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### A COST/BENEFIT ANALYSIS OF CLINICAL TRIAL DESIGNS FOR COVID-19 VACCINE CANDIDATES

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#### **ABSTRACT**

We compare and contrast the expected duration and number of infections and deaths averted among several designs for clinical trials of COVID-19 vaccine candidates, including traditional randomized clinical trials and adaptive and human challenge trials. Using epidemiological models calibrated to the current pandemic, we simulate the time course of each clinical trial design for 504 unique combinations of parameters, allowing us to determine which trial design is most effective for a given scenario. A human challenge trial provides maximal net benefits—averting an additional 1.1M infections and 8,000 deaths in the U.S. compared to the next best clinical trial design—if its set-up time is short or the pandemic spreads slowly. In most of the other cases, an adaptive trial provides greater net benefits.

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## 1 Introduction

The COVID-19 pandemic has caused the deaths of hundreds of thousands, upended the lives of billions, and caused trillions of dollars in economic loss, and life is unlikely to return to normal until a vaccine is found [1]. Despite the many candidates undergoing testing, an approved vaccine is not expected until 2021, even with substantially compressed development timelines [2], smooth proceeding of clinical trials, and not accounting for possible failures [3]. It is possible—though considered highly unlikely at the present time—that, like many non-influenza epidemics, the crisis may be over before a successful vaccine is developed [4].

Unlike typical therapeutics that are administered to sick patients, vaccines are intended for the healthy. Therefore, confirming the safety and effectiveness of a vaccine is of critical importance [5]. The two primary methods for demonstrating vaccine safety and efficacy are through either a vaccine efficacy randomized clinical trial (RCT) or a vaccine immunogenicity RCT. In the former, large numbers of recruited healthy volunteers are randomly selected to receive either the vaccine or a placebo/active control and then monitored for a period of time. At the end of the surveillance period, the difference in the proportion of infections between the treatment and control arms is computed to demonstrate the ability of the vaccine to prevent infection or disease. A phase 3 vaccine efficacy RCT typically takes five to ten years to complete [6].

In a vaccine immunogenicity RCT, the primary endpoint is an immunity measurement or surrogate marker which is known to correlate with protection against infection or a disease. This type of trial involves a smaller number of volunteers and requires a shorter follow-up period, and as a result, is quicker and less costly [7]. Given that SARS-CoV-2 is a novel pathogen for which we do not yet know how to determine whether a subject is protected, vaccine efficacy must be confirmed using the longer and more costly vaccine efficacy RCT.<sup>1</sup> The U.S. Food and Drug Administration (FDA) has also issued a guidance stating that "the goal of development programs should be to pursue traditional approval via direct evidence of vaccine efficacy" [8].

A human challenge trial (HCT), in which volunteers are randomized into either the vaccine or placebo arm and then infected deliberately with live virus in a controlled setting, has been proposed as an alternative to accelerate the vaccine development process. Upon chal-

<sup>&</sup>lt;sup>1</sup>While there exists the possibility of an expedited (conditional) licensure based on immunogenicity results with post-approval commitments, we find it unlikely to occur given the latest information.

lenge, HCTs can quickly demonstrate safety and efficacy of candidate vaccines in preventing infection or disease. Depending on sample size, HCTs could also help to establish functional immune correlates of protection to inform the design of future vaccines. Since an HCT allows comparison of immune responses in vaccinated and unvaccinated individuals, precise measurements of post-vaccination viral loads, characterization of immune responses (innate, adaptive, cell-mediated) and antibody titers, and close monitoring and care of patients, it can help establish the correlates of protection and prove vaccine efficacy concurrently. Moreover, a properly designed HCT can determine transmission risk of the infected in a controlled setting with minimal exposure to investigators and the public. While concerns have been raised regarding the ethics and morality of HCTs, it is generally accepted that HCTs are ethically permissible when the benefits to society outweigh acknowledged risks [9], and they have been deemed acceptable for developing vaccines for multiple infectious diseases such as influenza [10], malaria [11], typhoid [12], cholera [13], and dengue fever [14]. To the best of our knowledge, there have been no published studies of a quantitative analysis of the potential societal value of a COVID-19 HCT.

In this paper, we compare the costs and benefits—as measured by the number of deaths and infections avoided—of confirming the safety and efficacy of a COVID-19 vaccine using four clinical trial designs: a traditional vaccine efficacy RCT, a vaccine efficacy RCT with an optimized surveillance period that maximizes the benefits of the trial (ORCT), an adaptive vaccine efficacy RCT (ARCT), and an HCT. Although our framework applies more broadly to any vaccine candidate for any infectious disease, we calibrate our simulations using a set of estimated epidemiological models for the SARS-CoV-2 virus (one for each of the 50 states and Washington, D.C.) to determine attack rates<sup>2</sup> and cumulative numbers of infections and deaths in the U.S under various scenarios.

A summary of our simulation framework is displayed in Fig. 1. We first estimate baseline models from data and make assumptions for the evolution of the epidemic in order to predict the attack rates over the course of the clinical trials. We then combine the attack rates with the assumptions for the vaccine trial design to simulate the outcomes for the clinical trials. Conditioned on the vaccine being approved, we make assumptions on the vaccination schedule and simulate the path of the epidemic in order to compute the net infections and deaths prevented.

<sup>&</sup>lt;sup>2</sup>The attack rate is the proportion of the susceptible population infected with a disease.



Figure 1: Simulation framework. For each Monte Carlo simulation path, we simulate patientlevel infections data based on input trial design assumptions and attack rates from the population epidemiological model (for an RCT, ORCT, and ARCT). At the end of the trial (or, at each interim analysis for an ARCT), we determine if the vaccine candidate is approved under superiority or superiority-by-margin testing. Finally, we compute the expected net value of the trial design over 100,000 simulation paths using Eq. 1.

Assuming that a clinical trial testing a vaccine with a true efficacy of 50%<sup>3</sup> and using superiority tests starts on August 1, 2020, we estimate the date of licensure of the hypothetical vaccine candidate to be some time in November 2021 with a traditional RCT (476 days), between June and August 2021 with an ORCT (326 to 380 days), between April and June 2021 with an ARCT (246 to 306 days), and between March and June 2021 with an HCT (221 to 311 days).<sup>4</sup> The ARCT provides the greatest expected net benefit among the three RCT designs in almost all scenarios. The utility of an HCT versus the RCTs, however, depends critically on the HCT set-up time and the course of the epidemic. The benefits of HCTs are greatest when trials are initiated as early in an epidemic as possible, and/or if the rate of infection is relatively low. Assuming a 30-day set-up time, a vaccine efficacy of 50%, a behavioral epidemiological model, and a population vaccination schedule of 10M doses per day, an HCT can reduce the time to licensure by one month, thus preventing approximately 1.1M incremental infections and 8,000 incremental deaths compared to the best performing alternative clinical trial design, the ARCT. We observe similar results when superiority-by-margin tests are used instead.

We review the designs and assumptions for the four vaccine trials considered in Section 2 and explain our cost/benefit calculations in Section 4.1. We present the epidemiological model used in our forecasts in Section 3 and report our simulation results in Section 4. We discuss our findings and some broader issues of COVID-19 clinical trials in Section 5 and conclude in Section 6.

## 2 Vaccine Trial Design

We begin by describing the assumptions and calibrations used in each of the four vaccine trial designs we considered in our simulations.

<sup>&</sup>lt;sup>3</sup>The true efficacy is distinct from the realized efficacy of the outcome of a given trial, which is unknown in advance (see footnote 12 for details).

<sup>&</sup>lt;sup>4</sup>For specificity, we report estimated times to licensure using calendar dates and provide the corresponding number of days in parentheses. However, our simulations do depend on calendar dates in one respect: the epidemiological model used to estimate the attack rates depends on current data. Therefore, the estimates reported in this paper are all based on extrapolated conditions as of August 1, 2020, and may need to be revised for other start dates.

### 2.1 Traditional Vaccine Efficacy RCT

First, we consider a traditional double-blind vaccine efficacy trial design. We assume that a closed cohort of 30,000 infection-free but at-risk healthy U.S. adults aged between 18 and 50 years will be enrolled for the study, similar to the phase 3 studies planned or underway for the COVID-19 vaccines developed by Moderna [15], AstraZeneca [16], Pfizer/BioNTech [17], and others. The participants will be randomized equally between the treatment and control arms, receiving either the vaccine candidate or an active control vaccine<sup>5</sup> (e.g., vaccine against meningococcal bacteria), respectively. Unlike clinical trials for cancer therapeutics where patient accrual can be a challenge due to the small pool of afflicted patients and strict inclusion/exclusion criteria, subject enrollment for vaccine efficacy studies are often accelerated because there is a large pool of healthy adult volunteers to recruit from. Therefore, we assume an accrual rate of 250 patients per day in our simulations.

Similar to the design of study protocols adopted for phase 3 clinical trials of current leading SARS-CoV-2 vaccine candidates, we assume a hypothetical COVID-19 vaccine candidate that will be administered to subjects in two doses, 28 days apart, i.e., the prime-boost regimen [18, 19]. Furthermore, we assume that it takes approximately 28 days after the booster dose for antibodies to develop (i.e., seroconversion) before surveillance can begin.

We consider efficacy in the prevention of infection by SARS-CoV-2 as the primary endpoint in our study.<sup>6</sup> To draw meaningful conclusions from the trial results, volunteers must be monitored long enough for a sufficient number of infections to occur. Here, we assume a fixed post-vaccination surveillance period of 180 days for all subjects in the cohort, after which a single safety and primary efficacy analysis will be performed to determine licensure (see Appendix A.1).

Finally, we assume an interval of 120 days after surveillance for the preparation of a biologics license application (BLA) submission to the FDA, including an analysis and publication of safety, immunogenicity, and efficacy results; collection of chemistry, manufacturing, and controls (CMC) data; the writing of a clinical study report; and subsequent review by the FDA. Under these assumptions, we estimate the time to licensure of our hypothetical candidate under a traditional RCT to be approximately 476 days. This is the baseline value

<sup>&</sup>lt;sup>5</sup>The use of an active vaccine (e.g., vaccine against meningococcal bacteria) as control provides some benefit to the participants, making it more ethical. It also serves to ensure that the participants are unable to tell whether they received the COVID-19 vaccine based on side effects such as soreness at the injection site, reducing the possibility of behavioral changes that can bias the results of the study.

<sup>&</sup>lt;sup>6</sup>We note that secondary endpoints include the prevention of COVID-19.

against which we will compare the other three trial designs.

### 2.2 Optimized Vaccine Efficacy RCT

Depending on the transmission rate of COVID-19 during the trial and the assumed efficacy of the hypothetical candidate, a shorter surveillance period might be sufficient to observe significant results.<sup>7</sup> Therefore, we consider an optimized version of the traditional vaccine efficacy RCT design (ORCT) in which the surveillance period is optimized between 30 to 180 days based on different epidemiological scenarios and vaccine efficacies to maximize the expected number of incremental infections and deaths prevented.<sup>8</sup> Apart from the surveillance period, we assume that the ORCT is identical to the RCT in all other aspects.

### 2.3 Adaptive Vaccine Efficacy RCT

An adaptive version of the traditional vaccine efficacy RCT design (ARCT) is based on group sequential methods [20]. Instead of a fixed study duration with a single final analysis at the end, we allow for early stopping for efficacy via periodic interim analyses of accumulating trial data (see Appendix A.2). While this reduces the expected duration of the trial, we note that adaptive trials typically require more complex study protocols which can be operationally challenging to implement for test sites unfamiliar with this framework. In our simulations, we assume a maximum of six interim analyses spaced 30 days apart, with the first analysis performed when the first 10,000 subjects have been monitored for at least 30 days.<sup>9</sup>

### 2.4 HCT

Unlike traditional vaccine efficacy field trials which require large sample sizes to observe significant results, we assume that the HCT requires only 250 volunteers, randomized 4:1 between the treatment and control arms. Furthermore, to minimize the risk to participants,

<sup>&</sup>lt;sup>7</sup>In general, the higher the transmission rate, the shorter the surveillance period required to observe a statistically significant difference in infection risk between the treatment arm and the control arm (or the lack of thereof) at the same level of significance and power, assuming a constant sample size and vaccine efficacy.

<sup>&</sup>lt;sup>8</sup>There is a trade-off between time and power: A shorter surveillance period will, *ceteris paribus*, reduce the power of the RCT. However, it will also reduce the time to licensure of the vaccine (if approved), which can potentially prevent more infections and save more lives. Conversely, a longer surveillance period will increase the power of the RCT and prolong the time it takes for the vaccine to be approved. See Fig. A.4 for an illustration.

<sup>&</sup>lt;sup>9</sup>While we have assumed interim analyses at periodic calendar time points here, we note that most vaccine efficacy trials are event based, e.g., performing interim analyses when pre-specified numbers of events occur.

we assume that this study will recruit only young and healthy adults aged between 18 and 25 years without any underlying chronic conditions because this group of individuals has the lowest risk of mortality and complications after recovering from the infection [21, 22, 23].

It is clear that extensive preparations are required to set up an HCT: selecting, developing, testing an appropriate challenge virus strain;<sup>10</sup> manufacturing a batch of the selected challenge strain under good manufacturing practices (GMP); and identifying the dose level required to achieve satisfactory attack risk of non-severe clinical illness [23]. From discussions with challenge trial experts, there seems to be a lack of consensus on the appropriate set-up time for HCTs. We reflect this uncertainty in our simulations by incorporating a lag time for HCTs ("set-up time") that ranges between 30 to 120 days.

In the challenge study, volunteers are deliberately exposed to the SARS-CoV-2 virus, reducing post-vaccination monitoring times because investigators do not need to wait for infections to occur naturally as with non-challenge RCTs. Therefore, we assume a surveillance period of only 14 days (the incubation period for COVID-19 [24, 25, 26]) for the challenge study. Moreover, the attack rate in the control arm will be independent of the population epidemiological model since the study will be conducted in isolated facilities. In our simulations, we assume that 90% of the subjects in the control arm will be infected after the challenge.<sup>11</sup>

We note that the FDA is unlikely to approve an experimental vaccine tested in only 200 subjects (versus thousands in non-challenge RCTs), hence we assume that a large-scale safety study will be performed immediately after the conclusion of the challenge study—conditional on positive efficacy results—to evaluate the safety of the hypothetical vaccine candidate in a broader population. Assuming a single-arm study with 5,000 subjects followed for 30 days, we expect the process to be completed in 106 days. To accelerate licensure, we assume that the collection of safety data will be performed in parallel with BLA submission and FDA review. Since the latter is assumed to take 120 days, the additional safety study does not actually add to the time to licensure of the vaccine candidate. It does, however, add to the financial costs of the HCT (see Appendix A.4).

Apart from the sample size, randomization ratio, set-up time, surveillance period, and

<sup>&</sup>lt;sup>10</sup>There are multiple lineages of SARS-CoV-2 to choose from. In addition, a decision must be made between using a fully virulent or an attenuated strain of the SARS-CoV-2 virus.

 $<sup>^{11}</sup>$ We do not assume a 100% attack rate since the challenge strain used is likely weakened to reduce risk to volunteers, and some individuals might have innately stronger immune systems that can counteract the virus.

safety data requirement, we assume that the HCT is identical to the RCT in all other respects. See Appendix A.3 for a summary of our assumptions.

We anticipate similar post-marketing commitments for both the HCT and the RCTs, in terms of the collection of additional safety and effectiveness data, and supplementary studies to support the effectiveness of the vaccine in populations not included in the initial efficacy study, e.g., infants. However, we do not model them here because they do not affect our cost/benefit computations.

## 3 Epidemiological Model

To estimate the attack rate encountered by subjects in a given clinical trial—a key component for our cost/benefit calculations—we require information about the spread of the COVID-19 epidemic in the U.S. We use the Susceptible-Infected-Resolving-Dead-ReCovered with social distancing (SIRDC-SD) model proposed by Fernandez-Villaverde and Jones [27], chosen because it is able to fit both the cumulative and daily number of deaths in all the states well despite being a simple model, to establish a baseline for the epidemic. The details of the model are described in Appendix A.5.

We estimate the model for each of the 50 states in the U.S. and Washington, D.C., using the time series of deaths in the U.S. obtained from the John Hopkins Center for Systems Science and Engineering (CSSE) COVID-19 repository [28]. Our data was downloaded on June 16, 2020. We do not scale the number of deaths but continue to perform a centered moving average smoothing on the daily number of deaths, as described in Fernandez-Villaverde and Jones [27]. Our estimation method is detailed in Appendix A.6 and the estimated parameters are reported in Table A.3.

The estimated models show how the epidemic has played out thus far but we will need to predict how it will evolve in the future after the lockdowns are relaxed and/or vaccines are developed. To do so, we extend the SIRDC-SD model to take into account semi-effective vaccination. The new model, which we shall name Susceptible-Infected-Resolving-Dead-ReCovered-Vaccinated with social distancing (SIRDCV), is explained in Appendix A.8.

### 3.1 Evolution of Epidemic with Reopening

We consider three different scenarios for the evolution of the epidemic over time. In the first, we assume that the current situation will continue indefinitely until the end of the epidemic ("status quo"). That is, stay-home orders and bans on social gatherings will be extended until there are no new infections. We simply forecast ahead of time using the estimated parameters in this scenario.

In the second, we consider that there will be a partial reopening with strict monitoring across all states starting from June 15, 2020 ("ramp"). To model this, we assume a ramp function for  $\beta(t)$  that will increase to 0.22 over 90 days and maintain at that level until the end of the epidemic. The parameters are chosen to imply a final  $R_0$  of 1.1, which reflects close monitoring and contact tracing, and if needed, temporary quarantines to arrest clusters of infections that may pop up. The contact rate parameter,  $\beta$ , in this scenario is described by Eq. A.39.

In the third, we consider the behavioral-based response proposed by John Cochrane ("behavioral"), whereby people voluntarily reduce social contact when they perceive danger (e.g., when they observe that there is an uptick in the daily number of deaths) and increase social contact when they observe that there is a decrease in risk (e.g., when they observe a reduction in the daily number of deaths) [29]. The functional form of  $\beta$  is given by Eq. A.42.

We give an example of how the basic reproduction number, or  $R_0$ , may look for each of the scenarios in Fig. A.3.

### **3.2** Population Vaccination Schedule

We assume that vaccines will be immediately available for distribution and inoculation upon licensure. This reflects how the leading vaccine companies have been scaling up their manufacturing capabilities and started producing millions of doses at industrial scale in parallel to the clinical trials [30, 31] and well before the demonstration of vaccine efficacy and safety. We model three ways that the susceptible population will be vaccinated upon vaccine licensure: 1M, 10M, and infinite doses administered per day. In the last case, the entire U.S. population is assumed to be vaccinated the day after licensure. While unrealistic, this gives an upper bound on the potential benefit of vaccine development. We assume that the vaccines are distributed proportionally to states according to their relative population at the start of the epidemic.

### **3.3** Forecasting Infections and Deaths

We forecast the cumulative number of infections and deaths in each state between February 29, 2020, and December 31, 2022, using the SIRDCV described by Eq. A.32 to Eq. A.38 before summing over all states in order to produce estimates for the entire U.S. The attack rate at time t is the ratio of the number of new infections at time t to the number of susceptible persons at time t - 1.

### 4 Results

Given the parameters for each trial design and an epidemiological model, we simulate the outcome of hypothetical clinical trials for all four designs and measure their incremental differences. Our cost/benefit methodology is described in Section 4.1, we report the numerical results in Section 4.2, and discuss them in Section 5.

### 4.1 Cost/Benefit Analysis

We apply cost benefit analysis to quantify and compare the net value of each trial design. We focus on public health outcomes—that is, the risks of mortality and morbidity—and provide a qualitative discussion of the societal and financial impact in Section 5.

As shown by Montazerhodjat et al. [32], Isakov et al. [33], and Chaudhuri et al. [34], the value associated with a pathway is computed as the difference between the post-trial benefit and the in-trial cost (Eq. 1). The former estimates the net benefit of the trial to society at large while the latter measures the cost of conducting the study to volunteers in the trial.

Net Value = Post-trial Benefit – In-trial Cost 
$$(1)$$

We quantify the cost of a trial design in terms of the number of COVID-19 infections and deaths observed in the clinical study. For post-trial benefit, we first consider a baseline scenario in which a vaccine is never developed and the epidemic is allowed to run its course. Next, we simulate the case where a vaccine is approved at some point in time depending on the duration of the trial design. The post-trial benefit is then the difference in the cumulative number of infections and deaths in the population between the two scenarios, i.e., the incremental number of infections and deaths prevented with a vaccine licensure. In cases where the vaccine candidate is rejected,<sup>12</sup> net value will be negative since post-trial benefit is zero but cost has been incurred for conducting the clinical trial. Lastly, we assume that the hypothetical vaccine candidate is generally well tolerated and any vaccine-related adverse reactions are mild and negligible with respect to in-trial costs and post-trial benefits [35].

### 4.2 Simulation Results

We compute the expected net value of different trial designs using Monte Carlo simulations and asymptotic distributions of the efficacy test statistics (see Appendix A.1). Fig. 1 illustrates the inputs, computations, and outputs of our simulation framework. We assume that all trials start on August 1, 2020, and simulate the epidemiological models until December 31, 2022. We perform sensitivity analysis over a wide range of trial design, epidemiological model, and population vaccination schedule assumptions (see Table 1), covering 504 different scenarios. We summarize our results in Table 2 and Appendix A.11. In addition to our results, we release an open-source version of our simulation software, and encourage readers to rerun our simulations with their own preferred set of assumptions and inputs.

Assuming superiority testing and a vaccine efficacy of 50%, we estimate the date of licensure of the hypothetical vaccine candidate to be some time in November 2021 under an RCT (476 days), between June and August 2021 under an ORCT (326 to 380 days), between April and June 2021 under an ARCT (246 to 306 days), and between March and June 2021 under an HCT (221 to 311 days). Apart from an RCT which has a fixed trial duration, the dates of licensure from the ORCT and ARCT depend largely on the status of the epidemic during the clinical trial. If the transmission rate of the disease is low (e.g., due to social distancing or other non-pharmaceutical interventions), an extended surveillance period is required to accrue enough natural infections in order to observe a statistically significant difference in infection risk between the treatment arm and the control arm. Conversely, when the transmission rate is high, a short surveillance period is sufficient to observe significant results. We note that an HCT, on the other hand, does not depend on the epidemic situation but is instead limited by the time required to set up the challenge model. In general, we

<sup>&</sup>lt;sup>12</sup>In our simulations, we consider a vaccine candidate with some efficacy  $\epsilon$  and assume that infections in the clinical study follow a stochastic process (e.g., binomial distribution). Due to this randomness, false rejections of the efficacious vaccine might occur. This is also known as type II error. The false negative rate depends on the trial design (e.g., sample size, surveillance period, maximum type I error, superiority testing) and the epidemiological model (e.g., attack rate in the clinical study).

Table 1: Sensitivity analysis with respect to trial design, epidemiological model, and population vaccination schedule assumptions.

Parameter	Values
Trial design	RCT, ORCT, ARCT, HCT
Vaccine efficacy of	30, 50, 70, 90
hypothetical candidate (%)	
Set-up time for HCT (days)	30,60,90,120
Efficacy requirement	Superiority, superiority by margin of $50\%$ [5]
Epidemiological scenario	Status quo, ramp, behavioral
Population vaccination	1M, 10M, infinite
schedule (doses/day)	

find that the time to licensure under ORCT and ARCT decreases with increasing vaccine efficacy: the greater the efficacy, the easier it is to observe a significant treatment effect.

We find that the ARCT provides the greatest expected net benefit among the three RCT designs in almost all scenarios. The utility of an HCT versus the RCTs, however, depends critically on the set-up time and the dynamics of the epidemic. For example, assuming superiority testing, a vaccine efficacy of 50%, the behavioral epidemiological model, and a population vaccination schedule of 10M doses per day, we estimate that the ARCT can help accelerate licensure by almost 8 months versus the RCT, thus preventing approximately 2.9M incremental infections and 23,000 incremental deaths from COVID-19 in the U.S. versus the latter.

Under the same set of assumptions, an HCT that requires 30 days to set up can *further* reduce the time to licensure by a month, thus preventing approximately 1.1M more infections and 8,000 more deaths versus the ARCT. However, the advantage of the HCT vanishes when its set-up time is long: an HCT that requires 90 days to set up takes about one month longer to reach licensure as compared to the ARCT, leading to around 1.0M more infections and 8,000 more deaths versus the latter (see Fig. 2a). Under such circumstances, the use of an HCT is worthwhile only when the prevalent transmission rate is low. If we consider the status quo scenario instead of the behavioral epidemiological model, the time to licensure is about one month shorter under the HCT than under the ARCT even with a 90 day set-up period (see Fig. 2b). In this case, the HCT prevents approximately 60,000 incremental infections and 500 incremental deaths versus the ARCT. We observe similar trends under superiority-by-margin testing at a threshold of 50%.

Table 2: Expected number of incremental infections and deaths avoided in the U.S. under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority testing, and 10M doses of a vaccine per day are available after licensure, compared to the baseline case in which no vaccine is ever approved.

	Vaccine Efficacy (%)							
	30		50	50		70		)
	$\mathbb{E}[\Delta \text{Infections}]$	$\mathbb{E}[\Delta \text{Deaths}]$						
Status Quo								
RCT	3,914	31	11,539	92	19,130	151	21,557	170
ORCT	5,589	45	16,802	134	33,757	269	50,288	401
ARCT	9,596	76	31,473	250	66,641	531	83,522	665
HCT (30-day set-up)	140,731	1,124	152,263	1,216	156,885	1,254	159,876	1,277
HCT (60-day set-up)	110,046	879	118,937	950	122,482	979	124,777	997
HCT (90-day set-up)	86,466	690	93,370	745	96,111	768	97,886	782
HCT (120-day set-up)	68,213	544	73,611	587	75,747	605	77,132	615
Behavioral								
RCT	363,382	2,845	386,081	3,026	397,396	3,117	404,562	3,174
ORCT	1,139,585	9,061	1,377,157	10,955	1,426,014	11,345	1,457,500	11,598
ARCT	2,588,881	20,647	3,248,449	25,924	3,389,541	27,052	$3,\!473,\!035$	27,720
HCT (30-day set-up)	3,903,566	31,167	4,309,316	34,411	4,481,448	35,789	4,591,750	36,671
HCT (60-day set-up)	2,795,316	22,301	3,082,676	24,598	3,205,159	25,579	3,283,975	26,209
HCT (90-day set-up)	2,011,244	16,028	2,211,985	17,633	2,297,350	18,316	2,352,436	18,757
HCT (120-day set-up)	1,466,239	11,668	1,605,833	12,784	$1,\!664,\!613$	13,255	1,702,601	13,558
Ramp								
RCT	1,075,634	8,316	1,131,531	8,764	1,160,564	8,996	1,179,234	9,145
ORCT	2,853,202	22,569	3,839,945	30,432	3,973,769	31,501	4,050,013	32,111
ARCT	5,711,310	45,401	7,442,922	59,253	7,924,650	63,107	8,071,866	64,285
HCT (30-day set-up)	8,744,377	69,672	9,452,413	75,330	9,725,022	77,511	9,897,591	78,892
HCT (60-day set-up)	6,814,762	54,235	7,381,425	58,762	7,602,878	60,534	7,743,514	61,659
HCT (90-day set-up)	5,266,925	41,851	5,711,663	45,404	5,887,421	46,811	5,999,381	47,706
HCT (120-day set-up)	4,053,134	32,141	4,396,033	34,879	4,532,400	35,970	4,619,521	36,667



(b) Under the status quo epidemiological model.

Figure 2: Dates of licensure under RCT, ORCT, ARCT, HCT (30-day set-up time), and HCT (90-day set-up time), assuming superiority testing, a vaccine efficacy of 50%, and a population vaccination schedule of 10M doses per day.

## 5 Discussion

There has been a plethora of papers highlighting various ethical considerations for conducting HCTs [36, 37], some specifically for COVID-19 [9, 38, 39, 40, 41, 42]. Some of the main ethical concerns are: (1) what is the explicit scientific rationale for, and societal value of, an HCT; (2) whether the risks of harm to the subjects and the public at large are understood by the scientists and have been minimized; (3) whether informed consents have been obtained from subjects after they are given full disclosures of the risks involved; and (4) whether the subjects have been selected fairly and given appropriate compensation for both the risk and actual harm brought on by HCTs. Most bioethicists generally accept that these concerns can be addressed within the existing ethical framework for human medical research.

Our paper addresses the first and second of these ethical concerns. We provide scientific justifications for COVID-19 HCTs by considering how conducting them can allow companies to learn about the protection curves and accelerate the development of vaccines against SARS-CoV-2.

However, our analysis does not address the latter two ethical considerations as they concern the execution of HCTs, which is beyond the scope of this paper. Nonetheless, companies and scientists seeking to perform HCTs, and especially regulators, will have to address those concerns to preserve public trust and avoid a public backlash that could jeopardize other important medical research critical to addressing the current epidemic.

Some scientists argue that "a single death or severe illness in an otherwise healthy volunteer would be unconscionable" [42]. However, it can be argued that allowing tens of thousands of individuals to die by denying the consent of an informed individual to take a calculated risk is equally unconscionable. In this paper, we adopt the Benthamite approach [43], where every individual's utility is weighted equally in the aggregate utility function, as is the common convention in public economics analyses. Within this ethical perspective, our calculations show that an HCT can potentially provide substantial public health benefits in terms of accelerating vaccine development and reducing the burden of coronavirus-related mortality and morbidity in the U.S.—in some cases, by more than 1.1M infections and 8,000 deaths compared to the best performing RCT—when conducted early in the pandemic's life cycle and in cases where the spread of COVID-19 in the population is muted due to non-pharmaceutical interventions.

We also expect the financial costs of an HCT—which includes the cost of liability

protection—to be lower than those of a traditional vaccine efficacy RCT, adding further support for a challenge design (see Appendix A.4 for further discussion). While we have focused on public health outcomes here, it is clear that accelerated vaccine development provides tremendous societal and economic benefits as well—e.g., savings in insured medical costs, direct medical expenditures, and hospitalization costs, and accelerated economic recovery from an earlier reopening.

We emphasize that the expected costs and benefits of a clinical trial depend critically on many assumptions about existing conditions. For example, recruiting subjects in sufficient numbers and diversity can sometimes present a challenge for clinical trials involving experimental vaccines (although, in the case of HCTs for COVID-19, the organization 1Day Sooner reports over 32,000 registered volunteers as of July 27, 2020). Also, we do not include set-up time for non-challenge RCTs because phase 3 vaccine efficacy trials are already imminent as of now. Moreover, we assume a relatively short set-up time for HCTs because a challenge study can be set up relatively quickly using a wild-type strain [23], and the National Institute of Allergy and Infectious Diseases (NIAID) appears to have already made some headway in manufacturing challenge doses [44]. If, instead, we assume comparable set-up times (e.g., two months) and start dates for both an HCT and non-challenge RCTs, we expect that an HCT can accelerate licensure by two months when compared to an adaptive RCT.<sup>13</sup> Some have argued that at least one to two years is required to develop a robust model from scratch [42]. In this case, our results indicate that an ARCT will almost always be faster than an HCT. However, even if an HCT with a long set-up time does not lead to faster vaccine licensures over an ARCT given current conditions, the creation of a standing HCT agent and setting up an HCT now can provide a hedge against potential failures in the current crop of vaccine candidates. By having an approved, ready-to-go challenge virus and ready-to-go HCT sites that vaccine developers can access immediately, the approval process for as-vet-untested SARS-CoV-2 vaccine candidates can be accelerated when required. For a pandemic like COVID-19, such a hedge will almost always show substantial net benefits relative to its costs.

HCTs have several other benefits that will be more obvious as the pandemic progresses. They require many fewer eligible volunteers, whose numbers will dwindle as the pandemic progresses. They do not depend on attack rates at clinical trial sites which are notori-

 $<sup>^{13}</sup>$ Assuming superiority testing, a vaccine efficacy of 50%, and the behavioral epidemiological model.

ously difficult to estimate and highly dependent on non-pharmaceutical interventions such as lockdowns and other social-distancing policies. They also avoid logistical problems such as identifying subjects, obtaining subjects' consent, obtaining institutional review board's approval or tracking subjects, particularly when attempting large-scale clinical trials in places where contract research organizations (CROs) have little experience.

It is conceivable that multiple vaccines—instead of the single vaccine in our simulation study—are tested concurrently in a single trial design [45]. For example, five vaccines, such as those selected by Operation Warp Speed [46], could be tested concurrently in a six-arm trial (five vaccine arms and a control arm), requiring 40% fewer test subjects, thereby reducing in-trial expected morbidity and mortality costs by the same amount. The benefits can be increased if an adaptive platform clinical trial—designed to eliminate ineffective vaccines at the first signs of futility—is adopted. A clinical trial testing multiple vaccines can also reduce competition for volunteers, a problem that continues to plague vaccine developers [47].

We choose to quantify the cost and benefits of the clinical trials by measuring the number of infections and deaths avoided, and refrain from performing a traditional health technology assessment, such as comparing the economic value of an HCT versus an RCT using qualityadjusted life years measures or willingness to pay estimates such as the value of a statistical life. Performing such computations is straightforward given the output of our simulations, but we have refrained from doing so in deference to non-economist stakeholders who find it offensive to use any pecuniary measures when discussing the loss of human life.

Finally, our analysis focuses mainly on the U.S. for practical reasons involving access to data with which to calibrate our simulations and the broader goal of informing U.S. public health officials and policymakers as the country enters the final stages of vaccine development. However, a vaccine licensure may apply internationally. Given that the U.S. currently comprises 25% of all confirmed COVID-19 cases (as of July 7, 2020) [28], if the assumptions made in our study also hold internationally, the net benefits for all the clinical trials will scale by a factor of 4, in which case HCTs can save an additional 4.4M infections and 32,000 deaths compared to the best performing RCT in certain situations.

We highlight that these figures depend heavily on the development of the epidemic in the U.S. moving forward. We have considered three simple scenarios, status quo, ramp, and behavioral, corresponding to low transmission, moderate transmission, and behavioral-based response, respectively. There are clearly many other sources of uncertainty that are not reflected here. For example, non-adherence to social distancing advisories and/or resistance to precaution recommendations such as wearing a mask in public will lead to an uncontrolled outbreak, which will help to accelerate non-challenge RCTs, making them attractive even when compared to an HCT with a short set-up time. We have found it difficult and impractical to incorporate these uncertainties in our assumptions due to the speed at which things are evolving and the unpredictability of public reaction. In addition, studies that have attempted to incorporate such uncertainties in their epidemic model report huge error bounds in their projections [48]. The wide confidence intervals prevent us from drawing any useful conclusions, which severely limit the usefulness of such models. Therefore, we recommend readers not to take our results as final or definitive, but to re-run our simulations with their own preferred set of assumptions, calibrated using the most current epidemiological data.

## 6 Conclusion

Our paper presents a systematic framework for quantitatively accessing the in-trial and societal cost/benefit trade-offs of various clinical trial designs in terms of infections and deaths averted. We hope that this framework will allow stakeholders to make more informed practical and ethical decisions regarding accelerating COVID-19 vaccine development in the ongoing pandemic.

## **Conflict of Interest Disclosure**

D.B. and S. B. are employed by Berry Consultants LLC which provides statistical support for clinical trials.

P.H., K.S., and C.W. report no conflicts.

L.I. is an employee of the biotech company Seqirus and receives salary and company stock as part of compensation

A.L. reports personal investments in private biotech companies, biotech venture capital funds, and mutual funds. A.L. is a co-founder and partner of QLS Advisors, a healthcare analytics and consulting company; an advisor to BrightEdge Ventures; a director of BridgeBio Pharma, Roivant Sciences, and Annual Reviews; chairman emeritus and senior advisor to AlphaSimplex Group; and a member of the Board of Overseers at Beth Israel Deaconess Medical Center and the NIH's National Center for Advancing Translational Sciences Advisory Council and Cures Acceleration Network Review Board. During the most recent six-year period, A.L. has received speaking/consulting fees, honoraria, or other forms of compensation from: AIG, AlphaSimplex Group, BIS, BridgeBio Pharma, Citigroup, Chicago Mercantile Exchange, Financial Times, FONDS Professionell, Harvard University, IMF, National Bank of Belgium, Q Group, Roivant Sciences, Scotia Bank, State Street Bank, University of Chicago, and Yale University.

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## A Appendix

In this appendix, we include detailed results about clinical trial design (Sections A.1–A.4), epidemiological models (Sections A.5–A.9), and additional simulation results (Section A.11).

### A.1 Efficacy Analysis

The protective effect of a vaccine—that is, vaccine efficacy—is defined as [7]:

$$\varepsilon = 1 - \frac{p_1}{p_0} = 1 - \frac{c_1/n_1}{c_0/n_0}$$
 (A.1)

where  $\varepsilon$  refers to the vaccine efficacy,  $p_1$  and  $p_0$  are the attack rates observed in the treatment arm and the control arm, respectively,  $n_1$  and  $n_0$  refer to the sample sizes of the treatment arm and the control arm, respectively, and  $c_1$  and  $c_0$  refer to the number of infections observed in the treatment arm and the control arm, respectively. The attack rate is defined as the fraction of a cohort at risk that becomes infected during the surveillance period. There are conflicting views on the possibility of human reinfections [49, 50]; for simplicity, we rule out recurrent infections in our simulations.

#### Superiority Testing

First, we consider superiority testing to determine the licensure of a vaccine candidate at the end of a clinical study, e.g., RCT, ORCT, or HCT. The aim is to demonstrate that the efficacy of the candidate in the prevention of infections is greater than zero. Such a criteria might be appropriate for emergency use authorization during a pandemic where no alternative treatments are available. For this, we consider the following null and alternative hypotheses:

$$H_0: p_1 - p_0 = 0$$
 ,  $H_1: p_1 - p_0 \neq 0$  (A.2)

The test statistic under the null hypothesis is given by:

$$z = \frac{|p_1 - p_0| - a}{\sqrt{2\bar{p}\bar{q}a}} \quad , \quad a = \frac{r+1}{2rn_0} \quad , \quad r = \frac{n_1}{n_0} \tag{A.3}$$

$$\bar{p} = \frac{c_1 + c_0}{n_0(r+1)} = \frac{rp_1 + p_0}{r+1} \quad , \quad \bar{q} = 1 - \bar{p}$$
 (A.4)

where z is the test statistic. For large samples, z is approximately the standard Normal distribution.

The power of a vaccine efficacy study under superiority testing is given by [51, 52]:

$$z_{\beta} = \frac{|P_1 - P_0|\sqrt{rn_0 - (r+1)/|P_1 - P_0|} - z_{\alpha/2}\sqrt{(r+1)\bar{P}\bar{Q}}}{\sqrt{P_1Q_1 + rP_0Q_0}}$$
(A.5)

$$\bar{P} = \frac{rP_1 + P_0}{r+1}$$
,  $\bar{Q} = 1 - \bar{P}$  (A.6)

$$P_1 = (1 - \epsilon)P_0$$
,  $Q_i = 1 - P_i$ ,  $i \in \{0, 1\}$  (A.7)

where  $\alpha$  is the level of significance,  $\beta$  refers to the type II error under the alternative hypothesis,  $z_a$  is the 100(1 - a) percentage points of the standard Normal distribution,  $P_1$  and  $P_0$  refer to the underlying (true) attack rate in the treatment arm and the control arm, respectively, and  $\epsilon$  refers to the true vaccine efficacy.

#### Superiority-by-Margin Testing

Next, we consider the case where superiority by margin (also known as super-superiority) that is, a vaccine efficacy that is greater than some minimum threshold—must be demonstrated for full licensure:

$$H_0: \vartheta - \theta = 0 \quad , \quad H_1: \vartheta - \theta \neq 0 \tag{A.8}$$

where  $\vartheta = p_1/p_0$ , and  $\theta$  is a specified minimum threshold larger than 0 and smaller than 1.

The test statistic under the null hypothesis is given by [51]:

$$\chi^{2} = \frac{(p_{1} - \theta p_{0})^{2}}{(\tilde{p}_{1}\tilde{q}_{1} + r\theta^{2}\tilde{p}_{0}\tilde{q}_{0})/rn_{0}} , \qquad \tilde{q}_{i} = 1 - \tilde{p}_{i}, \qquad i \in \{0, 1\}$$
(A.9)

where  $\chi^2$  is the test statistic, and  $\tilde{p}_1$  and  $\tilde{p}_0$  are the large sample approximations of the constrained maximum likelihood estimate of  $P_1$  and  $P_0$ , respectively, under the null hypothesis (see below for closed-form solutions). For large samples,  $\chi^2$  is approximately the chi-square distribution on one degree of freedom.

The power of a vaccine efficacy study under superiority-by-margin testing is given by:

$$z_{\beta} = \frac{(\theta P_0 - P_1)\sqrt{rn_0} - z_{\alpha/2}\sqrt{\tilde{p}_1\tilde{q}_1 + r\theta^2\tilde{p}_0\tilde{q}_0}}{\sqrt{P_1Q_1 + r\theta^2P_0Q_0}}$$
(A.10)

#### Asymptotics for Superiority-by-Margin Testing

The constraint is:

$$\hat{p}_1 = \theta \hat{p}_0 \tag{A.11}$$

where  $\hat{p}_1$  and  $\hat{p}_0$  are the constrained maximum likelihood estimates of  $P_1$  and  $P_0$ , respectively, under the null hypothesis.

The closed-form solution is given by:

$$\hat{p}_0 = \frac{-B - \sqrt{B^2 - 4AC}}{2A} \tag{A.12}$$

$$A = (r+1)\theta n_0 , \qquad B = -(\theta r n_0 + c_1 + n_0 + \theta c_0) , \qquad C = c_1 + c_0 \quad (A.13)$$

The asymptotic approximation is:

$$\tilde{p}_0 = \frac{-B - \sqrt{B^2 - 4AC}}{2A} \qquad , \qquad \tilde{p}_1 = \theta \tilde{p}_0 \tag{A.14}$$

$$A = (r+1)\theta$$
 ,  $B = -(\theta r + rP_1 + 1 + \theta P_0)$  ,  $C = rP_1 + P_0$  (A.15)

### A.2 Adaptive Vaccine Efficacy RCT

We propose an adaptive vaccine efficacy RCT design (ARCT) based on group sequential methods. First, we consider an alternative definition of vaccine efficacy based on relative force of infection, as opposed to relative risk of infection in Eq. A.1:

$$\varepsilon \approx 1 - \frac{\Lambda_1}{\Lambda_0}$$
,  $\Lambda_i = \int_0^{t_s} \lambda_i(u) \, \mathrm{d}u, \quad i \in \{0, 1\}$  (A.16)

where  $\lambda_1$  and  $\lambda_0$  refer to the force of infection in the treatment arm and the control arm, respectively, and  $t_s$  refers to the duration of the surveillance period. The force of infection of an infectious disease is defined as the expected number of new cases of the disease per unit person-time at risk. When the risk of infection is small, e.g., smaller than 0.10, the risk of infection is approximately equal to the cumulative force of infection [7].

Next, we note that the force of infection and the hazard function in survival analysis actually take the same functional form [7]. This suggests that infections can also be treated as time-to-event data, in addition to binary variables as in Eq. A.1. By performing Cox regression on the time-to-infections data of a clinical trial, we can estimate the efficacy of

the vaccine candidate from the hazard ratio of the treatment arm versus the control arm:

$$\varepsilon \approx 1 - \exp(\beta)$$
 ,  $\lambda(t|z) = \lambda_{\text{baseline}}(t) \exp(\beta z)$  (A.17)

where z refers to the treatment variable, i.e., whether the patient is vaccinated or not,  $\lambda_{\text{baseline}}$  is the baseline hazard function, and  $\beta$  is the log hazard ratio. We note that the proportional hazards assumption is not unreasonable if we assume that the proportion of cases prevented by the vaccine is independent of the possibly non-homogeneous force of infection [7].

We consider the following null and alternative hypotheses based on the coefficient of the treatment variable in the Cox model:

$$H_0: \beta - \beta_0 = 0$$
 ,  $H_1: \beta - \beta_0 \neq 0$  (A.18)

where  $\beta_0$  is 1 for superiority testing and smaller than 1 for superiority-by-margin testing.

The test statistic under the null hypothesis is given by:

$$z = \frac{\hat{\beta} - \beta_0}{\operatorname{se}(\hat{\beta})} \tag{A.19}$$

where  $\hat{\beta}$  is the maximum partial likelihood estimate of  $\beta$  and  $\operatorname{se}(\hat{\beta})$  is its standard error, and z is asymptotically Normal. This is also known the Wald test. It turns out this statistic satisfies the criteria for group sequential testing [20], allowing us to perform periodic interim analyses of accumulating trial data, rather than just a single final analysis at the end of a traditional vaccine efficacy RCT (see Fig. A.1). Under the group sequential testing framework, we estimate a new Cox model at each interim calendar time point based on the infections data that has accrued up to that point, over the course of the study surveillance period. At the interim analyses, we decide whether to stop the study early by rejecting the null hypothesis, i.e., approving the vaccine candidate, or to continue on to the next analysis by monitoring the subjects for a longer period of time [20].

We adopt Pocock's test for sequential testing [53]. It involves repeated testing at successive interim analyses at some constant nominal significance level over the course of the study (see Algorithm 1). The critical value is chosen to satisfy the maximum type I error requirement, e.g., 5%.

In our simulations, we consider a maximum of six interim analyses spaced 30 days apart, with the first analysis performed when the first 10,000 subjects enrolled have been monitored for at least 30 days. To keep the type I error at 5%, we consider a nominal significance level of 2.453 at each interim analyses [53].

For each of the epidemiological-model and population-vaccination schedule assumptions,



Figure A.1: Infections as time-to-event data, measured from the start of surveillance. The horizontal lines represent the time to infection of ten subjects enrolled at different times. We monitor the subjects until an infection occurs or the end of study, whichever comes earlier. A solid circle at the right end denotes an infection, whereas a hollow circle indicates censoring. In the figure, we consider up to six analyses. At an interim analysis, subjects are considered censored if they are known to be uninfected and at risk at that point in time. Information on these subjects will continue to accrue through the surveillance period.

we compute the expected net value of ARCT over 100,000 Monte Carlo simulation paths. For each path, we track the infections data of 30,000 patients for up to 180 days of surveillance. In addition, we estimate up to six Cox proportional hazards models, one at each interim analysis. The simulation process is computationally intensive despite parallelization, requiring approximately 8 hours to complete on the MIT Sloan "Engaging" high-performance computing cluster using over 400 processors.

While we have considered a simple adaptive design in this paper, we note that our framework can be easily extended to other sequential boundaries such as the O'Brien & Fleming's Test, to two-sided tests that allow for early stopping under the null hypothesis, i.e., early stopping for both futility and efficacy, and to flexible monitoring using the error spending approach, instead of using a constant nominal significance level for all interim analyses [20].

**Algorithm 1** Pocock's test. k refers to the  $k^{\text{th}}$  interim analysis, K refers to the maximum number of interim analyses planned,  $z_k$  refers to the test statistic at the  $k^{\text{th}}$  interim analysis, and  $c(K, \alpha)$  refers to the nominal significance level which is a function of K and  $\alpha$ , the maximum type I error allowed.

```
for k = 1, ..., K do

if |z_k| \ge c(K, \alpha) then

stop, reject H_0

else

if k == K then

stop, accept H_0

else

continue

end if

end if

end for
```

# A.3 Trial Design Assumptions

Parameter	Value
Cohort	Closed and fixed
Accrual rate (patients/day)	250
Control arm	Vaccine for meningococcal bacteria
Treatment arm	Vaccine candidate for COVID-19
Vaccination schedule	Two doses administered 28 days apart
Vaccine efficacy (%)	30-90
Time for immune response (days)	28
Endpoint	Infection by SARS-CoV-2
Time for safety data collection, data	120
analysis, and FDA review (days)	
Type I error (%)	5

Table A.1: Trial design assumptions common across RCT, ORCT, ARCT, and HCT.

Table A.2: Trial design assumptions specific to RCT, ORCT, ARCT, and HCT.

Parameter	RCT	ORCT	ARCT	HCT
Set-up time (days)	_	_	_	30-120
Sample size	30,000	30,000	30,000	250
Inclusion criteria	Healthy adults	Healthy adults	Healthy adults	Healthy adults
Randomization ratio	1:1	1:1	1:1	4:1
(treatment:control)				
Time for enrollment (days)	120	120	40-120	1
Surveillance period	Fixed and constant	Fixed and constant	Calendar time	Fixed and constant
(days)	for all subjects; 180	for all subjects; 30–180	interval	for all subjects; 14
Attack rate (%)	Depends on epidemiological model	Depends on epidemiological model and surveillance period	Depends on epidemiological model and surveillance period	90
Efficacy analysis	Single analysis at end of study	Single analysis at end of study	Up to 6 interim analyses spaced 30 days apart	Single analysis at end of study
Additional safety study	_	_	_	Single-arm with 5,000 subjects
Estimated time to licensure (days)	476	326-476	246-396	221-311

### A.4 Financial Cost of Vaccine Efficacy Studies

There are many sources of costs involved in a clinical trial, e.g., patient recruitment and retention, medical and administrative staff, clinical procedures and central laboratory, site management, and data collection and analysis. For a back-of-the-envelope calculation, we assume that the cost per subject in a phase 3 vaccine efficacy trial is around US\$5,000. This suggests a cost of US\$150M for a study with 30,000 subjects, close to that estimated for rotavirus vaccines [54] in one of the very few studies that estimate the cost of vaccine development [55]. The figure is very high as compared to the median expense of a phase 3 trial for novel therapeutic agents, estimated to be US\$19M [56]. However, this is not surprising because vaccine efficacy studies are notorious for being costly due to the large sample sizes and lengthy follow-up durations. If we assume that challenge studies have a cost per subject that is ten times higher, i.e., US\$50,000 per volunteer, the estimated cost of an HCT is approximately US\$37.5M, where we have assumed a cost of US\$5,000 per subject for the follow-up single-arm safety study comprising of 5,000 subjects. This makes up just 25% of the cost of an RCT with 30,000 subjects.

### A.5 SIRDC with Social Distancing (SIRDC-SD) Model

We assume that there is a constant population of N people. The number of people who are susceptible to infection, infected, resolving their infected status, dead, and recovered are denoted as  $S_t$ ,  $I_t$ ,  $R_t$ ,  $D_t$ , and  $C_t$  respectively.

$$N = S_t + I_t + R_t + D_t + C_t (A.20)$$

The dynamics of the epidemic are governed by the following differential equations:

$$\frac{dS_t}{dt} = -\frac{\beta(t)S_tI_t}{N} \tag{A.21}$$

$$\frac{dI_t}{dt} = \frac{\beta(t)S_tI_t}{N} - \gamma I_t \tag{A.22}$$

$$\frac{dR_t}{dt} = \gamma I_t - \theta R_t \tag{A.23}$$

$$\frac{dD_t}{dt} = \delta\theta R_t \tag{A.24}$$

$$\frac{dC_t}{dt} = (1 - \delta)\theta R_t \tag{A.25}$$

Unlike most epidemiological models, the SIRDC-SD model assumes a contact rate parameter,  $\beta(t)$ , that decreases exponentially over time at a rate of  $\lambda$  from an initial value of  $\beta_0$  to  $\beta^*$  instead of a static one.

$$\beta(t) = \beta_0 e^{-\lambda t} + \beta^* (1 - e^{\lambda t}) \tag{A.26}$$

This dynamic  $\beta(t)$  incorporates the belief that social distancing over time will lead to a lower contact rate. This is particularly true in the U.S., where many cities have issued stay-at-home orders. Many people are also voluntarily wearing masks and are avoiding crowded places, which serve to reduce the contact rate.

The model also assumes that infections resolve at a Poisson rate  $\gamma$ , which implies that a person is infectious for a period of  $1/\gamma$  on average. Thereafter, he will stop being infectious and transition into the 'resolving' state. Resolving cases will clear up at a Poisson rate of  $\theta$ . There is an implicit assumption that people who recovered from the virus gain immunity to the virus and cannot be reinfected.

### A.6 Parameter Estimation/Calibration for SIRDC-SD Model

Let  $D_t$  and  $d_t$  be the cumulative and daily number of deaths from data at time t, respectively. Let variables with hats denote the model's estimated values. We use the following optimization program to estimate the parameters of the model.

$$\underset{\beta_0,\beta^*,\lambda,I_0,\eta}{\text{minimize}} \quad \ln\left(\sum_t (D_t - \hat{D}_t)^2\right) + \ln\left(\sum_t (d_t - \hat{d}_t)^2\right) \tag{A.27}$$

subject to:

$$I_0 < N$$
, (A.28)

$$R_0 = \eta I_0 , \qquad (A.29)$$

$$S_0 = N - R_0 - I_0 av{A.30}$$

$$\beta_0 > \beta^* \ . \tag{A.31}$$

Our loss function is given by Eq. A.27, which says that we minimize the sum of 1) the natural logarithm of the sum of squared errors for the cumulative deaths, and 2) the natural logarithm of the sum of squared errors for the daily deaths. The minimization program is subjected to the four constraints. Eq. A.28 says that the initial number of infected must be less than the entire population. Eq. A.29 imposes that the number of initial resolving cases must be less than the number of initial infected cases. Eq. A.30 states that the conservation of population must hold at time = 0 and Eq. A.31 constraints the initial contact rate to be greater than the final contact rate.

We set  $\gamma$ ,  $\delta$ , and  $\theta$  to 0.2, 0.008, and 0.1, respectively, as suggested by [27].

The optimization program is solved using the constrained Trust-Region algorithm as implemented in the SciPy Optimize package for each of the 50 U.S. states and Washington, D.C. Our estimated parameters for each state are reported in Table A.3.

State	N	$\beta_0$	$\beta^*$	$\eta$	$\lambda$			
Alabama	4,903,185	0.211	0.211	0.000	21.159			
Alaska	$731,\!545$	0.799	0.000	0.947	0.430			
Arizona	$7,\!278,\!717$	2.841	0.218	0.999	0.410			
Arkansas	3,017,804	0.255	0.001	1.000	0.008			
California	39,512,223	1.546	0.188	0.002	0.100			
Colorado	5,758,736	1.961	0.188	0.511	0.149			
Connecticut	$3,\!565,\!287$	3.006	0.177	0.006	0.169			
Delaware	973,764	0.228	0.222	0.000	53.755			
	Continued on next pag							

Table A.3: Estimated parameters of the SIRDC model.

Nλ State  $\beta_0$  $\beta^*$ η District of Columbia 705,749 0.699 0.171 0.999 0.078 Florida 21,477,737 1.7120.1850.9750.122Georgia 10,617,423 3.491 0.1910.8240.223Hawaii 1,415,872 3.621 0.1100.0060.404Idaho 1,787,065 2.8710.1340.9940.462Illinois 3.895 0.20812,671,821 0.2750.2386,732,219 Indiana 1.2700.1880.993 0.128Iowa 0.2233,155,0703.813 0.5070.332Kansas 2,913,314 1.594 0.1570.1320.379Kentucky 4,467,673 4.1290.1850.1400.269 Louisiana 4,648,794 4.3240.1810.3700.257Maine 1,344,212 7.164 0.1690.9910.962Maryland 6,045,680 1.976 0.1830.3690.138Massachusetts 6,892,503 2.2580.1820.4120.148Michigan 9,986,857 4.1540.1630.5470.246 Minnesota 0.829 0.1840.999 5,639,632 0.089Mississippi 2,976,149 3.1500.217 0.9880.343Missouri 6,137,428 0.8820.1891.0000.125Montana 1,068,778 0.1490.1491.0003.169Nebraska 1,934,408 4.622 0.2010.5410.396 Nevada 3,080,156 3.5010.1890.810 0.292 New Hampshire 1,359,711 1.5060.2210.8660.236New Jersev 8.882.190 2.7660.1790.0480.130New Mexico 2,096,829 0.4210.1481.0000.043New York 6.0950.22926,161,672 0.1480.461North Carolina 10,488,084 3.2240.1940.9970.324North Dakota 762,062 1.789 0.2130.9840.391Ohio 11,689,100 2.5240.2040.9940.244Oklahoma 3.219 0.1680.867 0.316 3,956,971 Oregon 4,217,737 3.309 0.1760.021 0.296 Pennsylvania 12,801,989 1.7210.1800.7340.124Rhode Island 1,059,361 3.8720.2141.0000.499South Carolina 2.2190.1925,148,714 0.4880.180South Dakota 884,659 0.5870.000 0.9990.021Tennessee 6,829,174 0.1980.1960.000 84.504 Texas 5.1410.200 0.27928,995,881 0.311Utah 3,205,958 1.3900.2120.9990.447Vermont 623,989 0.1600.1600.08554.439Virginia 8,535,519 6.097 0.216 0.000 0.315 1.490 Washington 7,614,893 0.1750.9680.138Continued on next page

Table A.3 – continued from previous page

State	N	$\beta_0$	$\beta^*$	η	$\lambda$
West Virginia	1,792,147	0.194	0.193	0.000	26.549
Wisconsin	$5,\!822,\!434$	9.799	0.188	0.618	0.556
Wyoming	578,759	0.160	0.160	1.000	6.478

Table A.3 – continued from previous page  $% \left( {{{\rm{A}}_{\rm{B}}}} \right)$ 

### A.7 Infections and Deaths Across Scenarios

Fig. A.2 illustrates how the cumulative number of infections and deaths change over time given the different evolution paths of the epidemic and vaccination schedules. We assume that the epidemic evolves based on our scenarios after June 15, 2020, and that the vaccine is approved on March 13, 2021. The vaccine efficacy assumed is 50%.



Figure A.2: Illustration of how the cumulative number of infections and deaths change over time given the different evolution paths of the epidemic and vaccination schedules.

### A.8 SIRDCV Model

We let  $\bar{V}$  and  $\epsilon$  be the number of persons vaccinated at every time step and the *effectiveness* of the vaccine, respectively. Effectiveness is defined as the performance of the vaccine under real-world conditions in a general population whereas efficacy is defined as the ability to protect against a virus under ideal conditions in a homogeneous population. The former is usually is less than the latter due to several reasons, e.g., improper storage of vaccines leading to loss of potency and non-compliance with the vaccine dosing schedule. For simplicity, we assume that the effectiveness of the vaccine in the epidemiological model is identical to the efficacy of the vaccine in the clinical trials.  $V_t^r$  and  $V_t^{nr}$  represent the stock of people who are inoculated, and respond (r) and do not respond (nr) to the vaccine, respectively.

$$\frac{dS_t}{dt} = -\frac{\beta(t)S_tI_t}{N} - \bar{V} \tag{A.32}$$

$$\frac{dI_t}{dt} = \frac{\beta(t)(S_t + V_t^{tr})I_t}{N} - \gamma I_t \tag{A.33}$$

$$\frac{dV_t^m}{dt} = (1-\epsilon)\bar{V} - \frac{\beta(t)V_t^m I_t}{N}$$
(A.34)

$$\frac{dV_t}{dt} = \epsilon \bar{V} \tag{A.35}$$

$$\frac{dR_t}{dt} = \gamma I_t - \theta R_t \tag{A.36}$$

$$\frac{dD_t}{dt} = \delta\theta R_t \tag{A.37}$$

$$\frac{dC_t}{dt} = (1 - \delta)\theta R_t \tag{A.38}$$

Eq. A.21 has been modified to remove vaccinated persons at every time step in Eq. A.32. We also modify Eq. A.22 to allow people who are vaccinated but do not respond to the inoculation to be infected in Eq. A.33. Eq. A.34 and Eq. A.35 keep track of the stock of people who are vaccinated. With this specification, the virus is allowed to spread even when the entire population is vaccinated because not everyone will respond to the mass inoculation.

### A.9 Evolution of the Epidemic

As mentioned in the main text, we model three different scenarios regarding the evolution of the epidemic after lockdown is relaxed. We explain them here. Below,  $\beta_{ss}$  is defined to be  $max(0.22, \beta(T_v))$ , where  $\beta(T_v)$  is the value of  $\beta$  when the lockdown is released.

#### Status Quo

For the 'status quo' scenario, we will use the estimated dynamic  $\beta(t)$  to perform our forecast.

#### Ramp Response

For the 'ramp' scenario, we model  $\beta(t)$  with Eq. A.39. We have explained our rationale for this function in the main text (see Section 3.1).

$$\beta'(t) = \begin{cases} \beta(t) & \forall t < T_v \\ \beta(T_v) + \frac{\beta_{ss} - \beta(T_v)}{90} t & \forall T_v \le t \le T_v + 90 \\ \beta_{ss} & \text{otherwise} \end{cases}$$
(A.39)

#### **Behavioral Response**

The 'behavioral' scenario is modeled by making the percentage change in contact rate parameter negatively proportionate to the change in the observed death rate over an interval of  $t_o$ . That is,

$$\frac{1}{\beta} \frac{d\beta}{d(\frac{\Delta D}{N})} = -k \tag{A.40}$$

Integrating Eq. A.40 will yield Eq. A.41.

$$\ln \beta = c - k \frac{\Delta D}{N} = c - k \frac{D_t - D_{t-t_o}}{N} \tag{A.41}$$

The exponent of c is the long term steady-state value of  $\beta$ . k can be interpreted as the percentage increase/decrease in  $\beta$  if there is a decrease/increase in the death rate. In our simulations,  $t_0$ , c, and k are set to 7,  $\ln \beta_{ss}$ , and 50,000, respectively. The default scenario of  $c = \ln 0.2$  will correspond to a  $R_0$  of 1 when approximately 16,000 deaths per week are

observed in the U.S. This behavior will start immediately on June 15, 2020, to be consistent with the second scenario.

The new contact rate parameter in this case is defined by Eq. A.42.

$$\beta'(t) = \begin{cases} \beta(t) & \forall t < T_v \\ e^{c-k\frac{D_t - D_{t-t_o}}{N}} & \text{otherwise} \end{cases}$$
(A.42)

#### Illustration of the Evolution of Epidemic

We give an example of how  $R_0 = \beta/\gamma$  may look for each of the scenario in Fig. A.3. The actual evolution of  $R_0$  for a state may differ pending on estimated parameters.



Figure A.3: An illustration of how the  $R_0 = \beta/\gamma$  changes over time for each of the three scenarios: status quo, a ramp increase, and behavioral-based response.

### A.10 Trade-off Between Time and Power

As mentioned in the main text, there is a trade-off between time and power. A shorter surveillance period will, *ceteris paribus*, reduce the power of the RCT. However, it will also reduce the time to licensure of the vaccine (if approved), which would prevent more infections and save more lives. Conversely, a longer surveillance period would increase the power of the RCT but also prolong the time it takes for the vaccine to be approved. We illustrate the interaction between power and infections avoided over time in Fig. A.4.



Figure A.4: An illustration of the interaction between power and infections avoided over time. (Top left panel) The number of infections avoided decreases over time. (Top right panel) The power under the superiority test expected from the clinical trial increases with the surveillance time. (Bottom panel) The expected number of infections avoided—computed as the product of the power and infections avoided—as a function of the surveillance period.

## A.11 Additional Simulation Results

Table A.4: Expected number of incremental infections and deaths avoided in the U.S. under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority testing, and 1M doses of a vaccine per day are available after licensure, compared to the baseline case where no vaccine is ever approved.

	Vaccine Efficacy (%)							
	30		50		70		90	)
	$\mathbb{E}[\Delta \text{Infections}]$	$\mathbb{E}[\Delta \text{Deaths}]$						
Status Quo								
RCT	2,506	20	8,116	64	14,162	112	16,506	130
ORCT	3,654	29	11,947	95	25,167	200	38,663	308
ARCT	6,248	49	22,261	177	49,396	393	63,896	508
HCT (30-day set-up)	90,472	722	106,202	848	114,847	918	120,945	966
HCT (60-day set-up)	71,223	568	83,467	666	90,167	720	94,885	758
HCT (90-day set-up)	56,263	448	65,857	525	71,088	567	74,766	597
HCT (120-day set-up)	44,556	355	52,122	415	56,235	449	59,123	471
Behavioral								
RCT	224,835	1,736	264,810	2,056	289,168	2,251	306,050	2,386
ORCT	705,881	5,591	925,920	7,344	1,007,301	7,995	1,065,183	8,459
ARCT	1,502,846	11,959	2,051,223	16,346	2,269,753	18,094	2,423,075	19,321
HCT (30-day set-up)	2,209,905	17,618	2,695,582	21,502	2,982,094	23,794	3,189,157	25,451
HCT (60-day set-up)	1,611,969	12,834	1,951,336	15,548	2,150,531	17,142	2,294,765	18,295
HCT (90-day set-up)	1,190,836	9,465	1,429,078	11,370	1,566,872	12,473	1,666,446	13,269
HCT (120-day set-up)	894,225	7,092	1,065,008	8,457	1,161,296	9,228	1,230,321	9,780
Ramp								
RCT	756,692	5,764	845,731	6,477	899,765	6,909	937,666	7,212
ORCT	1,825,095	14,344	2,656,479	20,964	2,890,096	22,832	3,047,293	24,089
ARCT	3,594,521	28,466	5,131,954	40,766	5,768,903	45,861	6,091,608	48,443
HCT (30-day set-up)	5,526,735	43,930	6,565,535	52,235	7,130,975	56,759	7,523,068	59,896
HCT (60-day set-up)	4,282,314	33,975	5,086,688	40,404	5,528,656	43,941	5,837,268	46,409
HCT (90-day set-up)	3,311,292	26,206	3,926,171	31,120	4,265,392	33,834	4,503,392	35,738
HCT (120-day set-up)	2,564,645	20,233	3,031,075	23,959	3,288,349	26,018	3,469,234	27,465

Table A.5: Expected number of incremental infections and deaths avoided in the U.S. under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority testing, and infinite doses of a vaccine per day are available after licensure, compared to the baseline case where no vaccine is ever approved.

	Vaccine Efficacy (%)							
	30		50		70		90	1
	$\mathbb{E}[\Delta \text{Infections}]$	$\mathbb{E}[\Delta \text{Deaths}]$						
Status Quo								
RCT	4,343	35	12,691	101	20,900	165	23,426	185
ORCT	6,190	50	18,462	147	36,872	294	54,672	436
ARCT	10,655	84	34,672	276	72,976	581	90,989	725
HCT (30-day set-up)	157,044	1,255	168,612	1,347	172,598	1,380	174,917	1,398
HCT (60-day set-up)	122,531	978	131,429	1,049	134,478	1,075	136,254	1,088
HCT (90-day set-up)	96,093	767	102,986	822	105,338	841	106,709	852
HCT (120-day set-up)	75,691	604	81,068	647	82,896	662	83,965	670
Behavioral								
RCT	401,196	3,147	422,644	3,318	432,235	3,396	437,725	3,439
ORCT	1,284,033	10,217	1,542,261	12,276	1,587,101	12,634	1,613,158	12,843
ARCT	2,957,024	23,592	3,683,384	29,403	3,813,885	30,447	3,881,898	30,991
HCT (30-day set-up)	4,466,352	35,669	4,884,898	39,016	5,039,465	40,253	5,128,348	40,964
HCT (60-day set-up)	3,196,408	25,510	3,494,817	27,895	3,605,985	28,786	3,670,305	29,300
HCT (90-day set-up)	2,291,219	18,268	2,500,498	19,941	2,578,527	20,566	2,623,871	20,928
HCT (120-day set-up)	1,659,356	13,214	1,805,003	14,377	1,858,914	14,809	1,890,330	15,060
Ramp								
RCT	1,174,517	9,107	1,229,484	9,547	1,255,157	9,752	1,270,085	9,871
ORCT	3,172,803	25,126	4,242,057	33,649	4,362,661	34,612	4,422,914	35,094
ARCT	6,347,189	50,488	8,191,884	65,245	8,662,725	69,012	8,776,472	69,922
HCT (30-day set-up)	9,669,217	77,070	10,366,266	82,641	10,597,019	84,487	10,728,517	85,539
HCT (60-day set-up)	7,564,062	60,228	8,126,045	64,719	8,315,537	66,236	8,423,946	67,103
HCT (90-day set-up)	5,860,161	46,598	6,304,440	50,146	6,456,348	51,362	6,543,545	52,059
HCT (120-day set-up)	4,512,448	35,815	4,857,257	38,569	4,976,272	39,521	5,044,819	40,070

Table A.6: Expected number of incremental infections and deaths avoided in the U.S. under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority-by-margin testing at 50%, and 1M doses of a vaccine per day are available after licensure, compared to the baseline case where no vaccine is ever approved. We observe negative expected net values when vaccine efficacy is 30% because the candidate is almost never approved under superiority-by-margin testing. While a cost from conducting the trial is always incurred, the expected post-trial benefit is close to zero.

		Vaccine Efficacy (%)						
	30	1	50	50			90	
	$\mathbb{E}[\Delta \text{Infections}]$	$\mathbb{E}[\Delta \text{Deaths}]$						
Status Quo								
RCT	-34	0	319	3	4,091	32	14,935	118
ORCT	239	2	1,149	9	6,123	49	26,189	208
ARCT	-39	0	199	1	3,840	30	27,107	215
HCT (30-day set-up)	-171	-1	2,523	20	113,800	910	120,945	966
HCT (60-day set-up)	-171	-1	1,955	16	89,345	713	94,885	758
HCT (90-day set-up)	-171	-1	1,515	12	70,439	562	74,766	597
HCT (120-day set-up)	-171	-1	1,171	9	55,722	445	59,123	471
Behavioral								
RCT	-1,461	-11	2,242	17	289,168	2,251	306,050	2,386
ORCT	-331	-2	21,526	171	955,088	7,581	1,065,183	8,459
ARCT	-1,384	-11	29,583	235	2,043,288	16,282	2,423,068	19,321
HCT (30-day set-up)	-171	-1	67,258	537	2,954,925	23,577	3,189,157	25,451
HCT (60-day set-up)	-171	-1	48,652	388	2,130,938	16,986	2,294,765	18,295
HCT (90-day set-up)	-171	-1	35,595	283	1,552,596	12,359	1,666,446	13,269
HCT (120-day set-up)	-171	-1	26,494	210	$1,\!150,\!715$	9,144	1,230,321	9,780
Ramp								
RCT	-1,406	-11	10,693	82	899,765	6,909	937,666	7,212
ORCT	-198	-1	64,285	508	2,467,656	19,477	3,047,293	24,089
ARCT	-1,196	-9	82,127	649	4,714,327	37,425	6,088,218	48,416
HCT (30-day set-up)	-171	-1	164,007	1,305	7,066,008	56,242	7,523,068	59,896
HCT (60-day set-up)	-171	-1	127,036	1,009	5,478,287	43,541	5,837,268	46,409
HCT (90-day set-up)	-171	-1	98,023	777	4,226,532	33,526	4,503,392	35,738
HCT (120-day set-up)	-171	-1	75,645	598	3,258,390	25,781	3,469,234	27,465

Table A.7: Expected number of incremental infections and deaths avoided in the U.S. under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority-by-margin testing at 50%, and 10M doses of a vaccine per day are available after licensure, compared to the baseline case where no vaccine is ever approved. We observe negative expected net values when vaccine efficacy is 30% because the candidate is almost never approved under superiority-by-margin testing. While a cost from conducting the trial is always incurred, the expected post-trial benefit is close to zero.

	Vaccine Efficacy (%)							
	30		50		70		90	)
	$\mathbb{E}[\Delta \text{Infections}]$	$\mathbb{E}[\Delta \text{Deaths}]$						
Status Quo								
RCT	-25	0	471	4	5,536	44	19,507	154
ORCT	374	3	1,625	13	8,217	66	34,029	271
ARCT	-33	0	298	2	5,170	41	35,268	280
HCT (30-day set-up)	-171	-1	3,675	29	155,455	1,243	159,876	1,277
HCT (60-day set-up)	-171	-1	2,842	23	121,365	970	124,777	997
HCT (90-day set-up)	-171	-1	2,203	18	95,234	761	97,886	782
HCT (120-day set-up)	-171	-1	1,709	14	75,056	599	77,132	615
Behavioral								
RCT	-1,461	-11	3,852	30	397,396	3,117	404,562	3,174
ORCT	-331	-2	32,156	256	1,352,103	10,757	1,457,500	11,598
ARCT	-1,384	-11	46,267	368	3,037,771	24,238	3,473,025	27,720
HCT (30-day set-up)	-171	-1	107,601	859	4,440,619	35,463	4,591,750	36,671
HCT (60-day set-up)	-171	-1	76,935	614	$3,\!175,\!958$	25,346	3,283,975	26,209
HCT (90-day set-up)	-171	-1	55,168	440	2,276,419	18,149	2,352,436	18,757
HCT (120-day set-up)	-171	-1	40,014	319	$1,\!649,\!447$	13,134	1,702,601	13,558
Ramp								
RCT	-1,406	-11	14,720	115	1,160,564	8,996	1,179,234	9,145
ORCT	-183	-1	93,009	738	3,387,704	26,840	4,050,013	32,111
ARCT	-1,142	-9	119,304	947	6,492,110	51,647	8,067,450	64,250
HCT (30-day set-up)	-171	-1	236,179	1,882	9,636,422	76,805	9,897,591	78,892
HCT (60-day set-up)	-171	-1	184,404	1,468	7,533,612	59,983	7,743,514	61,659
HCT (90-day set-up)	-171	-1	142,660	1,134	5,833,783	46,385	5,999,381	47,706
HCT (120-day set-up)	-171	-1	109,769	871	4,491,107	35,642	4,619,521	36,667

Table A.8: Expected number of incremental infections and deaths avoided in the U.S. under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority-by-margin testing at 50%, and infinite doses of a vaccine per day are available after licensure, compared to the baseline case where no vaccine is ever approved. We observe negative expected net values when vaccine efficacy is 30% because the candidate is almost never approved under superiority-by-margin testing. While a cost from conducting the trial is always incurred, the expected post-trial benefit is close to zero.

	Vaccine Efficacy (%)							
	30		50	50			90	)
	$\mathbb{E}[\Delta \text{Infections}]$	$\mathbb{E}[\Delta \text{Deaths}]$						
Status Quo								
RCT	-22	0	523	4	6,050	48	21,198	168
ORCT	416	3	1,789	14	8,976	72	36,974	295
ARCT	-31	0	332	2	5,655	45	38,342	305
HCT (30-day set-up)	-171	-1	4,084	33	171,025	1,367	174,917	1,398
HCT (60-day set-up)	-171	-1	3,154	25	133,252	1,065	136,254	1,088
HCT (90-day set-up)	-171	-1	2,443	20	104,377	833	106,709	852
HCT (120-day set-up)	-171	$^{-1}$	1,895	15	82,140	656	83,965	670
Behavioral								
RCT	-1,461	-11	4,337	34	432,235	3,396	437,725	3,439
ORCT	-331	-2	36,046	287	1,504,842	11,979	1,613,158	12,843
ARCT	-1,384	-11	52,340	417	3,416,029	27,264	3,881,886	30,991
HCT (30-day set-up)	-171	-1	121,991	974	4,993,552	39,886	5,128,348	40,964
HCT (60-day set-up)	-171	-1	87,239	696	3,573,132	28,524	3,670,305	29,300
HCT (90-day set-up)	-171	-1	62,381	498	2,555,035	20,379	2,623,871	20,928
HCT (120-day set-up)	-171	-1	44,993	358	1,841,978	$14,\!674$	1,890,330	15,060
Ramp								
RCT	-1,406	-11	16,101	126	1,255,157	9,752	1,270,085	9,871
ORCT	-178	-1	102,769	816	3,718,588	29,487	4,422,914	35,094
ARCT	-1,126	-9	131,636	1,045	7,109,717	56,588	8,771,717	69,884
HCT (30-day set-up)	-171	-1	259,025	2,065	10,500,475	83,717	10,728,517	85,539
HCT (60-day set-up)	-171	-1	203,020	1,617	8,239,778	65,633	8,423,946	67,103
HCT (90-day set-up)	-171	-1	157,479	1,253	6,397,527	50,894	6,543,545	52,059
HCT (120-day set-up)	-171	-1	121,300	963	4,930,935	39,161	5,044,819	40,070

Table A.9: Estimated date of licensure and probability of approval under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority testing, and 1M doses of a vaccine per day are available after licensure. For ARCT, we report the median date of licensure over all Monte Carlo simulations. DoL: date of licensure (month/day/year); PoA: probability of approval.

	Vaccine Efficacy (%)							
	30		50	50			90	
	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)
Status Quo								
RCT	11/19/2021	20.2	11/19/2021	55.9	11/19/2021	89.9	11/19/2021	99.6
ORCT	08/14/2021	13.6	08/15/2021	38.9	07/30/2021	67.2	07/10/2021	84.3
ARCT	07/02/2021	14.5	06/02/2021	44.2	06/02/2021	83.8	06/02/2021	99.6
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0
Behavioral								
RCT	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0
ORCT	06/24/2021	90.5	06/22/2021	100.0	06/22/2021	100.0	06/22/2021	100.0
ARCT	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0
Ramp								
RCT	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0
ORCT	07/06/2021	88.9	06/22/2021	99.6	06/22/2021	100.0	06/22/2021	100.0
ARCT	05/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0

Table A.10: Estimated date of licensure and probability of approval under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority testing, and 10M doses of a vaccine per day are available after licensure. For ARCT, we report the median date of licensure over all Monte Carlo simulations. DoL: date of licensure (month/day/year); PoA: probability of approval.

	Vaccine Efficacy (%)							
	30		50	50		1	90	
	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)
Status Quo								
RCT	11/19/2021	20.2	11/19/2021	55.9	11/19/2021	89.9	11/19/2021	99.6
ORCT	08/15/2021	13.8	08/15/2021	38.9	07/30/2021	67.2	07/10/2021	84.3
ARCT	07/02/2021	14.5	06/02/2021	44.2	06/02/2021	83.8	06/02/2021	99.6
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0
Behavioral								
RCT	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0
ORCT	06/23/2021	89.6	06/22/2021	100.0	06/22/2021	100.0	06/22/2021	100.0
ARCT	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0
Ramp								
RCT	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0
ORCT	07/06/2021	88.9	06/22/2021	99.6	06/22/2021	100.0	06/22/2021	100.0
ARCT	05/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0

Table A.11: Estimated date of licensure and probability of approval under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority testing, and infinite doses of a vaccine per day are available after licensure. For ARCT, we report the median date of licensure over all Monte Carlo simulations. DoL: date of licensure (month/day/year); PoA: probability of approval.

	Vaccine Efficacy (%)							
	30		50	50			90	
	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)
Status Quo								
RCT	11/19/2021	20.2	11/19/2021	55.9	11/19/2021	89.9	11/19/2021	99.6
ORCT	08/14/2021	13.6	08/14/2021	38.6	07/30/2021	67.2	07/10/2021	84.3
ARCT	07/02/2021	14.5	06/02/2021	44.2	06/02/2021	83.8	06/02/2021	99.6
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0
Behavioral								
RCT	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0
ORCT	06/23/2021	89.6	06/22/2021	100.0	06/22/2021	100.0	06/22/2021	100.0
ARCT	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0
Ramp								
RCT	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0	11/19/2021	100.0
ORCT	07/06/2021	88.9	06/22/2021	99.6	06/22/2021	100.0	06/22/2021	100.0
ARCT	05/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)	03/09/2021	98.1	03/09/2021	100.0	03/09/2021	100.0	03/09/2021	100.0
HCT (60-day set-up)	04/08/2021	98.1	04/08/2021	100.0	04/08/2021	100.0	04/08/2021	100.0
HCT (90-day set-up)	05/08/2021	98.1	05/08/2021	100.0	05/08/2021	100.0	05/08/2021	100.0
HCT (120-day set-up)	06/07/2021	98.1	06/07/2021	100.0	06/07/2021	100.0	06/07/2021	100.0

Table A.12: Estimated date of licensure and probability of approval under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority-by-margin testing at 50%, and 1M doses of a vaccine per day are available after licensure. For ARCT, we report the median date of licensure over all Monte Carlo simulations. A blank entry indicates that the vaccine candidate is never approved. DoL: date of licensure (month/day/year); PoA: probability of approval.

	Vaccine Efficacy (%)							
	30		50		70		90	
	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)
Status Quo								
RCT	11/19/2021	0.1	11/19/2021	2.5	11/19/2021	26.2	11/19/2021	90.1
ORCT	06/22/2021	0.3	06/22/2021	2.5	08/06/2021	16.3	07/31/2021	53.5
ARCT		0.0	07/02/2021	0.6	08/01/2021	9.3	08/01/2021	64.3
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0
Behavioral								
RCT		0.0	11/19/2021	1.3	11/19/2021	100.0	11/19/2021	100.0
ORCT		0.0	06/22/2021	2.4	06/22/2021	94.8	06/22/2021	100.0
ARCT		0.0	06/02/2021	2.4	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0
Ramp								
RCT		0.0	11/19/2021	1.4	11/19/2021	100.0	11/19/2021	100.0
ORCT		0.0	06/22/2021	2.4	06/30/2021	83.2	06/22/2021	100.0
ARCT		0.0	06/02/2021	2.5	05/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0

Table A.13: Estimated date of licensure and probability of approval under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority-by-margin testing at 50%, and 10M doses of a vaccine per day are available after licensure. For ARCT, we report the median date of licensure over all Monte Carlo simulations. A blank entry indicates that the vaccine candidate is never approved. DoL: date of licensure (month/day/year); PoA: probability of approval.

	Vaccine Efficacy (%)							
	30		50	50			90	
	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)
Status Quo								
RCT	11/19/2021	0.1	11/19/2021	2.5	11/19/2021	26.2	11/19/2021	90.1
ORCT	06/22/2021	0.3	06/22/2021	2.5	08/06/2021	16.3	07/31/2021	53.5
ARCT		0.0	07/02/2021	0.6	08/01/2021	9.3	08/01/2021	64.3
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0
Behavioral								
RCT		0.0	11/19/2021	1.3	11/19/2021	100.0	11/19/2021	100.0
ORCT		0.0	06/22/2021	2.4	06/22/2021	94.8	06/22/2021	100.0
ARCT		0.0	06/02/2021	2.4	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0
Ramp								
RCT		0.0	11/19/2021	1.4	11/19/2021	100.0	11/19/2021	100.0
ORCT		0.0	06/22/2021	2.4	06/29/2021	83.2	06/22/2021	100.0
ARCT		0.0	06/02/2021	2.5	05/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0

Table A.14: Estimated date of licensure and probability of approval under different trial designs, vaccine efficacies, and epidemiological scenarios, assuming trials start on August 1, 2020, superiority-by-margin testing at 50%, and infinite doses of a vaccine per day are available after licensure. For ARCT, we report the median date of licensure over all Monte Carlo simulations. A blank entry indicates that the vaccine candidate is never approved. DoL: date of licensure (month/day/year); PoA: probability of approval.

	Vaccine Efficacy (%)							
	30		50	50			90	
	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)	DoL	PoA (%)
Status Quo								
RCT	11/19/2021	0.1	11/19/2021	2.5	11/19/2021	26.2	11/19/2021	90.1
ORCT	06/22/2021	0.3	06/22/2021	2.5	08/06/2021	16.3	07/31/2021	53.5
ARCT		0.0	07/02/2021	0.6	08/01/2021	9.3	08/01/2021	64.3
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0
Behavioral								
RCT		0.0	11/19/2021	1.3	11/19/2021	100.0	11/19/2021	100.0
ORCT		0.0	06/22/2021	2.4	06/22/2021	94.8	06/22/2021	100.0
ARCT		0.0	06/02/2021	2.4	04/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0
Ramp								
RCT		0.0	11/19/2021	1.4	11/19/2021	100.0	11/19/2021	100.0
ORCT		0.0	06/22/2021	2.4	06/29/2021	83.2	06/22/2021	100.0
ARCT		0.0	06/02/2021	2.5	05/03/2021	100.0	04/03/2021	100.0
HCT (30-day set-up)		0.0	03/09/2021	2.5	03/09/2021	99.1	03/09/2021	100.0
HCT (60-day set-up)		0.0	04/08/2021	2.5	04/08/2021	99.1	04/08/2021	100.0
HCT (90-day set-up)		0.0	05/08/2021	2.5	05/08/2021	99.1	05/08/2021	100.0
HCT (120-day set-up)		0.0	06/07/2021	2.5	06/07/2021	99.1	06/07/2021	100.0