

This PDF is a selection from a published volume from the National Bureau of Economic Research

Volume Title: Innovation Policy and the Economy, Volume 16

Volume Author/Editor: Josh Lerner and Scott Stern, editors

Volume Publisher: University of Chicago Press

Volume ISBNs: 978-0-226-39185-4 (cloth); 978-0-226-26842-2 (paper)

ISSN: 0889-3365

Volume URL: <http://www.nber.org/books/lern15-1>

Conference Date: April 14, 2015

Publication Date: March 2016

Chapter Title: Financing Entrepreneurial Experimentation

Chapter Author(s): Ramana Nanda, Matthew Rhodes-Kropf

Chapter URL: <http://www.nber.org/chapters/c13585>

Chapter pages in book: (p. 1 – 23)

Financing Entrepreneurial Experimentation

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Executive Summary

The fundamental uncertainty of new technologies at their earliest stages implies that it is virtually impossible to know the true potential of a venture without learning about its viability through a sequence of investments over time. We show how this process of experimentation can be particularly valuable in the context of entrepreneurship because most new ventures fail completely, and only a few become extremely successful. We also shed light on important costs to this process of experimentation and demonstrate how these can fundamentally alter both the rate and direction of start-up innovation across industries, regions, and periods of time.

I. Introduction

When it was founded in 1999, Google was, in many ways, a long-shot investment. Its founders were students, it was entering a space with many established competitors, and it had no clear business model. In fact, more than one venture capitalist had turned down the opportunity to invest in Google at the time. One such firm was Bessemer Ventures, whose partner David Cowan, on being asked to meet with the two Google founders working in the garage, is believed to have quipped, “Students? A new search engine? . . . How can I get out of this house without going anywhere near your garage?”

Not everyone is as candid as about great deals they passed on as Bessemer Ventures, who have been so successful that they can playfully mock at their “antiportfolio” of investments.¹ Nevertheless, the

example of Google and of Bessemer Ventures frames a key challenge for policymakers engaged in entrepreneurship: although entrepreneurship is widely acknowledged as being central to economic growth, the commercialization of the most promising ideas is not guaranteed and depends critically on the ability of entrepreneurs to raise start-up capital. The fundamental uncertainty of new technologies at their earliest stages implies that it is virtually impossible for financiers to know the true potential of a new venture. Often, the only way to understand its potential is to learn about its viability through a sequence of investments over time. Investors, therefore, play the role of gatekeepers as they decide whether to make an initial investment to learn about the viability of a radical new idea, how to interpret intermediate results, and whether to continue or abandon their investment. Costs or constraints to this experimentation can not only impede entrepreneurship, but also fundamentally alter the trajectory of innovation in the economy by shaping which industries, regions, and time periods see the most radical innovations.

In this paper, we synthesize recent research on the role of finance in entrepreneurial experimentation. Our focus is on the financing of start-ups that commercialize new technologies. These start-ups form a small share of new firms each year but are central to the process of creative destruction through their role in creating new industries (such as automobiles, semiconductors, biotechnology, or the Internet) and the introduction of disruptive innovations in existing industries.² For example, only about 1,000 of the 500,000 new start-ups each year in the United States receive a first round of venture capital (VC) funding, but VC-backed firms account for about half of US initial public offerings (IPOs) each year. The process of experimentation across multiple rounds of financing is particularly valuable for such ventures because most fail completely, and only a few, such as Google, become extremely successful (Hall and Woodward 2010).

Experimentation allows investors to learn about a venture's potential over time. Importantly, the ability to abandon investments at an intermediate point, before committing the full amount of capital, allows investors to finance an initial exploration into an idea that would not have been funded in an all-or-nothing bet. This is also good for entrepreneurs in that it allows more ideas to get an initial round of funding but also implies that many projects are shut down early when intermediate information about their prospects is poor. Viewed from the perspective of experimentation, failure is not necessarily bad if the best projects are

being selected and advanced. In fact, a large number of failed start-ups might even be an indication that investors are willing to finance extremely novel, radical technologies. Nevertheless, a few thousand individuals working in a few hundred venture capital firms are largely responsible for choosing and advancing the most radical innovations in the US economy, and it is easy to see how financing frictions may lead investors to systematically overlook, or inefficiently shut down, some extremely promising ventures.³ Our paper provides a framework for understanding this process of experimentation and the sources of financing frictions. This naturally sets up the ways in which policies toward the financing of experimentation might help alleviate financing constraints for start-ups engaged in innovation.

The rest of the paper is structured as follows. In section II, we develop a simple framework that compares an all-or-nothing investment with one where the investor can experiment and abandon the investment at an intermediate stage to provide an intuition for the key results. Section III examines how the falling cost of an early experiment impacts the type of entrepreneurs who are backed and sectors that see the most innovation. We show that investors naturally gravitate to sectors where the cost of experimentation is lower, independent of the areas where there is the greatest need for innovation or even where the supply of innovative ideas are greatest. In section IV, we consider how the ebbs and flows of capital interact with the financing of experimentation. We show how, even when the initial experiment goes well, shocks to the availability of capital can impact the ability of a firm to finance its next stage. The fluxes in capital and investors' beliefs about the availability of capital at the next round of funding can have important implications for whether investors are willing to finance an initial experiment at a given moment in time. For example, hot financial markets can amplify and even drive innovation in the real economy, as these are instances in which investors are most likely to finance an initial exploration into a novel, new technology. Section V examines frictions associated with abandoning investments when intermediate information is negative. Investors may want to build a reputation as being "entrepreneur friendly," may face organizational resistance because investors have pet projects, or may want to set a policy for being "failure tolerant." These factors have a bearing on what projects investors may start, and, hence, organizational and even institutional factors can drive the extent to which radical innovations are funded in certain firms or certain regions. Section VI concludes.

II. Why Is Experimentation Important?

Start-ups engaged in innovation face fundamental uncertainty associated with their prospects. A good example of the difficulty in determining how well a new venture will do comes from Kerr, Nanda, and Rhodes-Kropf (2014), who study internal data from a single large and successful US venture capital firm. They look at ratings the partners at this firm gave each deal at the time of first investment and study how this score relates to the ultimate outcome of the same start-ups. They find that the correlation between initial scores and ultimate performance of start-ups was 0.1, showing how even successful professional investors have a hard time distinguishing among the most promising start-ups at the earliest stages of investment. Using similar data from an angel investment group, Kerr, Lerner, and Schoar (2014) find the correlation among the interest levels assigned to funded deals, and their ultimate success was less than 0.1. More generally, the fact that the majority of venture capital investments fail (nearly 60% of this VC's investments returned less than the money invested) is itself indicative of the difficulty in predicting which firms will be successful and which will fail.

In this environment of extreme uncertainty, experimentation allows investors and entrepreneurs to pursue projects that are not feasible in an all-or-nothing bet. A number of papers on venture capital have demonstrated that financiers of innovative firms want to stage their investments and learn more about the firm's potential before investing further in order to preserve the real option to terminate their investment (see Gompers 1995; Cornelli and Yosha 2003; Bergemann and Hege 2005; Fluck, Garrison, and Myers 2007; Bergemann, Hege, and Peng 2011). In fact, it is standard for venture capitalists to negotiate control rights that allow the investors to fire management and/or abandon the project (see Gompers and Lerner 2004; Sahlman 1990; Hellmann 1998). Even among venture backed firms that are "successful," Hellmann and Puri (2002) and Kaplan, Sensoy, and Stromberg (2009) show that many end up with chief executive officers (CEOs) who are different from the founders. To help demonstrate the key idea, we set up a simple model that we then use as a framework for the remainder of the paper.

Consider a start-up that requires \$11 million to commercialize, will be worth \$0 with 99% probability, and will be worth \$1 billion (V) with 1% probability. This project will not be pursued as its expected value is negative ($-\$1M$), that is, $\$11M > 0.01 \times \$1B$. But what if the entrepreneurs can conduct an experiment that will reveal that the project either

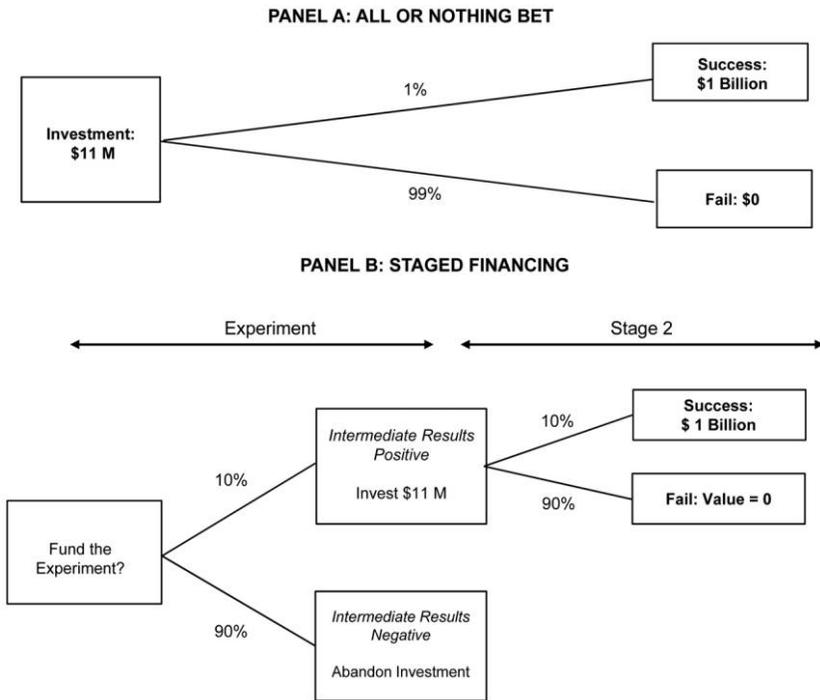


Fig. 1 Investor’s decision tree; Panel A, All-or-nothing set; Panel B, Staged financing

has a 10% chance of working or a 0% chance of working? Furthermore, assume this experiment will reveal the more promising news with a 10% probability. Thus, the unconditional probability of success, 1%, is the same whether the entrepreneurs conduct the experiment. The decision tree of the investor is shown in figure 1.

The question facing the investor is whether it is worthwhile to finance the initial experiment. Intuition might suggest that because running the experiment increases the amount the investor has to pay, the experiment is not worth pursuing. However, the value in the experiment arises because it may prevent the investor from spending \$11 million at all.

The experiment can thus be thought of as an investment that pays off \$89 million with 10% probability and pays off \$0 with 90% probability (because the investor will not invest the \$11 million if the results of the experiment are not promising). In our example, the probability that initial information is positive is 10% so that the expected value of

the experiment is $10\% \times \$89 \text{ million} = \8.9 million . Thus, as long as the experiment costs less than \$8.9 million, it should be run.

We see from this that even though the original investment of \$11 million was not a good idea, an investment of up to \$8.9 million followed by an investment of \$11 million if the experiment is successful is a good idea—it is positive expected value. Spending an additional \$8.9 million to learn about the viability of the project is more valuable than simply directly spending \$11 million. This is the power of experimentation.⁴ The value of experimentation stems from two sources. The first is the cost of the experiment. Intuitively, it is easy to see that experiments that are not expensive to run are more likely to be valuable. The second driver of the value of experimentation is the amount of information that the experiment generates. More discriminating experiments generate more information and, hence, make it easier for an investor to decide whether to abandon their investment or continue financing the next stage. In an extreme, an experiment might demonstrate nothing. That is, the probability of earning \$1 billion is the same no matter the experiment's outcome. Alternatively, the experiment might provide a great deal of information. In this case, the value of the start-up conditional on intermediate success would be much larger than the value of the start-up conditional on failure. We can think, therefore, of the difference in the value of the start-up when the experiment works and when it fails as the amount or quality of the information revealed by the experiment. This difference is larger if the experiment reveals more about what might happen in the future. Overall, we see that experimentation is very valuable in situations when relatively small dollars invested can reveal information that results either in a valuable project going forward or preventing a mistaken investment.

This simple example can be used to demonstrate the ideas that underlie recent work on entrepreneurial experimentation and finance and reveal the relevant policy implications. Given the need to experiment as a backdrop, we focus on three aspects of the financing of experimentation and the policies they imply. We will start with implications surrounding the costs of experimentation. Then we will consider how experimentation interacts with volatile financial markets and the risk a project will not be able to find financing in the future even if the intermediate information is positive. Finally, we will examine the benefits and costs surrounding investor tolerance toward early experimental failure when intermediate information is negative.

III. The Falling Costs of Experimentation and the Change in the Financing of Entrepreneurship

The preceding model makes the importance of the costs of experimentation very clear. If an early experiment can be run cheaply and reveal enough information, then a start-up can be financed that otherwise could not. For example, technologies such as the Internet, open source software, cloud computing, and so on have reduced the costs associated with starting a new company. This shift has led to new ways to think about entrepreneurship, such as the Lean Start-Up methodology advocated by Steve Blank and popularized by Eric Ries (2011). The crux of Lean Start-Up methodology is to identify and develop a minimal viable product (MVP). This experimental product seeks to validate as many assumptions as possible about the viability of the final product before expending enormous effort and financial resources. The followers of this methodology frequently discuss how to make their experiments more cost effective, in large part so that they do not need to raise as much money to pursue their ideas. As shown in the appendix, a falling cost of experimentation is particularly valuable for start-ups that are “long-shot bets.” These are start-ups with low chances of initial success but where an investor can learn a significant amount from an initial experiment.

The last two decades have seen dramatically lower costs associated with starting new firms, particularly in industries that have benefited from the emergence of the Internet, open source software, and cloud computing. Industry observers suggest that initial experiments to learn about the viability of an idea in these sectors would have cost \$5 million a decade ago but can be conducted for under \$50,000 today. For example, Mark Andreessen, a prominent VC investor, notes the following (Macmillan 2014):

In the 90s, if you wanted to build an Internet company, you needed to buy Sun servers, Cisco networking gear, Oracle databases, and EMC storage systems . . . and those companies would charge you a ton of money even just to get up and running. The new start-ups today, they don't buy any of that stuff . . . They're paying somewhere between 100x and 1000x [less] per unit of compute, per unit of storage, per unit of networking.

Andreessen also notes that the rise of services such as Amazon's Elastic Compute Cloud (EC2) have transformed many infrastructure costs

from up-front capital expenditures to subscription services that can scale with a company as it grows. Each of these features has made it significantly cheaper to finance an initial exploration into the viability of a new idea. However, not all industries have been equally affected by the technologies that have led to a fall in the cost of experimentation. In particular, the advent of Amazon's EC2 services lowered the cost of starting businesses in certain technology segments, such as computer software and Internet business. However, biotech and medical device firms were logically less impacted by cloud computing.

Ewens, Nanda, and Rhodes-Kropf (2015) use this idea and compare new firms funded in the 2006–2010 period to those funded in the 2002–2005 period across different industries. Consistent with the predictions of the model, they find investors are more likely to back unproven founding teams in the postperiod when the start-up is in an industry segment that benefited from Amazon's EC2 services. In these sectors, VCs backed younger founders and fewer serial entrepreneurs—these are start-ups that are likely to have a lower chance of success but where the investor can now learn a lot about the venture's "traction" with consumers without a large up-front investment. These results suggest that the falling cost of experimentation has helped to democratize entry, particularly among young, unproven founding teams, and has allowed for greater experimentation in certain sectors of the economy.

Cheaper experimentation also allows more "audacious" and costly projects to be completed. Going back to the example in Section II, we saw that an \$8.9 million experiment followed by an \$11 million investment had a positive expected value, but, if the required investment in the second stage was any more than \$11 million, then the project would not be started. If the cost of the initial experiment dropped to say \$5.5 million, this allows a second-stage investment that can cost as much as \$45 million. Thus, a relatively small drop in the cost of the initial experiment ($8.9 - 5.5 = 3.4$) allows a relatively large increase in the cost of the project ($45 - 11 = 34$).

An interesting example of this is the recent surge in the start-ups looking to commercialize nuclear energy technologies. Recent advances have lowered the costs associated with simulating the inside of a nuclear reactor to learn about the viability of a potential new nuclear technology. This, in turn, makes it possible to finance an initial exploration of radical new ideas in nuclear start-ups, despite the extremely large financial commitments required to build a nuclear reactor (e.g., it takes up to \$4 billion to build a test reactor). In fact, Bill Gates, who made an

investment to enable an initial exploration into the viability of nuclear start-up TerraPower, specifically points to advances in supercomputing as the reason behind a resurgence in start-ups engaged in nuclear energy innovations in the last few years.

The pace of technological progress, therefore, has a feedback effect on new innovations. Advances in supercomputers or cloud computing affect the cost of experimentation in completely different sectors like nuclear energy and consumer Internet and make viable projects that could not have been started in the past. This helps sustain and potentially increase high rates of technological progress.

However, to the extent that risk capital is in short supply, the relative fall in the cost of experimentation can have important consequences for the composition of innovation that is financed by the private sector. The majority of capital in professionally managed VC firms comes from endowments, pension funds, and sovereign wealth funds. These institutions tend to allocate capital to VC investors based on metrics that are often unrelated to investment opportunities (Samila and Sorenson 2011). Capital available to take experimental risks and fund new innovations is, therefore, limited, particularly in the short run. Thus, investors need to choose which, among many potential profitable ideas, they want to fund. A fall in the cost of experimentation in some areas will increase the value of investing in those areas relative to others. Capital will then flow from areas with more costly experiments to those with less costly experiments. This will slow the innovation in the areas with less capital and possibly increase the shift in capital to the area with ever cheaper experiments. This idea may provide an explanation for the relative dearth of capital in some areas of our economy such as biotech and greentech, where technological advancement seems so important, while technologies related to mobile apps and social web seem to find abundant capital.

The greater proportion of start-ups being financed by less expensive experiments also leads to changes in the type of financier that fund new ventures. When ventures require millions and even tens of millions of dollars to start, they typically need to be backed by investors with large pools of capital. When the costs of experimentation plummet, there are a larger number of less expensive experiments that need to be run. This fall in the cost of experimentation should mean that investors with much smaller pools of capital can find viable investment opportunities. The last decade has seen a dramatic rise in angel networks, super-angel funds, accelerators, and incubators as well as crowd funding. Further-

more, a new style of investing has risen that is colloquially referred to as “spray and pray” in which investors take a very large number of small bets with limited due diligence and hope that just one or two of these experiments turn out to be extremely successful. Each of these different types of investors and investing styles is the natural consequence of the dramatic fall in the costs of starting a new high-technology firm. In an economy with a plethora of very small start-up experiments that need to be run, investors naturally arise to support them. These “financial innovations” help to maximize the impact of the technological shocks to the cost of experimentation.

To summarize this section, we emphasize three points related to the cost of experimentation. First, differences across industries in the costs of experimentation and the ability to learn from experimentation have a bearing on the degree of experimentation and radical innovation. For example, the very long time frames and costs associated with learning about a new way to produce clean energy or different approaches to curing cancer create a dearth of experimentation, despite intense societal interest (Fernandez, Stein, and Lo 2012; Fagnan et al. 2013).

Second, the pace of technological progress has a feedback effect on new innovations. As technological advances such as supercomputers or cloud computing diffuse, they have an effect on the cost of experimentation. The advances make viable projects that had a negative expected value in the past. However, the falling cost of experimentation will also pull financiers toward the sectors where the returns from experimentation are greatest. Sectors where experiments are expensive or not as discriminating in the early stages of a venture are less attractive to investors and less likely to receive attention from financiers, independent of their importance for society or the amount of ideas that are available to be commercialized.

Third, financial markets will naturally respond to the fall in the costs of experimentation. New, smaller investors and even individuals can more readily participate in a market with low-cost experiments. Note, however, that this market will be rife with failure. Many will quickly conclude that this is because more junk is being funded by these smaller, unsophisticated investors. However, more experimental projects should be expected to fail at a higher rate. Thus, failure rates alone will not reveal whether investors are making more investments or just investing in more radical projects. Instead, we must wait to see the extent to which new radical innovations that change how we live emerge from this cacophony of experimentation. From the perspective of inves-

tors, it is important to note that most investors in start-up ventures will lose their investments entirely, while only a few will back start-ups that end up becoming big hits. This is even more likely to be true when the falling cost of experiments make long-shot bets viable for a first financing. The profile of returns from such investments looks very similar to a lottery, suggesting that transparency into the likely outcomes of investments will be helpful for the larger set of individuals getting access to equity investments in private ventures through reforms, such as the Jumpstart Our Business Start-Ups (JOBS) Act, that aim to provide unaccredited individuals access to such investments.

IV. Financing Risk

Having examined how the direct cost of experimentation can impact the composition of entrepreneurship and innovation, we turn next to challenges associated with the act of staged financing. We first look at how staging investments can impose a challenge even when intermediate information from the experiment is positive.

Financing available for start-ups engaged in innovation is notoriously volatile (Gompers and Lerner 2004; Kaplan and Schoar 2005; Gompers et al. 2008). Entrepreneurs and VC investors constantly worry about these fluxes in capital and refer to them as financing risk: the risk that the survival of an otherwise healthy start-up might be threatened by a negative shock to the supply of capital in its sector when it is looking for the next round of funding and, hence, derail its progress.⁵ This worry seems rational given the ebbs and flows of capital that have occurred within different venture sectors at different times.

Nanda and Rhodes-Kropf (2014) explicitly model the response to financing risk by VC investors and provide a theoretical framework for why investors' response impacts the most novel technologies in the economy. They show that investors can respond to financing risk by providing firms more up-front funding, hence making start-ups less vulnerable to the future state of the capital markets. The investor response can effectively eliminate financing risk, but it also comes at a cost: providing firms greater up-front funding reduces investors' ability to abandon their investment in start-ups if intermediate information on its prospects is poor. In fact, the value of the lost real option can be high enough that it makes the investment unviable. They show how this trade-off between wanting to protect firms from financing risk and wanting to preserve the option to abandon the investment is most sa-

lient for firms engaged in radical innovations. Their model, therefore, predicts that the start-ups most susceptible to financing risk are the ones commercializing radical innovations. These are the ventures that are most likely to be funded when financing risk is low and most likely to be constrained when financing risk is high.

The insight from Nanda and Rhodes-Kropf (2014) can be seen in the context of our model by noting that financing risk reduces the probability that a firm will receive the next round of funding and, hence, is equivalent to a less informative experiment. That is, it reduces the value of experimentation. Hence, the types of start-ups that are funded when financing risk is high are safer, less novel ones. This fits the intuition that good, solid firms are funded when capital is not freely available. The results also suggest, however, that investors are more willing to experiment in boom times so that these are times when more novel, experimental start-ups are financed. Start-ups funded in boom times should be more likely to fail (when investors exercise their abandonment options) but also likely to have bigger successes. Many take the fact that failure rates among venture backed companies are higher during boom times as evidence of lower quality investments, driven by a fall in investor discipline. Nanda and Rhodes-Kropf (2014) note, however, that times of greater experimentation would also be associated with increased failure rates. What distinguishes novel start-ups from worse investments is that the few that succeeded are more likely to be transformational.

Figure 1 from Nanda and Rhodes-Kropf (2013; here reproduced as figure 2) provides intuition for the idea. The image on the right of figure 2 shows the standard expectation of what occurs during a boom—the distribution of expected investment payoffs essentially “shifts” left (from the dashed line to the solid line), resulting in more failures and lower expected payoffs. The image on the left of figure 2 depicts the alternative in which more experimental projects are completed in hot markets. As can be seen, the failure rate also increases in this instance, but extreme success also become more likely. While the expected value of investments in hot markets may be lower, higher, or the same, what should differ is that the outcomes will be more in the tails of the distribution—higher failure rates and more extreme successes.

Nanda and Rhodes-Kropf (2013) examine start-ups whose initial investment from VCs occurred between 1984 and 2004 and study how the financing landscape when the start-up was initially funded related to its ultimate outcome. They find, consistent with conventional wisdom,

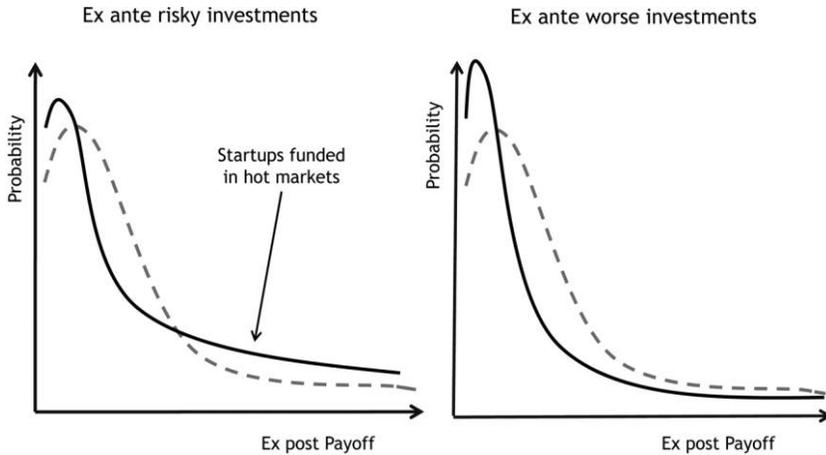


Fig. 2. Distinguishing risky investments from worse investments

Note: The figure depicts the ex post distribution of outcomes for investments that are riskier versus worse ex ante.

that start-ups funded in hot markets were more likely to fail. However, conditional on an IPO, firms financed in more active times had higher valuations when they went public, controlling for the level of the stock market on the day of their IPO. Among firms that had an IPO, those funded in hot markets also filed more patents, and their patents were more highly cited. This suggests that firms funded in hot markets were more risky, novel investments that were more likely to fail but, conditional on success, were more innovative.

Nanda and Rhodes-Kropf (2013) find that this difference does not stem purely from the types of investors who are active in hot or cold markets; the same investors, including the most experienced investors, change their investments toward novel technologies at times when financing risk is low. Furthermore, the authors show that this change is not just driven by a response to the arrival of new technologies. Looking at the aspect of hot markets that are exogenous to the arrival of new technologies, they find that increases in the availability of capital play a causal role in funding novel technologies, consistent with the notion that investors are more willing to experiment with an initial funding of such firms at times when financing risk is low. This is a different way to think about investment cycles in VC as it shows that cycles in the financial markets can amplify and even drive innovation in the real economy.

Research on financing risk for start-ups has also focused on how investors and start-ups can overcome the challenges associated with boom and bust cycles in the availability of finance. Incumbent firms that acquire promising start-ups can play an important role in reducing financing risk. Vibrant competition among incumbents for the underlying technology of start-ups can allow start-ups to be acquired by incumbents if there are shocks to the supply of capital, without it being a fire sale. This, in turn, makes it attractive for VC investors to fund an initial exploration into start-ups, knowing that, if intermediate information is positive, there will be a way to finance the technology even if there is a shock to the supply of capital. Furthermore, a vibrant market for ideas, where the start-up is able to license or sell their technology in the event that it is doing well, is critical to reducing financing risk (Gans, Hsu, and Stern 2002). From a policy perspective, it also seems important to distinguish between bubbles in asset prices and bubbles of activity around the introduction of new technologies (Janeway 2012). Anecdotally, financial market activity has been linked to revolutionary new technologies but is usually seen as a response to, rather than a driver of, radical new technologies. This work suggests that, in fact, financial market activity can lead to more innovation, making it important not to diffuse bubbles of activity in technology investing. This work suggests that some extremely novel but capital intensive technologies may, in fact, need hot financial markets to get through the initial period of diffusion because, otherwise, the financing risk for them is too extreme.

V. Failure Tolerance

Having discussed constraints to experimentation when intermediate information is positive, we now turn to costs and constraints related to experimentation that arise when intermediate information is negative.

From an investor's perspective, the benefit of running an experiment stems from an ability to abandon the investment if intermediate information is poor. However, this means that entrepreneurs may find themselves rapidly out of work when the start-up is shut down. Many entrepreneurs do not like this scenario and look for investors willing to allow them a second go if intermediate information is negative or even look for investors who are willing to fund the project more fully up front. In fact, in an extreme, entrepreneurs may not be willing to take an investment from investors who have a reputation for exercis-

ing their abandonment options. A number of empirical papers consider the impact on innovation of policies that create a tolerance for failure to motivate agents to engage in experimentation (Burkart, Gromb, and Panunzi 1997; Acharya and Subramanian 2009; Manso 2011; Ferreira, Manso, and Silva 2011; Aghion, Van Reenen, and Zingales 2009; Tian and Wang 2014).

Nanda and Rhodes-Kropf (2015) note that investors and policy-makers cannot set an optimal failure tolerance policy on a project-by-project basis. Instead, there are many reasons why a single policy will be fixed in advance and apply to all projects they choose to pursue. For example, any investor in innovation may desire to foster a reputation of being entrepreneurial friendly.⁶ They may do so by committing not to shut down projects quickly. Alternatively, a company culture or level of bureaucracy will apply to all projects. Or, for example, a government looking to stimulate innovation may pass laws making it harder to fire employees. These levels of “failure tolerance” will apply to all employees, regardless of the project. Put differently, a principal often has an innovation strategy that is set *ex ante*—one that is a blanket policy that covers all projects in the principal’s portfolio. This preset policy, culture, or bureaucracy may then affect what projects the principal chooses to pursue. These policies, however, can have unintended consequences by changing the types of start-ups investors are willing to back in the first place. That is, investors who commit not to shut down a project when intermediate information is negative will be more likely to back start-up projects where there is less variance in the expected value following the initial experiment. That is, investors who are more failure tolerant will be less likely to back more novel, experimental projects.

More generally, this work implies that formal and informal institutions in an economy can play an important role in the level of innovation through their role in promoting the amount of experimentation that investors undertake. First, certain financial intermediaries are, by design, limited in the amount of experimentation they can engage in. Banks, for example, do not share proportionately in the benefits when a start-up does extremely well but do suffer the losses. They are, therefore, much less likely to invest in start-ups where the outcomes might vary significantly. Indeed, Black and Gilson (1998) argue that bank-oriented economies are less likely to encourage start-ups engaged in innovation. In a similar vein, regulations surrounding the amount of money that can be committed by pension funds to asset classes such as

VC can have important implications for the amount of capital available to support the financing of experimentation (Kortum and Lerner 2000).

Second, policies that are aimed at motivating experimentation by entrepreneurs can limit the degree to which investors are willing to finance this experimentation. For example, lenient bankruptcy laws may encourage entrepreneurs to take on bolder experiments, but, at the same time, make investors less willing to fund the experimentation because their return if things go badly is reduced (Guler 2007a, 2007b; Nanda and Rhodes-Kropf 2015; Cerqueiro et al. 2013). On a similar note, employment protection laws might encourage employees in large companies to engage in more experimentation but can, at the same time, limit the attractiveness for VC investors, who need to hire and fire employees to effectively engage in experimentation (Bozkaya and Kerr 2014).

Finally, cultural institutions can have important interactions with the formal institutional environment and with the organizational strategies of investors. Cultures where there is a high stigma of failure are ones where entrepreneurs are less likely to want financing from investors with a reputation for shutting down projects. This can lead investors to pick more failure tolerant strategies and, in doing so, only finance the less experimental start-ups in the economy.

VI. Conclusion

Entrepreneurship plays a central role in economic growth, but start-ups need to access finance to succeed. Much prior research on the financing of start-ups has focused on frictions that prevent capital from reaching the ex ante, most-promising start-ups. Recent research in entrepreneurial finance complements this work by focusing on another possible source of financing frictions: the fundamental uncertainty facing high-tech start-ups in their earliest stages, where neither the entrepreneur nor the investor knows about the true potential of the venture without investing to learn about the viability of the idea. In this context of extreme uncertainty, multistage financing allows investors to learn about a venture's potential over time, without committing the full amount up front. These real options can be particularly valuable in the context of entrepreneurship because most new ventures fail completely, and only a few go on to become extremely successful.

This paper has shown how constraints to staged financing reduce the value of these real options and, hence, influence the degree to which

investors can effectively experiment. First, we have shown how differences in the costs of experimentation across sectors can strongly influence the start-ups that profit-seeking investors choose to fund, irrespective of their importance to society. Some projects, where the costs of experimentation are too high to be borne by profit-seeking investors but where the returns to society are high are, therefore, better off undertaken in setting such as academia or the government. Indeed, even when the cost of experimentation falls, the relative pace of falling costs across sectors can disproportionately lead private capital into sectors where the returns from experimentation are higher.

Second, we have also shown how the process of staged financing can itself impose certain costs to financiers funding experimentation. Formal regulations and informal cultural institutions that make it harder to abandon investments when intermediate information is bad can lead investors to only finance start-ups where the value of abandonment options is low. These are start-ups with safer, less novel innovations with the implication that regions where it is harder to engage in experimentation are likely to see fewer start-ups engaged in innovation.

Finally, potential shocks to the availability of capital when the firm raises its next round of funding can reduce the value of staged financing. The firms for whom staging is most beneficial are the most novel start-ups in the economy, which is why start-ups engaged in innovation are most vulnerable to the state of the financial markets. Indeed, we have shown that cycles in the financial markets can amplify and drive innovation in the real economy. In fact, some extremely novel but capital intensive technologies may, in fact, need hot financial markets to get through the initial period of diffusion because, otherwise, the financing risk for them is too extreme.

Overall, these insights also suggest that there are potential costs in trying to prevent failure of start-up ventures. Failure is a natural part of the experimental process, and, in fact, extreme failure and extreme success may be two sides of the same coin. This fact is particularly important to understand in the context of recent regulation allowing crowd funding and the external environment that has seen a dramatic fall in the cost of early experiments. Our framework highlights that start-ups that become viable investments when the cost of experimentation falls are likely to be more long-shot bets. While democratizing access to private equity investment is important, policymakers should note that the investments made by crowds of investors are going to be more likely to fail—precisely because these are the marginal long-shot

bets that have become viable investments with the falling cost of experimentation. It seems important that crowds of individuals making angel investments in early stage start-ups are given the information that helps them understand their odds of success and the implications it has for their investment portfolios.

Appendix

In this section, we provide a more formal description of the framework outlined in the text. Consider the following investment: a start-up requires $\$X$ to commercialize its technology that may or may not work. With a probability p , it will be successful and worth V , while with probability $1 - p$, it will be worth nothing. The expected value of the project is $pV - X$. Thus, this project will not be financed if $X > pV$.

Instead, imagine that the entrepreneur can conduct an experiment before fully funding the start-up. This might entail the building of a prototype, a market validation, or an FDA regulated phase I trial of a new drug. The likelihood that the experiment generates positive intermediate information is p_E , while the likelihood of intermediate informa-

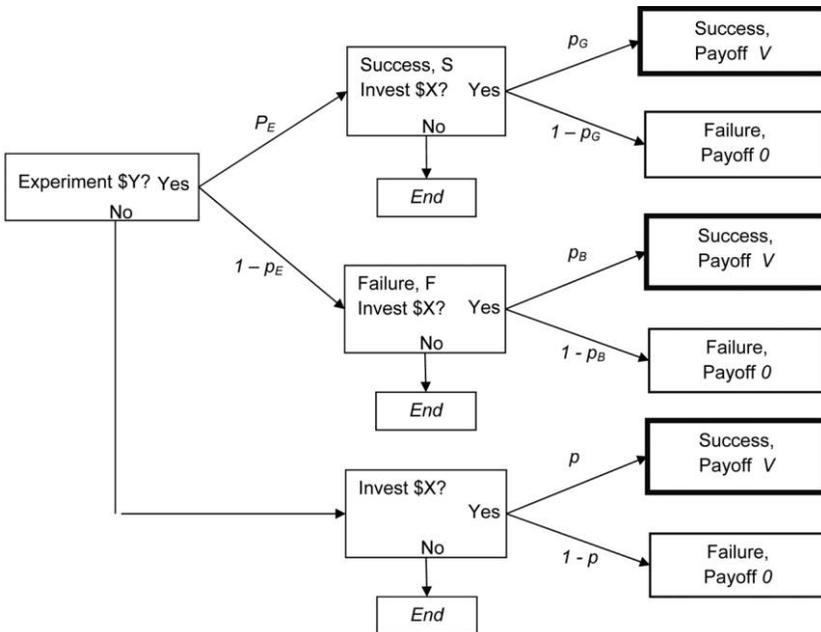


Fig. 3. Formal Description of Investor’s decision tree

tion being negative is $(1 - p_E)$. If results from the experiment look promising (the Good outcome), the chance of ultimate success is p_G , while, if the results from the experiment are not promising (the Bad outcome), the chance of success is p_B . The experiment costs $\$Y$ to run. To be equivalent to the project when no experiment is run, $p_G \times p_E + p_B \times (1 - p_E) = p$, that is, the probability of success is the same whether the experiment is run. Thus, the experiment reveals information about the quality of the project. The experiment is valuable anytime that:

$$p \times V - X < p_E \times (p_G \times V - X) + (1 - p_E) \text{Max}[p_B \times V - X, 0] - Y, \quad (1)$$

that is, when the expected value without the experiment is less than the expected value with the experiment. When is this true? This cannot hold, for example, for any project that has a positive expected value even after the experiment fails. In this case, $\text{Max}[p_B \times V - X, 0] = p_B \times V - X$. Because $p_G \times p_E + p_B \times (1 - p_E) = p$, we see that $p_E \times (p_G \times V - X) + (1 - p_E)(p_B \times V - X) = p \times V - X$, and running the experiment really is just a waste of resources. This is because it changes no decision as the investor invests $\$X$ no matter what the experiment reveals. However, if $p_B \times V - X < 0$, then the investor would like to avoid investing when the true probability of success is p_B . The investor would, therefore, be willing to pay to learn whether the probability is p_G or p_B . How much the investor is willing to pay depends on how much the investor learns from the experiment.

In an extreme, an experiment might demonstrate nothing, that is, $V \times p_G = V \times p_B$. That is, the probability of earning V is the same no matter the experiment's outcome. Alternatively, the experiment might provide a great deal of information. In this case, $V \times p_G$ would be much larger than $V \times p_B$. We can think, therefore, of $V \times p_G - V \times p_B$ as the amount or quality of the information revealed by the experiment. $V \times p_G - V \times p_B$ is larger if the experiment revealed more about what might happen in the future.⁷ Note that the experiment is not more or less important if the project is riskier—a riskier project might be one with a larger V and smaller probabilities of success, p_G and p_B , but the information revealed by the experiment, $V \times p_G - V \times p_B$, could be the same. Thus, a project with valuable experiment and the risk of the project are related but not the same. Overall, we see that experimentation is very valuable in situations when relatively small dollars invested can reveal information that results either in a valuable project going forward or preventing a mistaken investment.

We can use equation (1) to see what lowering the cost of experimenta-

tion allows from the perspective of investors. An experiment is valuable if the expected payoff from the experiment is both greater than zero and greater than the expected payoff without the experiment:

$$p \times V - X < p_E \times (p_G \times V - X) - Y > 0 \quad (2)$$

Thus, if Y falls, then some projects that would not have been done (projects such that $p \times V - X < 0$ and $p_E \times (p_G \times V - X) - Y < 0$) can now be run. These are projects with small probabilities of success (p) but where the value of the abandonment option is high ($V \times p_G - V \times p_B$ is large). Put differently, a lower cost of experimentation is particularly valuable for start-ups with low chances of success but where an investor can learn a significant amount from an initial experiment.

This framework can also be used to understand the costs and constraints to staged financing. The insight from Nanda and Rhodes-Kropf (2014), that financing risk leads to less innovative start-ups being funded, can be seen in the context of our model by noting that financing risk reduces the probability that a firm will receive the next round of funding and, hence, is equivalent, making the first stage of the experiment less informative. That is, it reduces the value of experimentation. Hence, the types of start-ups that are funded when financing risk is high are safer, less novel ones.

Including a cost of early failure for the entrepreneur if intermediate information is negative reduces the value of experimentation for investors, even though they do not directly pay the failure costs. This is because the financier and entrepreneur must negotiate over any surplus generated by the project. The loss from early failure lowers the entrepreneur's expected payoff. If the total expected value of the project does not generate enough to cover the costs borne by both the entrepreneur and investor, then the entrepreneur and investor will not be able to find a deal that will induce them to both participate. The deals where they do agree will be ones that will tend to be less innovative so that by committing to be failure tolerant, investors will shift the projects they fund away from the most innovative projects in the economy.

Endnotes

We draw extensively on the examples used in William Kerr, Ramana Nanda and Matthew Rhodes-Kropf (2014) and Ramana Nanda (2015) throughout this chapter. We thank Josh Lerner, Scott Stern, Navid Bazzazian, and participants at the 2015 NBER Innovation Policy and Economy Conference for helpful comments. All errors are our own. For

acknowledgments, sources of research support, and disclosure of the authors' material financial relationships, if any, please see <http://www.nber.org/chapters/c13585.ack>.

1. See <http://www.bvp.com/portfolio/antiportfolio>.

2. This does not diminish the contribution of other start-ups to productivity growth in the economy. For example, the vast majority of start-ups do not commercialize new technologies, but a substantial share of productivity growth across the economy is shown to arise from the birth of more productive firms and the closure of unproductive firms rather than just through existing firms becoming more productive. Such firms (over 80% of which are in construction, retail and wholesale trade and services) rely principally on their savings, personal loans, or commercial credit to fund their operations and growth. Banks are the principal financiers for such ventures and are not the focus of this paper.

3. For example, the National Venture Capital Association reports that there were 462 active VC firms in the United States in 2010 (Kerr, Nanda, and Rhodes-Kropf 2014).

4. We emphasize that the value of experimentation is not driven by the specific numbers chosen in this example. The appendix provides a formal model to show this.

5. Large firms who finance with debt and face a similar risk referred to as "rollover risk" when trying to issue new bonds to replace maturing bonds (Acharya, Gale, and Yorulmazer 2011; He and Xiong 2012a, 2012b).

6. For example, the manifesto of the VC firm the Founders Fund (investors in Facebook) reads "companies can be mismanaged, not just by their founders, but by VCs who kick out or overly control founders in an attempt to impose 'adult supervision.' VCs boot roughly half of company founders from the CEO position within three years of investment. **Founders Fund has never removed a single founder**" (bold emphasis added; <http://www.foundersfund.com/the-future>).

7. Note that we can think of p_C and p_B as posterior probabilities with a prior of p . Thus, one special case are martingale beliefs with prior expected probability p and updating follows Bayes Rule. In this case, projects with weaker priors would have more valuable experiments.

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