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EVIDENCE AND IMPLICATIONS

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**ABSTRACT**

This paper examines households' financial fragility by looking at their capacity to come up with \$2,000 in 30 days. Using data from the 2009 TNS Global Economic Crisis survey, we document widespread financial weakness in the United States: Approximately one quarter of Americans report that they would certainly not be able to come up with such funds, and an additional 19% would do so by relying at least in part on pawning or selling possessions or taking payday loans. If we consider the respondents who report being certain or probably not able to cope with an ordinary financial shock of this size, we find that nearly half of Americans are financially fragile. While financial fragility is more severe among those with low educational attainment and no financial education, families with children, those who suffered large wealth losses, and those who are unemployed, a sizable fraction of seemingly "middle class" Americans also judge themselves to be financially fragile. We examine the coping methods people use to deal with shocks. While savings is used most often, relying on family and friends, using formal and alternative credit, increasing work hours, and selling items are also used frequently to deal with emergencies, especially for some subgroups. Household finance researchers must look beyond precautionary savings to understand how families cope with risk. We also find evidence of a "pecking order" of coping methods in which savings appears to be first in the ordering. Finally, the paper compares the levels of financial fragility and methods of coping among eight industrialized countries. While there are differences in coping ability across countries, there is general evidence of a consistent ordering of coping methods

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## Introduction

Economists and policymakers have focused on various elements of consumer financial behavior to gauge the overall well-being of households and of the economy. For example, the household savings rate, its converse—the rate of consumer spending, and household borrowing levels are commonly used aggregate metrics. On the micro-level, researchers have studied the distribution of wealth across the population, for example to assess households' abilities to afford to retire. Other research examines households' abilities to withstand financial shocks, usually by looking at their savings levels and access to credit. Yet other work examines bankruptcy filings as a metric of financial problems. Our work builds upon this large literature, but characterizes financial fragility by examining households' abilities to access emergency funds from any source. In particular, we study US households' abilities to come up with \$2,000 in 30 days, and we compare their coping ability with that of households in seven other industrialized countries.

Using this \$2,000/30 day metric of financial fragility, we find widespread financial weakness in America: one quarter of Americans report that they certainly could not come up with the funds needed to cope with such a shock within thirty days, and an additional 19% would cope at least in part by selling or pawning possessions or taking payday loans. Adopting a broader definition of financial fragility, we find that almost half of all households report that they certainly not or could probably not come up with funds to deal with an ordinary financial shock of this size. We examine the cross-sectional distribution of financial fragility and we show that it is not just a poor person's problem: a material fraction of the solidly middle class is pessimistic about their ability to come up with \$2,000 in a month. Our work allows us to begin to characterize a "pecking order" of coping mechanisms, broadly rationalize them on the basis of direct and indirect costs, and suggest some implications of these patterns. Finally, we compare the levels of financial fragility and methods of coping across eight industrialized countries. While there exist differences in coping ability, we find a largely consistent ordering of coping methods.

This textured description of households' financial fragility and coping mechanisms, while raising many questions, is useful to advance economic research, public policy, and business practice. We make two principal contributions to the research literature. First, the fragility measure we propose may be a powerful metric that enlightens our understanding of important household decisions. In related work, we have found that our simple measure of financial fragility is more predictive than traditional demographic data in understanding consumer behavior, in particular decisions with respect to cutting back health care usage and with respect to individuals' attitudes about financial regulation (Lusardi, Schneider and Tufano, 2010; Tufano, 2011). Second, just as

pecking order theory led to advances in understanding of corporate financial decisions, we hope that our work will stimulate new economic research on why households have certain ordered methods for coping—and what the implications are for the interactions between various financial markets and decisions.

We believe that a full consideration of financial fragility will enlighten public policy. In advocacy and policy circles, asset building for long horizon goals (retirement, education, small business development) has understandably been the primary focus. While the US government provides extensive direct and indirect subsidies to long-horizon savings, there is much less, if any, explicit policy related to short-term emergency savings. For example, home borrowing (and indirectly long-term savings in equity buildup) is tax advantaged through home mortgage deductions and long-term investing is advantaged through long-term capital gains rates. At the same time, income earned from emergency savings accounts receives no special treatment. To the contrary, asset limits on many social programs actively discourage low-income families from building up savings. While borrowing from family and friends is a critical element of household coping, it is virtually invisible in public policy. Finally, discussions of regulating and banning high-cost, short-term borrowing schemes do not typically acknowledge their place in the pecking order of coping mechanisms.

Finally, the level of financial fragility we identify suggests business opportunities for firms to provide better products for households. For example, a debit card structure with an associated credit line or overdraft facility represents two elements of the pecking order we observe, drawing first from savings and then from credit. However, our work suggests that there might be the possibility to draw first from savings, then from a constrained pool of friends and family funds, and finally from credit.

In the remainder of the paper we briefly summarize some of the related literature on financial fragility and coping, describe our data source, summarize the results on financial fragility levels, analyze the cross-sectional determinants of coping, describe the apparent hierarchy of coping mechanisms, and report on cross-national comparisons. We conclude with a discussion of the implications of our work.

## **Related Research**

Most of the work in both macroeconomics and microeconomics on how individuals manage short-term risks and their exposure to shocks focuses on precautionary savings and asset levels. According to theory, risk-averse individuals who face uninsurable risks accumulate wealth to shield

themselves against shocks (Deaton 1992, Carroll, 1997). But many empirical studies, including one based on recent data from the Financial Capability Study (Lusardi, 2010), find that, in fact, many households hold few or no assets and no emergency funds and that they are very vulnerable to shocks (Caner and Wolff, 2004). Others have documented the paucity of assets among certain groups of the population (Oliver and Shapiro, 1995; Conley, 1999; Havemann and Wolff, 2004; Bucks, Kennickell, and Moore, 2004; Sherraden, 2005). It has been very difficult to evaluate the strength of the precautionary motive in the economy, and estimates of the amount of precautionary wealth have varied considerably in the literature, from zero or very small values (Skinner, 1988) to moderate values of less than ten percent of wealth (Hurst, Lusardi, Kennickell and Torralba, 2010) to values of fifty percent of household wealth (Carroll and Samwick, 1997, 1998), depending on the empirical specifications and the datasets under consideration.

Looking at assets alone may be misleading. Households' assets may be low not because they did not accumulate wealth, but because they have already experienced shocks that depleted savings. There are also numerous, often unobservable, characteristics about the individual and the environment that determine how much wealth people wish to hold, including risk aversion, rate of time preferences, and the subjective probability of facing shocks, for which we often do not have good data (see Deaton, 1992, and Lusardi and Browning, 1996, for an overview of theoretical models of precautionary savings).

Most importantly, holding assets is not the only way in which individuals can buffer themselves against shocks. Individuals could access credit for example, via credit cards, home equity lines of credit, or loans on retirement accounts, all of which are options that have expanded considerably over the past four decades. Indeed, in many theoretical models, positive amounts of precautionary savings are generated by imposing liquidity constraints that prevent the individual from borrowing or drawing down the assets to zero (Deaton, 1991). Given the significant access to personal credit that has, until recently, been available in the US, these assumptions are debatable. Second, as emphasized in the sociological literature, individuals can and do rely on networks of family and friends to cope with unexpected financial shocks (Biggs, 1998; Sarkasian and Gerstel, 2004; Henley, Danziger, and Offer, 2005; Harknett and Knab, 2007). Some economic models have argued that the family can be a very effective way to insure against longevity risk and can provide insurance in place of or perhaps better than financial or insurance markets (Kotlikoff and Spivak, 1981). Moreover, there is evidence of significant borrowing and lending within the family and with relatives and friends. For example, 24% of all Americans claim to have borrowed money from a family member or friend during the Great Recession (Taylor, Morin, and Wang, 2010) and 9% of

Americans reported having outstanding loans to family or friends in 2004 (El Hage, Schneider, and Tufano, 2006). While economic models of precautionary savings have not incorporated this channel into their schemes, other models have considered the possibility that individuals might make adjustments on other margins, for example by increasing the labor supply or sending a non-working spouse into the labor market.

These considerations do not exhaust the list of activities that people can engage in when faced with a shock. For example, according to Aguiar and Hurst (2005), the unemployed increase their home production of goods, reducing their expenditure on goods but not their consumption as much. Also, many hold non-financial assets that may be sold (car(s), furniture, jewelry, and so on), items that are not normally included in measures of wealth (or liquid wealth).

One feature we would like to better incorporate into existing models of savings is the wide heterogeneity in household behavior that has been documented in all existing savings studies (Browning and Lusardi, 1996) and that is documented in this paper as well. Heterogeneity in behavior may reflect differences in economic circumstances and opportunity (e.g., education or inheritances), differences in attitudes and preferences, or differences in financial capabilities (Lusardi, 2009). On the latter point, there is mounting evidence that many individuals, in the United States and elsewhere, are not familiar with basic financial concepts, such as interest compounding, inflation, and basic asset pricing (see Lusardi (2008) for an overview), and especially risk diversification (Lusardi and Mitchell, 2011a). Variations in households' abilities to cope could reflect these factors. Moreover, the risk preferences used in many neo-classical models of saving seem at odds with the prevalence and amount of gambling in large sectors of the population (Tufano et al., 2011). In addition to naiveté or specific risk preferences, gambling may proxy for different attitudes toward the future and may be related to households' preparedness to cope with financial shocks.

The financial crisis may heighten heterogeneity insofar as individuals were affected differentially by shocks that accompanied the crisis, i.e., a surge in the unemployment rate and a sharp decline in both the stock market and the housing market. Households' abilities to cope would likely be a function of the extent to which they experienced these shocks.

## **Data and Outline of Approach**

In this paper, we use an indicator of financial fragility that overcomes some of the problems of the measures described above. We rely on a self-assessed measure of capacity to deal with financial shocks, regardless of the source of funds. Thus, we ask the individual to assess whether, for example, his/her assets, capacity to borrow, network of family and friends, or other strategies can

shield him/her against shocks. Specifically, we ask respondents: “*How confident are you that you could come up with \$2,000 if an unexpected need arose within the next month?*” Respondents could reply, “*I am certain I could come up with the full \$2,000,*” “*I could probably come up with \$2,000,*” “*I could probably not come up with \$2,000,*” or “*I am certain I could not come up with \$2,000.*” They could also state that they do not know, or they could refuse to answer. Because we are dealing with an unexpected event in the future, it is important to ask about confidence rather than present a yes or no question. The \$2,000 figure reflects the order of magnitude of the cost of an unanticipated major car repair, a large co-payment on a medical expense, legal expenses, or a home repair.<sup>1</sup> Our question asks whether individuals could “come up with” the funds—not whether they have them in the form of savings. This is again important, as individuals may not rely on saving only in dealing with shocks.

This question has been used in other settings. The Australian Household Expenditure Survey asked a similar question in 2002 (Worthington, 2003). In fact, these sorts of questions are common in the financial planning literature, in which having emergency funds is one of the recommendations that financial planners provide to households, but in which emergency funds are sometimes considered synonymous with savings (Chieffe and Rakes, 1999). In our discussion, we use the terms “capacity to cope” and “come up with the needed funds” interchangeably, although the latter is more exact.

While we believe this question is informative, it is important to acknowledge potential limitations of its framing. First, there could be ambiguity in how respondents interpret the phrase “could come up with \$2,000.” Most importantly, there may be differences among respondents in whether they would consider using savings that they already have as “coming up with” the funds. Second, the amount we have chosen—\$2,000—is for many respondents rather low and potentially below the three months of income or expenses that many planners recommend individuals hold as an emergency fund. Third, it is not clear whether respondents are thinking of a single shock or a shock that is linked to a sequence of other shocks that would make coping difficult. We also do not know whether respondents are thinking of a consumption shock (for example, the car breaking down) or an income shock (becoming unemployed), which would have rather different consequences. The time frame (30 days) may also influence what people can do and the cost of the methods one can rely upon. Finally, it should be noted that this question was asked in a period of crisis and responses may not reflect households’ ability to deal with shocks in general or in different

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<sup>1</sup> Brobeck (2008) reports that low-income families claim to need about \$1500 in savings for emergencies. Edmunds.com, the auto web site, suggests that the replacement of an auto transmission can cost \$2,000. <http://www.edmunds.com/ownership/techcenter/articles/43836/article.html>.

macroeconomic conditions. Answers could also reflect the higher uncertainty that exists in times of crises, rather than actual financial fragility.

To gauge how individuals would cope with a financial shock, survey respondents (except those who stated that they would certainly be unable to come up with \$2,000 in response to the prior question) were asked: “*If you were to face a \$2,000 unexpected expense in the next month, how would you get the funds you need?*”<sup>2</sup> Respondents were presented with a list of 14 options (plus “other” and “don’t know”) and were instructed that “*if there is one source that you would use, select it. If you would use multiple sources, please select up to three.*” The list of 14 options was randomized onscreen to avoid response-order bias, and the category labels given below were not part of the survey. The list was composed of the following methods, grouped by type:

- Savings: (1) *draw from savings*, (2) *liquidate or sell investments*, (3) *liquidate some retirement investments even if it required me to pay a penalty*, (4) *borrow against my retirement savings at my employer*<sup>3</sup>
- Family/friends: (5) *borrow or ask for help from my family*, (6) *borrow or ask for help from my friends (not members of my family)*
- Traditional credit: (7) *use credit cards*, (8) *open or use a home equity line of credit or take out a second mortgage*, (9) *take out an unsecured loan*
- Alternative credit: (10) *get a short term payday or payroll advance loan*, (11) *pawn an asset I own*
- Work more: (12) *work overtime, get a second job, or another member of my household would work longer or go to work*
- Selling possessions: (13) *sell things I own, except my home*, (14) *sell my home*

While the list is quite long, it does not necessarily encompass all of the methods that respondents could use to get funds. For example, respondents could also stop or postpone paying bills. Moreover, while the grouping is mostly for convenience in exposition, there are differences even within these groups. For example, drawing from savings is less expensive than liquidating retirement investments. Most importantly, it is limiting not to have information on coping methods for those who have stated they are certain that they cannot come up with \$2,000 in 30 days.

These questions were added to a new survey fielded in 13 countries: the TNS Global Economic Crisis survey. The survey was administered via an online panel by the survey research firm TNS Global ([www.tnsglobal.com](http://www.tnsglobal.com)) and in collaboration with two of the authors, Lusardi and Tufano. TNS, which has substantial experience in designing and administering cross-national

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<sup>2</sup> Respondents in the UK were asked about £1,500 expense, respondents in Canada about a C\$2,000 expense, and respondents in France, Germany, Italy, Portugal, and the Netherlands about a €1,500 expense.

<sup>3</sup> Due to the institutional details of certain retirement plans, funds can be accessed prematurely through borrowing. According to the Financial Capability Survey, 9% of individuals who have self-directed retirement accounts have taken out a loan from their retirement accounts and 5% have taken a hardship withdrawal (Lusardi, 2010). We include these coping methods as drawing upon savings, rather than as borrowing from a third party. We also combine items 3 and 4 into a single response for the purposes of presentation.

surveys, reviewed the questions before they were fielded both in the United States and in other countries. The various country surveys were fielded between June and September 2009. The country samples were designed to be nationally representative and were subsequently weighted to reflect each nation's population. To the extent that internet access is stratified by socio-economic status, we expect that the data may under-represent individuals who are the most at risk. This paper deals primarily with the 2,148 United States survey participants, all of whom were between the ages of 18 and 65. We also perform an international comparison to assess financial fragility in other countries. To limit the comparison to countries that are relatively similar to the United States and to each other in term of economic structure and development of financial markets, we study respondents in eight high-wealth Western countries: the United States, the United Kingdom, Canada, France, Germany, Italy, the Netherlands, and Portugal. Our final sample is composed of 9,147 observations. Additional information about the survey is available in the Appendix.

To examine financial fragility in the wake of a financial crisis, the survey includes not only demographic and economic attributes such as age, gender, race/ethnicity, marital status, presence of children, and income but also information about wealth, wealth losses, and unemployment. Specifically, respondents were asked to report current levels of financial assets. Moreover, to capture recent financial shocks, respondents were asked if they were unemployed and looking for work, and whether over the past year their wealth had increased ( $> 10\%$  or  $1\% - 10\%$ ), stayed the same, or decreased ( $1\% - 10\%$ ;  $10\% - 29\%$ ;  $30\% - 50\%$ ; or  $> 50\%$ ). To capture behavioral heterogeneity, we have also included proxies for financial literacy in general and risk literacy in particular. Following Bernheim, Garrett, and Maki (2001), we have information on whether individuals were exposed to financial education in school, a variable which is shown to be correlated with saving later in life. Moreover, as reported in the Appendix, individuals were asked three questions aimed at measuring knowledge of risk, which we name *risk literacy*. Finally, respondents were asked if they had played the lottery or had engaged in betting on sports or games of chance in the year leading up the financial crisis.

In our empirical analysis, described in the next section, we examine American respondents' perceived capacity to cope with an unexpected expense. Here, we are primarily concerned with describing the level of coping capacity in the US population and with describing the correlation between coping capacity and socio-economic and demographic characteristics. We tabulate descriptive statistics and estimate probit models of the relationship between a dichotomous indicator of confidence in ability to cope and the respondent characteristics. In these and in all analyses, we

handle missing data by including indicators for non-response on covariates in our regression models, but exclude respondents with missing data on the dependent variable.

Second, we examine the ways in which US respondents foresee coping with such a financial shock. Here, we examine the frequency with which different coping methods are named, including savings but also taking account of a much more complete range of coping options. We next describe a “pecking order” of coping responses. To establish this ordering, we examine three indicators: (1) the ways in which coping methods are used in isolation or combined, (2) the association between different coping methods and confidence in capacity to cope, and (3) the socio-economic and demographic correlates of each type of coping method. For this final aspect of the analysis, we estimate six separate probit regressions with the outcome variable being naming a coping method involving (1) savings, (2) family/friends, (3) mainstream credit, (4) alternative financial services, (5) additional work, and (6) selling possessions, and the predictors, in each case, being the demographic and economic covariates described above.

Third, we provide some comparative analysis, contrasting perceived capacity to cope, coping methods, and number of coping methods in the United States and in the other seven Western developed countries in our sample.

### **Americans’ Financial Fragility**

American’s capacity to cope with shocks is strikingly limited. The first row of Table 1 presents the share of respondents according to whether they could certainly cope with an unexpected need in the next month that required them to come up with \$2,000, probably could do so, probably could not do so, and certainly could not do so. These figures reveal that half of Americans report that they would probably or certainly be unable to cope with such an emergency.<sup>4</sup> More specifically, 24.9% of respondents reported being certainly able to cope, 25.1% probably able to cope, 22.2% probably unable to cope, and 27.9% certainly unable to cope.

This finding is broadly consistent with other studies. For example, when asked whether they have “set aside emergency or rainy day funds that cover your expenses for 3 months, in case of sickness, job loss, economic downturn, or other emergencies,” only 49% of respondents in the 2009

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<sup>4</sup> These statistics exclude respondents who replied that they “did not know” if they could cope with an emergency of this kind. Including all respondents, about 46% certainly or probably *could* raise the funds, 47% certainly or probably *could not* raise the funds, and the remaining 7% claimed not to know.

Financial Capability Study responded affirmatively.<sup>5</sup> Data from the most recent Survey of Consumer Finances, fielded in 2007 before the recent prolonged recession, shows that households hold little in liquid assets, such as checking, saving, and money market mutual funds; as many as 42.4% of Americans have \$2,000 or less in those liquid assets. Numerous studies on wealth have documented that households have little other than their home and their pensions (Lusardi, 1999; Gustman, Mitchell, Samwick, and Steinmeier, 1999).

Another way to examine financial constraints is to look at this question from a different angle when the constraints are relaxed, i.e, what do people do when they get access to money or liquidity? Looking at the most recent tax rebate, Parker, Souleles, Johnson, and McLelland (2011) show that consumption and, in particular, vehicle purchases, increased at the time of the economic stimulus payments disbursed by the US government in mid-2008. Similar findings are encountered when looking at the use of tax refunds by those more likely to lack liquidity, such as subprime borrowers. Loan applications and car sales spike precisely at tax rebate time (Adams, Einov, and Levin, 2009). Stephens (2008) examines the consumption of families after they make the final vehicle loan payment. Their discretionary income increases, since they do not have to make additional loan payments, and consumption is found to increase as well. Stephens (2003) has also shown that consumption is influenced by the timing of Social Security checks; large increases in consumption are found the day of and the day immediately following the arrival of the monthly Social Security check. Access to credit has a similar effect on consumption (Goss and Souleles, 2002). These studies evidence the “tightness” of many households’ budgets, pointing, from a different angle, to their fragility.

Another measure of financial fragility related to our \$2000 in 30 days metric is the ability to make ends meet. The Pew Research Center for the People and the Press has regularly asked a nationally representative sample of Americans if they “often don’t have enough money to make ends meet.” Forty-two percent of Americans completely or mostly agreed with that statement in 2009. Similarly, nearly half of survey respondents in the Financial Capability Study reported facing difficulties in covering monthly expenses and paying bills (Lusardi, 2010).

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<sup>5</sup> In consultation with the U.S. Department of the Treasury and the President’s Advisory Council on Financial Literacy, the FINRA Investor Education Foundation supported a national study of the financial capability of American adults, named the Financial Capability Study. The overarching research objectives were to benchmark key indicators of financial capability and evaluate how these indicators vary with underlying demographic, behavioral, attitudinal, and financial literacy characteristics. For detail, see Lusardi (2010) and <http://www.finrafoundation.org/resources/research/p120478>

The capacity to cope with a financial emergency is not only generally limited, but also varies significantly with the economic and demographic characteristics of individuals and their households. We observe a pronounced gradient in capacity to cope by income and education. While those with higher income and greater educational attainment report higher capacity to cope, a high proportion of individuals at middle class levels of income report they are certainly or probably not able to cope. Moreover, even among those with some higher education, for example some college, more than half judge that they would be certainly or probably unable to cope. While inability to cope is severe among the less-educated and low-income populations, this phenomenon is not limited to the poor or to a small group of the population. It seems somewhat unbelievable that nearly a quarter of households making between \$100,000 and \$150,000 claim not to be able to raise \$2,000 in a month, but this fact may be less shocking when one considers costs of living in urban areas, costs of housing and childcare, substantial debt service, and other factors (for an earlier discussion, see Warren and Tyagi, 2003). During the 2008 presidential election, this issue came to the fore when there was a vigorous debate about what “rich” and “middle class” means in our economy. Moreover, as Venti and Wise (2001) documented, there is a sizable fraction of high lifetime income households who have very little savings, again confirming the wide heterogeneity we observe in household saving behavior.

Similarly, while financial fragility is more pronounced among the young, many of those in older age groups, who are presumably close to retirement and at a point in life when their wealth accumulation should be at its peak, report having difficulty in coping with a financial shock. Women are also less likely to be able to cope with shocks than men. There also appear to be differences in ability to cope by race/ethnicity with African Americans (and those of other race/ethnicity) more likely to report being unable (certainly or probably) to deal with a shock, followed closely by Hispanics. Respondents living in households that include minor children are less able to cope than those that do not, and respondents living in households with their parents are also less able to cope than those that do not.

These characteristics are again consistent with the findings from the Financial Capability Study (Lusardi, 2010) and other studies have also documented the paucity of wealth among certain groups, such as minorities (Smith, 1995), which is confirmed here when looking at this new measure of financial fragility.

The financial crisis is a clear contributor to financial fragility. Those who suffered wealth losses, particularly losses in excess of 30%, report greater inability to cope. This may explain why even some people with sizable absolute amounts of wealth judge that they are unlikely to be able to

cope—lowered wealth in conjunction with high fixed costs and inflexible commitments may leave little room for flexibility. Not surprisingly, the unemployed are also much more financially fragile, with just about one-third reporting they would certainly or probably be able to cope, and 41% reporting they would certainly be unable to cope.

Table 2 reports a multivariate analysis of the relationships between economic and demographic characteristics and capacity to cope, presenting marginal effects from a probit regression in which the dependent variable equals one if the respondent is probably or certainly able to cope and zero if the respondent is probably or certainly not able to cope. We find that many of the relationships described in the bivariate analysis hold true in the multivariate analysis. First, the financial crisis appears to have diminished respondents' abilities to cope with shocks: Those with severe wealth losses and the unemployed are particularly vulnerable to shocks; wealth losses of more than 50% decrease the ability to cope by 28 percentage points and being unemployed decreases the ability to cope by 10 percentage points. Some groups, such as women and those with children are much less able to deal with shocks, even after accounting for their characteristics and economic circumstances. Moreover, having higher educational attainment improves the ability to deal with shocks, even after accounting for income, wealth, and wealth losses. In the multivariate setting, we see that the ability to cope increases with income, but only for those with income above \$60,000. Financial assets can also help smooth shocks, and we see a monotonic increase in the ability to deal with shocks with increasing values of wealth above \$2,000. Generally, these findings speak to the quality of the data, as many of the relationships reported in the multivariate regressions have the expected sign. These findings also speak against respondents simply “button mashing” to go quickly through the questions. For example, the regressions show that, as we would expect, levels of wealth below \$2,000 are associated with an inability to deal with shocks of that magnitude.

The picture that emerges from this analysis is that many Americans are vulnerable to shocks. This vulnerability extends to large groups of the population, including those with higher than average income and higher educational attainment. Women, those with children, and those living with parents expressed a vulnerability to shocks, even after accounting for demographic and economic characteristics.

Model 1 (in Table 2) includes just standard demographic variables, but Model 2 adds additional factors to explain variation in the ability to cope: (1) a dichotomous variable equal to one if the respondent engaged in gambling, (2) a dichotomous variable equal to one if the respondent had financial or economic education while in school, and (3) a dichotomous variable equal to one if the respondent correctly answered the three risk literacy questions (which we take as a measure of

being knowledgeable about risk). After controlling for all of the standard demographics, gamblers are 7.9 percentage points less likely to be able to come up with \$2,000 in a month. This could reflect the depletion of their resources through gambling, a lack of self-control, a willingness to bear more risk (by having fewer spare resources), or their use of gambling as an (ineffective) means to take care of their future. On the latter point, a 2006 survey by the Consumer Federation of America and the Financial Planning Association of a representative sample of more than 1,000 US adults found that “21% of Americans, and 38% of those with incomes below \$25,000, think that winning the lottery represents the most practical way for them to accumulate several hundred thousand dollars” (Consumer Federation of America, 2006).

People who acknowledge having financial education in school are 10 percentage points more likely to be able to cope, even after controlling for all of the various demographic factors. This is consistent with previous finding on the effect of knowledge on financial behavior (Lusardi and Mitchell, 2011a; Bernheim, Garrett, and Maki, 2001). This relationship might be causal, or could reflect some degree of self-selection of educational experiences by certain individuals. We do not find a relationship between the particular risk literacy measures we tested and the ability to come up with \$2,000 in 30 days.

These factors begin to suggest that financial fragility may be part of a broader set of behaviors. We do not normally study savings and gambling together, but the results here suggest a link between the two, at least for people’s ability to cope with emergencies.<sup>6</sup> Moreover, financial knowledge may also affect the ability to cope with shocks.

### **Americans’ Methods of Coping with Financial Emergency**

These bivariate and multivariate analyses point to some determinants of financial fragility, but do not address *how* Americans cope with emergencies. We now examine how people who have some capacity to cope do so. This analysis excludes those who reported that they are certain they could not cope with a shock that requires coming up with \$2,000.

The first row of Table 3 shows that more than half of these respondents (55%) indicate that they would use multiple coping methods. The first column of Table 3 indicates the share of respondents selecting each coping method. For convenience, we have aggregated these methods into six groups: savings, family or friends, mainstream credit, alternative credit, sale of possessions, and

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<sup>6</sup> This link is made clearer in lottery-linked savings schemes. See Kearney et al. (2011), Tufano et al. (2011), Tufano (2008), and Cole et al. (2008).

increased work, but a more disaggregated list is provided at the end of that table. A large proportion of those reporting an ability to cope select drawing from savings as a coping method (62%), even though, for some, this method may require liquidating a retirement investment and paying a penalty (see bottom of Table 3). Drawing from savings is one method individuals rely on, but clearly not the only one. Approximately one in three (34%) of those who may be able to cope report relying on family and friends. A similar proportion (31%) would resort to “mainstream credit,” mostly using a credit card. Others would rely on alternative credit, such as payday loans or pawn shops. Moreover, close to one in five (19%) would sell their possessions. Taken together with those who would pawn their possessions, sell their home, or take out a payday loan, 25.7% of respondents who were asked about coping methods (equal to 18.6% of all respondents) would come up with the funds for an emergency by resorting to what might be seen as extreme measures. Along with the 27.9% of respondents who report that they could certainly not cope with an emergency, this suggests that approximately 46.5% of all respondents are living very close to the financial edge. These findings are consistent with the wide diffusion of payday lenders. According to Skiba and Tobacman (2008), payday lenders now have more storefronts in the United States than McDonald’s and Starbucks combined. Moreover, according to the Financial Capability Study, more than one in five Americans have used high-cost methods of borrowing, such as payday loans, tax refund loans, auto title loans, pawn shops, and rent-to-own shops, in the past five years (Lusardi, 2010).

Another method, which is chosen by 23% of those able to cope, is working more, which includes working overtime, getting a second job, or increased work by another household member. These findings highlight that individuals can and plan to adjust on several margins when facing a shock, relying not only on formal methods such as drawing from saving or borrowing, but also relying on assistance from networks of family and friends. Moreover, many plan to rely on the labor margin, changing either hours of work or supply of labor, even though it is not clear that many jobs allow workers to change their hours of work or that it is easy to find a job in a time of high unemployment.

Table 3 also presents the coping methods mentioned by respondents selecting one, two, or three coping methods. The second column of the table (labeled “One”) shows that savings, mentioned by 65% of respondents, is the predominant coping strategy among those naming just one coping strategy. Savings is followed by just using family/friends (13%) and then by just using mainstream credit (11%). Even smaller shares of respondents would turn to just using alternative credit providers, just the sale of possessions, or just increased work.

The third column of Table 3 presents the coping strategies chosen by respondents who select at least two coping strategies.<sup>7</sup> Among these respondents, savings is still the most commonly mentioned (64%), followed by family/friends and mainstream credit (at 36% and 39% respectively). While alternative credit, work, and selling possessions were very rarely used in isolation, they are somewhat more commonly used in combination with one other method, with 8% of respondents naming an alternative credit provider and a fifth of respondents each mentioning selling possessions and increasing work. Finally, the last column of Table 3 presents the coping strategies chosen by the 37% of eligible respondents who selected three coping methods. Here, we see that savings, family/friends, and mainstream credit are chosen by at least half of those respondents using several strategies in combination. Alternative credit (23%), the sale of possessions (37%), and increased work effort (45%) are all much more common when used in combination. In other words, focusing on saving or liquid assets to assess people's ability to weather a shock severely limits the set of what individuals do or plan to do when facing a shock. But it is also the case that few respondents would use any coping method other than savings in isolation.

While these figures show that respondents would use these six general coping strategies in combination, they do not reveal the specific bundles of coping methods that respondents would assemble. In order to identify these bundles of emergency support, we can create a two-dimensional matrix of coping methods for respondents choosing two coping methods and a three-dimensional matrix of methods for respondents choosing three methods (not presented in tables). These matrices reveal that, among respondents choosing two coping strategies, the most commonly assembled bundle is savings and mainstream credit, a combination employed by 24.8% of these respondents. The next most common bundle is the combination of savings and family/friends (12.3%) followed by combining two different savings strategies (9.8%). Smaller shares, none greater than 10%, select the other possible combinations. Among respondents choosing three saving strategies, the most commonly assembled bundles involve savings and are (1) savings, family/friends, and mainstream credit (8.6%); (2) savings, family/friends, and increased work (7.6%); and (3) savings, mainstream credit, and increased work (6.8%). The only common bundle that did not involve savings was social support, sale of possessions, and increased work (7.9%). Other combinations in this 6x6x6 matrix are mentioned by smaller shares of the respondents who choose three strategies, most by no more than 2% of this group.

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<sup>7</sup> The sum of the percent listing each category of savings strategies is 189%, short of 200% because 11% of respondents listed two strategies within the same broad category.

Table 4 shows that respondents who were highly confident in their ability to cope with emergency were much more likely to name just one coping strategy. Seventy-two percent of those who were certain they could cope with the hypothetical emergency selected one coping strategy as compared with just 26.7% of those who thought it probable that they could not cope with the emergency. Conversely, 54.5% of those who thought they could probably not cope with an emergency selected three coping methods, as compared with just 13% of those who were certain they could cope. Together, these pieces of evidence suggest that method of coping, number of ways of coping, and confidence in ability to cope are tightly bound together. Savings emerges as an important, but not exclusive, coping strategy: it is the method most commonly used in isolation and using just one strategy in isolation is associated with higher levels of confidence in ability to cope.

Table 5 presents additional evidence on the factors that explain the use of each coping strategy. The first model shows marginal effects from a probit regression predicting the use of savings as a coping strategy, using the same rich set of variables employed in Table 2. Here, the sample is not limited to respondents selecting a certain number of strategies and instead includes all respondents who were asked about methods of coping. Models 2–6 present comparable results for models in which the respondents selected family/friends, mainstream credit, alternative credit, sale of possessions, and increased work.

A look across these six models reveals that measures of economic advantage are linked to the use of savings and mainstream credit and disadvantage to the use of family/friends and alternative credit. While income is not significantly associated with selection of any of the six coping strategies (when the income variables are tested jointly), wealth is strongly positively associated with selecting savings and mainstream credit, while it is negatively linked with selecting family/friends, the sale of possessions, and increased work effort. Unemployment, too, is negatively associated with the selection of savings and mainstream credit and positively related to reliance on family/friends. There are also strong positive associations between educational attainment and selecting savings as a coping strategy, with those with a college education being 16.5 percentage points more likely to select savings than respondents with a high school diploma or less (against an average of 60.6% of respondents using savings). There is also a negative relationship between education and the selection of alternative credit, with those with a college degree 2.9 percentage points and those with graduate education 2.7 percentage points less likely to select alternative credit (against an average of 10.8% of respondents choosing alternative credit).

While risk literacy doesn't relate to the overall *ability* to cope, it is correlated with the *means* by which people intend to cope with shocks. Those who are risk literate are 11 percentage points more

likely to indicate savings as copying strategy and are 7 percentage points less likely to cope with a shock by selling things. Consistent with other findings, higher financial knowledge is related to different types of financial decisions and differential use of financial and credit markets (Lusardi and Tufano, 2009; Lusardi and Mitchell, 2011b).

Some demographic markers of stability are also positively associated with selecting savings and mainstream credit and negatively associated with the choice of other coping methods. For instance, older respondents are less likely to select family/friends or increased work effort as coping resources and more likely to indicate mainstream credit or savings. But there are relatively few notable links between race/ethnicity and coping strategies, one exception being the greater reliance of Hispanics on family/friends. There are also few significant relationships between marital status and coping strategies, though there is some weak evidence that respondents who are divorced are less likely to use savings. Finally, there are some regional differences in use of alternative credit, with it being relatively less common in the Northeast and Midwest compared with the South.

Gambling is also correlated with how people plan to cope with financial shocks: gamblers are more likely to rely on credit, whether from traditional or alternative sources. This may reflect both attitudes toward risk and depletion of financial resources via gambling.

These findings show that while economic theories have emphasized the importance of precautionary assets to shield against shocks and sociologists have emphasized the importance of family or friends, in fact, both play a role in how individuals plan to cope with a financial shock. Furthermore, adjustments in labor supply (both at the intensive and extensive margins) are also observed in the data, as are sales of assets.

Differences in coping methods may result from simple heterogeneity, or may suggest a more generalized pecking order that households follow when dealing with a shock. In corporate finance, Myers (1984) Myers and Majluf (1984), drawing on a long empirical tradition starting with Donaldson (1961), posit that companies prioritize their sources of financing. The empirical observation was based on both case study evidence and aggregate data. In brief, the empirical regularity is that firms tend to draw from internal finances before seeking external finances, then draw upon “the safest securities” (i.e., debt) before issuing new equity. Myers (1984) and Myers and Majluf (1984) posited that this empirical regularity could be explained by considering the information asymmetries and associated deadweight costs of the different alternatives. Empirical evidence, a consistent theoretical grounding, and new testable predictions have made the pecking order theory useful in corporate finance. A pecking order describes a typical ordering, not a hard-and-fast immutable set of rules.

Our work does not yet provide these three elements, but it does suggest a direction for future research to establish whether a household pecking order theory is supportable—and whether there is a single pecking order for all households, or different types of orderings for different types of households, given their characteristics, financial knowledge, and preferences. Like corporations, which first turn to internal funds, our evidence suggests that households first (or primarily) turn to internal resources: their own savings. Four pieces of evidence point to this conclusion: savings is the most commonly used coping method overall, it is the coping method most commonly used in isolation, it is associated with greater certainty in being able to cope, and it is associated with greater economic and demographic advantage and stability. That households might turn to savings first stands to reason in part because these funds are “lower cost” on multiple dimensions: direct financial costs, transaction costs, social costs, and private effort. Because borrowing rates tend to exceed rates paid to savers, the foregone income on reducing savings is lower than the explicit interest on borrowing. While the vast majority of family and friends loans charge zero interest (El Hage, Schneider, and Tufano, 2006), the social costs of asking for funds, the potential for default, and certain ethnic norms make such borrowing costlier than the interest rate might suggest. The large discounts on resale of items makes selling one’s possessions unattractive (though perhaps less so in the wake of innovations like eBay). Generating funds by working more may be simple in some jobs, but in others (e.g., professional jobs without overtime) it would require finding a second job and working more hours. Savings dominates the other mechanisms on each of these dimensions, and explaining why savings comes first—at least for households with savings—is fairly easy.

The corporate finance pecking order posits internal funds, then debt, then equity; however the ordering varies among firms—e.g., some technology firms raise equity before issuing debt. In the same way, the “second choice” among households is both complex and interesting. A useful household pecking order would help explain why the next choice for some is credit and for others is family and friends. We posit that the second choice—after savings—will be determined by the relevant costs of the alternatives. These costs could include sheer availability, direct costs (e.g., interest charges on loans or foregone interest on savings consumed), fees and other transaction costs, effort involved (e.g., proxied by time), and social costs (e.g., drawing upon favors or social capital.) Beyond explaining which is the “second” source for coping, a robust theory might give us insight into the incentives to save. Where credit is easily available or kin networks are strong, incentives to save may be smaller—a testable proposition, but not with our data. When the transaction costs of selling goods go down (as with eBay), the use of this coping mechanism should increase, and perhaps the desire to save might be reduced.

To simply state that some set of ordered methods exist is a first step to describing a pecking order; there is substantial additional research that is needed to definitively demonstrate it, justify it, and discuss the implications of an ordering of preferred methods.

### **International Comparisons**

The above analysis captures what appears to be a relatively high level of financial fragility in the United States, with 28% of respondents certainly unable to come up with the funds needed to cope with an emergency expense of \$2,000 in the next thirty days and an additional 22% probably unable to do so. However, the literature offers few comparisons, across time or space, to gauge the severity of that level of fragility. Here, we provide some comparative perspective, undertaking a cross-national comparison of respondents' abilities to come up with funds in the event of an unexpected expense. We set the precise levels of funds asked about in each country (\$2,000 in the US and Canada, £1,500 in the UK, and €1,500 elsewhere) in consultation with our local research partners. They were intended to be roughly comparable, round-number amounts corresponding to the level of a major auto repair and other similar shocks. Generally, all of the currency levels are within 15% of average at USD exchange rates. On a purchasing power parity basis, the differentials are broader, +/- 20% of the sample average PPP measure, although a crude PPP measure is unlikely to capture price differences of emergency services.

Table 6 shows that perceived capacity to cope with an emergency is lowest in the US, UK, and Germany, all countries in which 50% of households or more would probably or certainly be unable to come up with the emergency funds. France and Portugal occupy an intermediate position; 46% of respondents in Portugal would certainly or probably be unable to come up with the funds as would 37% of those in France. The highest levels of coping capacity are found in Canada (28% certainly or probably unable), Netherlands (27.9%), and Italy (20%). In sum, we see substantial cross-national heterogeneity in perceived capacity to cope, with the United States at the upper end in terms of financial fragility.

We first test to see if these differences are explained by variation in individuals' characteristics across countries. We pool the individual-level data on respondents in the US, UK, Canada, France, Germany, and Italy and estimate a similar model to that presented in Table 2 (the Netherlands is omitted because information on respondents' demographic and economic characteristics could not be harmonized with the information on respondents in the other seven countries). The outcome for this probit model is equal to one if the respondent reported that she could certainly or probably come up with the required funds and zero if she reported that she

certainly or probably could not do so. We include country fixed effects in the model and harmonized measures of changes in wealth, education, age, gender, household composition, risk literacy, gambling, and financial education. We examine whether the ordering of countries by ability to cope changes after adjusting for these demographic and economic characteristics.

In the simple descriptive statistics shown in Table 6, the share of respondents probably or certainly able to come up with funds was, compared with the US, 2.2 percentage points lower in the UK, 0.6 points lower in Germany, 4.1 points higher in Portugal, 12.7 points higher in France, 21.8 points higher in Canada, and 30 points higher in Italy. As we would expect, this ordering is reproduced in the model that only includes the country fixed effects (Model 1 of Appendix Table 2). But we also find that even after accounting for individual-level characteristics, the ranking of countries is basically unchanged and the magnitudes of differences from the US are quite similar to those in the unadjusted model (Model 2 of Appendix Table 2).

If individual-level covariates do not explain this cross-national variation, national-level characteristics might. However, given that our data is cross-sectional and limited to just eight countries, we lack the ability to use a regression framework to test if national-level covariates might explain these cross-national differences in capacity to come up with emergency funds. Instead, below, we introduce and qualitatively discuss several factors that may help to explain these differences. In this way we hope to set the stage for future work that might draw on additional observations (either across time or across countries) to more formally test the relationships between these factors and coping ability.

We first consider the possibility that differences in coping capacity could be explained by differences in poverty across countries.<sup>8</sup> Measured as the share of households with less than 50% of median income, poverty is highest in the US (17.1%), followed by Portugal (12.9%), Canada (11.7%), and Italy (11.4%). At 8.3%, poverty is somewhat lower in the UK and lower still in the Netherlands (7.7%) and France (7.1%) (OECD, 2010). The ordering of countries by poverty rate demonstrates relatively little alignment with the ordering by capacity to come up with emergency funds. While poverty is high and capacity to cope low in the US, and the converse is true in the Netherlands, other countries do not follow the pattern. For instance, poverty is relatively high in Italy, where capacity to come up with emergency funds is also high.

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<sup>8</sup> While this type of variable could be included as an individual-level measure, our survey, which collected income as a categorical measure in local currency, does not allow for easy harmonization and comparison across these seven countries.

The existence of national social safety net programs might provide a base level of support for the most vulnerable households, allowing them and their family networks to build up greater resources (saving, credit capacity, etc.) to deal with emergencies. The OECD measures government social safety net spending (old age, survivors, disability, etc.) as a percentage of GDP (see Tesliuc, 2006). Using 2001 figures, the US and Canada had far lower social safety net spending (averaging 8.2%) than the other countries in the sample, yet had among the highest and lowest level of confidence in ability to come up with \$2,000 in 30 days. Comparing these two countries with the others (whose social safety net spending as a fraction of GDP averaged 15.8%), the North American countries had a slightly *higher* average level of ability to cope, primarily due to the high coping ability by Canadians. Social safety nets alone cannot explain the patterns we observe.

The large law and finance literature examines financial development of countries, and it might be sensible to predict that citizens of better financially developed countries would show greater abilities to cope with financial shocks. The World Bank has assembled an extensive dataset of many of the financial development indicators.<sup>9</sup> There are far more of these indicators than our handful of observations, but it is possible to calculate correlations between various metrics of financial market development and ability to cope (using the coefficients on the country fixed effects from Model 1 from Appendix Table 2). Contrary to expectations derived from this literature in law and finance, the simple correlations with ability to cope are generally negative, suggesting a lower ability to cope in more well-developed financial markets, as measured by the negative correlations of coping ability with private credit by deposit money banks and other financial institutions/GDP, bank deposits/GDP, stock market capitalization/GDP, stock market total value traded/GDP, life insurance premiums/GDP, non-life insurance premiums/GDP.

An alternative explanation is that perceptions of economic well-being, rather than just actual material resources, might affect confidence in capacity to come up with emergency funds. In the period we study (2009), the severity of the economic crisis in each country might reasonably proxy for such perceptions. While our individual-level analysis included a measure of recent shocks to wealth from the crisis, that measure does not capture how the more general state of the national economy might affect perceptions. We examined changes in unemployment rates between 2008 and 2009 in each of the eight countries (OECD, 2010). The UK and US had the largest increases in unemployment, ticking up 45% and 60% to 7.7% and 9.3%, respectively. However, while German respondents reported fairly low levels of coping capacity, German unemployment was fairly steady

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<sup>9</sup><http://econ.worldbank.org/WBSITE/EXTERNAL/EXTDEC/EXTRESEARCH/0,,contentMDK:20696167~pagePK:64214825~piPK:64214943~theSitePK:469382,00.html> (visited March 5, 2011)

at 7.8% in 2009, an increase of only 3%. France and Portugal each saw 25% increases in unemployment between 2008 and 2009 to 9.2% and 9.5% respectively, smaller increases than in the UK and US and in line with their middle position in terms of coping capacity. Among the countries with the highest coping capacity, the Netherlands had very low unemployment (3.4%) in 2009, an increase of about 21% over the prior year, and Italy's unemployment rate rose about 16% from 2008 to 7.9% in 2009. But Canada had an 8.3% unemployment rate, about 36% higher than in 2008.

We next consider the methods by which respondents report they would cope with a financial emergency. This analysis serves a twofold purpose. First, this analysis serves to highlight and begin to explain variation across countries in how those who could cope with emergency would do so. Second, examining cross-national variation in how respondents would cope with an emergency may also reveal something about the between-country differences in the share of respondents that could come up with funds in the event of an emergency. While we asked respondents separately about their confidence in ability to cope and the methods they would use to cope, perhaps respondents considered their responses to the latter with the former in mind.

For the most part, the tabulations of coping methods presented in Table 6 seem to present a story of international similarity. Savings is the most commonly named coping method in every country, generally followed by family/friends, with mainstream credit usually the third most frequently named strategy, trailed by increased work effort, then the sale of possessions, with alternative credit a distant fifth. However, there are several notable exceptions to this pattern.

First, the use of savings is fairly low in Portugal (49.2%), quite high in Italy (71.3%), and especially high in the Netherlands (88.8%). Second, the Netherlands is also distinct for having comparatively low levels of family/friends support (just 10.3%) versus 24% – 36% elsewhere. Third, the use of mainstream credit is also quite rare in the Netherlands (7.8%) and Portugal (12.4%) and quite common in Canada (40.3%) against a more general range of 16% – 30%. Fourth, Americans are the most likely to sell possessions, work more, or use alternative sources of credit. They are also less likely to report that they “don't know” what coping methods they would use.

These findings track some of the aggregate characteristics of the countries. For example, Italy and the Netherlands are relatively high savings rate countries with household savings rates of 8.6% and 6.8% respectively. These rates are much above the savings rates of the UK (-4.5%), Portugal (-0.9%), the US (2.7%), and Canada (3.8%), but are lower than the savings rates of Germany (11.2%) and France (11.6%) (OECD, 2010), in which savings was relatively less frequently mentioned.

Individuals in the US, the UK, and Germany are much more likely to resort to family and friends for financial emergencies than, for example, individuals in the Netherlands, and these figures are consistent with some of the findings about trust in familiars as captured by the World Value Survey. For example, consistent with the differences we observe in reliance on family and friends for financial support, only 63.5% of Dutch respondents state that they trust their family completely versus 86% in Great Britain, 82% in Germany, and 83% in Canada. Those in Italy and the Netherlands also report little trust in people they know personally. In the Netherlands, the percentage who completely trust the people they know personally is 30% and in Italy is 7%, as compared with 53% in Great Britain and 47% in Canada.<sup>10</sup>

Similarly, the very high reliance on sources of mainstream credit in Canada is interpretable in light of the very high levels of short-term consumer credit in Canada, with the population of approximately 33 million holding nearly 413 billion in short-term consumer debt, a ratio higher than that of the US and orders of magnitude above France, Italy, the Netherlands, and Portugal. (OECD, 2010).<sup>11</sup>

Finally, Table 6 also presents descriptive evidence of cross-national variation in the number of ways respondents report that they would cope with an emergency. The United States, followed by Canada and Germany, stands out for having the largest share of respondents—about a third—who report three methods of coping with a financial emergency. This share is much lower in Italy (13.8%), Portugal (15.6%), and the Netherlands (6.8%), countries that tend to have higher savings rates than the United States. That same ordering applies to the share that would need only one method of coping, with that share highest in Italy, Portugal, and the Netherlands, followed by the UK and France, and trailed by the US, Canada, and Germany.

These data on methods of coping are also somewhat helpful in understanding the cross-national differences in confidence in capacity to cope. However, their usefulness in that regard is constrained by the fact that the question about coping methods was not asked of respondents who reported that they could certainly not come up with the emergency funds. That said, it is striking that respondents in Italy and the Netherlands, the two countries with the highest levels of confidence in ability to come up with emergency funds, are also characterized by very high levels of reliance on savings as a coping method. In contrast, respondents in the US, UK, Germany, and France, where confidence in ability to come up with emergency funds was relatively lower, were

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<sup>10</sup> Authors' calculations from the World Values Survey.

<sup>11</sup> Calculated by dividing total household liabilities in consumer credit (revolving and non-revolving) by total population.

more likely to name coping methods such as the use of alternative credit, the sale of possessions, and increase in work.

Overall, with eight data points we are reluctant to make any broad characterizations of the differences in coping ability, but see some evidence that the propensity to save, financial market development (specifically credit markets), and the extent of trust—which in turn affect the availability of savings, credit, and family support—are likely candidates to explain variation in the ability to come up with \$2,000 in 30 days.

## **Conclusions and Implications**

The descriptive empirical results in this paper are fairly clear and are of some cause for concern. The first finding is that a disturbingly high fraction of Americans report not being able to come up with \$2,000 in 30 days. Households with socioeconomic markers of vulnerability (income, wealth, wealth losses, education, women, families with children) are more likely to be financially fragile, and substantially more so. The more surprising finding is that a material fraction of seemingly “middle class” Americans also judge themselves to be financially fragile, reflecting either a substantially weaker financial position than one would expect, or a very high level of anxiety or pessimism. Both are important in terms of behavior and for public policy.

There are fairly straightforward implications of high levels of financial fragility for scholars, policymakers, and businesses people. Scholars need to better understand, through theory and empirical work, the implications of financial fragility for explaining other consumer decisions. For example, in a related paper, Lusardi, Schneider, and Tufano (2010) document how Americans cut back on their use of non-emergency medical services in the wake of the financial crisis, much more so than in other developed countries with national health care plans. Even in empirical specifications including wealth, income, and other economic measures, our measure of financial fragility was one of the strongest predictors of the likelihood of cuts in non-emergency care. Tufano (2011) examines Americans’ attitudes toward financial regulation and finds, in particular, that the fragile—as defined here—were less likely to report that laws and regulations adequately protect their financial interests. This financial fragility measure, more so than traditional economic and demographic factors, was one of the strongest predictors of attitudes toward regulation. These two papers begin to examine how financial fragility is either a reduced form correlate of important behaviors, or may perhaps be a causal factor in affecting household decisions. Much more research needs to be done to trace out the link between financial fragility and various outcomes, but these first few studies are quite suggestive. For example, it would be useful to know if financially fragile

families, as we define them, are more likely to become homeless, bankrupt, experience marital problems, etc.

In addition to understanding the consequences of financial fragility, we need to better understand the mechanisms that give rise to it. The lowest income households' fragility—in the form of lack of saving—could be attributable to tax disincentives to save, but this would not likely explain the pervasive lack of savings among higher income Americans. Lack of savings and heavy reliance on credit could also be due to overspending or attitudes toward risk and the future, partially captured by the propensity for gambling. Failure to cope could reflect weakening social ties that make it harder to access family and friends borrowing networks. The lack of financial knowledge could also play a role in explaining lack of savings and crude methods of dealing with risk (such as selling possessions). There needs to be substantially more work done on the factors that not just describe the financially fragile but explain how they come to be fragile.

A future research agenda on fragility would include many elements. Specifically, it would be useful to complement the quantitative analysis we have performed in this paper with qualitative analysis. For example, focus groups or in-depth interviews on those who state that they could certainly come up with \$2,000 could shed light on what individuals actually do when hit by a shock and the reasons for lack of an emergency fund. Open-ended questions could also enrich the list of methods of coping that we have considered in this paper and provide additional insights. Merely asking for a specific ordering—by amount—would help clarify whether households perceive a pecking order of funds. While there is much research left to be done, the evidence provided in this paper shows that the simple representative model used in many macroeconomic model is unlikely to be a correct characterization of the behavior we observe in the economy and that we need to enrich the existing theoretical models to incorporate the heterogeneity we observe in the data.

While this work needs to precede policy action, there are some steps policymakers might consider to strengthen households' abilities to weather financial storms. For example, there is considerable direct and indirect federal support for long-term asset building, most of which is delivered through tax policies. The Corporation for Enterprise Development estimates that federal asset building expenditures in 2009 were \$384 billion, with the major programs benefiting the wealthiest Americans. Looking at the mortgage interest deduction, property tax deductions, and preferential capital gains and dividend rates, the top 20% of Americans by income received 84% of these benefits and the bottom 20% of Americans received just 0.04% of these benefits (Woo, Rademacher, and Meier, 2010). At the same time, some federal policies actively discourage precautionary savings through asset limits (Hubbard, Skinner, and Zeldes, 1995). To the extent that

financial fragility has substantial negative consequences, federal policy could help households to build emergency buffer stocks of savings. For example, interest and dividends on the first few thousand dollars of savings could be tax free or could earn a refundable credit, asset limits on federal assistance programs could be significantly increased, policy could support family and friends lending, incentives could be created for banks and other financial institutions to open emergency accounts, etc. If self-control problems are substantial, the terms of these programs might include a substantial commitment component, which has been documented by Ashraf et al. (2006) to be effective. Improving financial literacy and promoting financial education may be another way to address lack of precautionary savings. All of these interventions could be tested for effectiveness, but all are motivated by a recognition of financial fragility.

These high levels of financial fragility also suggest the presence of opportunities for financial institutions that can tap into the market for products that facilitate emergency support. While bank savings products, credit cards, payday lenders, pawn shops, overdraft programs, and other products are used as coping mechanisms, one suspects that there might be different products to address these needs.<sup>12</sup> For example, while savings accounts are almost always associated with interest payments, Christmas Clubs historically did not pay much interest, yet were quite popular. If one were to design an emergency product, what service might be attached in lieu of interest to enhance the popularity of the product? Might a household opening this account as an emergency account prefer vouchers for a flu shot, AAA club membership, or other services as much as, or more than, interest? Again, additional testing would be required to determine whether households would demand these products, and if so, whether they would have any impact on the levels of financial fragility.

These implications for academics, policy makers, and businesses flow from a consideration of the high level of financial fragility. The second finding of our paper is that households use a variety of mechanisms to cope with financial shocks, and that while savings is the most commonly listed coping method, it is hardly the only coping method. Households rely on a broad set of supports (credit, family and friends, increased labor, etc.) to deal with shocks. We empirically posit

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<sup>12</sup> Credit unions have developed and piloted projects that address some of these needs. For example, the “2 Grand Plan” program combines saving with borrowing to make sure emergency cash is available when needed most. In this program, an individual deposits regularly to a savings account, but if an emergency occurs, an affordable rate loan is made available so the savings plan is not disrupted. The “Big Payoff Loan” is another example of an innovative program offered by credit unions. The borrower transfers a percentage of his/her unsecured debt to a 12-18 month personal loan at a low fixed interest rate. When the borrower successfully pays down this portion of the debt, the credit union may advance additional funds to pay down another portion of the debt. The cycle repeats itself until the debt is repaid. For more detail, see Gabel (2011).

that these coping mechanisms might be sequenced in a form of pecking order or orders, and much additional work would need to be done to validate this hypothesis. It appears that just as corporations tend to fund themselves first by drawing upon internal funds, households address financial shocks first by drawing down savings. Just as the cost of funds, both direct transaction costs and information asymmetries, may help explain corporate choices, the relative direct financial costs, transaction costs, social costs, information costs, and effort might explain the ordering of coping mechanisms for different households.

This contention leads to opportunities for considerable additional research. For example, among households with ready access to credit, does the size of the spread between borrowing and savings rates affect the choice between dipping into savings and borrowing? Do the associated transaction costs, in terms of time and ease of borrowing, explain this over time and across countries? We find that friends and family are the second most popular coping mechanism. Does the strength of friend and family ties affect the relative attractiveness of this choice? In particular, in more tight-knit communities do we see greater use of friend and family financial support? Is there a relationship between physical proximity and friend and family support—and would that manifest itself in different patterns depending on migration patterns? Some recent research calculates the basis point premium that some borrowers will pay if offered certain types of marketing (Bertrand et. al., 2010). We know that most friends and family loans charge zero percent interest. Nevertheless, people may prefer to lose interest on savings to avoid the social cost of asking for money. How large is this discount, how much does it vary, and how do social factors influence its size? We find that 19% of people claim they would sell something they own as a coping mechanism. Has eBay, which has made selling personal items easier—and arguably reduced the discount on resale items—increased the use of this coping mechanism? We also find that financial education and risk literacy affect the ability to cope and the methods of coping, suggesting ways to enrich models of saving or public policies toward saving. Moreover, just as empirical work on corporate financial choices both motivated, but then challenged, pecking order theory, work on household coping mechanisms could enhance our understanding of the trade-offs involved.

If research validated the notion of a pecking order, policy makers might see that many different policies are relating to one another. If many of the financially fragile are low income, then perhaps refundable tax credits could be used as a financial stimulant for savings. The size of the average tax refund is approximately equal to the amount of financial buffer that we study here (Tufano and Schneider, 2009). Would it be possible to allow households to get their refunds in a form that could serve as an emergency savings account? Would it be possible to borrow against

next year's refund through a reduction in withholdings? Could policy be used to support family and friends borrowing? Credit, in both the form of mainstream credit and alternative credit, are important ways that households plan to deal with shocks. Government policy on small dollar credit has recently focused on issues of affordability and pricing, as seen in the Talent Amendment, which imposed a 36% interest rate ceiling on loans to members of the Armed Forces. But we can also ask what government policy can do to make small dollar credit more widely available. The FDIC's Small Dollar Loan Pilot program may provide some answers in this regard. Again, our work merely suggests research and interventions, but more work will need to be done.

Were a pecking order of coping mechanisms to be a useful way to explain household decision making, there would be implications for businesses to innovate new products. There are already products that combine saving and borrowing, for instance in the form of a savings account with an attached line of credit. Given the importance of family and friends lending, one wonders whether it might be possible to create a group account where people open individual savings accounts where a portion might be "drawn down" by others in the group, to be repaid by the borrower with interest. There might be a mechanism by which the would-be lenders would need to assent to the drawdown. This financial-institution administered product might be a modern version of friends and family lending, better protect lenders from friend and family default, and increase the stickiness and size of these accounts to the financial institution.

Our research doesn't indicate that any specific policy or business practice is the solution to high levels of financial fragility. Rather, our goal is to document substantial levels of financial fragility, a sense of the many means that families use to cope with it, and the implications for research. We hope our work—and subsequent work on financial fragility that takes a broad approach to understanding how households cope with financial shocks—can enlighten scholars, policy makers, and businesses trying to understand and serve households' financial needs.

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**Table 1. Relationship between Economic and Demographic Characteristics and Confidence in Ability to Cope with Unexpected Expense**

	<b>Certainly Able to Cope</b>	<b>Probably Able to Cope</b>	<b>Probably Not Able to Cope</b>	<b>Certainly Not Able to Cope</b>
<b>All Respondents</b>	24.9	25.1	22.1	27.9
<b>Change in Wealth Since Crisis</b>				
Same	23.8	28.6	22.4	19.9
Increase Wealth > 10%	40.4	15.6	26.4	17.6
Increase Wealth < 10%	34.9	27.4	22.1	15.6
Decrease Wealth < 10%	24.0	33.8	22.4	19.9
Decrease Wealth 10% to 29%	30.9	27.0	19.5	22.6
Decrease Wealth 30% to 50%	20.7	26.4	24.7	28.2
Decrease Wealth > 50%	10.0	8.3	24.1	57.7
<b>Income</b>				
Less than \$20,000	9.3	14.6	19.2	56.8
\$20,000 - \$29,999	11.4	21.2	27.7	39.7
\$30,000 - \$39,999	17.5	27.5	23.6	31.4
\$40,000 - \$49,999	17.0	26.1	29.9	27.0
\$50,000 - \$59,999	21.9	24.7	26.1	27.3
\$60,000 - \$74,999	33.1	27.9	21.8	17.3
\$75,000 - \$99,999	40.7	33.7	15.4	10.2
\$100,000 - \$149,999	49.0	27.3	12.9	10.8
\$150,000 or more	58.1	27.5	4.7	9.8
<b>Wealth</b>				
Zero	5.8	11.9	21.8	60.5
Less than \$1000	2.4	14.9	36.5	46.2
\$1,000 - \$2,999	6.3	27.6	37.7	28.4
\$3,000 - \$4,999	10.3	35.7	30.3	23.7
\$4,000 - \$9,999	19.0	35.6	24.3	21.1
\$10,000 - \$19,999	25.9	35.1	15.5	23.5
\$20,000 - \$49,999	36.4	27.8	19.6	16.1
\$50,000 - \$99,999	34.3	28.9	17.9	18.9
\$100,000 - \$249,999	48.7	25.3	10.9	15.1
\$250,000 or more	55.1	26.3	8.3	10.3
<b>Education</b>				
High School or Less	12.3	21.0	27.1	39.6
Trade School	17.1	25.8	22.3	34.9
Some College	23.0	24.7	22.9	29.5
College (Bachelor's Degree)	34.5	27.1	19.7	18.8
Graduate Education	45.4	31.8	11.6	11.3

(cont...)

<b>Employment Status</b>				
Unemployed	15.3	15.7	27.8	41.2
Not Unemployed	26.5	26.7	21.1	25.8
<b>Age</b>				
18 – 34	17.8	24.6	29.0	28.7
35 – 54	25.4	26.8	19.3	28.6
55 – 65	43.0	21.1	12.3	23.6
<b>Gender</b>				
Female	21.2	24.3	22.7	31.8
Male	28.6	26.0	21.4	24.1
<b>Race/Ethnicity</b>				
White	26.5	24.9	21.3	27.3
Black	16.5	20.6	25.2	37.7
Hispanic	18.3	25.2	27.2	29.3
Asian	26.9	34.4	25.2	13.5
Other Race/Ethnicity	7.1	27.8	20.1	45.1
<b>Marital Status</b>				
Married/Cohabiting	28.4	26.7	20.1	24.5
Never Married	21.3	24.4	24.8	29.5
Divorced or Widowed	23.9	21.4	18.3	36.4
Other Marital Status	16.4	23.0	27.8	32.8
<b>Household Composition</b>				
No Children in Household	29.4	24.2	20.4	26.1
Children in Household	18.4	26.5	24.4	30.6
Does Not Live with Parents	26.2	25.5	20.8	27.5
Live with Parents	15.3	22.3	31.5	30.9
<b>Region</b>				
South	25.2	24.6	22.2	28.0
North-East	27.9	23.3	21.3	27.6
Mid-West	23.5	25.3	22.7	28.4
West	23.2	27.3	21.8	27.7
Observations		1931		

Notes:

1. The tabulations of confidence in ability to cope by changes in wealth, income, and wealth, are based on fewer than 1883 observations due to missing data. There are 1,681, 1,803, and 1,669 observations for each of those variables, respectively.

**Table 2. Relationship between Economic and Demographic Characteristics and Being Confident in Ability to Cope with an Unexpected Expense, Marginal Effects from Probit Regression (SE)**

	<b>Model 1</b>	<b>Model 2</b>
<b>Change in Wealth Since Crisis</b>		
Same (reference)	--	--
Increase Wealth > 10%	-0.017 (0.060)	-0.010 (0.059)
Increase Wealth < 10%	0.018 (0.050)	0.025 (0.051)
Decrease Wealth < 10%	-0.018 (0.046)	-0.017 (0.047)
Decrease Wealth 10% to 29%	-0.040 (0.040)	-0.046 (0.040)
Decrease Wealth 30% to 50%	-0.115 * (0.047)	-0.111 * (0.047)
Decrease Wealth > 50%	-0.277 *** (0.050)	-0.272 *** (0.050)
<b>Income</b>		
Less than \$20,000 (reference)	--	--
\$20,000 - \$29,999	0.056 (0.057)	0.048 (0.057)
\$30,000 - \$39,999	0.121 * (0.053)	0.126 * (0.054)
\$40,000 - \$49,999	0.041 (0.057)	0.033 (0.058)
\$50,000 - \$59,999	0.046 (0.059)	0.041 (0.060)
\$60,000 - \$74,999	0.168 ** (0.054)	0.169 ** (0.054)
\$75,000 - \$99,999	0.260 *** (0.052)	0.260 *** (0.053)
\$100,000 - \$149,999	0.246 *** (0.059)	0.244 *** (0.059)
\$150,000 or more	0.286 *** (0.077)	0.287 *** (0.077)
<b>Wealth</b>		
Zero (reference)	--	--
Less than \$1000	-0.045 (0.063)	-0.042 (0.064)
\$1,000 - \$2,999	0.137 * (0.066)	0.133 * (0.067)

\$3,000 - \$4,999	0.251 *** (0.062)	0.237 *** (0.064)
\$4,000 - \$9,999	0.294 *** (0.054)	0.300 *** (0.054)
\$10,000 - \$19,999	0.342 *** (0.049)	0.334 *** (0.050)
\$20,000 - \$49,999	0.363 *** (0.045)	0.357 *** (0.047)
\$50,000 - \$99,999	0.327 *** (0.050)	0.315 *** (0.051)
\$100,000 - \$249,999	0.359 *** (0.047)	0.359 *** (0.048)
\$250,000 or more	0.409 *** (0.044)	0.401 *** (0.046)
<b>Education</b>		
High School or Less (reference)	--	--
Trade School	0.029 (0.056)	0.030 (0.056)
Some College	0.080 * (0.037)	0.068 (0.037)
College	0.124 ** (0.038)	0.098 * (0.039)
Graduate Education	0.245 *** (0.052)	0.222 *** (0.055)
<b>Unemployed</b>		
	-0.105 ** (0.041)	-0.109 ** (0.041)
<b>Age</b>		
18-34 (reference)	--	--
35 – 55	0.064 * (0.032)	0.076 * (0.032)
55 – 65	0.129 ** (0.048)	0.144 ** (0.048)
<b>Female</b>		
	-0.081 ** (0.027)	-0.077 ** (0.028)
<b>Race/Ethnicity</b>		
White (reference)	--	--
Black	-0.006 (0.051)	-0.008 (0.051)
Hispanic	0.007 (0.068)	0.023 (0.068)
Asian	0.102 (0.064)	0.103 (0.065)

Other Race/Ethnicity	-0.002 (0.094)	-0.014 (0.092)	
<b>Marital Status</b>			
Married (reference)	--	--	
Never Married	-0.041 (0.041)	-0.049 (0.040)	
Divorced or Widowed	-0.031 (0.044)	-0.029 (0.044)	
Other Marital Status	-0.079 (0.049)	-0.077 (0.050)	
<b>Household Composition</b>			
Children in Household	-0.071 * (0.030)	-0.075 * (0.030)	
Live with Parents	-0.142 ** (0.046)	-0.146 ** (0.046)	
<b>Region</b>			
South (reference)	--	--	
North-East	-0.002 (0.038)	0.011 (0.038)	
Mid-West	-0.014 (0.034)	-0.012 (0.034)	
West	0.010 (0.036)	0.003 (0.037)	
<b>Gambled</b>	--	-0.079 ** (0.028)	
<b>Financial Education</b>	--	0.102 *** (0.031)	
<b>Risk Literacy</b>	--	0.060 (0.037)	
Observations	1931	1931	
Pseudo R <sup>2</sup>	0.218	0.226	

+ p<0.10, \* p<0.05, \*\* p<0.01, \*\*\* p<0.001

Notes:

1. Dependent variable = 1 if respondent is certainly or probably able to cope and = 0 if certainly or probably unable to cope
2. Models also include dichotomous indicators of having missing data on income, wealth, or change in wealth.

**Table 3. Coping Mechanisms for All Respondents, by Number of Coping Strategies (Percent of Respondents) (TNS, 2009)**

	All	Number of Coping Methods		
		One	Two	Three
Share of Respondents	100	46.5	18.6	34.9
Coping Methods by Type				
Savings	60.6	65.4	63.0	52.8
Family/Friends	34.2	13.4	36.7	60.6
Mainstream Credit	29.5	10.9	38.5	49.5
Alternative Credit	10.8	1.7	7.8	24.5
Sell Possessions	19.1	3.2	20.7	39.5
Work More	22.9	5.3	21.3	47.2
Coping Methods Listed Individually				
Draw from Savings	52.4	61.3	47.6	43.2
Liquidate or Sell Investments	2.3	0	6.2	3.4
Liquidate Some Retirement Investments, Even If Required to Pay a Penalty	11.1	4.1	19.0	16.1
Borrow or Ask for Help from My Family	29.6	10.8	30.8	54.1
Borrow or Ask for Help from My Friends	7.4	2.7	6.8	14.0
Use Credit Cards	20.9	7.3	29.0	34.5
Open or Use a Home Equity Line of Credit or Take Out a Second Mortgage	4.3	1.4	4.3	8.3
Take Out an Unsecured Loan	7.1	2.1	6.5	14.0
Get a Short Term Payday or Payroll Advance Loan	3.6	0.7	1.5	8.7
Pawn an Asset I Owned	7.7	1.1	6.4	17.1
Sell Things I Owned, Except My Home	18.8	2.9	20.0	39.3
Sell My Home	0.4	0.4	0.7	0.2
Work Overtime, Get a Second Job, or Other Household Member Increase Work	22.9	5.3	21.3	47.2
Other	0	0	0	0
Don't Know	1.9	1.6	6.1	0
Observations	1255	582	236	437

Note:

Respondents indicating multiple coping methods of the same general type (i.e. multiple coping strategies within the savings category) are not double-counted in the statistics listed in the final two columns.

**Table 4. Percent listing Zero, One, Two, or Three Coping Strategies by Confidence in Ability to Cope.**

	<b>Certainly Able to Cope</b>	<b>Probably Able to Cope</b>	<b>Probably Not Able to Cope</b>
<b>Number of Coping Strategies</b>			
One	72.1	37.8	26.7
Two	15.0	22.1	18.9
Three	13.0	40.1	54.5
Observations		1255	

Notes:

1. Respondents who were “certain” that would not be able to cope with an unexpected expense are excluded because they were not asked any questions about coping mechanisms.

**Table 5. Relationship between Economic and Demographic Characteristics and Types of Coping Responses, Marginal Effects from Probit Regression (SE)**

	Savings	Family/Friends	Mainstream Credit	AFS Credit	Sell Things	Work More
<b>Change in Wealth Since Crisis</b>						
Same (reference)	--	--	--	--	--	--
Increase Wealth > 10%	0.043 (0.063)	-0.044 (0.057)	-0.056 (0.052)	-0.025 (0.023)	0.003 (0.048)	-0.001 (0.047)
Increase Wealth < 10%	0.088 + (0.051)	-0.128 ** (0.044)	-0.079 + (0.043)	0.037 (0.029)	-0.003 (0.042)	-0.016 (0.043)
Decrease Wealth < 10%	0.087 + (0.050)	-0.082 + (0.045)	0.007 (0.046)	-0.002 (0.026)	0.033 (0.041)	0.009 (0.042)
Decrease Wealth 10% to 29%	-0.025 (0.048)	0.015 (0.044)	-0.094 * (0.037)	0.060 * (0.028)	0.068 + (0.039)	-0.005 (0.036)
Decrease Wealth 30% to 50%	0.033 (0.055)	-0.055 (0.052)	-0.053 (0.046)	0.037 (0.034)	0.037 (0.045)	-0.005 (0.045)
Decrease Wealth > 50%	-0.071 (0.087)	-0.011 (0.076)	-0.032 (0.068)	0.047 (0.047)	0.044 (0.064)	-0.021 (0.058)
<b>Income</b>						
Less than \$20,000 (reference)	--	--	--	--	--	--
\$20,000 - \$29,999	-0.092 (0.077)	-0.014 (0.073)	0.097 (0.075)	0.022 (0.034)	0.018 (0.054)	-0.040 (0.051)
\$30,000 - \$39,999	-0.097 (0.076)	0.013 (0.072)	0.084 (0.073)	-0.001 (0.029)	0.041 (0.055)	0.035 (0.059)
\$40,000 - \$49,999	-0.036 (0.074)	0.091 (0.077)	0.046 (0.070)	0.002 (0.029)	-0.018 (0.047)	0.014 (0.058)
\$50,000 - \$59,999	0.029 (0.076)	-0.048 (0.071)	-0.008 (0.072)	-0.035 (0.021)	0.016 (0.056)	0.058 (0.066)
\$60,000 - \$74,999	-0.007	-0.048	0.073	-0.053 **	-0.015	0.049

	(0.074)	(0.069)	(0.073)	(0.018)	(0.050)	(0.062)
\$75,000 - \$99,999	0.076 (0.071)	-0.105 (0.066)	0.085 (0.075)	-0.038 + (0.022)	-0.048 (0.047)	0.059 (0.065)
\$100,000 - \$149,999	0.144 * (0.070)	-0.076 (0.072)	0.110 (0.082)	-0.047 * (0.020)	-0.072 (0.045)	-0.049 (0.056)
\$150,000 or more	0.042 (0.107)	0.087 (0.114)	0.060 (0.104)	0.059 (0.072)	-0.067 (0.063)	-0.039 (0.084)
<b>Wealth</b>						
Zero (reference)	--	--	--	--	--	--
Less than \$1000	-0.140 (0.087)	0.151 + (0.083)	0.052 (0.078)	-0.001 (0.031)	0.031 (0.057)	-0.041 (0.052)
\$1,000 - \$2,999	0.022 (0.085)	0.025 (0.079)	0.139 (0.087)	-0.018 (0.028)	0.052 (0.064)	0.004 (0.064)
\$3,000 - \$4,999	0.139 + (0.075)	-0.114 + (0.067)	0.237 * (0.094)	-0.050 ** (0.018)	-0.037 (0.052)	-0.020 (0.062)
\$4,000 - \$9,999	0.271 *** (0.050)	-0.112 + (0.065)	0.114 (0.088)	-0.045 * (0.019)	-0.050 (0.048)	-0.114 ** (0.042)
\$10,000 - \$19,999	0.246 *** (0.056)	-0.160 ** (0.057)	0.225 * (0.088)	-0.017 (0.029)	-0.141 *** (0.027)	-0.074 (0.049)
\$20,000 - \$49,999	0.281 *** (0.051)	-0.186 *** (0.052)	0.102 (0.079)	-0.046 * (0.020)	-0.040 (0.047)	-0.100 * (0.043)
\$50,000 - \$99,999	0.226 *** (0.059)	-0.149 ** (0.057)	0.153 + (0.081)	-0.044 * (0.020)	-0.033 (0.049)	-0.170 *** (0.031)
\$100,000 - \$249,999	0.291 *** (0.049)	-0.187 *** (0.054)	0.034 (0.079)	-0.047 * (0.020)	-0.103 ** (0.037)	-0.148 *** (0.036)
\$250,000 or more	0.273 *** (0.054)	-0.247 *** (0.045)	0.051 (0.083)	-0.075 *** (0.012)	-0.090 * (0.041)	-0.109 * (0.046)
<b>Education</b>						
High School or Less (reference)	--	--	--	--	--	--

Trade School	0.085 (0.063)	-0.011 (0.062)	-0.003 (0.061)	-0.009 (0.025)	-0.027 (0.042)	-0.059 (0.044)
Some College	0.042 (0.045)	0.006 (0.042)	0.034 (0.040)	-0.022 (0.017)	-0.020 (0.031)	0.011 (0.035)
College	0.172 *** (0.045)	-0.045 (0.045)	0.029 (0.045)	-0.053 ** (0.017)	-0.046 (0.032)	-0.027 (0.037)
Graduate Education	0.124 * (0.056)	-0.047 (0.057)	0.088 (0.062)	-0.055 *** (0.014)	-0.020 (0.044)	-0.087 * (0.041)
<b>Unemployed</b>	-0.140 ** (0.053)	0.187 *** (0.053)	-0.030 (0.043)	0.047 + (0.027)	0.071 + (0.040)	-0.049 (0.035)
<b>Age</b>						
18-34 (reference)	--	--	--	--	--	--
35 – 55	0.112 ** (0.038)	-0.100 ** (0.034)	0.003 (0.034)	-0.021 (0.017)	-0.052 + (0.027)	-0.117 *** (0.027)
55 – 65	0.128 * (0.052)	-0.249 *** (0.035)	-0.015 (0.050)	-0.058 *** (0.015)	-0.072 * (0.033)	-0.185 *** (0.025)
<b>Female</b>	0.065 * (0.032)	0.059 + (0.030)	0.007 (0.028)	-0.019 (0.014)	-0.051 * (0.023)	0.046 + (0.025)
<b>Race/Ethnicity</b>						
White (reference)	--	--	--	--	--	--
Black	0.007 (0.063)	0.090 (0.066)	0.005 (0.057)	0.008 (0.027)	-0.068 + (0.035)	0.064 (0.056)
Hispanic	0.022 (0.080)	0.073 (0.077)	-0.076 (0.061)	-0.051 *** (0.015)	-0.063 (0.044)	0.035 (0.060)
Asian	-0.102 (0.069)	0.024 (0.065)	0.098 (0.067)	-0.030 (0.022)	-0.061 (0.042)	0.004 (0.053)
Other Race/Ethnicity	0.014 (0.112)	0.158 (0.112)	0.011 (0.098)	0.017 (0.057)	-0.090 + (0.051)	0.070 (0.098)

<b>Marital Status</b>						
Married (reference)	--	--	--	--	--	--
Never Married	0.015 (0.046)	0.029 (0.045)	-0.044 (0.042)	0.014 (0.023)	0.024 (0.036)	0.004 (0.036)
Divorced or Widowed	-0.087 (0.057)	0.086 (0.054)	0.009 (0.049)	0.031 (0.031)	0.064 (0.046)	0.012 (0.045)
Other Marital Status	-0.034 (0.059)	0.080 (0.058)	-0.026 (0.050)	0.008 (0.028)	0.033 (0.044)	0.086 <sup>+</sup> (0.051)
<b>Household Composition</b>						
Children in Household	-0.147 <sup>***</sup> (0.035)	0.074 <sup>*</sup> (0.033)	0.021 (0.030)	0.050 <sup>**</sup> (0.018)	0.026 (0.025)	-0.000 (0.027)
Live with Parents	0.060 (0.055)	0.116 <sup>*</sup> (0.057)	0.000 (0.052)	-0.018 (0.022)	0.026 (0.044)	-0.026 (0.039)
<b>Region</b>						
South (reference)	--	--	--	--	--	--
North-East	0.025 (0.044)	-0.059 (0.040)	0.014 (0.039)	-0.044 <sup>**</sup> (0.014)	0.007 (0.032)	-0.002 (0.035)
Mid-West	-0.014 (0.043)	0.037 (0.041)	-0.003 (0.037)	-0.039 <sup>**</sup> (0.014)	0.029 (0.031)	-0.031 (0.030)
West	-0.016 (0.042)	0.044 (0.040)	0.046 (0.038)	-0.016 (0.017)	-0.002 (0.031)	-0.023 (0.031)
<b>Gambled</b>	-0.019 (0.033)	0.048 (0.032)	0.062 <sup>*</sup> (0.029)	0.060 <sup>***</sup> (0.017)	0.040 (0.024)	-0.008 (0.025)
<b>Financial Education</b>	0.047 (0.037)	-0.023 (0.036)	-0.011 (0.033)	0.030 <sup>*</sup> (0.014)	0.016 (0.026)	0.040 (0.028)
<b>Risk Literacy</b>	0.111 <sup>**</sup> (0.038)	-0.018 (0.039)	0.009 (0.036)	-0.009 (0.017)	-0.073 <sup>**</sup> (0.026)	-0.046 (0.029)
Observations	1255	1255	1255	1255	1255	1255
Pseudo R <sup>2</sup>	0.184	0.170	0.037	0.178	0.089	0.103

+  $p < 0.10$ , \*  $p < 0.05$ , \*\*  $p < 0.01$ , \*\*\*  $p < 0.001$

Notes:

1. Models also include dichotomous indicators of having missing data on income, wealth, or change in wealth.
2. Savings = (1) draw from savings, (2) liquidate or sell investments, (3) borrow against retirement savings, and/or (4) liquidate some retirement investments
3. Family/Friends = (1) borrow or ask for help from family and/or (2) borrow or ask for help from my friends (not family)
4. Mainstream Credit = (1) use credit cards, (2) open or use home equity line of credit/second mortgage, and/or (3) unsecured loan
5. AFS Credit = (1) payday or payroll advance loan and/or (2) pawn an asset
6. Sell Things = (1) sell things I owned, except my home and/or (2) sell my home
7. Work More = (1) Work overtime, get a second job, or another member of my household would work longer or go to work

**Table 6. Cross-national Comparisons of Confidence in Capacity to Cope and Methods of Coping, Percent of Respondents by Country**

	US	UK	France	Germany	Canada	Italy	Portugal	Netherlands
Confidence in Ability to Cope								
Certainly Able to Cope	24.9	24.1	36.2	30.7	44.3	48.2	31.0	57.7
Probably Able to Cope	25.1	23.7	26.6	18.7	27.4	31.9	23.1	15.5
Probably Not Able to Cope	22.1	16.7	18.5	21.7	12.3	11.0	13.8	8.0
Certainly Not Able to Cope	27.9	35.5	18.8	28.9	15.9	9.0	32.1	18.9
Coping Method by Type								
Savings	60.6	53.6	57.5	54.8	58.9	71.3	49.2	88.8
Family or Friends	34.2	33.7	33.0	35.9	25.6	23.9	28.0	10.3
Mainstream Credit	29.5	26.2	15.9	21.5	40.3	16.6	12.4	7.8
Alternative Credit	10.8	4.1	5.2	7.3	7.0	6.4	6.3	0.5
Sell Possessions	19.1	14.8	12.9	11.0	9.5	3.7	4.3	1.5
Work More	22.9	15.4	16.8	14.2	12.9	10.6	14.7	1.5
Other	0	0	0	0	0	0	0	1.8
Don't Know	1.9	3.8	5.5	6.0	7.5	3.4	11.6	5.9
Number of Coping Methods								
One	46.5	59.8	59.9	54.7	48.3	67.0	71.2	84.3
Two	18.6	16.0	17.8	16.6	21.3	19.3	13.2	8.9
Three	34.9	24.2	22.2	28.8	30.4	13.8	15.6	6.8
Observations	1,931	1,001	1,097	1,107	1,132	935	1,011	1,001

## Appendix: Survey Methods

The data we draw upon in this paper was collected from respondents surveyed in the United States, Canada, Great Britain, France, Germany, Portugal, Italy, and the Netherlands as part of the TNS Global Economic Crisis survey. This survey was administered to members of existing online TNS panels of respondents. TNS panels are assembled through convenience sampling, with panel members recruited through a wide range of channels with the intent of drawing in a broad group of internet users and of minimizing the bias that might be associated with any one method of recruitment. Members of these panels opt-in to panel membership and are then contacted to participate in surveys fielded by TNS on a diverse range of topics.

For this particular survey, panel members were selected for contact based on gender, education, age, and region in an effort to assemble a group of respondents that matched, on those attributes, the population of each country. Response rates to the invitation to participate in the survey ranged from 7.5% – 19.5% of panel members contacted, depending on the country. A reminder email was issued to the group of selected panel members three days after initial contact. In the case of the TNS Global Economic Crisis survey, these procedures yielded samples of 2,148 US respondents, 1,132 Canadian respondents, 1,001 British respondents, 1,097 French respondents, 1,107 German respondents, 1,011 Portuguese respondents, 935 Italian respondents, and 1,001 Dutch respondents. These data were then weighted to ensure that they reflected the national population of each country on the basic demographic characteristics noted above.

Appendix Table 1 displays univariate statistics for basic demographic and economic measures for the United States and compares the distributions of responses from the TNS survey with pooled 2006–2008 American Community Survey (ACS) data and with data from the 2007 Survey of Consumer Finances (SCF) for the United States. In general, our sample matches well in terms of basic demographics, including age, gender, and geography. However, our sample is underrepresented with respect to minorities and families with children and is slightly better educated than the ACS sample. Our sample is also quite similar to the overall population, as measured by the 2007 SCF, in terms of wealth.

The methodology used here has the virtue of permitting the survey to be rapidly implemented in multiple countries at a fairly low cost. However, several important drawbacks to this methodology should be noted. While our sample matches quite well with the United States population (as measured by the ACS and SCF) on observable economic and demographic

characteristics, respondents were drawn from a convenience sample and, as such, may differ from the general population on other characteristics.

In particular, our sample is restricted to internet users. Access to home broadband is not universal in any of the countries examined here and generally ranges between 40% and 80% of households (OECD, 2011). However, the share of internet users is likely somewhat higher than the share with broadband access because some households still use dial-up connections and others access the internet outside of the home. For example, 67% of US households have broadband, but 78% of American adults are internet users (Horrigan, 2010). Our sample then likely under-represents the most vulnerable groups of the population, such as migrant workers, and over-represents those who are more technically savvy. While we account for observable measures of socio-economic status, these biases might still lead us to misstate the financial fragility of the populations examined here if these characteristics are associated with SES or financial acumen.

Further, though our sample matches the general population well in terms of education and wealth, there is some suggestion that it may slightly under-represent the highest income households. This may be because members of the TNS panels opt-in to participation and receive small monetary rewards for participation, perhaps making participation particularly appealing to those with more time and lower income. This later bias, if present, would perhaps lead us to overstate the extent of financial fragility in the population. However, when polled, few members of the TNS panels report that their decision to participate is primarily driven by economic factors.

TNS implements several system-wide checks on data quality. Most notably, mean response times to each survey are calculated and respondents' whose completion times are more than two standard deviations from the mean are flagged. Respondents' who are flagged multiple times are excluded from future surveys. In any given survey, the percent of respondents flagged in this way is generally 1 - 2%.

### **References for the Appendix:**

- OECD Broadband Statistics. 2011. Households with broadband access 2000–2009. Available from: [www.oecd.org/sti/ict/broadband](http://www.oecd.org/sti/ict/broadband)
- Horrigan, J. 2010. Broadband adoption and use in America. OBI Working Paper Series No. 1. Federal Communications Commission.

**Appendix Table 1. Descriptive Statistics: Economic and Demographic Characteristics  
(TNS Survey, ACS Pooled 2006 – 2008 Sample, 2007 SCF)**

	<b>TNS</b>	<b>External Data</b>
<b>Change in Wealth Since Crisis</b>		
Same	27.09	--
Increase Wealth > 10%	7.76	--
Increase Wealth < 10%	10.56	--
Decrease Wealth < 10%	12.54	--
Decrease Wealth 10% to 29%	21.66	--
Decrease Wealth 30% to 50%	11.70	--
Decrease Wealth > 50%	8.69	--
<b>Income</b>		
Less than \$20,000	13.29	14.8
\$20,000 - \$29,999	11.96	9.17
\$30,000 - \$39,999	12.88	9.72
\$40,000 - \$49,999	13.27	9.25
\$50,000 - \$59,999	11.29	8.67
\$60,000 - \$74,999	13.13	11.15
\$75,000 - \$99,999	11.18	13.79
\$100,000 - \$149,999	9.53	13.85
\$150,000 or more	3.47	9.59
<b>Wealth</b>		
Zero	12.93	9.02
Less than \$1000	14.70	17.19
\$1,000 - \$2,999	7.22	12.46
\$3,000 - \$4,999	5.31	5.76
\$4,000 - \$9,999	7.54	8.91
\$10,000 - \$19,999	8.24	9.19
\$20,000 - \$49,999	12.02	11.54
\$50,000 - \$99,999	12.34	8.05
\$100,000 - \$249,999	10.27	9.13
\$250,000 or more	9.45	8.75
<b>Education</b>		
High School or Less	22.34	42.71
Trade School	8.23	--
Some College	34.81	31.15
College (Bachelor's Degree)	26.71	17.21
Graduate Education	7.89	8.93
<b>Unemployed</b>	13.92	--
<b>Age</b>		
18 – 34	39.11	36.82
35 – 54	47.06	45.93
55 – 65	13.83	17.25

(cont...)

<b>Female</b>	49.61	50.05
<b>Race/Ethnicity</b>		
White	80.48	66.55
Black	7.78	12.06
Hispanic	4.34	14.44
Asian	5.03	4.69
Other Race/Ethnicity	2.37	2.26
<b>Marital Status</b>		
Married/Cohabiting	54.16	56.24
Never Married	23.65	31.81
Divorced or Widowed	11.55	11.95
Other Marital Status	10.65	--
<b>Household Composition</b>		
Children in Household	41.36	53.41
Live with Parents	11.62	--
<b>Region</b>		
South	36.21	36.54
Northeast	18.83	18.25
Midwest	22.46	21.83
West	22.50	23.37

Notes:

1. ACS data is used for all comparison measures but for wealth, which is calculated from the 2007 SCF.
2. The census categorizes Hispanic as an ethnic category separate from racial categories. Calculations were done on ACS data to ensure that the race data presented here were for ages 18–64 and that Hispanics were not also included in other racial categories (e.g., white, black).
3. The ACS does not categorize separately those who “cohabit.” The ACS category “married” includes all married persons who are either living together, separated, or designated as “other married.”
4. The most comparable ACS data are provided here: all persons who have their own children in the household.

## Questions to Measure Risk Literacy

Q1. For the same amount of money, a person can enter either one of these two lotteries. Lottery A pays a prize of [US \$200, GB £140, GER & FRA 150 Euros] and the chance of winning is 5%. Lottery B pays a prize of [US \$90,000, GB £60,000, GER & FRA 65,000 Euros] and the chance of winning is 0.01%. In either case, if one does not win, one does not get any money. Which lottery pays the higher average amount?

(Please pick one option only)

1. Lottery A
2. Lottery B
3. These two lotteries pay the same average amount
4. I do not know
5. I refuse to answer

Q2. You can invest in two projects. Project A will either deliver a return of 10% or 6%, with either outcome equally likely. Project B will either deliver a return of 12% or 4%, with either outcome equally likely. Which of the following is true? Compared to Project B, Project A has....

(Please pick one option only)

1. Higher return and lower risk
2. Same average return and lower risk
3. Lower return and higher risk
4. I do not know
5. I refuse to answer

Q3 As a general rule, if you were investing in stocks [GB change to: investing in stocks and shares], which of the two types of investments listed below is likely to be riskier?

(Please pick one option only)

1. Investing in a single stock
2. Investing in a fund that holds 100 different stocks
3. I don't know
4. I refuse to answer

**Appendix Table 2. Country Level Effects on Capacity to Cope. Marginal Effects from Probit Regression (SE)**

	Model 1	Model 2
United States (reference)	--	--
United Kingdom	-0.018 *** (0.000)	-0.008 (0.007)
Germany	-0.006 *** (0.000)	0.062 *** (0.014)
Portugal	0.085 *** (0.000)	0.103 *** (0.015)
France	0.130 *** (0.000)	0.182 *** (0.009)
Canada	0.212 *** (0.000)	0.204 *** (0.009)
Italy	0.299 *** (0.000)	0.290 *** (0.004)
Individual Controls	N	Y
Observations	7551	7551
Pseudo R <sup>2</sup>	0.036	0.123

Marginal effects

+ p<0.10, \* p<0.05, \*\* p<0.01, \*\*\* p<0.001

Notes:

1. Model 2 controls for age, education, gender, presence of children in household, changes in wealth, financial education, gambling, and risk literacy.