

This PDF is a selection from an out-of-print volume from the National Bureau of Economic Research

Volume Title: Differences and Changes in Wage Structures

Volume Author/Editor: Richard B. Freeman and Lawrence F. Katz, Editors

Volume Publisher: University of Chicago Press

Volume ISBN: 0-226-26160-3

Volume URL: <http://www.nber.org/books/free95-1>

Conference Date: July 12-24, 1992

Publication Date: January 1995

Chapter Title: The Gender Earnings Gap: Some International Evidence

Chapter Author: Francine D. Blau, Lawrence Kahn

Chapter URL: <http://www.nber.org/chapters/c7854>

Chapter pages in book: (p. 105 - 144)

3

The Gender Earnings Gap: Some International Evidence

Francine D. Blau and Lawrence M. Kahn

Despite in many cases dramatic reductions in the male-female pay gap since the 1950s, gender differentials persist in all industrialized nations. However, the size of the gender gap varies considerably across countries. Published data suggest that, by the late 1980s, the Scandinavian countries, France, Australia, and New Zealand had female/male hourly pay ratios of 80–90 percent while other countries in Western Europe and the United States had pay ratios of roughly 65–75 percent. The United States was among the countries with the largest differentials. Only Japan, with a ratio as low as 50 percent, had a consistently larger gap (see fig. 3.1). This paper uses micro data to analyze international differences in the gender pay gap among a sample of ten industrialized nations. We particularly focus on explaining the surprisingly low ranking of the United States in comparison to other industrialized countries. An advantage of an international perspective is that countries vary with respect to government policies, women's relative labor market qualifications, and wage-setting institutions. Such variability allows one to infer reasons for differences in the pay gap and, by implication, the effect of alternative government policies.

Empirical research on gender pay gaps has traditionally focused on the role of gender differences in qualifications and of differences in the treatment of

Francine D. Blau is the Frances Perkins Professor of Industrial and Labor Relations at Cornell University and a research associate of the National Bureau of Economic Research. Lawrence M. Kahn is professor of labor economics and collective bargaining at the School of Industrial and Labor Relations at Cornell University.

The authors are most grateful to David Blanchflower for his efforts in making the International Social Survey Programme (ISSP) data available to them and to Andrea Ichino for providing the Bank of Italy data. They have benefited from the helpful comments of Richard Freeman, Lawrence Katz, Claudia Goldin, and Pamela Loprest and of participants at the NBER/Ford preconference and the conference "Differences and Changes in Wage Structures" in London, September 1991, and Cambridge, Mass., July 1992, the AEA meetings in New Orleans, January 1992, and the Harvard, University of Chicago, and Princeton Labor Workshops. This research was supported by a grant from the Ford Foundation to the NBER.

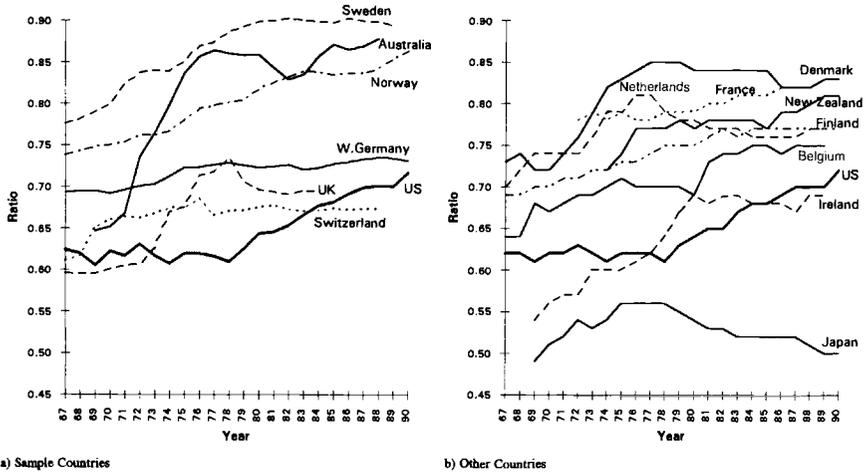


Fig. 3.1 Female/male hourly earnings ratios, nonagricultural workers, 1967-90
 Sources: Various issues of OECD, *Labour Force Statistics*; ILO, *Yearbook of Labour Statistics*; and U.S. BLS, *Handbook of Labor Statistics*.

otherwise equally qualified male and female workers (i.e., labor market discrimination). Analyses of trends over time in the gender differential within countries as well as intercountry comparisons of gender earnings ratios have tended to emphasize these types of gender-specific factors. An innovative feature of our study is to focus on the role of wage structure as an additional factor influencing the gender gap. To analyze the effect of wage structure, we adapt a framework developed by Juhn, Murphy, and Pierce (1991) to analyze trends over time in race differentials in the United States. Our findings suggest that labor market institutions that affect overall wage inequality have an extremely important effect on the gender earnings gap.

Wage structure describes the array of prices set for various labor market skills (measured and unmeasured) and rents received for employment in particular sectors of the economy. Research on gender-specific factors influencing the pay gap suggests that men and women tend to have different levels of labor market skills and to be employed in different sectors. This implies a potentially important role for wage structure in determining the pay gap. For example, suppose that, in two countries, women have lower levels of labor market experience than men but that the gender difference in experience is the same. If the return to experience is higher in one country, then that nation will have a larger gender pay gap. Or, as another example, suppose that the extent of occupational segregation by sex is the same in two countries but that the wage premium associated with employment in male jobs is higher in one country. Then, again, that country will have a higher pay gap.

Skill prices can be affected by relative supplies, by technology (e.g., high-

tech industries place a premium on highly trained workers), by the composition of demand, or, as emphasized in this paper, by the wage-setting institutions of each country. Specifically, centralized wage-setting institutions, which tend to reduce interfirm and interindustry wage variation and are often associated with conscious policies to raise the relative pay of low-wage workers (regardless of gender), may indirectly reduce the gender pay gap.

The striking finding of this study is the enormous importance of overall wage structure in explaining the international differences, particularly the lower ranking of U.S. women. The higher level of wage inequality in the United States than elsewhere works to increase the gender differential in the United States relative to all the other countries in our sample. Our results suggest that the U.S. gap would be similar to that in countries like Sweden, Italy, and Australia (the countries with the smallest gaps) if the United States had their level of wage inequality.

This insight helps resolve three puzzling sets of facts: (1) U.S. women compare favorably with women in other countries in terms of human capital and occupational status; (2) the United States has had a longer and often stronger commitment to equal pay and equal employment opportunity policies than have most of the other countries in our sample; but (3) the gender pay gap is larger in the United States than in most industrialized countries. An important part of the explanation of this pattern is that the labor market in the United States places a much larger penalty on those with lower levels of labor market skills (both measured and unmeasured). Put differently, our findings suggest that the gender gap in pay in the United States would be far less than it is if U.S. wage-setting processes more closely resembled those in the other countries, as long as U.S. women retained the same level of relative skills.¹

In addition to having a relatively high level of wage inequality, the U.S. labor market has seen a major increase in inequality and the rewards to skills over the 1970s and 1980s (Katz and Murphy 1992; Juhn, Murphy, and Pierce, 1993). Thus, while American women have increased their relative levels of labor market skills (Blau and Ferber 1992; O'Neill and Polachek 1993), they are essentially swimming upstream in a labor market that has grown increasingly unfavorable to those with below-average skills. The decline in the U.S. gender pay gap in the 1980s becomes all the more impressive in light of this growing overall inequality. Below, we present U.S. data indicating that, over the period 1971–88, rising U.S. wage inequality reduced the potential convergence in the gender pay gap by about one-fourth.

The paper is organized as follows. Section 3.1 presents a brief overview of our findings, highlighting the striking importance of wage structure in explaining the international differences. Section 3.2 summarizes the institutional setting in each country, focusing on gender-specific policies and the degree of

1. Of course, under different wage-setting institutions, U.S. women might have different incentives to acquire labor market skills.

centralization of wage-setting institutions. Section 3.3 outlines the basic analytic framework and presents detailed empirical results based on our micro-data files. Section 3.4 examines the effect of rising inequality on the U.S. gender pay gap over the period 1971–88. Finally, section 3.5 presents our conclusions.

3.1 An Overview of the Findings

International differences in gender gaps are summarized in figure 3.2, which gives gender earnings ratios adjusted for hours for ten industrialized countries on the basis of our micro-data files for each country. Data are from the mid-1980s, with the exception of Norway and Sweden, for which the data are from around 1980.² (More detailed information about the data and the adjustment process is given below.) Figure 3.2 indicates that Italy, Sweden, Austria, and Australia have the highest gender ratios. The United States ranks toward the bottom of the group, with six of the nine countries (Sweden, Norway, Australia, Austria, Italy, and Germany) having higher gender earnings ratios and only three (the United Kingdom, Hungary, and Switzerland) having lower ratios.

The Italian ratio probably overstates the actual gender ratio in that country. Italy has an especially large proportion of workers who are self-employed or work in an informal sector in which government-mandated benefits are not paid. The self-employed could not be included in computing the gender ratio for Italy because hours worked were not available for them. However, we did ascertain that the gender ratio (not adjusted for hours) in Italy is considerably smaller (.6566) when the self-employed are included than when the sample is restricted to employees (.7431).³ Further, it is likely that informal sector employment is underreported by the respondents in our survey-based data, possibly also resulting in an understatement of the gender gap. Nonetheless, it is likely that Italy is among the countries with the smallest gender gaps, although not necessarily heading the list, as would be suggested by the data in figure 3.2.

To illuminate the role of wage structure, we present the mean percentile rankings of women in the male wage distribution for each country in figure 3.3.⁴ Gender-specific factors, including differences in qualifications and the effect of labor market discrimination, are viewed as determining the percentile ranking of women in the male wage distribution, while the overall wage struc-

2. The country rankings here are similar to those based on published data (when available) or other studies. Note, however, that the ratios for the Scandinavian countries and Australia are below those reported in OECD publications. This discrepancy appears to be due to the OECD data being restricted to manufacturing workers for Sweden and Norway and to nonsupervisory employees for Australia. The magnitudes of the gender ratios that we obtain are consistent with other studies that use micro data for these countries.

3. The gender ratios for the other countries were similar regardless of whether the self-employed were included. Our results include the self-employed for the other countries.

4. That is, we assign each woman in country j a percentile ranking in country j 's male wage distribution. The female mean of these percentiles by country is presented in fig. 3.3.

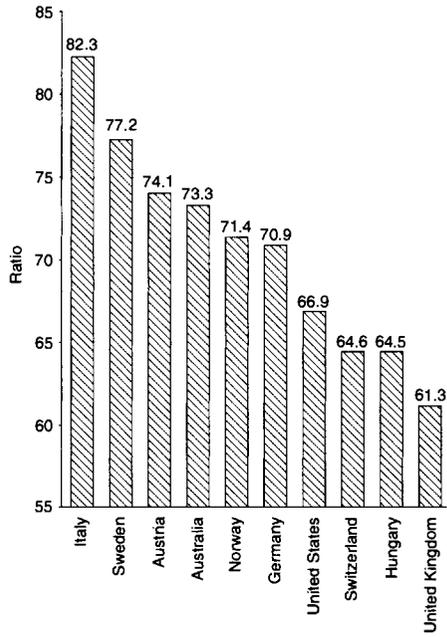


Fig. 3.2 Gender earnings ratios adjusted for hours only (%)

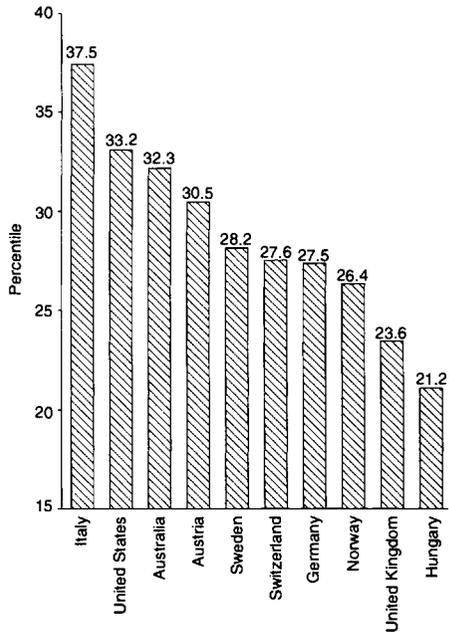


Fig. 3.3 Mean female percentile in male distribution

ture (as measured by the magnitude of male wage inequality) determines the wage penalty or reward associated with this position in the wage distribution. The basic premise is that males at the same percentile ranking as women may be viewed as comparable in the eyes of employers. Thus, the same set of factors will determine the relative rewards of women and of these comparable males, and differences between the rankings of countries in figures 3.2 and 3.3 represent the role of wage structure.

The most striking difference is for the United States. Whereas the United States ranks toward the bottom of the list with respect to the female/male earnings ratios, it ranks near the top in terms of women's percentile ranking. Only Italy ranks higher, and, as noted above, we have most likely overstated Italy's gender ratio. Thus, the relatively high gender pay gap in the United States does not appear to be due to a low ranking of women in the male wage distribution; rather, it is due to the higher level of wage inequality in the United States, which results in an especially large wage penalty for being below average in the distribution.

Also notable in comparing the two figures is the change in the rankings of the Scandinavian countries. Sweden falls from the second highest country in figure 3.2 to the fifth in figure 3.3, while Norway falls from fifth in figure 3.2 to eighth in figure 3.3. This suggests that the relatively more equal wage distribution in the Scandinavian countries is an important reason for the relatively high status of women there. So, for example, while the mean percentile ranking of women in the United States is 33.2, at the U.S. level of male wage inequality this corresponds to a wage that is 66.9 percent of the male mean. In contrast, Swedish women's percentile ranking of 28.2 corresponds to a wage that is 77.2 percent of the male mean, and Norwegian women's ranking of 26.4 corresponds to 71.4 percent of the male mean.

3.2 The Institutional Setting

In this section, we review international differences in gender-specific policies and basic wage-setting institutions. Human capital is also a major determinant of gender pay gaps, and, below, we present some international comparisons of women's relative levels of measured human capital. However, international differences in policies and institutions appear to be more dramatic than those in women's relative human capital levels, at least in our sample. Further, human capital can be affected by such policies and institutions as discussed below. We therefore emphasize the institutional setting in our comparisons of gender-based wage differentials. We first consider what the effect of the policies and wage-setting institutions is expected to be; then we compare each country to the United States across each dimension. We also note findings from previous research that suggest the importance of both gender-specific policies and labor market institutions in reducing the gender pay gap in specific instances.

Gender-specific policies include equal employment opportunity (EEO) and antidiscrimination laws as well as laws and policies governing family leave. The expected positive effect of the former on the earnings ratio is reasonably straightforward, although the effect will most likely depend on the effectiveness of the legislation as well as its provisions. Moreover, evaluating the effect of EEO law changes on women's relative pay in specific instances is complicated by the difficulty of locating an appropriate control group and, as Ehrenberg (1989) has pointed out, the possibility that the change in law was endogenously determined.

In general, it is expected that, given considerable segregation of women by occupation and industry, equal pay laws mandating equal pay for equal work within the same occupation and firm will have a relatively small effect. Laws requiring equal opportunity, hiring preferences, and/or "comparable worth" (i.e., equal pay for work of equal value to the firm, regardless of specific occupational category) have potentially larger effects on the wage differential. In addition, since EEO laws involve occupational shifts, they may require considerable time to have an effect on pay. Thus, the comparable worth approach that provides for immediate increases in relative pay in female-dominated occupations may be expected to have the largest initial wage effect, possibly accompanied by a negative effect on female employment.

The expected effect of family leave (disproportionately taken by women even when it is available to men) is unclear a priori. On the one hand, it is possible that such policies raise the relative earnings of women by encouraging the preservation of their ties to particular firms and hence increasing the incentives of employers and women to invest in firm-specific training. On the other hand, the existence of such policies could increase the incidence and/or duration of temporary labor force withdrawals among women, raising the gender gap for the affected group. Further, the incremental costs associated with mandated leave policies may increase the incentives of employers to discriminate against women.

With respect to wage structure, it seems likely that systems of centrally determined pay entail smaller gender wage differentials for a variety of reasons. First, in the United States, a significant portion of the male-female pay gap is associated with interindustry or interfirm wage differentials that result from its relatively decentralized pay-setting institutions (Blau 1977; Johnson and Solon 1986; Sorensen 1990; and Groshen 1991). Thus, centralized systems that reduce the extent of wage variation across industries and firms are likely to lower the gender differential, all else equal. Second, since in all countries the female wage distribution lies below the male distribution, centralized systems that consciously raise minimum pay levels regardless of gender will also tend to lower male-female wage differentials. Finally, the effect of gender-specific policies to raise female wages may be greater under centralized systems where such policies can be more speedily and effectively implemented.

We now turn to a comparison of the United States with the other countries in

our sample along each of these three dimensions. First, with respect to gender-specific discrimination policies, equal employment policy in the United States⁵ has consisted of the Equal Pay Act of 1963 (requiring equal pay for equal work), the Civil Rights Act of 1964 (requiring equal employment opportunity), and the executive order implemented in 1968 (which requires government contractors to take "affirmative action" to see that women and minorities are equitably treated). Comparable worth pay policies remain rare in the private sector, although they have been adopted by a number of state governments.

In general, U.S. policies in this area compare relatively favorably on their face to those of the other countries in our sample. All have passed some equal pay and equal opportunity legislation, but, interestingly, the U.S. commitment, particularly to equal employment opportunity, predates that in most of the other countries (see table 3.1). While Italy did mandate equal pay through collective bargaining in the industrial sector in 1960 (predating the U.S. Equal Pay Act by three years), an equal employment opportunity act was not passed there until 1977. The earliest of the other countries, Australia and the United Kingdom, began to implement equal pay in 1969 and 1970. Equal opportunity measures were instituted in 1975 in the United Kingdom and 1978 in Norway. The remainder of the countries passed all relevant legislation in the 1980s. The one country with a clearly stronger intervention than the United States is Australia, the only one to have implemented a national policy of comparable worth through its labor courts (see below). (Although Switzerland incorporated the principle of equal pay for work of equal value into its constitution in 1981 [Simona 1985], there is no indication that it has been implemented as yet.)

There is some econometric evidence that, all else equal, government policy in the 1970s raised the U.S. female/male pay ratio (Beller 1979) and, further, that the portion of the differential attributable to discrimination (as conventionally measured) declined (Blau and Beller 1988). Stronger evidence of the effect of antidiscrimination policies has been obtained for Australia, Sweden, and the United Kingdom. Since the effect of these policies was related to labor market structure, we discuss it below.

The laws governing maternity and parental leave as of 1988 in the various countries are summarized in table 3.2. The United States is the only country in our sample that did not have government-mandated leave at the federal level. (The United States passed legislation mandating up to twelve weeks of unpaid leave in 1993.) However, it was (and continues to be) required in the United States that pregnancy be treated the same as any other medical disability. Thus, leave for the physical aspects of childbearing must be covered under a firm's medical disability plan, if it has one. Further, in the late 1980s, 40 percent of employees of large and medium-size establishments were employed at firms that provided parental leave to women beyond this, the vast majority (92 per-

5. For a summary, see Blau and Ferber (1992).

Table 3.1 Equal Pay and Equal Employment Opportunity Policy

Country	Policy	Year	Principal Implementing Measures		
			Title	Enforcement Machinery	
Australia	Equal pay	1969	Major decisions by Conciliation and Arbitration Commission	Conciliation and Arbitration Commission	
		1972			
	Equal employment opportunity	1984	Sex Discrimination Act	Sex Discrimination Commissioner	
		1984, 1987	Public Service Act Amendments	Public Service Commission	
	1986	Affirmative Action Act	Human Rights and Equal Opportunities Commission; Affirmative Action Agency		
Austria	Equal pay	1979	Law on Equal Treatment in Employment	} Equality Commission	
	Equal employment opportunity	1985	(Amended)		
Germany	Equal pay	1980	Code of Civil Procedure (§612)	Ministry of Labour and Social Affairs; Labour Courts	
			Equal employment opportunity	1949	Basic Law	Ministry of Labour and Social Affairs; Labour Courts
			1980	Code of Civil Procedure (§§611a, 611b, 612a)	
			1986	Directive on professional promotion of women in federal administration	Ministry of Youth, Family, Women and Health
Italy	Equal pay	1960	Equal Pay Agreement of the industrial sector	Collective bargaining parties	
		1964	Equal Pay Law for the agricultural sector	Ministry of Labor	
	Equal employment opportunity	1977	Act on Equal Employment Opportunities between the Sexes	} Labour tribunals; Ministry of Labour	
		1983	Ministerial Decree of the Implementation of Equal Employment Opportunities Principles		

(continued)

Table 3.1 (continued)

Country	Policy	Year	Principal Implementing Measures	
			Title	Enforcement Machinery
Norway	Equal pay Equal employment opportunity	1978	Act on Equal Status between the Sexes	Equal Status Council; Equal Status Ombudsman; Equal Status Appeals Board Collective bargaining parties
			Basic Agreement between Employers' and Trade Unions' Confederation	
Sweden	Equal pay Equal employment opportunity	1980	Act on Equality between Men and Women at Work	Equal Opportunity Ombudsman
		1983–84	Major Equal Opportunity Agreements between Employers' and Trade Unions' Confederation in Private and Public Sector	Collective bargaining parties
United Kingdom	Equal pay Equal employment opportunity	1970	Equal Pay Act	Industrial tribunals
		1975	(In force)	
		1984	(Amended)	
United States	Equal pay Equal employment opportunity	1975	Sex Discrimination Act	Equal Opportunities Commission (EOC); Industrial tribunals Equal Employment Opportunity Commission (EEOC) Equal Employment Opportunity Commission (EEOC) Office of Federal Contract Compliance Programs
		1986	(Amended)	
		1963	Equal Pay Act	
		1964	Civil Rights Act, Title VII	
		1972	Equal Employment Opportunities Act	
		1968	Executive Order 11375	

Source: OECD (1988, table 5.11, pp. 167–68).

Table 3.2 Maternity and Parental Leave as of 1988

Country	Maximum Length	Paid/Unpaid
Maternity leave:		
Australia	52 weeks	Unpaid ^a
Austria	16 weeks	100%
Germany, Federal Republic	14 weeks	100%
Hungary	24 weeks	100%
Italy	5 months	80%
Norway	20 weeks	100%
Sweden	12 weeks	90%
Switzerland	8–12 weeks	Paid as sickness ^b
United Kingdom	40 weeks	Up to 90% ^c
United States	... ^d	...
Parental leave:		
Australia	Up to 66 weeks ^e	Mostly unpaid
Austria	Age 1 year	Unpaid (allowance possible)
Germany, Federal Republic	Age 1 year	Paid (fixed allowance)
Hungary	Age 18 months	Paid (child-care benefits)
Italy	6 months	Paid (reduced benefits)
Norway	70 days	Paid (social security)
Sweden	360 days	Paid ^f (social security)
United States	... ^g	...

Source: International Labour Organization, *Conditions of Work Digest*, vol. 7, no. 2 (February 1988), tables 2 and 3, pp. 20–21.

^aProvisions for Commonwealth government employees include twelve weeks' paid leave under certain conditions.

^bCompensation depends on the level of insurance.

^cEighteen weeks paid at different rates.

^dSome states provide unpaid maternity leave. Federal law prohibits employment discrimination based on pregnancy and childbirth.

^eApplies to some public-sector employees only. Parental leave may encompass maternity leave, adoption leave, etc.

^fNinety percent for the first 270 days, then reduced fixed rate.

^gIn some states only. Up to twelve weeks, unpaid.

cent) at firms offering unpaid leave (Hyland 1990). Plans allowed an average of twenty weeks off for unpaid leave. It may be noted that provision for parental leave is particularly generous in Sweden, where nearly a year of paid parental leave is provided after twelve weeks of paid (at 90 percent) maternity leave. While the United States clearly lags behind the other countries in the provision of parental leave, as our discussion above suggests, it is unclear what effect this will have on the pay gap.

Pay setting is considerably less centralized in the United States than in the other countries in this study. The U.S. unionization rates of 20.5 percent for male and 12.5 percent for female workers are considerably lower than elsewhere (see table 3A.2). Further, the collective bargaining process itself is very decentralized in the United States, with an emphasis on single-firm

agreements, and the U.S. government intervenes only minimally in wage setting (Flanagan et al. 1989). Wage determination is a mix of centralization and decentralization in Switzerland, where there is no minimum wage legislation, and many collective bargaining agreements do not mention pay, but parties are encouraged to form associations, leaving open the possibility of de facto centralization (Wrong 1987). While we have no explicit information on Hungary, we assume that as a (then) Communist country, albeit a somewhat more market-oriented one, it most likely had relatively centralized wage-determination institutions.

Wage setting is clearly very centralized in the Scandinavian countries, where the great majority of workers (64–80 percent in our micro data) are unionized and the collective bargaining process is very centralized. For example, in Sweden and Norway, the major union federation (LO) signs an agreement with the employers (SAF) covering a major portion of the labor force.⁶ Several changes in collective bargaining practices, both gender specific and general, helped reduce the Swedish gender pay gap (Lofstrom and Gustafsson 1991). From 1960 to 1965, labor and management phased out the system of separate wage schedules for men and women that had previously existed in Swedish collective bargaining agreements. In addition, from 1968 to 1974, the LO made a conscious effort to raise the relative wages of lower-paid workers, regardless of gender. Finally, in 1977, the LO and the SAF negotiated a comprehensive package of equal employment provisions, predating the 1980 passage of formal EEO legislation.

German and Austrian wage-determination institutions are also highly centralized, and Austrian pay setting in particular appears to resemble that of Sweden and Norway. While a smaller percentage of Austrian workers are unionized than in Scandinavia (table 3A.2), collective bargaining agreements in Austria in most cases cover an entire industry or group of industries throughout the country. There thus appears to be little room for interfirm differentials in negotiated wages among union workers. Further, the terms of such agreements extend to nonunion workers (Tomandl and Fuerboeck 1986).

While collective bargaining in Germany is less centralized than in Austria, it is undoubtedly more centralized than in the United States. Unlike the U.S. emphasis on single-firm agreements, contracts usually cover all employers in an industry in a state (Kennedy 1982). As in Austria, the terms of such agreements extend to nonunion workers. In contrast to Austria, however, nationwide agreements and interindustry contracts are rare.

While the Australian wage-setting process is also highly centralized, it differs considerably from those of the countries described above. In Australia,

6. While wage setting is still far more centralized in these countries than in other European nations, there were some signs that the system was becoming less centralized in the 1980s (Leion 1985; Thorsrud 1985).

minimum wage rates for occupations are set by government tribunals.⁷ Currently, nearly 90 percent of employees are covered by tribunal awards. Until World War II, female award rates were set at 54 percent of male rates; in 1950, this was raised to 75 percent. From 1969 to 1972, the concept of equal pay for equal work was implemented, as the female award rate was raised to 100 percent of the male rate for the same job. Finally, in 1972, the federal tribunal moved to the comparable worth concept so that women in female occupations would also be covered by rulings on the minimum male award in other occupations.⁸ The raw data in figure 3.1 above as well as some econometric evidence (e.g., Gregory and Daly 1991) suggest that these gender-specific policies implemented by the wage courts have played an important role in lowering the pay gap.

Wage determination in Italy is also a very centralized process and has included explicit attempts to narrow pay differentials in a manner similar to that in Scandinavia. First, while about 40 percent of the Italian labor force in 1985 was unionized (Bean and Holden 1992), labor courts in Italy are empowered to extend the terms of collective bargaining agreements to nonunion workers (Treu 1990), most likely yielding an effective degree of unionization that is considerably greater. Second, and more important for understanding the Italian wage structure, is the operation of the wage indexation system, known as the *scala mobile*. This system, in existence from 1975 to 1992, gave across-the-board lira increases in wages in response to inflation in a conscious attempt to reduced skilled-nonskilled pay differentials (Treu 1990; "Italy" 1992). By 1990, Italian employers claimed that accumulated indexation payments accounted for 40 percent of labor costs.⁹

Wage setting in Britain appears to be less centralized than in the countries reviewed above, but it is most likely more centralized than in the United States. Roughly 40–50 percent of British workers are in unions, suggesting a larger role for unions and the collective bargaining process in Britain. In other respects, the wage-setting process appears similar to that of the United States. In the British private sector in 1980, only 26 percent of all (union and nonunion) workers had their wages set in multiemployer contracts or by wages councils. The rest were covered by single-firm agreements or had wages determined by management (Sisson and Brown 1983). Similarly, government intervention in British pay setting has been largely limited to periods in which incomes policies limited overall wage increases, and reliance on such policies waned in the 1980s (Davies 1983).

In an econometric analysis that controlled for other factors affecting wom-

7. This description of Australian pay setting is based on Gregory and Daly (1991) and Killingsworth (1990).

8. While about 40 percent of workers are covered by federal (as compared to state or other) awards, these other tribunals often follow the federal lead (Killingsworth 1990).

9. See "New Industrial Relations Talks Continue" (1990, 7).

en's relative pay, Zabalza and Tzannatos (1985) found significant effects for the 1970 equal pay legislation. This legislation was implemented through collective agreements (it was not until 1975 that the labor market was more broadly covered). The legislation required not only that differentiated male and female rates be removed but also that, in workplaces covered by collective agreements, women could not be paid at less than the lowest male rate (OECD 1988; Zabalza and Tzannatos 1985). Thus, the effect of the law was in part to raise the minimum for women covered by collective bargaining.

3.3 Earnings Ratios in the Micro Data

Our principal data source for the study of individual countries is the International Social Survey Programme (ISSP) data. The following countries and time periods were used: Austria (1985–87), West Germany (1985–88), Hungary (1986–88), Switzerland (1987), the United Kingdom (1985–88), and the United States (1985–88). The 1985–88 ISSP files lack data on the Scandinavian countries, and preliminary results suggested that the Australian data in the ISSP were inconsistent with other sources and that the Italian ISSP data contained very few observations on women. We therefore supplemented the ISSP with three additional micro-data sets in order to include these countries with very high gender earnings ratios. We used the Class Structure and Class Consciousness (CSCC) data base, originally compiled by Erik Wright, for Sweden (1980) and Norway (1982); the Income Distribution Survey (IDS) for Australia (1986); and a Bank of Italy (BI) survey for Italy (1987).¹⁰ In each case, the sample was restricted to individuals aged eighteen to sixty-five years old.

The specific earnings measures used in the data for each country are described in detail in the appendix. In each case, the earnings figure is expressed on an annual or a monthly basis. The computation of gender wage differentials from these data sets is complicated by the omission from these files of information on annual weeks worked. Weekly hours worked is available, however, allowing for some adjustment of the earnings data for time input.¹¹ (The adjustment for time input is described below.) In all but two cases, the earnings variable was coded into categories.¹² In the analyses presented below, we arbi-

10. For descriptions of ISSP data, see Blanchflower and Freeman (1992); of CSCC data, Rosenfeld and Kalleberg (1990); of IDS data, Blackburn and Bloom (1991); and of BI data, Erickson and Ichino (chap. 8 in this volume).

11. There is information on weeks worked for Australia and for a subset of the Norwegian data. Analyses correcting for weeks worked yielded very similar results to those reported here, with slightly lower adjusted gender differentials. Lack of information on hours worked for those with multiple jobs forced us to limit the Swedish sample to those with one job only.

12. The Australian earnings data were originally reported as a continuous variable. However, to maintain comparability with the other countries, we recoded the Australian earnings into the ISSP's intervals for Australia. When the analysis was performed for Australia using the original continuous variable, the results were virtually identical to those reported here. The BI data were also continuous but did not match up with the ISSP categories for Italy. We therefore used the continuous earnings variable for Italy. As noted below, Italy's wage distribution had lower residual

rarily coded the top (open-ended) category as 1.2 times its minimum value. However, the gender ratios were virtually identical when we experimented with alternative assumptions for the top category ranging from 1 to 1.5 times its minimum value. Finally, concern for adequate sample size led us to pool years of data for those countries in the ISSP surveyed more than once (see above).

3.3.1 Estimation of the Gender Differentials

Table 3.3 gives estimated gender ratios for log earnings corrected for hours for all workers and by marital status. These estimates were obtained as follows. For each country, the following regression was run separately by sex:¹³

$$(1) \quad \ln \text{EARN} = b_0 + b_1 \text{PART} + b_2 \text{HPART} + b_3 \text{HFULL} + \mathbf{B}'\mathbf{X} + e,$$

where $\ln \text{EARN}$ is the natural log of earnings; PART is a dummy variable for part-time employment (fewer than thirty-five hours per week); HPART and HFULL are interactions of weekly work hours with part- and full-time status; \mathbf{X} is a vector of explanatory variables including years of schooling, potential experience and its square, union membership,¹⁴ and industry and occupation dummy variables; and e is an error term. (For the variable means and regression results, see the appendix.) The model allows for both a part-time shift term and different slopes for hours for part- and full-time workers. A detailed adjustment for part-time employment is important in light of the prevalence of part-time work for women in many countries (see below).

The PART , HPART , and HFULL coefficients from (1) were used to adjust each person's earnings for work hours by assuming a forty-hour work week. That is, for each worker i , we have:

$$(2) \quad \text{YFULL}_i = \ln \text{EARN}_i - b_1 \text{PART}_i - b_2 \text{HPART}_i - b_3 (\text{HFULL}_i - 40),$$

where the coefficients, b_n , are obtained from estimating equation (1) for males and females separately. Gross hours-corrected gender earnings ratios based on the mean of YFULL for the indicated groups were then calculated for each country and are shown in table 3.3.

In the first column are the hours-corrected gender earnings ratios for all workers shown in figure 3.2 above. The last two columns of table 3.3 provide

variance than in most of the other countries. Use of earnings categories for these other countries implies that Italy's residual variance would have been even lower relative to the others had earnings categories been used for Italy as well.

13. For countries with more than one year of data, the log earnings variable was obtained by transforming each observation into its 1988 (or end-year) equivalent on the basis of regressions including only gender and year dummy variables. Thus, the dependent variable for each observation on individual i in year t is $\ln \text{EARN}_{it} - \sum b_t \text{YR}_{it}$, where $\ln \text{EARN}_{it}$ is the observed log earnings for individual i in year t , YR_{it} , and b_t are the dummy variable and the estimated coefficient for year t , respectively, and the end year is the omitted year.

14. Union status was not available for Italy or Australia.

Table 3.3 Gender Earnings Ratios Corrected for Hours^a

Country	All Workers			
	Own Country Family Composition	U.S. Family Composition ^b	Married Workers	Single Workers
Australia	.7334	.7386	.6756	.9044
Austria	.7407	.7489	.6607	.9170
Germany	.7091	.7248	.6006	.9806
Hungary	.6454	.6631	.6087	.7728
Italy	.8232	...	...	...
Norway	.7138	.7411	.6756	.8958
Sweden	.7724	.7865	.7209	.9435
Switzerland	.6455	.6872	.6140	.8709
United Kingdom	.6133	.6447	.5604	.8251
United States	.6692	.6692	.5672	.8758

^aYFULL, earnings evaluated at full-time (forty) hours (see eq. [2]). The number of hours is not available for Hungary, but all workers are full-time. Marital status is not available for Italy.

^bComputed using U.S. proportions of married and single workers.

gender ratios for married and for single workers separately.¹⁵ It is well known that the family division of labor can influence pay gaps by affecting women's (and men's) investments in human capital, accumulation of seniority and experience, and job search strategies.¹⁶ Except for Hungary, for which we have no data on hours, the pay ratio is relatively high among single workers, ranging from .83 to .98.¹⁷ Further, the rankings of the pay gaps for single workers are not always consistent with the overall rankings. In contrast, the pay gap is much larger for married workers and corresponds more consistently to the rankings for the overall labor force. Nonetheless, since the ratios for married workers are always lower than those for single workers, a question may be raised as to whether the overall differences in ratios across countries are simply due to intercountry differences in family composition. This appears not to be the case, however. In the second column of table 3.3, the earnings ratios for all workers are computed using the U.S. proportions of married and single workers. The implied ratios are similar to those for all workers in the first column of the

15. Note that eq. (1), which is used to obtain hours-corrected earnings for each individual, does not control for marital status. This specification was employed because of the complications involved in considering marital status as a productivity indicator for men and women (see our discussion below). We do, however, provide additional results for a subsample of married workers, a strategy that in effect controls for marital status.

16. The division of labor in the home can also of course be affected by women's relative labor market opportunities. Nonetheless, we would still expect the division of labor to have some effect on relative pay.

17. Reasons for the low estimated pay gaps among single workers include the likelihood that they are disproportionately young (the pay gap is lower for young workers [see Mincer and Polachek 1974]) and that single males are less productive than married males (see Korenman and Neumark 1991).

table. This similarity suggests that cross-country differences in the family composition of the labor force do not account for the observed differences in relative pay gaps. Rather, as concluded above, it is the intercountry differences in the ratios particularly among married workers that drive the international differences.

3.3.2 Gender Differences in Worker Characteristics

The data presented in table 3.3 suggest that international differences in the gender pay gap are not due to differences in marital status composition. Before providing a formal decomposition of these pay gaps, we briefly examine intercountry differences in other worker characteristics. Such data can reveal at least qualitative differences in the relative labor market skills of women across countries. Overall, we conclude that U.S. women compare favorably with those in other countries when we consider their labor market qualifications relative to those of men.

For all countries except Switzerland and Italy, education and potential experience are similar for men and women (see table 3A.2). In Switzerland, the female labor force is less educated and younger than the male labor force, while, in Italy, women are more highly educated and younger than men. While unfortunately we lack data on actual labor market experience, some indication of labor force commitment may be gained by an examination of the labor force participation (LFP) rates by gender-marital status groups for each country shown in table 3.4. As may be seen in the table, the LFP rate of women in the United States is higher than that of women in any of the other countries except Sweden. The absolute male-female differential in participation rates in the United States is comparable to that in Hungary and lower than that in any of the other countries apart from Sweden.

While the U.S. female population has higher labor force participation than most other countries in the 1980s, this does not necessarily imply that the average employed American woman has more labor market experience. It is possible that, in a country with a high female LFP rate, recent entrants constitute a high proportion of the labor force and thus that women workers have less experience on average than in a country with a low female LFP rate. On the other hand, it is possible that a country's high female LFP rate is due to a more continuous labor force attachment among women (Blau and Ferber 1992; Polachek 1990).

Polachek (1990) in fact finds that, in the 1970s, a growing female LFP rate in the United States was associated with a rising gender gap in actual experience. This finding was due to the low experience levels of the large number of new entrants (or reentrants). However, by the 1980s, rising female LFP rates in the United States were accompanied by rising female relative experience levels. Lacking international data on actual experience, we tentatively conclude that U.S. women are at least as oriented toward market work as women in most other countries.

This conclusion is reinforced by an examination of the incidence of part-

Table 3.4 Labor Force Participation Rates

Country	Men			Women		
	Married	Not Married	All	Married	Not Married	All
Australia	.8933	.8688	.8856	.5624	.6774	.5956
Austria	.7701	.7956	.7784	.3883	.5605	.4444
Germany	.8408	.7047	.7884	.3742	.5759	.4477
Hungary	.8552	.8041	.8423	.6638	.6320	.6562
Italy (1980)	...	...	.7880	...	...	.4390
Norway	.9067	.7790	.8778	.5896	.5960	.5910
Sweden (1988)	...	...	.9000	...	...	.8500
Switzerland	.9679	.8477	.9312	.3949	.8181	.6045
United Kingdom	.9211	.8202	.8930	.5572	.6686	.5886
United States	.9068	.8564	.8873	.6200	.7076	.6614

Sources: Sweden: Lofstrom and Gustafsson (1991). Italy: OECD, *Labour Force Statistics*, (1990, 299).

time work shown in table 3.5. A smaller percentage of employed women in the United States than in any other country work part-time (fewer than thirty-five hours per week). Further, since the incidence of part-time work among men is considerably higher in the United States than in other countries, the gender differential in part-time work is much smaller in the United States than elsewhere. We particularly note the high incidence of part-time work among Scandinavian women. About 46 percent of Swedish and 53 percent of Norwegian employed women work part-time, compared to only 24 percent of employed U.S. women.¹⁸ Finally, while the incidence of part-time work is only slightly higher for Italian than for U.S. women, the Italian female LFP rate is much lower than that in the United States (table 3.4 above).

The commitment of U.S. women to market work is further underscored by the examination of the incidence of part-time work by marital status also shown in table 3.5. In all countries, married women are more likely to work part-time than single women, and single men generally have a higher incidence of part-time work than married men. However, U.S. married women are far less likely to work part-time than those in any other country, while U.S. married men are slightly more likely to work part-time than those elsewhere. In addition, the gap in the incidence of part-time work between married and single women is only about .10 in the United States, while it ranges from .24 to .36 elsewhere.

Tables 3.4 and 3.5 suggest a higher level of relative labor force commitment

18. The high incidence of PART for Scandinavian women may be due in part to the generous family leave policies in these countries. In addition to policies guaranteeing paid parental leave in both Sweden and Norway, since 1979 Sweden has allowed working parents of small children the right to have a six-hour day on demand (Haavio-Mannila and Kauppinen 1992).

Table 3.5 Means for Married, Spouse Present (MARSP) and Part-Time Work (PART), Employed Sample

Country	Married (MARSP)		Part-Time (PART)					
			Men			Women		
	Men	Women	All	Single	Married	All	Single	Married
Australia	.6971	.6494	.0457	.0674	.0362	.3740	.2070	.4641
Austria	.6651	.5711	.0218	.0233	.0211	.2821	.1444	.3855
Germany	.6859	.5252	.0170	.0280	.0119	.3455	.1663	.5076
Italy	...	...	.0573	...	...	.2613	...	...
Norway	.8053	.8050	.0697	.0679	.0701	.5251	.2673	.5875
Sweden	.7374	.7177	.0525	.0500	.0534	.4565	.2766	.5272
Switzerland	.7268	.3129	.0232	.0377	.0177	.2517	.1386	.5000
United Kingdom	.7664	.7060	.0366	.0464	.0336	.4485	.2034	.5506
United States	.6366	.5059	.1145	.1800	.0771	.2437	.1915	.2947

Note: PART is defined as employed for fewer than thirty-five hours per week. This variable is not available for Hungary. Marital status is not available for Italy.

among U.S. women, particularly married women, than among women in most other countries. Table 3.6 indicates a lower level of occupational segregation (at the one-digit level of aggregation) for U.S. women than for those in other countries (with the exception of Switzerland).¹⁹ Industrial segregation, again measured at the one digit level, is similar in the U.S. to that in the other countries in the sample. The high levels of occupational and industrial segregation in Scandinavia are especially noteworthy and perhaps understandable in light of the high incidence of part-time work there.

A country's level of occupational segregation is likely to reflect both women's relative training levels and labor force commitment and the effect of employer, government, or union policies (Reskin et al. 1986; Blau and Ferber 1992). To the extent that it reflects training and commitment, we may again conclude that U.S. women's workforce credentials relative to men's exceed those of women in other countries.

3.3.3 Analysis of International Differences in the Pay Gap: The Effects of Skills, the Treatment of Women, and Overall Inequality

Juhn, Murphy, and Pierce (1991) have devised a method that allows us to decompose the international differences in gender pay gaps into a portion due to gender-specific factors and a portion due to differences in the overall level

19. This conclusion regarding the U.S. position largely holds true when the segregation index is calculated using published data from the ILO (Blau and Ferber 1992, 309). Note that our findings for Switzerland must be interpreted with caution given the small size of our sample. A segregation index computed on the basis of ILO data does not indicate a lower level of segregation for Switzerland than for the United States.

Table 3.6 Gender Segregation Indexes by One-Digit Occupation and Industry

Country	Occupation	Industry
Australia	.3807	.3302
Austria	.4020	.3140
Germany	.4216	.3203
Hungary	.4084	.2467
Norway	.4341	.3893
Sweden	.4614	.4263
Switzerland	.3222	.2913
United Kingdom	.4395	.3488
United States	.3568	.3430

of wage inequality. Following their notation, suppose that we have for male worker i and country j a male wage equation:

$$(3) \quad Y_{ij} = X_{ij}B_j + \sigma_j\Theta_{ij},$$

where Y_{ij} is the log of wages; X_{ij} is a vector of explanatory variables; B_j is a vector of coefficients; Θ_{ij} is a standardized residual (i.e., with mean zero and variance one for each country); and σ_j is the country's residual standard deviation of wages (i.e., its level of male residual wage inequality).

Then the male-female log wage gap for country j is

$$(4) \quad D_j \equiv Y_{mj} - Y_{fj} = \delta X_j B_j + \sigma_j \delta \Theta_j,$$

where the m and f subscripts refer to male and female averages, respectively; and a δ prefix signifies the average male-female difference for the variable immediately following. Equation (4) states that the country's pay gap can be decomposed into differences in measured qualifications (δX_j) and differences in the standardized residual ($\delta \Theta_j$) multiplied by the money value per unit difference in the standardized residual (σ_j).²⁰ Note that the final term of (4) corresponds to the "unexplained" differential in a standard decomposition of the gender differential when the contribution of the means is evaluated using the male function.

The pay gap difference between two countries j and k can then be decomposed using (4):

$$(5) \quad D_j - D_k = (\delta X_j - \delta X_k)B_k + \delta X_j(B_j - B_k) + (\delta \Theta_j - \delta \Theta_k)\sigma_k + \delta \Theta_j(\sigma_j - \sigma_k).$$

20. Note that this formulation is based on a single wage equation for males. That is, one could repeat the analysis starting with a female wage equation. Male-female differences in regression coefficients can reflect either discrimination or sex-correlated measurement errors of variables such as experience. In using the male wage equation for this decomposition analysis, we in effect simulate what the wage equation in a nondiscriminatory labor market would look like (although the elimination of discrimination might change the male as well as the female reward structure). We present both male and female wage equations for each country in the appendix.

The first term in (5) reflects the contribution of intercountry differences in observed labor market qualifications (X) to the gender gap. For example, the pay gap in one country may be less than in another owing to women's higher relative levels of education. The second term reflects the effect of different measured prices across countries for observed labor market qualifications. For example, for a given (positive) male-female difference in schooling, a higher return to education will raise the male-female pay gap.

The third term measures the effect of international differences in the relative wage positions of men and women after controlling for measured characteristics (i.e., whether women rank higher or lower within the male residual wage distribution). That is, it gives the contribution to the cross-country difference in the gender gap that would result if the two countries had the same levels of residual male wage inequality and differed only in their percentile rankings of the female wage residuals. In one country, for instance, the average woman's wage residual may be at the thirty-fifth percentile of the male distribution, while in another it may be at only the twenty-fifth percentile. This percentile ranking may reflect gender differences in unmeasured characteristics and/or the effect of labor market discrimination against women. In the empirical work that follows, we label this term the *gap* effect.

Finally, the fourth term of (5) reflects intercountry differences in residual inequality. It measures the contribution to the intercountry difference that would result if two countries had the same percentile rankings of the female wage residuals and differed only in the extent of male residual wage inequality. Suppose, as is likely, that, controlling for measured characteristics, the female mean log wage is less than the male mean in country j . Then the larger is the intercountry difference in the overall residual inequality in wages ($\sigma_j - \sigma_k$), the larger difference there will be in the ultimate pay gaps in the two countries. That is, unmeasured deficits in female relative skills or discrimination lower women's position in the male distribution of wage residuals. The larger the penalty a country places on being below average in wages, the larger will be its pay gap. In the empirical work below, we label this the effect of *unobserved prices*.

Following Juhn, Murphy, and Pierce (1991), we estimate the third and fourth terms of (5) empirically using the entire distributions of wage residuals for each country. For example, to compute $(\delta\Theta_j - \delta\Theta_k)\sigma_k$, we first give each woman in country j a percentile number based on the ranking of her wage residual (from the country j male wage regression) in country j 's distribution of male wage residuals. We then impute each country j woman's wage residual given her percentile ranking in country j and the distribution of male wage residuals in country k . The difference between the mean of these imputed wage residuals for country j and the actual mean female wage residual for country k is used to find the estimate of $(\delta\Theta_j - \delta\Theta_k)\sigma_k$ (note that the mean male residual is always zero). The fourth term of (5), $\delta\Theta_j(\sigma_j - \sigma_k)$, is obtained analogously.

According to (5), the full effect of gender-specific factors is reflected in the

sum of the first and third terms, the effect of gender differences in qualifications and of gender differences in wage rankings at a given level of measured characteristics. Labor market structure is reflected in the sum of the second and fourth terms, the effect of intercountry differences in returns to measured and unmeasured characteristics. Within the framework of a traditional decomposition, the sum of the third and fourth terms represents the effect of intercountry differences in the “unexplained” differential, which is commonly taken as an estimate of discrimination.

The possibility of discrimination complicates the interpretation of the last term of (5). With labor market discrimination, this term in part reflects the interaction between country j 's level of discrimination (defined as pushing women down the distribution of wages) and intercountry differences in the overall level of inequality that determine how large the penalty is for that lower position in the distribution (Juhn, Murphy, and Pierce 1991). We will present some indirect evidence that, in the case of the countries compared here, this term at least in part reflects the effect of overall wage setting. The observed price effect may also reflect discrimination if, for example, women are “crowded” by exclusion into certain sectors, lowering relative earnings there even for men (Bergmann 1974).

We implement this decomposition using the Juhn, Murphy, and Pierce (1991) accounting method performed on equation (1). Each country's gross gender differential is expressed in terms of $YFULL$, hours corrected earnings defined in equation (2). The explanatory variables in X include the traditional human capital variables of education, potential experience and its square, union membership, and one-digit industry and occupation dummy variables.²¹ The structural variables may reflect both worker skills and rents received by workers with these characteristics. Unfortunately, the data sets available to us lack information on actual labor market experience. Thus, this remains an important omitted variable in these analyses, although, to some degree, our controls for education, hours, industry, and occupation may pick up some of the effects of such omissions.

We have not controlled for marital status in this analysis, although, as noted above, it may be an important factor influencing the pay gap. An alternative would have been to include marital status as a productivity characteristic. However, such an approach is problematic since this variable appears to measure higher skills for men (Korenman and Neumark 1991) but most likely lower skills for women, especially when data on actual labor market experience are lacking. The approach that we have followed allows us to place a sharper interpretation in the decomposition on the effect of differences in labor market skills. Recognizing the potential importance of marital status, however, we also

21. For Hungary, Australia, and Italy, industry and/or occupation differ from those for the rest of the countries. In addition, for the latter two, union membership status is not available. For the purposes of comparing the United States and these countries, we estimated U.S. equations that conformed to the same specification as each country.

perform a decomposition of pay gaps among married workers. Differences in the results for the whole labor force and those for married workers can provide interesting insights in cross-country comparisons. Sample size limitations prevented us from analyzing single workers.

The decomposition for the whole labor force is summarized in table 3.7, and that for married workers (based on eq. [1] estimated for married workers only) is presented in table 3.8 below. Looking first at the results for the whole workforce (table 3.7), we see that, after controlling for measured characteristics, the mean female percentile²² ranges from 21.2 in Germany to about 37 in the United States, Australia, Sweden, and Italy. It is noteworthy that U.S. (and Italian) women place at the top of the list. The column headed *gap* shows the contribution of each country's female placement in the male residual wage distribution to its relative pay gap. The figure is positive for all countries except Australia and Italy,²³ indicating that these differences in rankings raise the differential relative to the United States, often substantially (the unweighted average effect is .1886). The column headed *unobserved prices* shows that the lower level of residual wage inequality in each of the other countries has a negative effect, often quite considerable, on its gap relative to that in the United States (the unweighted average effect is $-.2015$).

Table 3.7 also provides estimates of the effect of measured skills and their prices on intercountry differences in the pay gap. The observed X 's effect is generally positive, indicating that U.S. women have relatively favorable levels of the measured variables (the unweighted average effect is .0286). The observed prices effect is always negative, indicating that the male returns to the explanatory variables increase the pay gap in the United States relative to other countries (the unweighted average effect is $-.0699$). However, these observed effects are much smaller in magnitude than the unobserved prices and gap effects.

The last two columns of the lower panel of table 3.7 give the total effect of gender-specific factors and wage structure. The results suggest that U.S. women fare well with respect to gender-specific factors (as measured by the sum of the observed X 's and the gap effects). When compared to all countries except Italy, Australia, and Sweden, U.S. women have relatively favorable levels of both productivity characteristics and gender-specific treatment in the labor market. For these three countries, the gender-specific factors (i.e., the observed X 's and the gap effects) approximately cancel out. In contrast, the

22. For each country, this is the mean of the percentile ranking of each woman's residual from the male regression (e_{jt}) in the distribution of male wage residuals (e_{im}).

23. Although in both table 3.7 and table 3.8 (below) the mean female percentile is highest in the United States, there are a few instances in which the gap effect is negative. This reflects (1) our use of the whole distribution in computing the percentiles and the gap effects that can result in such inconsistencies and (2) our use of alternative specifications for the U.S. wage regression to compare the United States to countries for which we were not able to include the same industry, occupation, or union status variables, which occasionally resulted in a slightly lower percentile for the United States than for the country in question.

Table 3.7 Analysis of Log Wages (YFULL): All Workers

Country	D^a	Mean				$D_i - D_{USA}$
		Female Residual	Female Residual Percentile ^b	Male Residual S.D.	Female Residual S.D.	
Australia	.3100	-.2386	36.8	.5998	.6811	-.0956
Austria	.3002	-.2739	30.4	.3967	.4450	-.1014
Germany	.3437	-.2939	30.5	.3774	.4903	-.0579
Hungary	.4379	-.4115	21.2	.3905	.3667	.0252
Italy	.1946	-.1653	37.3	.3811	.4375	-.1737
Norway	.3371	-.3070	29.5	.4101	.5120	-.0645
Sweden	.2582	-.1985	36.2	.4231	.4551	-.1434
Switzerland	.4377	-.2233	35.1	.4048	.5260	.0361
United Kingdom	.4889	-.3904	24.1	.4084	.4379	.0873
United States	.4016	-.2777	37.3	.6717	.7725	...

	Observed X 's	Observed Prices	Gap	Unobserved Prices	Sum Gender Specific ^c	Sum Wage Structure ^d
Australia	.0595	-.0737	-.0410	-.0404	.0185	-.1141
Austria	.0679	-.1655	.2283	-.2321	.2962	-.3976
Germany	.0351	-.1091	.2538	-.2376	.2889	-.3467
Hungary	-.0257	-.0351	.5827	-.4967	.5570	-.5318
Italy	.0111	-.0434	-.0133	-.1282	-.0022	-.1716
Norway	.0062	-.0999	.2445	-.2152	.2507	-.3151
Sweden	-.0236	-.0406	.0203	-.0995	-.0033	-.1401
Switzerland	.1008	-.0102	.0020	-.0564	.1028	-.0666
United Kingdom	.0261	-.0514	.4200	-.3073	.4461	-.3587

Note: Regressions include controls for education, potential experience and its square, union status, and occupation and industry dummy variables. The U.S. value used to calculate $D_i - D_{USA}$ for Hungary, Australia, and Italy is based on hours corrections from U.S. regressions that conform to the specifications for each of those countries. However, the U.S. value in the D column is based on the more detailed specification permitted by the ISSP and CSCC data files.

^aThe gender difference in YFULL, earnings evaluated at full-time (forty) hours (see eq. [2]).

^bThe mean female residual percentile in the male distribution of wage residuals.

^cThe sum of the observed X 's and gap effects.

^dThe sum of the observed and unobserved prices effects.

U.S. level of inequality (reflected in the sum of observed prices and unobserved prices effects) greatly raises its gender pay gap compared to each of the other countries in the sample. This inequality effect is sufficient or more than sufficient to account for the higher pay gap in the United States than in the six countries with the smaller gaps.

The conclusions for married women (table 3.8) are similar to those for all workers. U.S. women again have the highest percentile ranking, yet the pay gap is larger in the United States than in all the other countries except the United Kingdom.²⁴ We again find that the U.S. level of inequality raises its

24. Marital status is not available for Italy.

Table 3.8 Analysis of Log Wages (YFULL): Married Workers

Country	D^a	Mean				$D_i - D_{USA}$
		Female Residual	Female Residual Percentile ^b	Male Residual S.D.	Female Residual S.D.	
Australia	.4091	-.3629	28.7	.5480	.6887	-.1621
Austria	.4255	-.3966	23.9	.4047	.4751	-.1427
Germany	.5068	-.4817	18.8	.3280	.5225	-.0614
Hungary	.4964	-.4462	18.8	.3811	.3703	-.0700
Norway	.3881	-.3435	25.6	.3735	.5033	-.1801
Sweden	.2839	-.2536	30.2	.3537	.4152	-.2843
United Kingdom	.5789	-.4587	21.0	.3931	.4510	.0107
United States	.5682	-.4650	30.4	.6062	.8450	...

	Observed X's	Observed Prices	Gap	Unobserved Prices	Sum Gender Specific ^c	Sum Wage Structure ^d
Australia	.0513	-.0578	-.0958	-.0598	-.0445	-.1176
Austria	.0509	-.1251	.2142	-.2826	.2651	-.4077
Germany	.0145	-.0924	.4740	-.4573	.4885	-.5497
Hungary	-.0281	-.0168	.4997	-.5248	.4716	-.5416
Norway	-.0102	-.0483	.1129	-.2344	.1027	-.2827
Sweden	-.0307	-.0422	-.0279	-.1835	-.0586	-.2257
United Kingdom	.0040	.0130	.3170	-.3233	.3210	-.3103

Note: Regressions include controls for education, potential experience and its square, union status, and occupation and industry dummy variables. The U.S. value used to calculate $D_i - D_{USA}$ for Hungary, Australia, and Italy is based on hours corrections from U.S. regressions that conform to the specifications for each of those countries. However, the U.S. value in the D column is based on the more detailed specification permitted by the ISSP and CSCC data files.

^aThe gender difference in YFULL, earnings evaluated at full-time (forty) hours (see eq. [2]).

^bThe mean-female residual percentile in the male distribution of wage residuals.

^cThe sum of the observed X's and gap effects.

^dThe sum of the observed and unobserved prices effects.

pay gap while gender-specific factors usually lower it. With the exception of Australia and Sweden, higher U.S. inequality (i.e., wage structure) is sufficient or more than sufficient to explain the higher pay gap in the United States compared to the countries with smaller differentials. In the case of Australia and Sweden, U.S. inequality accounts for 72–79 percent of the difference in the married worker pay gap. One interpretation of the moderate difference between these results and the results for all workers (where inequality accounted for 100 percent of the cross-country difference) is that the types of gender-related interventions in Sweden and Australia (discussed above) have had a disproportionate effect on married workers. Parental leave (Sweden) and comparable worth (Australia) may have especially large positive effects on the relative earnings of married women.

An additional point of interest is that, in both tables 3.7 and 3.8, the residual

standard deviation of the wage regressions is considerably higher for U.S. men and women than for men and women in other countries (the female residual standard deviation is computed from a female wage regression). Across all the countries in the sample, the correlation coefficient between the male and the female standard deviations is .9344. The fact that the male and female standard deviations seem to move together in this manner adds credibility to our framework in which a country's overall level of inequality is assumed to affect both men and women.²⁵ Other than the United States, the residual standard deviation is higher for Australia than for the other countries. This occurs despite the Australian tradition of administered wages. This suggests that actual earnings may deviate from award levels, which are intended to be the minimum rates.²⁶

The striking finding of tables 3.7 and 3.8 is the importance of wage structure in explaining international differences in the gender gap. However, as noted earlier, what we have labeled *wage inequality* could also reflect the effect of labor market discrimination. What are we thus to conclude about labor market structure? From a number of indirect indicators, we conclude that it is important, even though it may not be possible to estimate its effect precisely.

First, our review of wage-setting institutions in each country strongly suggests that the U.S. system is considerably less centralized than those in other countries, thus making a finding of the importance of wage structure plausible. Second, the United States has had a longer and often stronger commitment to equal pay and equal employment opportunity policies than most other countries in our sample.²⁷ Further, U.S. women compare favorably to women in other countries in terms of their qualifications and occupational status relative to men. Thus, it is credible that gender-specific factors do not explain the relatively high pay gap in the United States. Third, we found that residual wage variation (and, in results not shown, wage variation) of both men and women in the United States considerably exceeds that of the same gender group in other countries. Similarly, across all countries, female and male wage and residual wage variation were found to be highly correlated. This suggests that the same set of factors—measured and unmeasured prices and wage-setting institutions—affects the wages of both men and women in each country in a similar way. Finally, and perhaps most important, even though the estimated wage inequality effect may include the effect of gender discrimination as it interacts with wage structure, our findings nonetheless suggest an extremely important role for wage inequality in affecting the gender ratio.

25. The standard deviation of gross hours corrected earnings (YFULL) is also higher in the United States than elsewhere (results not shown). Similarly, across all countries, the correlation of the male and female standard deviations is .9647.

26. According to Watts and Mitchell (1990), the Australian wage award system allows for considerable variability in actual earnings. Such variations can be achieved by promotions. In the 1980s, the dispersion in actual earnings appeared to increase, despite the imposition of awards with uniform percentage wage increases.

27. A primary exception is the comparable worth approach pursued in Australia, which might be expected to produce a larger immediate effect on wages.

3.4 Swimming Upstream: U.S. Women and the Male Wage Distribution, 1971–88

Figure 3.1 above shows that, in the 1980s, the gender pay gap in the United States narrowed considerably, following a long period of relative stability. In addition, as noted above, labor market inequality has been increasing in the United States in recent years. The analysis reported above indicated that the high level of U.S. wage inequality has raised its gender pay gap compared to that in other countries. This finding, in conjunction with these time-series features of the U.S. labor market, implies that U.S. women have been swimming against a current of rising inequality. The falling gender gap in the United States becomes even more impressive in light of these recent trends.

To provide some evidence on the degree to which growing inequality has retarded the progress of women's relative pay in the United States, we have included some analyses of wages from the period 1971–88. Specifically, we have examined the log of real weekly wages for full-time workers using data from the 1972, 1982, and 1989 Current Population Surveys. This information refers to earnings in 1971, 1981, and 1988, respectively. Earnings are expressed in 1981 dollars using the consumer price index.

Trends in the pay gap and in the wage distribution for these years are described in the upper panel of table 3.9. During this time, women moved steadily up the distribution of male wages, from an average percentile of 19.53 in 1971 to a figure of 30.41 for 1988;²⁸ the pace of this upward movement increased in the 1980s. The gender pay differential also fell during both the 1971–81 and the 1981–88 periods, with some acceleration after 1981. (Figure 3.1 shows similar trends.) The declining gender gap reflected a combination of falling male and rising female real wages over the period 1971–88.

Table 3.9 also indicates that the standard deviations of the log of female and the log of male real earnings both rose in the 1980s; from 1971 to 1981, however, only male variability increased. Katz and Murphy (1992) found similar male and female patterns for changes in overall wage inequality. Such results could imply that the wage structure widened for both men and women in the 1980s but only for men in the 1970s, calling into question (at least for the 1970s) our approach based on male inequality. However, changes in the variation in log wages are not the same as changes in the wage structure since the former can be affected by changes in the distribution of productive characteristics as well as in skill prices. Katz and Murphy (1992) in fact found that *residual* wage inequality rose steadily and at similar rates for both men and women in both the 1970s and the 1980s. These findings do suggest that similar pro-

28. This latter figure is roughly similar to our results for gross hours corrected earnings from the ISSP (33.2) given in figure 3.3 above, providing further confirmation of the ISSP's representativeness.

Table 3.9 Analysis of Log Real Weekly Wages for Full-Time Workers, United States, 1971–88 (1981 dollars)

	1971	1981	1988
Mean-female percentile in male distribution	19.53	24.06	30.41
Ln(wage):			
Males	5.9800 (.5123)	5.8857 (.5493)	5.9003 (.5891)
Females	5.4360 (.4754)	5.4148 (.4773)	5.5298 (.5354)
Differential	.5440	.4709	.3705
Decomposition of Changes			
	Total Change in ln(wage)	Due to Change in Female Percentile	Due to Change in Male Inequality
1971–81	-.0731	-.1143	.0412
1981–88	-.1004	-.1251	.0247
1971–88	-.1735	-.2301	.0566

cesses were at work for both men and women in the United States during this period.²⁹

The lower panel of table 3.9 provides a decomposition of changes in the pay gap into portions due to women's movement up the male distribution and portions due to changes in male inequality. The stories for the two subperiods are similar: had the overall degree of inequality not risen, the pay gap would have closed faster than it in fact did. Taking the period 1971–88 as a whole, had male inequality stayed at its 1971 level but women's relative qualifications and/or treatment improved at their actual rates, then the pay gap would have fallen by .2301 log points. Since the actual fall in the pay gap was .1735 log points, our figures imply that growing inequality in the 1970s and 1980s reduced the convergence in the pay gap by .0566 log points (or about one-fourth—24.6 percent—of the potential decline in the pay gap). The retarding effect of increasing inequality on female gains is also illustrated in figure 3.4, where we see that, had male wage inequality remained at its 1971 level, the gender ratio would have increased from 58.0 percent in 1971 to 73.1 percent in 1988, 4 percentage points higher than the actual 1988 ratio of 69.0 percent.

The results for the U.S. trends imply a moderate but noticeable effect of rising inequality in slowing the convergence in women's relative pay. It is noteworthy that the inequality effect is smaller in table 3.9 than it is in tables 3.7

29. Since in their study of male wage inequality Juhn, Murphy, and Pierce (1993) found that residual inequality grew within as well as between cohorts, they interpret the increase as being due to a rise in skill prices rather than to an increase in the variance of unobserved productivity characteristics.

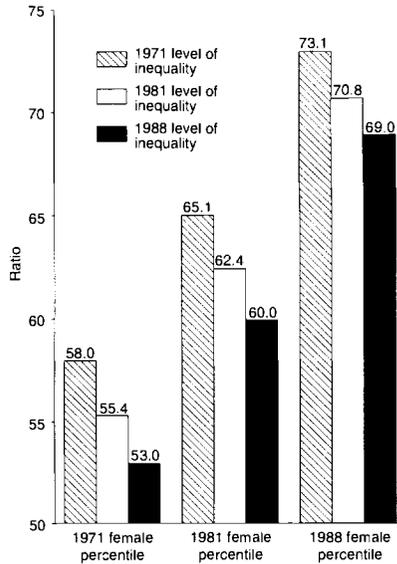


Fig. 3.4 Simulated female/male pay ratios: United States, 1971–88 (%)

and 3.8. That is, the higher U.S. level of inequality compared to other countries has a larger effect on intercountry differences in the gender pay gap than changes in U.S. inequality over time have had on U.S. trends in the pay gap. While there have been major recent changes in the U.S. wage structure, cross-sectional differences between the United States and other countries are even more dramatic.

3.5 Conclusions

In this paper, we have used micro data to examine the gender pay gap in ten industrialized countries. Published data indicate that the gender gap is higher in the United States than in most industrialized countries; and it is higher than in six of the countries in our sample. The striking finding of the paper is the importance of wage structure in explaining the higher U.S. gender gap. The greater level of wage inequality in the United States than elsewhere works to increase the gender differential in the United States relative to all the other countries in our sample. Our results suggest that the U.S. gap would be similar to that in countries like Sweden, Italy, and Australia (the countries with the smallest gaps) if the United States had their level of wage inequality. This suggests that we need to focus both on the supply of and demand for skills (i.e., some of the determinants of skill prices) and on wage-setting institutions to explain this important cause of international differences in the gender pay gap. In a brief review of the institutional setting in each of these countries, we

concluded that the wage-determination process in the United States is more decentralized than elsewhere, quite likely contributing to its higher level of wage inequality.

Much attention has been focused on women's growing relative levels of skills and labor force commitment as causes of changes in the pay gap. Our research suggests that, to understand changes in the gender pay gap fully, it would also be fruitful to examine the effect of changes in wage structure. As a preliminary step in that direction, we examined male and female trends in real weekly wages for the period 1971–88 in the United States to determine the degree to which growing U.S. inequality has retarded the growth of women's relative wages. In the face of rising inequality, women's relative skills and treatment have to improve merely for the pay gap to remain constant; still larger gains are necessary for it to be reduced. We found that women were able to counter the effects of rising inequality on their relative earnings through a steady increase in their percentile ranking in the male wage distribution, from 19.53 in 1971 to 30.41 in 1988. The pace of this upward movement quickened in the 1980s, as did the increase in women's relative wages. Our results indicate that increasing inequality reduced women's potential gains in relative pay by about one-quarter during the period 1971–88.

Appendix

Variable Definitions, Means, and Earnings Regression Results by Country

Definitions of the explanatory variables are given in table 3A.1. The earnings definitions for each country are listed below:

Austria. Net monthly income from employment.

Germany and Switzerland. Net income per month after taxes and social insurance.

Italy. Annual labor income.

Britain. Total annual earnings before taxes.

United States. Previous year's earnings from occupation before taxes.

Hungary. Monthly earnings.

Sweden. Income (from all sources) in previous year.

Norway. Annual income from all jobs.

Australia. Annual earnings from all jobs.

Table 3A.1 **Definitions of Explanatory Variables**

EDUC = years of schooling completed

PEXP = age – EDUC – 6

PEXPSQ = EXP²

UNION = dummy variable for union membership

Table 3A.1 (continued)

Occupation dummy variable

PROF = professional and technical workers (the omitted category)

MGR = managers, except farm

CLER = clerical workers

SALES = sales workers

CRAFT = craft workers

OPER = operatives

LAB = laborers, except farm

SERVWK = service workers

FARMMGR = farm managers

FARMLAB = farm laborers

Industry dummy variables

AG = agriculture, forestry, and fisheries

MICON = mining and construction

MANDUR = durable goods manufacturing

MANNON = nondurable goods manufacturing

TRANS = transportation, communications, and utilities

WTRADE = wholesale trade

RTRADE = retail trade

FIRE = finance, insurance, and real estate

SERVS = services

GOVT = government (the omitted category)

Industry dummy variables for Hungary

AG (see above)

MINMAN = mining and manufacturing

CONST = construction

TRANS (see above)

TRADE = wholesale and retail trade

SERVS = services, finance, insurance and real estate

GOVT (see above), the omitted category

Occupation dummy variables for Australia

MGR = managers and farm managers

CLER, CRAFT, and OPER (see above)

LAB = laborers and farm laborers

SALESW = sales and service workers

PROF (see above), the omitted category

Industry dummy variables for Australia

AG, TRANS, MINCON (see above)

MANUF = manufacturing

TRADE = wholesale and retail trade

FISERV = finance, insurance, real estate, and services

GOVT (see above), the omitted category

Occupation dummy variables for Italy

BLUE = blue collar

WHITELOW = lower-level white collar

WHITEHI = higher-level white collar, the omitted category

Industry dummy variables for Italy

AG, TRANS, TRADE (see above)

IND = mining, construction, and manufacturing

FIRE, GOVT (see above)

SERVS (see above), the omitted category

Table 3A.2a

Means of Explanatory Variables

	Germany		United Kingdom		United States		Austria		Switzerland		Sweden		Norway	
	Men	Women	Men	Women	Men	Women	Men	Women	Men	Women	Men	Women	Men	Women
PART	.017	.346	.037	.449	.115	.244	.022	.282	.023	.252	.053	.456	.070	.525
HPART	.437	7.619	.892	9.233	2.626	5.268	.514	6.284	.585	6.252	1.300	10.526	1.624	10.737
HFULL	44.308	28.212	43.664	21.604	42.459	33.487	45.531	31.502	47.335	33.367	41.151	22.138	41.386	19.280
EDYRS	10.205	10.400	11.291	11.331	13.383	13.265	11.089	10.911	11.335	10.565	10.236	10.460	11.256	10.950
PEXP	22.939	19.613	21.817	20.628	18.843	18.962	20.712	19.138	23.134	18.565	22.746	22.419	22.267	21.473
PEXPSQ	676.298	523.591	642.187	576.875	497.025	513.662	580.379	521.858	664.526	503.707	694.397	685.044	659.995	617.569
UNION	.349	.180	.471	.396	.205	.125	.542	.349	.433	.265	.786	.796	.599	.595
MGR	.104	.069	.157	.066	.187	.141	.145	.062	.180	.095	.055	.018	.102	.039
CLER	.092	.272	.072	.327	.055	.259	.134	.298	.116	.293	.063	.198	.088	.237
SALES	.049	.119	.046	.077	.061	.054	.042	.078	.054	.061	.061	.093	.070	.095
CRAFT	.351	.059	.292	.081	.206	.028	.308	.073	.183	.014	.197	.021	.220	.017
OPER	.095	.015	.119	.032	.124	.071	.101	.037	.090	.027	.269	.087	.190	.060
LAB	.013	.019	.051	.008	.059	.009	.047	.028	.021	.020	.050	.006	.017	.012
SERVWK	.057	.134	.060	.191	.081	.208	.061	.183	.052	.075	.072	.321	.052	.191
FARMMGR	.024	.011	.005	.001	.019	.003	.042	.046	.018	.014	.020	.000	.038	.008
FARMLAB	.009	.007	.005	.003	.009	.002	.014	.014	.003	.007	.009	.006	.010	.008
AG	.031	.021	.015	.007	.041	.013	.056	.050	.031	.020	.048	.006	.056	.019
MICON	.121	.018	.118	.011	.119	.013	.128	.034	.103	.014	.127	.021	.118	.014
MANDUR	.244	.094	.195	.072	.151	.064	.235	.096	.188	.088	.225	.069	.207	.081
MANNON	.111	.098	.129	.107	.092	.066	.103	.147	.152	.129	.094	.084	.034	.056
TRANS	.056	.011	.104	.032	.086	.035	.076	.014	.070	.034	.138	.051	.125	.021
WTRADE	.023	.030	.044	.029	.046	.018	.030	.041	.003	.020	.037	.012	.047	.031
RTRADE	.043	.153	.073	.181	.115	.174	.058	.103	.000	.000	.039	.102	.053	.104
FIRE	.050	.051	.051	.054	.052	.083	.042	.050	.088	.054	.015	.018	.047	.044
SERVS	.089	.248	.202	.439	.218	.471	.112	.317	.111	.122	.230	.565	.299	.606

Table 3A.2b Mean of Explanatory Variables

	Australia		Hungary		Italy	
	Men	Women	Men	Women	Men	Women
PART	.046	.374	...	...	.057	.261
HPART	.929	7.031	...	...	1.318	5.733
HFULL	42.370	25.865	...	...	39.163	29.515
EDYRS	11.010	11.189	11.406	11.026	9.820	11.017
PEXP	19.388	17.161	19.765	19.971	23.917	19.664
PEXPSQ	519.751	431.540	524.690	530.290	732.306	532.517
UNION	...	...	.636	.762	...	...
MGR	.114	.030	.059	.051	...	...
CLER	.093	.348	.072	.242	...	...
SALESW	.078	.198	.012	.039	...	...
CRAFT	.241	.038	.252	.080	...	...
OPER	.116	.033	.270	.076	...	...
LAB	.157	.149	.110	.179	...	...
BLUE	...	...	...	...	.514	.384
WHITELOW	...	...	...	...	.433	.606
SERVWK	...	...	.041	.107	...	...
FARMMGR	...	...	.012	.003	...	...
FARMLAB	...	...	.058	.032	...	...
AG	.034	.013	.233	.132	.034	.035
MICON	.104	.018	...	...	...	...
MANUF	.215	.113	...	...	...	...
TRANS	.146	.046	.111	.056	.116	.162
TRADE	.163	.194	.042	.116	.112	.035
FISERV	.257	.556	...	...	...	...
IND	...	...	...	...	.392	.186
FIRE	...	...	...	...	.040	.039
GOVT	...	...	...	...	.144	.131
MINMAN	...	...	.316	.280	...	...
CONST	...	...	.092	.048	...	...
SERVS	...	...	.147	.320	...	...

Table 3A.3 Coefficients from Regression Analysis of ln EARN

Variable	Germany				United Kingdom			
	Men		Women		Men		Women	
	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.
INTERCEP	6.0688	.0912	6.3533	.1780	8.0856	.1508	7.7343	.2127
PART	-.5261	.2609	-1.1741	.1773	-1.3979	.2071	-1.8227	.1557
HPART	.0256	.0094	.0358	.0053	.0491	.0078	.0579	.0029
HFULL	.0107	.0013	.0027	.0029	.0045	.0012	.0042	.0035
EDYRS	.0478	.0042	.0535	.0089	.0700	.0096	.0928	.0112
PEXP	.0686	.0032	.0480	.0058	.0529	.0033	.0145	.0040
PEXPSQ	-.0011	.0001	-.0009	.0001	-.0010	.0001	-.0002	.0001
UNION	.0250	.0213	.1033	.0451	.0515	.0236	.0707	.0290
MGR	.0555	.0382	.1125	.0744	.1101	.0397	-.0875	.0623
CLER	-.1775	.0445	-.0363	.0509	-.3158	.0505	-.2251	.0430
SALES	.0277	.0523	-.1492	.0727	-.0606	.0597	-.3541	.0665
CRAFT	-.1860	.0323	-.2051	.0895	-.2253	.0373	-.4172	.0680
OPER	-.2417	.0421	-.0612	.1521	-.3488	.0456	-.5156	.0893
LAB	-.5462	.0908	-.2836	.1307	-.4431	.0577	-.2227	.1524
SERVWK	-.1020	.0481	-.2497	.0620	-.2678	.0535	-.4489	.0467
FARMMGR	-.1357	.1695	-.7794	.2792	-.0177	.1726	-.8178	.4971
FARMLAB	-.2572	.1547	-.2342	.2505	-.3512	.1880	-.6753	.2757
AG	-.2911	.1600	-.0674	.2176	-.2860	.1256	-.1540	.2187
MICON	-.0050	.0384	.0214	.1311	.0208	.0546	.1342	.1323
MANDUR	.0524	.0311	-.0224	.0709	-.0594	.0498	.0971	.0736
MANNON	.0353	.0374	-.1834	.0736	.0077	.0525	.0281	.0701
TRANS	.0676	.0474	.1702	.1618	-.0138	.0548	.1142	.0860
WTRADE	-.0608	.0672	-.0903	.1042	-.0411	.0689	.1811	.0914
RTRADE	-.0994	.0536	-.1338	.0662	-.3327	.0598	-.1362	.0646
FIRE	.1061	.0547	.0097	.0874	.1424	.0643	.0463	.0738
SERVS	-.0300	.0393	-.0808	.0511	-.1782	.0483	-.0674	.0560
SEE		.3774		.4903		.4084		.4379
R ²		.4582		.3526		.4016		.6521
Sample size		1,592		874		1,477		1,204

Variable	United States				Austria			
	Men		Women		Men		Women	
	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.
INTERCEP	8.2375	.1770	8.1492	.2507	8.8191	.1507	8.5387	.2357
PART	-.7413	.1763	-1.6344	.1843	-1.4062	.4051	-1.3813	.2189
HPART	.0238	.0062	.0421	.0056	.0549	.0162	.0375	.0067
HFULL	.0085	.0018	.0050	.0029	.0054	.0018	-.0029	.0034
EDYRS	.0695	.0080	.0810	.0117	.0187	.0080	.0484	.0124
PEXP	.0534	.0055	.0333	.0066	.0342	.0053	.0301	.0066
PEXPSQ	-.0008	.0001	-.0004	.0001	-.0005	.0001	-.0005	.0001
UNION	.2222	.0469	.1344	.0704	.0789	.0354	.0761	.0492
MGR	.0757	.0642	.0927	.0838	-.0908	.0755	-.1068	.1151
CLER	-.3257	.0908	-.1161	.0748	-.2499	.0747	-.0954	.0754

Table 3A.3 (continued)

Variable	United States				Austria			
	Men		Women		Men		Women	
	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.
SALES	-.0660	.0917	-.5432	.1189	-.2707	.1085	-.1729	.1159
CRAFT	-.1738	.0681	-.1290	.1575	-.2919	.0668	-.3829	.1136
OPER	-.3292	.0780	-.2162	.1259	-.3266	.0800	-.2741	.1462
LAB	-.5927	.0952	-.5162	.2501	-.3842	.0959	-.3099	.1505
SERVWK	-.3620	.0838	-.4565	.0804	-.2849	.0839	-.3055	.0791
FARMMGR	-.4261	.2119	.4187	.4612	-.7096	.1633	-.6664	.2803
FARMLAB	-.5874	.2447	-.9051	.5658	-.4406	.1587	-.4234	.2150
AG	.1102	.1743	-.5273	.2605	-.0389	.1388	-.0132	.2601
MICON	-.1844	.0884	-.3026	.2211	.0493	.0649	-.1102	.1338
MANDUR	.0177	.0828	.0655	.1378	-.0275	.0588	.0764	.0972
MANNON	-.0550	.0898	-.2454	.1371	.0299	.0667	-.0295	.0975
TRANS	.0403	.0914	.1340	.1507	-.0171	.0734	.0940	.1939
WTRADE	-.2941	.1103	-.2987	.1933	.2073	.1069	.1628	.1249
RTRADE	-.3025	.0864	-.3796	.1089	-.1369	.0894	.0098	.1026
FIRE	.0399	.1056	-.0377	.1214	.2223	.0937	.1295	.1151
SERVS	-.2801	.0759	-.2486	.0973	-.0078	.0683	.0330	.0705
SEE		.6717		.7725		.3967		.4450
R ²		.3808		.4206		.2883		.3754
Sample size		1,406		1,194		642		436

Variable	Switzerland				Sweden			
	Men		Women		Men		Women	
	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.
INTERCEP	6.2999	.1917	6.2689	.5978	9.4122	.2359	9.6928	.5082
PART	.0939	.5455	-2.1373	.6649	-.7021	.3539	-1.1591	.4648
HPART	-.0008	.0203	.0665	.0164	.0198	.0129	.0307	.0061
HFULL	.0082	.0028	.0021	.0117	.0047	.0028	.0011	.0106
EDYRS	.0548	.0067	.0736	.0172	.0434	.0098	.0426	.0116
PEXP	.0719	.0076	.0543	.0155	.0674	.0063	.0297	.0082
PEXPSQ	-.0010	.0001	-.0008	.0003	-.0010	.0001	-.0004	.0002
UNION	.0292	.0440	.1327	.1135	.1856	.0575	.2828	.0701
MGR	.1735	.0673	-.0985	.1800	.1813	.1060	.2228	.2065
CLER	-.0448	.0831	-.0022	.1503	-.0589	.0980	.0820	.0959
SALES	-.1387	.1082	-.3101	.2676	.0591	.1356	-.0116	.1649
CRAFT	-.2318	.0739	-.1221	.4239	-.0151	.0786	-.1128	.2179
OPER	-.1631	.0921	-.1092	.3465	-.1832	.0750	.1938	.1467
LAB	-.2081	.1578	-.1627	.3438	-.1149	.1272	.0597	.3691
SERVWK	-.2955	.1146	-.3821	.2029	-.2598	.0980	-.0610	.0887
FARMMGR	-1.0129	.2748	-.2577	.7095	-.5679	.2391	.0000	.0000
FARMLAB	.0150	.4585	.1439	.5670	-.1725	.2900	-.5875	.3538
AG	-.0096	.2132	-.2208	.5417	.2624	.1842	.0000	.0000
MICON	.0720	.0823	.2963	.4067	.1777	.1182	.3277	.2192
MANDUR	.1055	.0706	.1037	.1809	.1746	.1123	-.0218	.1572

(continued)

Table 3A.3 (continued)

Variable	United States				Austria			
	Men		Women		Men		Women	
	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.	Coeff.	S.E.
MANNON	.0478	.0736	-.0111	.1906	.1167	.1225	-.1237	.1481
TRANS	-.0187	.0986	.4299	.2779	.1508	.1147	.0280	.1517
WTRADE	-.2745	.4206	.3203	.3443	.1869	.1530	.0207	.2764
RTRADE	.0000	.0000	.0000	.0000	.0322	.1748	-.0353	.1762
FIRE	.2721	.0874	.2463	.2221	.5201	.1931	.2367	.2120
SERVS	.0625	.0801	.3602	.1649	.1146	.1065	-.0171	.1109
SEE	.4049		.5236		.4231		.4551	
R ²	.5341		.4294		.4240		.4257	
Sample size	388		147		457		333	

Variable	Norway				Variable	Australia			
	Men		Women			Men		Women	
	Coeff.	S.E.	Coeff.	S.E.		Coeff.	S.E.	Coeff.	S.E.
INTERCEP	10.2470	.1844	11.1202	.3962	INTERCEP	8.9394	.0958	8.8661	.1631
PART	-1.5105	.1818	-2.0945	.3370	PART	-1.5624	.1153	-1.6534	.1397
HPART	.0536	.0066	.0529	.0046	HPART	.0388	.0042	.0472	.0024
HFULL	.0052	.0016	-.0095	.0078	HFULL	.0019	.0014	.0028	.0031
EDYRS	.0453	.0070	.0385	.0119	EDYRS	.0452	.0046	.0410	.0058
PEXP	.0531	.0048	.0099	.0072	PEXP	.0579	.0028	.0295	.0038
PEXPSQ	-.0008	.0001	-.0001	.0001	PEXPSQ	-.0010	.0001	-.0004	.0001
UNION	.0648	.0331	.2091	.0499	MGR	-.0149	.0362	-.1992	.0805
MGR	.0465	.0592	-.0028	.1238	CLER	-.1389	.0380	-.1506	.0410
CLER	-.0051	.0620	-.0582	.0723	SALESW	-.1999	.0416	-.2987	.0478
SALES	.0073	.0784	.0232	.1311	CRAFT	-.2205	.0328	-.3468	.0742
CRAFT	-.0630	.0552	-.1612	.1977	OPER	-.1485	.0394	-.3662	.0862
OPER	-.1419	.0607	-.2354	.1329	LAB	-.2629	.0364	-.4735	.0518
LAB	-.1307	.1281	.0766	.2741	AG	-.8151	.0595	-.5734	.1231
SERVWK	.0094	.0752	-.2786	.0764	MICON	-.0603	.0429	.1726	.1056
FARMMGR	-.5140	.1725	2.1019	.5204	MANUF	-.0831	.0376	.0488	.0661
FARMLAB	-.7038	.2001	1.0246	.5229	TRANS	-.0072	.0393	.0739	.0775
AG	.3971	.1934	-1.5774	.4789	TRADE	-.2151	.0400	-.0734	.0610
MICON	-.0478	.1311	-.3251	.2456	FISERV	-.2083	.0366	-.0115	.0544
MANDUR	-.0037	.1273	-.1261	.1755					
MANNON	-.2243	.1476	-.2625	.1919					
TRANS	-.0315	.1303	.2525	.2193					
WTRADE	.1342	.1421	-.2353	.1989					
RTRADE	-.0375	.1434	-.3269	.1830					
FIRE	.1425	.1383	-.0611	.1834					
SERVS	-.1339	.1242	-.1704	.1600					
SEE	.4101		.5120		.5998		.6811		
R ²	.4139		.5101		.3135		.4318		
Sample size	832		518		4,556		3,003		

Table 3A.3 (continued)

Variable	Hungary				Variable	Italy			
	Men		Women			Men		Women	
	Coeff.	S.E.	Coeff.	S.E.		Coeff.	S.E.	Coeff.	S.E.
INTERCEP	8.1770	.0830	7.7577	.0807	INTERCEP	8.7303	.0783	8.7173	.1579
EDYRS	.0375	.0036	.0463	.0039	PART	-.4825	.1064	-.8566	.1268
PEXP	.0329	.0030	.0319	.0028	HPART	.0205	.0039	.0207	.0030
PEXPSQ	-.0006	.0001	-.0005	.0001	HFULL	.0082	.0012	.0005	.0027
UNION	.0115	.0212	.1027	.0225	ED	.0395	.0022	.0525	.0034
MGR	.0552	.0475	-.1281	.0466	EXP	.0457	.0019	.0377	.0027
CLER	-.1546	.0451	-.1851	.0293	EXPSQ	-.0007	.0000	-.0005	.0001
SALES	-.3007	.0961	-.3734	.0578	BLUE	-.5476	.0330	-.4142	.0950
CRAFT	-.0550	.0358	-.2164	.0419	WHITELOW	-.3783	.0294	-.2420	.0910
OPER	-.0717	.0374	-.1305	.0420	AG	-.1392	.0363	-.6666	.0523
LAB	-.1076	.0453	-.2507	.0357	IND	.0579	.0196	.0102	.0282
SERVWK	-.0977	.0558	-.1862	.0378	TRADE	.0578	.0245	.0299	.0287
FARMMGR	-.0564	.0904	-.8869	.1567	TRANS	.1081	.0243	.0420	.0504
FARMLAB	-.1442	.0545	-.3435	.0630	FIRE	.2218	.0338	.1546	.0481
AG	-.0517	.0455	.0054	.0495	GOVT	-.0162	.0228	-.0415	.0299
MINMAN	.0536	.0428	-.0593	.0439					
CONST	-.0230	.0496	-.0012	.0560					
TRANS	-.0735	.0490	.0197	.0538					
TRADE	-.1243	.0630	-.0216	.0506					
SERVS	.0264	.0447	-.1825	.0427					
SEE	.3905		.3668			.3811		.4375	
R ²	.2059		.2819			.3995		.3741	
Sample size	1,876		1,835			4,152		2,480	

References

- Bean, Ron, and Ken Holden. 1992. Cross-national differences in trade union membership in OECD countries. *Industrial Relations Journal* 23 (Spring): 52-59.
- Beller, Andrea. 1979. The impact of equal employment opportunity laws on the male/female earnings differential. In *Women in the labor market*, ed. Cynthia B. Lloyd, Emily Andrews, and Curtis Gilroy. New York: Columbia University Press.
- Bergmann, Barbara R. 1974. Occupational segregation, wages and profits when employers discriminate by race or sex. *Eastern Economic Journal* 1 (April-July): 103-10.
- Blackburn, McKinley L., and David E. Bloom. 1991. Changes in the structure of family income inequality in the U.S. and other industrialized nations during the 1980s. University of South Carolina/Columbia University, June. Typescript.
- Blanchflower, David, and Richard Freeman. 1992. Unionism in the U.S. and other advanced O.E.C.D. countries. *Industrial Relations* 31 (Winter): 56-79.
- Blau, Francine D. 1977. *Equal pay in the office*. Lexington, Mass.: Heath.

- Blau, Francine D., and Andrea Beller. 1988. Trends in earnings differentials by gender, 1971–1981. *Industrial and Labor Relations Review* 41 (July): 513–29.
- Blau, Francine D., and Marianne Ferber. 1992. *The economics of women, men, and work*. 2d ed. Englewood Cliffs, N.J.: Prentice-Hall.
- Davies, Robert J. 1983. Incomes and anti-inflation policy. In *Industrial relations in Britain*, ed. George S. Bain. Oxford: Blackwell.
- Ehrenberg, Ronald G. 1989. Commentary. In *Pay equity: Empirical inquiries*, ed. Robert T. Michael, Heidi I. Hartmann, and Brigid O'Farrell. Washington, D.C.: National Academy Press.
- Flanagan, Robert J., Lawrence M. Kahn, Robert S. Smith, and Ronald G. Ehrenberg. 1989. *Economics of the employment relationship*. Glenview, Ill.: Scott, Foresman.
- Gregory, R. G., and A. E. Daly. 1991. Can economic theory explain why Australian women are so well paid relative to their U.S. counterparts? In *Women's wages: Stability and changes in six industrialized countries*, ed. Steven L. Willborn. Greenwich, Conn.: JAI.
- Groshen, Erica L. 1991. The structure of the female/male wage differential: Is it who you are, what you do, or where you work? *Journal of Human Resources* 26 (Summer): 457–72.
- Haavio-Mannila, Elina, and Kaisa Kauppinen. 1992. Women and the welfare state in the Nordic countries. In *Women's work and women's lives: The continuing struggle worldwide*, ed. Hilda Kahne and Janet Giele. Boulder, Colo.: Westview.
- Hylland, Stephanie L. 1990. Helping employees with family care. *Monthly Labor Review* 113 (September): 22–26.
- International Labour Organisation (ILO). *Conditions of Work Digest*. 1988. Vol. 7, no. 2 (February).
- . Various issues. *Yearbook of Labour Statistics*.
- “Italy.” 1992. *European Industrial Relations Review* 223 (August): 9–10.
- Johnson, George E., and Gary Solon. 1986. Estimates of the direct effects of comparable worth policy. *American Economic Review* 76 (December): 1117–25.
- Juhn, Chinhui, Kevin M. Murphy, and Brooks Pierce. 1991. Accounting for the slow-down in black-white wage convergence. In *Workers and their wages*, ed. Marvin H. Koster. Washington, D.C.: AEI Press.
- . 1993. Wage inequality and the rise in returns to skill. *Journal of Political Economy* 101 (June): 410–42.
- Katz, Lawrence F., and Kevin M. Murphy. 1992. Changes in relative wages, 1963–87: Supply and demand factors. *Quarterly Journal of Economics* 107 (February): 35–78.
- Kennedy, Thomas. 1982. *European labor relations*. Lexington, Mass.: Heath.
- Killingsworth, Mark. 1990. *The economics of comparable worth*. Kalamazoo, Mich.: Upjohn Institute for Employment Research.
- Korenman, Sanders, and David Neumark. 1991. Does marriage really make men more productive? *Journal of Human Resources* 26 (Spring): 282–307.
- Leon, Anders. 1985. Sweden. In *Industrial relations in Europe*, ed. B. C. Roberts. London: Croom Helm.
- Lofstrom, Asa, and Siv Gustafsson. 1991. Policy changes and women's wages in Sweden. In *Women's wages: Stability and changes in six industrialized countries*, ed. Steven L. Willborn. Greenwich, Conn.: JAI.
- Mincer, Jacob, and Solomon Polachek. 1974. Family investments in human capital: Earnings of women. *Journal of Political Economy* 82, no. 2, pt. 2 (March/April): S76–S108.
- New industrial relations talks continue. 1990. *European Industrial Relations Review*, no. 192 (January): 7.

- O'Neill, June, and Solomon Polachek. 1993. Why the gender gap in wages narrowed in the 1980s. *Journal of Labor Economics* 11 (January): 205–28.
- OECD. 1988. *Employment outlook September, 1988*. Paris.
- . Various issues. *Labour Force Statistics*.
- Polachek, Solomon. 1990. Trends in male-female wages: Differences between the 1970s and the 1980s. Paper presented at the meeting of the American Economic Association, December.
- Reskin, Barbara, et al. 1986. *Women's work, men's work*. Washington, D.C.: National Academy of Sciences.
- Rosenfeld, Rachel, and Arne Kalleberg. 1990. A cross-national comparison of the gender gap in income. *American Journal of Sociology* 96 (July): 69–106.
- Simona, Ilda. 1985. Switzerland. In *Women workers in fifteen countries*, ed. Jenny Farley. Ithaca, N.Y.: ILR Press.
- Sisson, Keith, and William Brown. 1983. Industrial relations in the private sector: Donovan re-visited. In *Industrial relations in Britain*, ed. George S. Bain. Oxford: Blackwell.
- Sorensen, Elaine. 1990. The crowding hypothesis and comparable worth issue. *Journal of Human Resources* 25 (Winter): 55–89.
- Thorsrud, Einar. 1985. Norway. In *Industrial relations in Europe*, ed. B. C. Roberts. London: Croom Helm.
- Tomandl, Theodor, and Karl Fuerboeck. 1986. *Social partnership*. Ithaca, N.Y.: ILR Press.
- Treu, T. 1990. Italy. *Bulletin of Comparative Labour Relations* 19:227–50.
- U.S. Bureau of Labor Statistics. Various issues. *Handbook of Labor Statistics*. Washington, D.C. U.S. Government Printing Office.
- Watts, Martin J., and William J. Mitchell. 1990. The impact of incomes policy on the male inter-industry wage structure. *Journal of Industrial Relations* 32 (September): 353–69.
- Wrong, Gale. 1987. Switzerland. *Bulletin of Comparative Labour Relations* 16:183–201.
- Zabalza, A., and Z. Tzannatos. 1985. The effect of Britain's anti-discriminatory legislation on relative pay and employment. *Economic Journal* 95 (September): 679–99.

This Page Intentionally Left Blank