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A Special Conference Series on Foreign Trade Regimes and Economic Development

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EGYPT

by Bent Hansen

UNIVERSITY OF CALIFORNIA, BERKELEY

Karim Nashashibi

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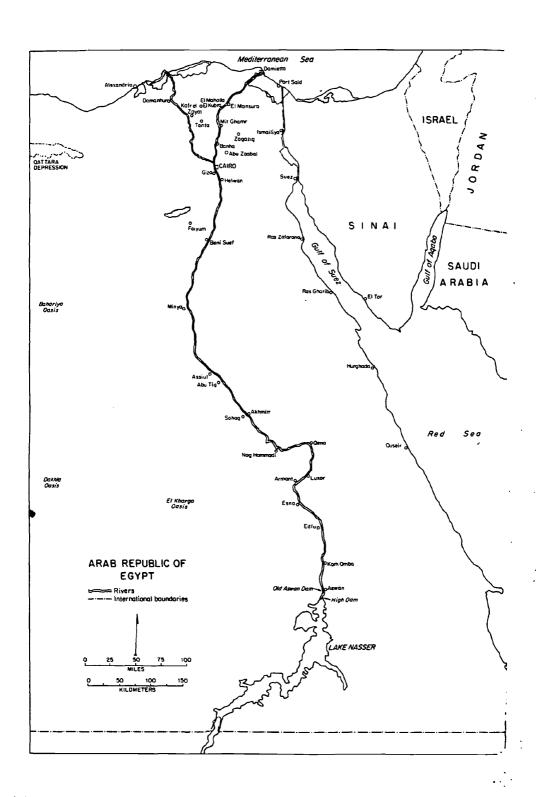
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The synthesis volumes in the series, prepared by the Co-Directors of the project, are subject to the normal procedures for review and approval by the Directors of the National Bureau.

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Co-Directors' Foreword

This volume is one of a series resulting from the research project on Exchange Control, Liberalization, and Economic Development sponsored by the National Bureau of Economic Research, the name of the project having been subsequently broadened to Foreign Trade Regimes and Economic Development. Underlying the project was the belief by all participants that the phenomena of exchange control and liberalization in less developed countries require careful and detailed analysis within a sound theoretical framework, and that the effects of individual policies and restrictions cannot be analyzed without consideration of both the nature of their administration and the economic environment within which they are adopted as determined by the domestic economic policy and structure of the particular country.

The research has thus had three aspects: (1) development of an analytical framework for handling exchange control and liberalization; (2) within that framework, research on individual countries, undertaken independently by senior scholars; and (3) analysis of the results of these independent efforts with a view to identifying those empirical generalizations that appear to emerge from the experience of the countries studied.

The analytical framework developed in the first stage was extensively commented upon by those responsible for the research on individual countries, and was then revised to the satisfaction of all participants. That framework, serving as the common basis upon which the country studies were undertaken, is further reflected in the syntheses reporting on the third aspect of the research.

The analytical framework pinpointed these three principal areas of research which all participants undertook to analyze for their own countries.

Subject to a common focus on these three areas, each participant enjoyed maximum latitude to develop the analysis of his country's experience in the way he deemed appropriate. Comparison of the country volumes will indicate that this freedom was indeed utilized, and we believe that it has paid handsome dividends. The three areas singled out for in-depth analysis in the country studies are:

- 1. The anatomy of exchange control: The economic efficiency and distributional implications of alternative methods of exchange control in each country were to be examined and analyzed. Every method of exchange control differs analytically in its effects from every other. In each country study care has been taken to bring out the implications of the particular methods of control used. We consider it to be one of the major results of the project that these effects have been brought out systematically and clearly in analysis of the individual countries' experience.
- 2. The liberalization episode: Another major area for research was to be a detailed analysis of attempts to liberalize the payments regime. In the analytical framework, devaluation and liberalization were carefully distinguished, and concepts for quantifying the extent of devaluation and of liberalization were developed. It was hoped that careful analysis of individual devaluation and liberalization attempts, both successful and unsuccessful, would permit identification of the political and economic ingredients of an effective effort in that direction.
- 3. Growth relationships: Finally, the relationship of the exchange control regime to growth via static-efficiency and other factors was to be investigated. In this regard, the possible effects on savings, investment allocation, research and development, and entrepreneurship were to be highlighted.

In addition to identifying the three principal areas to be investigated, the analytical framework provided a common set of concepts to be used in the studies and distinguished various phases regarded as useful in tracing the experience of the individual countries and in assuring comparability of the analyses. The concepts are defined and the phases delineated in Appendix A.

The country studies undertaken within this project and their authors are as follows:

Brazil	Albert Fishlow, University of California, Berkeley
Chile	Jere R. Behrman, University of Pennsylvania
Colombia	Carlos F. Díaz-Alejandro, Yale University
Egypt	Bent Hansen, University of California, Berkeley, and Karim Nashashibi, International Monetary Fund

Ghana J. Clark Leith, University of Western Ontario

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	nology,	and	Τ.	N.	Srir	nivasan,	Indian	Statistical	In	stitute

Michael Michaely, The Hebrew University of Jerusalem

Israel

Philippines Robert E. Baldwin, University of Wisconsin

South Korea Charles R. Frank, Jr., Princeton University and The

Brookings Institution; Kwang Suk Kim, Korea Development Institute, Republic of Korea; and Larry E. West-

phal, Northwestern University

Anne O. Krueger, University of Minnesota Turkey

The principal results of the different country studies are brought together in our overall syntheses. Each of the country studies, however, has been made self-contained, so that readers interested in only certain of these studies will not be handicapped.

In undertaking this project and bringing it to successful completion, the authors of the individual country studies have contributed substantially to the progress of the whole endeavor, over and above their individual research. Each has commented upon the research findings of other participants, and has made numerous suggestions which have improved the overall design and execution of the project. The country authors who have collaborated with us constitute an exceptionally able group of development economists, and we wish to thank all of them for their cooperation and participation in the project.

We must also thank the National Bureau of Economic Research for its sponsorship of the project and its assistance with many of the arrangements necessary in an undertaking of this magnitude. Hal B. Lary, Vice President-Research, has most energetically and efficiently provided both intellectual and administrative input into the project over a three-year period. We would also like to express our gratitude to the Agency for International Development for having financed the National Bureau in undertaking this project. Michael Roemer and Constantine Michalopoulos particularly deserve our sincere thanks.

> JAGDISH N. BHAGWATI Massachusetts Institute of Technology

ANNE O. KRUEGER University of Minnesota

Acknowledgments

Gathering statistics and other basic information has been one of the major difficulties in our work on this book, which, in several instances, has been severely limited by the lack of data. Egypt may have better statistics than many other less developed countries, but what does exist is not always easily accessible, and administrative practices are, more often than not, difficult to uncover and describe systematically. In this and other respects we are much indebted to Abdel Moneim El Kaissouni, General Manager of the Egyptian International Bank for Foreign Trade and Development; Nazih A. Deif, Executive Director of the International Monetary Fund; Mahmoud Sidky Mourad, formerly Deputy Minister of the Economy and Foreign Trade; Levon Kisheshian, correspondent to El Ahram; Said Sonbol, editor, Akhbar El Yom; and Mohammed El Sayed Oweida, librarian at the Institute of National Planning, Cairo. Without their great helpfulness substantial parts of the monograph could not have been written.

Much useful information was also obtained on visits to the FAO office in Cairo, the GATT organization in Geneva, and the foreign exchange control authorities in Cairo. Wyn F. Owen, of the University of Colorado, Boulder, read Part Two and gave us valuable comments on agricultural problems.

On the more technical level, we acknowledge statistical, econometric, and computational assistance from Khairy Tourk and Rabab Kreidieh Ward. Thomas Rothenberg, University of California, Berkeley, advised us on econometric problems. We are also grateful to Hedy D. Jellinek for editing the manuscript, and to H. Irving Forman for drawing the charts.

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Last but not least, we must express our gratitude for the continuous flow of comments and advice received during the last two years from the co-directors of the project, Jagdish Bhagwati and Anne Krueger, and from Hal Lary of the National Bureau of Economic Research, who read draft after draft and often caused us to reconsider results, reorganize material, and clarify obscure points. To have had continuous access to their expert opinion has made participation in this project an unusually rewarding experience for the authors.

This study was undertaken as part of the National Bureau of Economic Research project on exchange control, liberalization, and economic development, under a research contract with the Agency for International Development. Research for the study was carried out at the University of California at Berkeley and at the United Nations in New York prior to the appointment of one of the authors to the staff of the International Monetary Fund. The views expressed in this book are entirely the authors' own.

Finally, we want to call the reader's attention to the authors' NBER Working Paper No. 48, entitled "Protection and Competitiveness in Egyptian Agriculture and Industry," which presents details of the calculations of ERPs and DRCs for both agriculture (Chapter 7) and industry (Chapters 8 and 9), together with the statistical material used in estimates of acreage response functions and elasticities (Chapter 6 and Appendix A) and crop area predictions (Chapter 7), as well as some international comparisons of the competitiveness of Egyptian industries. This Working Paper is available from the National Bureau on request.

BENT HANSEN
KARIM NASHASHIBI



Foreign Trade Regimes and Economic Development: E G Y P T



Principal Dates and Historical Events in Egypt

1805 Accession of	Mohammed	Ali.
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- 1830 Introduction of long staple cotton (Jumel).
- 1834 Start of Delta Barrage construction at the bifurcation of the Nile near Cairo.
- 1838 Free Trade Treaty between Great Britain and the Ottoman Empire.
- 1863-65 Cotton boom (related to the Civil War in the United States).
- 1869 Inauguration of Suez Canal.
- 1882 British occupation; appointment of Lord Cromer as British agent and Consul General.
- 1890 Delta Barrage is brought into effective use.
- 1902 Inauguration of Aswan Dam.
- 1907 Resignation of Cromer and appointment of Sir Eldon Gorst.
- 1914 Egypt is declared a British protectorate.
- 1920 Establishment of Bank Misr.
- 1922 Accession to independence (in principle).
- 1930 Imposition of a new customs tariff.
- 1947 Egypt leaves the sterling area.
- 1948 Palestinian War.
- 1949 Devaluation of Egyptian pound following sterling.
- 1950 First general election; formation of a nationalistic government.
- 1951 Korean cotton boom.
- 1952 July: Coup d'etat by the Free Officers.
 - September: Creation of a Permanent Council for the Development of National Production.
 - Land reform limiting property to 200 feddans.

1954 February: Gamal Abd el Nasser takes over.

July: Agreement on withdrawal of British troops from Canal Zone.

1955 February: Israeli attack on Gaza.

September: Arms deal with Chechoslovakia.

July: Withdrawal of United States and United Kingdom from Aswan
 High Dam finance and end of IBRD participation in the project.
 Nationalization of Suez Canal.
 October: Suez War.

January: Creation of Economic Organization for Public Investment;
 launching of industrial plan.
 Egyptianization laws for financial and trading institutions.

1958 February: Union with Syria; formation of the United Arab Republic. Russian commitment to finance Aswan High Dam.

1960 Nationalization of Bank Misr and the National Bank of Egypt.

1960-61 to

1964-65 First Five-Year Plan.

July: Nationalization of most industrial firms and foreign trade.
 Reduction of land holdings to 100 feddans per individual.
 September: Withdrawal of Syria from Union.

1962 May: Devaluation of the Egyptian Pound.

September: Egyptian troops intervene in Yemen following military coup.

April: Nationalization of cotton export firms, ginning mills, and some industrial firms.
 October: Formation of the Arab Socialist Union and proclamation of the Charter.

1964-65 Stabilization Policy.

1965 Abrogation of U.S. credits (PL 480).

1967 June War.

1970 July: Inauguration of Aswan High Dam. September: Death of Nasser.