

## Exploring Links Between Innovation and Diffusion: Adoption of NO<sub>x</sub> Control Technologies at U.S. Coal-fired Power Plants

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November 8, 2004

### Abstract

While many studies have looked at innovation and adoption of technologies separately, the two processes are linked. Advances (and expected advances) in a single technology should affect both its adoption rate and the adoption of alternative technologies. Moreover, advances made abroad may affect adoption differently than improvements developed domestically. This paper combines plant-level data on U.S. coal-fired electric power plants with patent data pertaining to NO<sub>x</sub> pollution control techniques to study these links. I show that technological advances, particularly those made abroad, are important for the adoption of newer post-combustion treatment technologies, but have little effect on the adoption of older combustion modification techniques. Moreover, I provide evidence that adaptive R&D by U.S. firms is necessary before foreign innovations are adopted in the U.S. Expectations of future technological advances delay adoption. Nonetheless, as in other studies of environmental technologies, the effect of other explanatory variables is dominated by the effect of environmental regulations, demonstrating that the mere presence of environmental technologies is not enough to encourage its usage.

**Keywords:** expectations, adaptive innovation, technology transfer, air pollution, environmental policy

**JEL Codes:** L94, O31, O33, Q53, Q55

The author thanks Neelaskhi Medhi, Jacob Brower and Yonghong Wu for excellent research assistance. Financial support provided by DOE grant DE-FG02-ER63467.

In recent years, economists have paid increasing attention to the links between environmental policy and technological change. More stringent environmental regulation can be expected to both increase levels of innovation directed at environmentally-friendly technology and encourage increased adoption of such technologies. While many studies have looked at environmental innovation or diffusion separately, these processes are clearly linked – adoption of a new technology cannot take place until innovation has taken place. This paper explores linkages between available technologies and adoption of one of two air pollution control technologies by coal-fired electric power plants, considering both the availability of technologies developed at home and abroad, as well as expectations about future technological progress.

The diffusion of a new technology is a gradual, dynamic process. New technologies are not adopted *en masse*. Rather, adoption usually begins with a few early adopters, followed by a more rapid period of adoption, with the rate of adoption leveling off once most potential users have adopted the technology. This process generates the well-known S-shaped diffusion curve.<sup>1</sup> Early attempts to explain this process focused on the spread of information (*epidemic models*, such as Griliches 1957) and differences among firms (*probit models*, such as David 1969).

Recent models combine these explanations while adding potential strategic decisions of firms.<sup>2</sup> Karshenas and Stoneman (1993) discuss three potential dynamic interactions. The *rank* effect derives from probit models – potential adopters are ranked by their gross benefits, and those with the greatest benefits go first. *Stock* and *order* effects relate to the cumulative number of adopters. Both deal with strategic interactions – those who adopt faster face less competition and receive first mover advantages. As a result, early adopters gain greater net benefits than later adopters. For example, Both Karshenas and Stoneman (1993) and Kerr and Newell (2003) find

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<sup>1</sup> See, for example, Karshenas and Stoneman (1995).

<sup>2</sup> Examples include Hannan and McDowell (1984), Rose and Joskow (1990), Karshenas and Stoneman (1993), and Kerr and Newell (2003).

that the percentage of firms already adopting the technology negatively affects the probability of adoption, which they attribute to these first-mover advantages.

These explanations, however, ignore a potential benefit of waiting. Those that adopt later receive the benefit of technological advances and may adopt technologies superior to those chosen by early adopters (see, for example, Rosenberg 1976). While previous models implicitly consider such advantages (such as through falling costs, which are often modeled as quality-adjusted), few empirical studies of diffusion consider the potential benefits of improved technology.<sup>3</sup> One exception is Weiss (1994), who uses survey data to show that expectations of more rapid technological change to come delay adoption. In contrast, this paper uses publicly-available patent data to measure technological progress. As such, the methodology used potentially allows the study of technological progress and diffusion across a wide range of technologies.

This paper uses patent data to examine the role that technological advances play in the adoption of technologies designed to reduce nitrogen dioxide (NO<sub>x</sub>) emissions at coal-fired electric power plants in the United States. This adoption decision is of interest for several reasons. Most importantly, unlike most other pollutants, U.S. NO<sub>x</sub> regulations have historically lagged behind those of other nations, particularly Japan and Germany. As a result, the path of innovations in each country differed (Popp 2004). To meet the more stringent regulations in Japan and Germany, post-combustion emissions treatment techniques were developed. In contrast, innovations in the U.S. focused on modifications to the combustion process. Such modifications are cheaper, but do not reduce emissions as well as post-combustion treatment. Thus, combustion modifications are more useful when NO<sub>x</sub> regulations are less stringent. Over

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<sup>3</sup> Examples of theoretical models including technological expectations include Balcer and Lippman (1984), Ireland and Stoneman (1986), Tsur *et al.* (1990), and Lissoni (2000).

time, as NO<sub>x</sub> emission rules have been tightened in the U.S., more U.S. plants have adopted post-treatment techniques.

As a result, the study of NO<sub>x</sub> abatement technology choices allows us to examine how changes in the available knowledge, developed both at home and abroad, affect the adoption decision. In particular, I ask whether firms take advantage of foreign technologies directly, or must first perform additional research to adopt these technologies to domestic markets. For example, Popp (2004) shows that patents granted in the U.S. for post-combustion treatment by Japanese and German inventors increased when strict NO<sub>x</sub> regulations were enacted in those countries in the 1970s and 1980s. Despite the ready availability of these technologies, there is a similar spike in patents from U.S. inventors once U.S. regulations catch up in the 1990s. However, Popp (2004) also shows that these U.S. patents are much more likely to cite earlier foreign patents than are U.S. patents for other air pollution control technologies, even after controlling for differences among the number of foreign and domestic patents available.<sup>4</sup> This suggests that domestic R&D was needed, but that the foreign patents served as an important building block for this R&D. This paper extends that work by asking whether this additional R&D was necessary for adoption to take place.

Another advantage of using the adoption of technology by coal-fired electric power plants is that many operate in regulated markets, and most serve dedicated areas with little competition. Furthermore, the choice to adopt environmental technology is driven by regulatory pressures (Gray and Shadbegian 1998, Kerr and Newell 2003, Snyder *et al.* 2003). The benefit that firms receive from adopting an environmental technology is increased compliance with regulation. For these reasons, strategic considerations, such as first-mover advantages, are less

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<sup>4</sup> Unlike the post-combustion treatment of NO<sub>x</sub>, there was significant inventive activity in the U.S. for most new abatement technologies, as other U.S. environmental regulations tended to be as strong, if not stronger, than those in foreign nations.

important here than for other technologies. Thus, we can study the links between technological advances and adoption in isolation, without concern for the more strategic stock and order effects often considered in the literature. Doing so avoids potential multicollinearity problems between the knowledge stocks and stocks of previously installed capacity.

The lessons from this research should be of interest to a wide range of economists. For environmental economists, the links between environmental policy and technological change have become important research areas.<sup>5</sup> For long-term problems such as climate change, understanding the potential role that technology will play as part of any policy solution is important. Moreover, since climate change is a global problem, understanding the flow of environmental technologies across nations is important.<sup>6</sup> For economists studying technological diffusion more generally, the paper offers new empirical methodologies designed to explicitly model the benefits of delaying adoption in return for the opportunity to adopt a better technology in the future. It also addresses potential links between domestic R&D and knowledge spillovers. For example, both Cohen and Levinthal (1989) and Griffith, Redding, and van Reenen (2003) find positive links between R&D and the ability of firms to absorb knowledge spillovers. However, these papers focus more generally on the ability of firms to absorb knowledge spillovers, rather than on the decision to adopt new technology. Thus, this paper adds to the discussion on the absorptive capacity of R&D by addressing one specific avenue in which knowledge may be absorbed, via the adoption of foreign technologies.

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<sup>5</sup> Jaffe, Newell, and Stavins (2003) provide a review.

<sup>6</sup> One paper that addresses this question is Lanjouw and Mody (1996). They find that many environmental patents in developing countries come from foreign inventors, and that those patents that are granted to domestic inventors in developing countries typically represent smaller inventive steps, such as modifying a technique to fit local conditions. However, they look at aggregate patent data, and do not directly address the decision to adopt the technologies in question.

The paper begins with a summary of both relevant regulations and technologies for NO<sub>x</sub> pollution control. Section II presents a theoretical model of adoption that considers both the quality of the existing knowledge stock on adoption and models the adoption choice between two competing technologies. I present the data used for estimation in section III, and provide the results of estimation in section IV. Section V concludes.

## **I. NO<sub>x</sub> Regulations and Technology**

NO<sub>x</sub> emissions are produced by the combustion of fossil fuels, when nitrogen contained in the fuel combines with oxygen during the combustion process. NO<sub>x</sub> emissions can be reduced either by making modifications to the combustion process or by using post-combustion control techniques. This section reviews major legislative efforts to combat NO<sub>x</sub> emissions from power plants, as well as the technologies used to do so.

### *A. Regulations<sup>7</sup>*

In the United States, NO<sub>x</sub> is one of six criteria pollutants regulated by the Clean Air Acts (CAA). However, NO<sub>x</sub> emissions were primarily seen as a local issue until the 1990 Clean Air Act. NO<sub>x</sub> emissions results in two major environmental problems – the formation of ground-level ozone and acid rain. As such, U.S. NO<sub>x</sub> regulations have focused on areas where these two problems are primary concerns – California (ozone) and the eastern United States (acid rain). For NO<sub>x</sub>, the 1970 CAA established a limit of 0.7 lbs/mmBtu of NO<sub>x</sub> for power plants. The

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<sup>7</sup> Except where otherwise noted, information in this section comes from a series of publications on emission standards published by the International Energy Agency Clean Coal Centre: Vernon (1988), Soud (1991), McConville (1997), and Sloss (2003).

1977 CAA tightened the standard slightly, lowering the limit to 0.5-0.6 lbs/mmBtu.<sup>8</sup> In addition, removal of at least 65% of NO<sub>x</sub> emissions was required.

It was not until the 1990s that NO<sub>x</sub> regulations were strengthened, and even then the focus was on regions of primary concern. First, the state of California established limits as low as 0.015 lb/mmBtu for the Los Angeles Basin beginning in 1991 (Alfonso *et al.* 2000). At the national level, the 1990 CAA established the Ozone Transport Commission (OTC), designed to address the regional problem of acid rain in the eastern U.S.. The resulting plan, implemented in phases, called for reductions in affected eastern states to 0.2 lb/mmBtu beginning in May 1999, and reductions to 0.15 lb/mmBtu by May of 2003, and allowed trading of NO<sub>x</sub> emission permits across plants in the region.<sup>9</sup> The 1998 NO<sub>x</sub> SIP Call expanded NO<sub>x</sub> reductions to 22 eastern states, and required that emissions reductions be in place by 2004. At the national level, the 1990 CAA tightened emission standards to as low as 0.4-0.46 lb/mmBtu by 2000.<sup>10</sup> Unlike previous legislation, these reductions applied to both new and existing plants.

In comparison, stringent NO<sub>x</sub> regulations have existed elsewhere as far back as the 1970s. Japanese NO<sub>x</sub> regulations have been stricter than the U.S. since the 1974 amendments to the Air Pollution Control Law. Those amendments set a standard of 0.5 lbs/mmBtu, making Japan's NO<sub>x</sub> standard nearly 30% stricter than the limits in place in the U.S. at the time. Despite stricter regulations, NO<sub>x</sub> continued to be a problem in Japan. As a result, the NO<sub>x</sub> standard was tightened further in 1987, with a new limit of just 0.33 lbs/mmBtu. Moreover, unlike in the U.S., where older plants are grandfathered from new emission standards, these standards apply to both

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<sup>8</sup> Different limits applied depending on the type of coal burnt. The higher 0.6 limit applied to bituminous coal, which is most commonly used at U.S. coal-fired electric plants.

<sup>9</sup> Affected states are Maine, New Hampshire, Vermont, Massachusetts, Connecticut, Rhode Island, New York, New Jersey, Pennsylvania, Maryland, Delaware, and the District of Columbia.

<sup>10</sup> This regulation was phased in, with slightly higher standards between 1996 and 1999. Also, note that the requirements vary by plant. The standards presented apply to tangentially-fired boilers and dry bottom wall-fired boilers respectively. These are the most common boiler types in the U.S.. Other boilers are allowed more NO<sub>x</sub> emissions.

new and existing plants. Finally, Germany did not set specific limits for NO<sub>x</sub> emissions until the mid 1980's. However, once put in place, its regulations were stricter than either Japan or Germany. For large (> 50 MWt) plants, the Ordinance on Large Combustion plants established emissions standards on June 1, 1983. NO<sub>x</sub> emissions from these plants were limited to just 0.16 lbs/mmBtu.

### *B. Technologies to Reduce NO<sub>x</sub> Emissions*

NO<sub>x</sub> emissions can be controlled via modifications to the combustion process or by treatment of flue gas after combustion. The primary post-combustion techniques are selective catalytic reduction (SCR) and selective non-catalytic reduction (SNCR). In both processes, an ammonia-based reagent is injected into the flue gas stream. A chemical reaction between the NO<sub>x</sub> gases and the reagent produce nitrogen and water. SCR uses a catalyst to produce this reaction, allowing it to work at lower temperatures than SNCR technology. SCR has a higher capital cost than SNCR, but can reduce emissions by as much as 80-90%, compared to just 30-40% reduction from SNCR technologies. (Wu 2002, Afonso *et al.*, 2000) As such, SCR is the technology of choice for plants facing tight NO<sub>x</sub> emissions restrictions, such as in Germany and Japan.

The complexity of retrofitting SCR on an existing plant depends on both the level of reduction required and the quality of the coal burned. Higher flue gas sulfur and ash loadings make retrofitting more difficult in Germany than Japan. German boilers are more similar to U.S. boilers than those in Japan, suggesting that lessons learned in Germany will be of particular use as U.S. plants begin to adopt SCR technologies. (Frey 1995) This also suggests that innovations in one country need not apply to plants elsewhere.



In contrast to post-combustion techniques, combustion modification techniques are less costly, as they do not require add-on equipment. Rather, they involve changing the combustion process to reduce the amount of  $\text{NO}_x$  formed by combustion. Typically, such modifications work by adjusting the mix of air and fuel used in combustion, which reduces the peak flame temperature and results in lower  $\text{NO}_x$  formation. Commonly used techniques include low- $\text{NO}_x$  burners and overfire air, in which combustion air is separated into primary and secondary flows. These techniques reduce emissions by 30-40% from uncontrolled levels (Wu 2002, Afonso *et al.* 2000). Other techniques used include flue gas recirculation, in which some of the flue gas is recirculated and mixed with combustion air. On its own, this technique reduces emissions by approximately 20%. Thus, it is often used in combination with other techniques. Finally, fuel staging techniques, such as reburning, use a secondary fuel directed at a section of the furnace. The secondary fuel breaks down and reacts with  $\text{NO}_x$  produced by the primary combustion process. A third, final combustion stage then burns remaining carbon monoxide and hydrocarbons produced by this second stage. Reburning can reduce emissions by as much as 70%, particularly when paired with other techniques, such as SCNR (Wu 2002, Afonso *et al.* 2000).

## **II. Estimating the Determinants of Adoption**

To consider the effect of knowledge on the adoption decision, we consider a coal-fired electric plant,  $i$ , facing  $\text{NO}_x$  emission regulations. In each period  $t$ , the plant must decide whether or not to install one of two pollution abatement equipments: combustion modification ( $CM$ ) or post-combustion emission treatment ( $PT$ ). Its gross profits in any given year  $\tau$ , denoted  $g_{i\tau}$ , are a function of the level of regulation at time  $\tau$ ,  $R_i(\tau)$ , a vector of fixed firm characteristics  $\mathbf{C}_i$ , and a

vector of time-varying firm characteristics  $\mathbf{X}_i(\tau)$ . In addition, the effectiveness of any pollution abatement equipment installed depends on the quality of the technology at the time in which it was installed (period  $t$ ). I use  $K_j(\tau)$  to represent the quality of technology at time  $t$  for technology  $j$ , where  $j = CM$  or  $PT$ . The present value of installing technology  $j$  at time  $t$  is then:

$$(1) \quad G_{i,j}(t) = \int_t^{\infty} g_{i,j} \{ \mathbf{C}_i, \mathbf{X}_i(\tau), R_i(\tau), K_j(t) \} e^{-r(\tau-t)} d\tau$$

Following Karshenas and Stoneman (1993), define the net present value of adoption as  $Z_{i,j}(t)$ , where

$$(2) \quad Z_{i,j}(t) = G_{i,j}(t) - P_j(t)$$

Here,  $P_j(t)$  represents the price of technology  $j$  at time  $t$ .

For simplicity, consider first the decision to adopt a technology for which there is no substitute. Adoption is profitable if:

$$(3) \quad Z_{i,j}(t) = G_{i,j}(t) - P_j(t) \geq 0$$

At the same time, adoption must meet the arbitrage condition. This states that not only is adoption profitable today, but that it is not more profitable to postpone adoption until some future date. Formally, this is expressed as:

$$(4) \quad y_{i,j}(t) = \frac{\partial Z_{i,j}(t) e^{-rt}}{\partial t} \leq 0$$

To derive an expression for  $y$ , first define  $p(t)$  as the expected change in price over time,  $r(t)$  the expected change in regulations over time, and  $k(t)$  as the expected change in the knowledge stock over time.<sup>11</sup> Taking derivatives yields

$$(5) \quad y_{i,j}(t) = rP(t) - p(t) - g(t) + \int_t^{\infty} g(\tau) \cdot \{k(t) + r(t)\} e^{-r(\tau-t)} d\tau$$

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<sup>11</sup> For simplicity, we assume that expectations for future firm characteristics are the same as current characteristics. That is, firms do not anticipate future changes in operations or revenues.

From (3) and (5), we observe that adoption is a function of firm characteristics, current and expected regulations and knowledge, and current and expected prices for the technology in question. At any given time, some firms will find adoption profitable, while others will not. Over time, we expect that adoption will become more desirable, even if other characteristics remain the same, as technological advances improve the profitability of the technology. Thus, firms for which adoption is most desirable will adopt first, while additional firms adopt as the benefits of adoption rise. In the adoption literature, this is known as the *rank effect* (Karshenas and Stoneman 1993). In these models, firm heterogeneity leads to a distribution of expected return from adopting the new technology. From this, I define the hazard function,  $h_{i,j}(t)$ , which captures the conditional probability that firm  $i$  will adopt technology  $j$  in time  $t$ , given that it has not previously adopted the technology, as

$$(6) \quad h_{i,j}(t) = f\{C_i, \mathbf{X}_i(\mathbf{t}), R_i(t), r_i(t), K_j(t), k_j(t), P_j(t), p_j(t)\}$$

This approach, while similar to other models in the adoption literature, differs in that I explicitly model the possibility of technological improvements. As in other models, only firms above a threshold great enough to justify the costs of adoption will choose to adopt the technology at any given time. Over time, the technology gets cheaper, and its quality improves, so that more firms cross the adoption threshold. However, this decrease is typically modeled exogenously.<sup>12</sup> In the empirical work that follows, I use instrumental variables to control for the

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<sup>12</sup> Ireland and Stoneman (1986) provide a theoretical example of such a model. They consider both supply and demand of a new technology, and consider how adoption changes when expectations over future prices occur. However, costs fall exogenously over time, and improvements in the quality of technology are only considered implicitly, by assuming prices to be quality-adjusted. Similarly, Tsur *et al.* (1990) use the possibility of learning by using to model the evolution of technology. Modeling technological progress via learning by using leads to opposite conclusions about timing. If experience is necessary to improve the technology, firms may find it beneficial to adopt technologies that result in short-term losses in hopes of long-term benefits. Here, firms may decide to postpone adopting beneficial technologies if future benefits, due to technological progress, will be even greater.

endogenous links between innovation and regulation.<sup>13</sup>

Now, consider a plant that can choose between either of the two technology options. In addition to the profitability and no arbitrage conditions (equations (3) and (5)), it must also be the case that it is *more profitable* to adopt technology  $j$  than the competing technology,  $l$ . For example, using data on the adoption of multiple machine tool technologies, Stoneman and Kwon (1994) and Stoneman and Toivanen (1997) find significant cross-technology effects – changes in the price of one technology affect adoption rates for both technologies. In addition, since a plant may decide against investment in technology  $j$  if it anticipates major advances in the competing technology, the arbitrage condition should include expectations for both technologies. From equation (6), note that only prices and knowledge are technology-specific. Thus, to know whether technology  $j$  is more profitable than technology  $l$ , we must also consider knowledge and prices for technology  $l$ . When faced with competing technologies the adoption decision is:

$$(7) \quad h_{i,j}(t) = f\{C_i, \mathbf{X}_i(\mathbf{t}), R_i(t), r_i(t), K_j(t), k_j(t), P_j(t), p_j(t), K_l(t), k_l(t), P_l(t), p_l(t)\}$$

#### A. An Econometric Model

Empirical studies of technology adoption have traditionally used one of two approaches. The *epidemic* model of diffusion proposes that information is the primary factor limiting diffusion. Adoption is slow at first, as few people (or firms) know about the technology. However, as more people adopt the technology, knowledge of the technology spreads quickly, leading to a period of rapid adoption. Economists often use the analogy of a contagious disease

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<sup>13</sup> As noted earlier, models of adoption often explore *stock effects* and *order effects*, in addition to rank effects. Both are related to the cumulative number of adopters in an industry. Both address strategic advantages early adopters receive. Given that most electric plants face little competition, and many operate as natural monopolies in a regulated market, such strategic effects are likely to be unimportant in this study. However, for other applications, the model can be generalized to include stock and order effects by including variables relating to the number of adopters, as in Karshenas and Stoneman (1993).

to describe this period of adoption – the more people “infected” by the technology, the more likely that others will also be “infected”. Eventually, few potential adopters remain, as nearly everyone has adopted the technology, so that the rate of adoption levels off again. Using this framework, Griliches (1957) noted that the rate of diffusion is at least partially determined by economic factors, such as the expected rate of return for adoption. Other work using the epidemic model, such as Mansfield (1968), Davies (1979), and Oster (1982), typically focus on firm characteristics, such as firm size, to explain variations in the rate of diffusion. The second approach to studying diffusion is the *probit* model (David 1969), which focuses on heterogeneity among firms. These models are the basis for the rank effects described above.

Recent work on diffusion use duration models to combine features of both of these earlier methods (e.g. Hannan and McDowell 1984, Rose and Joskow 1990, Karshenas and Stoneman 1993, Kerr and Newell 2003, Snyder *et al.* 2003). These models begin with the hazard function, which can be written as:

$$(8) \quad h(t, \mathbf{X}_t, \boldsymbol{\beta}) = \frac{f(t, \mathbf{X}_t, \boldsymbol{\beta})}{1 - F(t, \mathbf{X}_t, \boldsymbol{\beta})}$$

Here,  $f$  is the continuous probability function of a random variable (such as the time to adoption),  $F$  is the cumulative probability function of this variable,  $\mathbf{X}_t$  is a vector of explanatory variables,  $\boldsymbol{\beta}$  is the vector of parameters to be estimated, and  $t$  represents time. Thus, like the probit model, adoption depends on individual firm characteristics captured by  $\mathbf{X}_t$ . By separating the hazard function into two parts, Karshenas and Stoneman (1993) combine features of the epidemic model with the hazard model by including a *baseline hazard function*,  $h_0(t)$ , that does not vary by firm. Combining the baseline hazard function with a hazard model that varies by firm characteristics yields a hazard function to be estimated of the form:

$$(9) \quad h(t, \mathbf{X}_t, \boldsymbol{\beta}) = h_0(t) \exp(\mathbf{X}_t' \boldsymbol{\beta}).$$

To estimate equation (9), the baseline hazard  $h_0$  must be specified. Various specifications have been used in the adoption literature. Among the most common are the exponential, Weibull, and Gompertz distributions. The exponential distribution assumes the baseline hazard is constant over time, whereas the others assume that the baseline hazard is a function of time. Thus, the exponential distribution assumes that learning effects are insignificant. In the results that follow, the exponential distribution is used.<sup>14</sup>

Once the baseline hazard is specified, estimation of equation (9) is completed using duration data techniques.<sup>15</sup> Of particular importance is that, since not every observation ends in a decision to adopt, the data are censored. That is, we either observe that a plant adopts the technology, and thus leaves the data, or survives through the data period without adopting. We do not know, however, whether the plant will choose to adopt at some future point. Thus, the likelihood function used considers both adopters (denoted by  $\alpha$ ) and non adopters (denoted by  $1-\alpha$ ) as follows:

$$(10) \quad L(\boldsymbol{\beta}) = f(t; \mathbf{X}, \boldsymbol{\beta})^\alpha (1 - F(t; \mathbf{X}, \boldsymbol{\beta}))^{1-\alpha}$$

A plant contributes to the likelihood function in each year prior to adoption via  $1-\alpha$ , and during the year of adoption through  $\alpha$ . After a plant adopts, it is dropped from the data.

Equation (7) suggests the variables to include in  $\mathbf{X}_t$ . However, some modifications are necessary due to data constraints. Most importantly, the data set used does not contain information on the cost of technology, so that  $P_j$  is not observed directly. Instead, as I discuss in

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<sup>14</sup> I also estimated models using the Weibull and Gompertz distributions. The results for variables other than knowledge are unchanged. However, both the signs and magnitudes of the knowledge variables change dramatically under these specifications, and the models do not always converge, suggesting that collinearity between the stocks, which grow over time, and the baseline hazard is a problem when the baseline hazard is a function of time. However, given that the technologies discussed have been well-known for some time, the assumption that learning effects are small seems reasonable. In similar work, Kerr and Newell (2003) find learning effects to be insignificant for the adoption of isomerization technologies by oil refineries during the U.S. phasedown of leaded gasoline.

<sup>15</sup> For an introduction to duration data see Cox and Oakes (1985), Kiefer (1988), and Lancaster (1990).

section III, the costs of NO<sub>x</sub> control technologies are plant specific. Thus, plant characteristics help to control for variations in cost. Moreover, I assume that cost changes over time result from changes in technology, so that the effects of cost changes over time are picked up by the knowledge variables. Finally, since expectations of future knowledge are not observed, I use the current growth rate in knowledge as a proxy.<sup>16</sup>

### **III. Data**

#### *A. Constructing the Knowledge Stocks*

The main contribution of this paper is to add knowledge stocks to the traditional empirical models of technology adoption. To construct these stocks, I use counts of patents granted in the United States. Initial counts of patents were downloaded from the EPO's esp@cent database. I augment these patent numbers with descriptive data taken from the Delphion on-line patent database.

When patents are granted, they are given technology classifications and subclassifications by various patent offices. These classifications can be used to identify patents pertaining to each of the technologies described in section I. Relevant patents were identified using the European Classification System (ECLA). The ECLA is based upon the well-known International Patent Classification system (IPC), but provides additional detail necessary to distinguish between the types of pollution controlled by various technologies.<sup>17</sup> Moreover, as new classifications are added, the European Patent Office (EPO) updates the ECLA of older patents in its database.

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<sup>16</sup> While other work including expectations, such as Karshenas and Stoneman (1993) use the change between current and future variables to proxy for expectations, doing so here is not possible without removing the last year of data from the regressions. Since much of the adoption of NO<sub>x</sub> combustion treatment technologies occurs at the end of the sample, this is undesirable.

<sup>17</sup> For example, IPC classification B01D 53/86 includes catalytic processes for pollution control. ECLA class B01D 53/86F2 specifies catalytic processes for reduction of NO<sub>x</sub>, and B01D 53/86B4 specifies catalytic processes for reduction of SO<sub>2</sub>.

This is important, as classifications distinguishing pollution control techniques for specific pollutants were not added until recently. Using esp@cenet, the EPO's on-line database, I obtained a list of all patent numbers in relevant technology classes granted in the U.S. since 1920. I construct separate list of patents for combustion modification technologies and post-combustion treatment technologies.<sup>18</sup> The appendix lists the technology classifications used and their definitions. Additional sources, such as Delphion's on-line database and the U.S. Patent and Trademark Office (USPTO) website, were used to obtain descriptive data on these patents, such as the country of origin and their application date. All patents assigned to U.S. inventors are considered domestic, and all others are considered foreign patents. Figure 1 shows U.S. and foreign patent applications for each technology. Of particular importance, note that foreign post-combustion treatment patents peak in the mid-1970s, after passage of NO<sub>x</sub> regulations in Japan, and again in the mid 1980s, after passage of even more stringent NO<sub>x</sub> regulations in Germany.

As is traditional in research using patent data, I sort patents by their application year. Much economic research shows that the application year tends to correspond with the date actual inventive activity (see, for example, Griliches 1990). Moreover, as the average length of time it takes to process a patent application can vary over time, and also varies for inventors from different countries, using application dates provides a common basis to examine trends in the data. Until 2001, patents were only published in the U.S. upon grant, so that no public record exists of unsuccessful U.S. patent applications. Thus, the data only includes only patent applications that were subsequently granted. Because many recent applications have yet to be granted, data for later year are scaled to avoid truncation problems.<sup>19</sup>

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<sup>18</sup> The database can be found at <http://ep.espacenet.com/search97cgi/s97is.dll?Action=FormGen&Template=ep/en/home.htm>

<sup>19</sup> I do this by first calculating the average grant lag for patents in the data set. Separate scales are created for foreign and domestic patents. From this, I estimate the percentage of pending patents for each year, and augment the data



Using these patent data, I create separate stocks of knowledge for combustion modification and post-combustion technologies. Within each, I create separate stocks of foreign and domestic patents. To construct the stock of knowledge, I use a rate of decay, represented by  $\beta_1$ , to capture the obsolescence of older patent and a rate of diffusion,  $\beta_2$ , to capture delays in the flow of knowledge. Defining  $s$  as the number of years before the current year, the stock of knowledge at time  $t$  for technology  $j$  is written as:

$$(11) \quad K_{j,t} = \sum_{s=0}^{\infty} e^{-\beta_1(s)} (1 - e^{-\beta_2(s+1)}) PAT_{j,t-s}.$$

The rate of diffusion is multiplied by  $s+1$  so that diffusion is not constrained to be zero in the current period. To check whether domestic R&D is needed before adopting foreign technologies, I also create a stock of patents that interacts domestic patents with foreign knowledge:

$$(12) \quad K_{j,t}^{INT} = \sum_{s=0}^{\infty} e^{-\beta_1(s)} (1 - e^{-\beta_2(s+1)}) PAT_{j,t-s}^{US} \cdot K_{j,t-s-1}^F.$$

The base results presented below use a decay rate of 0.1, and a rate of diffusion of 0.25 for each stock calculation.<sup>20</sup> In previous work, I have used similar knowledge stocks to estimate the effect of energy-saving technology on industrial energy consumption (Popp 2001) and to estimate the effect of sulfur dioxide scrubber technology on coal-fired electric plants (Popp 2003a).

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by this percentage. This scaling is only significant for patents from 2001 and 2002. However, as we will see below, these patents receive little weight in the knowledge stocks, as their diffusion process is just beginning.

<sup>20</sup> These rates are consistent with others used in the R&D literature. For example, discussing the literature on an appropriate lag structure for R&D capital, Griliches (1995) notes that previous studies suggest a structure peaking between 3 and 5 years. The rates of decay and diffusion used in this paper provide a lag peaking after 4 years.

No research on patent data is complete without a discussion of the strengths and weaknesses of using patents in economic research.<sup>21</sup> Patents offer several advantages. First, patent data is available in highly disaggregated forms. Whereas R&D data is typically available only for specific industries or general applications,<sup>22</sup> patent classifications can be used to distinguish between technologies at detailed levels, such as whether technologies use combustion modification or post-combustion treatment to reduce NO<sub>x</sub> emissions. Moreover, historical records of patent data are available for much longer periods than R&D data, making construction of stocks straightforward. Finally, economists have found that patents, sorted by their date of application, provide a good indicator of R&D activity (see, for example, Griliches 1990).

Nonetheless, when working with patent data, it is important to be aware of its limitations. The existing literature on the benefits and drawbacks of using patent data is quite large.<sup>23</sup> For this research, it is particularly important to note that although the decision to file a patent obviously follows from the decision to perform R&D, not all successful research results are patented. In return for receiving the monopoly rights inferred by a patent, the inventor is required to publicly disclose the invention. Rather than make this disclosure, inventors may prefer to keep an invention secret. Surveys of inventors indicate that the rate at which new innovations are patented varies across industry (Levin *et al.* 1987). Fortunately, when studying the development of a single technology, this is less of a concern than when using patent data to measure innovation trends across several dissimilar industries. Finally, it is also important to note that the quality of individual patents varies widely. Some inventions are extremely valuable, whereas others are of almost no commercial value. This is partly a result of the random nature of

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<sup>21</sup> For a more detailed discussion of the pros and cons of using patent data in environmental economics, see Popp (2003b).

<sup>22</sup> For example, in the U.S., R&D data is available from 1972-1994 for air pollution control, but it is not broken down by pollutant.

<sup>23</sup> Griliches (1990) provides a useful survey.

the inventive process. Accordingly, the results of this paper are best interpreted as the effect of an “average” patent, rather than any specific invention.

### *B. Power Plant Data*

Data on individual power plants comes from the Energy Information Administration (EIA), the Federal Energy Regulatory Commission (FERC), and Compustat. I use the results of an EIA survey of power plants, EIA Form 767, to get information on plant characteristics. This survey includes data on fuel usage, electricity production, NO<sub>x</sub> emissions standards, and pollution control equipment. The survey asks which techniques, if any, have been adopted to reduce NO<sub>x</sub> emissions, and lists 11 possible technologies that may be used. Of these, nine qualify as combustion modification, and two are post-combustion techniques (SCR and SNCR). In addition to plant characteristics, several studies of diffusion suggest that financial characteristics of the firm matter. As such, I augment the data from EIA Form 767 with financial data on individual plants. FERC Form 1 provides this data for plants owned by regulated electric utilities. EIA Form 412 provides financial data for municipal, Federally-owned, and unregulated entities. Finally, because of shifts in ownership due to deregulation, data from Compustat are used to obtain financial data of the parent companies for plants owned by private corporations, such as Entergy or Duke Energy Corporation. The resulting data set includes observations for 996 coal-fired power plants from 1990-2002.

Table 1 provides descriptive data for the variables used in the regressions. Two dummy variables indicate whether a plant has either combustion modification or post-combustion treatment technologies to reduce NO<sub>x</sub> emissions. Figure 2 shows the percentage of plants with each technology by year. Note that the percentage of plants with combustion modification

technologies grows steadily over the period analyzed, from 16 percent in 1990 to 76 percent in 2002. In comparison, no post-combustion treatment technologies were adopted until 1992. Most adoption occurs in recent years, as a result of recent increases in regulatory stringency. Still, fewer than 10 percent of plants choose post-combustion treatment. Moreover, this does not simply represent a switch from one technology to the other, as adoptions of combustion modification technologies also increase at this time. In addition, about half of the post-combustion installations occur at plants also using combustion modification (Popp 2004).

Descriptive data for the knowledge stocks shows how the value of the stocks faced by any firm varies throughout the sample period (1990-2002). While mean values of the stocks of post-combustion patents are higher than for combustion modification, levels across technologies are not directly comparable, as the number of patents depends on the number of relevant patent classifications for each technology. Of greater importance is that foreign stocks are, on average, larger than domestic stocks for post-combustion treatment, but smaller than domestic stocks for combustion modification. To control for expectations of future knowledge stocks, I include a variable for the growth rate of each stock, defined as  $(K_t - K_{t-1})/K_{t-1}$ . Average growth rates range from 2.8 to 7.7 percent, depending on the technology and source of the innovation.

Of the other explanatory variables, perhaps most important are those variables measuring regulatory levels. Previous studies of diffusion of environmental technologies show that regulatory stringency matters (Gray and Shadbegian 1998, Kerr and Newell 2003, Snyder *et al.*, 2003). Since NO<sub>x</sub> emissions technologies provide no benefit to the plant other than reducing emissions, they are of little use unless the plant is required to reduce NO<sub>x</sub> emissions. Moreover, since post-combustion techniques reduce a greater percentage of emissions, but cost more than

combustion modification techniques, the technology chosen should vary depending on regulatory stringency.

Note that plants may face regulations at federal, state, and local levels. Form 767 includes the level of the most stringent of these regulations.<sup>24</sup> Because standards from various jurisdictions vary in the units by which they are defined, I include dummy variables for the presence of three types of regulations. Most common are regulations specifying a maximum level of NO<sub>x</sub> emissions per million Btus of fuel burned (lbs/mmBTU). Nearly half of all plant-year observations in the sample face such a limit. Other regulation types include pounds per hour of service (lb/hour) and parts per million of NO<sub>x</sub> at the stack (ppm at stack). Because each regulation type has different levels, each regulation type enters the regression separately. In addition, I create a dummy variable for plants affected by the OTC regulations. Not only do these plants face more stringent regulations, they face the expectations of tightening standards, as the law states allowable emissions would be lowered in 2003.<sup>25</sup>

Plant characteristics considered include details about the boiler and the plant owner's finances. Whereas many studies of diffusion include the price of a technology as an explanatory variable, here costs vary by plant. Plant characteristics help to determine the cost of NO<sub>x</sub> reduction strategies. For example, coals with higher sulfur content reduce the service life of catalysts used in SCR units, making SCR more costly for plants that use high-sulfur coal. As a result, most SCR units worldwide have been used at plants burning coal with less than two percent sulfur content (Wu 2002). Costs also increase with plant size. To control for the type of

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<sup>24</sup> This is important, as it provides variation in the regulations faced by similar plants in different jurisdictions at a given point in time.

<sup>25</sup> The OTC standards only apply between May 1 and September 30. As such, they are not included as the standards reported in the EIA Form 767 database. However, as these (typically) more stringent standards will be relevant for the adoption decision of plants, I replace the standard reported in the Form 767 database with the OTC standard if the OTC standard is more stringent.

boiler used in the plant, I include a dummy variable for boilers that use tangential firing.<sup>26</sup> As one might expect retrofit costs to be higher at older plants, I control for the age of the plant.

Much empirical work on diffusion suggests that firm size is an important influence. Larger firms have better access to credit and are more likely to be able to afford larger, riskier investments. As a measure of the plant owner's finances, I use annual operating revenues of the plant's parent utility. After deregulation, ownership of some plants shifts to unregulated entities. To control for this, I create a dummy variable equal to one if the plant owner's information comes from the Compustat database, which is the only database to include unregulated entities. Because the other databases specifically report operating revenues for electricity generation, while the Compustat database includes revenues from all sources of diversified companies, the scale of revenues is different for plants in the Compustat database. Thus, I also interact the Compustat dummy with revenues.

#### **IV. Estimation**

Using the data described above, I proceed with estimation of the hazard function. I estimate separate equations for adoption of each technology. To begin, define the following variables.  $C_i$  is a vector of time-invariant plant characteristics,  $X_i(t)$  is a vector of time-varying plant characteristics,  $d_{i,r}(t)$  is a dummy variable equal to one if a plant has regulation type  $r$  at time  $(t)$ ,  $R_{i,r}(t)$  is the level of regulation type  $r$  faced by plant  $i$  at time  $t$ .  $OTC_i(t)$  is a dummy variable equal to one if the plant is affected by OTC regulations.  $K(t)$  represents the respective knowledge stocks for each technology, and  $k(t)$  is the growth in each knowledge stock. The index  $s$  below represents the source of knowledge: domestic or foreign.  $HASCM_i(t-1)$  and  $HASPT_i(t-1)$  are dummy variables equal to one if the plant used the other technology option in

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<sup>26</sup> Most U.S. plants use either tangential-fired or wall-fired boilers.

the previous year. These dummies control for the fact that adoption of post-combustion treatment is less likely for a plant that already has combustion modification (and vice versa).<sup>27</sup>

Using these variables, the two hazard functions are:

$$(13) \quad h_{i,CM}(t) = f\{\mathbf{C}_i, \mathbf{X}_i(\mathbf{t}), d_{i,r}(t)R_{i,r}(t), d_r(t), OTC_i(t), K^S_{CM}(t), k^S_{CM}(t), K^S_{PT}(t), k^S_{PT}(t), HASPT_{ii}(t-1)\}$$

$$(14) \quad h_{i,PT}(t) = f\{\mathbf{C}_i, \mathbf{X}_i(\mathbf{t}), d_{i,r}(t)R_{i,r}(t), d_r(t), OTC_i(t), K^S_{PT}(t), k^S_{PT}(t), K^S_{CM}(t), k^S_{CM}(t), HASCM_{ii}(t-1)\}$$

As in Kerr and Newell (2003), I normalize all continuous variables so that a one unit change in the normalized variable is equivalent to a ten percent change from its mean value, so as to aid interpretation of the effects on the hazard function.<sup>28</sup> Because the regressions include repeated observations on individual plants, it is unlikely that the error terms are independently and identically distributed. As such, robust standard errors are calculated.

Before proceeding, two econometric issues need to be addressed. Most importantly, note that the domestic knowledge stocks are likely endogenous, as they are influenced by the stringency of U.S. NO<sub>x</sub> regulations.<sup>29</sup> To control for this, I use a two-stage procedure. For patents applied for between 1990 and 2002, I regress patent applications on federal NO<sub>x</sub> emission standards, a dummy for the years in which OTC regulations are in force, lagged values of the foreign knowledge stock, and a time trend. I then use the predicted values in place of actual patent counts from 1990-2002 when constructing the stocks.

Second, note that some plants adopted combustion modification techniques before the first year of data availability. In fact, the first plant to install combustion modification

<sup>27</sup> Although combustion modification techniques do not achieve reductions necessary to meet the most stringent regulations in isolation, a plant with existing combustion modification techniques may choose to add a second combustion modification technique. In combination, these technologies achieve emission reductions comparable to post-combustion treatment techniques (Wu 2001).

<sup>28</sup> The normalization first divides each continuous variable by its mean, multiplies by 10, and then takes deviations from the mean by subtracting 10. As in Kerr and Newell (2003), this results in normalized variables that have a mean of 0.

<sup>29</sup> Note that Popp (2004) shows that the same is not true for foreign patents for NO<sub>x</sub> control technologies.

techniques in the U.S. did so in 1974. Thus, the likelihood function must control for plants that adopt early (that is, that do not survive until 1990) (Cox and Oakes 1985). This adds an additional term to the likelihood function used to estimate the hazard function for combustion modification:

$$(15) \quad L(\boldsymbol{\beta}) = f(t; \mathbf{X}, \boldsymbol{\beta})^\alpha (1 - F(t; \mathbf{X}, \boldsymbol{\beta}))^{1-\alpha} F(0; \mathbf{X}, \boldsymbol{\beta})^\gamma$$

Here,  $\alpha$  equals 1 for plants that adopt in year  $t$ , conditional on not adopting before.  $\gamma$  equals 1 for plants that adopted combustion modification technologies before 1990, and 0 otherwise. Plants that did not adopt before 1990 contribute to the likelihood function in each year prior to adoption via  $1-\alpha$ , and during the year of adoption through  $\alpha$ . Plants that did adopt prior to 1990 contribute through  $\gamma$ . After a plant adopts, it is dropped from the data.<sup>30</sup>

#### A. Adoption of Combustion Modification Techniques

Tables 2 and 3 present regression results for combustion modification technology. The tables present estimated coefficients from the maximum likelihood regression. To interpret these coefficients, note that the effect of the hazard ratio for each coefficient is calculated as  $\exp(\beta)$ . Table 2 begins with a naïve model, which assumes myopic adoption decisions and ignores the availability of competing technology. This model, presented in column 1, ignores knowledge stocks for post-combustion technology and growth in either technology's knowledge stocks. In column 2, I consider expectations by adding the growth of combustion modification technology knowledge. Columns 3 and 4 consider the interaction between domestic and foreign knowledge, as defined by equation (12), both with and without the growth variables.

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<sup>30</sup> The term  $F(0; \mathbf{X}, \boldsymbol{\beta})^\gamma$  is not needed for post-combustion technology, as the first adoption occurs in 1993. Thus, the likelihood function described in equation (10) is used for post-combustion technology.



The results suggest that available knowledge has just a small effect on the adoption of combustion modification techniques. In the base model, both domestic and foreign technologies have a statistically significant effect on adoption, although the magnitudes of the effects are small. A 10 percent increase in the stock of foreign knowledge lowers the hazard rate by just five percent. Even at its peak contribution to the knowledge stock, a single patent increases the mean knowledge stock by slightly less than one percent, thus reducing the hazard rate by only one-half of one percent. In comparison, a single domestic patent increases the hazard rate by just over one-percent. Moreover, expectations of future technology advances, proxied by the growth rates of knowledge, have insignificant effects. The interaction terms (columns 3 & 4) are positive, and the net effect of both domestic and foreign knowledge are positive, although again the effects are small.

Table 3 presents results that consider the availability of both technologies. Here, however, one adjustment must be made. Including both foreign and domestic stocks of each technology leads to multicollinearity problems. Thus, in Table 3, only a combined stock, including both foreign and domestic patents, is used for each technology. Column 1 repeats the naïve model with just the one knowledge stock. As before, knowledge has a statistically significant positive effect on the hazard rate, but this effect is near zero. Adding expectations to the model in column 2, we get the surprising result that expectations of future technological gains increase the hazard rate, although the effect is only significant at the ten percent level. Moreover, the effect of the level of technology, while double that of column 1, is still very small. Similarly, in column 3, which considers stocks of both combustion modification and post-combustion treatment, the signs on the estimated coefficients suggest that increased knowledge for the *competing* technology that encourages more adoption, although both coefficients are

insignificant. However, the results of column 4 suggest these unexpected results come from misspecified models. When both competing technologies and expectations are included in the model, the signs on each knowledge stock are as expected, although insignificant. Expectations of future growth of the competing technology hinder adoption. However, it is still the case that expectations of future growth in combustion modification technology increase adoption.<sup>31</sup>

Turning to other variables, the results are as expected. Moreover, the results for other variables are consistent across specifications. By far the most important predictor of adoption is regulatory stringency. Plants subject to Ozone Transport Commission regulations are twice as likely to adopt combustion modification technology. Similarly, the presence of lb/mmBTU regulation increases adoption by a factor of four. Note also the negative sign for regulatory levels – adoption is more likely when fewer emissions are allowed. However, for combustion modification, this effect is not as important as the mere presence of regulation, as the coefficient on regulatory levels is rarely significant. Recall that combustion modification is of less use when regulations are very stringent. Thus, tighter regulations need not induce additional adoption.

Turning to plant characteristics, plants that already have post-combustion treatment are eighty percent less likely to adopt combustion modification. This is not surprising, as post-combustion treatment is both more effective and more expensive. Plants are unlikely to invest in such technology if it is insufficient to meet regulatory hurdles. As for other characteristics, only plant size and age are consistently significant. Larger plants are more likely to adopt combustion modification techniques, and older plants are less likely to adopt. All financial variables are insignificant. As I discuss with the results for post-combustion techniques, it is unlikely that this result occurs because utilities operating in regulated markets, but rather because it is regulatory

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<sup>31</sup> Since the level of technology itself does not affect adoption, this may suggest that expectations capture expectations of other variables that might influence adoption.

pressure that provides the initial impetus for adoption. Once faced with regulation, plants do not have the option to delay option until conditions are more favorably financially.

### *B. Adoption of Post-Combustion Treatment*

Tables 4 and 5 present the results of estimation for post-combustion treatment technologies. Once again, Table 4 ignores the availability of competing technology, but considers both foreign and domestic sources of knowledge separately. Here, some interesting patterns emerge. Domestic knowledge has either an insignificant or negative effect in each model presented in Table 4. Similarly, foreign knowledge has a positive effect, except in column 4. However, the negative effects in column 4 are counteracted by the strong positive effect of the interaction term. Recall that NO<sub>x</sub> post-combustion techniques were first developed and installed abroad. These results suggest that developments made abroad are important to potential U.S. adopters, but that domestic R&D is necessary to adapt foreign innovations to the U.S. market. This is consistent with results in Popp (2004), which shows that U.S. post-combustion patents are much more likely to cite foreign patents than other U.S. pollution control patents, suggesting that these post-combustion patents primarily serve to build upon foreign innovations.

Also note that, compared to combustion modification techniques, knowledge plays a more important role here. In the naïve model (column 1), a single domestic patent reduces adoption by 3 percent after four years, but a similar foreign patent increase adoption by 8 percent. The combined effect of a domestic patent in column 4, which includes the interaction with foreign knowledge, is 32 percent. By comparison, recall that new patents increase the hazard rate for adoption of combustion modification by just one percent. Intuitively, combustion modification technologies, which are cheaper and more established in the United States, serve as

a fallback technology. The results suggest that a competing technology must evolve sufficiently before plants will choose it over a well-established technology.<sup>32</sup>

Table 5 presents results for a single knowledge stock for each of the two competing technologies. Results are generally as expected. The combined post-combustion stock increases adoption, and expectations of technological advances (column 2) delay adoption. As before, the signs on the respective knowledge stocks in column 3 are reverse of expectations – it is advances in the competing technology that increase adoption. However, this problem disappears in the completely specified model in column 4, which considers both technological alternatives and expectations. Here, advances in post-combustion technology increase adoption, with a single patent increasing the hazard rate by six percent. Advances in combustion modification technology decrease adoption (although the effect is insignificant). Expected advances in either technology delay adoption, although the effect is only significant for the competing combustion modification technology. Finally, the effects of technology are again more important for post-combustion technologies than for combustion modification. One new post-combustion patent increases the hazard rate by six percent in column 4. For combustion modification, a single combustion modification patent has nearly zero effect, and is statistically insignificant in column 4 of Table 3.

Turning to other variables, note that once again the coefficients on other variables are consistent across models. There are, however, several differences between technologies. First, whether a plant has or does not have existing combustion modification technologies has no effect on the adoption of post-combustion control. Indeed, post-combustion techniques can be paired with combustion modification techniques to increase effectiveness, which may be necessary to

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<sup>32</sup> Lissoni (2000) provides a theoretical model supporting such a conclusion. His paper presents both a theoretical model and a case study of electronic color pre-press printing equipment that firms may choose older “intermediate” technologies if new cutting edge technologies do not provide sufficient advantages.

meet strict emissions standards. Moreover, the costs of SCR systems are lower when combined with combustion modification, as less catalyst is needed if the remaining NO<sub>x</sub> concentrations to be removed are lower (Wu 2002). Thus, plants that had previously installed combustion modification (perhaps to comply with earlier, less stringent regulations) may still choose to add a post-combustion device as regulations become stronger.

Note that by far the most important of the regulatory variables is the dummy variable indicating plants covered by OTC regulations. Plants affected by OTC regulations are nearly ten times more likely to install post-combustion treatment. This reflects both the increased stringency required in OTC states beginning in 1999, and expectations of future, more stringent regulations, as OTC rules specified that NO<sub>x</sub> standards would be further tightened in 2003. As a result of the strong effect of the OTC variable, the signs on other regulatory levels and dummy variables are reverse of expectations – more stringent regulations lead to more adoption. However, the effect is small, and disappears if the OTC dummy is removed from the regression.<sup>33</sup>

Finally, I consider the effect of other plant characteristics. Like combustion modification, older plants are much less likely to adopt. Unlike combustion modification, plants that use tangential firing are less likely to adopt post-combustion treatment. Because of the large installation costs of post-combustion treatment, the financial strength of plant owners is also important. A 10 percent increase in revenue increases the hazard rate by about 4 percent.<sup>34</sup> In comparison, recall that adoption of combustion modification techniques was not sensitive to revenue. Financial strength gives firms the option to invest in *better* technology, but all regulated firms must invest in some technology. This is similar to results in Rose and Joskow

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<sup>33</sup> Results available from the author by request.

<sup>34</sup> The negative interaction with the Compustat dummy simply controls for larger revenue levels of these plant owners, who are large, diversified energy corporations, rather than dedicated electric utilities.

(1990), who find that firm size is more important for the adoption of more advanced supercritical boilers than more conventional units.

## **V. Conclusions**

This paper examines the adoption of two separate NO<sub>x</sub> pollution control technologies by coal-fired power plants: combustion modification and post-combustion treatment of emissions. As in previous work on the adoption of environmental technologies, I find that regulations are the driving force behind adoption. This paper extends the existing literature on adoption by considering competing technologies and by considering the role of available knowledge in the adoption decision.

Of the two technologies considered, combustion modification is cheaper and more well-established in the U.S. However, it is not as effective as reducing emissions as post-combustion treatment. Because U.S. NO<sub>x</sub> regulations only recently caught up with countries such as Japan and Germany, combustion modification has been the technique of choice in the U.S. In comparison, much early innovation on post-combustion treatment was completed in Japan and Germany. I find that, even after controlling for increased regulatory stringency over time, advances in post-combustion technology lead to increased likelihood of adoption. Moreover, while advances from abroad are important, domestic R&D to adapt foreign innovations is required. There is some evidence that expectations of future advances slow adoption, although not all expectation variables are statistically significant. In comparison, because combustion modification serves as a “default” technology, the state of its available knowledge has little effect on adoption of combustion modification techniques.

While the results linking adoption and technological progress should be of interest to a wide range of economists, the paper also offers additional lessons specific to the field of environmental economics. In particular, while much attention has been recently paid to links between environmental policy and technological change, this study suggests two limitations to the ability of technological change to act as a panacea. First, note that even when a more advanced technology is available, it will not diffuse without regulatory incentives to do so. For those concerned with environmental problems in developing problems, this suggests that diffusion of environmental technology is not independent from the problem of diffusion of environmental regulations themselves.<sup>35</sup> Second, it suggests that technologies developed in one country may not diffuse to additional countries without additional R&D to adopt the innovation to local conditions. As this comes with opportunity costs, models that ignore this cost may overstate the benefits of new technologies.

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<sup>35</sup> One caveat is that, for climate change, emission reductions currently focus on reducing combustion of fossil fuels, rather than cleaning emissions from a smokestack. As such, incentives for diffusion of these technologies exist via savings in energy costs.

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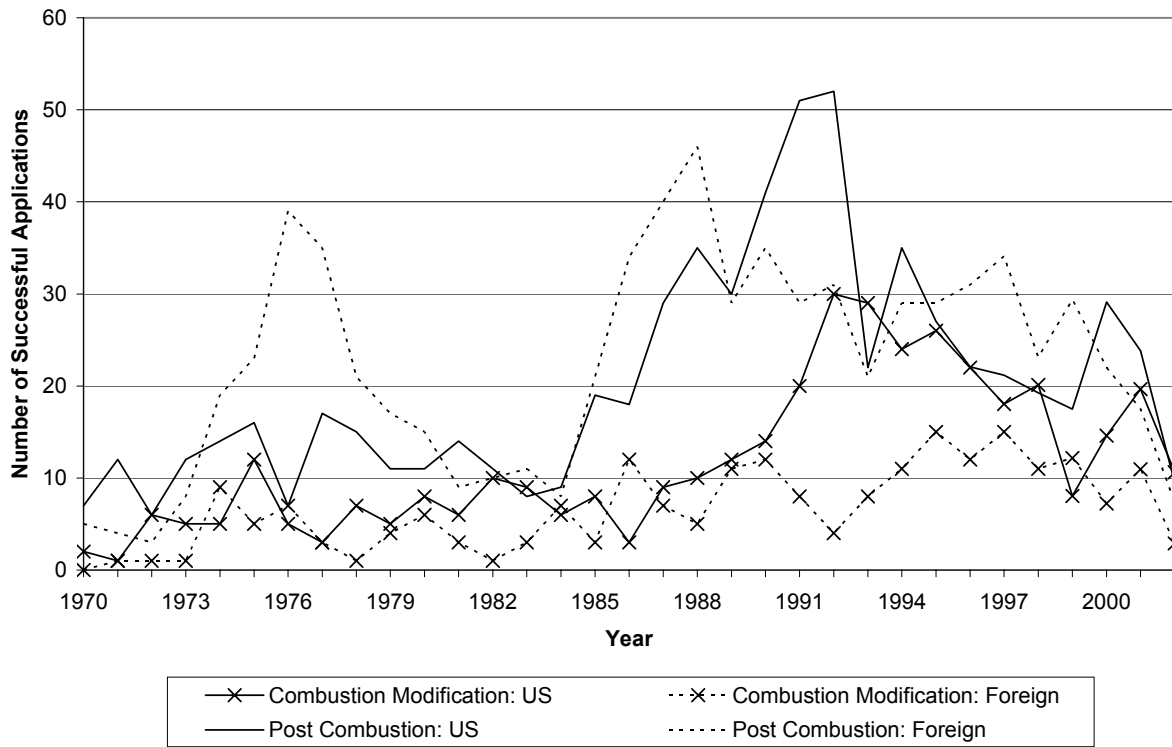
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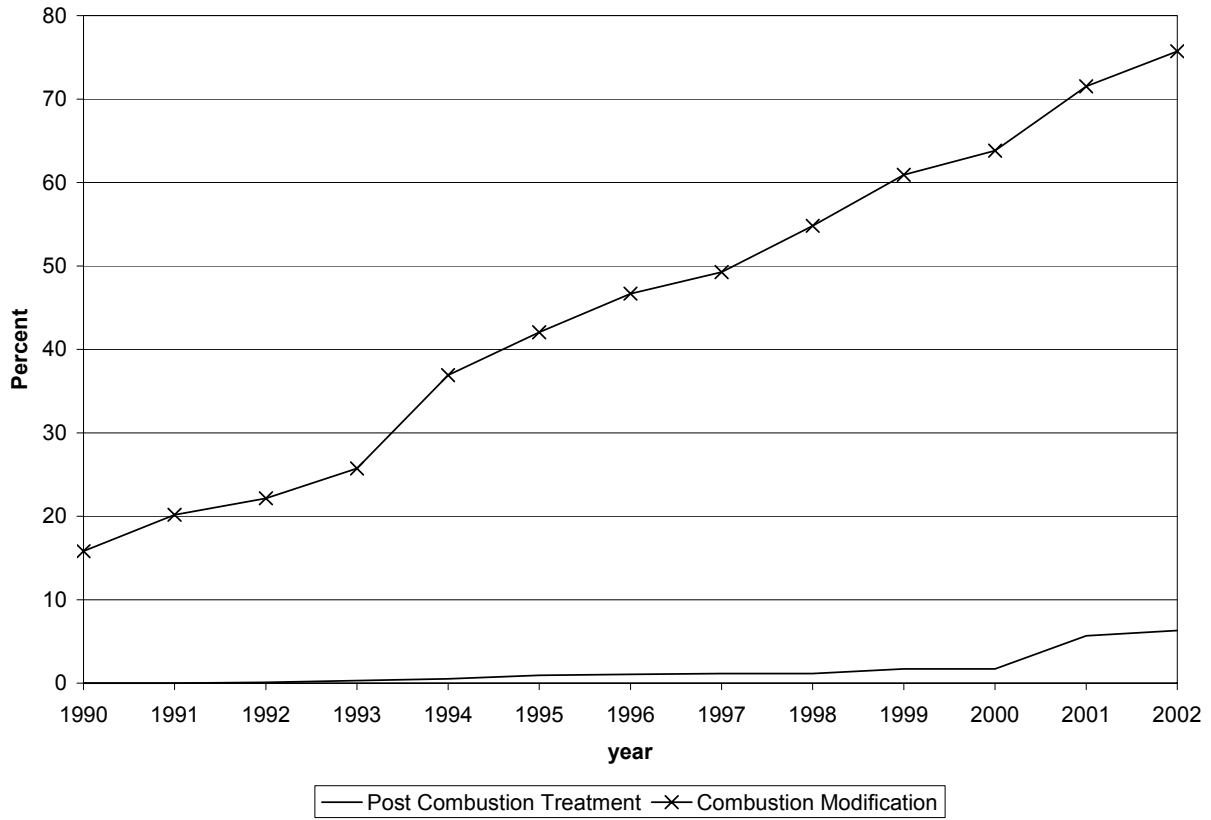
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Figure 1 – NO<sub>x</sub> Pollution Control Patents by Year



The figure shows all patents granted in the U.S. for each of the two NO<sub>x</sub> pollution control technologies. Patents are sorted by their year of application, and only successfully granted patent applications are included. The data for recent years are scaled to account for applications not yet processed, as described in footnote 19.

**Figure 2 – Percentage of Plants Adopting NO<sub>x</sub> Pollution Control Technologies**



The figure shows the percentage of plants who have adopted each NO<sub>x</sub> control technology by the year on the *x*-axis.

Table 1 – Descriptive Data

variable	N	mean	sd	min	median	max
<i>Dependent Variables:</i>						
Has Comb. Mod.	12295	0.449	0.497	0	0	1
Has Post Comb. Treatment	12295	0.016	0.124	0	0	1
<i>Knowledge Stocks:*</i>						
Comb. Mod: US	13	92.651	25.439	49.295	100.755	118.615
Comb. Mod: Foreign	13	51.736	11.257	35.191	51.418	66.191
Post Comb. Treatment: US	13	171.587	24.566	115.820	185.996	189.365
Post Comb. Treatment: For.	13	180.386	16.816	146.605	184.770	197.889
Growth US CM Stock	13	0.077	0.055	0.002	0.077	0.159
Growth For CM Stock	13	0.059	0.030	-0.001	0.057	0.114
Growth US PCT Stock	13	0.048	0.056	-0.016	0.027	0.139
Growth For PCT Stock	13	0.028	0.028	-0.023	0.027	0.083
<i>Regulations:</i>						
OTC Dummy	12295	0.037	0.190	0	0	1
Has lb/mmBTU reg	12295	0.498	0.500	0	0	1
lb/mmBTU level**	6122	0.665	0.394	0.045	0.57	6.600
Has lb/hour reg	12295	0.007	0.084	0	0	1
lb/hour level**	88	1928.114	1520.604	235	1360	5920
Has ppm reg	12295	0.005	0.070	0	0	1
ppm at stack level**	61	0.476	0.089	0.32	0.500	0.76
<i>Plant Characteristics:</i>						
% sulfur content of coal	12295	1.224	0.906	0	0.933	13.353
Capacity (MW)	12295	1957.375	31144.090	8	200	790400
Tangential Firing dummy	12295	0.424	0.494	0	0	1
Revenues (millions)	12295	2519.964	3095.176	13.03074	1619.978	40137.520
Compustat dummy	12295	0.043	0.203	0	0	1
Revenues * Compustat**	531	10320.950	9001.590	442.6078	8862.334	40137.52
Age of plant	12295	31.764	12.133	0	33	69

\* -- descriptive statistics from knowledge stocks faced by any firm in a given year (1990-2002)

\*\* -- statistics for positive values only

**Table 2 – Regression Results: Adoption of Combustion Modification Technology**

Variable	Base	Growth	Interact	Growth & Int.
Comb. Mod. Knowledge: US	0.2359	0.3656	0.0285	-0.3324
	2.7776	2.8042	0.1978	-1.0439
Comb. Mod. Knowledge: Foreign	-0.0496	-0.1119	-0.1728	-0.2000
	-1.9556	-2.0774	-2.6467	-3.0591
Growth US CM Knowledge		-0.0459		0.0434
		-1.3543		0.8626
Growth Foreign CM Knowledge		-0.0089		0.0469
		-0.4653		1.6983
Comb. Mod. Knowledge: Interact			0.3676	0.6987
			1.8930	2.3809
has PostNOX(t-1)	-1.6077	-1.6362	-1.5998	-1.5838
	-3.6471	-3.6496	-3.6203	-3.5941
OTC dummy	0.7461	0.7521	0.7581	0.7640
	3.6499	3.6581	3.6938	3.7497
lb/mmBTU level	-0.0073	-0.0072	-0.0077	-0.0075
	-1.5738	-1.5503	-1.6575	-1.6058
Has lb/mmBTU reg	1.4248	1.4206	1.4393	1.4217
	7.8039	7.8328	7.7880	7.7272
lb/hour level	-0.0013	-0.0013	-0.0012	-0.0012
	-1.8037	-1.8267	-1.8388	-1.8481
Has lb/hour reg	2.1631	2.1080	2.0413	2.0039
	2.5528	2.5858	2.5429	2.5606
ppm at stack level	-0.0023	-0.0023	-0.0023	-0.0024
	-1.7600	-1.7253	-1.7234	-1.7869
Has ppm reg	6.8712	6.8317	6.8167	7.0739
	2.2332	2.1916	2.2250	2.2837
% sulfur content of coal	0.0102	0.0098	0.0087	0.0087
	1.5968	1.5406	1.3260	1.3336
Capacity (MW)	0.0005	0.0005	0.0005	0.0005
	3.5470	3.5521	3.6543	3.5474
Tangential Firing dummy	-0.0021	-0.0105	-0.0021	0.0059
	-0.0224	-0.1095	-0.0218	0.0615
Revenues (millions)	0.0054	0.0056	0.0057	0.0054
	0.9995	1.0294	1.0589	1.0002
Revenues*Compustat	0.0004	0.0004	0.0004	0.0005
	0.5338	0.4991	0.4825	0.5597
Age of plant	-0.0661	-0.0651	-0.0626	-0.0616
	-4.4393	-4.4052	-4.2097	-4.1582
Constant	-0.8371	2.2613	5.0992	6.3448
	-0.7167	0.8585	1.6218	2.0149
N	7279	7279	7279	7279
Log likelihood	-1973.425	-1972.218	-1970.287	-1968.188
chi2	420.969	419.773	419.660	428.428

NOTES: T-statistics appear below estimates, and are calculated using robust standard errors. For all dependent variables except dummies, data have been normalized so that a one-unit change represents a ten percent departure from the mean, as described in footnote 28.

**Table 3 – Regression Results: Adoption of Combustion Modification Technology**

Variable	Base	Growth	Both Techs	Growth & Both
Comb. Mod. Knowledge: All	0.0644	0.1366	-0.0376	0.1156
	2.4736	3.3833	-0.4755	0.7499
Growth All CM Knowledge		0.0433		0.0812
		1.7330		2.0642
NOX Post Knowledge: All			0.2229	-0.3043
			1.4910	-1.1805
Growth All NOX Post Knowledge				-0.0782
				-1.6637
has PostNOX(t-1)	-1.5082	-1.5679	-1.5601	-1.5650
	-3.4806	-3.6175	-3.5738	-3.6111
OTC dummy	0.7009	0.7301	0.7230	0.7689
	3.4693	3.6003	3.5581	3.7880
lb/mmBTU level	-0.0054	-0.0067	-0.0066	-0.0072
	-1.2108	-1.4604	-1.4291	-1.5432
Has lb/mmBTU reg	1.3349	1.3940	1.3929	1.4067
	7.5832	7.7366	7.7149	7.7707
lb/hour level	-0.0012	-0.0013	-0.0013	-0.0012
	-1.8951	-1.8102	-1.8354	-1.8199
Has lb/hour reg	2.0098	2.1543	2.1246	2.0720
	2.5966	2.5598	2.5703	2.5287
ppm at stack level	-0.0019	-0.0022	-0.0021	-0.0023
	-1.5952	-1.7469	-1.6725	-1.8245
Has ppm reg	5.8364	6.6776	6.3275	7.0027
	2.1012	2.2209	2.1610	2.3254
% sulfur content of coal	0.0088	0.0103	0.0099	0.0091
	1.3214	1.6357	1.5371	1.4297
Capacity (MW)	0.0005	0.0005	0.0005	0.0005
	3.2425	3.4131	3.4288	3.5287
Tangential Firing dummy	0.0270	0.0111	0.0115	0.0169
	0.2822	0.1165	0.1220	0.1788
Revenues (millions)	0.0056	0.0052	0.0055	0.0052
	1.0645	0.9796	1.0287	0.9763
Revenues*Compustat	0.0002	0.0004	0.0003	0.0005
	0.3064	0.5197	0.4135	0.5929
Age of plant	-0.0668	-0.0672	-0.0670	-0.0641
	-4.4123	-4.5967	-4.5115	-4.4198
Constant	-3.1475	-3.2626	-3.2504	-3.2099
	-35.1414	-27.2450	-27.0904	-24.7598
N	7279	7279	7279	7279
Log likelihood	-1977.684	-1974.875	-1975.868	-1972.668
chi2	405.701	427.962	429.287	438.848

NOTES: T-statistics appear below estimates, and are calculated using robust standard errors. For all dependent variables except dummies, data have been normalized so that a one-unit change represents a ten percent departure from the mean, as described in footnote 28.

**Table 4 – Regression Results: Adoption of Post-Combustion Treatment Technology**

Variable	Base	Growth	Interact	Growth & Int.
NOX Post Knowledge: US	-1.1926	0.9459	-1.5107	-2.9992
	-1.9528	0.6098	-2.2339	-2.1178
NOX Post Knowledge: Foreign	2.9433	4.0016	0.4030	-8.1680
	2.9811	3.2915	0.3968	-1.8828
Growth US NOX Post Knowledge		0.6763		1.6943
		2.9077		2.9227
Growth Foreign NOX Post Knowledge		-0.5308		0.1150
		-3.4002		0.5536
NOX Post Knowledge: Interact			0.9930	9.6836
			4.9306	2.5726
has Combustion Modification(t-1)	0.1109	0.0347	0.0536	0.0045
	0.3548	0.1162	0.1756	0.0154
OTC dummy	2.1964	2.2744	2.2840	2.3557
	5.0037	4.5958	4.7306	4.5865
lb/mmBTU level	0.0250	0.0233	0.0231	0.0239
	3.6329	3.6855	3.7103	3.7840
Has lb/mmBTU reg	-0.6942	-0.7612	-0.8030	-0.7724
	-1.4946	-1.6425	-1.7496	-1.7125
lb/hour level	-0.0002	0.0000	-0.0001	-0.0001
	-0.5868	-0.1187	-0.3087	-0.2096
Has lb/hour reg	-11.6455	-12.4129	-11.7355	-11.6745
	-18.6578	-19.4921	-18.9048	-18.5809
ppm at stack level	0.0001	0.0003	0.0002	0.0004
	0.1386	0.3959	0.2709	0.4703
Has ppm reg	0.7269	0.1084	0.4252	-0.1427
	0.4249	0.0524	0.2250	-0.0645
% sulfur content of coal	0.0209	0.0177	0.0170	0.0176
	1.5305	1.2185	1.1435	1.2420
Capacity (MW)	-0.0013	-0.0012	-0.0012	-0.0012
	-3.0944	-3.0088	-3.0110	-2.9929
Tangential Firing dummy	-1.3531	-1.3337	-1.3419	-1.3196
	-3.7732	-3.6531	-3.6716	-3.6100
Revenues (millions)	0.0397	0.0447	0.0451	0.0446
	2.5170	2.7672	2.8093	2.7615
Revenues*Compustat	-0.0048	-0.0060	-0.0058	-0.0062
	-1.8967	-2.1968	-2.1578	-2.2325
Age of plant	-0.1166	-0.1263	-0.1250	-0.1278
	-3.7679	-3.9502	-3.8460	-4.1106
Constant	-6.1625	-10.3570	-5.8194	-9.3615
	-21.3420	-5.2583	-18.1410	-7.1215
N	12156	12156	12156	12156
Log likelihood	-146.403	-133.159	-139.641	-128.260
chi2	1208.634	1254.779	1169.068	1235.494

NOTES: T-statistics appear below estimates, and are calculated using robust standard errors. For all dependent variables except dummies, data have been normalized so that a one-unit change represents a ten percent departure from the mean, as described in footnote 28.



**Table 5 – Regression Results: Adoption of Post-Combustion Treatment Technology**

Variable	Base	Growth	Both Techs	Growth & Both
NOX Post Knowledge: All	1.1598	0.0859	-0.8042	1.5928
	3.7567	0.2904	-2.0284	1.9588
Growth All NOX Post Knowledge		-0.1758		-0.0416
		-5.1605		-0.5039
Comb. Mod. Knowledge: All			0.8056	-0.8240
			3.6428	-1.3814
Growth All CM Knowledge				-0.2863
				-2.3036
has Combustion Modification(t-1)	0.1878	0.0945	0.0800	0.0608
	0.5504	0.2948	0.2587	0.1966
OTC dummy	2.3738	2.3765	2.2669	2.3161
	5.1656	4.7851	4.8616	4.6742
lb/mmBTU level	0.0248	0.0229	0.0233	0.0230
	3.3595	3.6088	3.6756	3.6630
Has lb/mmBTU reg	-0.5966	-0.7423	-0.7645	-0.7688
	-1.2283	-1.5833	-1.6468	-1.6399
lb/hour level	-0.0002	-0.0001	-0.0001	-0.0001
	-0.6722	-0.4209	-0.4033	-0.3746
Has lb/hour reg	-12.0723	-11.5240	-11.7148	-12.9847
	-19.6611	-19.0199	-18.9790	-21.1137
ppm at stack level	-0.00005	0.0001	0.0001	0.0002
	-0.0918	0.1136	0.1848	0.2983
Has ppm reg	1.2050	0.8023	0.6234	0.3892
	0.7650	0.4523	0.3454	0.2011
% sulfur content of coal	0.0223	0.0177	0.0181	0.0178
	1.5815	1.1647	1.2319	1.1920
Capacity (MW)	-0.0012	-0.0012	-0.0012	-0.0012
	-3.0751	-3.0024	-3.0302	-3.0011
Tangential Firing dummy	-1.3928	-1.3679	-1.3515	-1.3538
	-3.8868	-3.7508	-3.7087	-3.7092
Revenues (millions)	0.0419	0.0465	0.0439	0.0465
	2.6243	2.8832	2.7212	2.8819
Revenues*Compustat	-0.0049	-0.0059	-0.0055	-0.0060
	-1.9195	-2.1601	-2.0729	-2.1980
Age of plant	-0.1052	-0.1201	-0.1216	-0.1236
	-3.4197	-3.6920	-3.7746	-3.7764
Constant	-6.5903	-6.1215	-5.7100	-6.0734
	-14.1136	-12.8324	-19.5860	-17.6314
N	12156	12156	12156	12156
Log likelihood	-151.119	-143.150	-143.199	-141.078
chi2	1382.941	1226.563	1183.591	1458.517

NOTES: T-statistics appear below estimates, and are calculated using robust standard errors. For all dependent variables except dummies, data have been normalized so that a one-unit change represents a ten percent departure from the mean, as described in footnote 28.

## Appendix – Patent Classifications Used for Each Control Technology

### *European Classifications for Pollution Control Patents*

#### **Nitrogen Dioxide pollution control**

##### *Combustion Modification*

- F23C 6/04B MECHANICAL ENGINEERING; LIGHTING; HEATING; WEAPONS; BLASTING ENGINES OR PUMPS/COMBUSTION APPARATUS; COMBUSTION PROCESSES/COMBUSTION APPARATUS USING FLUENT FUEL/Combustion apparatus characterised by the combination of two or more combustion chambers/in series connection/[N: with staged combustion in a single enclosure]
- F23C 6/04B1 MECHANICAL ENGINEERING; LIGHTING; HEATING; WEAPONS; BLASTING ENGINES OR PUMPS/COMBUSTION APPARATUS; COMBUSTION PROCESSES/COMBUSTION APPARATUS USING FLUENT FUEL/Combustion apparatus characterised by the combination of two or more combustion chambers/in series connection/[N: with staged combustion in a single enclosure]/ [N: with fuel supply in stages]
- F23C 9 MECHANICAL ENGINEERING; LIGHTING; HEATING; WEAPONS; BLASTING ENGINES OR PUMPS/COMBUSTION APPARATUS; COMBUSTION PROCESSES/COMBUSTION APPARATUS USING FLUENT FUEL/Combustion apparatus with arrangements for recycling or recirculating combustion products or flue gases

##### *Post-Combustion*

- B01D 53/56 PERFORMING OPERATIONS; TRANSPORTING/ PHYSICAL OR CHEMICAL PROCESSES OR APPARATUS IN GENERAL/ SEPARATION/ Separation of gases or vapours; Recovering vapours of volatile solvents from gases; Chemical or biological purification of waste gases, e.g. engine exhaust gases, smoke, fumes, flue gases, aerosols/Chemical or biological purification of waste gases/Removing components of defined structure/Nitrogen compounds/Nitrogen oxides
- B01D 53/56D PERFORMING OPERATIONS; TRANSPORTING/ PHYSICAL OR CHEMICAL PROCESSES OR APPARATUS IN GENERAL/ SEPARATION/ Separation of gases or vapours; Recovering vapours of volatile solvents from gases; Chemical or biological purification of waste gases, e.g. engine exhaust gases, smoke, fumes, flue gases, aerosols/Chemical or biological purification of waste gases/Removing components of defined structure/Nitrogen compounds/Nitrogen oxides/[N: by treating the gases with solids]

- B01D 53/60 PERFORMING OPERATIONS; TRANSPORTING/ PHYSICAL OR CHEMICAL PROCESSES OR APPARATUS IN GENERAL/ SEPARATION/ Separation of gases or vapours; Recovering vapours of volatile solvents from gases; Chemical or biological purification of waste gases, e.g. engine exhaust gases, smoke, fumes, flue gases, aerosols/Chemical or biological purification of waste gases/Removing components of defined structure/Simultaneously removing sulfur oxides and nitrogen oxides
- B01D 53/86F2 PERFORMING OPERATIONS; TRANSPORTING/ PHYSICAL OR CHEMICAL PROCESSES OR APPARATUS IN GENERAL/ SEPARATION/ Separation of gases or vapours; Recovering vapours of volatile solvents from gases; Chemical or biological purification of waste gases, e.g. engine exhaust gases, smoke, fumes, flue gases, aerosols/Chemical or biological purification of waste gases/General processes for purification of waste gases; Apparatus or devices specially adapted therefore/Catalytic processes/ N: Removing nitrogen compounds]/[N: Nitrogen oxides]/
- B01D 53/86F2C PERFORMING OPERATIONS; TRANSPORTING/ PHYSICAL OR CHEMICAL PROCESSES OR APPARATUS IN GENERAL/ SEPARATION/ Separation of gases or vapours; Recovering vapours of volatile solvents from gases; Chemical or biological purification of waste gases, e.g. engine exhaust gases, smoke, fumes, flue gases, aerosols/Chemical or biological purification of waste gases/General processes for purification of waste gases; Apparatus or devices specially adapted therefore/Catalytic processes/ N: Removing nitrogen compounds]/[N: Nitrogen oxides]/[N: Processes characterised by a specific catalyst]
- B01D 53/86F2D PERFORMING OPERATIONS; TRANSPORTING/ PHYSICAL OR CHEMICAL PROCESSES OR APPARATUS IN GENERAL/ SEPARATION/ Separation of gases or vapours; Recovering vapours of volatile solvents from gases; Chemical or biological purification of waste gases, e.g. engine exhaust gases, smoke, fumes, flue gases, aerosols/Chemical or biological purification of waste gases/General processes for purification of waste gases; Apparatus or devices specially adapted therefore/Catalytic processes/ N: Removing nitrogen compounds]/[N: Nitrogen oxides [N: Processes characterised by a specific device]
- B01D 53/86G PERFORMING OPERATIONS; TRANSPORTING/ PHYSICAL OR CHEMICAL PROCESSES OR APPARATUS IN GENERAL/ SEPARATION/ Separation of gases or vapours; Recovering vapours of volatile solvents from gases; Chemical or biological purification of waste gases, e.g. engine exhaust gases, smoke, fumes, flue gases, aerosols/Chemical or biological purification of waste gases/General processes for purification of waste gases; Apparatus or devices specially adapted therefore/Catalytic processes/ [N: Simultaneously removing sulfur oxides and nitrogen oxides]

B01J 29/06D2E PERFORMING OPERATIONS; TRANSPORTING/ PHYSICAL OR CHEMICAL PROCESSES OR APPARATUS IN GENERAL/ CHEMICAL OR PHYSICAL PROCESSES, e.g. CATALYSIS, COLLOID CHEMISTRY; THEIR RELEVANT APPARATUS/ Catalysts comprising molecular sieves/ having base-exchange properties, e.g. crystalline zeolites/ Crystalline aluminosilicate zeolites; Isomorphous compounds thereof/ [N: containing metallic elements added to the zeolite]/ [N: containing iron group metals, noble metals or copper]/ [N: Iron group metals or copper]