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CAPITAL ACCOUNT OPENNESS AND  
THE VARIETIES OF GROWTH EXPERIENCE

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**ABSTRACT**

The effects of capital account openness on economic growth may vary across countries. Some countries may not have in place the constellation of institutions required to fully benefit from open capital accounts. Other countries may realize only small marginal improvements in the wake of capital account liberalization. This paper presents evidence of an inverted-U shaped relationship between the responsiveness of growth to capital account openness and income per capita. Middle-income countries benefit significantly from capital account openness. However, neither rich nor poor countries exhibit statistically significant positive effects. A similar inverted-U shaped relationship is found between the responsiveness of growth to capital account openness and various indicators of government quality.

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## **I. Introduction**

Capital account liberalization remains one of the most controversial macroeconomic policy options available to emerging market nations. Those who advocate open capital markets point to the experience of industrial countries that, in the early 1990s, seemed to enjoy a more efficient allocation of capital due, in part, to the opening of their capital accounts. By extension, it is argued that less wealthy countries may benefit even more than industrial countries from capital account liberalization.<sup>1</sup>

This sanguine view of open capital markets has always been open to question.<sup>2</sup> Most recently, the exchange rate and financial crises of the latter half of the 1990s have highlighted the fact that capital account openness brings with it potential for harm as well as benefit. Thus, the case for capital account liberalization is often shaded. For example, an IMF report that reflects both the hope for, and the concerns with, capital account liberalization states that its Executive Board "...has emphasized the substantial benefits of capital account liberalization, but stressed the need to carefully manage and sequence liberalization in order to minimize risks."<sup>3</sup> Reflecting on the fact that there is "some currency" to the charge that, in the 1990s, the IMF too strongly advocated for accelerated

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<sup>1</sup> The benefits of open capital markets were stressed by Lawrence Summers in his 2000 Richard T. Ely Lecture to the American Economic Association when he said "...to the extent that international financial integration represents an improvement in financial intermediation,... [perhaps] because institutions involved in the transfer of capital across jurisdictions improve efficiency with which capital is allocated, it offers a potentially significant increase in economic efficiency." (p. 3)

<sup>2</sup> J.M. Keynes, speaking in Dublin in 1933, stated "I sympathize ... with those who would minimize rather than those who would maximize economic entanglements among nations. Ideas, knowledge, art, hospitality, travel – these are things which should of their nature be international. But let goods be home-spun whenever it is reasonable and conveniently possible and, above all, let finance be national." Quoted in Skidelsky (1992), p. 477.

<sup>3</sup> From the *Report of the Managing Director to the International Monetary and Financial Committee on Progress in Strengthening the Architecture of the International Financial System and Reform of the IMF*, September 19, 2000. Available at <http://www.imf.org/external/np/omd/2000/02/report.htm>

capital account liberalization, Kenneth Rogoff, the IMF Economic Counsellor and Director of the IMF's Research Department, writes in an article published in December 2002 "These days, everyone agrees that a more eclectic approach to capital account liberalization is required." (p. 55). Those more skeptical have voiced doubt that there is any net benefit from open capital accounts for emerging market nations. In an influential article in *Foreign Affairs*, Bhagwati (1998) writes "substantial gains [from capital controls] have been asserted, not demonstrated ..." (p. 7).

A review of the empirical literature on the cross-country effects of capital account liberalization on growth generally supports Bhagwati's claim.<sup>4</sup> There are a number of reasons one might expect it to be difficult to find a significant effect of open capital markets on economic growth. Prominent among them is the fact that the contributions of open capital markets to allocative efficiency depend upon the existence of a web of other factors in an economy as well, including appropriate institutions and a well-regulated and well-supervised financial sector. Rodrik (1999) emphasizes this, writing "Openness to international capital flows can be especially dangerous if the appropriate controls, regulatory apparatus and macroeconomic frameworks are not in place."<sup>5</sup> Thus, countries that systematically benefit from capital inflows will have in place the institutions, regulatory policies and supervisory agencies required to mitigate financial market failures. But, of course, these institutions and frameworks are not evenly spread across the globe. Those countries that are most in need of external funding are likely to

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<sup>4</sup> See the survey of the literature on capital account openness and growth by Edison, Klein, Ricci and Slok (2003).

<sup>5</sup> Kraay (1998) finds no evidence that the benefits of capital account liberalization are only realized in countries with sound institutions and policies.

be the very ones that are most lacking in the infrastructure required to make good use of these funds.

At the other end of the spectrum, capital account liberalization may not be an important policy innovation for rich countries. Many of these countries are relatively well-diversified in domestic industries, as compared to emerging market countries, and, therefore, have less to gain than poorer countries from an increase in global risk-sharing.<sup>6</sup> In a similar vein, rich countries may see little change in their access to cutting-edge technology, the depth of their financial markets or the degree to which they enjoy good governance, the so-called indirect consequences of open capital markets, in the wake of capital account liberalization.<sup>7</sup> Finally, richer countries may face fewer binding constraints than poorer countries if domestic savings are the primary means for funding domestic investment (with some obvious exceptions, like the development of Norway's capacity to extract North Sea oil in the 1970s). Perhaps for these reasons, Arteta, Eichengreen and Wyplosz (2001) report, in their words, "scant evidence" of an effect of capital account liberalization on growth for these countries.

These arguments suggest that the most promising prospects for finding a significant effect of capital account liberalization on growth may be amongst middle-income countries. To investigate this, we need to allow for the response of growth to capital account openness to vary across countries in a systematic way. In this paper we present evidence that there is, in fact, an inverted-U shaped relationship between the

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<sup>6</sup> Obstfeld (1994) estimates the returns from international financial integration, measured as the change in the present value of consumption as a percentage of wealth, to be about four times greater for African countries than for North American or northern European countries.

<sup>7</sup> Jeanne and Gourinchas (2002) emphasize the importance of the indirect effects of capital account liberalization for explaining cross-country differences in income per capita.

effect of capital account openness on growth and income per capita. The estimates presented here suggest that middle-income countries benefit significantly from capital account openness, but these effects are not statistically significant for rich countries or for poor countries and, for the latter, the estimated effect may even be negative and significant. This result is robust to the use of different indicators of capital account openness as well as the inclusion of a variety of indicators of government quality and reputation. A similar inverted-U shaped relationship is found when we allow the effect of capital account openness on growth to vary with various indicators of government quality, indicators that are themselves highly correlated with income per capita. Thus, in response to the question “Who needs capital account convertibility?” posed by Rodrik in the title of his 1998 paper, one answer provided in this paper is those countries that, in 1976, had income per capita between that of Mexico and Israel.

The rest of this paper is structured as follows. Section II introduces the econometric specification used in the paper and compares this with the specification used previously in the literature. This section also includes a discussion of the two indicators of capital account openness used in this paper. Section III presents results for the specification in which capital account openness is interacted with income per capita. Section IV offers a similar set of results that demonstrates an inverted U-shaped relationship between the responsiveness of growth to capital account openness and various measures of government quality. Concluding comments are offered in Section V.

## **II. Estimating the Effect of Capital Account Openness on Growth**

The policy debate over the consequences of open capital accounts has spurred a research literature that attempts to estimate whether, in fact, economic growth is enhanced when a country allows its residents to borrow and lend internationally. The majority of this research augments standard growth regressions with indicators of capital account openness described in Section II.a below. The relevant test, therefore, is whether there is a positive and significant coefficient on the capital account openness indicator. While some studies, such as Quinn (1997), present evidence that open capital accounts promote growth, other work, including Grilli and Milesi-Ferretti (1995), fails to uncover a significant effect. Furthermore, Rodrik (1998) shows that the significance attributed to capital account openness in a cross-country growth regression disappears with the inclusion of an indicator of government reputation, a variable whose coefficient is significant in the growth regression.

A more general specification allows for the possibility that the effect of capital account openness on growth varies with the level of income. Arteta, Eichengreen and Wyplosz (2001) investigate this by including, in a standard cross-country growth regression, an indicator of capital account openness and the product of this indicator and the logarithm of GDP per capita. They find that the effect of capital account openness on growth declines with the level of income and, as mentioned above, scant evidence of an effect for richer countries. But this linear relationship between the overall coefficient of capital account openness and income is too restrictive in that it does not allow for a distinction between the very poorest countries and those with intermediate levels of income.

A more flexible quadratic relationship between the effect of capital account openness on growth and income per capita does allow for differences among poor countries, middle-income countries, and rich countries, while nesting the Arteta, Eichengreen and Wyplosz (2001) specification. In this paper, the first set of cross-country growth regressions presented in Section III are based on the specification

$$(1) \quad \Delta \ln Y_{1976-1995,i} = \beta_0 \mathbf{Z}_i' + \beta_1 K_i + \beta_2 (K_i \times \ln Y_{1976,i}) + \beta_3 (K_i \times \ln Y_{1976,i}^2) + \varepsilon_i$$

where  $\Delta \ln Y_{1976-1995,i}$  is the change in the natural logarithm of real per capita income between 1976 and 1995 of country  $i$ ,  $K_i$  is an indicator of capital account openness of country  $i$ ,  $\ln Y_{1976,i}$  is the natural logarithm of real per capita income in 1976 for country  $i$ , and  $\mathbf{Z}_i$  is an  $n \times 7$  matrix that includes, besides a column of 1's for the estimation of a constant, variables that are standard in cross-country growth regressions, including  $\ln Y_{1976,i}$ , the logarithm of the secondary school enrollment rate, the average rate of investment to GDP over the years 1974 to 1978, the growth rate of the population between 1976 and 1995, and a dummy variable for African countries. The main distinction between this specification and the others used in the literature on this topic is that, with the exception of Arteta, Eichengreen and Wyplosz (2001) who estimate both  $\beta_1$  and  $\beta_2$ , all other work only investigates whether  $\beta_1$  is positive and significant, setting  $\beta_2$  and  $\beta_3$  equal to zero. Below, we present evidence that, in fact, a quadratic specification yields an inverted-U shaped relationship between the effect of capital account openness on growth and income and that the coefficient  $\beta_3$  is often significant.

We will present evidence on the estimated partial derivative of growth with respect to capital account openness,  $B_i$ , where

$$(2) \quad B_i = \beta_1 + \beta_2 \ln Y_{1976,i} + \beta_3 \ln Y_{1976,i}^2.$$



The subscript for  $B_i$  reflects the fact that the estimated effect of capital account openness on growth varies across countries due to their differences in income. Along with tables of regression results, we present graphs of  $B_i$  against initial (i.e. 1976) levels of real per capita income. These graphs illustrate the range of countries for which there is a significant effect of capital account openness on growth.<sup>8</sup>

## **II.a Indicators of Capital Account Openness**

Studies of the effects of capital account openness that employ a wide cross-section of countries typically employ one of two indicators of capital account openness. Both of these indicators are rules-based and are drawn from information in the *Annual Report on Exchange Arrangements and Exchange Restrictions (AREAER)* published by the International Monetary Fund. Each of these two indicators is used in the regressions presented in this paper.

Every issue of the *Annual Report on Exchange Arrangements and Exchange Restrictions (AREAER)* published between 1967 (which refers to conditions in 1966) and 1996 (which refers to conditions in 1995) includes a summary table in which a single row directly addresses the presence or absence of capital controls; line E.2, labeled

“Restrictions on payments for capital transactions.”<sup>9</sup> A number of cross-country studies,

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<sup>8</sup> The graphs include 95 percent confidence intervals around  $B_i$ , calculated as

$$B_i \pm t_{0.025} s [\mathbf{w}'(\mathbf{X}'\mathbf{X})^{-1}\mathbf{w}]^{1/2}$$

where  $t_{0.025}$  is the appropriate t statistic,  $s$  is the estimated standard deviation of the regression,  $\mathbf{X}$  is the  $n \times 10$  matrix of regressors in which the last three columns include the variables  $K_i$ ,  $(K_i \times \ln Y_{1976,i})$ , and  $(K_i \times \ln Y_{1976,i}^2)$ , respectively, and  $\mathbf{w}$  is a 10 element vector that takes the form

$$\mathbf{w}' = [0 \ 0 \ 0 \ 0 \ 0 \ 0 \ 0 \ 1 \ \ln Y_{1976,i} \ (\ln Y_{1976,i})^2].$$

<sup>9</sup> The 1997 issue of *Annual Report on Exchange Arrangements and Exchange Restrictions* expanded the summary information on capital controls including, for the first time, a distinction between restrictions on

including Grilli and Milesi-Ferretti (1995), Kraay (1998), Rodrik (1998) and Klein and Olivei (1999), construct from this information a variable reflecting the proportion of years in which countries had open capital accounts. For example, if the *AREAER* judged capital markets open for ten years out of a 20-year period, then this indicator would be 0.5. We call this indicator  $Share_{76-95}$  and note that a larger value of it represents a higher proportion of years with an unrestricted capital account.<sup>10</sup>

The data set we use to estimate the effects of capital account openness on economic growth for the two decades from 1976 to 1995 includes 85 countries for which  $Share_{76-95}$  and other regressors are not missing, twenty of which were members of the O.E.C.D. in 1986. Two O.E.C.D. member countries, Greece and Iceland, have values of  $Share_{76-95}$  equal to 0 while four, Belgium, Canada, the Netherlands, and the United States, had values of  $Share_{76-95}$  equal to 1. Among the 65 non-O.E.C.D. countries, 17 had non-zero values of  $Share_{76-95}$ .

An alternative measure of capital account openness represents an effort to measure the intensity with which capital controls are enforced. Quinn (1997) drew on the narrative descriptions published in the *AREAER* to construct a measures of capital account openness that ranges from 0 to 4 in increments of  $\frac{1}{2}$ , with larger values

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inflows and restrictions on outflows. Unfortunately, this new classification system cannot be mapped into the early system, making the use of a panel bridging the pre-1996 and post-1996 data problematic.

<sup>10</sup> Over the period 1976 to 1995, industrial countries that liberalized their capital accounts generally did not re-impose restrictions. Thus, over this period, an industrial country with a value of  $Share$  equal to 0.05 had an open capital account in 1995 only, an industrial country with a value of  $Share$  equal to 0.1 had an open capital account in 1994 and 1995, and so on. This pattern also holds for industrial countries over the period 1986 to 1995, but less so over the earlier decade. See Klein and Olivei (1999) for details.

indicating a less restrictive environment.<sup>11</sup> These indicators are available annually from 1950–1997 for O.E.C.D. countries, and for the years 1958, 1973, 1982, and 1988 for non-OECD countries.<sup>12</sup> Quinn (1997) uses the difference in the value of this indicator between 1988 and 1958 as a regressor in his cross-country analysis of growth over the period 1960 to 1989, Kraay (1998) uses its level in the initial year while Arteta, Eichengreen and Wyplosz (2001) and Edwards (2001) use, in separate regressions, either the level of this indicator or its change.

We use the average value of Quinn’s indicator of capital account openness for the years 1973, 1982 and 1988 as a regressor in this paper.<sup>13</sup> There are 53 countries in our data set for which we have both a value for this indicator of capital account openness, which we denote as *KQuinn*, as well as other variables used as regressors.<sup>14</sup> Nineteen of these countries were members of the O.E.C.D. in 1986 and, of these, 6 had a value of 1.5 to 2, 10 had a value of 2.5 to 3, and 3 (Switzerland, the United Kingdom and the United States) had a value of 4. Among the 34 non-O.E.C.D. countries, 23 had a value of *KQuinn* of 0 to 1.5, 8 had a value of 2, and 3 (Hong Kong, Singapore and Uruguay) had a value of 4.

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<sup>11</sup> Quinn also scores the intensity of controls for four categories related to current account restrictions and a category he calls international legal agreements, yielding an overall openness measure that potentially ranges from 0 to 14.

<sup>12</sup> For a more complete discussion of these two indicators of capital account openness, as well as a comparison of them, see Edison, Klein, Ricci and Slok (2002).

<sup>13</sup> The value of *KQuinn* for Mexico reflects the average of the 1973 and 1982 indicators only since the 1988 value is missing.

<sup>14</sup> There is a tendency for later values of Quinn’s indicator of capital account openness to be the same or larger than earlier values for any particular country, thus indicating greater capital account openness over time. There are only 10 cases where the 1988 value of the Quinn indicator of capital account openness is less than its 1973 value, and 4 cases where the 1988 value of this indicator is less than its 1982 value (with 2 countries in common for these two categories).

*Share*<sub>76-95</sub> and *KQuinn* offer somewhat different views of capital account openness. *Share*<sub>76-95</sub> offers a year-by-year account of whether or not capital accounts were open and, as discussed above, there is a tendency for this indicator to also represent the proportion of continuous years of open capital accounts. *KQuinn*, in contrast, presents a picture that draws on information at three points in time for a smaller set of countries. But *KQuinn* has the advantage of offering potentially more information than just whether or not restrictions were in place.

Despite their differences, *Share*<sub>76-95</sub> and *KQuinn* offer a similar view of the extent and cross-country differences in capital account openness, with the correlation between these two variables equal to 0.73 for the 51 countries for which both variables are available. Furthermore, we will see that the results presented in the next two sections exhibit very similar patterns of significance using either of these two indicators of capital account openness and the quantitative estimates using either of these two measures are broadly similar.

### **III. Capital Account Openness, Income and Growth**

Our first results that show the varieties of experience across countries with respect to the responsiveness of growth to capital account openness are presented in Table 1 and Figures 1 and 2. Table 1 presents two OLS estimates, one that uses  $Share_{76-95}$  as the indicator of capital account openness (Column 1) and another that uses  $KQuinn$  (Column 3). The relationships between the responsiveness of growth to capital account openness (i.e.  $B_i$ ) and income per capita based on these estimates are depicted in Figures 1 and 2, respectively. Columns 2 and 4 of Table 1 present instrumental variable versions of the estimates presented in Columns 1 and 3. Table 1 also includes estimates of the overall effect of capital account openness on growth,  $B_i$ , evaluated at four different levels of income per capita (the 25<sup>th</sup>, 50<sup>th</sup>, 75<sup>th</sup>, and 90<sup>th</sup> percentiles for the respective samples). One cell in each column reports the number of countries that have a level of  $\ln Y_{1976,i}$  such that the estimated value of the overall effect of capital account openness on growth,  $B_i$ , is positive and significant at the 95 percent level of confidence. These cells also list the percentile ranges, with respect to income per capita in 1976, for which  $B_i$  is positive and significant at the 95 percent level of confidence.

The result presented in Column 1 shows a selectively significant effect of capital account openness on growth when using  $Share_{76-95}$ . This estimate suggests that capital account openness makes a positive and significant (at better than the 95 percent level of confidence) contribution to growth for almost a third of the countries in the sample (26 of 85). These countries range from the 58<sup>th</sup> to the 88<sup>th</sup> percentiles of income. The estimated effect of capital account openness for a country at the 25<sup>th</sup> percentile of income is negative, though the p-value for  $B_{25th\ Percentile}$  is 0.122. Thus, this suggests that capital

account openness promotes growth among some middle-income countries, but not among rich countries or poor countries.

Similar results are found when using *KQuinn* as the indicator of capital account openness. Column 3 of Table 1 reports the results for this regression. Again, about a third of the countries in the sample (15 of 53) have an estimated value of  $B_i$  that is positive and significant at better than the 95 percent level of confidence. In this case, these countries range from the 49<sup>th</sup> to the 75<sup>th</sup> percentiles of income. As with the regression using *Share*<sub>76-95</sub>, the estimated effect of capital account openness on growth is not significant for a country at the 25<sup>th</sup> percentile level of income or for a country at the 90<sup>th</sup> percentile level of income.

One can gain a sense of the estimated quantitative impact of the results presented in these two columns of Table 1 by considering the effect on  $\Delta \ln Y_{1976-1995}$  of a change in the value of the capital account indicator from its median value to its 75<sup>th</sup> percentile value. This is a change in *Share*<sub>76-95</sub> of 0.25 and a change in *KQuinn* of 0.5. We calculate the estimated effect of these changes for a country at the 75<sup>th</sup> percentile of income (Table 1 shows that, at this level of income,  $B_i = 0.80$  for the estimate using *Share*<sub>76-95</sub> and  $B_i = 0.21$  for the estimate using *KQuinn*). The resulting estimated changes in  $\Delta \ln Y_{1976-1995}$  are 0.20 with the *Share*<sub>76-95</sub> estimate and 0.11 with the *KQuinn* estimate. These changes are notable, given that the median values of  $\Delta \ln Y_{1976-1995}$  are 0.85 and 1.29 for the samples used to generate the estimates in Columns 1 and 3, respectively. To put this in some context, we note that the estimated effect of a change in average initial investment from its median value to its 75<sup>th</sup> percentile value is 0.10 using the estimates in Column 1 and 0.09 using the estimates in Column 3. Another way to place in context

these estimated changes in  $\Delta \ln Y_{1976-1995}$  due to a change in the capital account openness measures is to note the span the estimated changes in  $\Delta \ln Y_{1976-1995}$  represent in terms of percentiles. In the sample using  $Share_{76-95}$ , a value of  $\Delta \ln Y_{1976-1995}$  equal to 1.05 (the median plus 0.20) represents the 62<sup>nd</sup> percentile while in the sample using  $KQuinn$ , a value of  $\Delta \ln Y_{1976-1995}$  equal to 1.40 (the median plus 0.11) represents the 64<sup>th</sup> percentile.

The depictions in Figures 1 and 2 of the estimated overall effect of capital account openness on growth ( $B_i$ ) plotted against  $\ln Y_{1976,i}$  exhibit the inverted U-shaped relationships one would expect given the results presented in Columns 1 and 3 of Table 1. In each of these figures, the line that plots the estimated value of  $B_i$  ranges over the sample values of  $\ln Y_{1976,i}$  (4.50 to 9.19 for the 85 countries in the regression that uses  $Share_{76-95}$ , and 4.98 to 9.19 for the 53 countries in the regression that uses  $KQuinn$ ) and hatch marks on this line denote the actual values of  $\ln Y_{1976}$  among countries in the sample. Each figure also includes two lines representing the upper and lower bounds of the 95 percent confidence interval for  $B_i$ . Vertical lines mark the points where these confidence interval lines cross zero and, therefore, serve as the boundaries for the range over which  $B_i$  is significant at the 95 percent level of confidence.

Figure 1 shows that the range of values of  $\ln Y_{1976,i}$  for which  $B_i$  is positive and significant is between 6.79 and 8.82, corresponding to levels of income per capita in 1976 of \$889 and \$6768. Two countries with actual levels of income close to these levels that have significant estimated values of  $B_i$  are Brazil (\$891) and Finland (\$6566). The range of values of  $B_i$  that are significant at the 95 percent level of confidence are 0.31 to 0.80, with this maximum value at the level of per capita income of \$2392 ( $=e^{7.78}$ ). The estimated values of  $B_i$  are not significant at the 95 percent level of confidence for the ten

richest countries in the sample. Forty-two of the countries with a level of income per capita in 1976 below that of Brazil had an estimated value of  $B_i$  that is not statistically significant. Strikingly, the 7 poorest countries in the sample have an estimated value of  $B_i$  that is negative and significant. As shown in Figure 1, these countries had a level of income per capita in 1976 below \$156 ( $=e^{5.05}$ ).

Figure 2 presents a similar picture of the effect of capital account openness on growth, across levels of income per capita in 1976, based on the results in Column 3 of Table 1 that uses  $KQuinn$  as the indicator of capital account openness. The levels of income per capita that define the region for which  $B_i$  is positive and significant are \$973( $=e^{6.88}$ ) to \$4403 ( $=e^{8.39}$ ), a somewhat smaller range than that found when using  $Share_{76-95}$ . Among the 15 countries with statistically significant estimated values of  $B_i$ , those with levels of income closest to these border values are Peru (\$1009) and the United Kingdom (\$4016). The  $B_i$  function presented in Figure 2 is less concave than the one presented in Figure 1 and, consequently, the range of significant values of  $B_i$  is smaller, from 0.18 to 0.22.

### **III.a Robustness**

There are two possible concerns with the results discussed above. One is that the indicators of capital account openness may themselves be functions of the level of growth of an economy. We address this by presenting results using instrumental variable estimation in Table 1. Another concern regards whether capital account openness is only serving as a proxy for government quality. This criticism, first raised by Rodrik (1998) with respect to a growth regression augmented with  $Share_{76-95}$ , has been shown by



Edison, Klein, Ricci and Slok (2003) to be relevant for growth regressions that include *KQuinn* or other indicators of capital account openness as well as for a specification like that of Arteta, Eichengreen and Wyplosz (2001) that includes the product of capital account openness and income. In this section we address both of these concerns and show that the results presented above are largely robust to them.

Columns 2 and 4 of Table 1 present estimates in which we instrument for the values of  $K_i$ ,  $K_i \times \ln Y_{1976,i}$ , and  $K_i \times \ln Y_{1976,i}^2$ .<sup>15</sup> The instrumental variables results are broadly consistent with those estimated using OLS. In particular, the IV estimates, like the OLS estimates, suggest that there is not a significant effect of capital account openness for economic growth for the poorest countries or for the richest countries. But both sets of IV estimates suggest that there is a significant effect for middle income countries. The results presented in Column 2 show a significant effect of capital account openness on growth for 16 of the 79 countries in the sample, those between the 67<sup>th</sup> and the 86<sup>th</sup> percentiles of income. The results presented in Column 4 demonstrate a wider range of countries for which capital account openness has a significant effect on growth than is the case for the respective OLS estimate. The IV estimate using *KQuinn* show a positive and significant values of  $B_i$  for 21 of the 51 countries in the sample, those between the 55<sup>th</sup> and the 94<sup>th</sup> percentiles of income per capita.

The results presented in Table 2 address the concern that capital account openness is only serving as a proxy for the quality of a country's government. The specifications

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<sup>15</sup> The instruments we use include the 1973 to 1976 averages of the ratios of government spending to national income and trade to national income, and dummy variables for Latin America, Asia and the Middle East. Also, for the regression that uses *Share*<sub>76-95</sub>, we use the proportion of years the capital account was open between 1974 and 1976 as well as the proportion of years current account transactions were liberalized between 1974 and 1976 while for the regression that uses *KQuinn* we use Quinn's indicators of current account openness in 1958 and 1973, and his indicators of agreement to honor international treaties in 1958 and 1973.

in this table differ from that used in Columns 1 and 3 of Table 1 through the inclusion of three indicators of government quality from Kaufmann, Kraay, and Zoido-Lobaton (2002); Rule of Law, Government Efficiency and Control of Corruption.<sup>16</sup> Each of the regressions, whose results are presented in Table 2, include the regressors in  $Z_i$  listed above ( $\ln Y_{1976,i}$ ,  $\ln(\text{School})$ ,  $\text{Invest}_{\text{Avg } 74-78}$ ,  $\text{Population Growth}$ , and  $\text{Africa}$ ) as well as the three indicators of government quality.

The results presented in Table 2 are roughly comparable to those presented in Table 1 with respect to the range of countries for which capital account openness significantly contributes to growth. For example,  $B_i$  is positive and significant at better than the 95 percent level of confidence for 29 percent of the countries (23 of 79) in the OLS estimate using  $\text{Share}_{76-95}$  (Column 1), as compared to 30.5 percent in the comparable regression presented in Table 1. The number of countries for which  $B_i$  is positive and significant is more markedly reduced through the inclusion of Rule of Law, Government Efficiency and Control of Corruption as regressors when using  $K\text{Quinn}$ . In this case, the results in Column 3 of Table 2 show that 15 percent of the countries have a significant effect, as compared to 28 percent when these three variables are not included in the regression. Nevertheless, the results in Table 2 are consistent with those in Table 1, namely that significant and positive effects of capital account openness on growth can be detected among middle income countries, but not among poor or rich countries.

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<sup>16</sup> As discussed above, Rodrik finds that the inclusion of a measure of Government Reputation adversely affects the significance of the effect of capital account liberalization on growth. The Government Reputation variable, however, is only available for a subset of countries used in the regressions that employ  $\text{Share}_{76-95}$ . Therefore we use these other three measures to preserve degrees of freedom. The correlations of each of these measures with Government Reputation are about 0.83.

## **IV. Capital Account Openness, Government Quality, and Growth**

One interpretation of the results presented in Tables 1 and 2, and depicted in Figures 1 and 2, is that poor countries do not have in place the regulatory and political infrastructure needed to translate capital inflows into productive resources for an economy. This interpretation is based on the assumption that this infrastructure is correlated with income per capita.

We investigate this assumption using our indicators of Rule of Law, Government Efficiency and Control of Corruption. Table 3 presents the coefficients  $\alpha_1$  from the regressions

$$(3) \quad G_i = \alpha_0 + \alpha_1 \ln Y_{1976,i} + \varepsilon_i$$

where  $G_i$  is the indicator for either Rule of Law, Government Efficiency or Control of Corruption for country  $i$ . The results in this table indicate that  $\ln Y_{1976,i}$  is very significantly correlated with each of these indicators of government quality since, in all three cases, the p-value is smaller than 0.001. Furthermore, the  $R^2$  statistic for each of these regressions is about 0.7.

A natural follow-up to specification (1), therefore, is to run three sets of regressions, each of which takes the form

$$(4) \quad \Delta \ln Y_{1976-1995,i} = \theta_0 \mathbf{Z}_i^* + \theta_1 K_i + \theta_2 (K_i \times G_i) + \theta_3 (K_i \times G_i^2) + \varepsilon_i$$

where  $G_i$  is either Rule of Law, Government Efficiency or Control of Corruption for country  $i$ , and  $\mathbf{Z}_i^*$  an  $n \times 8$  matrix ( $n = 78$  to  $84$  for regressions using  $Share_{76-95}$  and  $n = 53$  for regressions using  $KQuinn$ ) that includes both the regressors in  $\mathbf{Z}_i$  described above and  $G_i$ . This specification is somewhat less compelling than (1) because income per capita is correlated with a range of aspects of government quality and each of the three

versions of (4) includes only one measure of government quality. Nevertheless, considering regressions of the type specified in (4) for different indicators of government quality provides a good robustness test of the results presented in Table 1.

Table 4 presents the results of six regressions that employ specification (4), one for each of the three measures of  $G_i$  (Rule of Law, Government Efficiency and Control of Corruption) paired with one of the measures of  $K_i$  ( $Share_{76-95}$  and  $KQuinn$ ). As with Tables 1 and 2, Table 4 presents an evaluation of the partial derivative of growth with respect to the capital account indicator evaluated at the 25<sup>th</sup>, 50<sup>th</sup>, 75<sup>th</sup> and 90<sup>th</sup> percentile values for the respective samples. In this case, we call this partial derivative  $T_i$  where

$$(5) \quad T_i = \theta_1 + \theta_2 G_i + \theta_3 G_i^2.$$

Figures 3 through 8, corresponding to the results in Columns 1 through 6 of Table 4, respectively, present depictions of  $T_i$  for all values of  $G_i$  in the relevant range.

The results presented in Table 4, along with their depictions in Figures 3 through 8, show inverted-U shaped relationships between the responsiveness of growth to capital account openness,  $T_i$ , and indicators of government quality. As with the estimates depicted in Figures 1 and 2, these estimates show a range of countries in the middle of the spectrum for which capital account openness significantly promotes economic growth. In two cases, the estimates that interact  $KQuinn$  with Rule of Law (Column 2 and Figure 4) and the estimates that interact  $KQuinn$  with Control of Corruption (Column 6 and Figure 8), 57 percent of the countries in the sample have an estimated  $T_i$  that is positive and significant. The estimate of  $T_i$  based on the regression that includes an interaction of  $Share_{76-95}$  with Control of Corruption (Column 5 and Figure 7) is positive and significant

for 36 percent of the countries in the sample. The other four regressions include about 20 percent of the sample for which  $T_i$  is positive and significant.

Quantitative assessments of the estimated impact of capital account openness on growth can be obtained by considering the effect on  $\Delta \ln Y_{1976-1995}$  of a change in the value of the capital account indicator from its median value to its 75<sup>th</sup> percentile value (a change in  $Share_{76-95}$  of 0.25 and a change in  $KQuinn$  of 0.5) for particular values of the indicators of government reputation, analogous to the exercise performed earlier. We calculate the estimated effect of these changes for a country at the 75<sup>th</sup> percentile of the indicators of government reputation. The estimated changes in  $\Delta \ln Y_{1976-1995}$  based on regressions using  $Share_{76-95}$  and Rule of Law, Government Effectiveness and Control of Corruption are 0.35, 0.38, and 0.60, respectively. A similar exercise based on regressions interacting  $KQuinn$  with Rule of Law, Government Effectiveness and Control of Corruption gives estimated changes in  $\Delta \ln Y_{1976-1995}$  of 0.30, 0.25, and 0.31, respectively. Recall that the median value of  $\Delta \ln Y_{1976-1995}$  is 0.85 in the samples of the regressions using  $Share_{76-95}$  and 1.29 in the samples of the regressions using  $KQuinn$  and that the changes presented above for estimates that interact capital account openness with  $\ln Y_{1976}$  are 0.20 with the  $Share_{76-95}$  estimate and 0.11 with the  $KQuinn$  estimate. Thus, on a quantitative basis, these estimates are even more striking than those based on the results presented in Table 1.

## **V. Conclusion**

This paper offers robust empirical evidence that capital account openness contributes in an important way to economic growth for middle-income countries. The results presented in this paper answer, to some extent, the concern voiced by Bhagwati and others that the beneficial effects of capital account liberalization have been asserted rather than demonstrated.

But a more nuanced view, one that growth among poorer countries may not be promoted by capital account liberalization, is also consistent with the results presented in this paper. The advantage of the method undertaken in this paper is that it allows for differences across countries in the response of growth to open capital accounts depending upon the level of income or the quality of government. Thus, this enables us to address arguments implicit in the views presented in the introduction, including the IMF (2000) report that recognizes a “need to carefully manage and sequence liberalization,” the claim by Rogoff (2002) that there is widespread agreement for an “eclectic approach to capital account liberalization” and the concerns voiced by Rodrik (1999) about the need for “appropriate controls, regulatory apparatus and macroeconomic frameworks” in order for a country to enjoy the benefits of capital account liberalization. The results presented here offer evidence that, in fact, capital account openness can be a tonic but, like all treatments, its potential for success cannot be separated from the context in which it is administered.

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<b>Table 1</b>				
<b>Growth Regressions with</b>				
<b>Capital Account Openness Measures</b>				
Cap. Account Open. Indicator	<i>Share</i> <sub>76-95</sub>		<i>KQuinn</i>	
<b>Reg. Number</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>
<i>lnY</i> <sub>1976,i</sub>	-0.053	-0.228	-0.212	<b>-0.519</b>
( <i>s.e.</i> )	(0.103)	(0.132)	(0.185)	(0.251)
<b>ln(School)</b>	0.035	0.036	0.042	0.049
( <i>s.e.</i> )	(0.091)	(0.105)	(0.138)	(0.154)
<b>Invest</b> <sub>Av'g 74 - 78</sub>	<b>0.027</b>	<b>0.033</b>	<b>0.042</b>	<b>0.039</b>
( <i>s.e.</i> )	(0.010)	(0.012)	(0.014)	(0.017)
<b>Pop.Growth</b>	<b>-1.153</b>	-0.934	<b>-1.804</b>	<b>-1.695</b>
( <i>s.e.</i> )	(0.487)	(0.687)	(0.537)	(0.664)
<b>Africa</b>	-0.327	<b>-0.628</b>	-0.519	<b>-0.644</b>
( <i>s.e.</i> )	(0.184)	(0.258)	(0.271)	(0.272)
<b><i>K</i><sub>i</sub></b>	<b>-26.624</b>	<b>-60.981</b>	-2.936	-5.541
( <i>s.e.</i> )	(10.769)	(20.256)	(2.484)	(3.021)
<b>(<i>K</i><sub>i</sub> x <i>lnY</i><sub>1976,i</sub>)</b>	<b>7.053</b>	<b>15.340</b>	0.808	1.366
( <i>s.e.</i> )	(2.768)	(5.286)	(0.585)	(0.707)
<b>(<i>K</i><sub>i</sub> x <i>lnY</i><sub>1976,i</sub><sup>2</sup>)</b>	<b>-0.453</b>	<b>-0.942</b>	-0.052	-0.079
( <i>s.e.</i> )	(0.176)	(0.342)	(0.034)	(0.042)
<b>Evaluating Overall Effect, <i>B</i><sub>i</sub>, for <i>i</i> at listed percentiles of <i>lnY</i><sub>1976</sub></b>				
25 <sup>th</sup> Percentile	-1.102	<b>-3.212</b>	0.110	-0.071
( <i>s.e.</i> )	(0.704)	(1.205)	(0.148)	(0.240)
50 <sup>h</sup> Percentile	0.129	-0.623	<b>0.192</b>	0.154
( <i>s.e.</i> )	(0.242)	(0.626)	(0.076)	(0.127)
75 <sup>th</sup> Percentile	<b>0.798</b>	<b>1.459</b>	<b>0.211</b>	<b>0.333</b>
( <i>s.e.</i> )	(0.202)	(0.462)	(0.098)	(0.105)
90 <sup>th</sup> Percentile	0.287	1.020	0.159	<b>0.329</b>
( <i>s.e.</i> )	(0.158)	(0.621)	(0.116)	(0.149)
# w/sig. + effect percentiles	26 58 <sup>th</sup> – 88 <sup>th</sup>	16 67 <sup>th</sup> – 86 <sup>th</sup>	15 49 <sup>th</sup> – 75 <sup>th</sup>	21 55 <sup>th</sup> – 94 <sup>th</sup>
R <sup>2</sup>	0.583	0.519	0.579	0.594
no. of obs.	85	79	53	51
Est. Method	OLS	IV	OLS	IV
<b>Bold</b> = significant at better than 95% level of confidence, <i>Italic</i> = significant at 90% - 95% level of confidence.				

## $B_i$ and $\ln(\text{GDP per Capita, 1976})$

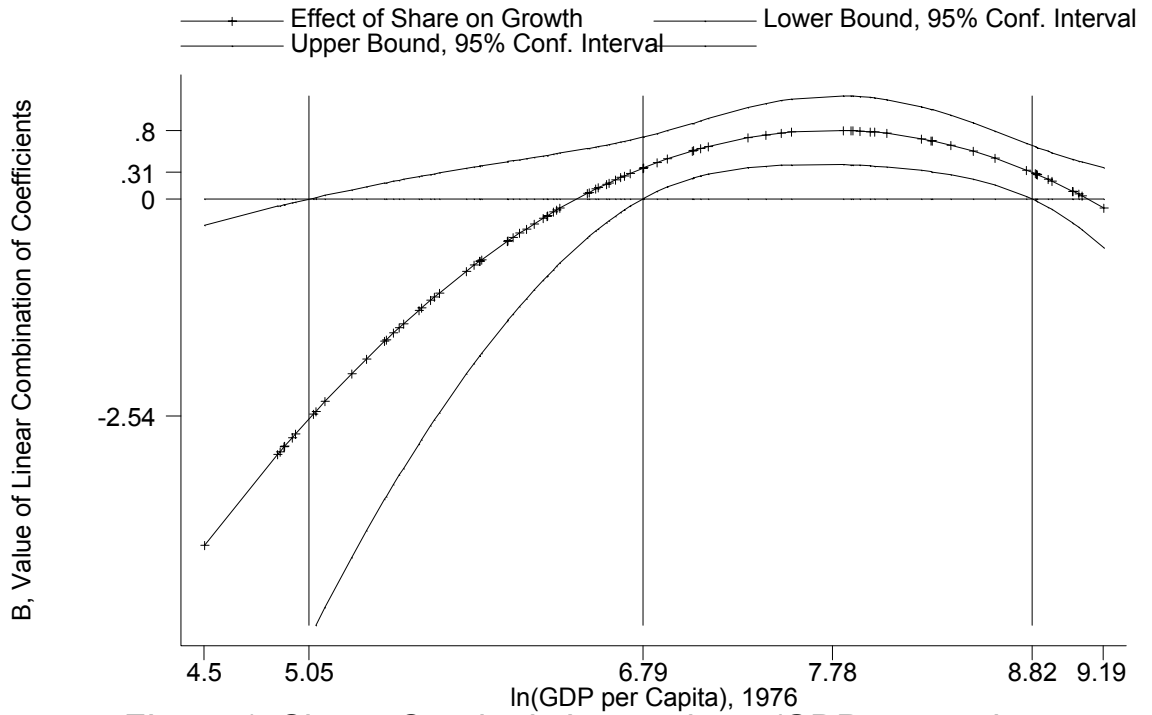


Figure 1, Share, Quadratic Interaction w/GDP per capita

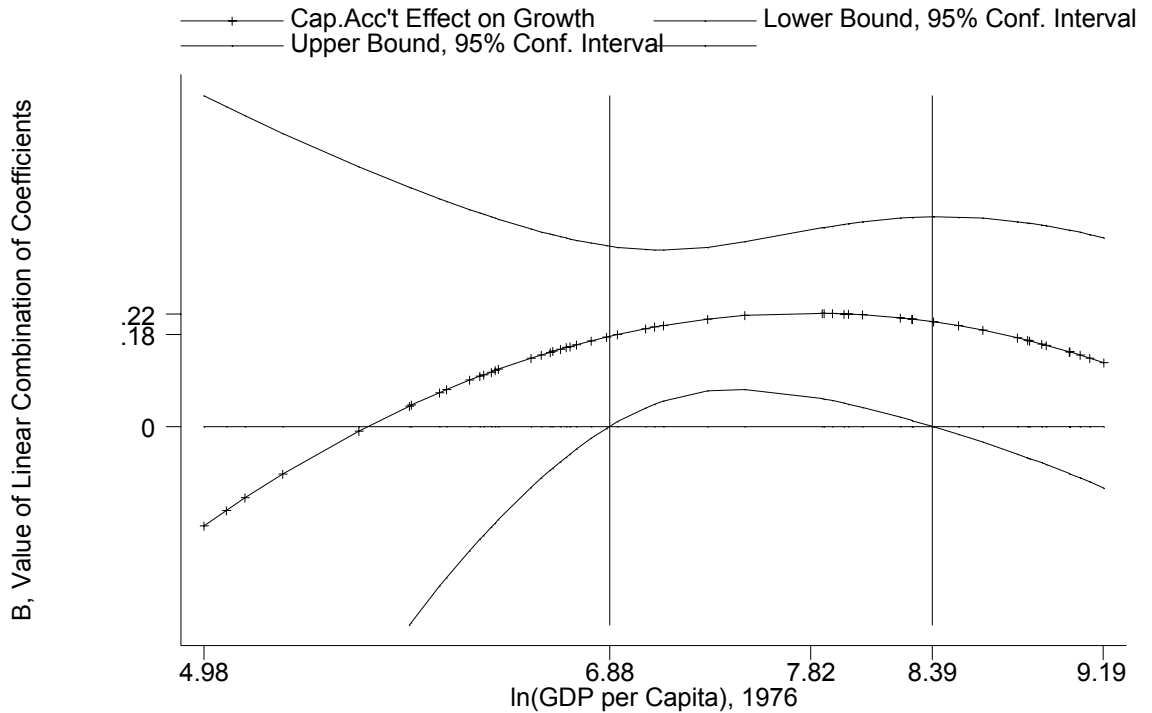


Figure 2, KQuinn, Quadratic Interaction w/GDP

<b>Table 2: Growth Regressions with Capital Account Openness Measures and Indicators of Government Quality</b>				
Cap. Account Open. Indicator	<i>Share</i> <sub>76-95</sub>		<i>KQuinn</i>	
<b>Reg. Number</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>
<i>lnY</i> <sub>1976,i</sub>	<b>-0.198</b>	<i>-0.240</i>	-0.202	-0.328
( <i>s.e.</i> )	(0.099)	(0.125)	(0.160)	(0.225)
<b>ln(School)</b>	0.011	0.012	0.049	-0.031
( <i>s.e.</i> )	(0.112)	(0.123)	(0.157)	(0.155)
<b>Invest</b> <sub>Av'g 74 - 78</sub>	<i>0.019</i>	<i>0.021</i>	<b>0.025</b>	0.019
( <i>s.e.</i> )	(0.010)	(0.012)	(0.012)	(0.015)
<b>Pop.Growth</b>	-0.819	-0.734	<b>-1.550</b>	<b>-1.653</b>
( <i>s.e.</i> )	(0.515)	(0.664)	(0.496)	(0.615)
<b>Africa</b>	<b>-0.407</b>	<b>-0.571</b>	<b>-0.771</b>	<b>-0.915</b>
( <i>s.e.</i> )	(0.187)	(0.225)	(0.225)	(0.244)
<b>Rule of Law</b>	<b>0.346</b>	<b>0.326</b>	0.220	0.292
( <i>s.e.</i> )	(0.139)	(0.154)	(0.199)	(0.224)
<b>Gov. Efficiency</b>	0.139	0.062	0.064	-0.047
( <i>s.e.</i> )	(0.184)	(0.210)	(0.218)	(0.249)
<b>Corrupt. Cntrl</b>	-0.071	-0.088	0.074	0.071
( <i>s.e.</i> )	(0.173)	(0.177)	(0.219)	(0.226)
<b><i>K</i><sub>i</sub></b>	<b>-19.520</b>	<b>-42.705</b>	-1.849	-3.288
( <i>s.e.</i> )	(7.417)	(18.237)	(2.309)	(2.887)
<b>(<i>K</i><sub>i</sub> x <i>lnY</i><sub>1976,i</sub>)</b>	<b>5.266</b>	<b>11.005</b>	0.579	0.927
( <i>s.e.</i> )	(1.931)	(4.776)	(0.543)	(0.668)
<b>(<i>K</i><sub>i</sub> x <i>lnY</i><sub>1976,i</sub><sup>2</sup>)</b>	<b>-0.345</b>	<b>-0.692</b>	-0.041	-0.061
( <i>s.e.</i> )	(0.124)	(0.309)	(0.031)	(0.039)
<b>Evaluating Overall Effect, <i>B</i><sub>i</sub>, for <i>i</i> at listed percentiles of <i>lnY</i><sub>1976</sub></b>				
25 <sup>th</sup> Percentile	-0.401	-1.384	0.166	0.133
( <i>s.e.</i> )	(0.370)	(0.890)	(0.137)	(0.251)
50 <sup>th</sup> Percentile	0.241	-0.065	<b>0.185</b>	0.212
( <i>s.e.</i> )	(0.181)	(0.539)	(0.074)	(0.141)
75 <sup>th</sup> Percentile	<b>0.552</b>	<b>1.022</b>	0.118	<i>0.186</i>
( <i>s.e.</i> )	(0.184)	(0.453)	(0.099)	(0.105)
90 <sup>th</sup> Percentile	0.087	0.463	0.036	0.117
( <i>s.e.</i> )	(0.169)	(0.562)	(0.117)	(0.151)
# w/sig. + effect percentiles	23 56 <sup>th</sup> – 84 <sup>th</sup>	10 68 <sup>th</sup> – 81 <sup>st</sup>	8 45 <sup>th</sup> – 58 <sup>th</sup>	7 63 <sup>rd</sup> – 72 <sup>nd</sup>
R <sup>2</sup>	0.661	0.644	0.638	0.594
no. of obs.	78	73	53	51
Est. Method	OLS	IV	OLS	IV
<b>Bold</b> = significant at better than 95% level of confidence, <i>Italic</i> = significant at 90% - 95% level of confidence.				

**Table 3**  
**Correlation of Government Quality Indicators**  
**with Initial Income per Capita**

Regressions  $G_i = \alpha_0 + \alpha_1 \ln Y_{1976,i} + \varepsilon_i$

$G_i$	Rule of Law	Government Efficiency	Control of Corruption
$\alpha_1$	<b>0.594</b>	<b>0.598</b>	<b>0.648</b>
(s.e.)	(0.036)	(0.039)	(0.046)
$R^2$	0.663	0.693	0.713
No. of Obs.	84	79	78
<b>Bold</b> = significant at better than 95% level of confidence.			

<b>Table 4</b>						
<b>Growth Regressions with Capital Account Openness Measures Interacted with Indicators of Government Quality</b>						
<i>Measure of <math>G_i</math></i>	<b>Rule of Law</b>		<b>Government Efficiency</b>		<b>Control of Corruption</b>	
<i>Measure of <math>K_i</math></i>	<i>Share</i>	<i>KQuinn</i>	<i>Share</i>	<i>KQuinn</i>	<i>Share</i>	<i>KQuinn</i>
<i>lnY</i> <sub>1976,i</sub>	<b>-0.217</b>	<i>-0.227</i>	<b>-0.239</b>	<b>-0.272</b>	<b>-0.207</b>	<b>-0.249</b>
( <i>s.e.</i> )	(0.092)	(0.128)	(0.100)	(0.128)	(0.094)	(0.115)
<b>ln(School)</b>	0.006	<i>-0.132</i>	0.030	0.016	<i>-0.036</i>	<i>-0.081</i>
( <i>s.e.</i> )	(0.094)	(0.193)	(0.108)	(0.136)	(0.111)	(0.135)
<b>Invest</b> <sub>Av'g 74 - 78</sub>	<b>0.022</b>	<b>0.037</b>	<b>0.030</b>	<b>0.040</b>	<b>0.030</b>	<b>0.040</b>
( <i>s.e.</i> )	(0.010)	(0.014)	(0.010)	0.015	(0.101)	(0.014)
<b>Pop.Growth</b>	<b>-0.941</b>	<b>-1.555</b>	<i>-0.968</i>	<b>-1.497</b>	<b>-0.803</b>	<b>-1.260</b>
( <i>s.e.</i> )	(0.445)	(0.469)	(0.520)	(0.511)	(0.534)	(0.494)
<b>Africa</b>	<b>-.401</b>	<b>-0.633</b>	<b>-0.408</b>	<b>-0.542</b>	<b>-0.510</b>	<b>-0.586</b>
( <i>s.e.</i> )	(0.167)	(0.259)	(0.189)	(0.245)	(0.194)	(0.237)
<b><math>G_i</math></b>	<b>0.387</b>	0.199	<b>0.366</b>	0.193	<b>0.365</b>	0.262
( <i>s.e.</i> )	(0.112)	(0.204)	(0.100)	(0.276)	(0.119)	(0.194)
<b><math>K_i</math></b>	<i>-0.013</i>	<i>-0.013</i>	<i>-1.652</i>	<i>-0.060</i>	<i>-1.081</i>	0.012
( <i>s.e.</i> )	(0.510)	(0.183)	(0.990)	(0.307)	(0.625)	(0.152)
<b>(<math>K_i \times G_i</math>)</b>	0.446	0.212	<b>1.621</b>	0.221	<b>1.584</b>	<b>0.290</b>
( <i>s.e.</i> )	(0.482)	(0.138)	(0.766)	(0.225)	(0.497)	(0.106)
<b>(<math>K_i \times G_i^2</math>)</b>	<i>-0.124</i>	<i>-0.045</i>	<b>-0.316</b>	<i>-0.047</i>	<b>-0.365</b>	<b>-0.082</b>
( <i>s.e.</i> )	(0.122)	(0.026)	(0.142)	(0.034)	(0.599)	(0.020)
<b>Evaluating Overall Effect, <math>B_i</math>, for <math>i</math> at listed percentiles of <math>G_i</math></b>						
25 <sup>th</sup> Percentile	0.249	<i>0.171</i>	<i>-0.128</i>	0.142	0.218	<b>0.190</b>
( <i>s.e.</i> )	(0.290)	(0.100)	(0.315)	(0.112)	(0.276)	(0.095)
50 <sup>h</sup> Percentile	<i>0.358</i>	<b>0.235</b>	0.218	<b>0.196</b>	<b>0.483</b>	<b>0.247</b>
( <i>s.e.</i> )	(0.217)	(0.089)	(0.200)	(0.089)	(0.217)	(0.075)
75 <sup>th</sup> Percentile	<b>0.350</b>	<b>0.227</b>	<b>0.431</b>	<i>0.195</i>	<b>0.573</b>	<b>0.234</b>
( <i>s.e.</i> )	(0.166)	(0.094)	(0.180)	(0.114)	(0.159)	(0.076)
90 <sup>th</sup> Percentile	0.224	<b>0.203</b>	0.261	0.174	0.090	0.118
( <i>s.e.</i> )	(0.202)	(0.101)	(0.183)	(0.128)	(0.183)	(0.104)
# w/sig. + effect percentiles	18 60 <sup>th</sup> – 80 <sup>th</sup>	31 32 <sup>nd</sup> – 89 <sup>th</sup>	18 61 <sup>st</sup> – 82 <sup>nd</sup>	13 43 <sup>rd</sup> – 66 <sup>th</sup>	29 49 <sup>th</sup> – 85 <sup>th</sup>	31 30 <sup>th</sup> – 87 <sup>th</sup>
R <sup>2</sup>	0.638	0.609	0.619	0.610	0.618	0.652
no. of obs.	84	53	79	53	78	53
<p>Estimation by OLS, with robust standard errors.  <b>Bold</b> = significant at better than 95% level of confidence,  <i>Italic</i> = significant at 90% - 95% level of confidence.</p>						

## T<sub>i</sub> and Rule of Law

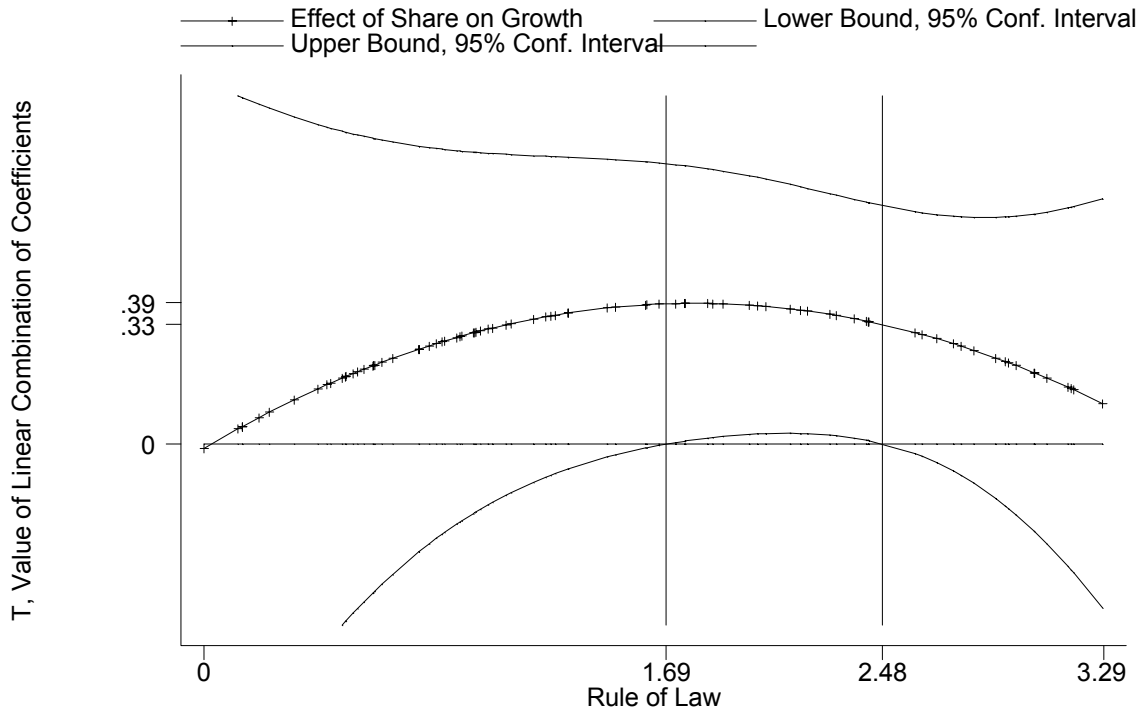


Figure 3, Share, Quadratic Interaction with Rule of Law

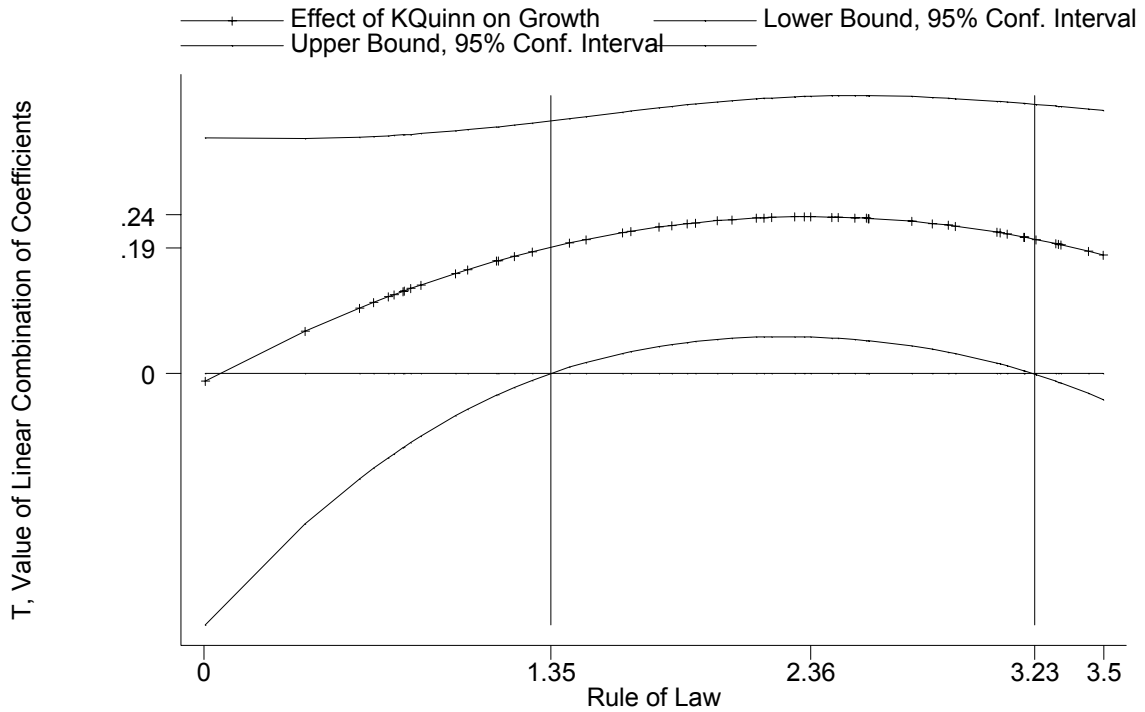


Figure 4, KQuinn, Quadratic Interaction with Rule of Law

## T<sub>i</sub> and Government Efficiency

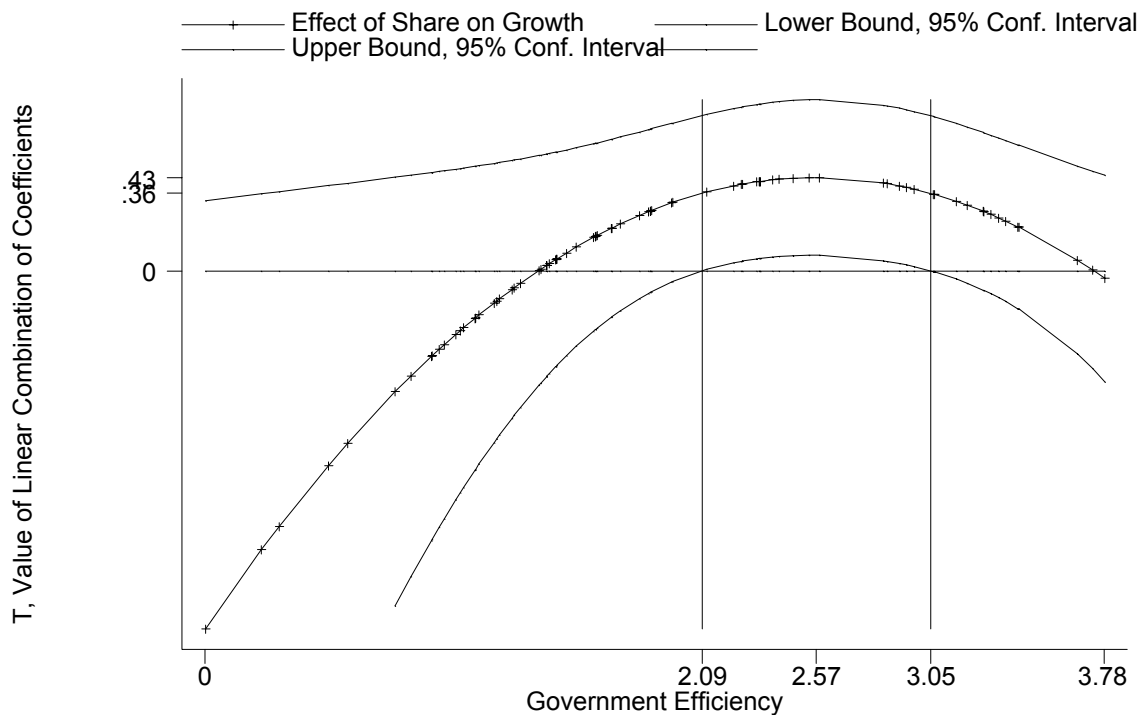


Figure 5, Share, Quad. Int. with Government Efficiency

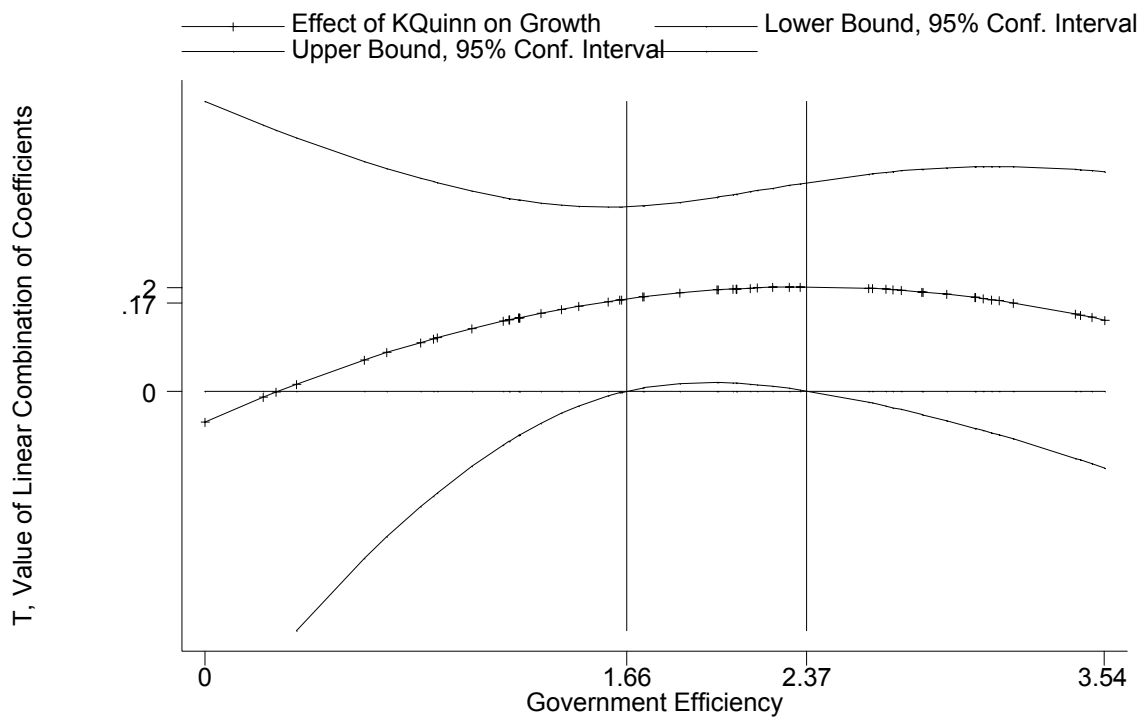


Figure 6, KQuinn, Quad. Interaction w/Gov't. Efficiency

## T<sub>i</sub> and Control of Corruption

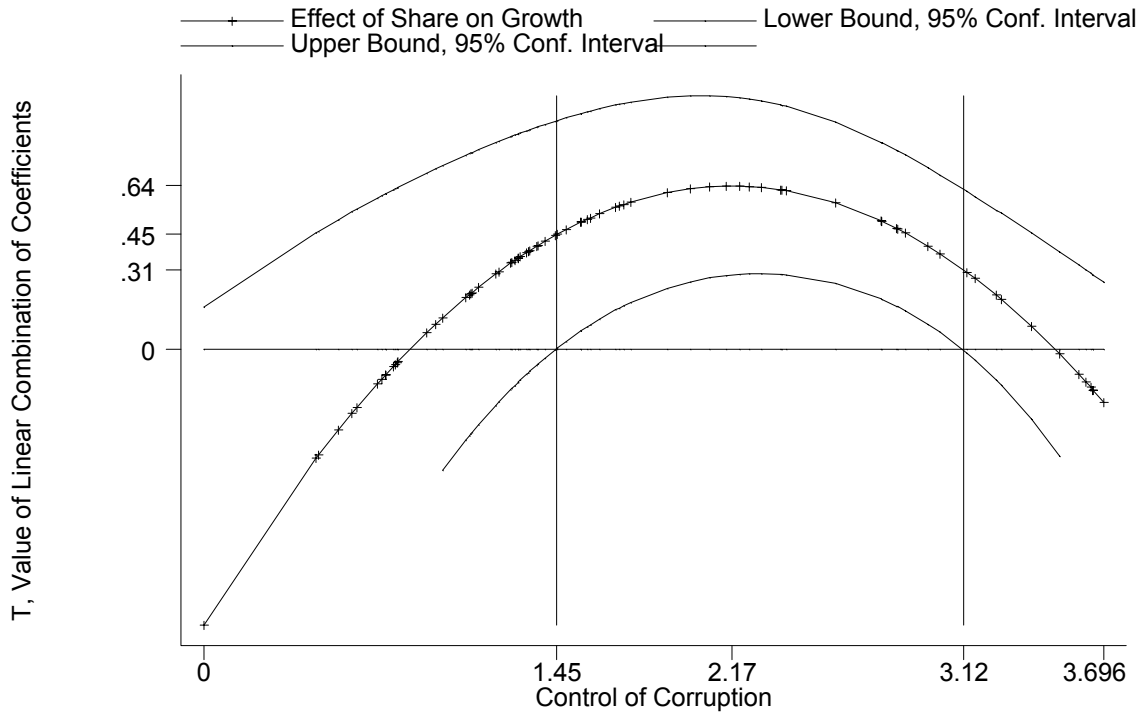


Figure 7, Share, Quadratic Interaction w/Control of Corruption

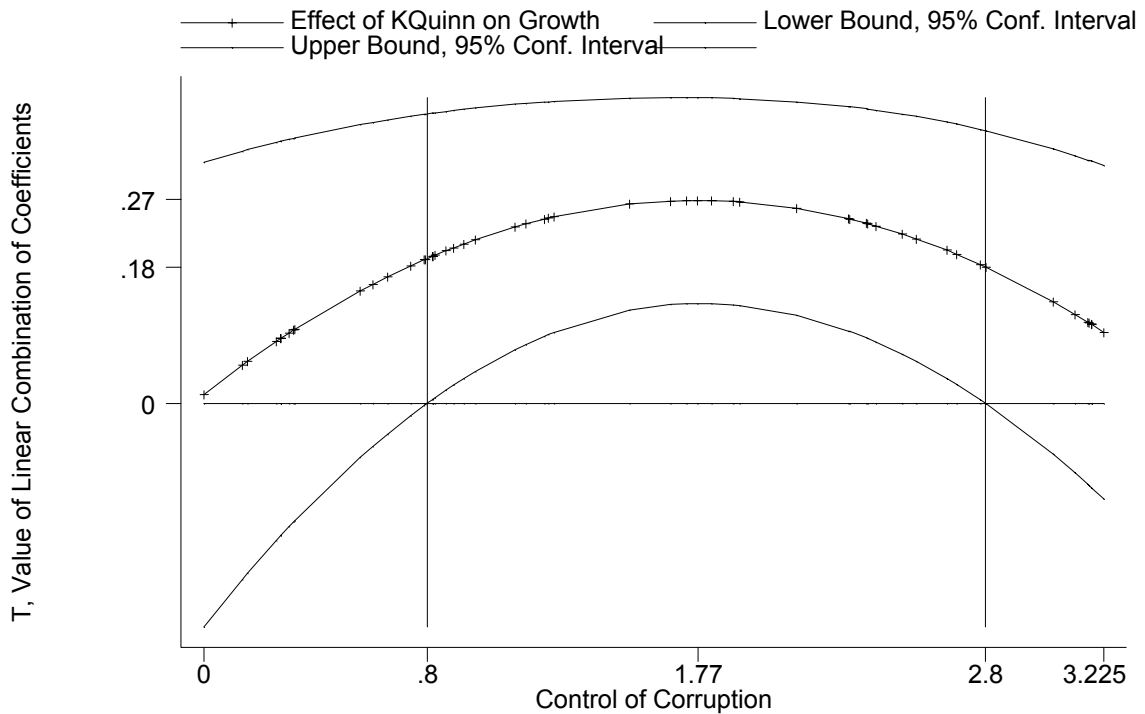


Figure 8, KQuinn, Quad. Int. w/Control of Corruption