# Local Effects of Land Grant Colleges on Agricultural

# Innovation and Output \*

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#### Abstract

To estimate the local effect of establishing land grant colleges, I compare locations that receive a land grant college to "runner-up" counties that were in contention to receive the land grant but did not for as-good-as-random reasons. I find that establishing a land grant college causes an increase in local invention, including in particular agricultural inventions, in college counties relative to the runner-up counties. But land grant college counties see only small and imprecisely estimated improvements in agricultural performance, measured by yield and output, relative to runner-up counties. I discuss several alternative interpretations of these findings. By comparing the establishment of land grant colleges to non-land grant colleges, I show that land grants appear to cause smaller increases in local invention, population, and agricultural output, but larger increases in agricultural yields and new crop varieties. The effect of land grant colleges on local innovations is largest, even relative to non-land grant colleges, following the passage of legislation that increases funding to agricultural research.

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## I Introduction

The U.S. land grant college system is frequently hailed as a major success of agricultural innovation policy (Wright, 2012). To be sure, agriculture in both the U.S. and around the world has become massively more productive over the last 150 years. Moreover, many land grant college towns are now innovative hubs (Harrington and Sauter, 2018) and frequently top lists of best places to live (Im, 2019). But to what extent are these facts *caused* by the presence of a land grant college, and how much is due to innate location fundamentals?

This questions is typically difficult to answer. Simply comparing places with land grant colleges to places without is unlikely to give the true causal effect of a college. Even more frustrating for researchers is that it is not clear in which direction this naive comparison is biased. On one hand, land grant colleges were likely established in up-and-coming regions, likely with access to natural amenities such as rivers to improve transportation and facilitate the diffusion of new ideas, suggesting that estimates of the effect of colleges is biased upwards. On the other hand, land grants' focus on agriculture might have induced states to locate their colleges close to farmers and far from the major cities that would allow for the exploitation of agglomeration economies, implying a downward bias. Indeed, I show below that both of these factors were important when states were deciding where to locate their land grant colleges.

To overcome these challenges, I identify cases in which the location of colleges was determined essentially at random. This randomization ensures that estimates of the local effect of land grant colleges represent the true causal effect of the college. More specifically, I use the natural experiments introduced in Andrews (2019b), identifying "runner-up" counties that were strongly considered to become the site of a new college but were ultimately not selected for reasons that are as good as random assignment. The first contribution of this paper is to elaborate on these selection processes, providing detailed narrative evidence that the decisions were indeed essentially random for a number of land grant colleges.

Using the runner-up counties as counterfactuals for locations that received land grant colleges, I present a number of results. First, I show that establishing a land grant college causes more local innovation. Much of the research on the local effects of colleges on innovation, including Andrews (2019b), uses patenting to proxy for innovation.<sup>1</sup> While I show that patenting does indeed increase near land grant colleges, this measure is less likely to serve as an effective proxy for innovations in agriculture since many agricultural improvements are not patentable.<sup>2</sup> I make some progress on this issue by using data on the location of origin of new U.S. wheat varieties introduced before 1920 (Clark, Martin, and Ball, 1922). While the data are much sparser than those for patents, even here I find that innovation increases in counties that receive land grant colleges relative to the runner-up counties. I find no evidence that land grant college counties increase their specialization in agricultural invention, measured by the share of county patents belonging to an agriculture class. While not precisely estimated, land grant colleges appear to cause an increase in county population as well, a factor that is likely to positively affect innovation but may dilute the focus on agriculture.

While land grant college counties cause sizable increases in local innovations relative to

<sup>&</sup>lt;sup>1</sup>See also Jaffe (1989), Kantor and Whalley (2014), and Hausman (2017), for a few exemplary cases.

<sup>&</sup>lt;sup>2</sup>While as exually reproduced plants became eligible for protection under a plant patent in 1930, and both as exually and sexually reproduced plants became utility patent-eligible in the late 1980s, none of these methods were available at the time land grant colleges were established. See Moser and Rhode (2012) and Moscona (2019) for studies on the effects of patent protection laws for plants.

the runner-up counties, they have modest and imprecisely estimated effects on agricultural outcomes, including agricultural yields, total agricultural output, crop output, and livestock production. This overall finding, that land grant colleges cause sizable increases in local agricultural innovation but little increase in local agricultural output, could be interpreted either as evidence that innovations developed at land grant colleges are diffusing to the areas that will use them, or that the innovations developed at land grant colleges are irrelevant for agriculture within the state. More study is needed to distinguish between these interpretations and rule out alternative explanations.

To determine whether these observed outcomes are specific to land grant colleges, I compare my sample of land grant colleges to a sample of non-land grant colleges for which I am also able to identify runner-up locations. While measured imprecisely, land grant colleges appear to cause a smaller increase in local patenting, population, and urbanization than do other types of colleges. In terms of agricultural outcomes, the story is less clear: land grant colleges appear to cause a larger increase in local agricultural productivity relative to other types of colleges, but smaller increases in local agricultural output, and in most cases the magnitudes are small. In short, it is difficult to definitively conclude that land grant colleges play a unique role in promoting local agricultural innovation or output.

Finally, I attempt to get a sense of what drives the observed effectiveness of land grant colleges. Several pieces of legislation have been passed since the land grant college system was first established in 1862, each of which has affected land grant colleges and their role in agricultural innovation in different ways. I show that the difference in innovation between college and runner-up counties is largest following pieces of legislation that are explicitly targeted towards agricultural research, namely the 1887 Hatch Act and post-World War II

federal funding programs, providing suggestive evidence that these laws had their intended effect. This finding is true even when comparing land grant colleges to non-land grant colleges to rule out college life-cycle effects. In sum, these historical natural experiments paint a picture in which explicit funding of agricultural research had large positive effects on the amount of measured agricultural innovation, but there is less clarity regarding how useful these innovations were or how widely they diffused.

This paper is organized as follows. Section II provides a rich description of the land grant college site selection experiments and describes the sample of colleges used in this paper. Section III presents the results and Section IV concludes.

## II Land Grant College Site Selection Experiments

The main difficulty with attempting to estimate the causal effect of establishing an institution of higher education, including a land grant college, is that these institutions are not located at random. For instance, colleges were often located in up-and-coming areas that were more productive and innovative than other areas in the same state, and so comparing places that get colleges to these other locations will overstate the effect of a college. At the same time, many land grant colleges were located away from productive population centers with the belief that proximity to urban areas would distract students' from their learning. On a similar note, state officials frequently wanted to locate public universities close to the geographic center of the state so that they could be equally accessible to all; these concerns often trumped desires to locate colleges in more productive areas. Indeed, many land grant colleges appear to have been located so as to be, as one university president put it, "equally inaccessible from all parts" of the state (Dunaway, 1946, p. 14-15). Hence, it is ex ante unclear whether college location decisions are likely to bias estimates of the effects of colleges upwards or downwards.

To overcome this challenge, I use the data and estimation strategy from Andrews (2019b). More specifically, I examine the historical record to find locations that were finalists to become the site of a new college, similar to the technique used to identify counterfactual locations for large manufacturing plants in Greenstone, Hornbeck, and Moretti (2010). I further restrict attention to cases in which the choice of the winning finalist site is as good as random assignment. I refer to the losing finalists as "runner-up" sites. Andrews (2019b) examines colleges of various types, while in this paper my primary goal is understanding the role of land grant colleges.<sup>3</sup>

Andrews (2019b) provides a detailed overview of these natural experiments, including showing that college and runner-up sites are observationally similar prior to establishing the college; showing that college and runner-up sites evolve along parallel trends prior to establishing the college; conducting numerous placebo tests; and describing qualitatively the site selection process, arguing that these decisions were fraught with randomness and unpredictability (see especially the Historical Appendix, Andrews (2019a)). I therefore take the opportunity here to describe several of these college site selection experiments in more detail than is possible in this other work, providing a deeper understanding of the kinds of historical contingencies at work while referring the reader to Andrews (2019b) for technical details.

 $<sup>^{3}</sup>$ For the purposes of this paper, I do not consider historically black colleges and universities (HBCUs) funded under the Second Morrill Act of 1890 as land grants. Reclassifying them as land grant colleges does not qualitatively alter the results.

I begin with a description of the college site selection process in North Dakota, where the state legislature literally randomly assigned the location of its land grant college, North Dakota State University (NDSU).<sup>4</sup> In an effort to get northern towns to support the move of the Dakota Territory's capital to the south, Territorial Governor Nehemiah Ordway promised other state institutions, including the agricultural college and the state university, to towns in the north. (This push to move the capital would eventually result in the Dakotas splitting into North and South in 1889.) Representatives from the towns of Fargo, Grand Forks, Jamestown, and Bismarck all wanted one of the educational institutions, and despite furious negotiations, they could not be made to agree. Finally, in 1883, with a legislative deadline approaching, the representatives agreed in exasperation to draw lots to allocate the institutions. Fargo won the agricultural college. Seven years later, the school was formally established as the state land grant university (Geiger, 1958, p. 13-27). In the empirical analysis below, I compare Fargo to Jamestown and Bismarck, the runner-up sites, to estimate the effect of the college.<sup>5</sup> One point worth emphasizing is that Jamestown and Bismarck looked very similar to Fargo prior to the establishment of NDSU and, as far as one can ascertain from the historical data, all had the climate, infrastructure, and temperament to successfully support a school. The point is not that the location of NDSU was random, but rather that it was random among the set of finalist locations. Thus, comparing Fargo to only the runner-up sites ensures that the comparison locations are good counterfactuals for

Fargo.

<sup>&</sup>lt;sup>4</sup>The location of the University of North Dakota was also assigned randomly at the same time and in the same manner; see Section II.A below.

<sup>&</sup>lt;sup>5</sup>I do not consider Grand Forks as a runner-up site because it received an institution of higher education of its own. Including the few cases in which the "losing" sites receive a college does not meaningfully alter any results.

Of course, literal random assignment of college sites is rather rare. More common are cases in which states set out a number of criteria that any prospective site must meet, and then painstakingly surveyed areas for their suitability. Many "wannabe" locations were eliminated at this stage. Among the remaining candidate locations, a board of trustees or site selection committee would typically meet and debate. Finally, the decision would then come to a vote. These votes were often quite contentious. I consider a candidate location to be as good as randomly assigned if, following this process in which less suitable sites are eliminated, the vote between the winner and the loser is very close. This occurred, for instance, in the cases of the University of Maine (Smith, 1979), the University of Nevada (Doten, 1924), Clemson University (Reel, 2011), and the University of Tennessee (Montgomery, Folmsbee, and Greene, 1984).

The University of California Davis provides an example of a typical site selection process. Berkeley was originally the location of California's only land grant college, but from the very beginning critics complained that Berkeley was not climatically representative of the rest of the state and so was a poor site for agricultural research.<sup>6</sup> In 1905, the California state legislature voted to establish a model farm operated independently of the Berkeley campus. The site selection commission was overwhelmed by more 70 offers from around the state. When narrowing down the sites, the commission set the following criteria:

The farm site should lie within the central portion of the state, in close proximity to a main railroad line, with easy access to good service; its soils should consist largely of medium loam not subject to flooding or under a level; an irrigation

<sup>&</sup>lt;sup>6</sup>The original location of California's land grant college was selected because it was close to San Francisco but far enough away to avoid distractions. The trustees settled on Berkeley only after planned land purchases in neighboring counties fell through (Ferrier, 1930, p. 157-214).

system should already be in place; and the proposed property should be situated within the vicinity of a clean and progressive town. Additionally, [the commission] thought the site ought optimally to represent the state's "typical" rainfall and general agriculture (i.e., irrigated crops) and avoid extreme heat or other insalubrious conditions. (Scheuring, 2001, p. 18)

As this quote demonstrates, representative climatic conditions and infrastructure to support farming were often explicit criteria when deciding land grant locations, providing confidence that winning and runner-up sites are likely similar in terms of their suitability for agriculture. Given the parameters of this refined search, the California commission was left with four finalist locations in Davis, Walnut Creek, Suisun, and Woodland. Although final votes among these finalists are not known, the final meeting to select among these sites dragged on for hours, highlighting just how contentious the decision was. Davis was selected only after speculators tripled the price of land at the commission's first choice. The farm was officially established in 1906 and would become an full-fledged agricultural college in 1921.

The other way in which land grant college sites were often selected was through an auction-like process. Based on the prevailing interpretation of the 1862 Morrill Act, states could use their land grant endowment to fund the operating expenses of agricultural colleges, but could not use them for purchasing land or erecting buildings. If a state wanted to create a new agricultural college from scratch, they often solicited bids from localities in the state. I consider the college site to be as-good-as-randomly assigned if candidates' bids are known and the winning bid is very similar to that of losing candidates. These close bidding processes are typically also followed by a contentious vote among a site selection committee. These auction-type processes occur for schools such as the University of Arkansas (Reynolds and Thomas, 1910), the University of Illinois at Urbana-Champaign (Turner (1932), Solberg (1968)), Iowa State University (Ross, 1958), the Missouri University of Science & Technology (Roberts, 1946), and the University of Missouri (Rees and Walsworth (1989), Burnes (2014)).

In many cases, the decision of where to locate a college was not only contentious among a site selection committee, but among the residents of the state as well. The University of Florida provides such an example. In 1905, the state of Florida had eight small institutions of higher education scattered across the state. In an effort to consolidate, the legislature passed the Buckman Act, which closed the existing institutions, re-evaluated the best locations, and then re-established the college at a potentially new site. Gainesville and Lake City quickly emerged as the clear frontrunners to become the new site of the college. Lake City had the added distinction of being the site of the previous Florida Agricultural College. Both Gainesville and Lake City submitted bids of similar amounts, and when it came time for the Board of Control of the university system to vote on the matter, Gainesville won over Lake City, six to four, following a contentious debate. But as acrimonious as the vote was, it paled in comparison to the views of the citizens of Lake City: as materials from the former agricultural college were being packed to move to their new home in Gainesville, they were done so under an armed guard for fear of rioting (Proctor and Langley, 1986, 18-26).

In still other cases, unusual "fluky" events proved decisive in determining the location of land grant colleges. The establishment of Cornell University (New York's land grant college and the only private land grant institution) provides such an example. What would become Cornell University was originally intended to be located at the People's College in Havana, New York, but the state senator sponsoring the bill suffered an ill-timed stroke, delaying the decision. Later, the legislature was strongly considering placing the college in Ovid when a well-known advocate for the compassionate treatment of the insane died mid-speech before the state assembly in Albany. State senators Andrew White and Ezra Cornell were able to use the death to convince the legislature that Ovid should receive an insane asylum instead of a college. Satisfied with the arrangement, Ovid's representatives then decided to support whatever location White and Cornell decided to endorse, creating a dominant legislative coalition (Bishop (1962), Kammen (2003)). Even then, the decision was not settled: White and Cornell each wanted to place the college in their hometowns, with White being from Syracuse and Cornell from Ithaca. But Cornell adamantly refused to allow the college to be located in Syracuse, because as a young man he had been "robbed [there] not once but twice" (Kammen, 2003, p. 2003); White and Cornell settled on Ithaca instead.

Other colleges provide further examples of serendipity determining a school's location. Louisiana State University moved to Baton Rouge after its prior location burned down, and only a few sites in the state had the infrastructure to take on the school on short notice (Fleming, 1936). There are even accounts (possibly apocryphal) that the location of Texas Agricultural and Mechanical University was decided by a poker game (Dethloff, 1975, p. 18)!

Even acts of God intervened to determine college location. In 1885, Arizona's famous (or infamous) "Thieving Thirteenth" legislature met to divvy up the territory's state institutions. The citizens of Tucson had their hearts set on obtaining the state insane asylum when they set off for the legislative assembly in Prescott. But flooding on the Salt River delayed the Tucson delegates, and when they arrived in Prescott the insane asylum had already been spoken for. The people of Tucson were stuck with the state's land grant college, which became the University of Arizona (Martin (1960, p. 21-25), Wagoner (1970, p. 194-222),

Cline (1983, p. 2-4)).

As these examples illustrate, the narrative historical record contains rich details about both the locations that received land grant colleges and those that were strongly considered but ultimately did not. Some of these details suggest variation that may be useful for additional analysis. For example, in the case of North Dakota State and the University of Arizona, the "losing towns" that did not receive the land grant college received another type of institution instead. Likewise, in the case of Cornell University, Ovid received an insane asylum in lieu of the land grant college. Syracuse, another runner-up for Cornell University, did not receive any other institution at the time Cornell was established, but did receive a university of its own within a few decades. In this paper, I abstract from these issues, but I discuss them in some detail in Andrews (2019b). Analysis of other types of heterogeneity, such as exploring more finely differences across types of institutions, geography, or other local conditions, may be of interest for future work. All of this is possible using the details available in the narrative record.

#### II.A Non-Land Grant Colleges

Similar strategies can be used to determine runner-up locations for non-land grant colleges as well. As mentioned above, North Dakota drew lots to determine the location of its flagship public university, the University of North Dakota, as well as its land grant college. In the case of the Georgia Institute of Technology, 24 rounds of balloting were required before Atlanta was selected over Macon (McMath Jr., Bayor, Brittain, Foster, Giebelhaus, and Reed, 1985, p. 24-32). For Southern Arkansas University, eight rounds of balloting were required (Willis, 2009, p. 21-43), and the University of Mississippi took seven (Sansing, 1999, p. 1-24).<sup>7</sup> Auction-like processes and other "fluky" events are likewise common for the non-land grant colleges.

In this paper, I use non-land grant colleges as a set of "control institutions" to gain a sense of whether or not the effects I observe from establishing land grant colleges are caused by policies specifically related to land grants or whether they are common to all institutions of higher education. Appendix A lists more details about the sample of non-land grant colleges used in this paper.

#### **II.B** The Sample of Colleges

In total, there are 29 cases in which the site selection decision for a land grant college was as-good-as random, representing 55% of the 53 non-HBCU U.S. land grant institutions. As in Andrews (2019b), all results in this paper are robust to dropping individual colleges or types of site selection decisions. Table 1 list each of these 29 colleges, the winning county of each, the runner-up counties, and the year in which the college is established.

Table 2 presents summary statistics of the land grant college site selection experiments. The median land grant college had one runner-up county, with the mean having about 1.5 runner-up counties. The median runner-up site is about 110 km from the college site, although there is considerable heterogeneity, with the mean runner-up 150 km away, the farthest runner-up 550 km away, and the closest runner-up being only 30 km away.

Throughout this paper, I define the year in which a college is established to be the year

<sup>&</sup>lt;sup>7</sup>Southern Arkansas University actually began as an agricultural school, although it was not a land grant college. The results in this paper are insensitive to dropping schools like Southern Arkansas or reclassifying them as "land grants."

in which the college site is selected as described in the college site selection experiments above. In some cases, this date is not the same as the date in which an institution was formally founded, nor need it coincide with the date at which the college opened its doors. Results are unchanged when using the first year when students attended or the first year students graduated as the establishment year. In Section III.B, I investigate the importance of other dates in a college's life, such as the year colleges began receiving reliable federal research funding. Most of the sample colleges selected their sites and opened their doors in the first decade and a half after the Morrill Land Grant Act was passed. Two schools were established before the act and obtained land grant status later. Western states typically established their land grant colleges around the same time they obtained statehood, with several states doing so in the 1880s and 1890s. Southern states could not take advantage of the Morrill Act while in rebellion against the U.S. government during the Civil War, so all southern schools in the sample established their colleges in 1869 or later. There is thus substantial temporal variation in the establishment of land grant colleges.

## III Results

Figure 1 plots four different outcome variables for the land grant and runner-up counties over time. Year 0 is normalized to be the year in which each land grant college is established. In Panel (a), I plot logged patenting, in Panel (b) logged county population, Panel (c) logged agricultural yield (that is,  $log(\frac{ValueAgr.Output}{FarmAcres})$ ), and Panel (d) the logged value of all agricultural output. Throughout, all U.S. patenting data come from the dataset assembled in Berkes (2018); population data come from the National Historical Geographic Information System (Manson, Schroeder, Riper, and Ruggles, 2018); and all agricultural data comes from agricultural censuses, cleaned and compiled by Haines, Fishback, and Rhode (2018). For the population and agricultural data that comes from federal census data, I linearly interpolate values for all between-census years; unless otherwise noted, results are not sensitive to alternative interpolation approaches or to only using data from census years.

These four pictures tell the main story of this chapter: counties that receive a land grant college see a measurable increase in local invention, especially after about five decades. There is weak and noisy evidence that land grant colleges also cause increases in population, a major driver of local invention for the larger sample of colleges considered in Andrews (2019b). But the counties that receive land grant colleges see no clear increase in agricultural productivity or output relative to the runners-up; while the agricultural measures fluctuate over time, these fluctuations are typically common to both the college and runner-up counties.

Table 3 confirms these results in a regression framework. I estimate the simple differencesin-differences model:

$$Y_{it} = \beta_1 LandGrantCounty_i \times PostLandGrant_{it} + \beta_2 PostLandGrant_{it} + County_i + Year_t + \epsilon_{it}.$$
(1)

LandGrantCounty<sub>i</sub> is an indicator variable equal to one for the counties that receive land grant colleges. PostLandGrant<sub>it</sub> is an indicator variable equal to one in years t after the establishment of the college for which county i was either the winner or runner-up. County<sub>i</sub> is a county fixed effect, Year<sub>t</sub> is a year effect, and  $\epsilon_{it}$  an idiosyncratic error term. The estimation sample is made up of the college and runner-up counties for all years for which data is available; not all variables are available for all years. In all regressions that follow, I cluster standard errors at the county level.

I estimate effects of establishing a land grant college for a larger battery of outcome variables than I present in Figure 1. Panel (a) of Table 3 shows results for innovation and population outcomes. Column 1 confirms the results from Panel (a) of Figure 1: establishing a land grant college causes about 54 log points more patents per year relative to the runner-up counties. Column 2 specifically examines patents classified as agricultural according to the NBER patent classification system (Hall, Jaffe, and Trajtenberg, 2001). While the estimated coefficient is positive, it is imprecisely estimated and much smaller in magnitude than overall patenting, at a roughly nine log point increase in agricultural patents per year. Column 3 shows that there is no significant change in the fraction of agricultural patents in land grant college counties after establishing a new college.<sup>8</sup>

One challenge with measuring agricultural innovation is that many important breakthroughs, particularly the development of new and improved crop varieties, are not patented (Olmstead and Rhode, 2008).<sup>9</sup> To provide some insight into the location of non-patented agricultural invention, I consult a USDA technical report (Clark et al., 1922) that attempts to classify every variety of wheat grown in the United States as of 1920. Crucially, and exceedingly rare among agricultural studies, the authors also provide histories of each wheat variety, including how, when, and where each variety was developed and/or introduced to the

<sup>&</sup>lt;sup>8</sup>This variable is constructed as the number of agricultural patents divided by the number of patents with a known patent class (Marco, Carley, Jackson, and Myers, 2015). Patent class information is still missing for some patents, particularly older patents. This measure is undefined when the class is unknown for all patents in a county in a given year.

<sup>&</sup>lt;sup>9</sup>This is not to say that patent data is irrelevant to an understanding of agricultural innovation, only that patent data alone paints an incomplete picture. Improvements in farm implements and mechanized equipment, often highlighted as vital contributors to American agricultural development (Cochrane (1979), Hayami and Ruttan (1985)) were patentable.

United States. This allows me to investigate the extent to which land grant colleges directly contributed to innovation in the wheat sector.<sup>10</sup> Because individual counties are extremely unlikely to develop more than one variety in a given year, in Column 4 I present estimates from a regression in which the outcome variable is an indicator that is equal to one if a county develops a new variety in that year and zero otherwise.<sup>11</sup> Establishing a land grant college causes a small but statistically significant increase in the likelihood of introducing a new crop variety, on the order of 2%.

Consistent with Panel (b) of Figure 1, Column 5 shows that establishing a land grant college causes a positive but statistically insignificant increase in total population of about ten log points. The fraction of the county population living in urban areas, shown in Column 6, is also positive but statistically insignificant, and is close to zero in magnitude.

In Panel (b) of Table 3, I show results for various agricultural outcomes. In Column 1, I show that establishing a new college has no statistically significant effect on agricultural yields, although the coefficient is positive and non-trivial in magnitude, equal to a roughly ten log point increase in agricultural productivity relative to the runner-up counties. One issue with yields as an outcome variable is that it is defined as the value of agricultural output divided by agricultural land, and establishing a new college may affect both the numerator and the denominator. In particular, a successful land grant college may induce more marginal land to come into agricultural production, decreasing yields while increasing output. In columns 2-4, I estimate the effect of establishing a land grant college on several

<sup>&</sup>lt;sup>10</sup>In ongoing work, I attempt to transcribe more recent USDA reports that contain histories of crop varieties developed in later years, as well as to gather data on yields or other measures of quality for the different varieties. I thank Paul Heisey for pointing out the existence of these later reports and discussing their potential usefulness for research on the geography of invention.

<sup>&</sup>lt;sup>11</sup>Because the USDA report (Clark et al., 1922) was based on data collected in 1919 and 1920, the outcome variable is unavailable for years after 1920.

output measures: the total value of agricultural output, the value of crop output, and the value of livestock produced. In all cases, establishing a land grant college has statistically insignificant effects, although in the effect is positive and sizable in magnitude for agricultural output and crop output.<sup>12</sup> This suggests that the land grant counties are increasing the amount of agricultural land relative to the runner-up counties, consistent with untabulated results on the amount of improved farm acreage.

I repeat this exercise in Appendix B with a larger, although likely less randomly located, sample of colleges and find similar effects of establishing a college on innovation outcomes but smaller or even negative effects on agricultural outcomes. The sensitivity of the agricultural productivity and output results to the exact sample of data used highlights how noisy the agricultural outcomes are across time and location, and the agricultural results should be treated with caution.

Even setting aside data concerns, the large positive coefficients for local innovation outcomes and small-in-magnitude and statistically insignificant coefficients for agricultural outcomes lend themselves to several possible interpretations. One interpretation is that the agricultural innovations documented in Panel (a) of Table 3 successfully diffuse throughout the land grant college's state, so the county from which these innovations originated saw little benefit from them relative to the otherwise similar runner-up counties. Alternatively, the results could be interpreted as evidence that the innovations developed in land grant college counties are irrelevant to agricultural production in the state, or that the agricultural outcome measures are mismeasuring true agricultural productivity. Much more work

<sup>&</sup>lt;sup>12</sup>The agricultural results here present one case in which interpolation meaningfully alters point estimates. When using only data from agricultural census years, the coefficients for agricultural productivity, agricultural output, and crop output are all smaller in magnitude, and the coefficient on agricultural output becomes negative. These results are available upon request.

is needed to conclusively determine which of these interpretations is most correct.

#### **III.A** Comparing Land Grant Colleges to Other Types of Colleges

Is there something "special" about the land grant college program, or would the observed positive effects on innovation be observed anytime an institution of higher education is established? To answer this question, I use data from all college site selection experiments, not just the land grants.

Figure 2 plots the difference between college and runner-up counties separately for land grant and non-land grant colleges for the same four outcome variables as in Figure 1. Both types of colleges had small and largely constant differences prior to the colleges being established.<sup>13</sup> Both types of colleges exhibit an increase in patenting and population after establishment, although at different rates. In particular, while the non-land grant college counties see almost immediate increases in local population relative to their runner-up counties, the land grant college counties see large increases in population only after about seven decades. The pictures for agricultural productivity and output are less clear, with particularly large fluctuations for land grant colleges but no obvious trend.

I next test the difference between the types of colleges more formally in a triple differences

<sup>&</sup>lt;sup>13</sup>In all cases, I fail to reject the null hypothesis of parallel pre-trends for both the land grant and non-land grant colleges; results are available upon request. The plotted figures can be misleading in the earliest years since data is not available for all colleges three decades before the college establishment date.

framework. I estimate

$$Y_{it} = \beta_1 CollegeCounty_i \times PostCollege_{it} \times LandGrant_i + \beta_2 CollegeCounty_i \times PostCollege_{it} + \beta_3 LandGrant_i \times PostCollege_{it} + \beta_4 PostCollege_{it} + County_i + Year_t + \epsilon_{it},$$
(2)

where  $CollegeCounty_i$  is a dummy equal to one if county *i* ever receives a college of any type,  $PostCollege_{it}$  is a dummy equal to one in years *t* after the establishment of the college for which county *i* was either the winner or runner-up, and  $LandGrant_i$  is a dummy equal to one if *i* was either the winner or runner-up for a land grant college.

I present results in Table 4, for the same outcome variables as measured in Table 3.<sup>14</sup> The variable of interest,  $CollegeCounty_i \times PostCollege_{it} \times LandGrant_i$ , is rarely statistically significant, which is not surprising given the relatively small number of college experiments. Nevertheless, the coefficients suggest an interesting pattern. Land grant colleges appear to cause about nine log points less of an increases in local patenting than do the non-land grant colleges. Land grant colleges also appear to cause less of an increase in agricultural patenting, although the coefficient is close to zero in magnitude. But when focusing on non-patent-based agricultural innovations, land grant colleges do have a larger effect than the non-land grants: land grant colleges cause a 2% increase in the likelihood of introducing new wheat varieties relative to the non-land grant colleges, an effect statistically significant at the 10%

<sup>&</sup>lt;sup>14</sup>Results comparing land grant to non-land grant colleges are similar when restricting the sample of nonland grants to include only public colleges (typically flagship state universities that are not also land grant colleges, such as the University of North Dakota), although the smaller sample of colleges results in less precise estimates; these results are available upon request.

level. Land grant colleges also cause cause less population growth and urbanization than do the non-land grant colleges. Agricultural productivity appears to increase more in counties that receive a land grant college than in counties that receive other types of colleges, but if anything land grant colleges cause worse outcomes in terms of total agricultural output, crop output, and livestock.

The coefficient on  $CollegeCounty_i \times PostCollege_{it}$  measures the effect of establishing non-land grant colleges and shows that these other types of institutions also generate sizable increases in local patenting and agricultural patenting, as well as creating positive but statistically insignificant and small in magnitude increases in agricultural output. Unlike the land grant colleges, the non-land grant colleges create large increases in local population and statistically significant increases in urbanization. The coefficient on  $LandGrant_i \times PostCollege_{it}$ measures how the land grant runner-up counties perform after establishing a land grant college relative to the non-land grant runners-up after establishing a non-land grant college, and is thus a plausible measure of spillovers from land grants. The coefficient is negative for agricultural productivity, agricultural output, and crop output, although it is positive for all measures of innovation. This calls into question whether the land grant colleges were more effective at generating innovations that diffused throughout their states than were other types of colleges. Conclusions about spillovers and diffusion should be made with caution, however, since the non-land grant runner-up counties may be exposed to innovations from a nearby land grant college, and vice versa. A full exploration of these issues is beyond the scope of this paper.

# III.B What Pieces of Land Grant Legislation Were Most Effective?

The current land grant college system is the result of several pieces of legislation, from the 1862 Morrill Act to the most recent farm bill, each of which affected the local innovation ecosystem in different ways. To speak of "the effect" of land grant colleges is therefore to obscure many distinctions that may be important for policymakers. As a first pass at understanding which pieces of legislation had the largest local effect, I repeat the basic differencesin-differences analysis from above, but define multiple "post-period" dummy variables that are equal to one during time periods that denote given legislative epochs. I examine the difference between land grant college counties and runner-up counties following the initial establishment of land grant colleges under the Morrill Act of 1862, the establishment of agricultural experiment stations following the Hatch Act of 1887, and the post-World War II era in which the federal government became much more directly involved in research funding, exemplified by the 1946 Research and Marketing Act.<sup>15</sup> Each of these dates marks a commonly-recognized turning point in the funding of higher education, particularly in relation to agricultural research. Numerous studies highlight the pioneering role of the 1862 Morrill Act in establishing institutions dedicated to agricultural education and research, including several full-length histories (Edmond (1978), Cross (1999, p. 77-94), Geiger and

<sup>&</sup>lt;sup>15</sup>Many other important pieces of legislation could be studied as well, such as the Second Morrill Act of 1890 that established additional land grant colleges, especially for African Americans; the 1906 Adams Act that provided additional federal funding for scientific research; the 1925 Purnell Act that provided federal funding for applied research to aid the local agricultural sector; or the 1935 Bankhead-Jones Act, which introduced formula funding and federal and state matching grants for basic agricultural research. Alston and Pardey (1996) provide a useful summary of major legislation related to agricultural research. In additional untabulated analysis, I consider the effects of these other pieces of legislation as well. Unfortunately, many of the acts occurred within a decade or two of one another, making it extremely difficult to determine the effects of particular laws. I therefore focus on what I consider the most important changes in legislation, with the caveat that more additional research is needed to conclusively determine the effects of each policy.

Sorber (2013), Sorber (2018)). A sizable literature also examines the effects of the 1887 Hatch Act, which established state agricultural experiment stations and provided federal funding to conduct research at those stations, marking the beginning of direct federal funding of agricultural research activities (Kerr (1987), Ferleger (1990), Hillison (1996), Kantor and Whalley (2019)). The 1946 Research and Marketing Act, which dramatically increased federal spending on state agricultural experiment stations and reorganized the administration of federal agricultural research support, has been the least examined by historians of agriculture or education, although it has not been completely ignored (Bowers (1946), Alston and Pardey (1996)). More broadly, the 1946 Act exemplifies the federal government's changing approach in the postwar world, with the end of World War II widely recognized as a watershed moment in the federal government's support for university research (Geiger (1993), Rosenberg and Nelson (1994), Mowery and Rosenberg (1998), Mowery and Sampat (2001)).

I estimate the following model:

$$Y_{it} = \beta_1 LandGrantCounty_i \times PostMorrillAct_{it} + \beta_2 LandGrantCounty_i \times PostHatchAct_{it} + \beta_3 LandGrantCounty_i \times PostWorldWarII_{it} + County_i + Year_t + \epsilon_{it}.$$
(3)

where PostMorrilAct equals one for  $1862 \le t < 1887$ , PostHatchAct equals one for  $1887 \le t < 1946$ , and PostWorldWarII equals one for  $1946 \le t$ .<sup>16</sup> I focus on the first cohort of land grant colleges, established between 1862 and 1870, to see how a constant set of colleges changes over the lifecycle.

 $<sup>^{16}</sup>$ Results are similar when replacing the year fixed effects with the much coarser time period dummies for PostMorrilAct, PostHatchAct, and PostWorldWarII.

I present results in Table 5. When splitting up the patenting results into four time periods (the pre-period before 1862 Morrill Act, which is the base time, and the time periods corresponding to each of the three interaction terms), individual coefficients are typically not statistically significant. It appears that the college counties only begin to see larger levels of patenting relative to the runners-up after the passage of the Hatch Act, with an even larger increase observed after World War II. Agricultural patenting, however, exhibits a different pattern, with the increase in the level of agricultural patents increasing in college counties relative to runners-up immediately following the passage of the Morrill Act while falling to almost zero following the Hatch Act and finally rebounding after World War II. The fraction of agricultural patents appears to increase in land grant college counties relative to the runners-up after the Morrill and Hatch Acts, but decreases after World War II, although the post-World War II magnitude is small.<sup>17</sup> Population and urbanization exhibit increases in college counties relative to the runners-up that are large in magnitude following World War II: total population increases by a statistically significant 54 log points, with urbanization increases by nine log points. Total population shows a sizable eleven log point increase following the Hatch Act as well. For agricultural productivity, agricultural output, and crop output, the land grant college counties see a decrease relative to the runner-up counties following the Morrill and Hatch Acts before seeing increases after World War II, although most of these coefficients are fairly small in magnitude, with magnitudes between two and thirteen log points. Livestock products actually exhibit the largest increase in college counties relative to the runners-up in the years following the Morrill Act, making it difficult to tell a

<sup>&</sup>lt;sup>17</sup>Because the data on the introduction of new wheat varieties is from a 1922 report (Clark et al., 1922), no post-World War II observations are available and so I do not examine that outcome variable in Table 5.

consistent story about the role of each piece of legislation on local agricultural outcomes.

While suggestive, interpreting the results in Table 5 is difficult. New colleges began as very small institutions that then grew over time, raising the possibility that larger differences between the college and runner-up counties after 1887 or 1946 are driven by the "natural" growth of these colleges rather than by specific policies. To attempt to account for this, I compare the effect of the 1862-1870 land grant colleges to the effect of other types of colleges that were established between 1860 and 1870.

Figure 4 shows the difference in patenting between college and runner-up counties for this cohort of colleges, where calendar years are plotted on the *x*-axis and the passage of the Morrill, Hatch, and Research and Marketing Acts are indicated. The land grant college counties see sizable increases in the number of patents relative to the runner-up counties beginning in the early 1900s, while a similar takeoff for the non-land grant college counties does not begin until about 1960.<sup>18</sup> To formalize these findings, I estimate

$$Y_{it} = \beta_1 CollegeCounty_i \times PostMorrillAct_{it} \times LandGrant_i + \beta_2 CollegeCounty_i \times PostHatchAct_{it} \times LandGrant_i + \beta_3 CollegeCounty_i \times PostWorldWarII_{it} \times LandGrant_i + \beta_4 CollegeCounty_i \times PostMorrillAct_{it} + \beta_5 CollegeCounty_i \times PostHatchAct_{it} + \beta_6 CollegeCounty_i \times PostWorldWarII_{it} + \beta_7 LandGrant_i \times PostMorrillAct_{it} + \beta_8 LandGrant_i \times PostHatchAct_{it} + \beta_9 LandGrant_i \times PostWorldWarII_{it} + County_i + Year_t + \epsilon_{it}.$$
(4)

The triple interaction terms  $\beta_1$ - $\beta_3$  show the effect of establishing a land grant college relative to the effect of establishing other types of colleges in each time period. The interaction terms  $\beta_4$ - $\beta_6$  show the average effect of establishing non-land grant colleges in each time period, while the interaction terms  $\beta_7$ - $\beta_9$  show the difference between all counties under consideration to receive a land grant college and all counties under consideration for other types of colleges in each time period. The assumption needed to identify the triple interactions terms of interest is that, without the research-related legislation, land grant and non-land grant colleges of the same age would have similar effects on the local economy at every point in time.

Results are presented in Table 6. For readability, I only present coefficient estimates for the triple interactions terms,  $\beta_1$ - $\beta_3$ ; full results are available upon request. All coefficients of interest are, again not surprisingly, not statistically significant, but many are large in

<sup>&</sup>lt;sup>18</sup>The differences in the relative dynamics of patenting between Figures 4 and 2 is due to the fact that the figures are plotting patenting for a different sample of colleges, with Figure 4 containing only the schools established between 1860 and 1870.

magnitude. After the Morrill Act, land grant colleges appear to cause roughly 15 log points less of an increase in local patenting than the non-land grant colleges. This reverses after the Hatch Act, with land grant colleges increases local patenting relative to their runner-up counties by 46 log points more than the non-land grant colleges after the Hatch Act and 37 log points more after World War II. Land grant colleges cause larger increases in the level of agricultural patenting than do the non-land grant patents for all three periods, although in all periods the land grant colleges cause a decline in the share of agricultural patents relative to the non-land grant colleges, with the largest decline in the share of seven log points occurring after the passage of the Hatch Act.

The land grant colleges cause less of an increase in population after the Morrill and Hatch Acts than do the non-land grant colleges, although following World War II the land grant colleges have cause a roughly 25 log points larger increase in population than do the non-land grant colleges. In all three periods, the land grant colleges appear to cause a larger increase in urbanization (or, at least, less of a decrease), although the magnitudes are very small until after World War II. Land grant colleges cause a larger increase in agricultural productivity only after World War II, although they cause an increase in agricultural output and crop output following the Hatch Act as well, and an increase in the value of livestock products sold in all three periods. If anything, land grant colleges cause a decline in agricultural productivity, agricultural output, and crop output relative to the non-land grant colleges in the initial decades following the passage of the Morrill Act. I stress again that these differences are all statistically insignificant and should be interpreted with caution.

Facilitating comparisons of different types of institutions over distinct epochs of federal involvement in agricultural research opens the door to many interesting lines of study. Changes that occur in the postwar period are particularly interesting because, while legislation such as the 1946 Research and Marketing Act specifically targeted agricultural research that was largely conducted at land grant colleges, postwar federal involvement in science and research occurred in nearly all sectors, not merely agriculture.<sup>19</sup> The fact that land grant colleges had a long-established history of supporting applied research may have made land grant colleges a particularly attractive destination of federal funding in the postwar era; I leave a deeper exploration of this issue to future work.

## IV Conclusion

In this paper, I provide detailed descriptions of the processes through which states decided where to locate their land grant colleges. Serendipity frequently played a role in determining college location, and I exploit this fact to identify runner-up sites that would have received land grant colleges but for as-good-as-random reasons.

Using these runner-up sites as counterfactuals for locations that receive a land grant college, I show that establishing a land grant college causes more local agricultural innovation, measured both by patents and new crop varieties. While land grant colleges cause an increase in innovation, they cause small and imprecisely estimated improvements in agricultural performance relative to the runner-up counties. These results lend themselves to several interpretations. One interpretation is that innovations developed at land grant colleges diffuse effectively, but it could also be the case that land grant college innovations

<sup>&</sup>lt;sup>19</sup>One may worry that only a few federal institutions dominated postwar federal funding, and that these institutions are missing from my sample. O'Mara (2005), for example, documents how skewed federal funding was across institutions. While MIT and Stanford are not in my sample, Georgia Tech (which would increase its share of federal funding in the 1960s and 1970s) is included as a non-land grant college.

have limited relevance to farmers working within the same state. Additional research is needed to determine how the diffusion process for land grant innovations operates. Kantor and Whalley (2019) provide a promising first step in this direction, focusing on the role of geographic proximity and communications technologies in explaining the diffusion from land grant colleges, but much work remains to be done.

More work is also needed to understand exactly what types of policies led to the success of the land grant program, and which of these policies can be replicated in other contexts or with other types of institutions. In this paper I present suggestive evidence that the Hatch Act and post-World War II federal funding, both of which provided direct federal support for agricultural research, were particularly effective in promoting local invention. Limited variation in the implementation of similar large scale policies makes these types of questions difficult to answer today. While the historical evidence presented in this paper is not conclusive, my hope is that the data and methodology presented here will prove to be of continuing utility in addressing important questions for agricultural innovation policy.

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# Graphs

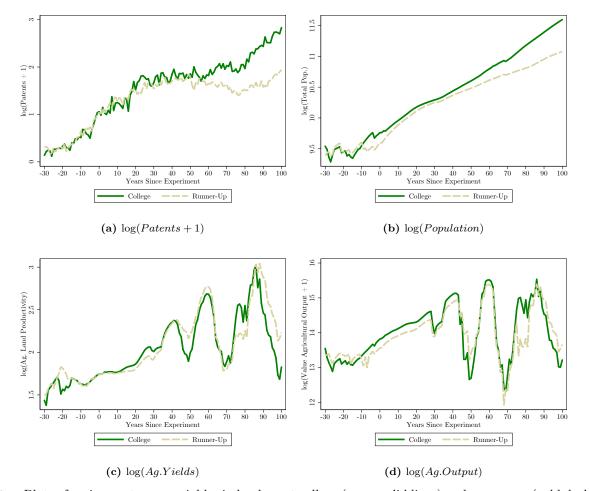


Figure 1: Land Grant College and Runner-Up Counties

*Notes:* Plots of various outcome variables in land grant college (green solid lines) and runner-up (gold dashed lines) counties. The x-axis shows the number of years since the land grant college experiment. The year of the college experiment is normalized to year 0.

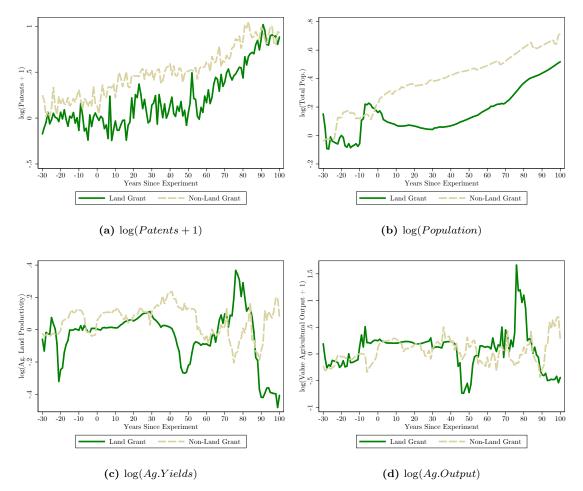


Figure 2: Land Grant College and Runner-Up Counties

*Notes:* Plots of the difference between college and runner-up counties for various outcome variables for land grant colleges (green solid lines) and non-land grant colleges (gold dashed lines). The x-axis shows the number of years since the land grant college experiment. The year of the college experiment is normalized to year 0.

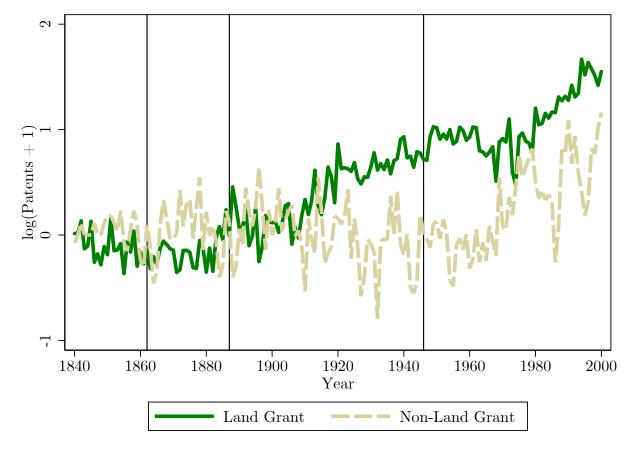


Figure 3: Land Grant College and Runner-Up Counties

Figure 4:  $\log(Patents + 1)$ 

*Notes:* Plot of the difference in logged patenting between college and runner-up counties for land grant colleges (green solid lines) and non-land grant colleges (gold dashed lines) established between 1860 and 1870. The x-axis shows calendar years.

# Tables

	College	County	State	Runner-Up Counties	Year Established	
1	Pennsylvania State University	Centre	Pennsylvania	Blair	1855	
2	University of California Berkeley	Alameda	California	Contra Costa; Napa	1857	
3	Kansas State University	Riley	Kansas	Shawnee	1863	
4	Cornell University	Tompkins	New York	Onondaga; Seneca; Schuyler	1865	
5	University of Maine	Penobscot	Maine	Sagadahoc	1866	
6	University of Wisconsin	Dane	Wisconsin	Fond du Lac	1866	
7	University of Illinois	Champaign	Illinois	Morgan; McLean; Logan	1867	
8	West Virginia University	Monongalia	West Virginia	Greenbrier; Kanawha	1867	
9	Oregon State University	Benton	Oregon	Marion	1868	
10	Purdue University	Tippecanoe	Indiana	Monroe; Hancock; Marion	1869	
11	University of Tennessee	Knox	Tennessee	Rutherford	1869	
12	Louisiana State University	East Baton Rouge	Louisiana	East Feliciana; Bienville	1870	
13	Texas A and M University	Brazos	Texas	Austin; Grimes	1871	
14	University of Arkansas	Washington	Arkansas	Independence	1871	
15	Auburn University	Lee	Alabama	Tuscaloosa; Lauderdale	1872	
16	Virginia Polytechnic Institute	Montgomery	Virginia	Albemarle; Rockbridge	1872	
17	North Dakota State University	Cass	North Dakota	Stutsman; Burleigh	1883	
18	University of Arizona	Pima	Arizona	Pinal	1885	
19	University of Nevada	Washoe	Nevada	Carson City	1885	
20	North Carolina State University	Wake	North Carolina	Lenoir; Mecklenburg	1886	
21	University of Wyoming	Albany	Wyoming	Laramie; Uinta	1886	
22	Utah State University	Cache	Utah	Weber	1888	
23	Clemson University	Pickens	South Carolina	Richland	1889	
24	New Mexico State University	Dona Ana	New Mexico	San Miguel	1889	
25	University of Idaho	Latah	Idaho	Bonneville	1889	
26	University of New Hampshire	Strafford	New Hampshire	Belknap	1891	
27	Washington State University	Whitman	Washington	Yakima	1891	
28	University of Florida	Alachua	Florida	Columbia	1905	
29	University of California Davis	Yolo	California	Contra Costa; Solano	1906	

#### Table 1: List of Land Grant College Experiments

*Notes:* List of land grant college experiments in the sample, along with the winning county and state, the runner-up counties, and the year in which the site selection decision took place.

	Ν	Mean	S.D.	Min	Median	Max
# Runner-Up Counties Distance to College		$1.55 \\ 150.38$	0.69 111.88	$\begin{array}{c} 1.00\\ 30.31 \end{array}$	$1.00 \\ 109.28$	$3.00 \\ 553.35$
Year Established	29	1877.28	13.28	1855.00	1872.00	1906.00

 Table 2: Summary Statistics of Land Grant College Experiments

*Notes:* Number of runner-up counties, average distance from the runner-up counties to the college site, and experiment year for the land grant college experiments in the sample.

#### Table 3: Differences-in-Differences Results Comparing Land Grant College Counties to Runner-Up Counties

	1(D-tt	$l_{-}=(A_{-}, D_{-}t_{-}, t_{-}, t_{-})$	Ener An Deterrin	Norra Mile and Monitotes	1	la (Desa Urban)
	$\log(Patents + 1)$	$\log(\text{Ag. Patents} + 1)$	Frac. Ag. Patents	New wheat variety	log(Iotal Pop.)	log(Frac. Urban)
CollegeCounty * PostCollege	$0.539^{**}$	0.0857	0.00246	0.0168**	0.0966	0.00319
	(0.193)	(0.0624)	(0.0196)	(0.00605)	(0.199)	(0.0304)
PostCollege	0.0970	0.105	0.0228	-0.00711*	0.287	0.0264
	(0.172)	(0.0627)	(0.0147)	(0.00282)	(0.157)	(0.0232)
Num. Counties $\times$ Years	13141	13141	9745	6639	12449	9477
Adj. r-Sqr.	0.721	0.314	0.0461	0.00778	0.799	0.702

# (a) Innovation and Population Outcomes

Standard errors in parentheses

\* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

(b) Agricultural Outcomes

	$\log({\rm Ag.}$ Land Productivity)	$\log(Value Agricultural Output + 1)$	$\log(\text{Value Crops} + 1)$	$\log(\text{Value Livestock Products} + 1)$
CollegeCounty * PostCollege	0.0998	0.156	0.127	-0.0419
	(0.118)	(0.286)	(0.331)	(0.385)
PostCollege	$-0.177^{*}$ (0.0837)	0.314 (0.222)	0.189 (0.280)	$0.628 \\ (0.355)$
Num. Counties × Years	11780	12190	$12190 \\ 0.956$	12190
Adj. r-Sqr.	0.914	0.923		0.938

Standard errors in parentheses

\* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

*Notes:* Differences-in-differences regression results comparing land grant college counties to runner-up counties before and after establishing each college. Panel (a) uses innovation and population outcomes as the dependent variables. Panel (b) uses agricultural yield and output as the dependent variables. All regressions include county and year fixed effects. Standard errors are clustered at the county level.

### Table 4: Triple Differences Results Comparing the Land Grant to Non-Land Grant Colleges

	$\log(\text{Patents} + 1)$	$\log(Ag. Patents + 1)$	Frac. Ag. Patents	New Wheat Variety	$\log({\rm Total~Pop.})$	log(Frac. Urban)
College * Post-College * Land Grant	-0.0934	-0.00639	0.00930	$0.0157^{*}$	-0.385	-0.0616
0	(0.263)	(0.0757)	(0.0257)	(0.00640)	(0.262)	(0.0433)
CollegeCounty * PostCollege	0.634***	$0.0926^{*}$	-0.00842	0.00118	0.487**	0.0649*
S * S	(0.183)	(0.0426)	(0.0170)	(0.00206)	(0.164)	(0.0310)
Post-College * Land Grant	0.209	0.0798	0.0129	-0.000826	0.216	0.0438
	(0.182)	(0.0570)	(0.0172)	(0.00164)	(0.182)	(0.0267)
PostCollege	-0.126	-0.00841	0.00906	-0.00103	0.00980	-0.00970
	(0.107)	(0.0333)	(0.0116)	(0.00168)	(0.0966)	(0.0164)
Num. Counties $\times$ Years	34911	34911	24115	17760	33541	25601
Adj. r-Sqr.	0.724	0.297	0.0527	0.00408	0.803	0.734

#### (a) Innovation and Population Outcomes

Standard errors in parentheses

\* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

(b) Agricultural Outcomes

	$\log({\rm Ag.}$ Land Productivity)	$\log(\text{Value Agricultural Output} + 1)$	$\log(\text{Value Crops} + 1)$	$\log(Value Livestock Products + 1)$
College * Post-College * Land Grant	0.0538	-0.0462	-0.0544	-0.146
	(0.144)	(0.366)	(0.432)	(0.472)
CollegeCounty * PostCollege	0.0337	0.203	0.182	0.123
	(0.0985)	(0.219)	(0.275)	(0.265)
Post-College * Land Grant	-0.177*	-0.0331	-0.0922	0.497
-	(0.0751)	(0.199)	(0.245)	(0.265)
PostCollege	0.108	$0.227^{*}$	0.157	0.0103
-	(0.0555)	(0.0953)	(0.121)	(0.119)
Num. Counties $\times$ Years	32092	33312	33312	33312
Adj. r-Sqr.	0.918	0.926	0.966	0.947

Standard errors in parentheses \* p<0.05, \*\* p<0.01, \*\*\* p<0.001

*Notes:* Triple differences regression results comparing college counties to runner-up counties before and after establishing each college for land grant and non-land grant colleges. Panel (a) uses innovation and population outcomes as the dependent variables. Panel (b) uses agricultural yield and output as the dependent variables. All regressions include county and year fixed effects. Standard errors are clustered at the county level.

 Table 5: Comparing Land Grant College Counties to Runner-Up Counties following Several Pieces of Legislation

	$\log(\text{Patents} + 1)$	$\log(Ag. Patents + 1)$	Frac. Ag. Patents	$\log({\rm Total~Pop.})$	log(Frac. Urban
College * Post-Morrill Act	-0.0165	0.108	0.0643	-0.0151	-0.0202
	(0.255)	(0.152)	(0.0453)	(0.210)	(0.0330)
College * Post-Hatch Act	0.466	0.0238	0.0389	0.112	0.0182
-	(0.340)	(0.0914)	(0.0305)	(0.289)	(0.0420)
College * Post-World War II	0.646	0.179	-0.00594	0.538**	0.0911
-	(0.332)	(0.0914)	(0.0100)	(0.156)	(0.0587)
Num. Counties $\times$ Years	4451	4451	3526	4378	3538
Adj. r-Sqr.	0.747	0.304	0.0582	0.846	0.744

(a) Innovation and Population Outcomes

Standard errors in parentheses

\* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

	$\log({\rm Ag.}$ Land Productivity)	$\log(Value Agricultural Output + 1)$	$\log(\text{Value Crops} + 1)$	$\log(\text{Value Livestock Products} + 1)$
College * Post-Morrill Act	-0.0765	-0.128	-0.107	0.228
0	(0.0810)	(0.302)	(0.264)	(0.423)
College * Post-Hatch Act	-0.0280	-0.0222	-0.0692	-0.161
0	(0.137)	(0.357)	(0.376)	(0.324)
College * Post-World War II	0.0459	0.0971	0.106	0.0909
-	(0.0800)	(0.261)	(0.426)	(0.238)
Num. Counties $\times$ Years	4188	4398	4398	4398
Adj. r-Sqr.	0.951	0.947	0.973	0.950

Standard errors in parentheses \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

*Notes:* Triple differences regression results comparing college counties to runner-up counties before and after several major land grant-related pieces of legislation for the cohort of land grant and non-land grant colleges established between 1860 and 1870. Panel (a) uses innovation and population outcomes as the dependent variables. Panel (b) uses agricultural yield and output as the dependent variables. All regressions include county and year fixed effects. Standard errors are clustered at the county level.

## Table 6: Comparing the Land Grant to Non-Land Grant Colleges following Several Pieces of Legislation

	$\log(\text{Patents} + 1)$	$\log(Ag. Patents + 1)$	Frac. Ag. Patents	$\log({\rm Total~Pop.})$	log(Frac. Urban)
College * Post-Morrill Act * Land Grant	-0.149	0.149	-0.0372	-0.276	0.00831
	(0.347)	(0.146)	(0.0797)	(0.213)	(0.0398)
College * Post-Hatch Act * Land Grant	0.456	0.0250	-0.0696	-0.148	0.0193
	(0.441)	(0.0932)	(0.0759)	(0.317)	(0.0662)
College * Post-World War II * Land Grant	0.365	0.165	-0.0131	0.246	0.0460
~	(0.407)	(0.107)	(0.0524)	(0.218)	(0.0846)
Num. Counties $\times$ Years	7248	7248	5253	7227	5817
Adj. r-Sqr.	0.750	0.289	0.0454	0.868	0.771
Standard errors in parentheses					
* $p < 0.05$ , ** $p < 0.01$ , *** $p < 0.001$					
	(b) Ag	ricultural Outcon	mes		

(a) Innovation and Population Outcomes

	log(Ag. Land Productivity)	$\log(Value Agricultural Output + 1)$	$\log(\text{Value Crops} + 1)$	$\log(Value Livestock Products + 1)$
College * Post-Morrill Act * Land Grant	-0.0598	-0.0179	-0.152	0.179
	(0.162)	(0.481)	(0.398)	(0.692)
College * Post-Hatch Act * Land Grant	-0.0199	0.153	0.126	0.0783
	(0.144)	(0.480)	(0.505)	(0.462)
College * Post-World War II * Land Grant	0.0941	0.302	0.388	0.145
	(0.0953)	(0.344)	(0.679)	(0.289)
Num. Counties × Years	6947	7267	7267	7267
Adj. r-Sqr.	0.956	0.957	0.976	0.956

 $\label{eq:standard} \begin{array}{c} \mbox{Standard errors in parentheses} \\ \mbox{$^*$} p < 0.05, \mbox{$^{**}$} p < 0.01, \mbox{$^{***}$} p < 0.001 \end{array}$ 

*Notes:* Differences-in-differences regression results comparing land grant college counties to runner-up counties before and after several major land grant-related pieces of legislation for the cohort of colleges established before 1870. Panel (a) uses innovation and population outcomes as the dependent variables. Panel (b) uses agricultural yield and output as the dependent variables. All regressions include county and year fixed effects. Standard errors are clustered at the county level.

# A The Non-Land Grant College Sample

Table A1

1 2 3 4 5 6 7 8 9 N 10 11 12 13	University of Mississippi Eastern Michigan University The College of New Jersey University of South Dakota University of Kansas Lincoln College (IL) Southern Illinois University Mercer University Mercer University University of Oregon University of Colorado	Lafayette Washtenaw Mercer Clay Douglas Logan Jackson Bibb Phelps	Mississippi Michigan New Jersey South Dakota Kansas Illinois Illinois	Attala; Monroe; Winston; Harrison; Montgomery; Rankin Jackson Essex; Burlington; Middlesex Yankton; Bon Homme Shawnee Macon; Warrick; Edgar	1841 1849 1855 1862 1863
3 4 5 6 7 8 9 M 10 11 12	The College of New Jersey University of South Dakota University of Kansas Lincoln College (IL) Southern Illinois University Mercer University Jissouri University of Science and Technology University of Oregon	Mercer Clay Douglas Logan Jackson Bibb	New Jersey South Dakota Kansas Illinois Illinois	Essex; Burlington; Middlesex Yankton; Bon Homme Shawnee	1855 1862 1863
4 5 6 7 8 9 M 10 11 12	University of South Dakota University of Kansas Lincoln College (IL) Southern Illinois University Mercer University dissouri University of Science and Technology University of Oregon	Clay Douglas Logan Jackson Bibb	South Dakota Kansas Illinois Illinois	Yankton; Bon Homme Shawnee	1862 1863
5 6 7 8 9 M 10 11 12	University of Kansas Lincoln College (IL) Southern Illinois University Mercer University dissouri University of Science and Technology University of Oregon	Douglas Logan Jackson Bibb	Kansas Illinois Illinois	Shawnee	1863
6 7 8 9 N 10 11 12	Lincoln Čollege (IL) Southern Illinois University Mercer University Jissouri University of Science and Technology University of Oregon	Logan Jackson Bibb	Illinois Illinois		
7 8 9 M 10 11 12	Southern Illinois University Mercer University Jissouri University of Science and Technology University of Oregon	Jackson Bibb	Illinois	Macon; Warrick; Edgar	
8 9 N 10 11 12	Mercer University Jissouri University of Science and Technology University of Oregon	Bibb			1864
9 N 10 11 12	Aissouri University of Science and Technology University of Oregon		<i>a</i> :	Jefferson; Washington; Perry; Clinton; Marion	1869
10 11 12	University of Oregon	Phelps	Georgia	Spalding	1870
10 11 12	University of Oregon		Missouri	Iron	1870
11 12		Lane	Oregon	Linn; Polk; Washington	1872
12		Boulder	Colorado	Fremont	1874
	University of Texas Austin	Travis	Texas	Smith	1881
	University of Texas Medical Branch	Galveston	Texas	Harris	1881
14	University of North Dakota	Grand Forks	North Dakota	Stutsman; Burleigh	1883
15	Arizona State University	Maricopa	Arizona	Pinal	1885
16	Georgia Institute of Technology	Fulton	Georgia	Bibb: Greene: Baldwin: Clarke	1886
17	Kentucky State University	Franklin	Kentucky	Daviess; Christian; Warren; Boyle; Fayette	1886
18	New Mexico Tech	Socorro	New Mexico	San Miguel	1889
19	University of New Mexico	Bernalillo	New Mexico	San Miguel	1889
	abama Agricultural and Mechanical University	Madison	Alabama	Montgomery	1891
21	North Carolina A and T University	Guilford	North Carolina	Forsyth; Durham; New Hanover; Alamance	1892
22	Northern Illinois University	DeKalb	Illinois	Winnebago	1895
23	Western Illinois University	McDonough	Illinois	Hancock; Adams; Mercer; Warren; Schuvler	1899
24	University of Nebraska at Kearney	Buffalo	Nebraska	Valley: Custer	1903
25	Western Michigan University	Kalamazoo	Michigan	Allegan: Barry	1903
26	Georgia Southern College	Bulloch	Georgia	Tattnall; Emanuel	1906
27	East Carolina University	Pitt	North Carolina	Beaufort; Lenoir; Edgecombe	1907
28	Middle Tennessee State University	Rutherford	Tennessee	Montgomery	1909
29	Western State Colorado University	Gunnison	Colorado	Mesa; Garfield	1909
30	Arkansas Tech University	Pope	Arkansas	Franklin; Conway; Sebastian	1910
31	Bowling Green State University	Wood	Ohio	Henry; Van Wert; Sandusky	1910
32	Kent State University	Portage	Ohio	Trumbull	1910
33	Southern Arkansas University	Columbia	Arkansas	Hempstead; Ouachita; Polk	1910
34	Southern Mississippi University	Forrest	Mississippi	Hinds: Jones	1910
35	Texas Christian University	Tarrant	Texas	Dallas	1910
36	Southern Methodist University	Dallas	Texas	Tarrant	1911
37	High Point University	Guilford	North Carolina	Alamance	1921
38	Texas Tech	Lubbock	Texas	Scurry; Nolan	1923
39	Maine Maritime Academy	Hancock	Maine	Sagadahoc	1941
40	US Merchant Marine Academy	Nassau	New York	Bristol	1941
41	US Air Force Academy	El Paso	Colorado	Madison; Walworth	1954

*Notes:* List of non-land grant college experiments in the sample, along with the winning county and state, the runner-up counties, and the year in which the site selection decision took place.

	Ν	Mean	S.D.	Min	Median	Max
# Runner-Up Counties Distance to College Year Established	87	2.12 139.57 1893.51		$1.00 \\ 30.61 \\ 1841.00$	$2.00 \\ 84.77 \\ 1892.00$	6.00 1,413.28 1954.00

Table A2

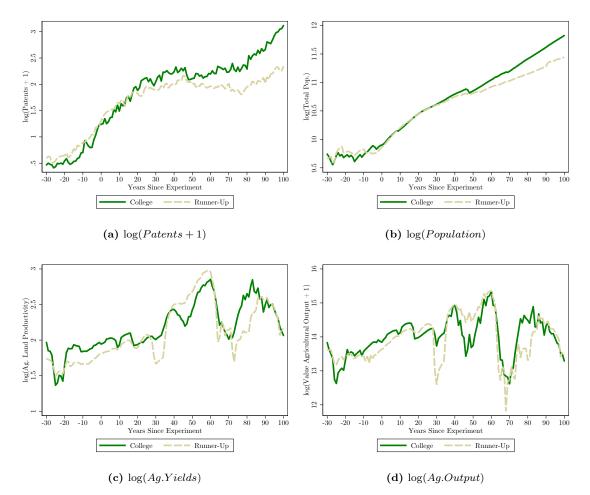
*Notes:* Number of runner-up counties, average distance from the runner-up counties to the college site, and experiment year for the non-land grant college experiments in the sample.

# B Results with Both "High" and "Low" Quality College Site Selection Experiments

In all of the examples described above, I argue that which finalist county receives the college is as good as random assignment. I refer to these cases as "high quality college site selection experiments." Of course, this is not true for all land grant colleges. In many other cases, I am able to identify a set of finalist counties, but I am less confident that the winning county is randomly assigned. I refer to these as "low quality college site selection experiments." To give concrete examples, I am able to locate runner-up counties for Ohio State University, the University of Wisconsin, and the University of Minnesota, but in all of these cases, a review of the historical narrative literature makes clear that these colleges' locations were selected so that the college could be near the state capitol. These same characteristics that drove the site selection decision are likely to be correlated with other outcome variables under study.

Andrews (2019b), using a larger sample that includes both land grant and non-land grant colleges, shows that failing to restrict attention to the high quality site selection experiments overstates the local effect of establishing a new college on local invention. In this paper, because my baseline sample consists of only land grant colleges, results are slightly underpowered when restricting attention to the high quality experiments. In this section, I therefore include both the high and low quality site selection experiments to obtain more precise, although possibly inconsistent, estimates. The results are typically qualitatively similar to those in the body of the paper.





*Notes:* Plots of various outcome variables in land grant college (green solid lines) and runner-up (gold dashed lines) counties. The x-axis shows the number of years since the land grant college experiment. The year of the college experiment is normalized to year 0. All outcome variables are smoothed via local polynomial regression.

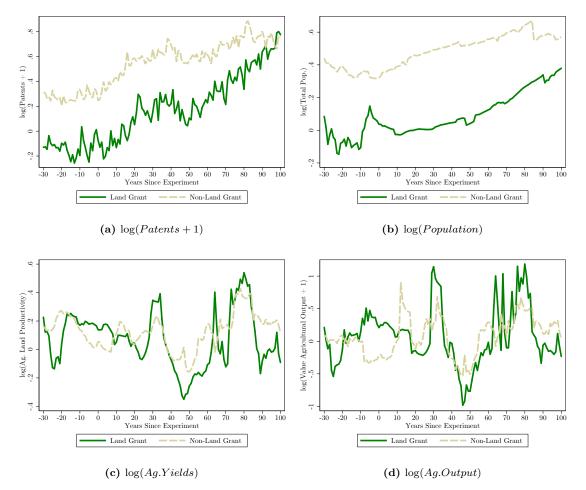


Figure A2: Land Grant College and Runner-Up Counties, Including Low Quality Experiments

*Notes:* Plots of the difference between college and runner-up counties for various outcome variables for land grant colleges (green solid lines) and non-land grant colleges (gold dashed lines). The x-axis shows the number of years since the land grant college experiment. The year of the college experiment is normalized to year 0. All outcome variables are smoothed via local polynomial regression.

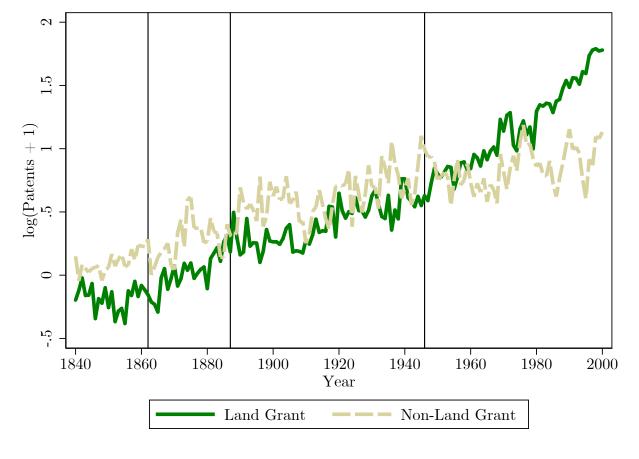


Figure A3: Land Grant College and Runner-Up Counties, Including Low Quality Experiments

Figure A4:  $\log(Patents + 1)$ 

*Notes:* Plot of the difference in logged patenting between college and runner-up counties for land grant colleges (green solid lines) and non-land grant colleges (gold dashed lines) established between 1860 and 1870. The x-axis shows calendar years. The outcome variable is smoothed via local polynomial regression.

	College	County	State	Runner-Up Counties	Year Established
1	University of Minnesota	Ramsev	Minnesota	Hennepin	1851
2	Michigan State University	Ingham	Michigan	Clinton; St. Clair; Newaygo; Ontonagon; Eaton; Montcalm	1855
3	Pennsylvania State University	Centre	Pennsylvania	Franklin; Perry; Allegheny; Blair; Huntingdon; Erie	1855
4	University of California Berkeley	Alameda	California	Contra Costa; Santa Clara; Napa	1857
5	University of Maryland	Prince George's	Maryland	Montgomery	1858
6	Kansas State University	Riley	Kansas	Leavenworth; Shawnee	1863
7	University of Massachusetts Amherst	Hampshire	Massachusetts	Hampden; Middlesex	1864
3	Cornell University	Tompkins	New York	Schuyler; Onondaga; Seneca	1865
)	Pennsylvania State University	Centre	Pennsylvania	Philadelphia; Union; Crawford; Allegheny; Adams	1865
0	University of Kentucky	Fayette	Kentucky	Mercer	1865
1	University of Vermont	Chittenden	Vermont	Addison; Washington	1865
2	University of Maine	Penobscot	Maine	Sagadahoc	1866
3	University of Wisconsin	Dane	Wisconsin	Fond du Lac	1866
4	University of Illinois	Champaign	Illinois	DuPage; McLean; Morgan; Logan; Cook	1867
5	West Virginia University	Monongalia	West Virginia	Kanawha; Barbour; Jackson; Brooke; Ritchie; Roane; Ohio; Doddridge; Lewis; Mason; Taylor; Marshall;	1867
				Greenbrier	
6	Oregon State University	Benton	Oregon	Multnomah; Marion	1868
7	University of Minnesota	Ramsey	Minnesota	Hennepin; McLeod	1868
8	Purdue University	Tippecanoe	Indiana	Marion; Hancock; Monroe	1869
9	University of Tennessee	Knox	Tennessee	Rutherford	1869
)	Louisiana State University	East Baton Rouge	Louisiana	East Feliciana; Rapides; Bienville	1870
1	Ohio State University	Franklin	Ohio	Athens; Hamilton; Butler	1870
2	University of Missouri	Boone	Missouri	Greene: Jackson	1870
3	Texas A and M University	Brazos	Texas	Grimes; Austin; Limestone; Hays; Travis; Bexar; McLennan	1871
4	University of Arkansas	Washington	Arkansas	Independence	1871
5	Auburn University	Lee	Alabama	Talladega; Tuscaloosa; Lauderdale	1872
6	Virginia Polytechnic Institute	Montgomery	Virginia	Fredericksburg City; Rockbridge; Chesterfield; Washington; Prince Edward; Albemarle; Hanover; Roanoke; Shenandoah	1872
7	Colorado State University	Larimer	Colorado	Weld	1874
8		Oktibbeha		Clay; Lauderdale	
) )	Mississippi State University		Mississippi		1878
	South Dakota State University	Brookings	South Dakota	Minnehaha	1881
)	North Dakota State University	Cass	North Dakota	Burleigh; Stutsman	1883
L	University of Arizona	Pima	Arizona	Yuma; Pinal	1885
2	University of Nevada	Washoe	Nevada	Carson City	1885
3	North Carolina State University	Wake	North Carolina	Lenoir; Mecklenburg	1886
1	University of Wyoming	Albany	Wyoming	Uinta; Laramie	1886
5	Utah State University	Cache	Utah	Utah; Weber	1888
3	Clemson University	Pickens	South Carolina	Richland	1889
7	New Mexico State University	Dona Ana	New Mexico	San Miguel	1889
3	University of Idaho	Latah	Idaho	Bonneville; Nez Perce	1889
)	Oklahoma State University	Payne	Oklahoma	Oklahoma; Canadian	1890
)	University of New Hampshire	Strafford	New Hampshire	Belknap; Grafton	1891
1	Washington State University	Whitman	Washington	Yakima	1891
2	Montana State University	Gallatin	Montana	Cascade	1893
3	University of Connecticutt	Tolland	Connecticut	New Haven	1893
4	University of Rhode Island	Washington	Rhode Island	Providence	1894
5	University of California San Diego	San Diego	California	Los Angeles	1905
6	University of Florida	Alachua	Florida	Pinellas; Leon; Polk; Suwannee; Walton; Marion; Osceola; Nassau; Duval; Columbia	1905
7	University of California Davis	Yolo	California	Stanislaus; Butte; San Joaquin; Monterey; Contra Costa; Santa Cruz; Fresno; Merced; Santa Clara; Solano; Sonoma; Glenn; Alameda	1906
8	University of Hawaii	Honolulu	Hawaii	Maui; Hawaii	1907
9	University of Alaska Fairbanks	Fairbanks North Star	Alaska	Valdez-Cordova Census Area; Kenai Peninsula; Kodiak Island; Sitka; Yukon-Koyukuk Census Area	1917
0	University of California Irvine	Orange	California	Los Angeles	1960
	University of California Santa Cruz	Santa Cruz	California	Santa Clara	1961

Table A3: List of Land Grant College Experiments, Including Low Quality Experiments

*Notes:* List of land grant college experiments in the sample, along with the winning county and state, the runner-up counties, and the year in which the site selection decision took place.

Table A4: Summary Statistics of Land Grant College Experiments, Including Low Quality Experiments

	Ν	Mean	S.D.	Min	Median	Max
# Runner-Up Counties	53	2.85	2.86	1.00	2.00	13.00
Distance to College	146	160.90	141.22	22.70	122.55	$1,\!036.50$
Year Established	53	1880.08	22.24	1851.00	1872.00	1961.00

*Notes:* Number of runner-up counties, average distance from the runner-up counties to the college site, and experiment year for the land grant college experiments in the sample.

 Table A5:
 Differences-in-Differences Results Comparing Land Grant College Counties to Runner-Up Counties, Including Low Quality Experiments

(a)	) Innovation	and	Population	Outcomes
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	$\log(\text{Patents} + 1)$	$\log(Ag. Patents + 1)$	Frac. Ag. Patents	New Wheat Variety	$\log({\rm Total~Pop.})$	$\log(Frac. Urban)$
CollegeCounty * PostCollege	$0.527^{**}$ (0.183)	0.0846 (0.0683)	-0.00460 (0.0114)	$\begin{array}{c} 0.0157^{***} \\ (0.00432) \end{array}$	0.0233 (0.169)	0.0288 (0.0203)
PostCollege	$0.205^{*}$ (0.0961)	$0.126^{**}$ (0.0400)	$\begin{array}{c} 0.0120\\ (0.00871) \end{array}$	-0.00187 (0.00141)	$0.520^{***}$ (0.0843)	$0.0406^{**}$ (0.0135)
Num. Counties $\times$ Years Adj. r-Sqr.	33560 0.785	33560 0.487	24709 0.0527	17178 0.00872	31430 0.843	23903 0.777

Standard errors in parentheses

\* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

(b) Agricultural Outcomes

	log(Ag. Land Productivity)	$\log(Value Agricultural Output + 1)$	$\log(\text{Value Crops} + 1)$	$\log(\text{Value Livestock Products} + 1)$
CollegeCounty * PostCollege	-0.0330	0.0445	0.00622	-0.161
	(0.100)	(0.216)	(0.268)	(0.267)
PostCollege	0.0962	$0.467^{***}$	$0.637^{***}$	0.730***
	(0.0547)	(0.123)	(0.190)	(0.187)
Num. Counties × Years	27818	28808	28808	28808
Adj. r-Sqr.	0.906	0.903	0.947	0.933

Standard errors in parentheses

\* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

*Notes:* Differences-in-differences regression results comparing land grant college counties to runner-up counties before and after establishing each college. Panel (a) uses innovation and population outcomes as the dependent variables. Panel (b) uses agricultural yield and output as the dependent variables. All regressions include county and year fixed effects. Standard errors are clustered at the county level.

Table A6: Triple Differences Results Comparing the Land Grant to Non-Land Grant Colleges, Including Low Quality Experiments

	$\log(\text{Patents} + 1)$	$\log(Ag. Patents + 1)$	Frac. Ag. Patents	New Wheat Variety	$\log({\rm Total~Pop.})$	log(Frac. Urban
College * Post-College * Land Grant	-0.0648	-0.0149	0.000614	$0.0147^{**}$	-0.352	-0.0223
	(0.267)	(0.102)	(0.0152)	(0.00452)	(0.230)	(0.0273)
CollegeCounty * PostCollege	$0.588^{***}$	$0.0977^{*}$	-0.00584	0.00101	$0.380^{**}$	$0.0515^{**}$
	(0.144)	(0.0491)	(0.00827)	(0.00129)	(0.118)	(0.0166)
Post-College * Land Grant	$0.264^{*}$	$0.100^{*}$	0.00810	0.0000740	$0.329^{**}$	$0.0324^{*}$
	(0.121)	(0.0438)	(0.00802)	(0.000952)	(0.102)	(0.0142)
PostCollege	-0.0469	0.0144	0.00430	-0.000391	0.0576	0.00176
	(0.0614)	(0.0198)	(0.00449)	(0.000710)	(0.0517)	(0.00819)
Num. Counties × Years	121745	121745	82945	62076	113133	85563
Adj. r-Sqr.	0.784	0.467	0.0537	0.00881	0.848	0.780

(a) Innovation and Population Outcomes

Standard errors in parentheses \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

(	(b)	Agricultur	al O	utcomes
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	$\log({\rm Ag.}$ Land Productivity)	$\log(\text{Value Agricultural Output} + 1)$	$\log(\text{Value Crops} + 1)$	$\log(\text{Value Livestock Products} + 1)$
College * Post-College * Land Grant	0.0229	0.379	0.337	0.205
	(0.127)	(0.275)	(0.348)	(0.324)
CollegeCounty * PostCollege	-0.0564	-0.338*	-0.333	-0.363*
	(0.0657)	(0.154)	(0.186)	(0.172)
Post-College * Land Grant	0.00906	-0.117	-0.0667	0.229
-	(0.0527)	(0.138)	(0.187)	(0.156)
PostCollege	0.117***	0.468***	0.413***	$0.364^{***}$
-	(0.0272)	(0.0812)	(0.0912)	(0.0923)
Num. Counties $\times$ Years	104525	108738	108738	108738
Adj. r-Sqr.	0.912	0.872	0.939	0.922

Standard errors in parentheses  $^{\ast}$  p<0.05,  $^{\ast\ast}$  p<0.01,  $^{\ast\ast\ast}$  p<0.001

Notes: Triple differences regression results comparing college counties to runner-up counties before and after establishing each college for land grant and non-land grant colleges. Panel (a) uses innovation and population outcomes as the dependent variables. Panel (b) uses agricultural yield and output as the dependent variables. All regressions include county and year fixed effects. Standard errors are clustered at the county level.

**Table A7:** Comparing Land Grant College Counties to Runner-Up Counties following Several Pieces of Legislation, Including Low Quality Experiments

	$\log(\text{Patents} + 1)$	$\log(Ag. Patents + 1)$	Frac. Ag. Patents	$\log({\rm Total~Pop.})$	$\log(Frac. Urban)$
College * Post-Morrill Act	0.316	0.158	$0.0624^{*}$	-0.0796	0.0238
	(0.212)	(0.122)	(0.0295)	(0.131)	(0.0221)
College * Post-Hatch Act	$0.616^{*}$ (0.307)	$\begin{array}{c} 0.113\\ (0.125) \end{array}$	$\begin{array}{c} 0.0192\\ (0.0188) \end{array}$	$\begin{array}{c} 0.0160\\ (0.205) \end{array}$	$\begin{array}{c} 0.0477\\ (0.0285) \end{array}$
College * Post-World War II	$0.788^{***}$	0.0894	-0.00530	$0.556^{***}$	$0.0811^{*}$
	(0.196)	(0.0654)	(0.00706)	(0.101)	(0.0364)
Num. Counties × Years	10802	$10802 \\ 0.546$	8284	10629	8591
Adj. r-Sqr.	0.838		0.0678	0.898	0.835

(a) Innovation and Population Outcomes

Standard errors in parentheses

\* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

	$\log({\rm Ag.}$ Land Productivity)	$\log(Value Agricultural Output + 1)$	$\log(\text{Value Crops} + 1)$	$\log(\text{Value Livestock Products} + 1)$
College * Post-Morrill Act	-0.0406	0.00465	-0.0640	0.0674
	(0.0526)	(0.182)	(0.173)	(0.223)
College * Post-Hatch Act	-0.0185	0.0523	0.0172	-0.0567
-	(0.0844)	(0.227)	(0.240)	(0.232)
College * Post-World War II	0.101	0.312	0.523	0.257
-	(0.0557)	(0.170)	(0.283)	(0.236)
Num. Counties $\times$ Years	9242	9692	9692	9692
Adj. r-Sqr.	0.943	0.958	0.974	0.965

Standard errors in parentheses \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

*Notes:* Triple differences regression results comparing college counties to runner-up counties before and after several major land grant-related pieces of legislation for the cohort of land grant and non-land grant colleges established between 1860 and 1870. Panel (a) uses innovation and population outcomes as the dependent variables. Panel (b) uses agricultural yield and output as the dependent variables. All regressions include county and year fixed effects. Standard errors are clustered at the county level.

Table A8: Comparing the Land Grant to Non-Land Grant Colleges following Several Pieces of Legislation, Including Low Quality Experiments

	$\log(\text{Patents} + 1)$	$\log(Ag. Patents + 1)$	Frac. Ag. Patents	$\log({\rm Total~Pop.})$	log(Frac. Urban)
College * Post-Morrill Act * Land Grant	$ \begin{array}{c} 0.154 \\ (0.286) \end{array} $	$ \begin{array}{c} 0.109 \\ (0.152) \end{array} $	$ \begin{array}{c} 0.0329 \\ (0.0419) \end{array} $	-0.121 (0.276)	$\begin{array}{c} 0.0155\\ (0.0398) \end{array}$
College * Post-Hatch Act * Land Grant	$ \begin{array}{c} 0.142 \\ (0.468) \end{array} $	$ \begin{array}{c} 0.0725 \\ (0.142) \end{array} $	-0.00782 (0.0387)	-0.312 (0.299)	-0.00278 (0.0581)
College * Post-World War II * Land Grant	$\begin{array}{c} 0.547 \\ (0.302) \end{array}$	0.0215 (0.124)	-0.00815 (0.0189)	$ \begin{array}{c} 0.292 \\ (0.194) \end{array} $	0.0208 (0.0575)
Num. Counties × Years Adj. r-Sqr.	19637 0.813	19637 0.482	14552 0.0545	$19444 \\ 0.874$	15659 0.801

(a) Innovation and Population Outcomes

Standard errors in parentheses \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

(	$\mathbf{b}$	) Agricultural	Outcomes
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	$\log(Ag. Land Productivity)$	$\log(Value Agricultural Output + 1)$	$\log(\text{Value Crops} + 1)$	$\log(\text{Value Livestock Products} + 1)$
College * Post-Morrill Act * Land Grant	0.0172	0.136	0.101	0.225
	(0.105)	(0.335)	(0.308)	(0.405)
College * Post-Hatch Act * Land Grant	-0.0788	0.0163	0.0526	-0.0948
	(0.101)	(0.352)	(0.380)	(0.400)
College * Post-World War II * Land Grant	0.0468	0.325	0.340	0.189
	(0.0804)	(0.236)	(0.392)	(0.339)
Num. Counties × Years	17455	18235	18235	18235
Adj. r-Sqr.	0.948	0.954	0.971	0.962

Standard errors in parentheses \* p < 0.05, \*\* p < 0.01, \*\*\* p < 0.001

Notes: Triple differences regression results comparing college counties to runner-up counties before and after several major land grant-related pieces of legislation for the cohort of land grant and non-land grant colleges established between 1860 and 1870. Panel (a) uses innovation and population outcomes as the dependent variables. Panel (b) uses agricultural yield and output as the dependent variables. All regressions include county and year fixed effects. Standard errors are clustered at the county level.