education program funding is a complement to education, individuals with a higher level of education will have a larger response to funding than those with lower levels of education.

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## 1. Introduction

Body Mass Index, BMI, is measured as weight in kilograms divided by height in meters squared (kg/m²). The average BMI in the US has been increasing and more Americans are being classified as overweight (BMI between 25 and 30 kg/m²) and obese (BMI over 30 kg/m²). The rise in the number of individuals whose BMI is above normal, either overweight or obese, in recent decades has been well documented. A substantial amount of research investigates potential reasons for this increase. Despite the breadth of research one hypothesis prevails, the increase in average BMI is the result of economic changes that have altered the lifestyle choices of Americans (Philipson, 2001; Lakdawalla and Philipson, 2002; Gomis-Porqueras and Perlata-Alva, 2008; Cawley,1999; Cutler, Glaeser and Shapiro, 2003; Chou, Grossman and Saffer, 2004).

In addition to the research mentioned previously, other literature explains the increase in the average BMI as it relates to food prices and income levels (Auld and Powell, 2008; Beyoun, Powell, Yuan, 2008; Goldman, Lakdawalla, and Zheng, 2009), restaurant location and advertising (Chou, Rashad and Grossman, 2008; Rashad, Grossman, Chou, 2006) and prices of other non-food items, for instance, soda prices (Frisvold, Fletcher, Neff, 2008) and cigarette prices (Cawley, Markowitz, Taurus, 2004). The foundation of these explanations is technological change. If reversing the trend in the average BMI requires overturning its causal roots, than this strategy is unappealing due to the importance of technological change in economic growth and increases in welfare. Therefore, other effective policies must be identified. While measuring a

change in knowledge of healthy-living practices is difficult, and may not explain the trend in BMI, increasing this information may be a plausible solution to reversing the trend.

Despite the wealth of data becoming available on nutrition-education programs, there is little *economic* research that relates nutrition-education programs to BMI reduction.

This paper uses micro-level data from the 1992-2006 Behavioral Risk Factor Surveillance System (BRFSS) that are augmented with state-level funding on nutrition-education program funding to determine the impact of the funding on individual-level BMI. Our main results are that the state-level nutrition-education program funding reduces individual-level BMI and the probability of having a BMI in the above normal range, BMI ≥ 25 kg/m², over this time frame. The findings control for individual-level measures of age, race, household income, years of schooling completed, marital status, state and year fixed-effects.

## 2. Background

The literature in the area of obesity has been growing rapidly since the mid-1990's. The relevance of the research is well documented by the literature on the adverse health outcomes associated with obesity and overweight (McGinnis and Foege, 1993; Allison et al., 1999). Obesity and overweight are currently associated with an increased risk of coronary heart disease, type-2 diabetes, certain cancers (endometrial, breast, and colon), hypertension, high cholesterol, stroke, liver and gallbladder disease, sleep apnea and respiratory problems, osteoarthritis, and gynecological problems (Kahn, et. al, 1997).

The economic impact of obesity has also gained interest. The earliest study of the economic impact of obesity was Wolf and Colditz, 1998. This study finds that in 1995 the

economic costs of obesity were US\$ 99.2 billion. More recently a study estimates that medical spending on obesity has ranged from US\$26.8 using data from the Medical Expenditure Panel Survey (MEPS) to US\$47.5 billion dollars using the National Health Accounts (NHA) (Finkelstein, Fiebelkorn and Wang, 2003). Table 1 illustrates that in 1998 nearly 50% of the obesity related costs were publically financed. The public funding of overweight/obesity rivals the amount of public funding associated with smoking (National Center for Tobacco Free Kids, 2002).

A BMI value between 25 and 30 kg/m² is considered overweight and the category of obesity and overweight are described by BMI ≥ 25 kg/m², or above normal.¹ The trends in prevalence for above normal in persons 18 years of age and older are presented in Table 2. The increase in above normal between NHANESII and NHANESIII generated considerable concerns. Table 2 illustrates the reasons for the concern since the increase in obese from NHANESIII (1988 – 1994) to NHANES (2003 - 2004) is approximately a 42% increase. Over the same time period, the increase in the prevalence of above normal has been about 18%.

Data from the Behavioral Risk Factor Surveillance Survey (BRFSS) describe a similar situation. As presented in Figure 1, the average BMI for the US population has increased from 1995–2006. The persistence in the trend is interesting as it has continued even after the problems associated with increasing BMI and obesity have been identified. Not only have they been identified, it would appear that they have been accepted by the US population, as the growth of industries aimed at reducing BMI have grown over this same time period. According to the US Food and Drug Administration (FDA) an estimated

<sup>1</sup> BMI is not a perfect measure of overall fatness or health of an individual. However, given the current state of the literature we selected BMI. For further information, see Burkhauser and Cawley, 2008.

\$30 billion was spent in the United States in 1992 on all types of diet programs and products, including diet foods and drinks (Center for Nutrition Policy and Promotion (CNPP) website, <a href="http://www.cnnp.usda.gov">http://www.cnnp.usda.gov</a>, accessed March 10, 2009).

As described previously, the current focus of the economic literature on obesity describes why this BMI trend has developed. While the theme in the literature is to describe how economic changes have influenced decision making resulting in a sustained increase in calorie consumption over calorie expenditure, the literature varies in the explanation for this imbalance. Therefore, at this point, we offer more details from the aforementioned studies. Some have focused on the reduction in physical demands of labor as an explanation, Philipson (2001) and Lakdawalla and Philipson (2002). Other authors have studied the shift towards higher calorie food as a result of relative prices of higher calorie to lower calorie food (Auld and Powell 2008; Beyoun, Powell, Yuan, 2008; Cawley, 1999; Cawley, Lakdawalla, and Philipson, 2002; Chou, Grossman, and Saffer, 2004; Chou, Rashad, Grossman, 2008; Goldman, Lakdawalla, Zheng, 2009; Frisvold, Fletcher, Neff, 2008; Rashad, Grossman, Chou, 2006). Further study has investigated the influence of non-food items, for instance cigarette prices, to determine the influence on calorie consumption and BMI (Cawley, Markowitz, Taurus, 2004). While the extant research has found reasonable and plausible explanations for the increase in obesity, little explanation has been offered regarding effective means to reverse this trend without changing prices, a potentially regressive tax.

Rather than taxation, education could reduce the level of BMI. Past economic literature has found that spending on education programs can be a successful means to induce healthy behaviors. For example, the literature on anti-smoking campaigns has

found that cigarette sales and anti-smoking campaign funding are inversely related (Farrelly, et al., 2003). While the economic literature is sparse, other fields find that nutrition-educational programs have been effective in reducing the risk of chronic diseases such as heart disease, diabetes, and obesity (Lasker et al., 2008; Dansinger, 2005). In addition, micro-level research has determined the effectiveness of nutrition education programs in very specialized settings (Connelly, et al.; 2007; Clifford, et al.; 2009, Byrd-Williams, et al.; 2009). Therefore, it is important to determine if federally based nutrition-education programs would be effective in reducing the rate of above normal weight in the US.

Time is of the essence, as Table 1 suggests publically-funded health-insurance programs support a large portion of the economic costs associated with obesity in the US. In addition, the USDA has experienced growth in obesity among participants in its Supplemental Nutrition Assistance Programs (SNAP). In response to this growth, the USDA commenced a program called the Supplemental Nutrition Assistance Program - Nutrition Education (SNAP-ed) in 1992, designed to increase nutritional understanding and promote healthy-lifestyle awareness. Although SNAP-ed is a federally funded program it is administered by each state through partnerships between a state's department of health and land-grant university. The funds are distributed to the states based on grant applications submitted by the state partners. Multiple forms of educational interventions are supported, such as nutrition-education programs within public-school systems, public-health clinics, as well as public-service announcement and advertisements. Further discussion of SNAP-ed appears in later sections of this paper.

Using the data on state-level nutrition-education program funding, our paper provides a different perspective from the recent research. We determine the impact of state-level nutrition-education program funds on individual-level BMI. This is a different focus since the recent literature on obesity has largely focused on prices. The next section will describe our analytical model. Subsequently, we will describe our data and empirical model. Sections five and six present and discuss the results in the context of the rising economic costs of overweight and obesity.

## 3. Analytical Framework

Any behavioral model describing the growth in obesity using economic, or other, tools should describe the same underlying function. At the micro-level, the growth in BMI is a function of an energy balance equation. The energy balance equation is, quite simply, the difference between energy consumed and energy expended (Chou et al., 2002; Chou et al., 2004; Philipson, 2001). If the energy consumed is greater than the energy expended and the imbalance persists over time an increase in BMI results. Potentially, if the trend in BMI persists it could rise above the threshold of obese. To counteract the growth in an individual's BMI, the imbalance needs to be reversed. There are constraints that will impede an individual's ability to reverse the energy imbalance and reduce their BMI. Some of the constraints are exogenous, such as age, genetics, race, ethnicity and gender, while others, such as knowledge and prices may be influenced by policy.

As the Grossman health production framework describes, individuals gain utility from health (Grossman, 1972). Keeping with this framework, an individual will gain utility

from producing a healthy weight and disutility from producing a BMI that is outside of the healthy (normal) range,  $18 \text{ kg/m}^2 \leq \text{BMI} < 25 \text{ kg/m}^2$ . Therefore, it follows that production of a BMI outside the normal range is more than likely a byproduct of another production process (Chou, et. al, 2004; Philipson and Posner, 1999; Gomis-Porqueras and Perlata-Alva, 2008). Philipson and Posner (1999) posits the increase in the prevalence of obesity has arisen as a result of the increase in technological change and increase in sedentary lifestyles. Chou, Grossman and Saffer, (2004) and Porqueras and Alva (2008) describe the rise in obesity as a by-product of the household-production function as described by Becker (1965).

Using Becker's framework, as is consistent with the literature, we can describe the production of an undesirable BMI as a by-product of household production (Chou, et. al, 2004; Porqueras and Alva, 2008). As household production responds to price changes and investments in education, so will the production of the by-product. Theoretically, to combat the rise in BMI policy makers could seek to increase the efficiency in household production. By increasing the efficiency of production, both health production and household production, we should see a reduction in the production of by-products such as increases in BMI. Economics has shown that on-the-job training and on-the-job learning increase the efficiency of production. Training and educational programs that have a targeted purpose, to increase the production of health could reduce the BMI and reduce the probability of producing a BMI in the above normal range.

Consider that BMI is a function of several inputs, including education. Better information about how to produce health and as a result, BMI, would function as a productivity shifter as suggested by Grossman (1972). This reduced form can be

described by the following:

BMI = BMI (input prices; education)

Strictly speaking, the prices of inputs do not enter a production function directly.

However, the input-demand functions contain prices. Thus, substitution of the factor-demand functions into the production function introduces the input prices and we are able to estimate this reduced form. However, given the constraints on behavior modification, policies may not be successful in practice. Therefore, to determine what the outcome of a nutrition-education program we must develop an empirical model.

## 4. Data Description and Empirical Implementation

To investigate the impact of the nutrition-education program funding on an individual we select three individual-level outcomes: BMI, an indicator variable describing if the individual's BMI is above the normal range, where BMI ≥ 25 kg/m², (above normal) and an indicator variable describing that an individual's BMI-level is in the obese range, BMI ≥ 30 kg/m², (obese). The individual-level variables are from repeated cross-sections, 1992-2006, of the Behavioral Risk Factor Surveillance System (BRFSS). The BRFSS is an annual telephone survey of persons 18 years and older. It is conducted by state health departments and administered by the Centers for Disease Control and Prevention (CDC). The CDC uses the information contained in the BRFSS by year to make national and state-specific estimates of the prevalence of lifestyles and behaviors that contribute to various health outcomes, including obesity. Fifteen states participated in the first survey in 1984. State participation rose to 49 states by 1992 and in 1996 all 50 states plus the District of Columbia, Guam and the U.S. Virgin Islands participated in the survey. Over this time frame, the respondent participation also rose; the 1992 BRFSS includes 96,213

while the 2006 BRFSS includes 355,216 individuals. Our final analysis sample for pooled cross-section from 1992-2006 includes, 2, 262,952 individuals.<sup>2</sup> As described previously, Figure 1 shows the growth in the national level BMI from 1992-2006. During this time period BMI increased by 2.10 kg/m<sup>2</sup> or approximately 7%.

Figure 2, describes an additional concern, nationwide the US has experienced a continued increase in the prevalence of an above normal weight (BMI ≥ 25 kg/m²). By focusing on overweight or obesity, above normal weight, rather than either category exclusively we are able to illustrate a more accurate picture of the "fattening" of the US population. The growth in obesity is fed by those in the overweight range. Over our time-frame, the prevalence of above normal weight increased from 1992 to 2006, by nearly 35%.

Our analytical model suggests that we augment the individual-level BRFSS data with state-level data on inputs prices. Therefore, we augment the BRFSS data with state-level food price; we further classify food as food-away-from-home (away food) and food-at-home (home food). The price data come from the ACCRA Cost of Living Index which is published quarterly by the American Chamber of Commerce Researcher Association (ACCRA), for between 250 and 300 urban centers. The index is widely used by economists, researchers and corporations to measure relative cost of living. We averaged the quarterly state-specific population weighted prices of the city prices over the four quarters in a given year to get annual prices. The state-level home food price is calculated as the population weighted average of the nominal prices for the home food included items for each urban area in a state. The away food price is created similarly. When calculating the away food price and home food price we only include food items

<sup>&</sup>lt;sup>2</sup> Guam and the U.S. Virgin Islands are not included in our sample.

that are available in the ACCRA COLI consistently from 1992-2006.<sup>3</sup> Additionally, we deflate these prices by the CPI to 1984 prices (real home food price and real away food price). The averages for the real home food price and the real away food price are in Table 3. However, there is not enough within state variation between 1992 and 2006 in real food prices to independently identify the effect of real price and state-fixed effects. Given the importance of state-fixed effects to the analysis of the state-level nutritional funding the state-level food prices will be omitted from further analyses in this paper.

In addition, our paper measures nutrition-education program funding with the state-level funding for nutritional-education programs from the USDA. In 1992, the USDA started funding its SNAP-ed programs to increase nutrition-education and promote healthy-lifestyle awareness. Although SNAP-ed is a federally funded program, the program is administered at the state-level. For a state to receive funding, a partnership must be created between a state's department of health and the respective land – grant university. Therefore, states receive funding a state-specific program only after a grant is submitted to and, subsequently, awarded to the state's department of health – university partnership. The state-level grants support a variety of interventions including nutrition-education programs within public-school systems, public-health clinics, and public service announcements. In 1992, only 7 states were approved for a total of \$661,076 in federal funding. In 2000, the number of states receiving funding increased to all states except Delaware, Maryland and Alaska, for a total of \$247,024,645. We deflate the data on

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<sup>3</sup> Therefore, items such as tomatoes are excluded from the home food price calculation.

<sup>&</sup>lt;sup>4</sup> The data in this paper span from 1992 to 2006, there are more years available for BRFSS (2006 & 2007), ACCRA COLI (2006-2008) and SNAP-ed (2006-2008). However, since the earlier years of the BFRSS include fewer observations, we would have had to cut relatively more of the earlier of BRFSS data to keep our overall analysis to under the technically demanding 2.2 million observations.

<sup>&</sup>lt;sup>5</sup> In 1992, Minnesota, Wisconsin, Ohio, New Hampshire, New York, Oklahoma, and Washington were the only states to receive funding. The probability of receiving funding is uncorrelated with state-level BMI trends and BMI levels.

state-level nutrition-education funding by the CPI to report in 1984 dollars. The nominal state-level funding is publically available from the USDA and the average level of real nutrition-education funding per state over the 15 year period is reported in Table 3.

The trend in nutrition-education funding is depicted in Figure 3. In addition, the growth in nutrition education funding outpaced the growth in BMI. The increase in nutrition-education funding that occurs in 2000 is due to the increase in the number of states receiving funding this year. Estimation of the effects of nutrition-education funding proceeds by probit models for the two binary outcome variables, above normal and obese. For the continuous outcome, BMI level the results are achieved via an OLS regression. In general, we can describe the estimating equation as follows:

(1)  $Y_{ist} = \beta_0 + \beta_1 X_{ist} + \beta_2 (Real Nutrition Education Funding)_{st} + \beta_3 State + \beta_4 Year + \varepsilon_{ist}$ 

Here,  $Y_{ist}$  is an individual-level indicator for the binary outcomes of having a BMI in the above normal (above normal) or obese range (obese). For the continuous model,  $Y_{ist}$  is the individual-level BMI (BMI).  $X_{ist}$  is a vector of individual demographic characteristics, including dummies for: male, white, black, Hispanic, high-school graduate, some college or more, age and age squared. *State* is a vector of state dummies, and *Year* is a vector of year dummies. Again,  $\beta_2$  is the coefficient of interest. Note that in our models the nutrition education funding coefficients are estimated from the within state variation in nutrition-education funding over time.

The data definitions, means, and standard deviations of all the other variables included in the regressions are reported in Table 3. The sample statistics are based on a sample of 2,252,664 individuals. Some discussion of the variables described in table 3,

but not discussed in the analytical section, is warranted here. We expect that the effect of income could be either positive or negative. It could be positive if those with higher incomes have more time constraints which may lead to less time to exercise and less time to prepare lower calorie meals. On the other hand, those with higher incomes could have a lower discount rate and, accordingly, a lower BMI. Education as measured by years of formal schooling completed may increase efficiency in the production of a variety of household commodities, expand knowledge concerning what constitutes a healthy diet, and signal that the individual is more future oriented. Any of these effects would reduce BMI. Marital status, in general, tends to be associated with increases in health. However, empirically it can be associated with increases in BMI as the energy balance equation for a married individual is, on average, positive.

Recall that the main goal of the current research is to determine if state-level nutrition education program funding, specifically investments directed at promoting a healthy lifestyle through nutrition and exercise, lowers BMI, thereby reducing the probability of having a BMI in the above normal range or having a BMI in the obese range. A conservative interpretation of our results would suggest that our estimates are not causal. Nevertheless, our results will explain and identify policies that have an important influence on the trend in BMI and obesity.

## 5. Results

Table 4 presents the results of our models for BMI, above normal and obese, given the BRFSS sub-sample described by Table 3. The presented results control for the variables listed in Table 3 and Equation (1). Recall, the results for BMI are obtained via

an OLS model and the results for above normal and obese are obtained via probit regressions. All three models are estimated with clustered standard errors, include both state and year fixed-effects.<sup>6</sup> Finally, the presented results represent the marginal effects.

The most important result is that the real nutrition education program funds are associated with a decrease in 1) the individual-level BMI and 2) the individual-level probability of an above normal BMI. Table 4 also presents the results of the other independent variables. The effects of individual level characteristics on the level of BMI, for the most part, have the expected sign and significance. Age is associated with increases the individual-level BMI. Whites and blacks have a higher BMI relative to those reporting Asian and other race. Hispanic is associated with having a higher BMI compared to non-Hispanics. Being married or divorced is positively associated with BMI, above normal and obese. Widow-hood is negatively associated lower BMI levels, lower probability of being obese and positively associated with having a BMI in the above normal range. As suggested previously, higher levels of education and income are related to lower BMI levels and lower probabilities of having an above normal BMI or BMI in the obese range.

Further analyses are performed to determine if the effect of state-level nutrition-education varies by education or income.<sup>7</sup> Table 5 provides the summary statistics of the dependent variables stratified by education and income. To determine the variation by

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<sup>&</sup>lt;sup>6</sup> The sampling weights are not employed in the regression estimates. DuMouchel and Duncan (1981) and Maddala (1983, pp. 171-173) have shown that in the case of exogeneous stratification, using the weights is not required. We find similar results when we compare weighted and unweighted regressions.

<sup>&</sup>lt;sup>7</sup> Table 4 includes a measure of real income, given the time aspect of the analysis this is the proper measure of income to include. However, at this point given that we are interested in stratifying by incomelevel the more appropriate measure is the nominal income-level.

education-level, we interact the nutrition- education funding variable with the dichotomous variables that indicate completion of high-school (high-school) and some college or more (some college). From this analysis we are able to determine if the state-level nutrition-education programs are, on average, complements or substitutes to individual-level education. Complementarity is suggested if the coefficient on the interaction between college or more and real nutrition-education funding is higher (in absolute value) than the coefficient on the interaction between high- school completion and nutritional educational-funding. The results of this analysis are found in Table 6.

Our results suggest that nutrition education funding and education-level are complements. As presented in Table 6, the outcome variables of BMI and above normal are, on average, negatively and significantly associated with the interaction between state-level real nutrition education funding and education-level. In addition, the interaction between state-level real nutrition education funding and high-school has a lower marginal effect than the interaction between real nutrition-education funding and some college or more. Therefore, providing evidence that the nutrition-education programs funding is associated with a larger impact for the higher educated.

To investigate the impact of nutrition-education funding by income, we stratified the data into three income categories, income up to \$24,999, income from \$25,000 – \$49,999, income of \$50,000 or more. For the data stratified by income, we created interaction terms between the real nutrition education funding and income-level. Table 7 illustrates that nutrition-education funding is associated with decreases in BMI for the two highest. In addition, in absolute value, as one would expect, the interaction between real nutrition-education funding and the highest income-level has the largest impact. Table 7,

also, describes an interesting pattern for the outcomes of obese and above normal. For obesity, the intended effect *is* achieved for the highest income-levels, where the interaction between real nutrition-education funding and the highest income-level has an impact on obesity. Recall, as the results up to now suggest, the outcome of obese has been immune to the real nutrition-education funding. In addition, the interaction between real nutrition-education funding and the highest income-level has the largest impact on above normal. To summarize, those in the highest income group are more responsive to changes in real nutrition education funding when compared to lower income groups.

At this point a word regarding the potential endogeneity of the nutrition-education funding is warranted. Consider the following concern (case 1); states with a higher prevalence of obese individuals will have a greater amount of funds allocated to them through the USDA's SNAP-ed program grant process. If this is the case, the coefficient on the nutrition-education funding presented in this paper should be considered an underestimate of the true value (in absolute value). The opposite concern also applies (case 2); states with 1) a high degree of awareness of obesity problem among its residents and 2) a lower prevalence of obesity relative to the national average have more funds allocated to them through the USDA's SNAP-ed grant process. If this is the case, the effect of the nutrition-education funding would be an over-estimate of the true parameter value. To determine if endogeneity is present, as suggested by case 1 or case 2, we could include a one-year lag of the nutrition-education funds as well as the current amount of nutrition-education funds as regressors in a state-level estimation of the BMI trends and the state-level trends in the prevalence of obesity. If the coefficient on the lagged variable is significant and positive than this suggests that the program funds are

positively associated with state-level trends in BMI and under-estimation could be a problem. However, given the nature of the nutrition-education funding variable there is a high correlation, 0.98 (significant at the 1% level) between the current and lagged value of nutrition education funding. Therefore, including both variables in a regression renders the analysis useless. <sup>8</sup>

Overall, the results in this section suggest that the impact of the USDA's nutrition-education program has reduced BMI and the probability of having an above normal BMI since its inception in 1992.<sup>9</sup> In addition, our results suggest that nutrition-education funding will have a differential effect on individuals based on education. We find that individuals with lower education levels have an insignificant response to their state's nutrition-education funding when compared with the higher-educated groups in the same state. In the next section, we develop the average elasticity of nutrition-education funding for each of our outcome variables.

#### 6. Discussion and Conclusions

To investigate the impact of the nutrition-education funding variable further, we calculate the elasticity of BMI and the probability of being an above normal weight with

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<sup>&</sup>lt;sup>8</sup> To determine if these concerns are warranted, we estimated the linear correlation between lagged state-level nutrition-education funding and both state-level trends in obesity and state-level trends in BMI. Our results are -0.13 and -0.10 respectively and they are significant at the 1% level. Furthermore, if you consider that of the seven original states that received funding for their nutrition-education programs in 1992 (Minnesota, Ohio, New Hampshire, New York, Oklahoma, Washington, and Wisconsin) only Wisconsin was among the states with the highest rate of obesity (15-19%). In 1992, the states with the highest rates of obesity (15-19%) were Kentucky, Louisiana, Michigan, Mississippi, West Virginia and Wisconsin. Kentucky, Louisiana, Michigan, Mississippi and West Virginia, despite having the largest trends in obesity growth, were not approved for funding until, 1998, 1996, 1994, 1995 and 1999 respectively.

<sup>&</sup>lt;sup>9</sup> While, the argument can be made that our measure of nutrition-education funding may proxy for the state-level nutrition-education awareness, even if this is the case, our results are still of interest. If, at best, we are measuring state-level awareness than the interpretation of our results is as states increase their awareness of best nutrition practices, on average we will see a decline in 1) BMI and 2) the prevalence of individuals having a BMI in the above normal range.

respect to nutrition-education funding. We find the elasticity of BMI with respect to nutrition-education funding is -0.00006 and the elasticity of above normal weight with respect to nutrition-education funding is -0.00276. Therefore, if we increase state-level educational funding by 100% this will result in a 0.006% decrease in average BMI at the state-level, all else equal. However, this suggests that an increase in the mean state funding per 1 million people by 100% could reduce BMI by 0.006% or from 26.66 kg/m² to 26.51 kg/m². Accordingly, under an assumption of linearity, to reduce BMI by approximately 13.64% from 26.66 to 23.00 kg/m², a BMI-level within the normal range, nutrition-education funding would have to increase by 22.73 times. This translates to an increasing in annual average state-level spending on nutrition education from \$1.5 million to approximately \$34 million over the 15 year period spanned by the analysis. These effects are fairly small at approximately \$2.27 million per year.

Consider the difference between third-party medical costs associated with obesity or having an above normal BMI in comparison to the costs of a nutrition-education program. Our paper reported that Medicare and Medicaid are spending \$24.5 billion annually (see Table 1) on the health consequences of obesity and the USDA has spent a total of nearly \$248 million on state-level nutrition-education spending at the state-level with the result of reducing individual BMI and probability of having a BMI in the above normal range. While it is unknown if these reductions are associated with reductions in Medicaid and Medicare's spending on the health consequences of obesity, our results do suggest that nutrition-education is associated with reductions in BMI and the probability of being an above normal weight. Therefore, since this is the first study to make such an association our results are useful and informative to policy makers and the general public.

Our findings suggest, that funding nutrition-education programs has reduced the level of BMI and the probability of having an above normal BMI in states with nutrition-education programs. In addition, our results demonstrate that nutrition-education funding is a complement to education-level and those in the highest-income groups are the most responsive to changes in state-level funding for nutrition-education programs.

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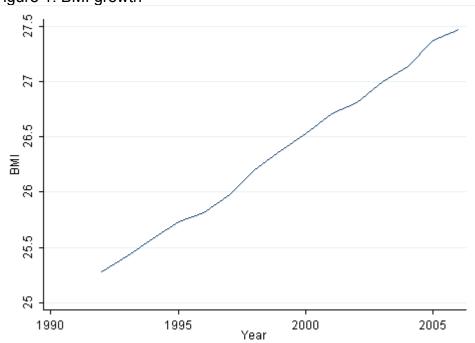
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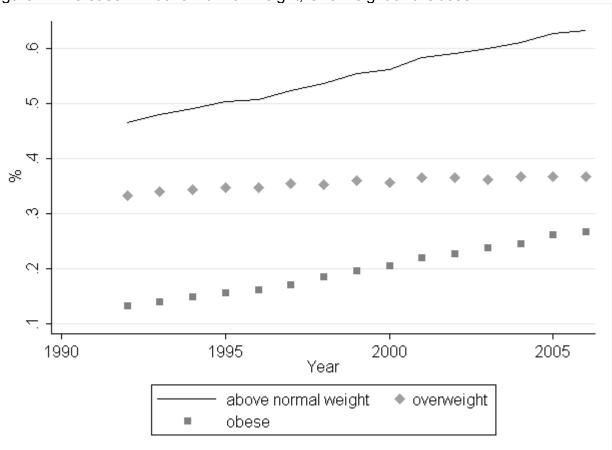


Figure 2: Increase in Above Normal Weight, Overweight and Obese

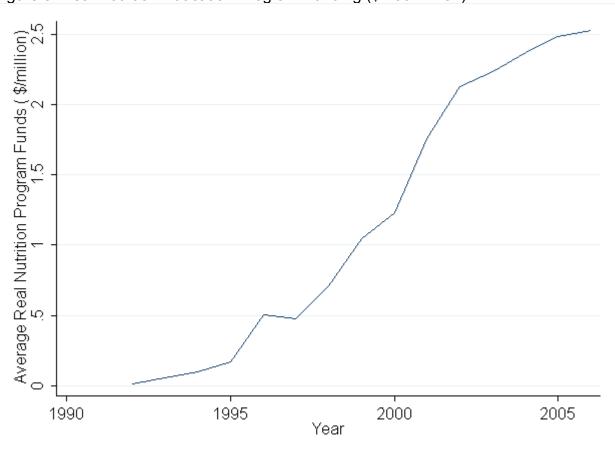


Figure 3: Real Nutrition Education Program Funding (\$/100 million)

Table 1. Aggregate Medical Spending, in Billions of Dollars, Attributable to Obesity, by Insurance Status and Data Source, 1996–1998

| Insurance Category | Category Obesity |           |  |
|--------------------|------------------|-----------|--|
|                    | MEPS (1998)      | NHA(1998) |  |
| Out-of-pocket      | \$3.8            | \$6.9     |  |
| Private            | \$9.5            | \$16.1    |  |
| Medicaid           | \$2.7            | \$10.7    |  |
| Medicare           | \$10.8           | \$13.8    |  |
| Total              | \$26.8           | \$47.5    |  |

Calculations based on data from the 1998 Medical Expenditure Panel Survey (MEPS) and health care expenditures data from National Health Accounts (NHA). **Source**: Finkelstein, Fiebelkorn, and Wang, 2003

Table 2. Prevalence of Overweight and Obesity Among U.S. Adults

|                     | NHANES II  | NHANES III | NHANES      | NHANES    | NHANES    |
|---------------------|------------|------------|-------------|-----------|-----------|
|                     | (1976-80)  | (1988-94)  | (1999-2000) | (2001-02) | (2003-04) |
|                     | (n=11,207) | (n=14,468) | (n=3,603)   | (n=3,916) | (n=3,756) |
| Above normal weight | 47.0       | 55.9       | 64.5        | 65.7      | 66.2      |
| Obese               | 15.0       | 23.2       | 30.9        | 31.3      | 32.9      |

**Source:** www.cdc.gov/nchs/products/pubs/pubd/hestats/overweight/overwght\_adult\_03.htm.

Table 3: Definitions means and standard deviation of the variables.

| Variable                         | Definition   | Mean   | Standard<br>Deviation |
|----------------------------------|--|--------|-----------------------|
| BMI                              | Weight in Kg/height in meters <sup>2</sup>   | 26.658 | 5.479                 |
| Obese                            | Dichotomous Variable = 1 if BMI in the obese   | 0.215  | 0.412                 |
| Above Normal Weight              | Dichotomous Variable = 1 if BMI in the above normal range (obese or overweight)                            | 0.575  | 0.494                 |
| Home Food Price                  | Real food at home price in respondent's state in 1984 dollars  | 1.207  | 0.110                 |
| Away Food Price                  | Real food away price in respondent's state in 1984 dollars   | 2.159  | 0.143                 |
| Real Nutrition-Education Funding | SNAP-ed funds per state per year in 1984 dollars per million people  | 1.591  | 4.657                 |
| Age                              | The respondent's age at the time of the survey.  | 47.845 | 15.547                |
| Male                             | The respondent is a male.  | 0.421  | 0.494                 |
| White                            | Dichotomous Variable = 1 if the respondent is White but not Hispanic                                       | 0.811  | 0.391                 |
| Black                            | Dichotomous Variable = 1 if the respondent is Black but not Hispanic                                       | 0.082  | 0.274                 |
| Hispanic                         | Dichotomous Variable = 1 if the respondent is Hispanic   | 0.058  | 0.234                 |
| Married                          | Dichotomous Variable = 1 if the respondent is married  | 0.553  | 0.497                 |
| Divorced                         | Dichotomous Variable = 1 if the respondent is divorced   | 0.142  | 0.349                 |
| Widowed                          | Dichotomous Variable = 1 if the respondent is widowed  | 0.101  | 0.301                 |
| High School                      | Dichotomous Variable = 1 if the respondent exactly 12 years of school                                      | 0.299  | 0.458                 |
| Some College or more             | Dichotomous Variable = 1 if the respondent completed at least 1 year of higher education/vocational school | 0.574  | 0.494                 |
| Employed                         | Dichotomous Variable = 1 if the respondent is employed   | 0.632  | 0.482                 |
| \$20,000 < Income <= \$25,000    | Dichotomous Variable = 1 if respondent's income is \$20,000 - \$25,000                                     | 0.087  | 0.281                 |
| \$25,000 < Income <= \$30,000    | Dichotomous Variable = 1 if respondent's income is \$25,000 - \$30,000                                     | 0.106  | 0.308                 |
| \$30,000 < Income <= \$35,000    | Dichotomous Variable = 1 if respondent's income is \$30,000 - \$35,000                                     | 0.155  | 0.362                 |
| \$35,000 < Income <= \$50,000    | Dichotomous Variable = 1 if respondent's income is \$35,000 - \$50,000                                     | 0.181  | 0.385                 |
| \$50,000 < Income <= \$75,000    | Dichotomous Variable = 1 if respondent's income is \$50,000 - \$75,000                                     | 0.191  | 0.393                 |
| Income > \$75,000                | Dichotomous Variable = 1 if respondent's income is greater than \$75,000                                   | 0.143  | 0.350                 |
| Real Income                      | Real income in 1984 dollars, taken from the midpoint of the income categories (reported above)             | 19.225 | 10.694                |

Table 4: Individual Effects with State and Year Fixed Effects

| Variable                         | BMI       | Obese     | <b>Above Normal BMI</b> |
|----------------------------------|-----------|-----------|-------------------------|
| Real Nutrition-Education Funding | -0.0021   | -0.0000   | -0.0003                 |
| -                                | (0.0007)a | (0.0002)  | (0.0001)b               |
| Male                             | 1.0491    | 0.0416    | 0.4680                  |
|                                  | (0.0347)a | (0.0060)a | (0.0081)a               |
| Age                              | 0.3233    | 0.0673    | 0.0641                  |
| -                                | (0.0044)a | (0.0008)a | (0.0007)a               |
| Age Squared                      | -0.0031   | -0.0007   | -0.0006                 |
|                                  | (0.0000)a | (0.0000)a | (0.0000)a               |
| White                            | 0.0110    | -0.0152   | 0.0272                  |
|                                  | (0.1319)  | (0.0278)  | (0.0308)                |
| Black                            | 2.0722    | 0.3519    | 0.4681                  |
|                                  | (0.1423)a | (0.0302)a | (0.0332)a               |
| Hispanic                         | 0.6402    | 0.0710    | 0.2236                  |
| •                                | (0.1503)a | (0.0296)b | (0.0381)a               |
| Married                          | 0.1289    | 0.0146    | 0.1233                  |
|                                  | (0.0269)a | (0.0058)b | (0.0049)a               |
| Divorced                         | -0.3395   | -0.0787   | -0.0131                 |
|                                  | (0.0310)a | (0.0059)a | (0.0061)b               |
| Widow                            | 0.1576    | 0.0278    | 0.1144                  |
|                                  | (0.0293)a | (0.0060)a | (0.0057)a               |
| High School                      | -0.2837   | -0.0811   | -0.0228                 |
| ŭ                                | (0.0263)a | (0.0059)a | (0.0057)a               |
| College or More                  | -0.6781   | -0.1688   | -0.1213                 |
| 3                                | (0.0415)a | (0.0095)a | (0.0088)a               |
| Employed                         | -0.1979   | -0.0503   | 0.0186                  |
|                                  | (0.0190)a | (0.0036)a | (0.0038)a               |
| Real Income                      | -0.4802   | -0.1147   | -0.0750                 |
|                                  | (0.0111)a | (0.0025)a | (0.0018)a               |
| N                                | 2,262,952 | 2,262,952 | 2,262,952               |

All regressions include state and year fixed effects. Marginal effects are presented.

Clustered standard errors are in parentheses.

"a" indicates significance at the 1% level, "b" indicates significance at the 5% level and "c" indicates significance at the 10% level.

Table 5: BMI, Obesity and Above Normal by Education and Income

| Variable                       | N         | BMI     | Obese  | Above Normal<br>BMI |
|--------------------------------|-----------|---------|--------|---------------------|
| Less than highschool           | 286,888   | 27.0805 | 0.2465 | 0.5994              |
| Highschool                     | 677,052   | 27.0425 | 0.2397 | 0.6067              |
| Some College                   | 1,299,026 | 26.3643 | 0.1960 | 0.5525              |
| Income ≤ \$24,999              | 747,250   | 27.0113 | 0.2463 | 0.5789              |
| $25,000 \le Income \le 49,999$ | 759,848   | 26.6868 | 0.2129 | 0.5796              |
| Income ≥ \$50,000              | 755,854   | 26.3097 | 0.1876 | 0.5653              |

Table 6: Interaction Real Nutrition-Education Funding and Education-Level

| Variable                                       | ВМІ       | Obese     | Above Normal |
|--|-----------|-----------|--------------|
| Highschool                                     | -0.2820   | -0.0814   | -0.0248      |
|  | (0.0264)a | (0.0059)a | (0.0055)a    |
| Somecollege                                    | -0.6800   | -0.1707   | -0.1242      |
|  | (0.0422)a | (0.0099)a | (0.0087)a    |
| Real Nutrition-Education Funding * Highschool  | -0.0036   | 0.0002    | -0.0019      |
|  | (0.0016)b | (0.0005)  | (0.0004)a    |
| Real Nutrition-Education Funding * Somecollege | -0.0117   | -0.0015   | -0.0041      |
|  | (0.0023)a | (0.0005)a | (0.0006)a    |
| N  | 2,262,952 | 2,262,952 | 2,262,952    |

All regressions include state and year fixed effects in addition to the other variables described by equation 1.

Marginal Effects are presented. Clustered standard errors are in parentheses. "a" indicates significance at the 1% level, "b" indicates significance at the 5% level and "c" indicates significance at the 10% level. The results for all other included variables are not different from the results presented in Table 4.

Table 7: Interaction Real Nutrition-Education Funding and Income

| Variable  | BMI       | Obese     | Above normal |
|---|-----------|-----------|--------------|
| \$25,000 ≤ Income ≤ \$49,999                                    | -0.4328   | -0.1234   | -0.0251      |
|   | (0.0133)a | (0.0035)a | (0.0025)a    |
| Income ≥ \$50,000   | -1.0237   | -0.2634   | -0.1176      |
|   | (0.0268)a | (0.0057)a | (0.0048)a    |
| Real Nutrition-Education Funding * \$25,000 ≤ Income ≤ \$49,999 | -0.0017   | 0.0010    | -0.0005      |
|   | (0.0008)c | (0.0003)a | (0.0002)a    |
| Real Nutrition-Education Funding * Income ≥ \$50,000            | -0.0098   | -0.0011   | -0.0015      |
|   | (0.0036)a | (0.0004)a | (0.0005)a    |
| N   | 2,262,952 | 2,262,952 | 2,262,952    |

All regressions include state and year fixed effects in addition to the other variables described by equation 1.

Marginal Effects are presented. Clustered standard errors are in parentheses. "a" indicates significance at the 1% level, "b" indicates significance at the 5% level and "c" indicates significance at the 10% level. The results for all other included variables are not different from the results presented in Table 4.