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EFFECTS OF SOCIAL DISTANCING POLICY ON LABOR MARKET OUTCOMES

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ABSTRACT

This paper examines the impact of the social distancing policies states adopted between March and April of 2020 in response to the COVID-19 epidemic. These actions, together with voluntary social distancing, appear to have reduced the rate of new COVID-19 cases and deaths, but raised concerns about the costs experienced by workers and businesses. Estimates from difference-indifference models that leverage cross-state variation in the timing of business closures and stayat-home mandates suggest that the employment rate fell by about 1.7 percentage points for every extra 10 days that a state experienced a stay-at-home mandate during the period March 12-April 12, 2020; select business closure laws were associated with similar employment effects.

Our estimates imply that about 40% of the 12 percentage point decline in employment rates between January and April 2020 was due to a nationwide shock while about 60% was driven by state social distancing policies. The negative employment effects of state policies were larger for workers in "non-essential" industries, workers without a college degree, and early-career workers. Policy caused relatively modest changes in hours worked and earnings among those who remain employed. We find no concerning evidence of pre-trends in the monthly (low-frequency) CPS data, but use high-frequency data on work-related mobility measured from cellphones, job-loss-related internet searches, and initial unemployment claims to investigate the possibility that the large employment effects experienced in April could have occurred after the March CPS but but before policy adoption. In those analyses, we find pre-trends for some outcomes but not others. Thus we cannot fully rule out that some employment effects shortly predated the policies. As states relax business closures, ensuring gains in labor market activities in ways that continue to mitigate COVID-19 "surges" and public health risks will be key considerations to monitor.

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1 Introduction

To slow the transmission of SARS-COV-2, state governments have adopted social distancing policies that effectively shut down large sectors of the economy. The combined effects of the COVID-19 epidemic and associated policy responses have been massive and sudden. More jobs have been lost during the first three months of COVID-19 than during the entire Great Recession (Montenovo et al., 2020). Evidence from the first three weeks of the epidemic suggested that most of the shock was nationwide, and that state and local policy measures did not appear to accentuate or moderate the economic impacts (Lozano-Rojas et al., 2020). In this paper, we study the effects of state social distancing policies on labor market outcomes using more recent data from several different sources, including cell phone data measuring work-related mobility, state-level data on initial unemployment insurance claims, unemployment-related internet searches, and person-level data from the monthly Current Population Surveys from January 2015 to April 2020.

Although state governments adopted various social distancing policies during March and April of 2020 (Gupta et al., 2020), we focus on the two measures of social distancing policy that most directly lead to cessation of business activity. The first measure is the timing of restaurant and any other (non-essential) business closures ("any business closures", or ABC for short), which happened early. These laws are likely more exogenous with respect to changes in consumer demand and labor markets as these policies happened rather suddenly. The second measure is the timing of stay-at-home mandates (SAH), which happened toward the end of a state's shutdown sequence and almost always at the same time as states' closures of all non-essential businesses (Gupta et al., 2020). These laws occurred after large reductions of mobility, but not necessarily after substantial changes in employment rates, as large-scale business closures had not occurred until then. As Figure 1 shows, there is substantial variation in the timing of these two policies across states.

To study the effects of social distancing policies on labor market outcomes, we use difference-in-differences (DID) and event-study designs. Some of our data sources are at the day or week by state level and allow us to focus on event studies in the immediate short run around the policy events. However, these high frequency data do not measure the conventional labor market outcomes that are of central interest to policy discussions. We use data from the monthly Current Population Survey (CPS) to study employment, work absence, earnings, and hours worked overall and in selected sub-populations. We use a DID method that allows us to compare labor market outcomes in mid-April 2020 to those in mid-March 2020. This technique leverages differences in the amount of time that states were subject to social distancing policies, essentially comparing states that acted earlier to states that acted later. We include data from previous years to control for seasonality. By April, most states had adopted ABC and SAH mandates, but some states took these steps before others, so their economies were subject to these constraints for a longer period of time.

Labor markets experienced large declines from January to April, with employment rates falling by about 12 percentage points nationally. We use our DID estimates to assess how much of this change appears due to national forces that operate independently of each state's specific business closure and stay at home policies. We find that about 40% of the decline was driven by a nationwide shock and about 60% of the decline was driven by state social distancing policies. The negative employment effects of state policies were larger for workers in "non-essential" industries, workers without a college degree, and early-career workers. Policy caused relatively modest changes in hours worked and earnings among those who remain employed. These results suggest that social distancing policies are beginning to have important economic effects on labor market outcomes. However, the results must be interpreted with caution.

The credibility of the DID analysis method revolves around the common trend and the non-anticipation assumptions. When examining data on work related mobility, internet search activity, and initial unemployment claims, we use a high-frequency event history specification to explore pre-trends in key labor market outcomes and to trace out the timing of the policy effects. In the case of the CPS, we examine a low-frequency (monthly) event study approach. We find no evidence of pre-trends in the CPS data. While that is reassuring, the CPS data are measured on monthly intervals, which makes it hard to rule out the possibility that employment effects experienced in April happened *before* the social distancing policies were adopted but *after* the March CPS data were collected. There is a somewhat more mixed picture in the high-frequency data series, with some of the high frequency outcome measures exhibiting pre-trends while other do not.

Data on unemployment insurance (UI) claims, work-related cell phone mobility measures, and Google Trends internet searches related to unemployment are all imperfect proxies for the conventional labor market outcomes of interest (i.e. employment, hours, and earnings) that are more traditionally and more reliably measured in the CPS. Our results show that UI claims, workplace mobility measures of cell data, and internet search behavior related to unemployment all suggest that the state policies have some causal effects. Even where we observe different trends prior to policy implementation, there is evidence of a change in slope after the policy takes effect.

This paper provides an early assessment of the economic effects of social distancing policies

adopted across the country. Since the time period covered by the April CPS, most states have commenced gradual re-opening of businesses. Understanding how the shutdown affected labor markets may provide a useful guide to the effects of reopening. As new CPS data and data from other sources become available, it will be important to gauge whether and under what conditions re-opening policies rapidly erase the job losses that occurred during the shutdown phase, while minimizing public health harms.

Section 2 summarizes the existing literature and provides a context for our study. Section 3 outlines the labor and policy data we use. Section 4 lays out our regression models to separate effects according to the nature of the policies pursued by states in March and April. We present the results in section 5, and offer a discussion and some tentative conclusions in section 6.

2 Related Research

The social science literature on COVID-19 is evolving rapidly, thus an attempt at a literature review is likely incomplete. However, this paper relates to several themes that have already emerged in other articles. One line of work examines the way in which the epidemic and social distancing policy responses have affected labor market outcomes overall, although none we are aware of have used CPS data through April to study the impact of social distancing. Lozano-Rojas et al. (2020) show that the historically unprecedented increase in initial unemployment claims in March 2020 was largely across the board, occurring in all states regardless of local epidemiological conditions or policy responses. Back et al. (2020) come to a broadly similar conclusion with UI records, examining a longer time period. Campello et al. (2020) provide evidence on labor demand using job postings data from Linkup, although not as a function of state policy. They find that job postings decline about 2 weeks before the large rise in UI claims. They also find that job postings by small firms decline much more than job postings by large firms, that job postings decline more for high- than low-skilled jobs, and that job postings drop more in concentrated labor markets. Kahn et al. (2020) show a large drop in job vacancy postings in the second half of March. They report that, by early April, there were 30% fewer job postings than at the beginning of the year. These declines also largely happened across states, regardless of state policies or infection rates.

Our analysis of CPS data in this paper through April 12th shows a strong connection between labor market outcomes and state policies. It is not surprising that analysis using March CPS data (Lozano-Rojas et al., 2020) did not find such a result, as very few closure policies had gone into effect by the CPS reference week (March 12). However, even with data through mid April, we find that there is a large across-the-board reduction in labor market outcomes including in states that did not institute strong stay-at-home policies. While their primary focus is on expectations and consumer spending, Coibin et al. (2020) use custom data to show that lockdowns are related to worse labor markets, controlling for COVID-19 cases. Similar work is underway to analyze the economic effects of the epidemic in other countries (Adams-Prassl et al., 2020; Dasgupta and Murali, 2020; Rothwell and Van Drie, Rothwell and Van Drie).

Recent work studies the effects of the epidemic (but not social distancing policy specifically) on particular sub-populations, with emphasis on the role of job characteristics. Montenovo et al. (2020) study early labor market outcomes during the epidemic using CPS data from April 2020. They find high rates of recent unemployment that vary across groups, with particularly high job losses among younger workers, Hispanic workers, workers in non-essential industries, workers in jobs that are harder to perform remotely, and workers in jobs that require more face-to-face contact. Furthermore, they show a hump-shaped pattern in job losses by education. Dingel and Neiman (2020) and Mongey and Weinberg (2020) also study high work-from-home occupations. Leibovici et al. (2020) takes a similar approach to measure occupations with high interpersonal contact. Alon et al. (2020) find that the COVID-19 epidemic may have a larger economic effect on women than men, unlike in a "regular" recession. A number of researchers have sought to provide results at a higher frequency than the CPS. Blick and Blandin (2020) provide information on a number of demographic groups using data from the Real-Time Population Survey, which is conducted every other week. Cajner et al. (2020) use the payroll microdata from Automatic Data Processing, Inc (commonly known as ADP). Aaronson et al. (2020) build a forecasting model that uses Google searching activity for unemployment-related terms to predict weekly unemployment insurance claims, and find that unemployment insurance claims and Google searches for unemployment insurance both peak prior to stay-at-home orders. In this spirit, we draw on UI claims data as well as cell phone mobility to workplaces to provide high-frequency information to augment our CPS analyses. However, note that Coibion et al. (2020) use data from an early-April household survey and find that unemployment rate may greatly exceed unemployment insurance claims.

Another line of work examines the effects of state and local social distancing policies on measures of mobility and interaction. Using cell phone data, Gupta et al. (2020) document a massive, nationwide decline in multiple measures of mobility outside the home. They also find evidence that early and information-focused state policies did lead to larger reductions in mobility. These reductions in time spent outside the home suggest that many people are experiencing work disruptions, and that those who can work remotely may be more able to maintain employment during the crisis. Relative to this work, we focus on mobility related to the workplace in particular. We also connect our work directly to a range of labor market outcomes for several demographic groups.

3 Data

3.1 Current Population Survey

We use data from the Basic Monthly CPS from January 2015 to April 2020, including all individuals aged 21 and above. There are between 76,000 and 97,000 observations per month, and our total sample is approximately 5.9 million observations. These surveys ask respondents about their labor market activities during a reference week that includes the 12th of the month (U.S. Census Bureau, 2019). Our primary measure of employment status is the share of the population that the CPS codes as being employed and at work. This measure excludes people who have a job but were temporarily absent¹. Lozano-Rojas et al. (2020); Bogage (2020); Borden (2020) highlight the importance of properly coding people who are employed but absent for measuring employment status during the COVID-19 epidemic². When we construct our outcome measure of employment, we include only those who are employed and at work. Given the importance that absence from work has gained during the epidemic, we also consider the outcome "Absent - Employed," which only includes those workers classified as absent from work but still employed during the Basic Monthly CPS.

Further, we examine hours worked to characterize changes in employment along the intensive as well as extensive margin. Our measure is actual hours worked during the week before the survey. In parts of our analysis we include individuals who are not employed by assigning them zero hours, which provides a comprehensive measure of hours of work and combines changes along the intensive and extensive margins. We also show estimates that treat people who are not at work as having missing hours. This measure isolates the intensive

¹The CPS defines as "absent from job" all workers who were "temporarily absent from their regular jobs because of illness, vacation, bad weather, labor dispute, or various personal reasons, whether or not they were paid for the time off" (U.S. Census Bureau, 2019).

²First, some employers released workers intending to rehire them. Second, some workers may have requested leave from their schedule to provide dependent care or to care for a sick household member. Third, there was a misclassification problem during the data collection of the March and April 2020 CPS. Specifically, the BLS instructed surveyors to code those out of work due to the epidemic as recently laid off or unemployed, but U.S. Bureau of Labor Statistics (2020a) and U.S. Bureau of Labor Statistics (2020b) explain that surveyors appeared to code at least some of them in the employed-but-absent category. These factors contribute to a massive increase in the share of workers coded as employed but absent from work between February and April. In our sample, the employed-but-absent share group rose by almost 150% from February to April, 2020.

margin for those who remain employed.

We also study COVID-19 policy effects on earnings, which are nuanced in terms of expectations. On the one hand, reduced demand for many commercial activities imply that earnings are likely to fall. There may be reductions in hourly wages, including overtime payments. On the other hand, a number of high-exposure jobs may have provided workers with additional compensation for the added risk incurred by COVID-19. Thus, it is possible that for some, earnings may have increased rather than decreased as state policies change in response to the epidemic. As with hours of work, we report results including people with zero earnings as "zeros". These estimates are comprehensive, combining the intensive and extensive margins. Given that there has been a large reduction in employment, we also provide estimates that consider outcomes only among those who continue to be employed. These estimates isolate changes along the intensive margin for people who remain employed. When we use earnings as outcome variable, our sample is limited to people in the outgoing rotation groups of the CPS sample because only these individuals are asked questions about earnings.

3.2 Homeland Security Data on Essential Work

The U.S. Department of Homeland Security (DHS) issued guidance about critical infrastructure workers during the COVID-19 epidemic³. The DHS guidance outlines 14 categories that are defined as essential critical infrastructure sectors. We follow Blau et al. (2020)'s definition of essential industries, which matches the text descriptions to the NAICS 2017 four-digit industry classification from the U.S. Census Bureau⁴, and to the CPS industry classification system. From the 287 industry categories at the four-digit level, 194 are identified as essential in 17 out of 20 NAICS sectors.

3.3 Weekly Initial Unemployment Insurance Claims

In addition to the monthly CPS, we also study the number of initial UI claims in each U.S. state, including Washington, DC, and Puerto Rico, from the first week of 2019 to the week ending in May 16, 2020. We focus on the number of new UI claims per covered worker, using the number of covered workers in January 2020 as a fixed denominator to avoid changes in rates driven by changes in covered employment.

³The list of critical infrastructure jobs is available at: https://www.cisa.gov/

⁴North American Industry Classification System. Available at https://www.census.gov/

3.4 Social Distancing Policy Data

We use data on state social distancing policies that were previously reported in Gupta et al. (2020). Basic information about the timing of state policy actions was originally collected by Washington University researchers (Fullman et al., 2020) and Boston University researchers (Raifman and Raifman, 2020).

3.5 Work-Related Mobility Data

We extract work-related mobility from two cell signal aggregators: Google and Safegraph. In the Google mobility data, we use a day-by-state-level index of activity detected in work locations. In the Safegraph data, we focus on a state-by-day measure of the fraction of devices detected at locations that Safegraph has defined as likely to be the device owner's work location. The advantage of these data is that they are available at the daily level, and provide a way for us to investigate whether employment followed a different trend in states with early social distancing policies, a challenge in the CPS data given its monthly schedule. However, cell phone mobility data have not been widely used in labor economics research and their properties are not well understood. We view them as a proxy for time spent at a person's typical work location. These measures will not capture remote work, which has become more common during the epidemic. It is also likely that the quality of these measures could deteriorate when overall unemployment rates and job disruptions are high. After a protracted period of working from home or unemployment, many people will no longer have a meaningful, distinct workplace to serve as a reference point for work-related cell phone mobility measures. In the CPS, our concept of employment does not depend on whether it is done physically at a work location. Thus, we view the mobility data as supplementary to the CPS data.

3.6 Google Trends Data

We obtain information on internet search behavior by day by state through the Google Health API, which allows us to follow internet search queries across different terms, topics, and geographies, in a way that allows comparisons across time and place⁵. We pull data from queries related to unemployment and unemployment benefits as suggested in the Google Trend webpage, and we present it as such in Figure 6. Each sub-figure represents a series of the total number of searches in a state per each 10 million searches.

⁵We access this using the *apiclient.discovery* package for Python and its function *getTimelinesForHealth*. For a thorough explanation of the different information available with Google Trends see www.medium.com

4 Econometric Methods

We conduct three broad empirical analyses. First, we examine the connection of state social distancing policies with both cell-phone-based measures of work-related physical mobility and Google trends data on work-related internet search activity. The cell-phone-based data provide information at the day-by-state level; we use an event study model to analyze the immediate changes in work related mobility following ABC and SAH orders. Second, we examine the relationship between initial unemployment claims and state policies using an event study model at the week-by-state level. These first two sets of analysis provide relatively high-frequency measures of labor-market-related activity, and they allow us to assess pretrends and anticipation effects in considerable detail. However, the mobility data and the initial unemployment insurance claims data are both aggregate analyses, providing little opportunity to assess effects across sub-populations. As such, they are not the conventional measures of labor market performance–mobility measures are fairly new to the literature and their properties are not fully understood; Google search behavior reflects only the extent to which job changes cause altered internet search patterns; and UI claims are known to substantially underestimate the extent of job losses. To address these concerns, we turn to the CPS and use a generalized difference-in-difference strategy and a low-frequency event study based on monthly data.

4.1 Analyses of High-Frequency Data: Work-Related Mobility, Google Trends, and Unemployment Insurance Claims

Throughout this paper, we focus on Stay-at-Home (SAH) mandates and Any Business Closure (ABC) mandates. States adopted these measures at different times, and this creates variation across states in how long the mandates have been in place. Let E_{Ps} be the adoption date of policy $P \in \{SAH, ABC\}$ in state s. $TSE_{Pst} = t - E_{Ps}$ measures the elapsed time between the period t and the policy adoption date. In the analysis of work-related mobility and internet search data, the data are measured at the daily level: the elapsed time is measured as the number of days. The initial unemployment insurance (UI) claims are weekly: we consider weeks since adoption in those data. We set lower (l) and upper limits (u) for the event time coefficients following the availability of periods. For the daily analyses of mobility data and Google Trends data, we allow for a window of 21 days before and after policy. In the weekly analyses for UI claims we follow up to 10 weeks prior to the policy change and 7 weeks after. We fit event study regression models that allow for concurrent effects of both policies with the following structure:

$$y_{st} = \sum_{P \in \{SAH, ABC\}} \left(\sum_{a=-l}^{-2} \alpha_{Pa} 1 \left(TSE_{Pst} = a \right) + \sum_{b=0}^{u} \beta_{Pb} 1 \left(TSE_{Pst} = b \right) \right) + \theta_s + \gamma_t + \epsilon_{st}$$

In the model, θ_s is a set of state fixed effects, which are meant to capture fixed differences in the level of outcomes across states that are stable over the study period. γ_t is a set of daily or weekly time fixed effects, which capture trends in the outcome that are common across all states. ϵ_{st} is a residual error term. α_{Pa} and β_{Pb} are event study coefficients that trace out deviations from the common trends that states experience in the days leading up to and following the stay-at-home orders and business closures. Specifically, α_{Pa} traces out differential pre-event trends in the outcome that are associated with states that go on to experience policy $P \in \{SAH, ABC\}$ examined in the model. β_{Pb} traces out differential post-event trends in the outcome that occur after a state adopts policy $P \in \{SAH, ABC\}$.

In addition to the state-level event study analysis, we also block the sample into states with longer and shorter SAH orders and ABC, expecting that early adopting states may have larger effects on work-related mobility. Longer stay-at-home orders are defined as those that were in effect for at least 18 days (the median implementation period) at the end of our observation window. Similarly longer business closures are defined as those that were in effect for at least 26 days on April 12, 2020.

4.2 Monthly CPS Analysis

We analyze the CPS data at the individual level using monthly data from January 2015 to April 2020. We examine a dichotomous variable for being employed at work, employed but absent from work, weekly earnings, and hours worked last week. We present two versions of the weekly earnings and hours worked variables. First, we examine intensive margin responses using the sample of people who are employed and therefore have positive earnings and positive hours worked. Second, we examine earnings and hours concepts are set to zero for people who are not employed. In the regression models, we apply an inverse hyperbolic sine (IHS) transformation to the earnings variable; a regression of $IHS(Earnings_{ismt})$ on covariates is comparable to a conventional log-linear regression specification, but the IHS transformation is defined for people who have zero earnings as well as for people who have positive earnings.

Let Y_{ismt} be a labor market outcome associated with person *i* in state *s* in month *m* and year *t*. X_{ismt} is a vector of individual demographic and human capital characteristics.

Following the notation above, let E_{SAH_s} and E_{ABC_s} be the adoption dates of the stay-at-home (SAH) and any business closure (ABC) mandates in state s, and let $t^* = \text{April 12}$, 2020 be the focal date of the April CPS. Then $SAH_s = t^* - E_{SAH_s}$ be the number of days that the SAH policy had been in place by the April CPS focal date. Likewise, $ABC_s = t^* - E_{ABC_s}$ is the number of days that ABC laws had been in place in a state as of the April CPS focal date. Finally, let $April_{mt}$ be an indicator variable equal to 1 if the observation is from the April 2020 CPS and set to 0 otherwise. We use a generalized difference in difference model to study the effects of the policies on labor market outcomes:

$$y_{ismt} = \delta_1(SAH_s \times April_{mt}) + \delta_2(ABC_s \times April_{mt}) + X_{ismt}\beta + \theta_s + \gamma_{mt} + \epsilon_{ismt}$$

In the model, θ_s is a state fixed effect that captures time invariant differences across states, and γ_{mt} is a month \times year fixed effect that captures time trends that are common across states. ϵ_{ismt} is an error term that we assume is strictly exogenous of the policy variables and the covariates. The interaction terms $SAH_s \times April_{mt}$ and $ABC_s \times April_{mt}$ are analogous to the Treat \times Post terms in a conventional DID framework, except that the treat variable here is a continuous (dosage) measure of how long a given social distancing policy has been in place. δ_1 and δ_2 represent the effects of one additional day of exposure to the SAH and ABC policies. The main effects associated with SAH_s , ABC_s , and $April_{mt}$ are absorbed by the fixed effects. We estimate the model using OLS regressions with fixed effects and we compute standard errors using a cluster robust variance matrix that allows for heteroskedasticity and for dependence between observations from the same state.

This version of the DID model relies on the common trends and strict exogeneity assumptions (Wing et al., 2018). The common trend assumption implies that, after adjusting for covariates and state fixed effects, average labor market outcomes in a state would have followed a common time trend in the absence of state social distancing policies. The strict exogeneity assumption implies that state policy decisions in one period are not associated with labor market outcomes in other time periods. The strict exogeneity assumption might fail if patterns of employment, compensation, or hours worked change in anticipation of downstream policy changes. These are strong assumptions that are not easy to test.

To assess concerns about pre-trends at the monthly level in the CPS data, we estimate an event study model using multiple waves of the CPS.

$$y_{ismt} = \delta_1(SAH_s \times April_{mt}) + \delta_2(ABC_s \times April_{mt}) + \sigma_1(SAH_s \times March_{mt}) + \tau_1(ABC_s \times March_{mt}) + \sigma_2(SAH_s \times February_{mt}) + \tau_2(ABC_s \times February_{mt}) + \sigma_3(SAH_s \times January_{mt}) + \tau_3(ABC_s \times January_{mt}) + X_{ismt}\beta + \theta_s + \gamma_{mt} + \epsilon_{ismt}$$

In this model, the δ_1 and δ_2 coefficients continue to represent the effect of days of policy exposure in April, 2020. But this time, the model includes interaction terms between the (time invariant) days of SAH and ABC policy exposure and dummy variables for each of the three months preceding the adoption of the policy. σ_1 , σ_2 , and σ_3 provide estimates of the difference in labor market outcomes between states that will go on to have more vs fewer days of SAH exposure in March, February, and January of 2020. Since the SAH policies had not been implemented in these earlier months, a significant coefficient on these SAH policy leads would cast doubt on the strict exogeneity assumption due to differential pre-trends. τ_1 , τ_2 , and τ_3 have a similar interpretation for the ABC mandates. These tests are one way to assess the empirical credibility of the DD research design at the core of our CPS analysis.

Although this kind of event study analysis seems like the recommended approach to probing the validity of some key DID assumptions, it is unclear how well the method applies in the context of the COVID-19 epidemic. The speed of the epidemic and recent changes in labor market conditions really are unprecedented. An important and somewhat surreal worry is that a gap of one month between labor market outcome measures could actually be too slow to assess assumptions about pre-trends in the period leading up to state social distancing policy changes. The specific concern is that much of the large decline in employment observed in the April CPS could have taken place in a narrow interval of time *after* the March CPS but *before* the adoption of state social distancing policies. In that case, the monthly event study analysis would not detect evidence of pre-trends, and the DID estimator could deliver biased estimates of the causal effects of the social distancing policies.

There is no compelling way to fully resolve uncertainty on this issue with available data. The best we can do is examine the CPS data in conjunction with high-frequency measures of imperfect proxies for labor market activity. Our approach is to present evidence on high-frequency measures of work-related mobility, employment-related internet search activity, and initial unemployment claims.

4.2.1 Interactions Between Social Distancing Policies and Essential Work

Recent work suggests that a large fraction of workers are involved in the delivery of essential services and tha, during the epidemic, workers in essential industries entered unemployment at lower rates than non-essential workers (Montenovo et al., 2020). It is plausible that the economic effects of social distancing policies may have had a different effect on essential and non-essential workers. To estimate different effects for people employed in essential and non-essential industries, we estimate models that include an indicator for whether a person is employed in an essential industry and interactions between that indicator and the social distancing policy variables. Formally, we estimate

$$y_{ismt} = \delta_1(SAH_s \times April_{mt}) + \delta_2(ABC_s \times April_{mt}) \\ + \pi_1(Essential_{ismt} \times SAH_s \times April_{mt}) \\ + \pi_1(Essential_{ismt} \times ABC_s \times April_{mt}) \\ + \rho Essential_{ismt} + X_{ismt}\beta + \theta_s + \gamma_{mt} + \epsilon_{ismt}.$$

In these models, δ_1 and δ_2 represent DD effects of additional days of policy exposure for non-essential workers, and π_1 and π_2 represent differential policy effects for essential workers. In most cases, we expect the policy effects to generate larger reductions in employment, earnings, and hours worked for workers employed in non-essential industries than for those in essential industries.

4.2.2 Disparate Impacts of Social Distancing Policies

To assess the extent to which social distancing policies impose a different burden on key subpopulations, we augment the basic DID model and the essential industries model to include a series of interaction terms that allow the policy effects to differ by gender, race/ethnicity, and education. In a separate analysis, we fit an augmented version of the basic DID model to allow for heterogeneous effects in narrowly defined age groups.

5 Results

5.1 Trends in labor market outcomes

In Figure 2, we examine the pattern of our focal CPS labor market outcome variables from January to April, in each of the years 2015-2020. The top left panel of the figure plots the employment rate. The red line shows that employment rates from January through March 2020 are similar to the pattern observed over the same months in other years. The 2020 line begins declining slightly between February and March, and then employment falls sharply from March to April 2020. The employment rate in April 2020 is only 50%, far lower than the rate in the same month in earlier years. The temporarily absent from work rate also rose substantially during the early months of 2020, which may indicate a combination of measurement error challenges in the recent waves of the CPS and genuine increases in work absenteeism (Montenovo et al., 2020).

The middle panel reports earnings, which are measured only for the CPS outgoing rotation groups. The earnings graph on the left displays an apparently counterintuitive result: average weekly earnings among employed workers increases in April 2020 (left panel). The rise in earnings likely reflects a composition change in the employed population. That is, it may be that workers who remained employed during the very first months of the epidemic were disproportionately those with higher earnings. However, it is also possible that earnings rose among employed workers because of wage increases that reflect new job risks and demand for scarce labor, or increases in hours worked and overtime pay for some workers who remained employed. In the middle-right panel, we plot earnings over time, setting the earnings of the non-employed to zero in order to combine extensive and intensive margin changes in earnings. The graph now shows a large fall in weekly earnings of close to \$300 a week between March and April 2020, indicating that job losses have, in aggregate, translated into substantial declines in labor market earnings.

The bottom panel shows that average hours worked last week also decreased from February to March in 2020 relative to other years, and then they experienced a sharp downturn in April. Among people who are employed, the fall in hours is only about 1 hour a week. Similar to our exercise on weekly earnings, in the panel to the bottom right we set hours worked last week for the non-employed to zero, rather than missing. Now, the change in hours worked during the week before the survey represents a drop of close to 6 hours between March 2020 and April 2020. This also makes it clear that job losses are the key driver of overall labor market outcomes at the moment. Intensive margin responses are much smaller in comparison.

5.2 Work-Related Mobility Patterns

We next turn to our high-frequency data series, starting with Figure 3 showing the basic time series of outcomes by state. The study window runs from February 15 2020 to April 12 2020 for Google mobility and January 1 2020 to April 12 2020 for SafeGraph, which keeps the end date of the study period the same as in the CPS analysis. In the left panel, the grey lines turn red when each state issues a SAH mandate. In the right panel, the lines turn red when the state adopts an ABC ordinance. ABC policies tend to happen earlier than SAH policies.

Work related mobility falls in the Google series, about at the same time in all states with an ABC policy, although some of the change in slope appears to happen a few days before the policy effective date. In the case of the Safegraph work mobility measure, there also appears to be a large fall in workplace mobility (fraction who are detected at a workplace) around the time of the ABC laws, although there too it appears that the drops appear slightly before the policy change date. In both Google and Safegraph cases, SAH laws appear to go into place later in the month, after a lot of the decline in workplace mobility already happened. There also appears some decreases that happen nevertheless after the SAH laws, but these reductions in mobility also occur in the states that did not implement SAH laws.

In order to examine parallel trends assumptions and effect size magnitudes, we next turn to Figure 4 which shows event study estimates from models that examine both SAH and ABC policies simultaneous for the two measures of work related mobility. The effects for SAH mandates are in the left column. The right column reports the effects of the ABC closures. The top row is Google mobility's index of work transport, and the bottom row is for Safegraph's measure of the fraction of devices that are recorded as being at work on any given day. The notes in each figure show the dependent variable means as of baseline (February 15th 2020 in all graphs).

Google mobility data presented in the top left panel suggest a moderate downward pretrend prior to the implementation of a SAH order, followed by a sizeable decline at the point of a SAH order and then the continuation of moderate downward trends. The SafeGraph estimates of the fraction of people at work (reported in the bottom left panel) show a slight upward trend more than 10 days before the implementation of a SAH order, but is flat in the 10 days preceding the order. It displays little change until roughly 15 days after the implementation of the SAH order. The right panels of the figure exhibit the timing of changes around ABC policies. The Google Mobility estimates (again in the top right panel) are striking, trending slightly upward prior to the implementation of ABCs, but then showing a small downward break followed by a steep, sustained downward trend. The SafeGraph estimates of the fraction at work (in the bottom right panel) show an upward pre-trend (especially in the 10 days prior to the implementation of ABCs) with a slight downward fall right at implementation and then the continuation of an uptrend. Thus, the estimates from Google Mobility show rather clear adverse effects on workplace mobility while the estimates for SafeGraph do not show a clear story. Note, of course, that the mobility measures can only pick up work behavior as defined by physical travel to locations. Also, they do not shed light on more specific job-related outcomes. For example, they do not reveal information about job losses, earnings changes, or work disruptions.

Figure 5 shows event study analysis of the work-related mobility measures when the data are stratified into early adopting states and late adopting states (based on above and below median), as early adopting states might have acted before the potential impact of the policy was lessened by nationwide sentiment and sheltering responses. In these graphs, the left panel shows the event study for states that implemented SAH and ABC mandates early, and the right panel shows event studies for states that adopted the policies later. The results again show that the Google workplace mobility measure did seem to respond to the social distancing policies, with effects that are larger in states that adopted the policies earlier. The Safegraph measure does not clearly respond to the policy changes in either group of states.

5.3 Google Search Trends for Unemployment Related Terms

Another high-frequency measure of job-market-related behavior is Google search trends for unemployment topics (not related to the Google mobility to workplace measure above). We next turn to this measure as further data we examine to understand whether the changes in employment patterns happened in the days prior to passage of the state policies. Unlike with the mobility data, the search queries data are available for multiple years. Choi and Varian (2012) show that Google searches for unemployment-related terms queries are predictive of downstream unemployment insurance claims, and Aaronson et al. (2020) apply the idea to the COVID-19 epidemic. Figure 6 shows the national time series of Google searches for several different search terms for the first 150 days of the calendar year in each year from 2015 through 2019. The separate graphs display trends for several different terms. The 2020 data are shown in orange. There is a large and sudden increase in the volume of unemployment-related searches starting in the first half of March, which corresponds to the beginning of the epidemic in the U.S. No such changes in searches are observed for the previous years, indicating no confounding seasonality issues in seeking for resources available for unemployment. Interestingly, searches of the term and topic "Job" actually decrease during the beginning of the outbreak. This might indicate a labor-supply-related change

unique to this recession: individuals looking for a job might slow their job search, possibly due to fear of virus exposure or recognition of business closures.

Figure 7 shows estimates from event study regressions related to SAH and ABC policies based on state level versions of the Google trends data. The outcome variable is an index of searches for multiple unemployment related terms combined.

There is some evidence of a pre-trend in the share of Google searches on unemployment topics before the SAH ordinance. After the implementation of SAH mandates, searches for unemployment-related terms seem to stabilize after the passage of the law. This may indicate that people reduced job search effort during the lockdown, or that job losses grew rapidly in the days leading up to SAH ordinances in most states and then stabilized at a new level over the next 20 days. The story is different when we consider ABC mandates. There is less evidence of a strong pre-trend, and there is a substantial increase in the volume of unemployment-related search activity in the days following the ABC mandates.

A possible explanation for the difference in the Google search trends we observe (as with the other high-frequency data) in SAH vs ABC is the timing of the policies' implementation. While stay-at-home laws occurred well into the trajectory of movement slowdowns, ABCs occurred relatively early: they were fairly unexpected and more likely to have occurred before anticipatory behaviors.

5.4 Recent Unemployment Claims

The last of our high-frequency job-market-related series is weekly-by-state unemployment claims data. Figure 8 plots the log number of UI claims nationally for the first 25 weeks of the years 2015-2019 in dashed lines. The orange line gives the same figures for 2020. During the first ten weeks of 2020, the average level of UI claims across the country was the lowest in the last 6 years. From that week onwards, the level of the UI claims has been the highest. Week ten ended on March 7, 2020, and the number of initial UI claims reached its highest spike two weeks later. This is – essentially – the time when the epidemic exploded and states began to implement social distancing policies.

Figure 9 presents results from an event study analysis of the effects of SAH and ABC mandates using state-by-week-level data on initial UI claims per covered worker. Prior to the adoption of social distancing policies, there is no clear difference in trends, especially for SAH. The initial UI claims rates increase in the days following SAH mandates. There is also an increase following the ABC mandates, but the effects are noisier and not statistically significant. These effects can be seen in more detail in Table 7, where the coefficients for ABC

in weeks zero and one are statistically significant. Considering as a baseline the mean of 1.37 UI claims per 1000 workers during the first week of March, in week zero the coefficient for business closures (8.23) represents at least an eight-fold increase. The short-term coefficient for SAH order is equally high (9.78 in week zero), however it is not statistically significant.

Taken together, these high-frequency data on labor market outcomes indicate a mixed picture regarding the timing of policy changes vs behavioral changes. In some cases, there is evidence that labor-market-relevant outcome measures start to change to some degree in advance of future policy changes, although in those cases there are also typically large changes in level and slope that tend to occur after the policy date, suggesting that the policies do have some causal effects. In other cases, there is no evidence of a pre-trend, but also not much evidence of a treatment effect. We caution that none of these outcome measures are likely to correspond directly to conventional measures of labor market activity, such as employment, earnings, and hours worked.

5.5 Effects of Social Distancing on Employment, Earnings, and Hours Worked

We turn to the CPS data to study the effects of state social distancing policies on a range of labor market outcomes and to compare the magnitude of the policy effects across subpopulations defined by essential work designations, gender, race/ethnicity, education, and age. We focus on a set of six labor market outcomes: (i) employment; (ii) absent but employed; (iii) earnings among the employed; (iv) earnings in the full sample, including people with zero reported earnings; (v) hours worked among the employed; and (vi) and hours worked in the full sample, including people with zero hours of work. The earnings analysis is limited to people in the outgoing rotation groups of the CPS sample because only these groups are asked questions about earnings. All regressions are weighted using the appropriate CPS sampling weights.⁶

Table 1 shows that our sample consists of observations on 5,899,185 CPS responses from individuals ages 21 and older, including all observations in the monthly samples from January 2015 to April 2020. 60% of respondents are employed. Earnings are reported only for outgoing rotation groups, thus the sample size is smaller for those outcomes. The share of all individuals who are deemed essential workers is 70.4%. The sample is reflective of the workforce in terms of demographics: for example 51.88% of workers are female, the average

 $^{^{6}\}mathrm{We}$ use the earnings study weights for analysis based on the earnings outcome, and the final CPS sampling weight for all other analyses.

age is 49, 29% are high school graduates, 28% have some college education, and 34% have a college degree or higher.

5.5.1 Difference in Difference Models

Table 2 Panel A reports estimates from two-way fixed effects regressions of CPS labor market outcomes on the DID policy interactions, individual covariates, state fixed effects, month fixed effects, and month-by-year fixed effects. The stay-at-home (SAH) measure records the number of days that a SAH order was in place as of April 12, 2020, and the any business closure (ABC) measure records the number of days that restaurants or other businesses closure mandates were in place as of April 12, 2020. The DID estimate is the coefficient on the interaction of these policy variables with a dummy variable for April 2020.

The first column of table 2 suggests that both SAH policies and ABC policies are associated with reduced employment levels. An additional 10 days of the SAH mandate is associated with a 1.7 percentage point decline in the employment rate, which is statistically significant at the p=0.05 level. The employment rate in the United States averaged 60% over the study period (see Table 1). Thus, adopting a SAH law for an extra 10 days reduced employment levels by about 2.83% relative to the mean. For ABCs, the effect on the employment rate is a 1.8 percentage point decline for every 10 days that state laws mandated ABC. The demographics variables have reasonably sized and signed coefficients (not presented, available upon request): for example, employment peaks in the (excluded) 41-50 age group and is monotonically increasing in education.

As there is concern that those coded as absent but employed actually reflects a form of unemployment, the second column tests whether this measure increases due to state policy. We do not find statistically significant effects here, and coefficients are correct-signed but small. The third and fourth columns show estimates of the effects of social distancing policies on earnings. The point estimates in column (4), which include zero earnings for people who are not employed, are negative and not small. 10 extra days under a SAH policy is associated with 3% lower earnings, and 10 extra days of ABC is associated with 5% lower earnings. At the same time, because the sample is reduced substantially when studying earnings, neither estimate is statistically significant. Column (3) reports estimates for earnings that are restricted to people with positive earnings. These estimates differ markedly from the ones that include people with zero earnings. They actually show a small and statistically significant *increase* in earnings for those who are employed while social distancing. Though these estimates do not account for selection on the basis of unobservable characteristics, they suggest that there may not be large reductions in earnings for those who remain employed. Based on these point estimates, it is impossible to rule out the possibility that compensation is increasing due to supplementary pay for people who continue to work and experience risk of infection during the epidemic.

The fifth and sixth columns report estimates of the effects of the policies on measures of hours worked. In column (6), which includes people who are employed and people who are not employed (zero hours worked), the results indicate that SAH orders are associated with lower hours of work. Thus, 10 additional days of a SAH order are associated with about a 0.5 hour reduction in hours worked. The estimate for ABCs is similar, but less precise. Column (5) reports estimates that are restricted to people with positive hours. These estimates indicate that both policies are associated with higher hours of work among those who remain employed, but the point estimates are quite noisy. While it is entirely possible that increases in hours for some workers (e.g. those in essential jobs) may have been associated with an increase in hours among all people who remain employed, it is possible that this estimate reflects selection on the basis of unobservable characteristics. Either way, the estimates suggest that there may not have been large reductions in hours for those who retained their jobs.

Panel B of Table 2 separates effects of policies for essential and non essential workers. The results indicate that, all else equal, people employed in essential jobs had substantially higher employment rates, lower rates of absence from work, higher earnings, and hours worked. In the case of employment, 10 days of SAH mandates is associated with a 1.9 percentage point fall in employment rates among non-essential workers. In contrast, among essential workers a period of 10 additional days of state-at-home mandates is associated with a 1.2 percentage point *increase* in employment rates (-1.9 plus 3.1). Thus, SAH orders had a substantially less adverse effect on the employment of essential workers compared to non-essential workers. ABCs appear to reduce employment for non-essential workers; the interaction term is small and statistically insignificant, suggesting that business closures had similar effects on essential and non-essential workers. The estimates for absent from work (in column (2)) continue to be small.

As in the base specification, we find little evidence that social distancing policies affect earnings among people who continue to be employed, regardless of whether they were working in an essential industry. In contrast, we do find that, when we code earnings as zero for non-employed people, the adoption of ABC mandates reduces earnings substantially among non-essential workers and the effect is not offset for essential workers. In contrast, SAH mandates have little effect on earnings among non-essential workers, but the coefficient on the *Essential* × *SAH* × *April* interaction term is positive. This suggests that SAH mandates were actually associate with increses in earnings among essential workers, although these estimates do not account for selection on unobservables. In column (5), there is also some evidence that SAH mandates increased hours worked among non-essential who remain employed. In Column (6), there is evidence of an overall increase in hours among workers in essential industries.

Although it is not possible to estimate high-frequency event studies of CPS outcomes, we are able to investigate whether there were differential monthly trends in employment outcomes among states with early versus late adoption of ABC and SAH laws. Table 3 shows estimates from the event study specification, which provides a test for differential pre-trends that would violate the strict exogeneity assumption and common trend assumption of the basic DID model. Figure 10 shows the event study coefficients for each the coefficients on employment and on earnings, while Figure 11 shows the analogous plots for the coefficients on hours worked last week. The coefficients on the April DD interaction terms for being treated remain essentially unchanged in these specifications. Across the 5 models, all but one of the pseudo-DID pre-trend interaction terms are small and statistically insignificantly different from zero. Overall, the results in the table of coefficients and the corresponding graph provide support to the core assumptions of the DID framework we use throughout our analysis, with the only exception of the anticipation effect on the effect of ABC on the employed variable.

5.5.2 Sub-population Effects

To study the differential impact of policies across demographic groups, we re-estimated the basic DID model presented in table 2 Panel A, but this time included interactions to allow the policy effects to differ by gender, race/ethnicity, and education. These results are in table 4. Table 4 shows that the effects of the social distancing policies are not substantially different by gender. There are two marginally significant gender interaction terms –for being absent but employed, and for hours worked. These coefficients suggest that SAH laws are associated with slightly better outcomes for women than for men. There are no statistically significant differences in outcomes for black workers relative to other workers for SAH laws, but more negative effects for blacks from ABC orders. Instead, SAH laws are associated with slightly better employment outcomes for Hispanics, while ABC ordinances significantly worsen employment rates and hours worked among Hispanics relative to other workers. Notably, there are also some opposite signed differential effects for Hispanic workers in hours and earnings derived from SAH versus ABC laws. The last set of interactions in Table 4 relate to education background. The results indicate some statistically significant differences by education from the SAH and ABC laws. SAH laws are associated with increases in hours

and ABC laws are associated with higher earnings for high education workers (college degree and post graduate), relative to workers with high school (columns 5 & 6). We observe some negative differential effects of ABC laws on these high education workers relative to those of low education workers, although the magnitude is marginal.

Table 5 reports the differential policy effects for essential workers on labor outcomes. The results are consistent with our hypothesis for ABC laws that this policy tends to generate more negative impacts on labor outcomes for non-essential workers. Relative to non-essential workers, ABC laws are associated with increases in employment, overall earnings, and working hours of essential workers. There are no statistically significantly different outcomes for black essential versus other race essential workers. We observe some positive differential effect of SAH on female essential vs. male essential workers. In addition, SAH laws are associated with better outcomes (earnings) for essential workers with Bachelor's degree versus non-essential workers with this level of education. We find evidence of some negative differential effects of ABC laws on essential workers with higher education relative to the peers in the non-essential industries.

Table 6 presents estimates from models that allow the effects of the social distancing policies to vary with age groups of the workers. While the estimates for each individual age group can be noisy, overall they suggest that it was mostly younger workers who experienced negative labor market outcomes as a result of the social distancing policies, particularly ABCs. However, when considering only the employed sample, workers between 21 and 25 see their earnings and hours worked increase after the implementation of ABC policies. For workers between 31 and 40 years old the results are ambiguous, as ABCs increase their employment while SAH decreases it (by a greater magnitude). For workers of older ages, the estimates are mostly imprecise, although we do find positive labor outcomes arising as a result of the ABC policiey among workers of at least 71 years old.

6 Conclusion

Although the initial unemployment insurance claims have shown steep increases from mid March onwards, there are still questions remaining on how much of the employment losses are due to state policy as opposed to federal policy (such as the CARES Act; (Humphries et al., 2020; Faria-e Castro, 2020)) or personal responses to the perceived risks. Personal responses to protect oneself from virus spread could occur on the part of cautious employers and employees, due to state shut-down policies that prohibit businesses from conducting business in person, or from reductions in consumer demand due to perceived risks. It is also partially a result of economic activities that are difficult to translate to an online or otherwise modified format that avoid high risks of disease transmission.

The main aim of this paper is to look at the link between state social distancing policies and unemployment, hours and earnings. The Current Population Surveys are arguably the best large-scale, fast-release, public data for such analyses. However, the CPS survey frequency is only monthly and the current crisis has led to extremely sudden changes in both labor market activity and state level public policy. Consequently, we start by examining several proxy indicators of job market activity and relate them to social distancing policies around closings.

We look first at what can be learned from work activities using cell signal data. Here, we use data from Google Mobility and Safegraph that pertain to work. The Google mobility index on movement in workplaces shows clearly that there was a decrease in levels and trends in work activity after states adopted stay at home mandated and business closures. While there appear to be some pre-policy trends in our Google Mobility data, the break in trend clearly suggests that policies exerted some causal effect on outcomes. Our estimates using Safegraph measures of whether a cell phone was in a workplace do not show clear breaks around policy changes. We see larger effects on mobility measures in states that adopted closures earlier. This could be because the later adopters were the more reluctant adopters or because activity had already slowed considerably before the late adoptions (i.e. the orders did not bind). In the case of both data sources, a considerable amount of work is being conducted remotely which would not be picked up as employment that involved travelling to a work location outside the home, so neither is a perfect measure of work activity. While the SafeGraph data on workplace mobility have been used by Andersen et al. (2020), to the best of our knowledge, Google Mobility data on work activities have not yet used in the labor literature. We also examine measures of unemployment insurance claims and a leading, high-frequency proxy for unemployment insurance claims - Google Trends data on searches related to unemployment (see Aaronson et al. (2020)). These estimates for work-related Google mobility, UI claims, and Google Trends search data on unemployment generally suggest that on top of nationwide disruption of employment, state social distancing policies themselves added to these effects. We anticipate additional work reconciling the SafeGraph and Google Mobility data and addressing pre-trends, but we believe that these data are informative in their current form.

Our main analysis is built around the Current Population Survey because it allows us to analyze a range of outcomes and specific groups. To study the effects of state policies, we leverage differences in the time at which social distancing policies occurred and, hence, the amount of time that states are subject to closures between March 12 and April 12. Our DID estimates suggest that social distancing policies have had clear employment effects: being under social distancing policies longer leads to lower employment. We assess pre-trends using a month-by-month event study framework and do not find much evidence that social distancing policies were anticipated by differential labor market outcomes at the monthly scale. We also used the CPS to examine the effects of state policies on hours worked and earnings. For the most part, we found effects on hours and earnings were driven by extensive margin changes associated with employment losses. We see considerably smaller effects along the intensive margin among those who remain employed.

When we look at subgroups, we see changes in employment are concentrated in nonessential jobs. These findings are intuitive given that closings (especially of businesses) targeted non-essential industries. In models that allow for effect heterogeneity by essential industry and demographic groups, men in non-essential jobs fare worse than women. People with a college degree or a graduate/professional degree fare better in non-essential industries than their less educated counterparts. Younger workers are more affected by closure policies than older workers. These larger adverse effects on younger workers raise concerns about the long term consequences on these workers.

It is obvious by now that the COVID-19 epidemic has had enormous consequences for the level of economic activity in the United States and other countries around the world. It also seems clear that much of the decline in employment and the decline in economic activity is caused by the public health shock itself. However, the social distancing policies adopted by state governments trying to control the epidemic are quite dramatic. Stay-at-home and business closure mandates almost certainly affect the level of economic activity at some point and on some margin. A basic question is how much of the economic disruption of the epidemic comes from individual and group responses to the public health threat posed by the virus, and how much comes from the public policies that governments are using to control the epidemic? Analysis of cross-state variation in new unemployment insurance claims in early March suggested that spike in job losses was nationwide and that differences in state school closure policies and in the severity of state epidemics had a comparatively small effect (Lozano-Rojas et al., 2020).

In this work, we examine labor market outcomes using richer data with a longer follow up time. Our DID estimates suggest that state social distancing policies did have important effects on employment outcomes. To put our DID estimates in context, we used the model to compare realized employment rates with estimates of employment rates in April in the absence of state social distancing policies. The green line in figure 12 shows our estimates of realized national employment rates from January 2019 to April 2020. The line shows that from January 2020 to April 2020, the employment to population ratio for people over age 20 fell from 61% to 49%, a drop of 12 percentage points. The orange line in the graph shows our estimates of the employment rate in the absence of state stay-at-home and business closure mandated. (The two lines are identical until the social distancing policies are implemented in April 2020.) The counterfactual line shows that if state social distancing policies were not in place, employment rates would have only fallen from 61% to 56% from January to April. This implies that state social distancing policies explain about 60% of the realized 12 percentage point decline in employment from January to April. The remaining 40% of the drop in employment comes from a secular time period shock that was shared across all states. These estimates are contingent on strong assumptions about common trends and the absence of pre-trends in labor market activity. Monthly event study analysis of the CPS data provide some support for these assumptions, but monthly data cannot rule out the possibility of very rapid differential pre-trends that could have occurred after the March CPS but before state policy actions. High frequency data on other outcome measures suggest pre-trends in some instances and not others.

Even if we judge the DID estimates as indicating that social distancing policies have contributed substantially to recent job losses, it is not fully clear what to expect from state reopening plans. For example, there is a great deal of uncertainty surrounding the effects of reopening policy on consumer demand or labor supply among people who have recently lost their jobs. Nevertheless, the large employment effects from our DID analysis are one reason to think that state reopening policies may begin to have a major effect on labor market outcomes. Research shows that social distancing reduced disease transmission and deaths, thus it is important to understand the ways that states will be successful in their re-start plans of ensuring that labor markets and economies recover while balancing public health risks.

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Tables and Figures

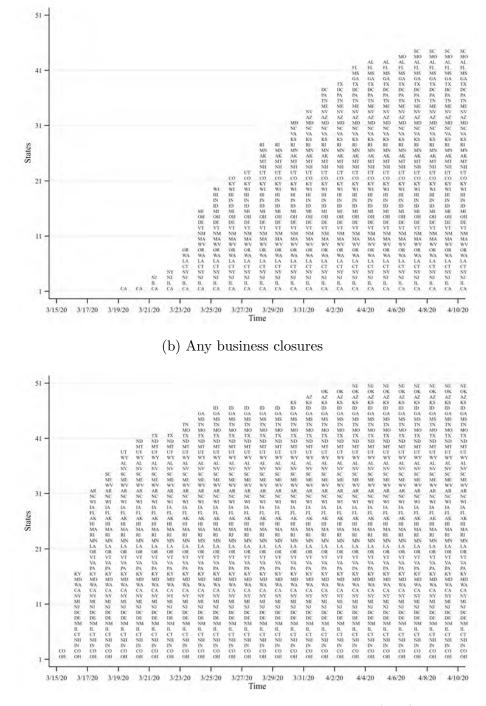
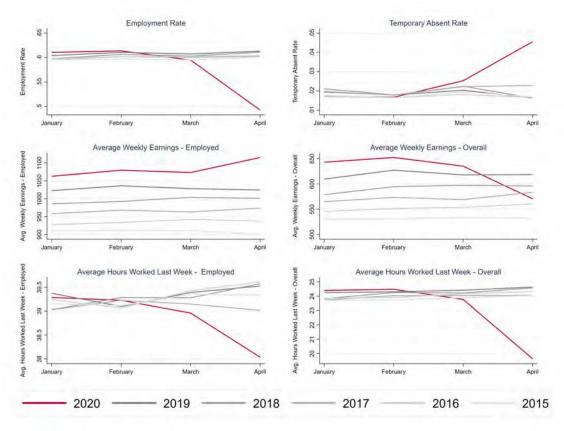


Figure 1: Timing of any business closures (ABC) and stay-at-home orders (SAH). (a) Mandatory or recommended SAH

Notes: Authors' compilations based on Fullman et al. (2020).

Figure 2: Deviation from Historical Trends: Labor market outcomes series, January-April, 2015-2020.



Authors' calculation based on the Current Population Survey.

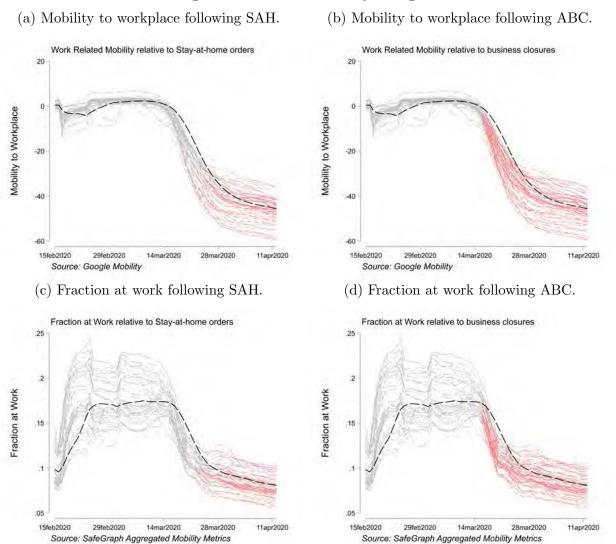


Figure 3: Trends in mobility changes.

Author's calculation based on data Google Mobility and SafeGraph Aggregated Mobility Metrics smart device data. Each grey line represents a state. Grey lines turn red once SAH/ABC orders turn on in the state. The thick black line represents a "smoothed" 7 day moving average of the states.

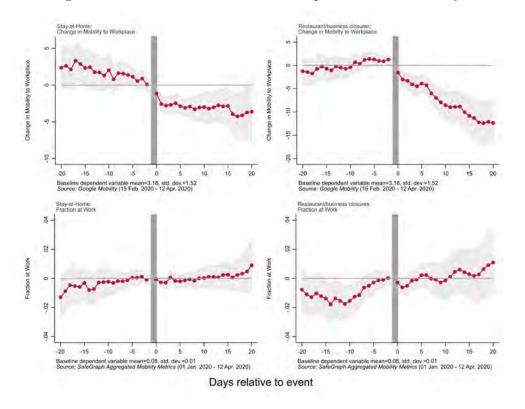
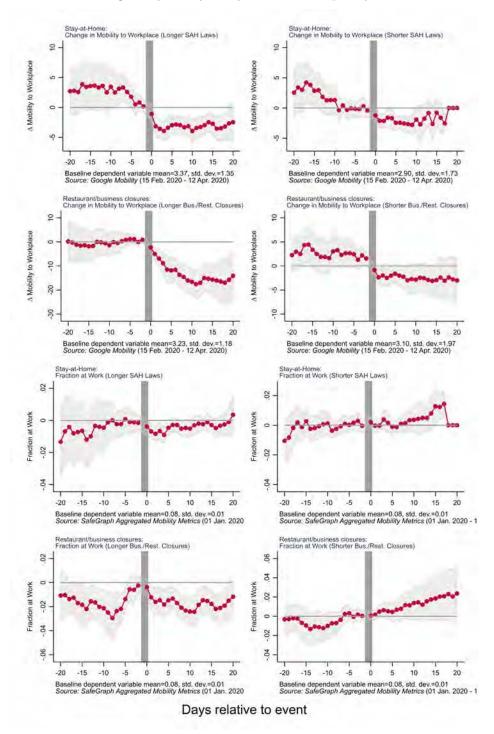


Figure 4: ABC and SAH laws on workplace related mobility.

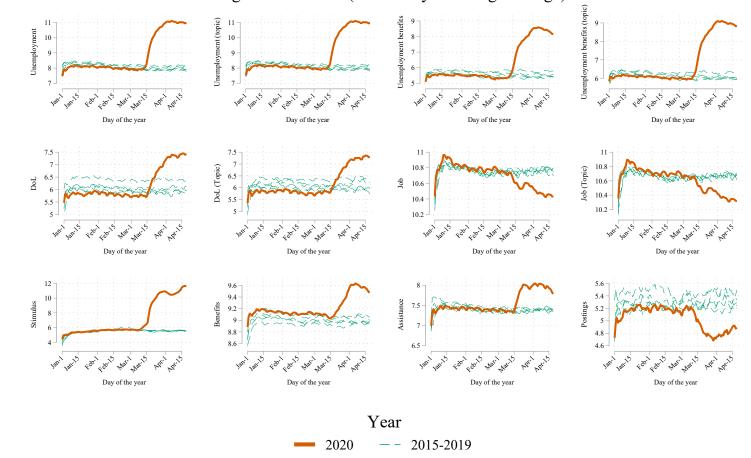
Authors' calculation based on smart device movement data from Google Mobility and SafeGraph Aggregated Mobility Metrics. Estimates for each outcome are from a single regression, which estimates event studies for both policies simultaneously. Estimation sample window is 15 February 2020 - 12 April 2020 for Google Mobility and 01 January 2020 - 12 April 2020 for SafeGraph cellphone aggregate data. Baselines means as of 15 February 2020.

Figure 5: Effects of restaurant/business closures and stay-at-home orders on workplace related mobility. State-level heterogeneity analysis by duration of policy.



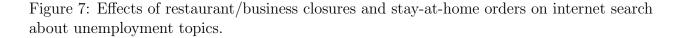
Authors' calculation based on smart device movement data from Google Mobility and SafeGraph Aggregated Mobility Metrics. Each panel is a separate regression. Longer/shorter Stay-at-home orders are defined as those implemented more/less than the 7 days (median) 01 April 2020. Longer/shorter business/restaurant closures are defined as those implemented more/less than the 15 days (median) on 01 April 2020. Estimation sample window is 15 February 2020 - 12 April 2020 for Google Mobility and 01 January 2020 - 12 April 2020 for SafeGraph cellphone aggregate data. Baselines means as of 15 February 2020.

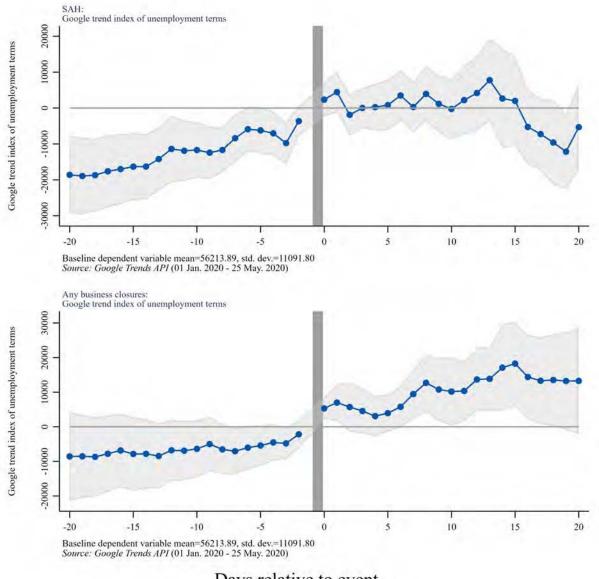




Google Searches - In(Seven Days Moving Average)

Note: Seven days moving average of Google Trends log of queries per 10 Million searches on unemployment terms and topics. The related topics were selected as suggested by the Google Trend webpage. We illustrate main terms and topic whenever a term had a topic trend series in Google Trends. Query accessed May 27th using Google Trends API, *getTimelinesForHealth* function of *apiclient.discovery* in Python.

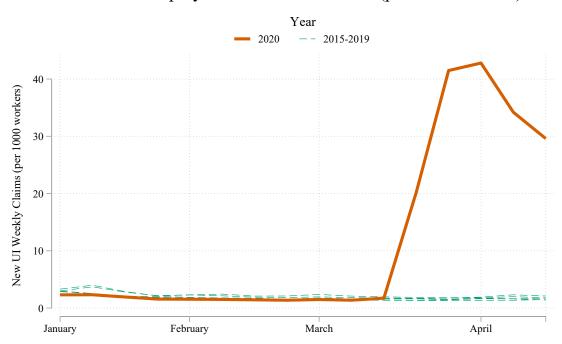




Days relative to event

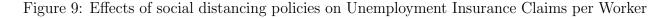
Notes: The outcome is the measure of state-level daily search activity for unemployment-related terms from Google Trends API between January 1 and May 25. The terms include unemployment, stimulus, benefits, assistance, CARES Act, jobs postings, Department of Labor, insurance claims, and claims. This index reflects the daily share of all Google queries in a state that corresponds to unemployment-related terms (the index has been multiplied by 10 million by Google).

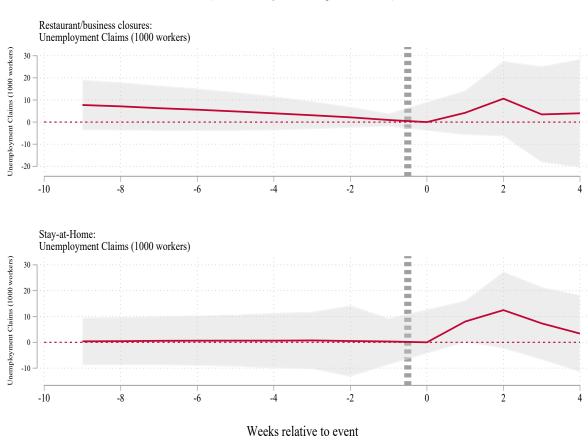
Figure 8: Deviation from Historical Trends: Unemployment Insurance Claims per Worker 2015-2020



New Unemployment Insurance Claims (per 1000 workers)

Note: Weekly Unemployment Insurance Claims per Worker 2015-2020. For any given year the denominator is fixed on the the covered employment during the first week of that year.



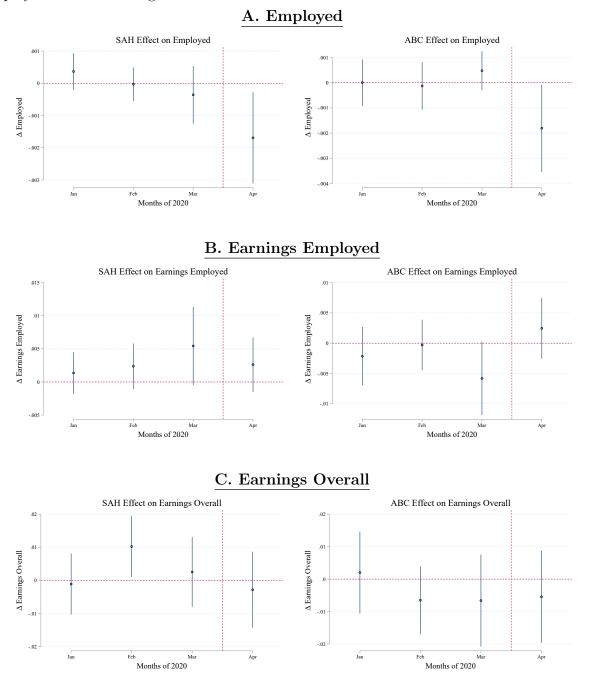


Effects of Social-distance inducing policies/events on Unemployment Insurance Claims (State Level Analysis Controlling for Both Policies)

Baseline dependent variable mean (Mar - 1st Week) =1.37, std. dev.=0.61 Source: Department of Labor

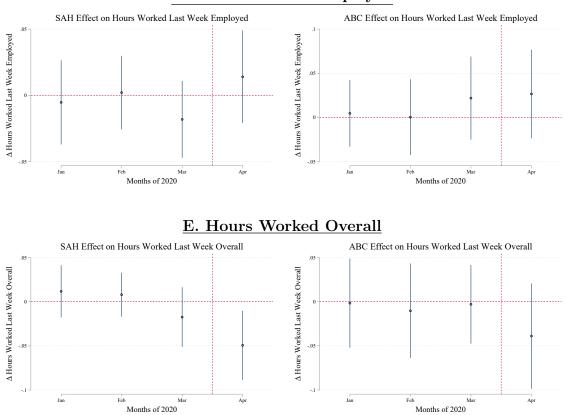
Note: Authors' calculation based on weekly reports on insurance claims from the Department of Labor. The results of the two panels come from the same regression analysis. The top panel represents the event time coefficients for the Any Business Closures measure. The bottom panel represents the coefficients for the Stay-At-Home orders.

Figure 10: Effects of Any Business Closure and Stay-At-Home orders on CPS Labor Outcomes: Employment and Earnings



Notes: Coefficients from the regression of CPS outcomes variables presented in Table 3. The left panel of each row shows the coefficients for time indicators interacted with the number of days of State-at-Home orders in April. The panel on the right shows the analogous interaction for Any Business Closure. Observations from 2019 used as reference.

Figure 11: Effects of Any Business Closure and Stay-At-Home orders on CPS Labor Outcomes: Hours Worked



D. Hours Worked Employed

Notes: Coefficients from the regression of CPS outcomes variables presented in Table 3. The left panel of each row shows the coefficients for time indicators interacted with the number of days of State-at-Home orders in April. The panel on the right shows the analogous interaction for Any Business Closure. Observations from 2019 used as reference.

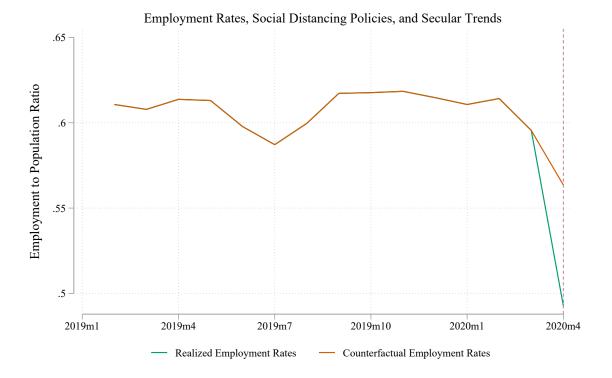


Figure 12: Differential in Employment rates due to Policy

Notes: In this figure we plot the counterfactual Employment corresponding to the baseline model presented in Table 2.

	Mean	St. Dev.	Observations
Employed	0.6000	0.4899	5,899,185
Weekly Earnings (Employed)	983.5	691.80	814,123
Weekly Earnings (Overall)	584.92	719.57	$1,\!395,\!521$
Tot. Hours Worked Last Week (Employed)	39.39	12.47	$3,\!482,\!958$
Tot. Hours Worked Last Week (Overall)	24.16	21.52	5,768,210
Stay at Home (Days)	0.2417	2.0607	$5,\!899,\!185$
Business Closed (Days)	0.3937	3.1358	$5,\!899,\!185$
Essential Personnel	0.7042	0.4564	3,790,991
Female	0.5188	0.4996	$5,\!899,\!185$
Less Than High School	0.1017	0.3023	$5,\!899,\!185$
High School	0.2866	0.4522	$5,\!899,\!185$
Some College	0.2754	0.4467	$5,\!899,\!185$
Bachelor's Degree	0.2155	0.4112	$5,\!899,\!185$
Graduate Degree	0.1208	0.3259	$5,\!899,\!185$
Age	49	17	$5,\!899,\!185$
African-American	0.1244	0.3300	$5,\!899,\!185$
Hispanic	0.1573	0.3641	$5,\!899,\!185$
Metropolitan	1.1322	0.3387	$5,\!841,\!310$

Table 1: Descriptive Statistics

Note: The sample size for the Earnings variables is smaller because questions on earnings are asked only to the CPS outgoing rotation groups. The HIS Weekly Earnings (Overall) and the Tot. Hours Worked Last Week (Overall) have more observations than the HIS Weekly Earnings (Employed) and the Tot. Hours Worked Last Week (Employed) variables because the former replace zeros instead of missing values for all those individuals who are not employed. The weighted statistics for the employment and socio-demographic variables are obtained from the observations in the basic monthly CPS from January 2015 to April 2020, and are weighted. For the earnings outcomes which only refer to the CPS outgoing rotations a different set of weights is applied.

	(1)	(2)	(3)	(4)	(5)	(6)
	Empl.	Absent - Empl.	Earn - Empl.	Earn - Overall	Hrs Last Wk	Hrs Last Wk - Overall
Panel A: Baseline Analysis						
SAH x April	-0.0017**	0.0002	0.0025	-0.0031	0.0147	-0.0497**
ABC x April	(0.0007) - 0.0018^{**} (0.0009)	$(0.0003) \\ 0.0006 \\ (0.0004)$	$(0.0020) \\ 0.0026 \\ (0.0025)$	$(0.0056) \\ -0.0050 \\ (0.0071)$	$\begin{array}{c} (0.0172) \\ 0.0262 \\ (0.0245) \end{array}$	(0.0197) - 0.0375 (0.0292)
Controls	Х	Х	Х	Х	Х	Х
R-squared N	$0.2624 \\ 5,841,310$	0.0073 5,841,310	$0.2305 \\ 806,951$	$0.3126 \\ 1,382,220$	0.0732 3,450,531	$0.2799 \\ 5,711,496$
Panel B: Essn. vs Non-Essn.						
SAH x April	-0.0019^{*} (0.0011)	0.0004 (0.0006)	0.0019 (0.0055)	-0.0053 (0.0086)	0.0584^{**} (0.0254)	-0.0150 (0.0397)
ABC x April	-0.0042^{**} (0.0013)	0.0014^{**} (0.0005)	(0.0037) (0.0046)	-0.0212^{**} (0.0099)	-0.0036 (0.0246)	-0.1155^{**} (0.0437)
Essential x ABC x April	-0.0005 (0.0011)	-0.0000 (0.0005)	0.0011 (0.0069)	-0.0038 (0.0110)	(0.0210) -0.0593^{*} (0.0331)	-0.0681^{*} (0.0405)
Essential x SAH x April	(0.0031^{**}) (0.0007)	-0.0004 (0.0003)	-0.0020 (0.0050)	(0.0110) 0.0187^{**} (0.0074)	(0.0389) (0.0238)	(0.0241) (0.0241)
Essential Personnel	(0.0001) 0.0196^{**} (0.0010)	(0.0003) -0.0111^{**} (0.0006)	(0.0050) 0.1504^{**} (0.0075)	(0.0014) (0.2410^{**}) (0.0148)	(0.0238) 1.7990^{**} (0.0743)	(0.0241) 2.0614^{**} (0.0876)
Controls	Х	Х	Х	Х	Х	Х
R-squared N	$0.0164 \\ 3,755,517$	0.0103 3,755,517	$0.2368 \\ 806,951$	$0.0885 \\ 876,962$	$0.0774 \\ 3,450,531$	0.0717 3,625,703

Table 2: Effects of social distancing policies on labor market outcomes

Standard errors clustered at the state level in parentheses. The Table presents the CPS analysis as described in Section 4 including interactions of policy exposure with Essential job classification. In the case of earnings and hours, the first in the pair of columns reports estimates conditional on employment, while the "overall" estimates treat people who are not employed as zeros. The set of control variables is: Female, Having Child under 6 years old, Black, Hispanic, Age 21-25, Age 26-30, Age 31-40, Age 51-60, Age 61-70, Age 71+, Less than High School, Some College, Bachelor's Degree, Post Graduate Degree, Metropolitan Status. Significance levels: * p < 0.1, ** p < 0.05.

	(1)	(2)	(3)	(4)	(5)	(6)
	Empl.	Absent - Empl.	Earn - Overall	Hrs Last Wk -	Hrs Last Wk	Hrs Last Wk Overall
SAH x April	-0.0017**	0.0003	0.0026	-0.0028	0.0140	-0.0494**
	(0.0007)	(0.0003)	(0.0020)	(0.0057)	(0.0174)	(0.0195)
SAH x March	-0.0004	0.0002	0.0054^{*}	0.0025	-0.0182	-0.0175
	(0.0004)	(0.0002)	(0.0029)	(0.0052)	(0.0144)	(0.0168)
SAH x February	-0.0000	0.0002	0.0024	0.0102**	0.0020	0.0080
	(0.0003)	(0.0002)	(0.0017)	(0.0046)	(0.0138)	(0.0124)
SAH x January	0.0004	0.0000	0.0014	-0.0011	-0.0053	0.0117
	(0.0003)	(0.0001)	(0.0016)	(0.0046)	(0.0158)	(0.0147)
ABC x April	-0.0018**	0.0006	0.0024	-0.0054	0.0266	-0.0389
	(0.0009)	(0.0004)	(0.0025)	(0.0071)	(0.0249)	(0.0297)
ABC x March	0.0005	-0.0011**	-0.0058*	-0.0066	0.0218	-0.0030
	(0.0004)	(0.0003)	(0.0030)	(0.0071)	(0.0234)	(0.0222)
ABC x February	-0.0001	-0.0001	-0.0003	-0.0065	0.0002	-0.0103
	(0.0005)	(0.0001)	(0.0021)	(0.0052)	(0.0214)	(0.0267)
ABC x January	0.0000	-0.0001	-0.0022	0.0020	0.0046	-0.0017
	(0.0005)	(0.0001)	(0.0024)	(0.0063)	(0.0188)	(0.0251)
Controls	Х	Х	Х	Х	Х	Х
R-squared	0.2570	0.0067	0.2296	0.3066	0.0716	0.2728
N	$5,\!841,\!310$	$5,\!841,\!310$	806,951	$1,\!382,\!220$	$3,\!450,\!531$	5,711,496

Table 3: Effects of social distancing policies on labor market outcomes - Anticipated Responses

Standard errors clustered at the state level in parentheses. The table presents the CPS analysis as described in Section 4, including time event for the first three months of 2020 to assess any anticipatory effect. In the case of earnings and hours, the first in the pair of columns reports estimates conditional on employment, while the "overall" estimates treat people who are not employed as zeros. The set of control variables is: Female, Having Child under 6 years old, Black, Hispanic, Age 21-25, Age 26-30, Age 31-40, Age 51-60, Age 61-70, Age 71+, Less than High School, Some College, Bachelor's Degree, Post Graduate Degree, Metropolitan Status. Significance levels: * p < 0.1, ** p < 0.05.

	(1)	(2)	(3)	(4)	(5)	(6)
	Empl.	Absent - Empl.	Earn - Empl.	Earn - Overall	Hrs Last Wk	Hrs Last Wk - Overall
SAH x April	-0.0025**	0.0006	-0.0057*	0.0001	-0.0710**	-0.1174**
	(0.0011)	(0.0004)	(0.0031)	(0.0114)	(0.0263)	(0.0409)
ABC x April	-0.0024**	0.0010**	0.0075**	-0.0115	0.0525^{*}	-0.0450
	(0.0009)	(0.0004)	(0.0029)	(0.0083)	(0.0284)	(0.0298)
Female x SAH x April	0.0000	-0.0007*	0.0037	0.0011	0.0536^{*}	0.0235
	(0.0015)	(0.0004)	(0.0027)	(0.0150)	(0.0310)	(0.0549)
Female x ABC x April	0.0005	0.0002	-0.0015	0.0032	0.0016	0.0396
	(0.0009)	(0.0002)	(0.0017)	(0.0087)	(0.0208)	(0.0326)
Black x SAH x April	0.0004	-0.0007	0.0057	0.0095	-0.0254	-0.0183
_	(0.0013)	(0.0007)	(0.0051)	(0.0180)	(0.0490)	(0.0544)
Black x ABC x April	-0.0008	0.0007^{*}	-0.0034	-0.0055	0.0172	-0.0057
-	(0.0007)	(0.0004)	(0.0036)	(0.0107)	(0.0334)	(0.0303)
Hispanic x SAH x April	0.0030*	-0.0010	-0.0038	0.0052	0.0553**	0.1126^{*}
	(0.0018)	(0.0007)	(0.0026)	(0.0117)	(0.0247)	(0.0641)
Hispanic x ABC x April	-0.0038**	0.0010**	0.0033**	-0.0100	-0.0352*	-0.1432**
* *	(0.0010)	(0.0004)	(0.0016)	(0.0072)	(0.0179)	(0.0383)
Less than HS x SAH x April	-0.0006	0.0015**	0.0157**	0.0069	-0.0038	0.0153
-	(0.0013)	(0.0006)	(0.0067)	(0.0147)	(0.0469)	(0.0512)
Some College x SAH x April	-0.0001	0.0005*	0.0005	0.0022	0.0215	0.0209
	(0.0011)	(0.0003)	(0.0039)	(0.0081)	(0.0326)	(0.0460)
Bachelor's x SAH x April	0.0007	0.0001	0.0116**	-0.0230**	0.0936**	0.0734
-	(0.0015)	(0.0004)	(0.0025)	(0.0112)	(0.0292)	(0.0648)
Post Grad x SAH x April	0.0015	0.0002	0.0126	-0.0080	0.1404**	0.1437^{*}
-	(0.0021)	(0.0008)	(0.0077)	(0.0132)	(0.0382)	(0.0737)
Less Than HS x ABC x April	0.0015	-0.0014**	-0.0093*	0.0008	-0.0252	0.0254
-	(0.0009)	(0.0003)	(0.0055)	(0.0098)	(0.0341)	(0.0372)
Some College x ABC x April	-0.0001	-0.0005**	0.0009	-0.0036	-0.0123	-0.0240
	(0.0008)	(0.0002)	(0.0026)	(0.0061)	(0.0240)	(0.0345)
Bachelor's x ABC x April	0.0013	-0.0008**	-0.0077**	0.0181**	-0.0401*	0.0023
*	(0.0011)	(0.0002)	(0.0017)	(0.0075)	(0.0223)	(0.0465)
Post Grad x ABC x April	0.0025	-0.0015**	-0.0099*	0.0173^{*}	-0.0734**	0.0002
*	(0.0016)	(0.0006)	(0.0056)	(0.0088)	(0.0243)	(0.0538)
R-squared	0.2571	0.0068	0.2296	0.3066	0.0716	0.2729
Ν	$5,\!841,\!310$	$5,\!841,\!310$	$806,\!951$	$1,\!382,\!220$	$3,\!450,\!531$	5,711,496

Table 4: Effects of social distancing policies on labor market outcomes by Socio-Demographics

A */** next to the coefficient indicates significance at the 10/5% level. In the case of earnings and hours, the first in the pair of columns reports estimates conditional on employment, while the "overall" estimates treat people who are not employed as zeros.

Table 5: Effects of social distancing policies on labor market outcomes by Socio-Demographics in Essential Industries

	(1)	(2)	(3)	(4)	(5)	(6)
	Empl.	Absent - Empl.	Earn - Empl.	Earn - Overall	Hrs Last Wk	Hrs Last Wk - Overall
SAH x April	-0.0042*	0.0005	0.0043	-0.0049	-0.0345	-0.1705
ABC x April	-0.0085**	0.0038^{**}	0.0035	-0.0485**	-0.0112	-0.2198**
Female x SAH x April	0.0019	-0.0007	0.0070	0.0347	0.1130^{**}	0.1478^{**}
Female x ABC x April	-0.0023**	0.0005	-0.0053	-0.0247	-0.0310	-0.0822*
Black x SAH x April	0.0007	0.0014	-0.0014	0.0089	-0.1404	-0.0498
Black x ABC x April	-0.0017	-0.0006	0.0020	-0.0180	0.0912	-0.0089
Hispanic x SAH x April	0.0015	-0.0000	-0.0138*	0.0120	0.0062	0.0785
Hispanic x ABC x April	-0.0022	0.0000	0.0104^{*}	-0.0175	-0.0078	-0.1025**
Less than HS x SAH x April	0.0021	0.0019	0.0189	0.0633	0.1119	0.1836
Some College x SAH x April	-0.0022	0.0025^{*}	-0.0171	-0.0077	-0.0425	-0.0521
Bachelor's x SAH x April	-0.0015	-0.0001	-0.0113	-0.0744**	0.0724	-0.0059
Post Grad x SAH x April	0.0019	0.0003	0.0094	-0.0181	0.0690	0.1439
Less Than HS x ABC x April	-0.0014	-0.0018	-0.0150	-0.0460	-0.1036	-0.1458
Some College x ABC x April	0.0029	-0.0024**	0.0105	0.0083	0.0388	0.0755
Bachelor's x ABC x April	0.0093**	-0.0031**	0.0081	0.0891^{**}	0.0050	0.2598^{**}
Post Grad x ABC x April	0.0109**	-0.0046**	-0.0094	0.0721**	0.0262	0.2815**
Essential x SAH x April	0.0002	0.0008	-0.0123	-0.0311	-0.0462	-0.0205
Essential x ABC x April	0.0066^{**}	-0.0026**	0.0048	0.0554^{**}	0.0738	0.2348**
Female x Essential x SAH x April	-0.0014	-0.0002	-0.0043	-0.0109	-0.0888	-0.1330*
Female x Essential x ABC x April	0.0014	0.0000	0.0046	0.0091	0.0480	0.0914*
Black x Essential x SAH x April	0.0027	-0.0027	0.0092	0.0147	0.1508	0.1464
Black x Essential x ABC x April	-0.0004	0.0018	-0.0072	0.0032	-0.0987	-0.0386
Hispanic x Essential x SAH x April	0.0015	-0.0027*	0.0138	-0.0060	0.0616	0.0163
Hispanic x Essential x ABC x April	-0.0009	0.0019^{*}	-0.0098	0.0090	-0.0336	0.0077
Less than HS x Essential x SAH x April	-0.0059	0.0014	-0.0054	-0.0474	-0.1312	-0.2360
Some College x Essential x SAH x April	0.0032	-0.0025	0.0217^{*}	0.0346	0.0828	0.1362
Bachelor's x Essential x SAH x April	0.0031	-0.0001	0.0315**	0.0821**	0.0233	0.1464
Post Grad x Essential x SAH x April	-0.0009	-0.0004	-0.0014	0.0450	0.1101	0.0548
Less than HS x Essential x ABC x April	0.0033	-0.0002	0.0080	0.0297	0.0880	0.1436
Some College x Essential x ABC x April	-0.0023	0.0017^{*}	-0.0119	-0.0212	-0.0626	-0.0970
Bachelor's x Essential x ABC x April	-0.0068**	0.0019**	-0.0220**	-0.0803**	-0.0450	-0.2409**
Post Grad x Essential x ABC x April	-0.0070**	0.0029**	0.0031	-0.0740**	-0.1386**	-0.2931**
R-squared	0.0167	0.0097	0.2363	0.0878	0.0757	0.0702
N	3,755,517	3,755,517	806,951	876,962	$3,\!450,\!531$	$3,\!625,\!703$

A */** next to the coefficient indicates significance at the 10/5% level. For reasons of space, we omit standard errors, and just show the confidence level of the estimates through the asterisks. In the case of earnings and hours, the first in the pair of columns reports estimates conditional on employment, while the "overall" estimates treat people who are not employed as zeros.

	(1)	(2)	(3)	(4)	(5)
	Employed	Earnings Employed	Earnings Overall	Hrs Last Wk Employed	Hrs Last Wk Overall
		Employed	Overall	Employed	Overall
SAH x April	-0.0017	-0.0006	-0.0081	0.0395	-0.0180
	(0.0016)	(0.0027)	(0.0126)	(0.0290)	(0.0564)
ABC x April	-0.0025*	0.0049^{*}	-0.0046	-0.0040	-0.1029*
	(0.0015)	(0.0027)	(0.0100)	(0.0284)	(0.0515)
Age (21-25)	-0.0850**	-0.5801**	-1.0018**	-4.4640**	-6.9262**
<u> </u>	(0.0064)	(0.0081)	(0.0485)	(0.0633)	(0.2343)
Age (26-30)	-0.0128**	-0.2600**	-0.2386**	-1.1672**	-1.5113**
	(0.0025)	(0.0049)	(0.0203)	(0.0580)	(0.1008)
Age (31-40)	-0.0061**	-0.0941**	-0.0794**	-0.5865**	-0.6435**
0	(0.0014)	(0.0032)	(0.0119)	(0.0548)	(0.0500)
Age (51-60)	-0.0726**	0.0007	-0.5845**	-0.3261**	-3.2563**
3 ()	(0.0023)	(0.0040)	(0.0169)	(0.0461)	(0.1198)
Age (61-70)	-0.3787**	-0.2173**	-3.1213**	-4.1014**	-17.505**
	(0.0045)	(0.0093)	(0.0319)	(0.1742)	(0.2704)
Age (71+)	-0.6355**	-0.6414**	-4.9771**	-10.247**	-27.617**
	(0.0039)	(0.0249)	(0.0332)	(0.3983)	(0.2569)
Age (21-25) x SAH x April	0.0014	-0.0043	0.0212	-0.0589	0.0045
nge (21 20) x binn x npin	(0.0020)	(0.0039)	(0.0278)	(0.0401)	(0.0852)
Age (21-25) x ABC x April	-0.0041^{**}	0.0056**	-0.0270	0.0553**	-0.0894
Age (21-20) x Abe x April	(0.0014)	(0.0026)	(0.0180)	(0.0246)	(0.0587)
Age (26-30) x SAH x April	0.0007	-0.0008	-0.0049	-0.0430	-0.0246
rige (20-50) x Shiri x ripin	(0.0008)	(0.0054)	(0.0245)	(0.0325)	(0.0428)
Age (26-30) x ABC x April	-0.0013**	0.0004	0.0005	0.0281	-0.0105
Age (20-50) x ADO x April	(0.0013)	(0.0033)	(0.0181)	(0.0198)	(0.0284)
Age (31-40) x SAH x April	(0.0000) - 0.0021^*	(0.0033) 0.0045	(0.0181) -0.0107	(0.0198) 0.0245	(0.0284) - 0.1062^*
Age (31-40) x SAII x April	(0.0021)	(0.0043)	(0.0168)	(0.0243) (0.0499)	(0.0533)
$\Lambda_{max}(21,40) = \Lambda DC = \Lambda_{max}$	· · · · ·	-0.0039*	· · · ·	· /	(0.0555) 0.0735^{**}
Age $(31-40) \ge ABC \ge April$	0.0014^{*}		0.0030	-0.0052	
	(0.0007)	(0.0022)	(0.0120)	(0.0303)	(0.0358)
Age $(51-60) \ge SAH \ge April$	0.0002	0.0038	0.0103	-0.0446	-0.0297
A = (51, 60) = ABC = A = =	(0.0013)	(0.0038)	(0.0156)	(0.0307)	(0.0537)
Age $(51-60) \ge ABC \ge April$	0.0004	-0.0038	-0.0043	0.0397^{*}	0.0440
	(0.0009)	(0.0028)	(0.0100)	(0.0233)	(0.0398)
Age $(61-70)$ x SAH x April	0.0008	0.0167*	0.0152	-0.0730	-0.0083
A (C1 70) ADC A 'I	(0.0015)	(0.0096)	(0.0161)	(0.0592)	(0.0581)
Age $(61-70)$ x ABC x April	0.0015	-0.0122^{*}	-0.0004	0.0912^{**}	0.1172^{**}
	(0.0010)	(0.0064)	(0.0112)	(0.0401)	(0.0425)
Age $(71+)$ x SAH x April	0.0014	-0.0048	0.0155	-0.1176	0.0323
	(0.0019)	(0.0085)	(0.0160)	(0.0952)	(0.0741)
Age $(71+)$ x ABC x April	0.0026^{**}	0.0102	0.0102	0.1685^{**}	0.1537^{**}
C	(0.0013)	(0.0063)	(0.0102)	(0.0631)	(0.0505)
Constant	0.8056**	7.5375**	6.0632**	42.2309**	34.6322**
	(0.0053)	(0.0088)	(0.0400)	(0.1345)	(0.2384)
Additional Covariates	Х	Х	Х	Х	Х
R-squared	0.2572	0.2296	0.3067	0.0716	0.2729
N	$5,\!841,\!310$	806,951	1,382,220	$3,\!450,\!531$	5,711,496

Table 6: Effects of social distancing policies on labor market outcomes by age

Standard errors clustered at the state level in parentheses. The Table presents the CPS analysis as described in Section 4 displaying interactions by age group. The set of control variables is: Female, Having Child under 6 years old, Black, Hispanic, Age 21-25, Age 26-30, Age 31-40, Age 51-60, Age 61-70, Age 71+, Less than High School, Some College, Bachelor's Degree, Post Graduate Degree, Metropolitan Status. Significance levels: * p < 0.1, ** p < 0.05

UI Claima (non 1000 Workorg)						
UI Claims (per 1000 Workers) Coefficients Standard Errors						
Model A. Difference in Difference		Standard Errors				
Days since Stay-At-Home	0.180	(0.256)				
Days since Business Close	0.0838	(0.335)				
Constant	3.716^{***}	(0.375)				
Model B. Event Study	0.1.20	(0.0.0)				
SAH (t=More than 10 weeks prior)	8.594	(5.937)				
SAH $(t=10 \text{ weeks prior})$	7.729	(5.810)				
SAH (t=9 weeks prior)	7.128	(5.555)				
SAH $(t=8 \text{ weeks prior})$	6.282	(5.216)				
SAH $(t=7 \text{ weeks prior})$	5.611	(4.888)				
SAH $(t=6 \text{ weeks prior})$	4.820	(4.462)				
SAH $(t=5 \text{ weeks prior})$	3.976	(3.922)				
SAH $(t=4 \text{ weeks prior})$	3.101	(3.231)				
SAH $(t=3 \text{ weeks prior})$	2.158	(2.422)				
SAH $(t=2 \text{ weeks prior})$	0.952	(1.504)				
SAH $(t=0 \text{ weeks after})$	4.213	(5.120)				
SAH $(t=1 \text{ weeks after})$	10.61	(8.682)				
SAH $(t=2 \text{ weeks after})$	3.473	(11.07)				
SAH $(t=3 \text{ weeks after})$	3.987	(12.53)				
SAH $(t=4 \text{ weeks after})$	9.704	(10.56)				
ABC (t=More than 10 weeks prior) $(t=1)$	-0.162	(4.582)				
ABC $(t=10 \text{ weeks prior})$	0.379	(4.700)				
ABC (t=9 weeks prior)	0.448	(4.740)				
ABC (t= 8 weeks prior)	0.583	(4.824)				
ABC (t=7 weeks prior) $(t=7)$	0.628	(4.950)				
ABC (t= 6 weeks prior)	0.651	(5.129)				
ABC (t=5 weeks prior)	0.642	(5.456)				
ABC (t=4 weeks prior) $(t=4)$	0.737	(5.649)				
ABC (t= 3 weeks prior)	0.504	(7.042)				
ABC (t= 2 weeks prior)	0.324	(4.605)				
ABC $(t=0 \text{ weeks after})$	8.054^{*}	(4.113)				
ABC $(t=1 \text{ weeks after})$	12.47	(7.594)				
ABC (t= 2 weeks after)	7.344	(7.194)				
ABC (t= 3 weeks after)	3.387	(7.611)				
Constant	-4.115	(7.288)				
Baseline UI Claims		1.370				
Ν		3536				
R-Squared		0.856				

Table 7: Effects of social distancing policies on Unemployment Insurance Claims per Worker

Standard errors clustered at the state level in parentheses. Observations at the week and state level. Data covers UI claims series from 2019 and up to the week ending on April 18, 2020. The key regressor, days since SAH,ABC is calculated assuming the job losses of the week reflects policy as of the 3rd day of the week. The Table presents two sets of regressions, Model A includes the number of days since the implementation of the policy (counting to the the third day of the week). Model B presents the event coefficients for each week. All regressions include state and week fixed effects Significance * p < 0.1, ** p < 0.05, *** p < 0.01