

NBER WORKING PAPER SERIES

TRADERS, COPS, AND ROBBERS

James E. Anderson
Oriana Bandiera

Working Paper 9572
<http://www.nber.org/papers/w9572>

NATIONAL BUREAU OF ECONOMIC RESEARCH
1050 Massachusetts Avenue
Cambridge, MA 02138
March 2003

An earlier version was presented to the Peace Science Society meetings, Atlanta, GA, Jan. 2002. We are indebted to Hong-bin Cai, Herschel Grossman, Evi Pappa, Steve Redding and seminar participants at Brown University, LSE, UCSD, Claremont, UC-Santa Cruz, and the University of British Columbia for helpful comments. The views expressed herein are those of the authors and not necessarily those of the National Bureau of Economic Research.

©2003 by James E. Anderson and Oriana Bandiera. All rights reserved. Short sections of text not to exceed two paragraphs, may be quoted without explicit permission provided that full credit including ©notice, is given to the source.

Traders, Cops and Robbers
James E. Anderson and Oriana Bandiera
NBER Working Paper No. 9572
March 2003
JEL No. F1, K42

ABSTRACT

Why does illegal trade often flourish without formal enforcement, but sometimes fail? Why do illegal trade-reducing policies often fail? Why do States often appear to tolerate illegal trade? A model of trade with cops and robbers provides answers. 'Safety in numbers' is a key element: the equilibrium probability of successful shipments is increasing in trade volume. Even without conventional fixed costs, safety in numbers implies scale economies which can explain the absence or robustness of trade subject to predation. Spilling over between markets, safety in numbers implies that illegal trade can foster legal trade and State revenue.

James E. Anderson
Department of Economics
Boston College
Chestnut Hill, MA 02467
and NBER
james.anderson.1@bc.edu

Oriana Bandiera
Department of Economics
London School of Economics
Houghton Street
London WC2A 2AE
UK
o.bandiera@lse.ac.uk

Trade in illegal goods poses a number of puzzles to economic analysis. First, State policies to reduce illegal trade often seem to fail or even to perversely increase it. Current expenditure for anti-drugs policies is about \$40bn in the US alone and yet in the last two decades drug availability has remained unchanged and prices have been falling steadily.¹ Can attacks on illegal trade actually be perverse under some circumstances? The problem is highly significant since the trade in illegal drugs accounts for about 8% of total world trade value, more than, for instance, motor vehicles or textiles.²

Second, why do capable States tolerate illegal trade which apparently reduces tax revenue? The US and most other OECD countries are hostile to illegal trade, but some rich and many more poor States tolerate it. Many States are ambivalent in their cooperation with the US war on drugs, while local governments even in developed countries differ widely in their tolerance of drugs, prostitution and unlicensed gambling. The informal sector as a whole, which includes the production of all goods and services hidden from tax authorities, accounts for at least 30% of GDP in most developing countries and for an average 15% of GDP in OECD economies.³ The British government famously tolerated massive smuggling in the American colonies prior to 1763, ‘benign neglect’.

¹For data on anti-drug policy expenditure see *The Economist*, September 2, 2000 and *The White House* 2002. For estimates of production and trade volume see United Nations Office for Drug Control and Crime Prevention, *Global Illicit Drug Trends*, various issues. Abt Associates, 2001 provide price estimates suggesting that, for instance, the retail price of cocaine in the US fell from \$420 per pure gram to \$180 per pure gram between 1981 and 1999.

²Annual revenues were estimated at \$400bn. See United Nations Office for Drug Control and Crime Prevention (1998).

³See Schneider and Enste (2000).

Third, why does predation eliminate trade in some situations, while impeding but not eliminating other trade? Intuition suggests that in the absence of fixed costs there should always be some trade along with some predation. Yet home delivery of pizza, a lawful trade, is unavailable in some American urban neighborhoods (Raspberry, 2002) while the recent film *Traffic* depicts illegal trade thriving despite predation. Can a simple economic model of predator/prey relations explain both outcomes?

Our paper provides an explanation of the puzzles in a formal economic model of trade, predation and enforcement. Predation is understood here as both theft and extortion. Enforcement is offered by private (possibly illegal) and governmental firms. The illegal drugs market provides motivation, but the model applies very widely to trade subject to predation, and to the interaction of State and private enforcement in this setting. Trade subject to predation is rich with externalities which can: (1) cause perverse responses of the volume of illegal trade to State policies; (2) explain why non-corrupt States might rationally tolerate informal trade, or even actively collude with a private monopoly enforcer; and (3) explain the vigor of markets under predation in some cases and their collapse in other cases.

Traders in our model purchase a good from a low price location and ship it at increasing cost to the consumers' high price location. Shipments are preyed on by predators drawn from the same labor pool as the traders, hence at increasing opportunity cost.⁴ Resistance to predation via "self-enforcement" arises as traders attempt to elude predators in anonymous

⁴See Dixit (2001) for an analysis of the case in which the contracting parties (buyers and sellers in this context) can cheat on one another.

hide and seek interaction. Additionally, a specialized monopoly enforcer may charge a fee in return for frustrating a portion of encounters between predator and prey. The trade in illegal drugs, for instance, is protected and regulated by various organized crime groups such as the Mafia and the Colombian Cartels which have the monopoly over enforcement in a given area.⁵

Equilibrium trade can be either insecure or secure in the model. Moreover, trade may be eliminated by potential predation despite gains net of trade costs. In contrast, casual intuition about the predator/prey relationship suggests that at least a little bit of trade and predation would always emerge.

A key property of the model is safety in numbers: the equilibrium probability of successful trade is rising in the volume of trade despite the increase in the return to predation induced by the rise in prey. We argue that safety in numbers is quite a general feature of predator/prey models of anonymous interaction and increasing opportunity cost. Safety in numbers is a source of scale economies independent of fixed cost, and of complementarity between markets, both properties being consequential for other properties of equilibrium.

We show that, in this framework, State raids on illegal trade or attacks on the monopolistic enforcer need not succeed in reducing illegal trade and might perversely increase it. Raids will fail if the official raiders simply

⁵Scholars and practitioners do agree that mafias and similar groups act as “governments” in the underworld enforcing agreements and punishing violators. Mafia members can of course be directly involved in trade as well. See, for instance Anderson (1995), Falcone (1991), Firestone (1997) and Gambetta (1994).

crowd out private predators who exit into trading. Eliminating the monopolistic enforcer has ambiguous effects on trade volume since the volume of trade under self enforcement might actually be higher. The comparison depends on the balance of three forces. On the one hand, the exercise of monopoly power shrinks the volume of trade compared to self-enforcement. On the other hand, the monopoly internalizes the safety in numbers externality and might have a superior enforcement technology, both increasing trade. Attacks on the monopolistic enforcer will actually increase trade when the former effect prevails.⁶ Finally, we show that State attacks on the gross margin upstream and/or downstream — policies such as crop eradication and negative advertising — are always effective.

Tolerance of illegal trade is rational for a revenue-maximizing State enforcer in the formal market when demand is complementary with volume in the illegal market. Safety in numbers spills over between markets, implying that an exogenous increase in the volume of either legal or illegal trade makes all shipments more secure. Intuitively, as illegal (legal) trade increases more agents are devoted to trade and less to predation which makes legal (illegal) trade more secure also. In contrast, increasing trade costs link the two markets with a negative pecuniary externality. Complementarity in demand arises as safety in numbers dominates increasing trade costs: a rise in illegal trade then increases the willingness to pay for

⁶That removing the enforcement monopoly could increase the production and trade of illegal goods has been argued informally by Buchanan (1988 [1973]) and Schelling (1988 [1967]). Other than that, most economic analysis on drug policy has focussed on the welfare effect of liberalization (see, e.g. Niskanen 1992) rather than on alternative trade reducing policies.

another unit of State enforced trade. Demand complementarity is associated with strategic complementarity: a rise in illegal trade will increase the State's best response level of trade. With complementarities, policies which reduce illegal trade also tend to reduce legal trade and State revenues. Complementarities thus imply that the State might rationally tolerate illegal trade. Moreover, a non-corrupt State (i.e., one not operated in the interest of the private enforcer) rationally should collude with the private enforcer to increase trade and revenues in both markets.

Complementarities obtain in our model when the State's enforcement technology is weak. With strong enforcement, in contrast, safety in numbers is less important because the shipment success rate depends mostly on enforcement. Economic development is naturally associated with improvements in the enforcement technology, implying that development at some stage induces a shift in the correlation between the growth of formal and informal trade from positive to negative. Moreover, highly developed, high capability States have less incentive to tolerate Mafias, informal sectors and the trade in illegal goods.

Our analysis of the interaction between legal and illegal trade parallels the works of Grossman (1995) and Marcouiller and Young (1995), who model the interaction between legal and illegal/informal production. Grossman (1995) considers the case of two agencies, the Mafia and the State, selling enforcement services which are essential for illegal and legal production, respectively. As in our case, markets are linked because producers can operate in either. In his case, however, enforcement services are always

substitutes since the price of both goods are exogenously fixed and do not depend on the resources dedicated to either type of production. In our model, in contrast, the price received by the traders, which is equal to the consumers' willingness to pay times the probability of successful shipment, depends on the volume of both types of trade. Marcouiller and Young (1995) endogenize prices and, like us, argue that there are circumstances in which a revenue-maximizing State optimally tolerates the informal sector. In their case an increase in production in the informal sector reduces production in the formal sector thus increasing the relative price of the goods produced there, which, for given elasticity values, increases the value of production and hence State revenues. Our result has a similar flavor yet follows from a different mechanism: an increase in illegal trade makes legal trade safer through the multimarket version of safety in numbers. This increases legal traders' willingness to pay for State enforcement and hence State revenues under given conditions.⁷

The remainder of the paper is organized as follows. Section 1 sets out the model and analyses the illegal trade equilibrium under both self enforcement and Mafia enforcement. Section 2 analyzes State policy to reduce illegal trade. Section 3 analyzes the link between legal and illegal trade and draws implications for the State's stance towards illegal trade. Section 4 concludes.

⁷The paper also contributes to the larger literature that looks at private, profit-maximizing enforcement institutions. Grossman and Noh (1994), Grossman (2002), Moselle and Polak (2001) and Olson (1993) analyze enforcement of property rights. Anderson and Young (2001) and Dixit (2001) study the enforcement of contracts.

1 Trade with Private Cops and Robbers

The basic theme of safety in numbers and its sometimes surprising consequences emerge in a model of a single market subject to predation and the possible protection of a specialized enforcer. We set out the elements of the model in subsection 1.1. Then in subsection 1.2 we solve the model for the rational expectations equilibrium success rate at a given volume of trade, based on the objective interaction of predator and prey and the clearance of the labor market. The equilibrium quantity at a given wage rate is analyzed in subsection 1.3. Either probability-taking self enforcers or monopoly enforcers who internalize safety in numbers at a given wage rate determine the conditional quantity. The simultaneous goods and labor market equilibrium of the model and its properties are analyzed in subsection 1.4.

1.1 Elements of the Model

Trade from low cost country (region) 1 to high price country (region) 2 comes at increasing cost. For simplicity we fix buyers' willingness to pay in country 2 at b , we assume that any quantity of the good can be purchased at price $c < b$ in country 1,⁸ and we assume that the good requires no further processing and that traders are not directly involved in production.⁹ The

⁸The latter assumption is realistic for the trade in illegal drugs because coca and opium plants are generally cultivated by many small farmers with no market power. At the production stage the industry is therefore perfectly competitive.

⁹If we look at drugs trade as a motivating example, opium seeds and coca leaves actually need to be processed to yield heroin and cocaine. Processing typically takes place in the producing country as it considerably reduces volume. Traders are often involved in the

trade technology requires labor drawn from a common pool with predation being the alternative use of labor. Increasing opportunity cost is introduced to the model by assuming that trade also requires capital, which is in fixed supply (representing either infrastructure or divisible capital such as ships).

The trade services long run cost function is given by the constant returns function $C(w, r, q) = c(w, r)q$, where $c(w, r)$ is concave and homogeneous of degree one in the wage rate w and the service price of trade capital r . The volume of trade is q . The capital stock in the trade services industry is fixed at K . The short run cost function is given by $\bar{C}(w, K, q)$ formed by using $C_r(w, r, q) = K$ to solve for $r(w, K, q)$, then substituting to obtain $\bar{C}(w, K, q) = C[w, r(w, K, q), q]$. The unit cost is given by $t(w, q; K) = \bar{C}(w, K, q)/q$, equal to the marginal cost of a price-taking competitive trading firm. The demand for labor in the trading services industry is \bar{C}_w by Shephard's Lemma. For concrete results we frequently specialize to a Cobb-Douglas technology which implies $C(w, r, q) = w^\alpha r^{1-\alpha} q$ where α is the cost share of labor. Then $\bar{C}(w, K, q) = wq^{1/\alpha}k$ where $k \equiv K^{-(1-\alpha)/\alpha}(1-\alpha)^{(1-\alpha)/\alpha}$. The unit cost is given by

$$t(w, q; K) = kwq^{1/\alpha-1}. \quad (1)$$

The demand for labor is equal to $\bar{C}_w = \alpha q^{1/\alpha}k$.

Traders are subject to predation, i.e. theft, on the goods in transit.¹⁰

processing but not in the cultivation process. The latter is probably due to the fact that there are economies of scale in processing and trading but not in production. Analysing the degree of vertical integration in the industry is interesting but it goes beyond the scope of the current paper.

¹⁰If both goods and money are subject to predation or if goods can be stolen from buyers after purchase, the setups are more cumbersome, but nothing essential changes.

On the approaches to the market, the uncoordinated traders take defensive actions with speed and concealment, and possibly by hiring a monopolist specialized enforcer, which we call the Mafia for emphasis, who can increase their success rate. Mafia and self enforcement cannot coexist in the same market when a homogeneous product is exchanged.¹¹

The interaction of masses of anonymous predators and prey is critical to our model.¹² On the approaches to the trade zone, we assume that traders are uncoordinated and spread themselves out evenly hoping to elude capture. Predators likewise spread themselves evenly around the approaches to the trade zone attempting to find sellers. Any encounter results in loss. With this matching/antimatching setup,¹³ the greater the density of predators to prey, the lower the probability of the traders' successfully eluding predation. The trader thus eludes or escapes the predators with a probability which is a decreasing continuous function F of the ratio of predators to prey, $F(B/q)$, $F(0) = 1$, $F(\infty) = 0$, $F' < 0$, where B is the number of

¹¹For traders to be willing to pay for Mafia enforcement, the Mafia must offer a higher success rate than self enforcement when both are available. But when both modes of enforcement are used, predators will allocate themselves between self- and Mafia-protected trade so as to equalize the success rates. Self enforcement free rides on the effectiveness of Mafia enforcement and ends in driving Mafia enforcement from the market. To prevent free riding and the collapse of its market, the Mafia must force all traders to pay for its enforcement. Typically, the Mafia threatens to seize the goods of self-enforcing traders. The discussion casts a new light on the frequently observed compellence associated with Mafia protection.

¹²The model is applicable to many types of markets where interaction is anonymous and reputation cannot discipline opportunism. In contrast, in very localized markets, secure trade with small gains and no formal enforcement can be sustained because reputation attaches to predators and activates retribution; an implicit commitment not to predate becomes credible.

¹³Some readers may remember the childhood game of Fish in the Net and note its resemblance to the setup.

predators (bandits). For concrete results we frequently impose the logistic form on F , yielding the success rate:

$$\pi^s = F(B/q) = 1/(1 + \theta B/q) \quad (2)$$

where the superscript s indicates self-enforcement and θ is a parameter that captures the relative efficiency of predators.¹⁴

When the Mafia provides enforcement we assume the same avoidance technology is used by the traders as with self enforcement, since it is costless. In addition, however, the Mafia is assumed to be able to recover a fraction M of the loss or, equivalently, to frustrate some encounters between traders and predators which would otherwise result in property loss.¹⁵ We assume that concern for reputation disciplines the Mafia to honor its commitment. The success rate of Mafia enforced exchange is therefore a compound equal to the probability of avoidance plus one minus the probability of avoidance times the probability M that the Mafia recovers property from a successful predator. Here we plausibly assume that the outcomes of evasion and recovery are independently distributed. The success rate for the Mafia protected trade is thus

$$\pi^m = F(B/q) + [1 - F(B/q)]M \quad (3)$$

¹⁴The logistic functional form has been extensively used in the conflict literature. The rationale in that case is quite different: the variables (B, q) are replaced by the armaments or campaign expenditures of the two contestants, who interact non-anonymously.

¹⁵Surveillance technology can frustrate encounters without implying loss recovery. If instead the frustration arises from Mafia guards on patrol interfering with encounters, M is likely to be a function of the force level of the Mafia relative to the force level of the predators.

Capability M is purchased by the Mafia incurring a fixed cost f . For simplicity we assume that the size of the market is such that only a monopolist might be able to make non-negative profits given f .

1.2 The Equilibrium Success Rate

Agents form a subjective probability π^i ($i = s, m$) of successful shipment by traders entering the market. Their beliefs about π^i determine the expected payoffs to trading and predation under the two alternative enforcement setups. In equilibrium, the subjective probability must equal the objective probability and the returns on labor in all types of activity must be equal while clearing the labor market.

The risk neutral¹⁶ predators are indifferent between predation and trade services when

$$w = \frac{(1 - \pi^i)q}{B} \Rightarrow \frac{B}{q} = \frac{1 - \pi^i}{w}. \quad (4)$$

For the case of self enforcement, substituting (4) into the objective probability function yields a fixed point problem in π :

$$P^s(w) = \{\pi : \pi - F[(1 - \pi)/w] = 0\}. \quad (5)$$

We assume a stable interior solution, and thus $P_w^s = -(1 - \pi)F'/(w^2 + wF') > 0$ ¹⁷. A unique stable interior equilibrium $P^s(w)$ always exists for

¹⁶Risk aversion can be admitted at some cost in added complexity. A treatment would require modeling the implications of costly risk pooling among predators and its implications for their coordination in other activities, all of which take us far from the central focus of the paper.

¹⁷The fixed point problem has a trivial solution at $\pi = 1$, since $F(0) = 1$. Graphing $F[(1 - \pi)/w]$ against π shows that if $\pi = 1$ is the only solution, it is stable under the plau-

the logistic cumulative density function:¹⁸

$$P^s(w) = w/\theta.$$

Labor market clearance relates wage w to the quantity traded q . The total supply of labor N is allocated between trade services \bar{C}_w and predation B :

$$N = \bar{C}_w(w, q; K) + q[1 - P^s(w)]/w \tag{6}$$

Solving for the unique¹⁹ market clearing wage we have $w = W^s(q)$, where

$$W_q^s = -[\bar{C}_{wq} + (1 - \pi)]/[\bar{C}_{ww} + q(-P_w/w - P/w^2)] > 0. \tag{7}$$

Substituting into (5) we have:

$$\Pi^s(q) = P^s[W^s(q)], \quad \Pi_q^s = P_w^s W_q^s > 0. \tag{8}$$

Equation (8) shows that there is safety in numbers: the probability of successful shipments increases in the volume of trade. More trade is associated with higher payoff to trading but also higher trade-off to predation. The former effect however dominates to make trade safer in our model.

For monopoly enforcement, we obtain the rational expectations equilibrium probability by using $w = (1 - \pi)q/B$, solving for $B/q = (1 - \pi)/w$ sible hypothesis that the subjective probability π adjusts toward the objective probability given the beliefs $F[(1 - \pi)/w]$. If an interior solution exists and is unique, it must be stable because $-F'/w < 1$ in the neighborhood of the solution. In this case the secure equilibrium is unstable. There could be multiple interior equilibria, depending on the shape of the cumulative density function F . With multiple equilibria, unstable interior solutions are flanked by stable interior solutions.

¹⁸The other solution has $\pi = 1$, but this is unstable under the adjustment mechanism of the preceding footnote.

¹⁹The right hand side of (6) is decreasing in w and is unboundedly large at very low w , so a unique stable solution exists.

and solving the quadratic equation for the rational expectations equilibrium probability:²⁰

$$\pi^m = P^m(w, M). \quad (9)$$

Differentiating (3) implicitly using $(1 - \pi)/w$ for B/q , we obtain²¹

$$P_w^m w = \frac{(\pi - M)(1 - \pi)}{1 - \pi + M} \in [0, 1]. \quad (10)$$

As M goes to 1, π also goes to one and thus $P_w \rightarrow 0$, while at $M = 0$ we have $P_w w = \pi$. Note that $P^m(w, 0) = P^s(w)$.

Labor market clearance using (9) yields the equilibrium wage rate as

$$W^m(q, M) = \{w : q[1 - P^m(w, M)] + \bar{C}_w(w, K, q) - N = 0\}. \quad (11)$$

Then also under monopoly enforcement there is safety in numbers: $\Pi^m(q, M) = P^m[W^m(q, M), M]$ and $\Pi_q^m = P_w^m W_q \geq 0$. As before, this arises because while W is increasing in q , B is decreasing in w : $B(q, w, M) = q[1 - P^m(w, M)]/w$ and $B_w < 0$.

Safety in numbers is quite a general property of trade with predation. It is an equilibrium property incorporating the rise in predators B with the volume of trade q subject to increasing opportunity cost.²² Increasing opportunity cost arises here because of diminishing returns to a fixed factor,

²⁰Aside from the unstable solution $\pi = 1$, there is a unique solution on the unit interval. The argument follows that for the proof in the case of the general cumulative density F .

²¹Differentiate $\pi = M + (1 - M)/[1 + \theta(1 - \pi)/w]$ implicitly with respect to w . Note that by the equation above, $(1 - M)(\theta/w)/[1 + \theta(1 - \pi)/w]^2$ simplifies to $(\pi - M)/(1 - M)$. Using this expression in numerator and denominator of the implicit derivative and simplifying yields the simple expression of the text.

²²Indeed if predators are available in infinitely elastic supply at a fixed opportunity cost, the number of predators rises in proportion to q to maintain B/q and thus π constant.

but can be generated by heterogeneous labor or technological diminishing returns, all quite plausible.

Our model encompasses predation as extortion as well theft. A part or all of M may be understood to reflect the victim's share from an encounter. Predator and prey may rationally share as the outcome of a Rubinstein alternating offers bargaining game, when for example the prey has the outside option of destroying the goods.

Predator/prey models have been used in a variety of settings, especially in the context of common resources management such as fisheries. Neher (1978) applies the predator/prey analogy to street robberies but, unlike ours, his model assumes safety in numbers rather than deriving it. Sah (1991) offers a related model in which criminals' probability of being caught by law enforcers falls as more criminals enter relative to a fixed stock of law enforcement resources, a kind of safety in numbers for predators. The payoff per crime is fixed in his model and the expected payoff rises with the number of criminals. In our model, the number of predators and the number of self-enforcing traders are both endogenous, a significant generalization of the environment. In passing we note that safety in numbers is a novel source of the economies of agglomeration which feature in the new economic geography literature. (See for example Fujita, Krugman and Venables, 1999.) It operates even in the absence of the fixed costs which usually drive agglomeration.

1.3 The Equilibrium Volume

The equilibrium volume of trade for a given wage and embedding rational expectations equilibrium success rates is determined either by the no arbitrage condition of self enforcement or the profit maximizing decision of the monopolist, given the reduced form market clearing wage function.

For self enforcement, traders expect to break even when $\pi b - c - t = 0$. Their beliefs about π must be consistent with the equilibrium probability of success. The self enforcement equilibrium quantity for given wage uniquely satisfies

$$q^s = q : P^s(w)b - c - t[q, w] = 0. \quad (12)$$

The Mafia's optimal quantity policy is defined by maximizing revenue ρ with respect to volume due to our simplifying assumption of zero marginal cost.²³ Any level of q can be selected by Mafia pricing of enforcement $\tau = \pi b - [c + t(q)]$ provided the level of π is the equilibrium probability of success. We assume that the Mafia takes the number of predators as given in calculating safety in numbers and also takes the wage rate as given in calculating the effect of volume changes on the unit cost of suppliers.²⁴ The Mafia thus uses

$$q\pi_q^m = (\pi - M)(1 - \pi)/(1 - M)$$

²³Positive marginal cost changes no essential feature.

²⁴Alternatively one might assume that the Mafia is sophisticated in understanding that the number of predators it faces are affected by the volume of trade, using $\Pi^m(q, M)$ but this assumes a general equilibrium sophistication in knowing the wage rate as a function of its volume decision, hence the effect on trade costs via this channel, $T(q, M) = t[q, W(q, M)]$. This sophistication about input market effects is usually not assumed to obtain for monopolies.

instead of its true equilibrium value based on $\Pi^m(q, M)$.²⁵ The Mafia selects q according to

$$q^m = q \arg \max \pi^m(q, B, M) b - [c + t(q, w)].$$

The first order condition for the Mafia is:

$$\rho_q(q, w, M) = \pi^m[q, B(q, w, M), M] b + q \pi_q^m[\cdot] b - c - t(q, w) - q t_q(q, w) = 0. \quad (13)$$

At an interior optimum, $\rho_{qq} < 0$. The Mafia will enter the market provided that $\rho(q^m) - f > 0$, where q^m is the revenue-maximizing value of trade.

1.4 The Full Equilibrium

The full equilibrium of the model is determined by goods and labor market clearance simultaneously, equations (11) and either (12) or (13), embedding rational expectations equilibrium for the success rate of trading. In the appendix we report a thorough examination of existence in the Cobb-Douglas logistic (henceforth CDL) case and we show that:

Proposition 1. *If a trade equilibrium exists, it is insecure whenever the arbitrage margin $(b - c)$ is smaller than a threshold $T(k, \theta, N, \alpha)$ and secure otherwise. Zero trade is always a stable equilibrium under self-enforcement and it is the only equilibrium if the arbitrage margin is sufficiently small.*

Proof: see Proposition A2 in the Appendix.

A crucial property of the model is that trade can be secure even though the potential exists for predation. In this case, safety in numbers implies

²⁵The sophisticated Mafia solves essentially the same problem, but uses $\Pi^m(q, M)$ and $T(q, M)$ in place of π^m and t . It can be shown that the naive Mafia underestimates the effect of safety in numbers because, due to the power of increasing opportunity cost through $W_q > 0$, B actually falls with a rise in q .

that a small amount of predation will have small chance of success, hence ‘too large’ a number of predators is required to be consistent with insecure equilibrium. Alternatively equilibrium with positive trade may be prevented by potential predation, even though there are gains from trade net of trade costs. Collectively, the collapse of trade or its insecure existence is a market failure which is due to the individually rational but collectively irrational act of predation. All workers acting collectively would always enjoy the higher wages of secure trade if they could commit themselves not to predate. We emphasize that coordination failure of the standard kind is *not* responsible for zero trade: there is always someone to trade with in this model and there is no need to achieve sufficient scale to pay for a shared infrastructure. Indeed, conventional fixed costs are absent from the model, so conventional scale effects of all kinds are absent. However, the requirement of the trade technology that goods be acquired at cost $c > 0$ prior to shipping introduces a sunk cost of trade which we show is responsible for the possible non-existence of positive trade equilibrium. Zero trade obviously cannot be an equilibrium under Mafia enforcement because of the fixed cost f .

The results for both extremes run contrary to the simple but incorrect intuition that it would always pay to have a little bit of trade with a correspondingly small amount of predation at one limit, and that perfectly safe trade would always attract some predation. The correct intuition is supplied by safety in numbers — at low volume trade is very unsafe even with a little bit of predation while at very high trade volume it is very safe

(and hence predation is very unsafe) even with low numbers of predators.

2 State Policies Against Illegal Trade

One thrust of State policy against illegal trade attacks trade or its institutional foundations directly. We show that breaking up the enforcement monopoly can either raise or lower illegal trade in our model. The State can also attack by becoming a predator itself, as with drug seizures. State raids, if effective, will reduce self enforced trade but can increase monopoly enforced trade. The second thrust of State policy targets the consumers and producers of illegal substances, including such policies as negative advertising and crop eradication.²⁶ Their impact differs somewhat depending on the market structure of enforcement, but they do reduce trade.

2.1 Eliminating the Mafia

Eliminating the Mafia has an ambiguous effect on the volume of trade in our model. On the one hand, removing monopoly power should increase trade, as Schelling (1988) noted. But on the other hand, the monopoly internalizes safety in numbers and probably has a better enforcement technology.

The ranking of trade volumes is determined by the sign of marginal revenue of the Mafia at the self enforcement equilibrium volume of trade, assuming the concavity of revenue in the relevant range and the same zero

²⁶Our analysis is only about the ‘benefit’ side of State policies in reducing trade volume or Mafia revenues; a full analysis must incorporate the cost of the policies. Reducing the Mafia’s capability or eliminating its presence may be very costly compared to raids on trade. If the trade reduction goal is more important than the Mafia reduction goal, State attacks on the Mafia become less attractive.

cost for Mafia and self enforcement.²⁷ Evaluating at q^s and using $\Pi^s(q^s)b - c - t(q^s) = 0$ we have:

$$R_q(q^s) = \pi_q^m b q^s + [\pi^m(q^s, M) - \Pi(q^s)]b - q^s t_q(q^s). \quad (14)$$

The first term on the right hand side represents the effect of the Mafia internalizing the safety in numbers externality and is positive. The second term captures the effect of the Mafia's superior enforcement technology and is also positive: keeping the level of exchange constant the success rate is higher with Mafia enforcement due to its superior technology. The third term represents the monopoly pricing consideration of the Mafia and is negative.

A parametric characterization of the ranking can be obtained in the CDL case. Abstract from enforcement power by assuming that the Mafia does not have a superior enforcement technology. The inverse elasticity of demand, apart from safety in numbers, is $qt_q/t = (1 - \alpha)/\alpha$, hence 'inelastic' (elastic) demand prevails as α is less (greater) than 1/2. The Appendix proves that:

Proposition 2. *In the CDL case with $c = 0$ and $M = 0$, eliminating the Mafia increases trade volume when demand is inelastic, it decreases trade volume when demand is elastic and the buyers' willingness to pay is small enough.*

²⁷The Mafia is assumed here to be unconstrained in its pricing relative to traders switching to self enforcement. But traders will attempt to switch to self enforcement if the Mafia offers worse success than does self enforcement. Leaving aside extortionate power, the limit at which traders will switch is defined by $q^{m0} : \pi^m(q^{m0}) = \pi(q^s)$. So the constraint, if binding, limits the extent to which trade can be reduced by the Mafia.

2.2 Weakening the Mafia

Another method of State attack on the Mafia is to reduce its capability M . For example, State patrols can force Mafia enforcement patrols to be more clandestine, or imprisonment can lower the quality and quantity of enforcers working for the Mafia. In the Appendix we show that such policy unambiguously reduces trade in the Cobb-Douglas logistic case. More generally the effects may be ambiguous because while reducing M directly lowers the success rate π and hence the marginal revenue of the Mafia, the indirect effect is to lower the wage w , which shifts both the trade cost and the probability of success function.

The State can also attack the Mafia is by ‘taxing’ Mafia members. We have in mind actual tax enforcement as well as raising the expected jail time over the member’s life. This policy raises fixed cost f and reduces profits. It does not alter volume of trade unless the Mafia is driven from the market.

2.3 Raids

Raids on exchange are understood in our model as an increase in State sponsored predation. If the State hires predators from the common labor pool at the going wage, as is plausible, then in our model there is no net effect, regardless of whether or not there is a specialized enforcer. State predation displaces private predation one-for-one. To see this point, note that B can be interpreted as the sum of State and private predation. However, if the State’s predatory technology is better (i.e. θ is higher) the volume

of trade falls both in the Mafia and in the self-enforcement case. See the Appendix for details.

In contrast, if the State brings in predators from outside, this has the effect of increasing the total labor supply N . The increase in labor supply reduces W for given q , which for self enforcement equilibrium (see Figure 1) will lower q^s . In contrast, for a monopoly enforcer the fall in W can perversely raise marginal revenue at given q , and thus the monopolist perversely increases the equilibrium volume of trade q^m . The appendix shows that the normal response occurs when capability is low and the success rate is sufficiently low: $\pi < \sqrt{c/b}$. In contrast, when capability and the success rate is high, the Mafia will perversely raise trade in response to raids which enlarge the labor supply. Essentially this occurs because the trade cost reducing implication of the wage decrease dominates the security reducing implication as security at high levels becomes relatively insensitive to changes in the variables which determine it.

2.4 Upstream and Downstream Policies

Finally, the State can reduce trade in illegal goods by attacking upstream and downstream to narrow the gross margin $b - c$. Examples of these policies include "say no to drugs" campaigns that lower the buyers' willingness to pay b , and spraying farmers' fields or bribing them to grow other crops, which raises costs c . In the appendix we show that these policies are effective under either self-enforcement or Mafia enforcement. The effectiveness is less obvious than it might seem because the endogenous reduction of pre-

dation following various means of attack on trade will offset trade-reducing policies.

3 A Theory of Benign Neglect

Trade in illegal goods often exists alongside legal trade enforced by the State. The two kinds of trade are obviously interdependent since agents can operate (i.e. trade or predate) in both. In this section we show that the safety in numbers externality spills over across markets, so an exogenous increase in the volume of illegal (legal) trade makes legal (illegal) trade more secure. As a consequence, under conditions given, the growth of legal trade fosters the growth of illegal trade and successful attacks on illegal trade reduce the legal trade and revenue of the State. Collusion with enforcement in the illegal market will increase trade and revenue in both markets.

3.1 Model Setup

Legal and illegal goods are sold in two markets differentiated by location in space, time of day and other features.²⁸ Predators allocate themselves between the two markets to equalize their expected payoff. For simplicity the payoff is expected per capita volume because the goods stolen from each have a fixed relative price.²⁹ The predators are perfect substitutes in the two markets.³⁰ The traders are also perfect substitutes in the two

²⁸If the markets are fully integrated so that enforcement is a homogeneous product, the results are qualitatively the same. Differentiation is somewhat more general and realistic.

²⁹The fixed relative price is natural when the good is physically homogeneous. An endogenous relative price would complicate the model without adding any real insight.

³⁰This simplifying assumption is natural if predators are thieves, somewhat less so if they are extortionists.

markets, at least via trade and predation being perfect substitutes.

We assume for simplicity that the State maximizes revenues. In practice the State might care about the welfare of its citizens and thus the possible externalities generated by their consumption of illegal goods, such as cocaine and heroin. Even in this case, however, the State must take into account the effect of its policies on revenues, as these determine the position of its budget constraint. The State may also give the interests of legal traders some added political weight. Our treatment below contains the key elements which would operate with these alternative State objective functions, yet is simpler.

Legal trade is enforced by the State, illegal trade can be either enforced by the private specialized enforcer or self enforced. The main qualitative conclusions apply to both cases, as we demonstrate below, so we stick to the specialized enforcer (Mafia) case. The probability of successful exchange with specialized enforcement (in either market) is as before a compound of avoidance and the ability of the enforcer to recover goods or frustrate theft when a predator has a close encounter with his prey. The probability of successful exchange with self enforcement is equal to the probability of avoidance only. We assume that the avoidance technology is the same in the two markets, but allow for possible asymmetry of enforcement capability between the private enforcer (the Mafia) and the State. Variables for illegal trade are denoted with a $*$.

As with monopoly in the single market case, when the State charges τ per unit for enforcement, the equilibrium volume is determined by $b =$

$[c + t(q) + \tau]/\pi$. Any level of q can be selected by the State pricing of enforcement $\tau = \pi b - [c + t(q)]$ provided the level of π is the equilibrium probability of success.

The probability of success in each market is given by

$$\begin{aligned}\pi^* &= M^* + (1 - M^*) \frac{1}{1 + \theta B^*/q^*} \\ \pi &= M + (1 - M) \frac{1}{1 + \theta B/q}.\end{aligned}$$

If the illegal sector is self enforced, $M^* = 0$.

The predators and traders allocate themselves between the two markets and equalize the wage rate and the return to predation.³¹ The labor market clearance condition is:

$$B + B^* + \alpha q^{1/\alpha} k + \alpha^* (q^*)^{1/\alpha} k^* = N + N^*. \quad (15)$$

The equal return condition for predation and trade work implies

$$w = (1 - \pi)q/B = (1 - \pi^*)q^*/B^*. \quad (16)$$

Multimarket Safety in Numbers.

Solving for q/B and q^*/B^* from the equal returns condition (16) and substituting into the objective probability functions we obtain:

$$\begin{aligned}\pi &= M + (1 - M) \frac{1}{1 + \theta(1 - \pi)/w} \\ \pi^* &= M^* + (1 - M^*) \frac{1}{1 + \theta(1 - \pi^*)/w}.\end{aligned}$$

³¹Even if the transport workers were specialized as to markets, it would be irrelevant because the alternative employment is predation which acts on both markets.

Solving each quadratic for the probability (eliminating the $\pi = 1 = \pi^*$ roots with unstable equilibrium), we obtain the rational expectations equilibrium probabilities:

$$\pi = P(w, M), \quad \pi^* = P^*(w, M^*). \quad (17)$$

Now solve the equal returns condition (16) for B and B^* . Substitute the preceding expressions for π, π^* into this solution, substitute for B, B^* in (15), then solve for $w = W(q, q^*, M, M^*)$ in:

$$q[1 - P(w, M)]/w + q^*[1 - P^*(w, M^*)]/w + \bar{C}_w + \bar{C}_w^* = N + N^*. \quad (18)$$

Note that $W_q > 0$, $W_{q^*} > 0$. Note also that $W_M < 0$, $W_{M^*} < 0$, which arises as the lower payoff to predation pushes predators into the productive labor market and decreases the wage.

Finally, substitute $W(q, q^*, M, M^*)$ for w in (17):

$$\pi = \Pi(q, q^*, M, M^*) = P[W(q, q^*, M, M^*), M] \quad (19)$$

$$\pi^* = \Pi^*(q, q^*, M, M^*) = P^*[W(\cdot), M^*]. \quad (20)$$

Evidently, there is safety in numbers across markets: both Π_q and Π_{q^*} are positive (as are Π_q^* and $\Pi_{q^*}^*$). Safety in numbers is a *general equilibrium property* due to the diminishing returns technology; predators are drawn from a labor pool at increasing opportunity cost. The property also holds when illegal trade is self-enforced, i.e. when $M^* = 0$. Finally, note that this

property is more general than the specifics of the setup because increasing opportunity cost is quite general.³²

Complementarity in demand.

Safety in numbers implies complementarity in demand provided that the enforcement technology of the State is not too strong.³³ The intuition is based on the fact that the probability of a successful shipment in the legal sector (π) is less sensitive to the number of predators and hence total trade volume as M increases. That is, if the State is able to recover most of the stolen goods, the probability of meeting a predator does not really matter for successful shipments.

3.2 Equilibrium

When the Mafia charges τ^* per unit for enforcement, the equilibrium volume is determined by $b^* = [c^* + t^*(q^*) + \tau^*]/\pi^*$. Any level of q can be selected by the Mafia pricing of enforcement $\tau^* = \pi^*b^* - [c^* + t^*(q^*)]$ provided the level of π^* is the equilibrium probability of success. Similarly any level of q can be selected by the State by pricing of enforcement $\tau = \pi b - [c + t(q)]$.

We assume that the State (Mafia) takes the volume of illegal (legal) trade as given. We think this is plausible because the capability to defend

³²Imperfect substitution of predators across markets weakens the multi-market aspect of the safety in numbers externality. This weakens strategic complementarity, but imperfect substitution also weakens the cost increasing effect which strengthens strategic complementarity.

³³To see this, differentiate the willingness to pay for enforcement in the State market with respect to illegal trade volume: $d[\pi b - c - t - \tau]/dq^* = [wP_w b - t]W_{q^*}/W$. Here, τ is the enforcement tax. Using the equilibrium condition $\pi b - c - t - \tau = 0$, substitute on the right hand side for $-t$ to yield $d[\pi b - c - t - \tau]/dq^* = [c + \tau - (\pi - wP_w)b]W_{q^*}/W$, which is positive for small M (surely at $M = 0$ where $P_w = P$) and negative for large M (surely at $M = 1$ where $P_w = 0$).

at trade of size q with capability M requires setting up some sort of plan, hiring guards, coordinating information and so forth. Our main conclusions are robust with respect to a change in the mode of competition.³⁴

Because the duopolists play Nash with respect to each other's strategies, it is logical to assume that they are naive in their calculation of marginal cost and of safety in numbers. Thus, focusing on the State as the unstarred player, the objective probability used to assess marginal benefit is $\pi(q) = M + (1 - M)/(1 + \theta B/q)$ and B is taken as given. Then

$$q\pi_q = (\pi - M)(1 - \pi)/(1 - M) \quad (21)$$

Also, the total cost of trade $qT(q)$ is evaluated using $qt(q, w) = wq^{1/\alpha}$, and the State takes w as given. The total revenue is the product of the willingness-to-pay and the quantity, $\rho(q) = [\pi(q)b - c - t(q, w)]q$. We assume for simplicity that there is no variable cost and that revenues exceed the fixed cost. The profit- and revenue-maximizing quantity is defined by $\rho_q = 0 = \pi b + q\pi_q b - c - t - qt_q$, where $\rho_{qq} < 0$. An analogous condition defines the Mafia's revenue-maximizing quantity: $\rho_{q^*}^* = 0 = \pi^* b^* + q^* \pi_{q^*}^* b^* - c^* - t^* - q^* t_{q^*}^*$.

To compute trade volumes we need to define the general equilibrium best response functions. The security terms $\pi + q\pi_q = S(w, M)$ and $\pi^* + q^* \pi_{q^*}^* = S^*(w, M^*)$ are functions of the wage rate. For the State,

$$R_q(q, q^*, M, M^*) = S[W(\cdot), M]b - c - t[W(\cdot), q] = 0 \quad (22)$$

³⁴We have solved the case in which the State and the Mafia compete in prices. Results, not reported for reasons of space, are available from the authors upon request.

while for the Mafia

$$R_{q^*}^*(q, q^*, M, M^*) = S^*[W(\cdot), M^*]b^* - c^* - t^*[W(\cdot), q^*] = 0. \quad (23)$$

based on using $P(w, M)$, and $P^*(w, M^*)$ for π in S and S^* and on substituting $W(q, q^*, M, M^*)$ for w in S, S^* , and t, t^* . The system (22)-(23) of best response functions defines the Nash equilibrium.

Strategic complementarity obtains if $R_{qq^*} > 0$ (and similarly for the Mafia's best response). Strategic complementarity occurs when the marginal revenue effect of safety in numbers $bS_w W_{q^*}$ is sufficiently large. The conditions for strategic complementarity and complementarity in demand, while closely related and dependent on the strength of safety in numbers, have no necessary connection. The condition for strategic complementarity/substitutability is characterized by:

Proposition 3. *a) Trade volumes are strategic complements in the Cobb-Douglas logistic case at $M = 0$ when other parameters are such that $\pi < \sqrt{c/b}$*

(b) As M rises, eventually trade volumes are strategic substitutes.

The intuition of the proposition is that at high levels of success, the success rate is relatively insensitive to changes in its arguments, so the spillover of safety in numbers is not strong enough to outweigh the spillover of cost increases, so the quantity strategies become substitutes.

When self enforcement replaces the Mafia in the informal sector, the structural difference is that $M^* = 0$. Behaviorally, the self enforcement market 'selects' q^* for zero revenue rather than maximum revenue, given q . This forms a 'competitive reaction function' which may be positively or

negatively sloped, but for the Cobb-Douglas logistic case the slope is always positive, $dq^*/dq > 0$, the analog of ‘strategic complementarity’. Thus State competition with self enforcement shares the qualitative properties of competition with Mafia enforcement.

3.3 Policy Implications

State Revenues.

Complementarity in demand implies that reductions in illegal trade reduce State revenues. For example, the effect on state revenues of reducing the willingness to pay for illegal goods is given by $R_{b^*} = R_{q^*} dq^*/db^*$, where $R_{q^*} = q[P_w w b - t]W_{q^*}/W$. The bracket term is positive when there is complementarity in demand. Previous results show complementarity obtains when M is small and substitutability obtains when M is large. A pure revenue-maximizing State would never adopt policy to squeeze illegal trade when complementarity obtains. A State that takes citizens’ welfare into account and believes that consumption of illegal goods is welfare-reducing, has to balance the benefits of curtailing illegal trade with the cost deriving from revenue reduction. A politically responsive state probably weighs its traders’ interests more than the revenue-maximizing state, in which case the response of q to q^* is relevant.

Legal and Illegal Trade.

An exogenous increase in the volume of illegal trade has two opposite effects on the volume of legal trade. On the one hand, legal trade increases because it is more secure through safety in numbers (so that the expected

price received by traders increases), but on the other hand legal trade decreases because the wage has increased through the pecuniary externality of increased activity in the illegal sector. The first effect dominates when the State enforcement technology is weak, whereas the second effect dominates when the State enforcement technology is strong so that avoidance loses relevance. Strategic complementarity implies that policies which reduce illegal trade also reduce legal trade. The Appendix shows that reducing the willingness to pay for illegal goods (b^*) — one of the upstream policies that successfully reduce illegal trade — leads to a reduction in the volume of legal trade and of State revenues when the State enforcement technology is weak and the condition of Proposition 3 obtains.

Upstream and downstream policies do not affect the labor market directly, so they are simpler. Policies such as drug raids and attacks on the Mafia's capability, in contrast, have direct labor market impact. Nevertheless, the key qualitative insights of this section carry through: under weak enforcement technology, demand complementarity implies that attacks on the illegal sector reduce State revenue while strategic complementarity implies that attacks on the illegal sector reduce formal sector trade. Details are suppressed here to save space.³⁵

States' Stance towards Illegal Trade.

Complementarities deriving from the externality associated with safety in numbers might therefore explain why States sometimes appear to tolerate illegal trade. Indeed, the stance towards illegal trade varies widely

³⁵A full set of comparative static derivatives with respect to policy variables is suppressed here but is available on request.

across States and time. Countries like the US have been long engaged in a “war” on drugs, while others have changed their stance through the years. In our model the optimal stance towards illegal trade depends on the effectiveness of the enforcement technology: reducing illegal trade is costly for “weak” States, beneficial for “strong” States. As the enforcement technology improves, the State need not rely on the safety in number externality to keep legal trade safe.

With strategic complementarity and demand complementarity, the State should rationally seek to collude with the private enforcer to increase trade in both markets. State collusion with Mafias is usually taken to mean a failed State which has effectively been taken over in the interest of the Mafia; our model offers an alternative interpretation. When repeated interaction is plausible, reputation may sustain collusion between State and Mafia even in the absence of formal mechanisms.

The argument is consistent with casual empiricism: the informal/illegal sector is much more tolerated in developing countries where the State enforcement technology is weaker. Marcouiller and Young (1995) also provide a model in which State revenues from enforcing rights in the formal sector increase as the size of the informal sector increase. Their mechanism, however, works through prices and does not therefore relate to the stage of development in an intuitive way.

4 Conclusion

We have developed a model of trade subject to predation which is defended by enforcement organized in several institutional structures. A key feature of the equilibrium interaction of predators and traders is safety in numbers: the success rate rises with the volume of trade. We have shown that safety in numbers has important implications for the existence of trade in the absence of legal enforcement, for the success of State policies against illegal trade and for understanding the State's stance versus illegal trade.

Understanding the effect of State policies on the institutions which support trade is crucial for assessing the effectiveness of such policies. Drugs trade provides an illuminating example: the breakup of the Colombian drug trade cartels, possibly the most tangible outcome of the U.S. government's "war on drugs", was actually followed by a *rise* in volume as new, much smaller scale traders successfully organized the trade.³⁶

Successful attacks on trade may not be in a State's best interest. Safety in numbers spills across markets and acts toward complementarity in the demand for enforcement across markets and toward strategic complementarity in enforcement. Trade volume and revenue thus tend to be positively associated across formal and informal markets at low levels of development. But as States' enforcement capability improves, eventually enforcement demands become substitutes and strategic substitutability obtains, so high capability States may have shrinking illegal trade and be intolerant to it.

We think these models offer a rich but fairly simple and flexible plat-

³⁶See US General Accounting Office (1999) and *The Economist*, 11 September, 1999.

form for the future analysis of enforcement as protection of exchange from predation. For instance, while the trade in the model can readily be international, we have suppressed conventional terms of trade effects (endogenous b and c) and allow for at most one active State. Relaxing one or both of these may provide more insights into trade-destroying policies of developing and transition economies as well as the commercial rivalries of classic mercantilism.

References

- Abt Associates (2001) *The Price of Illicit Drugs: 1981 through the Second Quarter of 2000*, Washington, D.C.:Office of National Drug Control Policy
- Anderson A. (1995) "Organised Crime, Mafia and governments" in Fiorentini, G. & Peltzman, S. *The Economics of Organised Crime*, Cambridge: Cambridge University Press.
- Anderson J.E. and D. Marcouiller (2002), "Insecurity and the Pattern of Trade: An Empirical Investigation", *Review of Economics and Statistics*, 84 (2), pages 342-352.
- Anderson, J. E. and D. Marcouiller (1997), "Trade and Security, I: Anarchy", NBER Working Paper No. 6223.
- Anderson, J. E. and L. Young (2002), "Imperfect Contract Enforcement", NBER Working Paper No. 8847.
- Buchanan J. (1988) "A Defense of Organized Crime?", in Alper, N., Hellman, D. (eds.) *Economics of crime: A reader*. Needham Heights, Mass.: Simon and Schuster, Ginn Press, pages 258-75. (Previously published 1973)
- Dixit, A. (2001) "On Modes of Economic Governance" mimeo, Princeton University.
- Falcone, G. and M. Padovani (1992) *Men of Honour: the Truth about the Mafia* London: Fourth Estate.
- Firestone, T. (1997) "Mafia Memoirs: What They Tell Us About Organized Crime" in Ryan P. and G.Rush *Understanding Organized Crime in a Global Perspective*. Sage Publications
- Fujita, M., Krugman, P. and A.Venables (1999) *The spatial economy: Cities, regions, and international trade* Cambridge and London: MIT Press.
- Gambetta, D. (1993) *The Sicilian Mafia: The Business of Private Protection*, Cambridge, Massachusetts: Harvard University Press.

- Grossman, H. and Noh, S.J. (1994) "Proprietary Public Finance and Economic Welfare" *Journal of Public Economics*; 53(2), pages 187-204.
- Grossman, H. (1995) "Rival Kleptocrats: The Mafia versus the State", in Fiorentini, G. & Peltzman, S. *The Economics of Organised Crime*, Cambridge: Cambridge University Press.
- Grossman, H. (2002) "Make Us a King": Anarchy, Predation, and the State" *European Journal of Political Economy*; 18(1), pages 31-46.
- Marcouiller, D., and L. Young (1995), "The Black Hole of Graft: The Predatory State and the Informal Economy," *American Economic Review* 85(3), pages 630-646.
- Moselle B. and Polak B. (2001) "A Model of a Predatory State" *Journal of Law, Economics, and Organization*, 17(1), pages 1-33
- Niskanen, W. (1992) "Economists and Drug Policy" *Carnegie Rochester Conference Series on Public Policy*; 36(0), pages 223-48.
- Neher, P. (1978) "The Pure Theory of the Muggery" *American Economic Review*, 68(3), pages 437-445.
- Olson, M. (1993)"Dictatorship, Democracy and Development" *American Political Science Review*, 87(3), pages 567-576.
- Raspberry, William (2002), "Delivering on Pizza", *Washington Post*, October 7, page A19.
- Sah, R. K. (1991), "Social Osmosis and the Patterns of Crime", *Journal of Political Economy*, 99(6), pages 1272-1295.
- Schelling T. (1984) "What is the Business of Organized Crime?" in *Choice and Consequence*. Cambridge: Harvard University Press.(Previously published: 1967).
- Schneider,F. and D. Enste (2000) "Shadow Economies: Size, Causes, and Consequences" *Journal of Economic Literature*; 38(1), pages 77-114.

United Nations Office for Drug Control and Crime Prevention (1998) *Economics and Social Consequences of Drug Abuse and Illicit Trafficking*, New York, NY

United Nations Office for Drug Control and Crime Prevention, *Global Illicit Drug Trends*, New York, NY: 1999,2000,2001,2002.

US General Accounting Office (1999) *Drug Control: Narcotics Threat from Colombia Continues to Grow* Washington D.C.

5 Appendix

5.1 The Full Equilibrium (section 1.4)

The zero arbitrage condition for self enforcement yields the equilibrium volume as a function of the wage:

$$Q^s(w) = \left(\frac{bw/\theta - c}{wk} \right)^{\alpha/(1-\alpha)} ; w \leq \bar{w}, \quad (24)$$

where $\bar{w} \equiv \theta$. The first order condition for monopoly enforcement yields its volume offer as

$$Q^m(w) = \left\{ \alpha \frac{bS(w, M) - c}{wk} \right\}^{\alpha/(1-\alpha)} ; w \leq \bar{w}, \quad (25)$$

where $\bar{w} \equiv \{w : P^m(w, M) = 1\}$ and

$$S(w, M) \equiv P^m(w, M) + \frac{[P^m(\cdot) - M][1 - P^m(\cdot)]}{1 - M}.$$

The second order condition $\rho_{qq} < 0$ holds globally for sufficiently large k .³⁷ For

³⁷Differentiating the marginal revenue function

$$q\rho_{qq} = -(1/\alpha - 1)t/\alpha + bq\pi_q[1 + 1/(\pi - M) - 1/(1 - \pi)].$$

This is negative for sufficiently large k , increasing t even after accounting for the decrease in w . Increases in k can be made consistent with the sufficient condition of Lemma 1 below by increasing N sufficiently.

future purposes we note that $S_w w = P_w w [1 + (1 - P + (P - M))/(1 - M)] = P_w w [2(1 - \pi)/(1 - M)] \geq 0$.

Since our focus is on insecure trade, the following lemma states the necessary and sufficient condition to rule out secure trade regardless of the mode of enforcement.

Lemma A1. Trade equilibrium, if it exists, is insecure in the CDL case when $[(b - c)/\theta k]^{\frac{\alpha}{1-\alpha}} < (N/\alpha k)^\alpha$

Proof: Trade is secure in the self enforcement case when the equilibrium wage $w \geq \theta$ so that instead of obeying (8), $\pi \equiv 1$. Similarly for the monopoly enforcement case, trade is secure when $w \geq \bar{w}$ and $S \equiv 1$. Moreover, with no predation, all labor is employed in trade, resulting in a fixed volume of $q^{\max} = (N/\alpha k)^\alpha$. The self enforcement demand for secure trade becomes $Q^{ss}(w) = [(b - c)/wk]^{\alpha/(1-\alpha)}$, and $Q^{ss}(w) = q^{\max}$ is solved for the equilibrium wage. The monopoly's secure trade volume function becomes $Q^{sm}(w) = \alpha^{\alpha/(1-\alpha)} Q^{ss}(w)$, with the equilibrium wage solved from $Q^{sm}(w) = q^{\max}$.

Then it follows that self enforced trade is secure if and only if $[(b - c)/\theta k]^{\frac{\alpha}{1-\alpha}} \geq (N/\alpha k)^\alpha$ while Mafia enforced trade is secure if and only if $\alpha^{\frac{\alpha}{1-\alpha}} [(b - c)/\theta k]^{\frac{\alpha}{1-\alpha}} \geq (N/\alpha k)^\alpha$. The lemma then follows from the fact that $\alpha < 1$.

Intuitively, when the arbitrage margin $(b - c)$ is very high relative to the number of agents in the economy (N), wages are high and there is no ratio of predators relative to traders B/q such that predation pays. Otherwise, some workers enter predation and trade is insecure.

As argued above, however, the requirement that goods be acquired at cost $c > 0$ prior to shipping introduces a sunk cost element which might yield zero

trade in equilibrium. To emphasize this point we state:

Proposition A1. In the CDL case under the condition of Lemma A1, if $c = M = 0$ then (a) insecure self enforcement equilibrium trade exists, (b) if fixed cost f is sufficiently small and k is sufficiently large, then insecure monopoly trade equilibrium exists.

Proof: Insecure equilibria are given by the intersection of Q^s and Q^m with $W(q)$ for $w \in [0, \theta)$. Q^s is invariant to w under $c = 0$, $\bar{Q}^s = (b/\theta k)^{\alpha/(1-\alpha)}$ while $Q^m(w) = \left(\alpha \frac{2-w/\theta}{\theta k}\right)^{\alpha/(1-\alpha)}$. Under the condition of Lemma 1, both Q^s and Q^m intersect $W(q)$ in the range $w < \theta$. Condition (b) is required to assure that the monopoly is profitable and that the second order condition holds.

Returning to the general case where $c > 0$ and $M > 0$, we have

Proposition A2 (a) Zero trade is always a stable equilibrium under self-enforcement. It is the only equilibrium under the condition of Lemma A1 if $c > 0$ and the arbitrage margin is sufficiently so small that W^i and Q^i do not intersect at all in the relevant range. (b) For c/b sufficiently small, $\alpha < 1/2$ and the condition of Lemma A1, stable insecure self enforced equilibrium exists and monopoly trade equilibrium exists for f sufficiently small and k sufficiently large.

Proof:

The analysis is greatly facilitated with Figure 1 graphing the labor market clearance condition $W(q)$ and the relevant goods market equilibrium condition in the $q - w$ space. The Q^i functions are given by (24)-(25). Q^s has horizontal intercept at $w_{\min}^s = \theta c/b$. $Q_w^s > 0$ by the arbitrage condition. For $\alpha \leq 1/2$, $Q^s(w)$ is concave in w and $Q_w^s(\theta c/b) = \infty$. Q^m has horizontal intercept at $w_{\min}^m = \{w : S(w, M) = c/b\}$. Here, $w_{\min}^m = \theta \left[1 - \sqrt{(1 - c/b)(1 - M)}\right] < w_{\min}^s$ when

$c/b > M$. $Q_w^m > 0$ due to the first order condition, and for $\alpha \leq 1/2$, Q^m is ordinarily concave in w and $Q_w^m(w_{\min}^m) = \infty$. Note that with the capable monopoly, the equilibrium wage function shifts: $W^m(q, M) < W^s(q)$ where we extend the notation in an obvious way. Note that $W_q^i(0) = 1/N$.³⁸

Proof of (a). Under the standard disequilibrium hypothesis that the w adjusts toward W and q adjusts toward Q , autarky is a stable equilibrium. By definition of $W^i(q)$ and $Q^i(w)$, they need not cross, so autarky may be the only equilibrium. With a single crossing there is an unstable interior equilibrium. Proof of (b): $W_q^i(0) = 1/N$, while for $\alpha < 1/2$, $Q_w^i(w_{\min}^i) = \infty$. Then under condition (b) the two functions W^i and Q^i intersect at low w while under the condition of Lemma 2 they must also intersect at a higher w . The intersection where Q^i cuts W^i from above is stable.

Proposition A2(a) reveals that zero trade may well emerge as the only equilibrium under self enforcement. Zero trade obviously cannot be an equilibrium under Mafia enforcement because of the fixed cost f . Taken together with Proposition 1, the possibility that the mere threat of predation may prohibit trade is founded on the necessity of paying something for goods which subsequently are at risk of predation. Zero trade is empirically relevant, as illegal trade is often absent even when legal trade shows its feasibility with security, grey markets being found mainly in high margin and high value/weight goods such as alcohol and cigarettes. Proposition A2 (b) reveals that a sufficiently large gross margin factor b/c is instrumental in overcoming the threat of predation. A large elasticity of trade cost with respect

³⁸ W^s is convex in q initially and concave for large enough q (based on analyzing W_{qq}/W). However, W^s is concave in the relevant region only if $W_{qq}/W > 1$ in the relevant region, implying for the rightward vertical intercept that $\theta k(N/\alpha k)^{1-\alpha} > 1$, achieved for N and θ sufficiently large. W^m has a concave region for small q .

to volume can, however, prevent trade from arising even for large b/c . Only in the limit $c = 0$ can insecure trade be guaranteed, by Proposition A1. While the proofs are for the CDL case only, their implications hold for a wide class of cost C and density functions F . Henceforth we maintain the CDL case for sharp results.

5.2 State Policies Against Illegal Trade (section 2)

For comparative static analysis it is convenient to define the general equilibrium version of the Mafia's first order condition:

$$R_q(q, M, \cdot) \equiv \rho_q[q, W(q, M), M]. \quad (26)$$

Eliminating the Mafia.

Proof of proposition 2. The first part of the proposition follows from the implications of $Q^m(0) = (2\alpha)^{\alpha/(1-\alpha)}\bar{Q}^s$. To show the second part consider that the value of w at which $\bar{Q}^s = Q^m(w)$ is $\tilde{w} = \theta(2 - 1/\alpha)$. If $W(\bar{Q}^s) < \tilde{w}$, then $q^m > q^s$ in equilibrium. This requires

$$2 - 1/\alpha > \frac{1}{1 + \theta N / (b/\theta k)^{\alpha/(1-\alpha)} - \alpha b}.$$

Then for sufficiently small b ,³⁹ acting to depress wages, the condition is met.

Weakening the Mafia

Differentiating the general equilibrium version of the first order condition (26), $q_M^m = -R_{qM}/R_{qq}$ signed by R_{qM} . The effect of M on R_q is ambiguous in the general case. For the Cobb-Douglas logistic case, $R_q = bS(w, M) - c - wkq^{1/\alpha-1}/\alpha$

³⁹Lowering b is consistent with the condition of Lemma 2.

and we shall prove $R_{qM} > 0$. Recall that $S(\cdot) = P^m(w, M) + [P^m(\cdot) - M][1 - P^m(\cdot)]/(1 - M)$. Differentiating R_q with respect to M ,

$$R_{qM} = b(S_M + S_w W_M) - (t/\alpha) \frac{W_M}{W}.$$

It can be shown that $S_M + S_w w W_M/W > 0$, hence we have $R_{qM} > 0$ and thus $q_M^m > 0$.

Proof: Differentiate the definition of S to form $S_M + S_w W_M = (P_M + P_w W_M)[2(1 - \pi)/(1 - M)] = \Pi_M^m[2(1 - \pi)/(1 - M)]$, which has the sign of Π_M^m . Differentiate (implicitly) the definition of P (9) to form

$$\begin{aligned} P_M &= \frac{1 - (\pi - M)/(1 - M)}{1 - (\pi - M)/(1 - M)} = \frac{1 - \pi}{1 - \pi + M} \\ P_w w &= \frac{(\pi - M)(1 - \pi)/(1 - M)}{1 - (\pi - M)/(1 - M)} = \frac{(\pi - M)(1 - \pi)}{1 - \pi + M}. \end{aligned}$$

Now consider W_M/W . Differentiating its definition (11) we have

$$\begin{aligned} -W_M/W &= \frac{P_M q/w}{-w(B_w + B_w^*)} \\ &= \frac{P_M q/w}{B + B^* + P_w w q/w + P_w^* w q^*/w}. \end{aligned}$$

Then substituting and permuting the order of P_M and $P_w w$ we have

$$\Pi_M^m = P_M + P_w w W_M/W = P_M \left[1 - \frac{P_w w q/w}{B + B^* + P_w w q/w + P_w^* w q^*/w} \right] > 0. ||$$

Raids

As argued in the text these are effective only if the State can increase θ or N .

(i) Self-enforcement Equilibrium.

At an interior stable self enforcement equilibrium, the comparative static derivatives are illustrated by shifting the $Q(w)$ and $W(q)$ functions (Figure 1) with

respect to θ and N , then noting the change in q and π . An increase in N shifts $W(q)$ to the left while $Q(w)$ is unchanged, so the trade volume at the stable interior equilibrium therefore falls. An increase in θ pushes the $W(q)$ function to the right while shifting the $Q(w)$ function down. The net effect on trade volume is ambiguous on this reasoning but it can be shown that $dq/d\theta < 0$ in the Cobb-Douglas logistic case. Substituting the equilibrium wage function into the market clearing equation yields $f(q, \theta) = 0$ where

$$f(q, \theta) = \frac{bq/\theta - kq^{1/\alpha}}{q/\theta + N - \alpha kq^{1/\alpha-1}} - c.$$

The stability condition is $f_q < 0$, so $dq/d\theta = -f_\theta/f_q$ is signed by

$$f_\theta = -\frac{q}{\theta^2 f} \left[\frac{b}{bq/\theta - kq^{1/\alpha}} - \frac{1}{q/\theta + N - \alpha kq^{1/\alpha-1}} \right] < 0$$

for $\alpha/q < 1$.

(ii) Mafia Equilibrium.

Using the first order condition we get

$$\begin{aligned} \frac{dq^m}{d\theta} &= -\frac{R_{q\theta}}{R_{qq}} < 0 \text{ since} \\ R_{q\theta} &= b(S_\theta + S_w W_\theta) - (W_\theta l W)t/\alpha < 0; \end{aligned}$$

In obtaining these expressions we use very similar steps to those used to obtain R_{qM} . Thus $W_\theta = P_\theta(q/w)/(B_w + B_w^*) > 0$, $S_\theta + S_w W_\theta = \Pi_\theta^m [2(1-\pi)/(1-M)]$ and by the same steps as above $\Pi_\theta^m < 0$.

As for raids,

$$\frac{dq^m}{dN} = -\frac{R_{qN}}{R_{qq}} \text{ where}$$

$R_{qN} = (W_N l W)[b S_w w - t/\alpha]$. Using the first order condition we can rewrite this as $R_{qN} = (W_N/W)[c - b(S - S_w w)]$. The elasticity $S_w w/S$ is evaluated as follows. $S_w w = P_w w[2(1-\pi)/(1-M)]$ and $P_w w = (\pi - M)(1-\pi)/(1-\pi + M)$, hence

$$S - S_w w = \pi - \frac{(\pi - M)(1 - \pi)}{1 - M} \quad (27)$$

At $M = 0$, $S - S_w w = \pi^2$. Since $W_N < 0$, if $\pi < \sqrt{c/b}$, then $R_{qN} < 0$. This condition is consistent with $\pi > c/b$ and requires certain other parameter values to obtain. Thus if $M = 0$ and $\pi < \sqrt{c/b}$, $dq^m/dN < 0$. For large values of M , the bracket term decreases, as does safety in numbers, and $R_{qN} > 0$, hence $dq^m/dN > 0$.

Upstream and Downstream Policies

(i) Self-enforcement Equilibrium.

Reductions in b and/or increases in c leave the $W(q)$ function unchanged while shifting the $Q(w)$ function down to the right. At the stable interior equilibrium the volume of trade falls. Moreover a large fall in the gains from trade can destroy the interior equilibrium and lead to autarky (i.e. the $Q(w)$ function lies everywhere below $W(q)$).

(ii) Mafia Equilibrium.

Reductions in b and/or increases in c reduce the arbitrage margin and the optimal Mafia pricing of enforcement accommodates this with a lower trade volume.

Evaluating R_{qb} and R_{qc} we obtain:

$$\begin{aligned} \frac{dq^m}{db} &= -\frac{\pi^m + q\pi_q^m}{R_{qq}} > 0 \\ \frac{dq^m}{dc} &= -\frac{-1}{R_{qq}} < 0. \end{aligned}$$

5.3 A Theory of Benign Neglect (section 3).

Proof of Proposition 3.

Strategic complementarity obtains when $R_{qq^*} < 0$. Thus:

$$\begin{aligned} R_{qq^*} &= \frac{W_{q^*}}{W} [bS_w w - t/\alpha] \\ &= \frac{W_{q^*}}{W} [c - b(S - S_w w)]. \end{aligned}$$

R_{qq^*} has the sign of the bracket term. The first order condition is used to move from the first line to the second. Here, $S - S_w w$ is given by (27). At $M = 0$, the bracket term is equal to $c - b\pi^2$. Strategic complementarity obtains when

$$\pi < \sqrt{c/b}.$$

This can be consistent with $\pi > c/b$ which is required for an interior equilibrium. This proves Proposition 4(a). As M rises, and thus π rises, $(S - S_w w)$ converges to π , which itself converges toward 1, hence the bracket term eventually must become negative. This proves Proposition 4 (b).

Remark 1 $S - S_w w$ is monotonic in M for given q, q^* . That means there is only one sign switch from complementarity to substitutability. Monotonicity follows from differentiating (27) with respect to M to yield: $[P_M + P_w W_M][1 - (1 - \pi)/(1 - M) + (\pi - M)/(1 - M)] + (1 - \pi)/(1 - M) + (\pi - M)(1 - \pi)/(1 - M)^2$. It was shown for the single market case that $P_M + P_w W_M > 0$; the proof is the same for the multimarket case and hence $S - S_w w$ is increasing in M .

Upstream and Downstream Policy

Consider policy which shifts b^* or c^* in the Mafia-protected market:

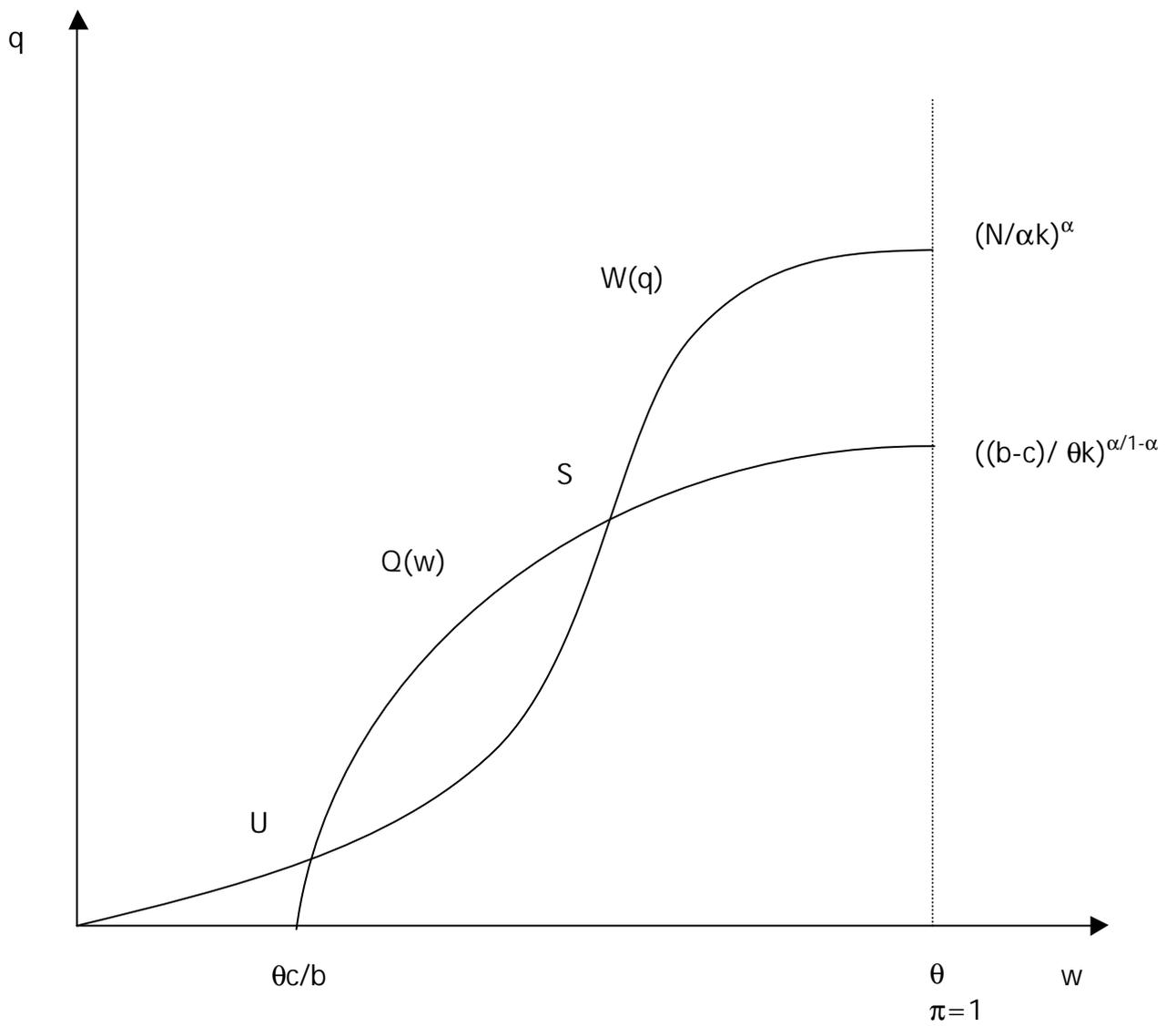
$$dq^*/db^* = -\pi^* dq^*/dc^* = -\pi^* R_{qq}/D > 0$$

$$dq/db^* = -\pi dq/dc^* = \pi R_{qq^*}/D > 0.$$

where $D = R_{qq}R_{q^*q^*} - R_{qq^*}R_{q^*q} > 0$ by the usual stability argument. Strategic complementarity implies that a State which seeks to reduce the Mafia's trade or the Mafia's revenue can do so only by paying an additional price in reducing its own sales. Intuitively, the deflection of predators onto the State's market reduces trade volume and willingness-to-pay for enforcement. The revenue effect of these policies is given by $dR/db^* = R_{q^*}dq^*/db^*$ where $R_{q^*} = q[bP_w w - t]W_{q^*}/W$. The square bracket term is positive for when demand for enforcement is complementary in the two markets, for low values of M . Enforcement in the two markets are substitutes for large values of M as security becomes insensitive to wages and the trade cost increasing aspect of wages is dominant.⁴⁰ Then for low M , the State loses revenue from negative advertising (and similarly from cost increasing) while for high M it gains revenue from these actions.

⁴⁰The first order condition implies $\pi b - c - t > 0$, which yields $(\pi - M)b - t > c - Mb$. For low M , the right hand side is positive while for high M the left hand side becomes negative ($\pi - M$ is decreasing to zero in M).

Figure 1. Self-Enforcement Equilibrium.



$$Q(w) = [(bw - \theta c) / \theta w k]^{\alpha/1-\alpha}$$

$$W(q) = q / [q/\theta + N - \alpha k q^{1/\alpha}]$$