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ARE GHETTOS GOOD OR BAD?

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ABSTRACT

Theory suggests that spatial separation of racial and ethnic groups can have both positive and negative effects on the economic performance of minorities. Racial segregation may be damaging because it curtails informational connections with the larger community or because concentrations of poverty deter human capital accumulation and encourage crime. Alternatively racial segregation might ensure that minorities have middle-class role models and thus promote good outcomes. We examine the effects of segregation on African-American outcomes in schooling, employment and single parenthood and find that African-Americans in more segregated areas do significantly worse, particularly if they live in central cities. We control for the endogeneity of location choice using instruments based on political factors, topographical features of cities, and residence before adulthood. Some, but never more than 40% of this effect, stems from lack of role models and large commuting times.

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I. Introduction

The spatial concentration of wealth in America is striking. The average income of the richest census tracts is over 25 times larger than the average income of the poorest census tracts. In the city of Detroit, 40 percent of the population is without a high school degree, 47 percent is not in the labor force, median household income is \$ 21,000 and 59 people per 100,000 are murdered annually. In the city of Boston, less than 20 percent of the population is without a high school degree, two-thirds of the population is in the labor force, and the median income is \$ 32,000. The murder rate is one-third as high. The concentration of poverty seems to cry out for government policy responses. Enterprise zones, empowerment zones, and a variety of government programs since the 1960s have tried to "fix" the problems of ghettos. These programs have almost always assumed that ghettos themselves are in some sense responsible for the poverty that lies within them.

This concentrated poverty is visually striking, but economic theory does not unanimously claim that concentrations of particular groups are harmful. There is indeed a long literature asserting the negative consequences to the poor (and perhaps also to the rich) of separating poor and rich or separating black and white. There is also, however, a long literature (most recently championed by Wilson (1987)) suggesting that racial segregation may have benefits as well as costs. While Wilson certainly does not support ghettos, he does argue that as segregation diminishes, middle class African-Americans find it easier to move away from the ghettos. The middle class exodus leaves those remaining in the inner city without role models or "social buffers." Other theories suggest that all types of segregation are beneficial, perhaps because segregation protects infant minority industry or segregation creates homogeneous populations with identical tastes for public goods. There is also a wide range of theory that suggests that economic outcomes are not a function of place of residence.

¹In Benabou (1993), agents choose segregated communities, and Benabou argues that this segregation has high social costs, because segregation eliminates spillovers between high human capital agents and low human capital agents. However, in his model, if the spillovers between high human capital agents are more important than spillovers across classes of agents, then segregation can be socially beneficial.

In the face of this theoretical uncertainty, the empirical literature on the effects of segregated poverty on economic outcomes has primarily focused on John Kain's (1968) spatial mismatch hypothesis. The spatial mismatch hypothesis can usefully be divided into strict and weak forms. The strict form says that problems in black employment occur because blacks are "forced" into neighborhoods that are far away from jobs, and resulting information problems and time costs hurt the blacks who live in segregated areas. The weak form of the hypothesis broadly argues that problems in black employment are related to residential segregation. This form of the hypothesis does not specify the mechanism relating segregation to poor outcomes, and does not assume that black mobility is constrained. With unconstrained mobility, we would expect outcomes for equivalent people to be equalized across locations in a single city, so that all minorities regardless of location will be hurt by segregation.

The empirical literature on the spatial mismatch hypothesis typically focuses on the strict form of the hypothesis; this literature tries to establish a statistical connection between where you live, usually within a single city, and what you earn. Holzer (1991), Jenks and Meyer (1990) and Kain (1992) all ably survey this literature and cite studies, ranging from Kain's original paper to Ihlanfeldt and Sjoquist (1990), which imply that ghetto residence is strongly correlated with negative economic outcomes. A parallel literature on neighborhood effects (Crane (1991), Case and Katz (1991), Borjas (1994)) also documents a substantial relation between where people live, who they associate with, and what their life is like.

But despite the large numbers of papers written in this area, there is still a debate on the basic facts. Ellwood (1986) presents substantial evidence suggesting that similar blacks in different neighborhoods within the same city earn similar amounts (but less than whites in the same city); these results attack the strict form of Kain's spatial mismatch hypothesis, although they leave the weak form of the hypothesis untouched.² The weak form of the

²Ellwood's most famous example is his finding of similar outcomes for blacks in Chicago's South Side (a jobless neighborhood) and Chicago's West Side (a neighborhood with jobs). This finding violates the strict form of spatial mismatch, but it would be a necessary outcome of any

spatial mismatch hypothesis, that there is a general connection between residential segregation and job market outcomes, does seem to represent the current consensus (e.g. Kasarda (1989), Ihlanfeldt and Sjoquist (1990), Massey and Denton (1993), Quigley and O'Regan (1994)); this consensus is primarily based on within-city correlations between poverty and ghetto residence.

There are several problems with these results. A primary issue is the difficulty of interpreting within-city differences in outcomes. These differences may only represent the sorting by ability that is a natural result of differences in housing qualities and public goods across neighborhoods. After all, when we observe rich people living in rich neighborhoods, our first reaction is to interpret this finding solely as the result of common tastes among the rich, not support for a model of positive spillovers from living in a rich area. Likewise, the presence of poor people in poor neighborhoods need not reveal anything about whether ghettos cause poverty.

A second problem with using within-city evidence is that if we assume mobility across neighborhoods, then even if segregation does lead to worse outcomes, within-city comparisons of outcomes may not pick this up. When people are mobile from one part of a city to another, we expect outcomes for similar people to be the same regardless of where they live. Thus, even if ghettoization substantially hurts all minorities, free mobility might still ensure that there are no differences between ghetto and non-ghetto residents.

The direction of causality is another difficulty in connecting ghettos with poor outcomes. If cities where African-American outcomes are exogenously worse have more sorting of people by race, segregation and poor outcomes will be correlated, but the causality will run in the opposite direction. In the existing literature, attempts to determine the causal relation between segregation and outcomes have been weak or non-existent. A final issue is the selection of people across cities. If more able minorities leave cities with more segregation, then it will appear that segregation results in worse outcomes for the minorities remaining in segregated cities.

model where blacks had free mobility between the South Side and the West Side. This finding does not reject the hypothesis that the overall pattern of segregation hurts the entire black population of Chicago.

This paper attempts to deal with these problems and provide new evidence on the connection between housing segregation and educational, job market and social outcomes. Our empirical strategy is to examine whether outcomes for minorities are better or worse in cities that are more racially segregated.³ By examining segregation and outcomes across cities, we avoid the difficulties inherent in within-city comparisons.

Our data set is 20-30 year old individuals from the 1990 Census Public Use Micro Sample (the 1% PUMS). We find that in racially segregated cities, African-Americans have lower high school graduation rates, are more likely to be idle, earn less income and are more likely to become single mothers. Among our outcome variables, only the likelihood of graduating from college is not a function of segregation. These results are particularly strong when we compare African-Americans with whites in the same cities, and the results are still true when we control for age, race, ethnicity, gender, city size, city median income, city non-white population, and region.

Having documented the relation between segregation and outcomes, we then addresses the issues of causality and of cross-city migration. To infer causality, we instrument for segregation using fiscal and topographical variables that determine the level of segregation but which should not have an independent effect on outcomes. Our first set of instruments are fiscal variables—the number of separate municipalities and townships (i.e. governmental jurisdictions) within the MSA and the share of local government revenue in the state that comes from intergovernmental sources. The relation between these fiscal variables and the degree of racial segregation is an interesting auxiliary finding of this paper and provides us with convenient and exogenous instruments for the degree of racial segregation. To lessen any fears that these instruments are endogenous, we use fiscal data from 1962. In fact, the correlations between the fiscal variables in 1962 and 1987 are so high (over .98 for the number of governments and .55 for revenue sharing), that for our purposes it seems completely appropriate

³We use the Taeuber and Taeuber (1965) index of segregation which measures the share of the non-white population which would have to be moved in order to achieve perfect integration.

to treat these variables as exogenous factors. When we instrument with the fiscal variables, we find that segregation adversely affects minority outcomes.

As a second set of instruments for segregation, we use the number of natural barriers (i.e. rivers) in an MSA. The relation between natural barriers and segregation might occur because natural barriers increase the number of governments (which they do) or for other non-governmental reasons. When we instrument with the topographical data, we continue to find large adverse effects of segregation on outcomes.

To address the issue of cross-city mobility, we instrument for segregation using our same fiscal variables for the MSA where the individual lived five years ago. Since one set of our regressions refers to individuals who are 20-24 years old, this procedure involves looking at the place of residence for individuals when they were between the ages of 15 and 19. Our working assumption is that for these minors, place of residence is largely exogenous. While this is not a perfect instrument, as location while growing up may reflect omitted parental characteristics, it should reduce the basic endogeneity problem.⁴ Again, instrumenting with these variables does not change our basic results.

Our overall results-- for education, income and social behavior-- thus support the claim that segregation adversely affects schooling, employment and parenting outcomes, and that the causality runs from segregation to outcomes. None of our instrumental variables results differ significantly from the results found using OLS.

We extend these results by examining various possible explanations of the segregation effect. Our first potential explanation is that segregation is simply capturing the extent to which blacks live in central cities and central cities are troubled areas. While we do find that there are negative effects associated with central city residence, particularly in a segregated MSA, we do not find

⁴While the census does not allow us to observe the characteristics of an individual's parents, the census does allow us to create MSA-level measures capturing the education and family structure of the parental cohort (i.e. individuals aged 40-60). We find that controlling for parental variables does not appreciably diminish our results.

that this effect eliminates (or even lessens considerably) the effect of segregation on outcomes.

We also test three explanations of why ghettos may be bad for blacks: segregation works through reducing the exposure of blacks to educated persons, segregation hurts young individuals because their parents were worse role models, and segregation is damaging because it creates more distance between individuals and their jobs (this is the strict form of the spatial mismatch hypothesis). We do, in fact, find evidence for all three hypotheses. However, including measures of all of these effects never reduces the coefficient on segregation by more than 40%. We interpret these results as suggesting that while all of these arguments have merit, segregation has costs for African-Americans that are beyond the costs of any of these effects.

II. Theories of Ghettos

To provide a framework for our subsequent work, this section reviews the major theories of why ghettos may be both good and bad.

2.1 The Costs of Ghettos

The costs of segregation have been a major theme in much of American social policy over the past 50 years. The landmark court decision $Brown\ v$. $Board\ of\ Education$, and the later policy of forced schooling integration, stemmed in part from the perceived costs of separating whites and blacks. Schooling integration, which owed much of its intellectual credibility to the Coleman Report (1966), was justified because of the idea that students learn substantially from their peers and spatial separation of black and white students leads to an intellectual isolation of disadvantaged black children.

Kain (1968) emphasizes the sheer physical costs of transportation between non-white communities and white communities. In his view, the jobs are in the white communities. Those African-American workers who want jobs will have to pay for the transport to the white communities. These transport costs will dissuade some workers and impose costs on other workers. The

testable implication of this hypothesis is that once we have controlled for the distance between African-Americans and jobs in a city, we do not expect the segregation of that city to have an independent effect on outcomes.⁵

Kain also emphasized the intellectual isolation of ghettos, where African-Americans are not only physically separated from jobs (and wealthy, mainstream society), but they are also informationally separated from those jobs and that society as well.⁶ This information separation means that African-Americans may not know what jobs exist, or what the jobs that do exist need in the form of human capital. Ghetto residents may not be able to accurately assess the returns from legal employment.⁷ Informational separation may also deter the development of the types of human capital that come from observing jobs and other workers.⁸ Informational isolation from mainstream society may also mean that people rely more on their peers, and these peer influences may generate drug use, crime and unemployment.⁹

We will test two restricted versions of this hypothesis. The first version suggests that segregation hurts blacks because segregation determines the extent to which blacks are in contact with more educated people of all races, and that racial segregation just proxies for this lack of contact. This version predicts that once we have controlled for the exposure of blacks to educated persons of all races, racial segregation should not be related to outcomes. A second version of the informational hypothesis suggests that informational isolation works primarily through close family connections. Thus, once we

⁵If this view is correct, there are no externalities to ghettos, so there is no efficiency rationale for government intervention, and the damage done by ghetto residency must be less than the price of transportation to the job centers. Conceivably, there are externalities that operate through statistical discrimination or white attitudes that might warrant intervention.

⁶Lazear (1995) documents that immigrants in large immigrant communities (perhaps ghettos) are less likely to learn English, either because the incentives are less for them to enter the mainstream community, or because they have less opportunity to imitate English speakers or perhaps less able immigrants have sorted into these communities.

⁷One possible explanation of the high levels of criminal behavior among ghetto residents is that these residents are not accurately weighing the returns from legal and illegal activity.

⁸Glaeser and Maré (1994) emphasized that the urban wage premium comes from quicker learning, perhaps due to imitation, in cities. If the residents of ghettos have no one good to imitate, we can't expect these workers to receive that wage benefits of living in cities.

⁹ Case and Katz (1992) document the importance of peer effects. Glaeser, Sacerdote and Scheinkman (1994) show that peer influence in crime is more important when outside, particularly parental, authority is weak.

have controlled for parental attributes we should expect to see little independent effect of segregation on the outcomes of children.

Other disadvantages of spatial segregation may work through the public sector. If there are neighborhood-specific public goods, and these goods are paid for locally or provided in part by local actors (e.g. local PTAs), then separation between whites and African-Americans means that African-Americans will be cut off from high quality public goods. Or, if individuals favor redistribution only to those in their immediate area (as in Cutler, Elmendorf, and Zeckhauser, 1993), then separation of races may result in less desire among the wealthy to direct spending to the poor. The debate on state, rather than local, funding of schools (e.g. Serrano v. Priest) has been focused on the costs of segregation that work through public goods. Rich, white areas may provide large levels of schooling, police enforcement and other services which are not accessible to poorer black citizens when there is segregation.¹⁰ This theory predicts that once we have controlled for the level of public services that blacks receive, we should expect to see no further effect of segregation.¹¹

2.2 The Benefits of Ghettoes

While the bulk of the literature has argued that ghettos have tremendous costs for the African-American community, there is also a literature that suggests that racial segregation can have beneficial effects. This literature has an academic branch (William Julius Wilson is its most prominent member), but it also has deeper roots in the debate on segregation. People who are (at least somewhat) interested in furthering African-American welfare have advocated spatial separation since at least the founding of Liberia in 1847. More recently in the 1920s, Marcus Garvey and the back-to-Africa movement also advocated separation as a boon to the African-American community.

¹⁰In this case, there may not be anything necessarily wrong with segregation from a Pareto perspective, since the only "positive" function of integration in this model is redistribution.

¹¹There are also less obvious costs of spatial segregation; for example, if segregation is high, successful African-Americans will not be able to separate themselves from the problems of the poorer neighborhoods.

Voices as varied as Zora Neale Hurston¹² and the Nation of Islam have advocated separation, not integration, in order to strengthen the African-American community.

Wilson's (1987) argument is that decreased racial segregation means increased segregation by education and income. Glazer and Moynihan (1963) also argue that racial segregation can strengthen black communities because it eliminates segregation by income within the black community:

Segregation helped make Harlem alive. Because of the unbroken pattern of segregation, Harlem included everyone in the Negro community-- the old tiny "upper class," the new professionals and white-collar workers, the political leaders just beginning to take over the old political clubs, the artists and entertainers and writers, as well of course as the domestic workers, the laborers and shady characters.

Handlin (1959) argued that when blacks have access to all neighborhoods "the well-to-do become as eager to preserve property values and dissociate themselves from the poor as their white counterparts." Given free residential mobility, successful African-Americans will either join white communities or segregate themselves into small separate communities. This separation may be beneficial to the wealthy who are thus able to shield themselves from any problems of poorer neighbors (as suggested in footnote 12), but this separation may be extremely costly to the poor. The poor become isolated, not only from whites and jobs, but also from any successful role models within their own communities. Without proximity to the more successful members of the African-American community, poor blacks may be unable to learn skills and work habits.

A second argument (also made by Glazer and Moynihan (1963)) is the neighborhood version of the classic infant industry argument in international trade. Those authors argue that the black insurance industry "developed because Negroes found it hard to get insurance from established companies." Spatial segregation (and discrimination generally) means that

¹²Douglas (1995) claims that Hurston, author of *Their Eyes Were Watching God*, fought schooling integration in 1950s, because Hurston "saw integration as a threat to the survival of an autonomous black culture."

all services must be provided for African-Americans by African-Americans. This set of services includes professional and entrepreneurial services which may build human capital in the long run. Integration may lead to whites performing those services and African-Americans specializing in jobs with less learning-by-doing and less potential for human capital accumulation. Indeed, Douglas (1995) argues that the increased success and integration of black performers in the 1920s was a disaster for black playwrights and songwriters, because performers who in 1920 were using black-written material, were by 1930 more successful and chose to employ white writers. Sufficient isolation between white and African-American communities may ensure that African-Americans will do a wide variety of jobs, not just low skill jobs.

A third benefit of segregation is the reverse of public goods arguments made earlier. Segregation enables all individuals to consume the bundle of public goods that they want and can afford. Integration means that different individuals must consume the same bundle of goods and that bundle of goods may be far from their preferred set of government services. Segregation may also lessen ethnic tension and violent interracial strife.¹³

Finally, it is possible that too much freedom to move lessens community cohesion. Traditionally, Jewish ghettos were able to enforce discipline (see Wirth (1956)) by threatening miscreants with expulsion from the community. Since segregation was so complete, this punishment was extremely effective. As integration between Jews and Gentiles rose, this threat of expulsion became less effective and the ability to create community discipline decreased (in everything, including donations to charitable institutions). More generally, freedom to migrate and change locations allows any misbehaving citizen to flee his crimes and makes it less likely that an individual will acquire a stake in his community.¹⁴

¹³DiPasquale and Glaeser (1994) present evidence suggesting that rioting is more likely in areas with ethnic heterogeneity.

¹⁴ DiPasquale and Glaeser (1994) also suggest that high levels of mobility relate to the opportunistic behavior of rioting.

2.3 A Model 15

We now formalize some of the preceding discussion. We assume that there are two races (labeled A and B), where A is the "majority race" and B is the "minority race." Within these two races, there are also assumed to be two levels of skill, ¹⁶ and we label these levels H and L. Agents can thus fall into four categories AH, AL, BH and BL. There are measure two of workers and there are two neighborhoods each of which contain enough housing for measure one of workers. Workers of all types can move freely between the two neighborhoods (subject to a discrimination cost on the minority for living in the first neighborhood). One consequence of this free mobility is that utility levels will be equalized across neighborhoods, which implies that segregation may have a negative effect on the minority group generally but that this negative effect will not be found by examining intra-urban variation in utility levels.

Earnings (or success generally) are a function of one's own type and the proportion of high skill types in one's neighborhood.¹⁷ There are assumed to be positive spillovers created by high skill agents, e.g. knowledge spillovers or tax payments for local public goods.¹⁸ We denote earnings for low skilled workers in community k as $W(Q_{AH}^k + Q_{BH}^k)$, where W'(.)>0, and the earnings of high skilled workers in community k as $\phi W(Q_{AH}^k + Q_{BH}^k)$, where $\phi>1.^{19}$ The notation Q_{ij}^k refers to the quantity of race i, wealth j individuals in community k; Q_{ij}^T refers to the total quantity of race i, skill j individuals. We will constrain our attention to the situation where both the total quantity of B

¹⁵This model is derived from Benabou (1993) and earlier formalizations of this topic. This section should be viewed as our attempt to set forth the empirical issues in a formal setting rather than as an independent theoretical contribution..

¹⁶In fact, we mean "skill" to include a whole range of attributes including education, wealth and any other variables that may generate positive spillovers.

¹⁷ Simple extensions of the model that would not change any major results could allow for negative spillovers from low skilled workers or even positive spillovers from these workers. Results would not change as long as the positive spillovers for low skilled workers were less than the negative spillovers from high skilled workers.

¹⁸One possible form of spillover may be the pecuniary externality that comes from capital-labor complementarity. If the wealthy carry capital with them, then their presence may raise the marginal product of labor in their community.

¹⁹This complementarity between personal skill and neighborhood skill level drives the selection results that we find in the model.

types is less than one (i.e. $1 > Q_{BH}^T + Q_{BL}^T$) and the total quantity of H types is less than one (i.e. $1 > Q_{AH}^T + Q_{BH}^T$).

The cost of housing in the first neighborhood is C. The cost of housing in the second neighborhood is normalized to zero. C is an endogenous price which will ensure that one half of the population lives in each neighborhood so that everyone is housed and all houses are used.

There is also a discrimination cost paid by Group B individuals who choose to live in the first neighborhood. This cost is a fixed parameter of the city denoted D, D≥0; the discrimination cost in the second neighborhood is again zero. This discrimination cost might represent psychic costs imposed on the minorities from living in the first neighborhood, or the discrimination cost might mean that minorities who try to work in the first neighborhood receive lower wages because of discriminatory employers. Discrimination costs might also work through the government and might reflect that public goods in the first neighborhood are tailored to Group A individuals while public goods in the second neighborhood are tailored to Group B individuals. In that case, moving from the second to the first neighborhood means that Group B individuals replace the public goods that they want with public goods that they don't want.²⁰ We are primarily interested in the effect on Group B outcomes as we change the level of discriminatory cost (D); our empirical measure of changing D will be the increased governmental fragmentation that allows different communities to provide different local public goods.²¹ Chart 1 shows the equilibria that exist at different levels of D.

²⁰An alternative interpretation assumes that all B citizens begin in the second neighborhood and D represents the moving costs of these citizens into the first neighborhood.

²¹Local public goods that are not desired by group B citizens may be the relatively innocent provision of expensive government services to group A citizens in the first neighborhood. Alternatively, undesired local public goods may mean overt governmental racism against group B citizens.

One equilibrium is total integration where all groups mix completely. Total integration is never an outcome in the model as long as D>0,²² but if D equals zero, total integration is a possible equilibrium outcome. Since the two neighborhoods are identical with complete integration, the cost of housing (C) must equal zero. The welfare levels generated in this equilibrium (and in the other equilibria discussed subsequently) are shown in Chart 2. This equilibrium is in fact unstable, but it remains a useful benchmark.²³

Case 1-- Segregation by Skill,
$$0 \le D \le (\phi - 1)(W(Q_{AH}^T + Q_{BH}^T) - W(0))$$

At low levels of D, segregation by skill is the only possible stable equilibrium. The housing cost (C) is determined to make the AL types indifferent between the communities which requires that $W(Q_{AH}^T + Q_{BH}^T) - C$, the AL earnings net of housing cost in the first neighborhood, equal W(0), the AL earnings net of housing cost in the second neighborhood. Exactly enough AL agents choose to live in the first community so that $Q_{AH}^T + Q_{BH}^T + Q_{AL}^1 = 1$. The conditions for this scenario to occur are that $\phi>1$, D ≥ 0 , and $D\leq (\phi-1)(W(Q_{AH}^T + Q_{BH}^T) - W(0))$. Since the AL types are indifferent between the neighborhoods and $\phi>1$, AH types do not want to live in the second neighborhood. Since the AL types are indifferent between the neighborhoods and D ≥ 0 , BL types do not want to live in the first neighborhood. The final condition ensures that BH types do not want to live in the second community.

For changes in D that keep the equilibrium at segregation by skill, higher levels of discrimination will hurt the highly skilled B types, but will not lead to any higher levels of segregation. This equilibrium suggests that empirical attempts to find a within city effect of ghetto residence will find a strong effect

²²No equilibrium with A and B agents of the same skill level living in both neighborhoods can exist if D>0-- the indifference conditions cannot be satisfied for both groups in that case.

²³The perfect integration outcome is "unstable" in a casual sense that can be formalized with a simple dynamic model, where W(.) is a function of last period's populations. Following Benabou (1993), the integrated outcome is unstable because if one neighborhood acquired a tiny increase in the number of its skilled workers, that neighborhood would become particularly appealing to skilled workers and all skilled workers would come to that neighborhood, driving up housing prices and driving out the unskilled. These arguments have the flavor of the Schelling (1978) tipping model.

of ghetto residence, but this effect will only occur because of the difference of the skills of minorities in different neighborhoods.

Case 2-- Segregation by Race,
$$D \ge (\phi - 1)(W(Q_{AH}^T) - W(Q_{BH}^T))$$

The housing cost, C, is again determined to make the AL types indifferent between the neighborhoods, which now requires that $W(Q_{AH}^T) - C$ be equal to $W(Q_{BH}^T)$. Exactly enough AL agents choose to live in the first community so that $Q_{AH}^T + Q_{AL}^1 = 1$. This equilibrium requires that $D \ge (\phi - 1)(W(Q_{AH}^T) - W(Q_{BH}^T))$, so that BH types do not want to live in the first community. Higher levels of discrimination will neither hurt the Black community, nor will they lead to any higher degrees of segregation. Minorities have already completely segregated themselves to avoid the costs of discrimination. This equilibrium is the only stable equilibrium for high levels of D. There exists an interval of D where both segregation by race and segregation by skill exist as stable equilibria in the region and there exists a third, unstable equilibrium, which will be discussed as the extension.

Segregation and Minority Outcomes

If we consider the effect of increasing segregation on Group B outcomes, one relevant comparison is between the outcomes under segregation by skill (the low D outcome) and segregation by race (the high D outcome). The BL agents always prefer segregation by race to segregation by skill because they have more skilled agents around them when there is segregation by race. The overall gain for group BH in moving from segregation by skill to segregation by race is $(\phi - 1)W(Q_{AH}^T + Q_{BH}^T) + W(0) - \phi W(Q_{BH}^T) - D$ which can be either positive or negative depending on parameter values. The condition that determines whether the average outcome in Group B rises as discrimination (D) falls is:

$$Q_{BH}^{T}[(\phi-1)W(Q_{AH}^{T}+Q_{BH}^{T})+W(0)-\phi W(Q_{BH}^{T})-D] \ge Q_{BL}^{T}[W(Q_{BH}^{T})-W(0)]. \quad (2.1)$$

This equation compares the possible gains to the skilled minorities from integrating with the majority with the definite losses to the unskilled minorities that come from being deprived of skilled neighbors. The replacement of racial segregation with segregation by skill will aid the

minority group if the skilled minorities do gain significantly from this transition and if there are large numbers of skilled minorities.²⁴

There are cases where segregation by race is preferred by all minorities to segregation by skill, and segregation by race is always preferred by the low skill minorities. This presents something of a puzzle because of the strong belief of much of the literature that segregation by race hurts minorities. We believe that this puzzle occurs because the comparison that most people make is not between segregation by race and segregation by skill, but rather between segregation by race and total integration.

When we examine the relative benefits of segregation by race and total integration, it is obvious that as long as $Q_{AH}^T \ge Q_{BH}^T$ (the minority has fewer members of the high skilled group)²⁵ both BL and BH agents prefer total integration to segregation by race. BL agents also prefer total integration if the alternative is segregation by skill.²⁶ In fact, the disagreement between Wilson (1987) and the more traditional analysts of segregation seems to occur because Wilson is comparing segregation by race with segregation by skill, and most observers compare segregation by race with total integration.

Extension--Case 3,
$$(\phi - 1)(W(Q_{AH}^T) - W(Q_{BH}^T)) \le D \le (\phi - 1)(W(Q_{AH}^T + Q_{BH}^T) - W(0))$$

A third equilibrium occurs in the region of D values where both segregation by race and segregation by skill equilibria occur. In this third equilibrium both AL and BH types are indifferent between two neighborhoods.²⁷ This case is particularly interesting because it allows us to consider a situation where

²⁴This equation shows the gain to the overall minority community. This gain can be contrasted to the gain to minorities relative to the effect of segregation on whites or the overall effect of segregation on the community as a whole.

²⁵This inequality represents minority skill deprivation, which may be a result of long standing discriminatory practices.

²⁶BH agents prefer integration to segregation by skill if $W(Q_{AH}^T + Q_{BH}^T) - W(0) < \phi(W(Q_{AH}^T + Q_{BH}^T) - W(.5(Q_{AH}^T + Q_{BH}^T)))$ and D=0.

²⁷This equilibrium is also unstable in a casual sense, because in infinitesimal increase in the number of BH workers in the first neighborhood would induce all BH workers to move to that neighborhood. More generally, any equilibrium with both skilled and unskilled workers living in two neighborhoods can be shown to be unstable in this manner. This stability argument, in combination with footnote 5, suggest that the only stable equilibria of the model for D>0 are those where only one group, AL, is living in both neighborhoods.

equivalent minority workers live in both neighborhoods. Now C and Q_{BH}^1 are jointly determined to satisfy the two equations:

$$W(Q_{AH}^T + Q_{BH}^1) - W(Q_{BH}^T - Q_{BH}^1) = C$$
, and (2.2)

$$\phi(W(Q_{AH}^T + Q_{BH}^1) - W(Q_{BH}^T - Q_{BH}^1)) = C + D.$$
(2.3)

These equations together imply that higher levels of D will lead to higher levels of Q_{BH}^1 , which will necessarily lead to lower levels of BL welfare, and (in fact) BH welfare must decline with D as well.

Discrimination acts negatively against minorities as a whole, but as in any model with free mobility, a mechanism exists that makes living in the ghetto area no worse than living in the non-ghetto area (in this case costly discrimination makes the first neighborhood as unappealing as the low skill ghetto). Unless either minority members could not move between neighborhoods so that equalization of utilities is not implied or discrimination (D) is an unobservable cost while W(.) is observable, then empirical work should not find a difference in outcomes when comparing people of the same skill level who live in and out of ghettos. However, even if utilities are equalized within a city, we should find a negative effect of segregation on city-wide minority outcomes.

III. Empirical Framework and Data Description

Most studies of the effects of ghettos on outcomes examine whether minorities in segregated areas do worse than minorities in non-segregated areas (e.g. Ellwood (1986), Kain (1968)). The previous model suggested that there are two major problems using intra-urban variation to find the negative effects of ghettos. The first problem is that the least able minorities may choose to live in the ghetto areas, which implies that estimates of the effects of ghetto residence will overstate the true effect of ghettos unless all worker heterogeneity (observed and unobserved) is controlled for. Following the results of the previous model, the second problem with using intra-urban variation is that when mobility is not constrained across neighborhoods,

utilities will be equalized across space.²⁸ This effect tends to limit the variation in within city outcomes.²⁹ For us to observe intra-urban differences either housing choices must be constrained or the discrimination costs of moving out of the ghetto (D in the model) must be unobservable while the negative effects of ghetto residence on wages are observable.³⁰

Without instruments to deal with intra-urban selection, we are uneasy about accepting these conditions. We therefore eschew intra-urban tests of the effects of ghettos and instead test whether outcomes across cities are affected by the extent of ghettoization. This empirical approach was suggested by the model and it allows for free intra-urban mobility and possible cross-neighborhood spillovers. Our basic question is: Do blacks fare worse in more segregated cities?

Even when the question is posed at this level, there are two issues that are critical to this approach. First, our measure of segregation must be exogenous rather than a response to poor outcomes. Second, we need to control for cross-MSA mobility. We discuss both of these issues below; we first present the data.

Data Description -- Primary Variables

To examine the effects of segregation on outcomes, we first need to define segregation. We use as our primary measure of segregation the racial mix of housing in a Metropolitan Statistical Area (MSA), which we term "housing

²⁸A common argument justifying constrained mobility is that blacks are restricted from entering white neighborhoods. Of course, all-white neighborhoods would not play any role in estimating the effect of segregation on minorities (since there would be no minorities in those neighborhoods) and the limited mobility needed for intra-urban evidence to be usable must occur across neighborhoods with some minority presence, which seems somewhat implausible.

²⁹A further condition for finding intra-urban differences in outcomes is that spillovers across communities are limited. Spillovers may range from ghetto-bred crime hurting all of the city's citizens, or that low skill acquisition in the ghetto may result in a set of badly trained minorities who then hurt the reputation of their entire racial group due to statistical discrimination.

³⁰ In this case utilities will still be equalized over space, but we would observe sizable outcome variation over space.

segregation." An MSA is larger than a city; the Boston MSA, for example, has 2.5 million people, but fewer than 1 million live in the city of Boston.³¹

Within each census tract in the city (a census tract is a contiguous group of roughly 3,000 to 4,000 people) we know the number of blacks, and the total population.³² A natural measure of equality is how the share of blacks in the census tract compares to the share of non-blacks.³³ We define housing segregation as:

Housing Segregation =
$$\frac{1}{2} \sum_{i=1}^{N} \left| \frac{Black_i}{Black} - \frac{Non - black_i}{Non - black} \right|$$
 (3.1)

where Black; is the number of blacks in census tract i, Black is the number of blacks in the MSA, and Non-blacki is the number of non-blacks in census tract i, and Non-black is the number of non-blacks in the MSA. If blacks are distributed evenly throughout the MSA, the term in 1.1's will be zero for each census tract and thus zero for the MSA as a whole. If blacks and non-blacks never reside in the same census tracts, the measure of housing segregation will be 1.

Two points about the measure of housing segregation are worth noting. First, although housing segregation is formed from data on census tracts, it is defined for the MSA as a whole. There is thus one value per MSA. Second, because segregation is defined using the share of blacks and non-blacks in each census tract, it should not be correlated with the percent of the MSA that is black. Indeed, the correlation of segregation and the percent black in the MSA is only .006.

³¹We used PMSAs rather than CMSAs and generally assumed that there were no spillovers across metropolitan areas. ³²The average MSA has 135 census tracks.

 $^{^{33}}$ This measure is commonly referred to as a dissimilarity index, or a Taeuber Index, after Taeuber and Taeuber (1965). The index is popular because it conceptually measures the share of the population that would need to change census tracks for residence to be evenly distributed. We note that this measure of housing segregation does not capture the degree to which heavily black census tracts are contiguous. Massey and Denton (1992) discuss a number of related measures. They generally find different segregation measures to be highly correlated across cities.

We formed measures of housing segregation for the 209 MSAs with at least 100,000 people and at least 10,000 blacks. Having a large population is important to limit the measurement error in the segregation index. Since the micro data we use does not identify all MSAs uniquely and one city was missing the fiscal variables we discuss below, our regressions are based on 204 MSAs. An appendix shows for each city the levels of housing segregation, fiscal variables and the education exposure measure described in Section VI.

The first row of Table 1 shows summary statistics for housing segregation. The average measure of segregation in 1990 is .586. The level of segregation varies dramatically across MSAs. The least segregated MSA is Jacksonville, North Carolina (.21); the most segregated MSA is Detroit, Michigan (.87). The standard deviation of segregation is .126.

We relate segregation to measures of outcomes for young people. Our outcome data are from the 1 percent micro sample of the 1990 census. We use census data because the samples are large and many MSAs are identified.

The theories of segregation noted above apply most readily to young people; peer influences should be strongest on the young.³⁴ Also, the endogeneity problems should be least severe when we are looking at people who have had a short period of adult life in which to chose their place of residence. We thus examine two groups of the population: people aged 20-24 and people aged 25-30. The 20-24 age group is most natural for avoiding the problems of MSA choice-- particularly when we instrument with the characteristics of the city that the individual inhabited five years earlier. The older age group is more appropriate for outcomes involving advanced degrees or labor market outcomes. We selected people in these age groups who lived in an MSA in 1990. We eliminated people born in a foreign country, because immigrants should have a particularly large amount of flexibility in their location choice and endogeneity problems should therefore be particularly large for that group. Our resulting sample contains 97,976 people aged 20-24 and 139,715 people aged 25-30.

³⁴Glaeser, Sacerdote and Scheinkman (1994) found that across crimes, social interactions are most important in crimes committed by young criminals.

Our outcome measures are of three types. The first is educational outcomesthe probability that a person has graduated from high school and college. Table 2 shows means of these variables in our two age groups. About 85 percent of people have graduated from high school or have a GED. College graduation rates are 12 percent for the younger age group and 25 percent for the older age group. Because college graduation is increasing so rapidly over this age range, we focus less on the probability of college graduation in the younger age group than in the older age group.

The second class of outcomes is work and income. We use two measures here. The first is an indicator variable for whether the person is "idle" or not. We define idleness as neither working nor being enrolled in school. Empirically, most of the variation in idleness across cities occurs because of differences in the rates of employment rather than the rates of school enrollment. Roughly 10 percent of the sample is idle. The second measure of income is the logarithm of earnings, conditional upon the individual working, not being in school and having positive earnings. We adjust earnings for cross-city price differences, using data from the American Chamber of Commerce Research Association. We omit people in school from the earnings regression, since these people are expected to have low income; we discuss the possible sample selection below. On average, people aged 25-30 earn 50 percent more than those aged 20-24. This differential includes differences in the weeks worked per years, hours per week and the hourly wage; we decompose earnings into these three sources below.

The third measure of outcomes is particular to women-- whether the woman is an unmarried mother. On average, about 15 percent of women are unmarried mothers.

(.061) (.009)

³⁵We gathered data on relatives prices across cities for the first quarter of 1990. Since not all cities have price indices reported for all quarters, we supplemented this data with data from other quarters between 1989 and 1994. This yielded a total of 150 cities. For the remaining cities, we imputed price indices using fitted values of a regression of price indices on the logarithm of city median household income, the logarithm of city population, and region dummy variables. The imputation equation was (with t-statistics in parentheses): Price Index = .262* ln(income) + .24*ln(pop); R2 = .578; N = 159.

In our equations explaining outcomes, we control for several individual characteristics, also detailed in Table 2. The first three characteristics are racial dummy variables for blacks, Asians, and other non-whites. We also include a dummy variable for Hispanics. We make Hispanic origin and race mutually exclusive; anyone who reports being Hispanic is included in that group alone. About 15 percent of the sample is black, 1 percent is Asian, 0.7 percent is other than non-white, and 7 percent is Hispanic. We also include a dummy variable for women (which has a mean of .5). Finally, we include age dummy variables, to control for any within-group differences in average age.

In addition to these individual controls, we also control for three MSA-level characteristics: the logarithm of MSA population, the percent of the population that is black, and the logarithm of MSA median income.³⁶ Because these variables may have different effects on blacks than on non-blacks, we interact each of these variables with a dummy for black. Our estimating equation is therefore:

Outcome =
$$X'\beta + \beta_1 segregation + \beta_2 segregation * black + \varepsilon$$
 (3.2)

where X is the racial, ethnic, sex and MSA variables noted above. The coefficient β_1 measures the effect of segregation on whites, and β_2 is the differential effect for blacks relative to whites. We focus on the coefficient β_2 .

There are several variables that are not included in equation (3.2). We do not include a dummy variable for whether the person lives in the central city, since this may be endogenous with respect to outcomes; we return below to analyze the effect of central city residence. For the same reason, we do not include any information about the demographic composition of the area in the MSA where the individual lives.

One set of variables that we would like to control for is family background -principally education and income of the parents. This information is not available for individuals in the census who do not live at home, so we cannot

³⁶Median income is adjusted for cross-city price differences in the same way that earnings are adjusted.

include any of this information.³⁷ Later we will control for average parental attributes for blacks in the MSA.

IV. Preliminary Evidence on Segregation and Outcomes

Table 3 shows some preliminary results on the relation between segregation and outcomes. In this table, we divide the sample up into four subgroups: (1) non-blacks in less segregated cities, (2) non-blacks in more segregated cities, (3) blacks in less segregated cities and (4) blacks in more segregated cities. We look at the means of our outcome variables for these groups. More segregated cities are those with segregation levels higher than the mean level of segregation; less segregated cities have less than the mean level of segregation. Our first five columns show the results for people aged 20-24; the second set of five columns show the results for people aged 25-30.

The first column shows that younger blacks in more segregated cities have a 5.9% lower graduation rate from high school than younger blacks in less segregated cities. Non-blacks have an insignificant .1% difference in graduation rates, so the total difference-in-difference estimate of the effect of segregation is 6% (which is significant statistically). This finding is one of our basic results which will reappear in OLS and instrumental variables regressions: blacks in segregated cities graduate less often from high school.

The second column repeats the exercise for college graduates. Here we find an insignificant effect of segregation on college graduation for blacks, but whites in segregated cities are more likely to have graduated from college. The net difference-in-difference estimate is -3.1%, which again shows a negative effect of segregation on black outcomes.

The third column examines idleness. Segregation increases the percent idle by 7.2%. This effect is driven entirely by differences in the outcomes of the black population. The fourth column shows a significant depressing effect of segregation on earnings, again driven by differences across the black

³⁷Quigley and O'Regan (1994) focus on teenagers and are able to get better information on parental attributes. Better information on parents in their work does not eliminate the negative effect of segregation.

population. The fifth column shows a significant positive effect of segregation on single motherhood.

Columns six through ten show the same results for 25-30 year old individuals. Again all of the effects are significant and all, except for the college graduate effect, are driven by differences in black outcomes between more segregated and less segregated cities. Further, the magnitude of the differential is about the same for the different age groups. These results will be explored in the subsequent tables, but Table 3 shows the basic empirical facts that we will continue to observe.

Of course, Table 3 did not control for any individual characteristics or for other MSA level variables. Table 4 reports our basic OLS estimates of equation (10). In Table 4, we control for individual racial, ethnic, age, and gender characteristics and MSA size, income, and racial structure. We allow the influence of the MSA variables to differ for blacks and non-blacks. All of these controls are included in all of our subsequent regressions. The columns in Table 4 are structured similarly to those in Table 3, with five columns reporting results for 20-24 year old individuals followed by five columns reporting results for 25-30 year old individuals. We estimate a simple linear probability model because of the difficulties in performing instrumental variables for probit models.³⁸ The standard errors in all of our regressions have been corrected for correlation between observations within the same MSA.

The first column shows the effect of segregation on the probability of graduating from high school. Non-black individuals who live in more segregated metropolitan areas are unaffected by the level of segregation in the metropolitan area. Black individuals, however, are extremely affected by the level of segregation. A .126% rise in the level of segregation (one standard deviation) leads to a 3.8% decrease in the probability that a 20-24 year old black will have graduated from high school. This is roughly 15% of the average dropout rate for blacks.

³⁸ The OLS results do not differ from the probit results (qualitatively) in the non-instrumented case.

The next column shows the relationship between college graduation and segregation. There is a negative relation for African-Americans between segregation in the MSA and graduation probability, but the magnitude is only one-fifth as large as the effect for high school graduation. Many 20-24 year old individuals are still in college, so the college graduation rate for this group may not be that meaningful. In this column there is a strong positive correlation between city size and college graduation rates for non-blacks, but this correlation is almost entirely eliminated for blacks.

The third column regresses the probability of being idle (not being employed or at school) on segregation and the other variables. Here we find again no relation between segregation and idleness for non-blacks, but for blacks there is an extremely substantial correlation. A one standard deviation increase in the amount of segregation raises the probability of an African-American, 20-24 year old, being idle by 4.1%, roughly one-fourth of the base idleness rate. Among the other city characteristics only median income is correlated with idleness.

The fourth column relates the logarithm of earnings (conditional upon working and not being in school) to segregation. In Table 6, we will decompose earnings into weeks per year, hours per week and wages per hour, but here we only examine the overall relation between earnings and segregation. We find a strong relation between earnings and segregation for African-Americans, and no relation between earnings and segregation for non-blacks. A one standard deviation increase in segregation reduces black earnings by roughly 10%.

Since the fourth column is estimated for people aged 20-24, there is a selection problem that occurs because the most able people may still be in school. If blacks in the segregated cities are more likely to be enrolled in school, then this bias is greater for more segregated cities. In this case, this regression will overstate the true effect of segregation. In other unreported OLS regressions, we have found that for 20-24 year olds enrollment is marginally higher for blacks in segregated cities, but in instrumental variables regression we did not find that enrollment was higher for 20-24 year olds.

The fifth column shows our last dependent variable: single motherhood. In this column, we are interested only in the probability that a woman (again aged 20-24) has a child without a husband present. Black women in more segregated cities are substantially more likely to be a single parent. When we separate out single mothers into widowed, separated and divorced mothers and mothers who have never married, we find that essentially all of the effect comes from changes in the number of mothers who have never married. This connection between segregation and single parenthood suggests that one force that perpetuates ghetto poverty is that ghettos seem to have weaker families.

The sixth through tenth columns repeat the first five columns for the older sample of individuals. The results are qualitatively unchanged, and even quantitatively few of the results are very different. All of the coefficients on the interaction between segregation and race (except for single motherhood regression) have fallen somewhat in magnitude, but all of the coefficients (except for college graduation) retain their significance and remain close to the earlier coefficients. One explanation of the reduction in the coefficients for the older cohort is that this change represents a real effect; older individuals may be less dependent on their neighborhood than younger individuals. Alternatively, the magnitude of the coefficients may be smaller for older cohorts because segregation delays certain outcomes (such as high school or college graduation) but does not eliminate them entirely.

V. Correcting for Endogeneity

As discussed earlier, these OLS results may not indicate causality. There are two principal difficulties. First, segregation itself may be the result of poor economic outcomes, rather than a cause of poor outcomes. Second, individuals who choose to live in more segregated cities may be those who are least successful, while those who are more successful may move to less segregated cities.

The first problem can be handled if we have a clean set of instruments for local segregation. We use two sets of instruments for local segregation. The first set of instruments includes two fiscal variables: the number of

governments (municipalities and townships) in the MSA and the share of revenue that is not raised at the local level. In theory, the number of local governments increases the gains from sorting geographically in the classic Tiebout (1958) sense. When there is only a single jurisdiction in a metropolitan area, then moving neighborhoods can rarely generate gains from lower taxes or more generous government programs. With multiple jurisdictions, entrepreneurial politicians will offer a variety of services to attract different types of people and individuals will segregate. In the context of the model, different jurisdictions may impose an added cost on blacks trying to change neighborhoods because a different neighborhood may have different public goods and perhaps even public goods designed to discourage racial integration.³⁹

This instrument is valid unless the number of governments is itself endogenous. To limit potential endogeneity problems, we use only the number of municipality and township governments. Other governments-school districts, special districts and county governments-- are excluded because they vary over time. In contrast, the number of municipalities and township governments is essentially constant. Indeed, to examine this issue more fully, Figure 1 shows the number of municipality and township governments across MSAs in 1987 and 1962. The number of governments in 1962 is less likely to be a consequence of black outcomes in 1990 than the newer value of government fragmentation. As Figure 1 shows, the correlation between 1962 and 1987 values of the number of governments is over 98%. To avoid any potential endogeneity problems we use the number of governments in 1962 as the instrument, although the strong correlation in the number of governments over time means that our results are almost completely independent of the year of this variable that we use.⁴⁰

³⁹Examples of racially oriented public goods may be racist policemen or schooling designed particularly for white suburban residents. Differences in governments may also induce skill based segregation (i.e. successful blacks prefer the same government as successful whites), which may lead to racial integration. The effect of number of governments on segregation is ultimately an empirical issue.

 $^{^{40}}$ The changes generated by switching from the 1962 values that we use to more current values are generally less than 1/100 of the parameter estimate.

Table 1 gives summary statistics for this instrument. The average MSA had 40 separate jurisdictions in 1962, and the number of jurisdictions ranged from 1 to 339. Since segregation appears most strongly related to the logarithm of the number of governments, we use that variable as our instrument. The relationship between the logarithm of the number of jurisdictions and the amount of housing segregation is shown in Figure 2, and the correlation is reported in the bottom panel of Table 1. Segregation is significantly higher in areas with more governments.

The second instrument that we use is the percent of local revenue in the state that comes from intergovernmental transfers (i.e. revenues allotted from the state and the federal government). In areas with more intergovernmental transfers, the incentives to segregate should be smaller, and thus segregation If intergovernmental transfers for a given city are should be lower. determined by city-specific black poverty, then the local revenue share will not be exogenous. We believe that using the statewide value of this variable enables it to capture state-specific political characteristics, not city-specific poverty. Again we used the 1962 value of this variable to lesson endogeneity. As Figure 3 shows, the degree of local revenue sharing is generally constant over time; the correlation between the two is years is .55. In the average city in 1962, 28% of revenues came from intergovernmental transfers (see Table 1). The relationship between these transfers and racial segregation is shown In states where more money is transferred between governments, cities on average are less segregated.

The first stage regression of segregation on these two instruments yields the following results (t-statistics are listed in parentheses):

As predicted, segregation is significantly and positively related to the number of governments and segregation is significantly and negatively related to the share of revenue that comes from intergovernmental sources. Since our basic regression specification (3.2) has segregation and its interaction with

black we instrument for these variable with the two fiscal variables and their interactions with the black dummy.

Our second set of instruments is the number of rivers within and between MSAs. Since rivers divide MSAs into natural subunits, we expect areas with more rivers to have more political boundaries and therefore more segregation. We use the presence of rivers both within and between counties to capture the presence of natural barriers.⁴¹ The river data are only available for 179 MSAs; these MSAs account for most (over 90%) of the population in our sample.⁴² We include quadratic terms in the number of rivers to capture non-linearities in the relationships between rivers and segregation. The first stage regression using this data is:

The positive and concave relationship between rivers and segregation suggests that natural boundaries do indeed increase the cost for minorities of moving into white neighborhoods.

While in principle, these barriers could increase segregation through mechanisms other than governmental fragmentation,⁴³ we find that when we control for governmental fragmentation rivers have relatively little explanatory power. Thus we conclude that rivers are associated with

 41 We are extremely grateful to Caroline Minter Hoxby for the use of these instruments which are described in Hoxby (1985).

⁴²The river data are available for CMSAs (Consolidated Metropolitan Statistical Areas), while our segregation and outcome data are grouped by Primary Metropolitan Statistical Areas (PMSAs). This only affects a few areas and should not have a large effect on the results.

⁴³Natural barriers could create segregation because natural barriers make it hard for individuals to leave the ghetto and still stay close to their old neighborhood, thus increasing the cost of integrating. Natural barriers might increase differentiation among housing units over space (i.e. one side of a river might be more desirable than another) which in turn might increase segregation by income or race; and natural barriers might provide obvious boundaries that facilitate the exclusion of a minority group from a neighborhood (i.e. racist realtors find it easy to enforce a rule that excludes minorities from one side of a river).

segregation primarily because they increase governmental fragmentation and separate jurisdictions within an MSA make it less likely that integration will occur. Nevertheless, since the number of rivers is surely exogenous to segregation, we present results using this instrument as well. We instrument for segregation and its interaction with race using the four river variables and their interaction with a black dummy variable.

To address the issue of cross-MSA endogeneity, we instrument with the 1962 fiscal characteristics of the MSA where the individual lived five years earlier. Our assumption is that where people lived before they are 18, and even as young adults, is somewhat less endogenous than where they choose to live as adults. Of course, there is still the problem that the MSA chosen early in life may be correlated with omitted parental characteristics.⁴⁴ Nevertheless, using living arrangements before age 19 should lessen the endogeneity somewhat and if this set of instruments does not change the estimates greatly, we become more comfortable believing the endogenous MSA choice is not a significant problem.

Our regressions using previous city of residence are based solely on individuals who lived in MSAs in our sample both in 1990 and in 1985. If there is selection between MSAs and rural areas, this selection would not be dealt with by our results. When we regressed the probability of leaving all MSAs on initial MSA segregation characteristics, however, we found no relationship. This finding suggests that the selection of only those individuals who stayed in MSAs is not decisive.

Tables 5 and 6 present instrumental variables estimates for our outcome equations. These regressions include the full set of demographic and MSA level controls included in Table 4, but for simplicity we report only the coefficients for segregation. The upper panel of Table 5 shows the results using the fiscal instruments for where the individual currently lives. The lower panel shows the results using fiscal instruments for where the

⁴⁴ While we do not know an individual's parental attributes, we do know the average parental attributes in the MSA. In some sense, this knowledge is enough, since our results are only biased if omitted parental characteristics are correlated with segregation which is an MSA-level variable. We find that including these variables in our regressions does not eliminate our results.

individual lived five years earlier. The first regression in Table 5 shows the results on high school graduation rates. Our use of instruments for the contemporaneous MSA in panel A increases the magnitude of the coefficient on segregation for African-Americans significantly. In the lower half of the first column, what we call panel B, the segregation interaction with blacks stays significant and systematically segregation hurts black outcomes.

The second column shows the effects of segregation on college graduation rates. The effect of segregation on white college outcomes is significantly positive when we instrument for segregation. The interaction of segregation and race is significantly negative, but the overall effect of segregation on blacks is not significant. The same qualitative results appear using the Panel B instruments. These instrumental variables results suggest that more non-blacks have graduated from college in segregated cities, but that fewer blacks have graduated. The shift between Tables 4 and 5 in the college graduation rate results suggests that segregation may have an effect on college graduation rates (positive for non-blacks and negative for blacks relative to non-blacks), but that mobility eliminates that effect in the OLS regressions.

The third column shows the effect of segregation on idleness. Under both specifications (i.e. panels A and B), segregation increases idleness for blacks and by an amount almost identical to the effect found with OLS. The fourth column shows the effect of segregation on earnings. Both forms of instrumenting increase the magnitude of the negative relation between segregation and earnings for blacks. The fifth column shows the results for single motherhood. In both cases, there are significant positive effects of segregation on single motherhood, although the magnitude is lower when instruments for previous city of residence are used.

Columns 6-10 repeat these results for 25-30 year olds. The results on high school graduation, idleness, earnings and single motherhood are all essentially unchanged from the ordinary least squares results. We find under specification B a negative effect of segregation on college graduation for blacks (as we did for 20-24 year olds), but under specification A, there is no effect of segregation on college graduation. Overall, the results do not change sizably

from the OLS results in Table 4; segregation adversely affects black outcomes and this finding does not come from cross-city migration of successful people.

These results are robust to a variety of alternative specifications. Most importantly, we have reestimated the equations in Table 5 with MSA fixed effects. Adding fixed effects absorbs the segregation variable for non-blacks as well as the variables for MSA population, median income, and percent black in the city. The interaction terms of each of these variables with the black dummy variable are still identified, however. In the fixed effects specification (which we do not show), the coefficients on the interaction terms are essentially unchanged from those without fixed effects. We also estimated specifications including region dummies; none of our results changed significantly when we controlled for region of residence.

Table 6 reestimates the results again using rivers as instruments. Since using rivers necessitates making our sample somewhat smaller (179 as opposed to 204 MSAs), we have rerun the OLS results for that smaller sample in Panel A of Table 6. None of the results change significantly from the first set of OLS estimates. Panel B reestimates the equations using rivers as instruments. In all of the columns, our basic results are reproduced. Segregation has a negative effect on black outcomes if outcomes are measured by high school graduation rates, idleness, earnings or single motherhood. Moreover, the parameter estimates are qualitatively unchanged from Table 5. Again, the results of Table 6 confirm our result that adverse black outcomes in segregated communities are, in fact, caused by the degree of segregation.

Overall, the instrumental variables results strongly support the OLS results and make us believe that segregation drives poor outcomes, and not the other way around. We find consistently large effects of segregation on earnings, idleness, high school graduation and single motherhood. The results on college graduation are weak although some of the results show a significant college graduation interaction.

While the results in Tables 4, 5 and 6 show a significant relation between segregation and earnings for blacks, we did not break this relation down into its various components. In addition, these effects did not control for the

schooling level of the individuals. In Table 7, we decompose earnings into its components using the fiscal variables as instruments, and we control for education.

The first two columns show the effect of segregation on the decision to work and earnings conditional on working. In both cases, segregation is negatively associated with outcomes. The effect of segregation on earnings (conditional on working and not being in school) is smaller than the effect shown in the ninth column of Table 5, because now we have controlled for education. Since segregation affects earnings in part through lowering education, by controlling for education we eliminate a portion of the effect of segregation on earnings. Still, even controlling for education, segregation is negatively related to earnings.

To evaluate the magnitude of these two effects, we note that:

$$\frac{\partial Earnings}{\partial Segregation} = \frac{\partial [E(Earnings|Working)Pr(Working)]}{\partial Segregation} = \\ Pr(Working)\frac{\partial E(Earnings|Working)}{\partial Segregation} + E(Earnings|Working)\frac{\partial Pr(Working)}{\partial Segregation}$$
(5.1)

where Pr(X) indicates the probability of X occurring and E(A|X) indicates the expectation of A conditional upon X occurring. When we perform this decomposition we find that over 85% of the effect of segregation on earnings comes through the probability of work and less than 15% comes from earnings while working.⁴⁵

The next three columns perform a further decomposition of earnings conditional upon working into weeks worked, hours per week and hourly wage. The lion's share of the earnings result is in weeks worked. There is also a significant effect of segregation on hours per week. There is no significant effect of segregation on the hourly wages. Overall, we conclude that the relation between earnings and segregation works through time spent

⁴⁵To make this decomposition operational, we are actually defining earnings as Log(Earnings) and assuming that Log(Earnings)=0 when individuals are not working.

working (either having work or the amount of time spent at works) not through the wage while working.⁴⁶

VI. How Does Segregation Affect Outcomes?

Two-thirds of African-Americans live in central cities, compared with only one-third of non-blacks. Perhaps the differential effect of segregation on African-Americans is really just a differential effect of segregation on central city residents. To test this hypothesis, and to try to examine whether segregation affects different neighborhoods within the same city differently, we augment equation (3.2) to:

$$Outcome = X'\beta + \beta_1 segregation + \beta_2 segregation * black + \beta_3 central city * black + \beta_4 segregation * central city + \gamma * central city + \varepsilon.$$

$$(6.1)$$

If segregation is acting through its effect on central city residence, then the coefficient on segregation*centralcity will be negative while the coefficient on segregation*black will be zero. If segregation affects blacks but not whites, the coefficient on segregation*black will be negative and that on segregation*centralcity will be zero.

Just as segregation within a city may be endogenous, central city residence may also be endogenous and OLS estimates of (6.1) may be biased. We instrument for both segregation and central city residence to address this problem. We add to our list of instruments the share of an MSA's land area that is in the central city. As this share increases, the probability that a given person lives in an MSA should increase. The average MSA has 7% of its acreage in central cities. We have also run first stage regressions for segregation and central city residence and used the predicted values from those first stage regressions as instruments.⁴⁷

⁴⁶Our wage effect is conditional upon working. It is possible that the wage in segregated cities (for all workers) is lower and that this lower wage drives weeks worked through labor supply effects.

⁴⁷Denoting the share of land area in the central city as size, the first set of instruments is ln(gov), ln(gov)*black, ln(gov)*size, rev, rev*black, rev*size, size and size*black. In addition, we form predicted values of segregation and central city residence based on the following e q u a t i o n s: $Segregation = X'\delta + \delta_1 ln(gov) + \delta_2 rev + \delta_3 size + \varepsilon \qquad \text{a n d}$

Unfortunately, we do not know central city residence for all of our observations. Data on residence are given by PUMAs-- groups of at least 100,000 people living contiguously. Some PUMAs encompass the whole MSA, and some span both central city and non-central city areas. In neither of these cases do we know if, in fact, the individual lives in the central city. We thus omit observations where central city status is not known with certainty. When we do this, our sample size falls by about one-third.

Table 8 presents the results of estimating equation (6.1) and suggests two broad conclusions. First, the effect of segregation is not just one of central city residence. In essentially all of the equations, blacks fare worse in more segregated areas, even controlling for central city residence and interactions of central city and segregation. In some cases, particularly for the younger age group, segregation has particularly adverse effects on all central city residents although this is not uniformly true.

Second, there is some evidence that location in a central city does lead to worse outcomes. This is particularly true for education and single motherhood in the other group. The coefficients in the other regressions are less clear. Furthermore living in a central city occasionally has a differential impact between blacks and whites, and when there is a differential impact central city residence is worse for blacks than for whites. These results suggest there may be intra-urban differences in outcomes that can be found, but these results are not as consistent across outcome measures as our inter-urban results.

The finding that both race and space matter for at least some adverse outcomes suggests that non-blacks may fare poorly when they live near blacks in more segregated areas. To test this in detail would require separating the segregation*central city variable into an effect for blacks and one for non-

CentralCity = $X'\theta + \theta_1 \ln(gov) + \theta_2 rev + \theta_3 size + \theta_4 \ln(gov) * black + \theta_5 rev * black + \theta_6 size * black + \varepsilon$. We include the interactions with black in the second equation because blacks and non-blacks may respond differently to a given number of governments, or the degree of density in the central city. We then form predicted values (denoted pseg and pcc), and add to our instrument set pseg, pseg*black, pseg*pcc, pcc and pcc*black.

blacks. When we attempted to do this, however, we found it difficult to estimate the separate effects. This is not surprising given that the number of non-central city blacks in a typical city is relatively small, even in our Census sample. Addressing the issue of the "spillovers" between blacks and whites will therefore have to await future research. We can conclude, however, that race is a principal dimension by which segregation affects outcomes, and is not just a proxy for where in the city an individual lives.

Different Theories of Segregation

A complete analysis of why segregation affects black outcomes is beyond our scope here. Still, it seems valuable to address certain theories in a cursory manner. The preceding results eliminated the view that segregation worked only by making central cities damaging places to live. Race had an independent, and often much larger, connection to the deleterious effects of segregation than did central city location. The next two tables address three alternative hypotheses about why segregation matters.

The first hypothesis is that blacks fare worse than non-blacks because they have less contact with educated people. To test this, we create a measure of the interactions between blacks and those with more education in each MSA. We define educated people as those who attended college for some time, whether or not they obtained a degree.⁴⁸

Consider a black living in census tract *i*. If that person observes the behavior of people predominantly in his or her census tract, the share of educated people that this person observes is the number of educated people in that tract (denoted Educ_i) divided by the total number of people in that tract (denoted Persons_i).⁴⁹ Within an MSA, therefore, we can measure the amount that the average black will encounter educated people of all races:

 $^{^{48}}$ This measure is extremely highly correlated (approximately 90%) with a measure capturing interactions with high school graduates.

⁴⁹This number of educated persons and the total number of persons includes only individuals over the age of 25.

Educated Exposure =
$$\sum_{i=1}^{N} \frac{Black_i}{Black} * \frac{Educ_i}{Persons_i} - \frac{Educ}{Persons}$$
 (6.2)

If all census tracts were racially and educationally equal, the educated share for blacks would be the MSA-wide proportion of educated persons. We subtract this city-wide average from our measure of education exposure, since we do not want to identify our estimates based on average differences in achievement across MSAs.

Our education exposure measure is greater than 0 if blacks differentially live in census tracts with more educated people, and less than 0 if they differentially live in census tracts with less educated people. The first row of Table 9 shows the summary statistics for the educational exposure measure. The mean is -.086 and the standard deviation is .044.

We have also formed a measure of the income exposure of blacks, similar to that for education exposure. The two measures are highly correlated (about 0.7), so we report results only for the measure of education exposure.

The next hypothesis is that segregation operates through parental influences alone. In this scenario the parental generation was marred in some way by segregation, and this damage has been passed to the children. This model suggests that neighborhood and segregation are only really important as a proxy for (and perhaps a determinant of) family characteristics. We use two variables for family background: the proportion of women in the 40-60 year old age group who are unmarried but have children; and the proportion of men in the same age group with some amount of college education. In both cases we have normalized these variables by subtracting the means of these variables for whites in the MSA. As the next rows of Table 9 show, 24.7% more black women are single mothers than white women, and 17.3% fewer black men have had some college education.

The final variable is the average time to work for employed blacks relative to employed whites. This variable is meant to capture how far the jobs are from black residences. Of course, this variable only includes the jobs where blacks are in fact employed. This number may therefore undercount the true

distance between blacks and the relevant jobs. As the last row of Table 9 shows, blacks and whites live virtually the same distance from jobs.

The second panel in Table 9 shows the correlation of the four variables with each other and with our measure of housing segregation. The strongest correlations are between housing segregation, education exposure measure and single motherhood in the parental generation. The single motherhood result confirms the connection between segregation and single motherhood that we found for the younger generation.

The other variables are more weakly correlated. Black male parental education is positively correlated with educational exposure. In part this is unsurprising since educational exposure will rise as the number of educated blacks rises. Time to work is only weakly correlated with the other potential explanatory variables.

Table 10 puts these different explanatory variables in our basic OLS regressions from Table 4 and examines what their inclusion does to the coefficient on segregation for 25-30 year old individuals. We are using OLS estimates here for simplicity since we do not have adequate instruments for all the different hypotheses. Our belief is that since the instrumenting did not significantly change the coefficients on segregation, this OLS approach is appropriate for checking the robustness of our results to including these other explanatory variables. This table includes the same MSA-level and demographic controls as Table 4.

Table 10 shows that the education, parental and travel variables are related to poor outcomes. The share of blacks that get a high school or college education rises with exposure to educated people, and the probability of a black female being a single mother declines with exposure to the educated. In cities where the parental generation had more single mothers, the children are more likely to become single mothers; and having a more educated father increases the probability that a black child will receive a college degree. Finally, a greater time distance from work for blacks is associated with an increased probability of being idle and lower wages conditional on working.

Still, including these additional variables does not eliminate the effects of segregation on outcomes. For high school graduation, idleness, earnings, and the probability of being a single mother, the segregation coefficient is statistically and economically significant. Indeed, as the last row of Table 10 shows these alternative factors in total explain about 20 to 40 percent of the effects of segregation. Thus, some of the effects of segregation appear to be due to spillovers or commuting costs, but there is still a substantial residual to be explained.

VII. Conclusion

This paper has documented that blacks are significantly worse off in segregated communities than they are in non-segregated communities. If we measure success with high-school graduation rates, or not being idle, or earnings, or not becoming a single mother, then integration is intimately associated with success. Our attempts to deal with causality suggests that the causal direction runs from ghettos to failure, not from failure to ghettos. We also tried to determine the mechanism by which ghettos hurt blacks. We found some evidence supporting lack of education exposure, poor parental attributes and distance from jobs. However, none of these variables explains a large portion of the effect of segregation.

Despite our overall finding that segregation is costly for African-Americans, we do not take these findings to mean that ghettos always and everywhere have been forces for ill. The anecdotal evidence supporting a positive role for ghettos among early 20th century immigrant communities makes us suspect that ghettos can play both positive and negative roles. Chiswick (1991) finds that in 1900, Jews living in cities did substantially better than Jews outside of cities and that this affect is stronger than the urban premium for Gentiles. While urban residence is no guarantee of being a ghetto dweller, cities and ghettos are correlated, so Chiswick's work is tenuously suggestive of a ghetto premium for Jews in 1900. But future research will be needed before we can confirm that ghettos do anything but harm minorities.

We also hope that future research can better isolate why ghettos seem to be so bad for African-Americans. Our research has provided no evidence on whether outcomes are related to underprovision of local public goods, and it is a possibility that one of the costs of segregation to the poor is that they receive less in government expenditures. Future work should seek to improve our understanding of the mechanisms by which ghettos create economic problems.

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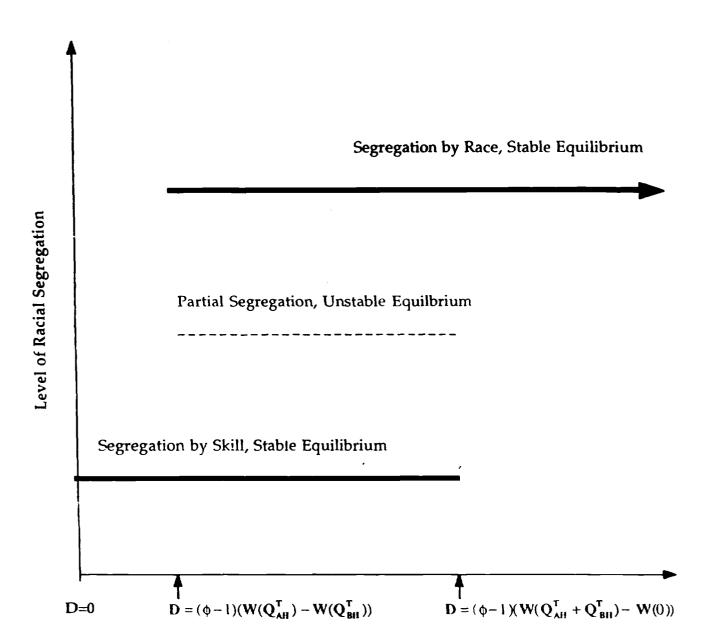
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Quantity of Discrimation (D)

Discrimination is defined as the cost to minorities of moving out of the ghetto area.

For low levels of discrimination only the segregation by skill equilibrium exists (and the unstable total integration equilibrium at D=0). For middle levels of discrimination all three equilibria exist and for high levels of discrimination only the equilibrium with segregation by race exists.

CHART 2: SEGREGATION IN THEORY

Race A, Wealth H	Race B, Wealth H
Segregation by Race, $D \ge (\phi - 1)(W(Q_{AH}^T) - W(Q_{BH}^T))$ Utility= $\phi W(Q_{AH}^T) - C$ $C = W(Q_{AH}^T) - W(Q_{BH}^T)$	Segregation by Race, $D \ge (\phi - 1)(W(Q_{AH}^T) - W(Q_{BH}^T))$ $Utility = \phi W(Q_{BH}^T)$
Segregation by Skill, $D \le (\phi - 1)(W(Q_{AH}^T + Q_{BH}^T) - W(0))$ Utility= $\phi W(Q_{AH}^T + Q_{BH}^T) - C$ $C = W(Q_{AH}^T + Q_{BH}^T) - W(0)$	Segregation by Skill, $D \le (\phi - 1)(W(Q_{AH}^T + Q_{BH}^T) - W(0))$ Utility= $\phi W(Q_{AH}^T + Q_{BH}^T) - C - D$ $C = W(Q_{AH}^T + Q_{BH}^T) - W(0)$
Total Integration Utility = $\phi W(\frac{Q_{AH}^T + Q_{BH}^T}{2})$	Total Integration Utility = $\phi W(\frac{Q_{AH}^T + Q_{BH}^T}{2})$
Race A, Wealth L	Race B, Wealth L
Segregation by Race, $D \ge (\phi - 1)(W(Q_{AH}^T) - W(Q_{BH}^T))$ Utility= $W(Q_{BH}^T) = W(Q_{AH}^T) - C$	Segregation by Race, $D \ge (\phi - 1)(W(Q_{AH}^T) - W(Q_{BH}^T))$ $Utility = W(Q_{BH}^T)$
Segregation by Skill, $D \le (\phi - 1)(W(Q_{AH}^T + Q_{BH}^T) - W(0))o$ Utility = $W(0) = W(Q_{AH}^T + Q_{BH}^T) - C$	Segregation by Skill, $D \le (\phi - 1)(W(Q_{AH}^T + Q_{BH}^T) - W(0))$ Utility= W(0)
Total Integration, D=0 Utility= $W(\frac{Q_{AH}^T + Q_{BH}^T}{2})$	Total Integration, D=0 Utility= $W(\frac{Q_{AB}^T + Q_{BB}^T}{2})$

Figure 1 Number of Municipal and Township Governments, 1962 and 1987 400 and Township 1987 Philadelphia 300 Pittsburgh Minneapolis St. Louis Chic Datroit of Municipal Governments, 200 Columbus Louisville 100 -Number 100 200 300 400 Number of Municipal and Township Governments, 1962

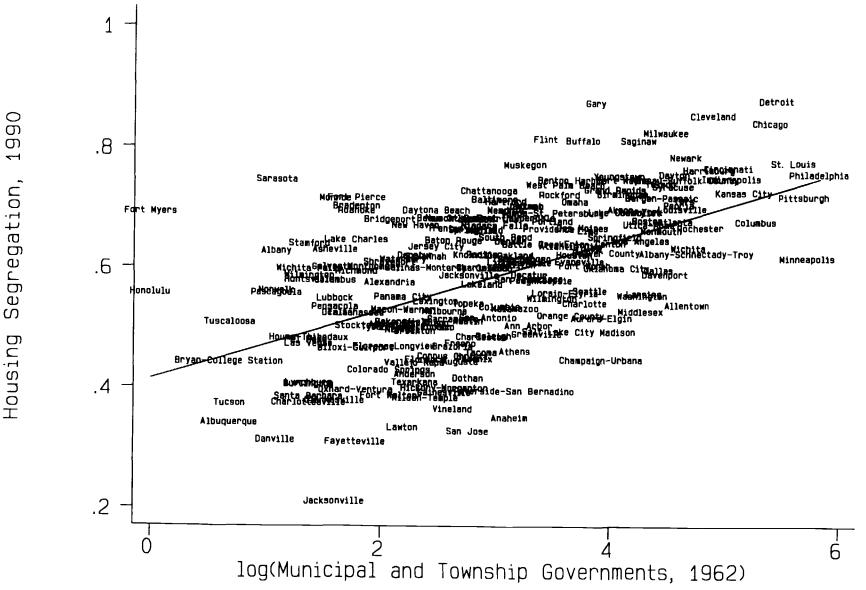


Figure 3 Share of Local Revenue from Other Gorvernments, 1962 and 1988 .6 New Mexico Intergovernmental ⁄enue, 1988 North Carolina Delaware West Virginia iqqieeteeiM California Kasswingtonwisconsin Massachusetts Minnesota Nevada laska Indiana Alabama South Carolina Arizona Utah Ohio District of Columbia Vir@kihalaona Michigan New Jersey Iowa Altrophy Light and Louisiana Missouri Tennessee Share Maryland Georgia Confector Oregon .3 Colorado Texas Kansas Nebraska Hawaii Share of Intergovernmental Revenue, 1962

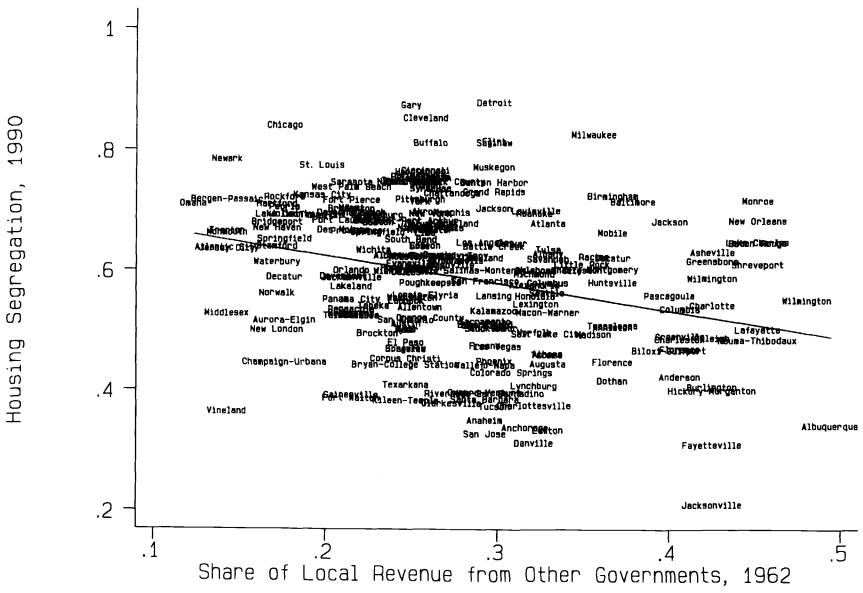


Table 1: Measuring Segregation

Measure	Number of Observations	Mean	Standard Deviation	Minimum	Maximum
Housing Segregation	209	.586	.126	.206	.873
Number of Governments	208	40	55	1	339
Percent of Revenue from Intergovernmental Transfers	209	.283	.078	.123	.494
		Correlations			
	Housing Segregation	Number of Govs.	Percent of Intergov. Revenue		
Housing Segregation	1.000				
Number of Governments	.481	1.000			
Percent of Revenue from Intergovernmental Transfers	295	232	1.000		

Note: Data are for MSAs with at least 100,000 people and at least 10,000 African-Americans. Fiscal variables are for 1962.

Table 2: Summary Statistics

Variable	Age 20-24	Age 25-30
Education		
High School Graduate	85.3%	87.4%
College Graduate	12.1%	25.1%
Work and Income		
Idle	8.8%	10.9%
In(Earnings)	9.0	9.5
Social		
Unmarried Mother	14.5%	16.5%
Demographic Variables	17.09/	10.40/
Black	15.0%	13.4%
Asian	1.2%	1.0%
Other Non-White	0.7%	0.6%
Hispanic	7.6%	6.0%
Female	50.1%	51.2%
N	97,976	139,715

Note: The data are from the 1 percent sample of the 1990 Census. Observations are for native-born people living in one of 204 MSAs where segregation and public finance variables are available and can be matched to the micro data. Earnings data are restricted to 56,627 and 105,997 people who are working, not enrolled in school, and have non-negative earnings. Unmarried mother data are restricted to 49,038 and 71,531 women.

Table 3: Preliminary Evidence on the Relation Between Segregation and Outcomes

		Age 20-24					Age 25-30				
	Education		lne	come	Social	Educ	Education		come	Social	
	HS Graduate	College Graduate	Idle	In(Earn)	Single Mother	HS Graduate	College Graduate	Idle	ln(Earn)	Single Mother	
<u>Black</u>			<u>-</u>				_		<u>-</u>		
Low Segregation	79.5%	4.8%	15.0%	8.79	35.8%	80.1%	11.7%	15.4%	9.22	39.8%	
High Segregation	73.6	4.7	22.2	8.59	40.5	76.9	11.6	21.8	9.11	46.0	
Difference	-5.9	-0.1	7.2	-0.20	4.7	-3.2	-0.1	6.4	-0.11	6.2	
Non-Black											
Low Segregation	87.1%	11.4%	6.8%	9.04	10.5%	88.5%	25.6%	9.6%	9.54	12.7%	
High Segregation	87.2	14.4	6.8	9.05	9.5	89.1	28.0	9.5	9.56	11.4	
Difference	0.1	3.0	0.0	0.01	-1.0	0.6	2.4	-0.1	0.02	-1.3	
Difference-in- Difference (B-W)	-6.0% (0.7%)	-3.1% (0.6%)	7.2% (0.5%)	-0.22 (0.03)	5.8% (0.9%)	-3.7% (0.6%)	-2.5% (0.7%)	6.5% (0.5%)	-0.13 (0.02)	7.5% (0.8%)	

Note: High segregation MSAs are MSAs with housing segregation above the mean.

11.

Table 4: OLS Estimates of the Effects of Segregation on Outcomes

			Age 20-24			Age 25-30				
	Educ	Education		Income		Educ	Education		come	Social
Independent Variable	HS Graduate	College Graduate	ldle	ln(Earn)	Single Mother	HS Graduate	College Graduate	Idle	ln(Earn)	Single Mother
<u>Segregation</u>										
Segregation	-005 (.032)	.039 (.045)	.002 (.018)	026 (.066)	.022 (.029)	.000 (.025)	071 (.079)	.008 (.024)	084 (.065)	010 (.025)
Segregation * Black	295 (.041)	060 (.037)	.325 (.039)	835 (.144)	.340 (.056)	222 (.048)	010 (.059)	.286 (.037)	541 (.107)	.459 (.057)
<u>Demographics</u>										
Black	513 (.322)	.028 (.346)	.292 (.295)	-1.516 (.754)	.545 (.319)	205 (.325)	.227 (.580)	.426 (.230)	801 (.532)	.616 (.337)
Asian	.044 (.010)	.066 (.025)	014 (.007)	041 (.053)	009 (.018)	.029 (.009)	.143 (.042)	011 (.008)	.030 (.058)	022 (.016)
Other Non-White	133 (.018)	088 (.010)	.092 (.018)	262 (.045)	.192 (.026)	146 (.018)	191 (.012)	.060 (.013)	426 (.046)	.203 (.021)
Hispanic	160 (.013)	090 (.012)	.086	153 (.023)	.128 (.015)	159 (.012)	181 (.019)	.062 (.009)	216 (.022)	.146 (.015)
Female	.029 (.002)	.026 (.003)	.054 (.003)	278 (.015)		.024 (.002)	.004 (.003)	.106	449 (.016)	

Table 4 (continued)

			Age 20-24			Age 25-30					
	Educ	ation	In	come	Social	Educ	ation	Inc	ome	Social	
Independent Variable	HS Graduate	College Graduate	ldle	In(Earn)	Single Mother	HS Graduate	College Graduate	Idle	In(Earn)	Single Mother	
MSA Characs.							<u>-</u>		-	_	
In(Population)	.006 (.004)	.017 (.005)	003 (.002)	003 (.008)	005 (.003)	.015 (.003)	.049 (.008)	008 (.002)	.031 (.008)	009 (.003)	
ln(Population) * Black	.005 (.005)	012 (.005)	005 (.005)	.047 (.016)	030 (.006)	.000 (.005)	030 (.007)	.002 (.004)	.022 (.010)	027 (.006)	
Percent black	053 (.043)	.085 (.062)	.006 (.021)	.435 (.098)	110 (.028)	088 (.033)	.183 (.093)	003 (.023)	.498 (.075)	102 (.031)	
Percent black * Black	007 (.075)	116 (.051)	.008 (.055)	364 (.167)	.017 (.061)	091 (.065)	153 (.081)	103 (.048)	409 (.147)	057 (.071)	
In(Med. Income)	.024 (.021)	004 (.043)	058 (.009)	.609 (.050)	008 (.013)	.031 (.024)	.047 (.075)	077 (.014)	.594 (.031)	045 (.024)	
In(Med. Income)* Black	.049 (.028)	.009 (.034)	028 (.027)	.101 (.062)	002 (.028)	.024 (.029)	.005 (.055)	050 (.019)	.047 (.045)	018 (.029)	
Summary											
N	97,976	97,976	97,976	56,627	49,038	139,715	139,715	139,715	105,997	71,531	
\mathbb{R}^2	.034	.093	.050	.090	.108	.031	.039	.050	.096	.109	

Note: All regressions include age dummy variables. Standard errors are corrected for intra-MSA correlation.

Table 5: IV Estimates of the Effect of Segregation on Outcomes

			Age 20-24			Age 25-30				
	Educ	ation	lne	lncome		Educ	Education		ome	Social
Independent Variable	HS Graduate	College Graduate	Idle	ln(Earn)	Single Mother	HS Graduate	College Graduate	Idle	In(Earn)	Single Mother
			Α.	Instruments f	or Within-MSA	Mobility	•			
Segregation	.082 (.034)	.157 (.048)	031 (.019)	.000 (.067)	020 (.030)	.037 (.025)	.00 8 (.079)	.015 (.024)	045 (.065)	080 (.027)
Segregation * Black	357 (.043)	154 (.039)	.321 (.040)	-1.059 (.144)	.306 (.056)	193 (.045)	058 (.057)	.310 (.036)	559 (.108)	.574 (.059)
N	97,976	97,976	97,976	56,627	49,038	139,715	139,715	139,715	105,997	71,531
\mathbb{R}^2	.033	.091	.049	.090	.108	.031	.038	.050	.096	.108
			B.	Instruments	for Cross-MSA	Mobility				
Segregation	.216 (.046)	.172 (.050)	076 (.022)	.001 (.070)	067 (.034)	.067 (.026)	.035 (.077)	.013 (.024)	.011 (.070)	125 (.030)
Segregation * Black	346 (.045)	171 (.040)	.301 (.043)	-1.207 (.155)	.142 (.066)	256 (.047)	172 (.061)	.387 (.039)	669 (.117)	.650 (.067)
N	87,062	87,062	87,062	50,002	43,602	125,636	125,636	125,636	95,211	64,773
\mathbb{R}^2	.031	.085	.050	.088	.112	.031	.038	.049	.096	.112

Note: Regressions include the same set of controls as in Table 4. The instruments for within-MSA mobility are the logarithm of the number of governments in 1962 and its interaction with black, the percent of revenue from intergovernmental transfers in 1962 and its interaction with black. The instruments for cross-MSA mobility are these variables for the city in which the individual lived five years previously. Standard errors are corrected for intra-MSA correlation.

Table 6: Effects of Segregation on Outcomes Using Natural Boundaries As Instruments

			Age 20-24					Age 25-30		
	Educ	ation	Inc	come	Social	Educ	ation	Inc	ome	Social
Independent Variable	HS Graduate	College Graduate	ldle	ln(Earn)	Single Mother	HS Graduate	College Graduate	Idle	In(Earn)	Single Mother
			A	Ordinary L	east Squares Es	stimates				
Segregation	006 (.032)	.029 (.048)	.001 (.019)	.013 (.070)	.020 (.030)	005 (.026)	088 (.082)	.005 (.025)	083 (.067)	006 (.026)
Segregation * Black	293 (.043)	057 (.040)	.335 (.041)	793 (.153)	.361 (.058)	212 (.049)	.000 (.061)	.291 (.038)	501 (.113)	.446 (.059)
N	90,684	90,684	90,684	52,281	45,442	129,324	129,324	129,324	97,973	66,276
\mathbb{R}^2	.035	.093	.051	.091	.106	.031	.040	.050	.096	.109
			В.	Two-Stage I	Least Squares E	stimates				
Segregation	.010 (.032)	.048 (.048)	.037 (.021)	121 (.071)	.110 (.032)	030 (.026)	100 (.082)	027 (.025)	148 (.068)	.007 (.026)
Segregation * Black	472 (.059)	096 (.041)	.378 (.041)	-1.124 (.155)	.198 (.062)	262 (.053)	071 (.065)	.556 (.054)	772 (.122)	.857 (.099)
N	90,684	90,684	90,684	52,281	45,442	129,324	129,324	129,324	97,973	66,276
\mathbb{R}^2	.035	.093	.050	.090	.106	.031	.040	.049	.096	.106

Note: Regressions include the same set of controls as in Table 4. The instruments for segregation and segregation*black are quadratics in the number of inter- and intra-county rivers, and these terms interacted with black. Standard errors are corrected for intra-MSA correlation.

Table 7: The Effect of Segregation on the Components of Earnings IV Estimates for Population Aged 25-30

	Work and	d Earnings	Components of Earnings					
Independent Variable	Work	ln(Earn)	ln(Weeks)	ln(Hours/Week)	ln(Hourly Wage)			
Segregation	.001 (.020)	029 (.066)	.078 (.028)	103 (.017)	.004 (.060)			
Segregation * Black	306 (.039)	517 (.118)	430 (.066)	106 (.035)	029 (.070)			
Education Dummies	Yes	Yes	Yes	Yes	Yes			
Sample	Not in school	Working, Not in school	Working, Not in school	Working, Not in school	Working, Not in school			
N	121,687	105,997	106,432	106,432	103,663			
\mathbb{R}^2	.113	.170	.043	.068	.152			

Note: All regressions include the same set of independent variables and instruments as in Table 4. Standard errors are corrected for intra-MSA correlation.

Table 8: The Effects of Segregation on Central City and Non-Central City Residents

		Age 20-24						Age 25-30		
	Educ	cation	Inc	come	Social	Educ	ation	Inc	come	Social
Independent Variable	HS Graduate	College Graduate	Idle	ln(Earn)	Single Mother	HS Graduate	College Graduate	Idle	ln(Earn)	Single Mother
Segregation	_									
Segregation	.220 (.060)	.083 (.063)	094 (.031)	.142 (.100)	016 (.042)	002 (.041)	168 (.117)	016 (.034)	002 (.087)	002 (.036)
Segregation * Black	261 (.072)	401 (.075)	.250 (.060)	438 (.133)	.144 (.099)	195 (.066)	434 (.116)	.367 (.045)	308 (.128)	,599 (.0 8 0)
Segregation *	374	.575	.171	207	.056	.092	.895	075	.018	261
Central City	(.087)	(.130)	(.044)	(.112)	(.062)	(.061)	(.214)	(.063)	(.206)	(.088)
Central City										
Central City	.244 (.058)	320 (.081)	109 (.029)	.142 (.073)	022 (.038)	077 (.039)	451 (.129)	.00 8 (.036)	.108 (.129)	.188 (.054)
Central City *	.009	084	005	220	006	030	142	.080	.069	.032
Black	(.024)	(.011)	(.018)	(.039)	(.026)	(.013)	(.015)	(.015)	(.060)	(.021)
N	65,464	65,464	65,464	27,899	32,868	95,248	95,248	95,248	57,602	48,840
\mathbb{R}^2	.041	.092	.055	.089	.107	.037	.036	.052	.085	.116

Note: Regressions include the same set of controls as in Table 4. Standard errors are corrected for intra-MSA correlation.

Table 9: Alternative Variables Explaining for Poor Outcomes

Measure	Mean	Standard Deviation	Minimum	Maximum	
Black Education Exposure	086	.044	206	.082	
Parents Background (Black-White) Single Mothers	.247	.117	165	.587	
Males Education	173	.117	163 514	.143	
Time to Work (minutes) (Black-White)	14	2.64	-9.43	7.30	
		Correlation			
	Housing Segregation	Education Exposure	Single Mothers	Males Education	Time to Work
Housing Segregation	1.000				
Education Exposure	443	1.000			
Single Mothers	.382	217	1.000		
Males Education	049	.408	228	1.000	
Time to Work	.081	022	031	.081	1.000

Note: Summary statistics and correlations are from 205 observations.

Table 10: Alternative Explanations for the Effect of Segregation on Outcomes OLS Estimates for Population Aged 25-30

	Educ	cation	_ Inc	ome	Social
Independent Variable	HS Graduate	College Graduate	ldle	ln(Earn)	Single Mother
Segregation					
Housing Segregation	.002 (.027)	125 (.066)	.030 (.021)	167 (.083)	005 (.028)
Housing Segregation * Black	140 (.048)	.041 (.057)	.214 (.040)	325 (.133)	.356 (.073)
Education Spillovers Education Exposure	.045 (.088)	285 (.190)	107 (.052)	433 (.226)	.075 (.083)
Education Exposure * Black	.619 (.199)	.288 (.185)	-,106 (.148)	1.096 (.422)	526 (.307)
Parents Background Single Mothers	030	032	012	.113	.033
Single Mouleis	(.036)	(.071)	(.023)	(.104)	(.034)
Single Mothers * Black	044 (.088)	.067 (.074)	.106 (.061)	193 (.193)	.139 (.098)
Male Education	106 (.038)	372 (.098)	.090 (.024)	066 (.082)	.114 (.033)
Male Education * Black	.071 (.079)	.281 (.092)	.025 (.054)	381 (.185)	073 (.115)
Time To Work					
Mean Time	.0012 (.0013)	.0019 (.0027)	0001 (.0010)	.0002 (.0029)	.0003 (.0010)
Mean Time * Black	0029 (.0026)	0020 (.0024)	.0056 (.0019)	0107 (.0053)	.0031 (.0032)
N	139,715	139,715	139,715	105,997	71,531
R^2	.032	.044	.051	.096	.110
Reduction in Coefficient on Segregation * Black	37%		25%	40%	22%

Note: Regressions include the same set of controls as in Table 4. Standard errors are corrected for intra-MSA correlation.

				Fiscal Varia	bles, 1962
MSA	Name	Housing Segregation	Education Exposure	Number of Governments	Share of Intergov. Revenue
80	Akron, OH	.693	083	60	.258
120	Albany, GA	.623	-,103	3	.330
160	Albany-Schnectady-Troy, NY	.620	078	117	.261
200	Albuquerque, NM	.336	034	2	.494
220	Alexandria, VA	.571	087	8	.322
240	Allentown, PA	.534	065	108	.255
360	Anaheim, CA	.345	069	23	.293
380	Anchorage, AK	.333	041		.317
405	Anderson, SC	.418	059	10	.407
440	Ann Arbor, MI	.499	056	27	.298
450	Anniston, AL	.501	05	8	.367
480	Asheville, NC	.626	051	5	.426
500	Athens, GA	.456	032	24	.33
520	Atlanta, GA	.673	113	97	.33
560	Atlantic City, NJ	.632	071	39	.143
600	Augusta, GA	.439	074	15	.33
620	Aurora-Elgin, IL	.512	128	51	.177
640	Austin, TX	.507	135	16	.247
680	Bakersfield, CA	.505	080	9	.293
720	Baltimore, MD	.709	107	20	.379
760	Baton Rouge, LA	.641	083	14	.452
780	Battle Creek, MI	.635	084	28	.298
840	Beaumont-Port Arthur, TX	.678	077	16	.247
845	Beaver County, PA	.621	061	53	.255
870	Benton Harbor, MI	.741	128	39	.298
875	Bergen-Passaic, NJ	.713	138	86	.143
920	Biloxi-Gulfport, MS	.462	067	6	.401

				Fiscal Variables, 1962	
MSA	Name	Housing Segregation	Education Exposure	Number of Governments	Share of Intergov. Revenue
1000	Birmingham, AL	.719	07	61	.367
1120	Boston, MA	.675	129	76	.230
1140	Bradenton, FL	.698	153	6	.215
1145	Brazoria, TX	.464	048	14	.247
1160	Bridgeport, CT	.675	179	8	.172
1200	Brockton, MA	.490	079	10	.230
1260	Bryan-College Station, TX	.438	126	2	.247
1280	Buffalo, NY	.807	101	43	.261
1300	Burlington, NC	.401	083	4	.426
1320	Canton, OH	.636	131	55	.258
1400	Champaign-Urbana, IL	.442	066	51	.177
1440	Charleston, SC	.480	097	18	.407
1480	Charleston, WV	.596	.018	18	.346
1520	Charlotte, NC	.537	092	44	.426
1540	Charlottesville, VA	.370	067	4	.322
1560	Chattanooga, TN	.724	074	19	.274
1600	Chicago, IL	.836	118	221	.177
1640	Cincinnati, OH	.761	064	154	.258
1660	Clarkesville, TN	.374	002	5	.274
1680	Cleveland, OH	.848	112	134	.258
1720	Colorado Springs, CO	.425	056	8	.309
1760	Columbia, SC	.531	081	21	.407
1800	Columbus, GA	.574	072	5	.33
1840	Columbus, OH	.672	105	196	.258
1880	Corpus Christi, TX	.448	091	14	.247
1920	Dallas, TX	.592	148	84	.247
1950	Danville, VA	.308	032	3	.322

				Fiscal Varia	bles, 1962
MSA	Name	Housing Segregation	Education Exposure	Number of Governments	Share of Intergov. Revenue
1960	Davenport, IA	.585	072	89	.211
2000	Dayton, OH	.751	071	96	.258
2020	Daytona Beach, FL	.691	058	12	.215
2030	Decatur, AL	.616	078	10	.367
2040	Decatur, IL	.584	113	27	.177
2080	Denver, CO	.64	073	23	.309
2120	Des Moines, IA	.662	086	43	.211
2160	Detroit, MI	.873	098	233	.298
2180	Dothan, AL	.411	079	16	.367
2320	El Paso, TX	.475	.082	4	.247
2360	Erie, PA	.636	111	40	.255
2440	Evansville, IN	.606	063	42	.250
2560	Fayetteville, NC	.304	002	6	.426
2640	Flint, MI	.809	074	31	.298
2650	Florence, AL	.442	036	11	.367
2655	Florence, SC	.464	094	7	.407
2680	Fort Lauderdale, FL	.678	136	24	.215
2700	Fort Myers, FL	.687	108	1	.215
2710	Fort Pierce, FL	.712	177	6	.215
2750	Fort Walton, FL	.382	030	8	.215
2760	Fort Wayne, IN	.742	118	61	.250
2800	Fort Worth, TX	.599	120	44	.247
2840	Fresno, CA	.469	089	15	.293
2900	Gainesville, FL	.387	107	13	.215
2920	Galveston, TX	.597	117	5	.247
2960	Gary, IN	.869	063	48	.250
3000	Grand Rapids, MI	.726	061	57	.298

				Fiscal Variables, 1962		
MSA	Name	Housing Segregation	Education Exposure	Number of Governments	Share of Intergov. Revenue	
3120	Greensboro, NC	.611	055	26	.426	
3160	Greenville, SC	.485	075	29	.407	
3200	Hamilton, OH	.601	086	24	.258	
3240	Harrisburg, PA	.759	053	130	.255	
3280	Hartford, CT	.706	190	22	.172	
3290	Hickory-Morganton, NC	.395	007	13	.426	
3320	Honolulu, HI	.552	.047	1	.322	
3350	Houma-Thibodaux, LA	.478	005	4	.452	
3360	Houston, TX	.617	112	40	.247	
3440	Huntsville, AL	.575	075	4	.367	
3480	Indianapolis, IN	.744	062	158	.250	
3520	Jackson, MI	.698	05	26	.298	
3560	Jackson, MS	.676	1	17	.401	
3600	Jacksonville, FL	.583	11	16	.215	
3605	Jacksonville, NC	.206	.011	5	.426	
3640	Jersey City, NJ	.631	019	12	.143	
3690	Joliet, IL	.689	058	75	.177	
3720	Kalamazoo, MI	.528	092	24	.298	
3760	Kansas City, MO	.721	131	176	.198	
3810	Kileen-Temple, TX	.378	.004	11	.247	
3840	Knoxville, TN	.617	035	17	.274	
3880	Lafayette, LA	.496	121	9	.452	
3960	Lake Charles, LA	.642	084	6	.452	
3965	Lake County, IL	.689	179	58	.177	
3980	Lakeland, FL	.568	080	18	.215	
4040	Lansing, MI	.553	.011	74	.298	
4120	Las Vegas, NV	.468	098	4	.3	

				Fiscal Varia	bles, 1962
MSA	Name	Housing Segregation	Education Exposure	Number of Governments	Share of Intergov. Revenue
4200	Lawton, OK	.329	.008	9	.330
4280	Lexington, KY	.539	119	12	.323
4320	Lima, OH	.658	072	45	.258
4400	Little Rock, AR	.605	084	24	.349
4420	Longview, TX	.464	077	10	.247
4440	Lorain-Elyria, OH	.554	068	37	.258
4480	Los Angeles, CA	.641	090	72	.293
4520	Louisville, KY	.694	096	103	.323
4600	Lubbock, TX	.544	166	5	.247
4640	Lynchburg, VA	.403	079	4	.322
4680	Macon-Warner, GA	.525	103	9	.330
4720	Madison, WI	.489	.026	59	.356
4900	Melbourne, FL	.523	083	13	.215
4920	Memphis, TN	.691	130	22	.274
5000	Miami, FL	.698	102	27	.215
5015	Middlesex, NJ	.523	043	72	.143
5080	Milwaukee, WI	.82	158	89	.356
5120	Minneapolis, MN	.612	079	308	.276
5160	Mobile, AL	.658	087	18	.367
5190	Monmouth, NJ	.658	05	86	.143
5200	Monroe, LA	.711	121	5	.452
5240	Montgomery, AL	.597	099	7	.367
5320	Muskegon, MI	.767	102	26	.298
5360	Nashville, TN	.604	093	27	.274
5380	Nassau-Suffolk County, NY	.743	086	105	.261
5480	New Haven, CT	.666	098	10	.172
5520	New London, CT	.496	053	11	.172

				Fiscal Variables, 1962	
MSA	Name	Housing Segregation	Education Exposure	Number of Governments	Share of Intergov. Revenue
5560	New Orleans, LA	.678	097	14	.452
5600	New York, NY	.690	101	72	.261
5640	Newark, NJ	.780	137	106	.143
5700	Niagara Falls, NY	.666	092	20	.261
5720	Norfolk, VA	.492	094	9	.322
5760	Norwalk, CT	.557	206	3	.172
5775	Oakland, CA	.616	121	24	.293
5790	Ocala, FL	.520	042	5	.215
5880	Oklahoma City, OK	.595	065	58	.330
5920	Omaha, NE	.706	112	40	.123
5950	Orange County, NY	.516	081	39	.261
5960	Orlando, FL	.595	138	20	.215
6000	Oxnard-Ventura, CA	.391	076	6	.293
6015	Panama City, FL	.547	096	9	.215
6025	Pascagoula, MS	.553	049	3	.401
6080	Pensacola, FL	.530	101	5	.215
6120	Peoria, IL	.701	098	100	.177
6160	Philadelphia, PA	.751	118	339	.255
6200	Phoenix, AZ	.444	109	17	.299
6280	Pittsburgh, PA	.713	071	297	.255
6440	Portland, OR	.673	081	33	.277
6460	Poughkeepsie, NY	.574	139	30	.261
6480	Providence, RI	.660	111	32	.218
6600	Racine, WI	.618	083	18	.356
6640	Raleigh, NC	.482	113	20	.426
6760	Richmond, VA	.589	126	6	.322
6780	Riverside-San Bernadino, CA	.390	028	24	.293

				Fiscal Variables, 1962	
MSA	Name	Housing Segregation	Education Exposure	Number of Governments	Share of Intergov. Revenue
6800	Roanoke, VA	.690	132	6	.322
6840	Rochester, NY	.663	14	121	.261
6880	Rockford, IL	.717	147	35	.177
6920	Sacramento, CA	.510	072	14	.293
6960	Saginaw, MI	.807	137	70	.298
7040	St. Louis, MO	.770	097	271	.198
7120	Salinas-Monterey, CA	.595	002	11	.293
7160	Salt Lake City, UT	.490	067	35	.329
7240	San Antonio, TX	.512	024	19	.247
7320	San Diego, CA	.503	112	11	.293
7360	San Francisco, CA	.577	126	27	.293
7400	San Jose, CA	.322	060	16	.293
7480	Santa Barbara, CA	.380	014	4	.293
7510	Sarasota, FL	.742	164	3	.215
7520	Savannah, GA	.614	095	11	.330
7600	Seattle, WA	.558	065	46	.329
7680	Shreveport, LA	.605	124	8	.452
7800	South Bend, IN	.646	091	22	.250
7880	Springfield, IL	.647	134	57	.177
8000	Springfield, MA	.658	083	17	.230
8040	Stamford, CT	.635	201	4	.172
8120	Stockton, CA	.498	080	6	.293
8160	Syracuse, NY	.732	075	95	.261
8200	Tacoma, WA	.454	029	18	.329
8240	Tallahassee, FL	.520	124	6	.215
8280	Tampa-St. Petersburg, FL	.687	104	33	.215
8360	Texarkana, TX	.404	044	10	.247

Appendix (continued)

				Fiscal Variables, 1962	
MSA	Name	Housing Segregation	Education Exposure	Number of Governments	Share of Intergov. Revenue
8400	Toledo, OH	.736	081	85	.258
8440	Topeka, KS	.536	093	16	.228
8480	Trenton, NJ	.660	147	13	.143
8520	Tucson, AZ	.368	049	2	.299
8560	Tulsa, OK	.630	081	45	.330
8600	Tuscaloosa, AL	.503	047	2	.367
8640	Tyler, TX	.496	108	7	.247
8680	Utica-Rome, NY	.668	077	77	.261
8720	Vallejo-Napa, CA	.437	024	10	.293
8760	Vineland, NJ	.359	038	14	.143
8800	Waco, TX	.496	103	13	.247
8840	Washington, DC	.549	107	73	.251
8880	Waterbury, CT	.609	125	9	.172
8960	West Palm Beach, FL	.734	192	37	.215
9040	Wichita, KS	.629	071	109	.228
9080	Wichita Falls, TX	.593	059	4	.247
9160	Wilmington, DE	.545	111	33	.480
9200	Wilmington, NC	.582	129	4	.426
9280	York, PA	.71	052	105	.255
9320	Youngstown, OH	.749	083	59	.258

Source: Authors' calculations based on 1990 Census data and 1962 Census of Governments.