NBER WORKING PAPER SERIES

OUTWARD DIRECT INVESTMENT AND THE U.S. ECONOMY

Robert E. Lipsey

Working Paper No. 4691

NATIONAL BUREAU OF ECONOMIC RESEARCH 1050 Massachusetts Avenue Cambridge, MA 02138 March 1994

This paper was originally prepared for the NBER conference of International Taxation held in Cambridge, January 14-15, 1994. It is a part of the NBER program in International Trade and Investment. Any opinions expressed are those of the author and not those of the National Bureau of Economic Research.

.

OUTWARD DIRECT INVESTMENT AND THE U.S. ECONOMY

ABSTRACT

Investment in production outside the United States is a method by which U.S. firms raise their shares in foreign markets and defend them against foreign rivals from the host countries and from other countries. The investing firms are exploiting their firm-specific assets such as proprietary technologies, patents, or skills in advertising or marketing, and the opportunity to produce abroad raises the value of these assets and encourages firms' investment in them by extending the range of markets and the length of time over which they can be exploited.

Overseas production has contributed to the ability of American multinationals to retain world market shares in the face of the long-term decline in the share of the U.S. as a country and short-term changes such as exchange rate fluctuations. It has performed the same functions for Swedish firms and, more recently, for Japanese firms.

Within U.S. multinationals, those with higher shares of their production overseas have higher employment at home relative to home production. Foreign production appears to require larger numbers of employees in headquarters activities such as R&D and supervision.

Robert E. Lipsey Queens College and Graduate Center CUNY Flushing, NY 11367 and NBER

Lipsey, Robert E.

Outward Direct Investment and the U.S. Economy

Robert E. Lipsey

Any judgment about the wisdom of tax changes that raise or lower the profitability of American firms' foreign operations, must involve some judgment as to the desirability of increasing or decreasing the extent of these operations. The purpose of this paper is to review past research on the effects of U.S. firms' overseas activities on the U.S. economy and to report some further analysis with more recent data.

The first question to be answered is what we mean by the U.S. economy. The ambiguity of the term troubles appraisals of many policies. One way of looking at it is to ask whether the object is to maximize Gross National Product or Gross Domestic Product. The former is an ownership-based concept that includes the profits from overseas operations of U.S. firms and other income earned overseas by U.S. residents, but excludes profits earned in the United States by foreign residents. The latter is a geographically-based concept that covers production that takes place in the United States, regardless of ownership. It thus excludes profits and other income earned overseas (from overseas production), but includes all income earned in the U.S. (from production in the U.S.) by both U.S. and foreign residents. One way in which the distinction surfaces in policy discussions is over whether various types of assistance or preferences are to be applied to U.S.controlled firms, regardless of where they operate, or to firms producing in the U.S., whether domestically- or foreign-owned. I will try to construe the issue broadly. That means I will consider effects of outward foreign direct investment on the labor employed in the U.S. by the investing companies and also those on the companies themselves, including their stockholders, and more generally on the trade and other aspects of the U.S. economy.

Various studies of the behavior of multinational firms, including some of my own, view the firms as facing fixed or relatively fixed, worldwide markets for their products and making decisions mainly about how to supply that demand most profitably. The firm is pictured as choosing whether to supply the demand by exporting from the U.S., by producing abroad, or by licensing technology, patents, or other assets owned by the firm to foreign licensees who would produce outside the United States.

The assumption of a fixed market for a firm tends to bias conclusions toward finding that foreign production by U.S. firms substitutes for production in the United States. An alternative view is that production abroad is often mainly a way of enlarging a firm's share of foreign markets, or of preventing or slowing a decline in that share. The inadequacy of the fixed market assumption is obvious in any attempt to examine the impact of direct investment in service industries, since the nature of most of these industries precludes substantial exporting from one country to another and market share is almost completely contingent on production at the site of consumption. While this is most obvious for service industries, a major part of the final value of sales of manufactured products.

- 2 -

The Growth of Internationalized Production

The establishment of foreign operations by American firms, and the establishment by any country's firms of production, including sales and service activities, outside the home country, is often referred to as the internationalization of production. In order to understand the process, and the reasons behind it, it is useful to ask whether it is uniquely or mainly an American phenomenon or is, under some circumstances common to foreign firms as well.

The studies of Cleona Lewis (1938) and Mira Wilkins (1989) on foreign investment in the United States make it clear that direct investment and internationalized production were not an American invention. When the United States lagged technologically in many fields, foreign firms found it profitable to develop marketing and production facilities in the United States to exploit their superior sophistication. The industrial distributions of these operations from different countries clearly reflected some specific technological advantages, such as those of Great Britain in various aspects of the textile industry and of Germany in chemicals.

What has been unique about the United States is that direct investment has been the characteristic form of U.S. foreign investment as far back as data exist, even when the U.S. was still, on balance, importing capital (Lipsey, 1988). That fact, and the lists of early U.S. investors (Lewis, 1938, Southard, 1931, Wilkins, 1970), concentrated among the leading firms in various U.S. industries, emphasize the association of direct foreign investment not with large aggregate supplies of financial or physical capital but with the possession of firm-specific assets, knowledge and techniques, sometimes reflected in patents or brand names, that are mobile within firms,

- 3 -

even across national borders, but not among firms.

Not only was direct investment the dominant form of U.S. outward investment, but the U.S. was the dominant source of the world's direct investment for a long period. The U.S. share of the world's stock of outward direct investment was over half around 1970, with the U.K., the next most important investor, far behind the U.S. at about 15-17 per cent and no other single country the source of more than 6 per cent. The share of the developed countries' outward direct investment flows originating in the U.S. was well over half in the 1960s and still over 40 per cent in the 1970s. In the late 1980s, however, less than 20 per cent of the world's outward flows originated in the U.S. and, in a reversal of roles, the U.S. absorbed over 40 per cent of the flows from other countries (Lipsey, 1993). In the early 1990s, Japan's role as a source of direct investment flows and the U.S. role as a recipient both declined sharply. In 1992, the U.S. was again the largest supplier, at about a quarter of the OECD total, and was not a significant net recipient, withdrawals and losses equaling or exceeding gross inflows (OECD, 1993, Table I).

The heyday of outward U.S. direct investment outflows, in the 1960s and at least part of the 1970s, involved a considerable internationalization of U.S. firms' production, in the sense that higher and higher proportions of the production they controlled took place abroad, larger proportions of their employees were outside the United States, and larger shares of their assets came to be located abroad. Since then, however, the degree of internationalization of U.S. companies has stabilized or declined, as if the firms had overshot some desirable level and found it desirable to retreat somewhat.

The peak in the extent of internationalization in this sense for the

- 4 -

U.S. economy as a whole was reached at some time in the late 1970s (we cannot date it more closely because comprehensive data exist only for occasional foreign investment census years). For example, employment in all overseas affiliates of U.S. firms was almost 11 per cent of total U.S. non-agricultural employment in 1977, but only 7 1/2 per cent in 1989. Plant and equipment expenditures by majority-owned foreign affiliates were over 15 per cent of domestic U.S. plant and equipment expenditures in U.S. dollars in 1974-76 but fell below 10 per cent from 1984 to 1988 and have not recovered their earlier levels. Since the exchange value of the U.S. dollar was low in the late 1980s, the decline in real terms was even larger.

U.S. manufacturing firms have long been much more internationalized than firms in other industries, with their overseas employment reaching about a quarter of domestic manufacturing employment in 1977 (from only 10 per cent in 1957) and then declining only slightly to about 22 per cent in the late 1980s. Overseas plant and equipment expenditures in manufacturing reached over 20 per cent of domestic expenditure in dollar terms for a few years in the 1970s. It fell almost to 10 per cent when the exchange value of the dollar was near its peak, and then recovered, but so far not to earlier peak levels.

Within those U.S. firms that are multinational, the changes have not been so sharp, partly because of the importance of manufacturing firms in the universe of multinationals. However, the time pattern has been similar since 1977 (there is little parent information available before that).

Within manufacturing multinationals, foreign affiliate net sales, a crude measure of production, were larger in the late 1980s relative to parent sales than in 1977 and affiliate employment was close to the earlier levels relative to parent employment. Thus, this group of firms has not exhibited

- 5 -

the shift away from internationalized production that has characterized U.S. multinationals in general or the U.S. manufacturing sector as a whole. The affiliate share of production may even have increased (though it is too volatile to provide a quick judgment that there is an upward trend), and the affiliate share of employment has not changed much since 1977.

The strongest case for increased internationalization in U.S. manufacturing is in exports. Affiliates accounted for less than a third of U.S. multinationals' worldwide exports in 1966, but for more than half in the second half of the 1980s. Their importance relative to total manufactured exports from the U.S. also more than doubled over this period.

The contrast between the changes in internationalization within U.S. parents and those for the U.S. economy as a whole reflects the declining role of multinational parents within the U.S. economy. Parent employment in the U.S. fell from 28 per cent of U.S. non-agricultural employment in 1977 to barely over 20 per cent in the late 1980s, not because employment was moved overseas, where affiliate employment was also declining, but because these multinationals were declining in importance as part of the U.S. economy. This decline was not simply a reflection of the decline of manufacturing's share of U.S. employment, but took place within manufacturing as well, where manufacturing parent firms' share of total domestic manufacturing employment fell from over 60 per cent in 1977 to a little over 50 per cent in 1988-90. Thus, the shrinking of many large, established U.S. manufacturing firms affected both their domestic and their foreign employment. The many anecdotes about the shifting of domestic employment abroad do not seem to add up to much in the aggregate, especially for the U.S. economy as a whole.

There is one reason why it is as yet difficult to judge whether the

- 6 -

apparent retreat of U.S. firms from foreign operations during the 1980s is a long term trend. The enormous shift in direct investment toward the United States by foreign firms, to the point where the U.S. absorbed an unprecedented share of the rest of the world's outflow of direct investment, suggests that the United States was an exceptionally attractive location for investment during this period. If that was the case, it might have been particularly attractive, relative to locations in other countries, to American firms as well as to foreign firms, and that attractiveness would show up as a retreat from internationalization for U.S. firms while it tended to increase the degree of internationalization of foreign firms.

One reason for this apparent retreat of American firms from overseas activity may have been the growth of efficient and aggressive foreign competitors. The levels of internationalization of the German and Japanese economies were much lower than that of the United States in the 1970s. Since then, the internationalization pioneered on a large scale by American firms, has been copied by European and Japanese firms, and now even by firms from developing countries.

How widespread is internationalized production in the sense of firms producing outside their home countries? And is it expanding in the world economy as a whole? Two opposite influences are at work. Internationalization is most prevalent in manufacturing and least common in services. The rising powers in manufacturing, such as Japan and some of the developing countries of Southeast Asia, are increasing the degree to which their companies carry out their manufacturing outside the home countries. At the same time, the share of manufacturing in most of the world's economies is declining, and that of services is increasing. The net result of these two

- 7 -

forces, and of the opposite directions of changes in the U.S. and in other countries, is that the share of internationalized production in world output, after increasing greatly in the twenty years after 1957, perhaps tripling, has grown little since then. The share of Japanese, German, and Swedish firms' internationalized production has been rising, but that rise has been offset by the fall in the much larger U.S. share. Internationalized production by firms from other countries has almost certainly been rising, but is starting from too low a level to have much impact on the total. The share of such production in worldwide GDP may have been in the range of 10-15 per cent in 1990. The U.S. companies accounted for half or more of this total, and if the rise from the recent low point in 1988 continues, the world will again be moving toward a growing importance of internationalized production.

A less equivocal story can be told about the share of production outside home countries in world trade in manufactured goods. That share is clearly over 10 per cent and seems to have risen even since 1977, mainly because of the growth of Japanese affiliate exports, but also because U.S. affiliates have held on to or even increased their shares since 1977. Thus, world trade in manufactures, if not necessarily aggregate world production or employment, is increasingly made up of exports from internationalized production.

What can we conclude from these trends in the extent of internationalized production? The practice of producing outside the home country is well entrenched, especially in manufacturing, not only for U.S.-based companies but, increasingly, for firms based in other countries. It is increasingly common for firms in at least the more successful developing countries, such as Korea and Taiwan. Presumably it is an avenue for increasing profitability, probably through increasing market shares that provide economies of scale in

- 8 -

the exploitation of the firm's assets, such as patents, other technological assets, reputation, and more generally, skills in production and marketing. <u>Overseas Production and Export Market Shares in Manufacturing</u>

The share of the United States, as a country, in world export markets for manufactured goods has been declining over most of the last quarter century. In 1990, after some recovery from the low point in 1987 resulting partly from the earlier period of high exchange values for the dollar, the share was about 12 per cent, 30 per cent below the share in 1966. U.S.

U.S. Share of

World^a Exports of Manufactures^b

| 1966 | 17.1 |
|------|------|
| 1977 | 13.2 |
| 1982 | 14.6 |
| 1985 | 13.4 |
| 1986 | 11.9 |
| 1987 | 11.3 |
| 1988 | 12.1 |
| 1989 | 12.8 |
| 1990 | 12.1 |

Market Economy

^bAs defined in BEA investment data, including manufactured foods, but excluding petroleum and coal products.

Source: United Nations trade tapes

multinational firms, exporting from the U.S. and from their overseas production, held on to their shares much more successfully. By 1985, when the U.S. had already lost more than 20 per cent of its share of twenty years earlier, U.S. multinationals had increased their share of world exports.

U.S. Manufacturing Multinationals' Share of

World[®] Exports of Manufactures^b

| 1966 | 17.6 |
|------|------|
| 1977 | 17.4 |
| 1982 | 17.4 |
| 1985 | 18.1 |
| 1988 | 16.1 |
| 1990 | 16.1 |

Market Economy. ^bIncluding manufactured foods; excluding petroleum and coal products

Source: United Nations trade tapes and Lipsey (1993b).

They then lost some of that share in the next two years, but ended up in 1990 with a share only 9 per cent below that of 1966. How was this relative stability of shares achieved? Performance was very different for the parent firms, exporting from the United States, and the affiliates, exporting from other countries.

Until at least 1985, the parent firms lost less of their world export shares than did non-multinational U.S. firms. Then the parent share fell

| | Sh | ares in | |
|------|-----------------|----------------------------------|---|
| | World Man | Exports of ufactures | Affiliate |
| | U.S. Parents | Majority- Owned Affiliates | Shares of Multinationals' Exports |
| 1966 | 11.0 | 6.6 | 37.5 |
| 1977 | 9.1 | 8.3 | 47.9 |
| 1982 | 9.3 | 8.1 | 46.3 |
| 1985 | 9.4 | 8.7 | 48.2 |
| 1986 | 8.2 | 8.4 | 50.8 |
| 1987 | 7.5 | 8.2 | 52.2 |
| 1988 | 7.7 | 8.3 | 51.9 |
| 1989 | 8.0 | 8.4 | 51.1 |
| 1990 | 7.3 | 8.7 | 54.3 |

For definitions, see previous tables.

Source: United Nations trade tapes and Lipsey (1993b).

sharply, more rapidly than that of other U.S. firms. In the meantime, more and more of the multinationals' exports were supplied by their overseas affiliates, more than half since 1986, and at a record high proportion in 1990. Thus one way the U.S. multinationals kept their export markets, as the U.S. lost competitiveness in their industries, was by supplying these markets increasingly from overseas operations, a strategy obviously not available to non-multinational U.S. firms. (The affiliate shares included in this calculation are only shares of export trade and exclude the much more important affiliate sales in their host country markets).

This rise in the importance of exporting from foreign affiliates was not

- 11 -

unique to the United States. Even in Japan, an extremely successful exporter from home-country production, exports by overseas affiliates rose from 8 per cent of exports from Japan in 1974 to 14 per cent or more in 1986-89. Japan's share of world manufactured exports reached a peak in 1986, shortly after the high point in the exchange value of the dollar, and then declined from 1986 to

Japanese Manufactured Exports as Per Cent of

World Manufactured Exports

| 1965 | 6.8 |
|------|------|
| 1970 | 8.7 |
| 1974 | 10.5 |
| 1977 | 11.1 |
| 1982 | 12.1 |
| 1986 | 13.8 |
| 1987 | 12.5 |
| 1988 | 12.4 |
| 1989 | 12.0 |
| 1990 | 10.9 |

For definitions, see previous tables.

Source: United Nations trade tapes

1990. As the country's export share declined, the share of overseas manufacturing affiliates in their firms' total exports grew from 1986 to 1988 and almost certainly after that as well. Thus, in Japan, as in the U.S., foreign operations seemed to play a defensive role in retaining export

Japanese Manufacturing

Affiliate Exports as Per Cent of

Firms' Worldwide Exports

| 1974 | 7.4 |
|------|------|
| 1977 | 7.6 |
| 1980 | 9.0 |
| 1983 | 8,5 |
| 1986 | 8.6 |
| 1988 | 11.7 |

For definitions, see previous tables.

Source: Lipsey (1993b)

markets for firms under adverse conditions for parent exporting.

Sweden underwent large losses in trade shares similar to those of the United States, although not quite as large. Swedish multinational firms, over the same period, increased their shares, although the increase was all concentrated in 1965 to 1970. This increase or stability in the multinationals' shares was accompanied by, or possibly accomplished by,

Swedish Manufactured Exports and Exports by

Swedish Multinationals as Per Cent of

World Manufactured Exports

| | | Swedish | | |
|------|--------|----------------|--|--|
| | Sweden | Multinationals | | |
| 1965 | 3.0 | 1.6 | | |
| 1970 | 2.9 | 2.0 | | |
| 1974 | 2.9 | 2.0 | | |
| 1978 | 2.4 | 1.8 | | |
| 1986 | 2.3 | 1.8 | | |

Source: United Nations trade tapes and Swedenborg, Johansson-Grahn, and Kinnwall (1988).

a large shift in the sources of export production, with the portion of exports sold by foreign affiliates rising from a tenth of the multinationals' total exports in 1965 to almost a quarter in 1986.

> Exports by Foreign Production Affiliates as Per Cent of Worldwide Exports

> > of Swedish Multinationals

| 1965 | 10.4 |
|------|------|
| 1970 | 12.5 |
| 1974 | 15.9 |
| 1978 | 19.3 |
| 1986 | 24.3 |

Source: Swedenborg, Johansson-Grahn, and Kinwall (1988).

These three countries are the only ones that collect fairly comprehensive information on the trade of their multinationals' overseas affiliates. The data suggest that one major role for overseas production has been that of retaining market shares when home country economic conditions and exchange rate changes made the home countries less suitable locations for export production.

An alternative interpretation of the data, discussed below, might be that it was the growth of affiliate production and exports that caused the reduction in home-country exports. However, home country shares can be explained to a large extent by home-country price and exchange-rate movements, not a likely path for influences stemming from decisions to produce abroad.

Does Foreign Production Substitute for Home-Country Exports?

Most antagonism against foreign direct investment has historically been toward inward investment, on the ground that it displaced home-country firms in home markets. However, there has also been opposition to outward investment, often led by labor organizations, on the ground that outward investment "exported jobs," partly by producing products to be imported to the home-country market but mostly by replacing home-country exports by overseas production. In the United States, the campaign against outward direct investment reached a peak with the effort to pass the Burke-Hartke bill in the 1960s, the Voluntary Program of Capital Restraints from 1965 through 1967, and then with the compulsory OFDI regulations. These came into effect in 1968 as an effort to "improve" the U.S. balance of payments, and were specifically directed against the outflow of capital for foreign direct investment. The government restrictions were ceilings on the export of funds for foreign

- 15 -

direct investment, particularly to Western Europe, but were not aimed at the expansion of U.S. firms' foreign operations if the expansion was financed from foreign sources (Fiero, 1969). With the defeat of Burke-Hartke and the demise of the OFDI in 1974, the campaign has faded, although the AFL-CIO continues to take a dim view of outward investment in its annual statements on economic policy.

Attempts to measure the effects of overseas production on home-country exports face the problem of defining substitution and of defining a believable counterfactual case. Exports from Japan's recently established or recently enlarged operations in Southeast Asia may "replace" exports that formerly came from Japan, but few would claim, after the rise in the exchange value of the Yen, that they are replacing exports that could now be made from Japan. A cross-section analysis does not necessarily escape the problem; it may be just those more labor-intensive industries that could no longer export from the home country that establish production abroad.

A long line of studies has attempted to find evidence of a relationship between overseas production and home-country exports. One of the earliest U.S. studies, by Gary Hufbauer and F.M. Adler (1968), identified the crucial importance of the assumptions used to the interpretation of any relationships found, and a similar wide range of possible effects was reported in a major U.S. Tariff commission (1973) study a few years later. The Reddaway reports (1967) and (1968) explicitly assumed that in the absence of British foreign affiliates, their markets would have been supplied not by British exports but by local or other foreign suppliers.

The preponderance of evidence from empirical studies points to either no effect, or a positive effect, of overseas production in a host-country market

- 16 -

on home-country exports to that market. Lipsey and Weiss (1981), in a crosssection analysis examining exports in 14 manufacturing industries by the U.S. and by 13 other developed countries, to many destinations, found that the level of production by U.S.-owned affiliates in a country was positively related to U.S. exports in that industry to that country and, in some markets. negatively related to exports by other developed countries. On the other hand, the presence of affiliates from countries other than the U.S. was positively related to those countries' exports to that host country and, where there was any significant relationship, negatively related to U.S. exports to the country. In other words, the presence of, and production by, a home country's affiliates in a host country tended to attract exports from that home country and to discourage exports to that host country from other countries. Thus the main substitution that seemed to take place was of country A's host country production in country C for country B's exports to country C, and of country B's host-country production in country C for country A's exports to country C. In these calculations, the variables for U.S.-owned and foreign-owned affiliate activity were superimposed on a set of standard gravity equations including host-country income or aggregate imports, distance from home to host country, and trade bloc membership. The estimated trade position in the absence of direct investment is represented by the value of exports when the home-country affiliate activity variable is set at zero while the other variables, including foreign country affiliate variables, are at their actual levels. Since the dependent variables in these equations are total U.S. and other country exports, rather than the exports by parents, they take account of any displacements of one firm's exports to a country by the production in that country by affiliates of another firm from the same home

- 17 -

country.

Each dollar of overseas affiliate production by U.S. affiliates in these cross-section equations added, on average across the statistically significant coefficients, about \$.16 to U.S. exports. Most of the coefficients were below \$.20. The coefficients for displacements of other countries' exports were not so consistently significant and varied widely, but whenever coefficients for both U.S. and other countries' exports were significant, the displacement of other countries' exports was larger than the addition to U.S. exports. That is a reasonable result since the addition to U.S. exports to a host country is the net balance of positive and negative effects of U.S.-owned production there, while the effect on other countries exports to that host country are generally only negative, with no offsetting gains. One exception to this negative relation to foreign countries' exports would be the case in which the U.S. parent has affiliates in the other countries that are potential suppliers to the host country. Thus a U.S.-owned auto assembly plant in, say, the Netherlands might give rise to exports of auto components from the same company's German affiliate rather than, or in addition to, exports from the parent in the U.S.

If a U.S.-owned affiliate in one country exported to other countries, it could displace U.S. exports to those countries without the offsetting effect of exports of components and other inputs to the manufacturing process. That displacement would be missed in the equations just described, and Lipsey and Weiss (1984) therefore examined the effects of aggregate affiliate production abroad on the total exports to all destinations of the cross-section of parent firms. The results were that the displacement of U.S. exports to third countries, if it existed, was not large enough to offset the positive effects

- 18 -

on parent exports to host countries; that is, in each industry, firms that produced more abroad also exported more in the aggregate.

It is natural to think that exports by affiliates to third countries would necessarily displace parent exports to them, but that is not necessarily the case. A plane, truck, or car assembled or even produced completely by a U.S. affiliate in country A and exported to country B could later give rise to the export of parts, accessories, and related products from the U.S. to country B.

An examination of the same question for a later period (Blomström, Lipsey, and Kulchycky, 1988), using the direct investment census for 1982 (U.S. Department of Commerce, 1985) produced more ambiguous results. The later study lacked the information on affiliates of non-U.S. firms that had been part of the earlier study, but did include a distinction between affiliate production for export and affiliate production for local sale in the host country, and also included some equations for production by minorityowned U.S. affiliates, not available earlier.

When there was any statistically significant relation at all (a minority of industries), affiliate export sales, or production for export from the affiliate's host country, were consistently associated with higher U.S. exports to that host country. That is to be expected, since substitution of affiliate production for U.S. exports, if there was any, would take place outside the host country, in the third country, and would be unobserved. For sales within the host country, most coefficients were positive but there were more negative (5 out of 30 industries) than positive coefficients among those that were statistically significant at the 5 per cent level.

When data for minority-owned affiliates in the host countries, including

- 19 -

those 50 per cent owned, were added to the U.S. export equations, these affiliate operations were found to be associated with higher levels of U.S. exports to the host countries. In addition, the inclusion of these affiliates' operations had a strong effect on the coefficients for production by majority-owned affiliates, moving many from showing negative effects on U.S. exports to positive effects.

The role of minority-owned affiliates is puzzling and we can only speculate on the explanation. One factor is that they are very unevenly distributed across countries, being, for example, almost the only form of direct investment in Japan and quite important there. We have speculated that minority ownership has this strong positive relationship to U.S. exports because it may be resorted to in countries or industries where the U.S. parent would otherwise be barred from a market. These may be markets with more stringent barriers to imports, or where barriers to imports are associated with barriers to majority ownership of affiliates. Minority-owned affiliates may, in such cases, be a price for market entry more often than in the case of majority ownership.

Sweden is the only country outside the United States for which individual firm data are available that permit an analysis similar to those carried out for the U.S. A series of Swedish outward direct investment surveys was carried out by the Industriens Utredningsinstitut (IUI), of Stockholm, and analyzed in Swedenborg (1973), (1979), (1982), and (1985), and, for the 1986 survey, in Swedenborg, Johansson-Grahn, and Kinnwall (1988). They examined the effects of overseas production by Swedish firms on Swedish parent exports. Because of the small number of Swedish parent firms, it was not possible to run separate equations for individual industries, particularly

- 20 -

industries as narrowly defined as in the U.S. studies. However, the Swedish calculations included many firm characteristics that, in effect, incorporated industry characteristics, and also separated companies based on Swedish resource industries.

The Swedish studies included an effort to solve the problem of the possible simultaneity of direct investment production decisions and homecountry export decisions by a 2SLS approach in which the first stage estimated the level of production by Swedish affiliates in each host country. The second stage equation used the estimated production levels from the first stage, among other variables, in the explanation of parent exports, to each host country. These equations were applied to each of the survey years and in a pooled time series-cross section analysis. Swedenborg concluded (1985, p. 235) that OLS estimations, such as those reported above for the U.S. overstated the positive effects of affiliate production on parent exports. Her own estimate, from the 2SLS equations, was that each dollar of Swedish affiliate production added about \$.10 to Swedish parent exports, not very far from the U.S. results mentioned above. From a breakdown of parent exports by type she concluded that only 2 per cent of the sales provided by foreign production would be replaced by parent exports if foreign production were abandoned.

A somewhat different analysis was performed by Blomström, Lipsey, and Kulchycky for 1978, using the same data source as for Swedenborg's studies but in more aggregated form and with each industry's total manufactured exports from Sweden, rather than only parent exports, as the dependent variable. All the coefficients on affiliate sales were positive and, in fact, larger in a 2SLS analysis than in the OLS equations. There was no evidence in the

- 21 -

comparison with Swedenborg's estimates for parent exports, that the positive effect on Swedish parent exports came at the expense of exports by other Swedish firms. It seems more likely, although the equations are too different from Swedenborg's to produce a definitive conclusion, that affiliate production encouraged not only parent exports to the affiliates' host countries, but also exports to the same countries by other Swedish firms.

An examination of changes over time, between 1970 and 1978, from the same source of data, showed similar results: the greater the increase in Swedish affiliate production in a country, the greater the growth of exports of manufactures from Sweden to that host country. A single exception was metal manufacturing, where both a high 1970 level of Swedish-controlled production and high growth in that production in 1970-78 were associated with reductions in Swedish exports.

A recent IUI report (Svensson, 1993) challenges the earlier findings for Sweden using some of the same data plus the latest, still unpublished, survey for 1990. The report concludes that an increase in affiliate production for local host country sale of \$1 reduces parent exports by \$.14 and that affiliate production for export to third countries reduces parent exports by over \$.40 for each dollar of such affiliate production.

The apparent contradiction of earlier results is attributed by the author to his accounting for the effect of affiliate production for export on parent sales to third countries. However, such effects were included in the analysis of total parent exports by U.S. firms in Lipsey and Weiss (1984) without producing any similar negative effects. The major source of the difference from earlier results seems to be the formulation of the equations, which normalizes across firms by the total worldwide sales of the

- 22 -

multinational firm rather than by parent sales, as in Swedenborg's earlier studies. The difference is never pointed out and this normalization is described as a way of eliminating heteroscedasticity. In fact, the result is that what is being tested is the relationship between the share of worldwide sales provided by production carried out in a host country and the share of home-country (parent) exports to that country in the firm's worldwide sales. It is virtually a certainty that these coefficients for host country production shares will be negative, but those negative coefficients can be interpreted as a negative influence on the absolute value of home-country exports only on an odd implied assumption that is never discussed. The assumption is that in the absence of foreign production the total size of the multinational firm's worldwide sales or production would be the same as with foreign production. If Electrolux did not produce in many countries it would have the same worldwide sales as it has with foreign production. That assumption would seem to guarantee a negative coefficient for foreign production on home-country exports, but is not a plausible assumption on which to rest a study.

On the whole, then, it would seem reasonable to conclude that production outside the U.S. by U.S. based firms has little effect on exports from the U.S. by parent firms or by all U.S. firms as a whole, and that to the extent there is an effect, it is more likely to be positive than negative. This relationship is probably a characteristic of other countries' multinationals as well. One reason this is true is that foreign production is undertaken to expand or retain a parent firm's foreign markets and that parent exports are incidental to these decisions. As foreign affiliates mature, their imports from their parents become marginal to their total activity, and fluctuate with

- 23 -

exchange rate changes and other developments, but there is no indication that the absolute level of imports from the home country declines over long periods.

Foreign Production and Home-Country Labor

Aside from the relation of overseas production to exports from the United States, such production could affect the overall demand for labor within the United States by parent firms, and the demand for labor of different types, even if total production in the United States were not affected. For example, the demand for labor by parent firms might be reduced if more labor-intensive products were allocated to multinationals' foreign operations, while more capital-intensive operations were allocated to U.S. operations. Similarly, the demand for unskilled labor by parents might decline if parts of the production process or products requiring highly skilled labor were allocated to the U.S. while processes or products requiring relatively low skills were allocated to overseas affiliates.

The opportunity for multinational firms to engage in such geographical allocation of their production presumably requires that the product be tradable. If a firm's output must be consumed where it is produced, as in many service industries, production will take place where the goods and services are sold and will respond to host-country demand and to host-country costs. There could still be differences among production locations in capital intensity and skill intensity. These might reflect the elasticity of substitution between capital and labor or between labor of different skills if there are significant differences in factor prices, but these should affect the affiliates' operations rather than those of the parents. More important, there could still be effects of affiliate operations on parent capital or

- 24 -

skill intensity if the needs for certain typically central functions, such as coordination, management, and research and development, were affected by affiliates' operations.

In this analysis, the level of home country (parent) production is taken as given and the question is whether, within this fixed level of home production, the composition of parent production is affected by the parent firm's foreign production activity in such a way as to alter the parent firm's demand for labor and for more skilled, as compared with less skilled, labor.

One sign that more labor-intensive activities were being allocated to foreign affiliates or that production methods were being changed in response to differences in factor prices would be a lower capital intensity in affiliate production relative to parent production and a lower capital intensity in low-income countries than in high-income countries. The data on net property, plant, and equipment per worker from the latest U.S. outward investment census indicate that in manufacturing as a whole, the physical capital intensity of production in developed countries by all affiliates of manufacturing parents was about 80 per cent of that in parents in the United States. The capital intensity of manufacturing affiliates in developing countries was only 42 per cent of that in developed countries. In contrast, in a broadly defined services group, including all industries except manufacturing, petroleum, agriculture, mining, and transportation. communication, and public utilities, the physical capital intensity of affiliates was higher than that of their parents in the United States. And for affiliates in developing countries outside of those in manufacturing and petroleum, physical capital intensity was higher than for affiliates in the developed countries (U.S. Department of Commerce, 1993, Tables II.B8, II.B13,

- 25 -

II.G4, II.G11, II.L1, and II.P1). Of course, some of the difference in these aggregate comparisons may rest on differences in industry composition not related to responses to factor price differences at all. However, it is hard to avoid the impression that manufacturing firms adapt affiliate production to differences in factor prices to a much larger extent than service industry firms do.

A much more thorough investigation of whether multinational firms adapted their factor proportions to relative factor prices (Lipsey, Kravis, and Roldan, 1982) concluded that these firms did use more labor-intensive methods of production, as measured by property, plant, and equipment per worker, in low-wage countries. The form that the adaptation took could have been selecting labor-intensive sub-industries for production in low-wage countries, or selecting labor-intensive production processes for such production, selecting small-scale operations for which only labor-intensive methods of production were available, or by operating in a labor-intensive way, whatever technologies was selected. These relationships were visible not only within industries but also within individual firms, and for Swedish as well as American multinationals.

Judging from these aggregate data, manufacturing firms were more responsive to factor price differences in allocating their direct investment activity than were service industry firms. The reason could be simply a higher elasticity of substitution between capital and labor in manufacturing than in services, or it could be that the tradability of manufactured products makes them more suitable for the allocation of, for example, labor-intensive activities to labor abundant, cheap-labor countries. In the former case, of higher elasticity of substitution in manufacturing, there should not be any

- 26 -

effect of overseas production on parent labor intensity. In the latter case, of allocation of activities in response to factor prices, larger overseas operations should produce less employment in the U.S. relative to sales (lower labor intensity of production).

The predominance of evidence for individual manufacturing firms and their affiliates in six industry groups in the 1982 investment census was that higher overseas production was associated with lower employment at home, given the level of parent production (Kravis and Lipsey, 1988). That was the case for all manufacturing firms as a group and within most of the six major industry groups. The only exceptions were that sales by majority-owned affiliates in electrical machinery and by minority-owned affiliates in nonelectrical machinery were positively related to parent employment, for any level of parent production.

Some calculations from the latest outward investment census, for 1989, suggest a similar relationship, as in equation 1:

(1) PEMP = 1,234 + 6.14 PNS - .77 ANS \overline{R}^2 = .867 (5.0) (58.1) (5.9)

where:

PEMP - Parent employment
PNS - Parent net sales (sales less imports from affiliates), in \$ million
ANS - Affiliate net sales (sales less imports from the U.S.), in \$ million

Each million dollars of affiliate production (as proxied by affiliate net sales), gave rise to a loss of almost one parent employee, given the level of the parent's production.

- 27 -

If we separate net sales of affiliates into those of manufacturing and non-manufacturing affiliates, we find that the negative relationship comes from the manufacturing production; each million dollars of manufacturing affiliate production subtracts about 1.4 workers from parent employment while each million dollars of non-manufacturing affiliate production adds 1.2 parent employees (equation 2).

(2) PEMP = 1,160 + 6.16 PNS - 1.38 MANS + 1.21 NMANS \overline{R}^2 = .870 (4.7) (58.7) (7.6) (2.8) where:

MANS - Manufacturing affiliate net sales NMANS - Nonmanufacturing affiliate net sales

These equations assume that the impact on parent employment is related to the absolute value of affiliate production: an addition of a million dollars of affiliate production has the same impact on parent employment whether the affiliates are one tenth the parent's size, in the aggregate, or twice the parent's size.

The same calculations can be performed within the major manufacturing industry groups, reducing the influence of inter-industry differences. Across industries, any relation between parent labor intensity and foreign operations is more likely to represent an effect of labor intensity on the tendency to produce abroad than of foreign production on domestic labor intensity.

The parent employment level equations for major industry groups are summarized in Table 1. Within the major industry groups, the relationships are mixed. In transportation equipment, the group with the largest affiliate sales, the relation is negative; each million dollars of affiliate net sales is associated with parents having five fewer employees.¹ In the next largest industry in terms of affiliate sales, machinery, except electrical, each million dollars of affiliate sales adds one employee to the parent rolls (the story is similar in the other, much smaller, electrical machinery group). And in the other major investing industry group, chemicals, there is no relation to parent employment.

If we separate the affiliates into manufacturing and sales affiliates, we see that the total affiliate sales coefficients are dominated by those for manufacturing affiliates, again positive in the two machinery groups and negative in transportation equipment.

On the whole, these equations for absolute levels of parent employment are inconclusive, with a mixture of positive and negative relations. We would not conclude from these results that there is any clear effect of affiliate production on aggregate parent employment, given the level of parent production.

A different view of the effect of overseas production on parent labor intensity is provided by relating employment per dollar of net parent sales a measure of labor intensity - to the ratio of overseas (affiliate) to domestic (parent) production, as in equation 3. Virtually none of the variation in parent employment per dollar of output is explained by the

equation. The statistically insignificant coefficient suggests a positive relationship, with a one percentage point increase in the ratio of overseas production to home production associated with a one and a half percentage point increase in the ratio of parent employment to sales. Such a positive relation might occur if affiliate production gave rise to needs for

- 29 -

supervisory, research, or other types of auxiliary employment in headquarters operations. The addition of parent net sales as a variable, on the theory that larger parent firms might be either more efficient or more bureaucratic than smaller ones, did not reveal any effect of parent size.

A distinction between manufacturing and non-manufacturing affiliates pointed to the former as having no impact on parent labor intensity and the latter close to statistical significance at the 5 per cent level, but still a negligible degree of explanation of the variance in parent employment per dollar of production (equation 4).

(4) $\frac{\text{PEMP}}{\text{PNS}} = 9.53 - .0003 \text{ PNS} + .66 \text{ MANS} + 6.48 \text{ NMANS} \overline{\mathbb{R}}^2 = .001$ (8.1) (1.0) (.4) (1.8)

Within the six major industry groups, the evidence points to a positive impact of foreign affiliate production, and particularly foreign manufacturing affiliate production, on parent employment per dollar of production (Table 2). The only statistically significant coefficients are in the two machinery groups, and also for manufacturing production in the food industry. Thus, from these calculations, we see no evidence of more capital intensive activities at home from an allocation of labor-intensive activities to affiliates. More foreign affiliate production, particularly more manufacturing production, seems to lead to more parent employment in the U.S. relative to U.S. production. Most likely this is supervisory or other headquarters employment, but we have no evidence for this conjecture.

The corresponding equation for parent employment in all service industries combined, from the 1982 data, showed much larger coefficients than for manufacturing, negative for majority-owned affiliate sales and positive

- 30 -

for sales of minority-owned affiliates. However, the equations for individual service industries produced mixed results: half the significant coefficients for majority-owned affiliate sales were positive and half negative. For most industries, no effect was visible, and only one coefficient for minority-owned affiliates was statistically significant. Durable-goods wholesale trade and insurance were the two service industries in which foreign affiliate sales were positively related to parent employment per dollar of parent sales, and nondurable goods wholesaling and engineering, the two with negative relationships (Kravis and Lipsey, 1988).

One problem with interpreting the data for some service industries, particularly those in finance, is that the location of production is hard to define. Part of the sales attributed to a foreign affiliate on the books of the company for tax or related reasons may involve activity actually carried out in the United States. However, banking and insurance activities for hostcountry customers, in contrast to that for international customers such as U.S. multinationals, are likely to require both host-country employment, without any substitution for domestic U.S. employment, and also some supervisory or service employment in the U.S. parent firm. It is this likely effect, and the impact on multinational firm profits, that is the motivation behind the insistence of the United States on including service industry entry rules in the Uruguay round of GATT negotiations.

A rough estimate can be made of the effect of changes in rules for entry into the insurance industry in various countries. Cross-country regressions of U.S. insurance affiliate sales (premium values) in various countries against income and various country characteristics, including the severity of restrictions on entry by foreign firms, suggested that a shift by all host

- 31 -

countries to the most liberal regulation regimes would double the sales (premium values) of life insurance by U.S.-owned affiliates and increase the sales of nonlife insurance by as much as a third. From the equation for the relation of insurance parent employment to affiliate sales in Kravis and Lipsey (1988) it can then be estimated that parent employment in the United States would increase by something in the neighborhood of 10 per cent.

Aside from effects on the parent firms' level of employment, the extent of foreign operations might also affect the composition of parent employment in the U.S. and the demand and wages for different skills. To the extent that parent firms in manufacturing can allocate activities of different skill levels to different locations to serve worldwide markets, we might expect that operations intensive in low-skilled labor would be allocated to foreign affiliates, especially those in countries where low-skilled labor is cheap, and that high-skill functions would tend to be concentrated in the United States or, possibly, in other highly developed countries.

Two types of evidence might shed light on this possibility. One is simply the allocation of activities within U.S. multinationals. Another is the degree to which a larger share of production carried out abroad is associated with a higher level of skill in a firm's U.S. labor force.

The data collected on employment include very little on the characteristics of the parent or affiliate labor forces. One of the few bits of information is of the proportion of employees engaged in R&D activities, and another is the average compensation of employees, as a rough indicator of skill levels.

The data on R&D employment emphasize the concentration of R&D activity in parent companies:

- 32 -

Employment in R&D as Per Cent of Total Employment, 1989

| | Parents ^a | Affiliates^b |
|-------------------------------------|----------------------|-------------------------------|
| Manufacturing | 5.46 | 2.42 |
| Petroleum & coal products | 3.74 | . 66 |
| Wholesale trade | 1.82 | 1.15 |
| Computer & data processing services | 8.94 | 1.05 |
| Communication & public utilities | 2.52 | 1.01 |

^aAll nonbank parents of nonbank affiliates

^bMajority-owned affiliates, by industry of affiliate

Source: U.S. Department of Commerce (1993), Tables II.Pl and III.G2.

The share of parent employment in R&D is more than twice that in affiliates in almost every major industry group. It would be more appropriate to compare parents with their own affiliates, but those data are not published. Thus, many of the affiliates in wholesale trade are subsidiaries of manufacturing parents, and including them in the manufacturing sector would heighten the contrast between parents and affiliates in both manufacturing and wholesale trade. Judging by the data on R&D expenditures, there is a further allocation of R&D activities between affiliates in developed and developing countries, with much higher R&D intensity in the former group (Lipsey, Blomström, and Kravis, 1990).

An indication of responses to the relative price of skilled as compared with unskilled labor was provided by data for a cross-section of Swedish firms and their affiliates. Although the definition of skilled and unskilled labor was a crude one (salaried vs. wage workers) and only a small portion of the variation in skill composition was explained, there did seem to be a consistent relationship in which more skill-intensive activities were allocated to countries where the price of skilled labor was lower relative to that of unskilled labor.

Within U.S. multinational firms, the average level of compensation per worker, as a crude indicator of average skill levels, can be related to the extent of production in majority-owned affiliates (Kravis and Lipsey, 1988). In manufacturing, the association is weak. The \overline{R}^2s are low and are significant at the 5 per cent level only for total manufacturing and for the food industry. In both cases, the share of assets overseas explained more of parent compensation levels than the share of production. The only coefficients that are statistically significant at the 5 per cent level are positive ones for affiliate production shares in the same industries (Appendix Table 5). If parent output and sales by minority-owned and majority-owned affiliates in absolute terms are used to explain parent compensation, a little better explanation is reached, but only parent output and minority affiliate output are ever statistically significant, and the coefficients are always positive (Table 1). Thus the general impression is that if there is any influence of foreign operations it is a tendency toward higher skill levels at home.

Among service industries, the share of majority-owned affiliates in production produced significant \overline{R}^2 s only for wholesale trade in nondurable goods, for all services, and for business services (Appendix Table 5). Adding the other variables produced little improvement in the degree of explanation, but the few significant coefficients for affiliate production were positive.

On the whole, we can say that in both manufacturing and service

- 34 -

industries the effect of foreign operations on the average skill levels in parent companies, if any, was to raise them, but the effect was not strong and not universal across industries.

Foreign and Domestic Investment as Competitors for Funds

One channel by which a decision by a firm to invest in foreign production could affect investment in domestic production in the financial one. The mechanism that would explain such an interdependence or interaction would presumably imply an upward sloping supply function for the firm's external finance, so that investments in different locations compete for investment funds. It is a channel that would escape the notice of most analyses that take the level of production in each location as given, or as determined only by demand and costs of production in each location.

Studies of this question by Herring and Willett (1973), and, to some extent, by Severn (1972), and Noorzoy (1980), found mostly positive relationships over time between domestic and foreign investment. Such relationships, derived mainly from aggregate data, could reflect common fluctuations or trends in demand rather than any interdependence.

A study by Stevens and Lipsey (1992), based on individual firm plant and equipment expenditure data running for 15 to 20 year periods between the 1950s and the 1970s, attempted to disentangle these effects. Although only seven firms' data were complete enough to be analyzed, the results were fairly consistent in suggesting that there was such interdependence. A one per cent exogenous rise in foreign demand or in a firm's overseas output was estimated to reduce the parent firm's U.S. fixed investment by amounts ranging from .3 to .8 per cent in most of the firms.

This is a tentative finding based on a small number of firms in a period of expansion of U.S. firms' foreign production. It would be interesting to

- 35 -

test the same model over the period of contracting or stagnant overseas production by U.S. firms and also on larger numbers of firms or on industry aggregates.

In any case, the possibility of this type of competition between foreign and domestic fixed investment is worth further investigation. <u>Conclusions</u>

Many of the analyses of the effects of outward direct investment reviewed here implicitly assume that differences among firms and industries in various characteristics can be at least partly explained by differences in the degree to which they operate abroad. These same characteristics are also used to explain the propensity of firms and industries to operate abroad. The explanation of the existence of direct investment and foreign production is centered around the idea that firms possess individual firm-specific assets, such as technologies, or patents, or skills in advertising or marketing, that can be exploited most profitably by producing in many markets. These assets are mobile across international borders but not among firms, and firms cannot realize their value by selling them to other firms or by renting them to other firms by licensing.

The opportunity to exploit these firm-specific assets via direct investment adds to the incentive to acquire them. If R&D intensity and human capital intensity are the strongest explanations of the worldwide trade shares of U.S. multinationals (Kravis and Lipsey, 1992), and possibly of their shares in world production as well, a restriction on direct investment would reduce the value of investment in such assets and therefore reduce firms' investment in them. If much of foreign direct investment is defensive, as suggested earlier, it may make investment in firm-specific assets more profitable by

- 36 -

extending the length of time over which they can be exploited, a suggestion made many years ago by Vernon (1966).

While firms from different countries tend to possess different firm comparative advantages, the leading firms in each country tend to internationalize their production. With the long-term decline in costs of international travel and communication, the costs of controlling widespread production must be declining, and firms from most of the countries in the world are increasing the extent to which they produce outside their home countries. With that fact as background, it seems unlikely that the decline in internationalization of American firms' production will go much further and more likely that it will be reversed.

The availability of foreign production locations appears to have contributed a great deal to the ability of American multinational firms to retain their market shares in the face of declines in the market share of the United States as a country. The same seems to be true for the trade shares of firms from other countries and this flexibility applies not only to softening the effects of long term national declines in export shares and in comparative advantage in individual industries, but also those of short-term events such as large changes in exchange rates.

The frequently expressed fear that American multinationals have been, in some sense, "exporting jobs" by substituting foreign production for American production has very little empirical support. For one thing, overseas employment and fixed investment have been for the most part, declining relative to domestic employment and fixed investment for ten or fifteen years. And U.S. firms that produce more abroad than others tend also to export more in general and to the countries where the foreign production takes place. The

- 37 -

same relationship is evident for firms based in Sweden, the only other country collecting similar data on multinational parents and affiliates. Overseas production has much more to do with contesting market shares than with finding low-cost production locations, although the latter is also a motivation.

Within multinational firms, the higher the share of overseas operations in the total production of the multinational, the higher the ratio of home employment to home production more often than not. A possible explanation is that a larger share of foreign production requires a larger number of headquarters employees such as R&D staff and supervisory personnel whose contribution to output is not confined to the firm's domestic production. The relationship is not unambiguous, since higher absolute (rather than relative) production abroad is more often associated with lower home employment, given the level of home production, a finding we at one time interpreted as implying an allocation of more capital-intensive parts of total production to the United States and of more labor-intensive parts to affiliates, especially those in developing countries. The interpretation that it is technical activities and management that are allocated to home operations is reinforced by the fact that higher proportions of foreign activity are associated with higher average compensation at home.

On the whole, the evidence suggests that the effect of overseas production on the home-country labor market involves the composition of a firm's employment at home rather than the total amount of its home employment. That change in composition is mainly a shift toward more managerial and technical employment, much like the effects of increasing trade and other aspects of the evolution of the American economy.

- 38 -

Lipsey, Robert E.

<u>Footnotes</u>

1. There may be an inter-industry effect here; the group includes two very different industries, motor vehicles and equipment and other transportation equipment, mainly aircraft. The motor vehicle industry accounts for almost all the foreign affiliate sales, while the other transportation equipment industry accounts for more than half the parent employment.

Lipsey, Robert E.

<u>References</u>

- Blomström, Magnus, Robert E. Lipsey, and Ksenia Kulchycky. 1988. "U.S. and Swedish Direct Investment and Exports," in Robert E. Baldwin, Ed., <u>Trade</u> <u>Policy Issues and Empirical Analysis</u>. Chicago, IL: University of Chicago Press, pp. 259-297.
- Fiero, Charles E. 1969. "Statement by Charles E. Fiero, Director, Office of Foreign Direct Investments, U.S. Department of Commerce, before the Subcommittee on International Exchange and Payments of the Joint Economic Committee," January 15.
- Herring, Richard, and Thomas D. Willett. 1973. "The Relationship between U.S. Investment at Home and Abroad," <u>Rivista Internazionale di Scienze</u> <u>Economiche e Commerciali</u>, 20, pp. 72-80.
- Hufbauer, Gary C., and F.M. Adler. 1968. <u>Overseas Manufacturing Investment</u> and the Balance of Payments, Tax Policy Research Study No. 1, U.S. Washington, D.C.: Treasury Department.
- Kravis, Irving B., and Robert E. Lipsey. 1988. "The Effect of Multinational Firms' Foreign Operations on Their Domestic Employment," NBER Working Paper 2760, November.

________ and ______. 1992. "Sources of Competitiveness of the United States and of its Multinational Firms," <u>Review of</u> <u>Economics and Statistics</u>, Vol. LXXIV, No. 2, May, pp. 193-201.

Lewis, Cleona. 1933. <u>America's Stake in International Investments</u>, Washington, D.C.: Brookings Institution.

- 40 -

Lipsey, Robert E. 1988. "Changing Patterns of International Investment in and by the United States," in Martin Feldstein, Ed., <u>The U.S. in the World Economy</u>, Chicago, IL: University of Chicago Press, pp. 475-545.
_______. 1993a. "Foreign Direct Investment in the U.S.: Changes over Three Decades," in Kenneth M. Froot, Ed., <u>Foreign Direct Investment</u>. Chicago, IL: University of Chicago Press, pp. 113-170.
_______. 1993b. "The Transnationalization of Economic Activity"
________, Magnus Blomström, and Irving B. Kravis. 1990. "R6D by Multinational Firms and Host Country Exports," in Robert E. Evenson and Gustav Ranis, Eds., <u>Science and Technology: Lessons for Development</u> Policy. Boulder and San Francisco: Westview Press, pp. 271-300.
_______, Irving B. Kravis, and Romualdo A. Roldan. 1982. "Do Multinational Firms Adapt Factor Proportions to Relative Factor Prices?" in Anne O. Krueger, Ed., <u>Trade and Employment in Developing Countries:</u> Factor Supply and Substitution. Chicago, IL: University of Chicago

Press, pp. 215-255.

______, and Merle Yahr Weiss. 1981. "Foreign Production and Exports in Manufacturing Industries." <u>Review of Economics and Statistics</u>, Vol. LXIII, No. 4, November, pp. 488-494.

______, and Merle Yahr Weiss. 1984. "Foreign Production and Exports of Individual Firms." <u>Review of Economics and Statistics</u>, Vol. 66, No. 2, May, pp. 304-308.

Noorzoy, M.S. 1980. "Flows of Direct Investment and Their Effects on U.S. Domestic Investment," <u>Economic Letters</u>, 5, pp. 311-317.

Organisation For Economic Co-operation and Development 1993. <u>International</u> <u>Direct Investment Statistics Yearbook: 1993</u>, Paris, OECD.

- 41 -

- Reddaway, W.B., in collaboration with J.O.N. Perkins, S.J. Potter, and C.T. Taylor. 1967. <u>Effects of U.K. Direct Investment Overseas: An Interim</u> <u>Report</u>, Cambridge University, Dept. of Applied Economics, Occasional Paper 12.
- Reddaway, W.B., in collaboration with S.J. Potter and C.T. Taylor. 1968. <u>Effects of U.K. Direct Investment Overseas</u>, Final Report, University of Cambridge Department of Applied Economics, Occasional Papers: 15, Cambridge.
- Severn, Alan. 1972. "Investment and Financial Behavior of American Direct Investors in Manufacturing," in Fritz Machlup, Walter Salant, and Lorie Tarshis, Eds., <u>The International Mobility and Movement of Capital</u>. New York: National Bureau of Economic Research, pp. 367-396.
- Southard, Frank A., Jr. 1931. <u>American Industry in Europe</u>. Boston & New York: Houghton Mifflin Co.
- Svensson, Roger. 1993. <u>Production in Foreign Affiliates: Effects on Home</u> <u>Country Exports and Modes of Entry</u>. Stockholm: Industriens Utredningsinstitut.
- Swedenborg, Birgitta. 1973. <u>Den svenska industrins investeringar i utlandet</u>. Stockholm: Industriens Utredningsinstitut.

______. 1982. <u>Svensk Industri i Utlandet: En Analys av</u> <u>Drivkrafteroch Effekter</u>. Stockholm: Industriens Utredningsinstitut.

- 42 -

________. 1985. "Sweden," in John Dunning, Ed., <u>Multinational</u> <u>Enterprises. Economic Structure, and International Competitiveness</u>. London: John Wiley and Sons, pp. 217-248.

______, Goran Johansson-Grahn, and Mats Kinnwall. 1988. <u>Den</u> <u>Svenska Industrins Utlandsinvesteringar. 1960-1986</u>. Stockholm: Industriens Utredningsinstitut.

- U.S. Department of Commerce. 1985. U.S. Direct Investment Abroad: 1982
 <u>Benchmark Survey Data</u>. Washington, DC: Bureau of Economic Analysis.
 ______. 1993. U.S. Direct Investment Abroad. 1989
 <u>Benchmark Survey, Final Results</u>. Washington, DC: Bureau of Economic Analysis.
- U.S. Tariff Commission. 1973. <u>Implications of Multinational Firms For World</u> <u>Trade and Investment and for U.S. Trade and Labor</u>, Report to the Committee on Finance, U.S. Senate (93-1), February.
- Vernon, Raymond. 1966. "International Investment and International Trade in the Product Cycle," <u>Quarterly Journal of Economics</u>, Vol. 80, May, pp. 190-207.
- Wilkins, Mira. 1970. <u>The Emergence of Multinational Enterprise</u>, Cambridge, MA: Harvard University Press.
- ______. 1989. <u>The History of Foreign Investment in the United States</u> <u>to 1914</u>. Cambridge, MA: Harvard University Press.

Table 1

| | | <u>Coefficients for</u> | | | | _ |
|-------------------------|------------------|-------------------------|--------|-------------------|----------------|----------------|
| Industry | | | Af | <u>filiate Ne</u> | et Sales | |
| | Constant Term | Parent Net Sales | Total | Manuf, | Non- Manuf. | R ² |
| Food & kindred products | 4,125 | 4.87 | 58 | | | .453 |
| | | (5.7) | (.4) | | | |
| | 4,125 | 4.86 | | 28 | 18 | .443 |
| | • | (5.7) | | (.8) | (.9) | |
| Chemicals | 840 | 4.93 | 20 | | | . 864 |
| | | (18.0) | (.6) | | | |
| | 1.033 | 4.82 | | - 67 | .81 | .867 |
| | (2.5) | (17.5) | | (1.6) | (1.3) | |
| Metals | 611 | 6.04 | 90 | | | .866 |
| | (2.5) | (26.8) | (1.9) | | | |
| | 629 | 5.98 | | 40 | -1.82 | .867 |
| | (2.6) | (26.1) | | (.7) | (2.1) | |
| Machinery, excl. | 480 | 6.47 | .77 | | | . 968 |
| Electrical | (2.4) | (28.2) | (5.8) | | | |
| | 475 | 6.54 | | .83 | . 52 | . 968 |
| | (2.4) | (26.9) | | (5.7) | (1.6) | |
| Electrical, & | 1,642 | 4.87 | 3.34 | | | .967 |
| Electronic Equipment | (5.1) | (30.6) | (4.9) | | | |
| | 1,618 | | | 4,03 | -5,33 | .970 |
| | (5.4) | | | (6.1) | (2.6) | |
| Transportation Equipmer | nt -257 | 9.10 | -4,73 | | | .986 |
| | (.3) | (47.2) | (20.2) | | | |
| | -250 | 9.18 | | -7,53 | 7.89 | . 995 |
| | (.4) | (77.5) | | (26,5) | (7.1) | |

Equations for Parent Employment as a Function of Parent and Foreign Affiliate Production, 1989 Six Major Industry Groups

Parent employment in No. of employees

Parent and affiliate sales in \$ million

Numbers in parentheses are t-statistics

Table 2

. .

,

.

Equations for Parent Employment per Dollar of Production as a Function of Parent Size and Ratio of Foreign Affiliate to Parent Production, 1989 Six Major Industry Groups

| | | Coefficients for | | | | _ |
|-----------------------|----------|---------------------------|-----------------|--------|--------|-------|
| | | Ratio to Parent Net Sales | | | | |
| | | Net | <u>Sales of</u> | | | |
| | | | Manufac- | | | |
| | | All | turing | Non- | Parent | |
| | Constant | Affiliate | Affi- | Manuf- | Net | |
| Industry | Term | Net Sales | liates | Affil. | Sales | ₹² |
| Food & kindred prods. | 6.50 | 2,04 | | | | 024 |
| - | (5.6) | (1.6) | | | | |
| | 7.01 | 2.01 | | | - 165 | 018 |
| | (5.2) | (1.6) | | | (8) | . 010 |
| | 7.29 | () | 2 61 | .7 87 | . 124 | 038 |
| | (5.5) | | (2.0) | (1 2) | 124 | .056 |
| Chemicals | 5.92 | . 37 | (2.0) | (1.2) | (.0) | . 002 |
| | (17 7) | (9) | | | | ~.002 |
| · | 6 11 | (.)) | | | 163 | 007 |
| | (17 1) | (0) | | | 100 | .006 |
| | 6 13 | (.)) | 20 | 60 | (1.5) | 000 |
| | (16 9) | | . 2.7 | .00 | 133 | .000 |
| Motals | 8 .0 | 050 | () | (.0) | (1.5) | 0.07 |
| necals | (20 () | 059 | | | | 006 |
| | (20.4) | (.2) | | | 74.6 | |
| | (17 5) | 065 | | | /45 | .048 |
| | (27.3) | (.3) | | | (3.2) | |
| | 0.70 | | 046 | 63 | - / 39 | .043 |
| Machine | (27.0) | 1 0/ | (.2) | (.4) | (3.2) | |
| Rachinery, except | 8.22 | 1.84 | | | | .093 |
| Electrical | (26.8) | (5.2) | | | | |
| | 8.33 | 1.97 | | | 285 | .109 |
| | (27.1) | (5.5) | | | (2.4) | |
| | 8.48 | | 2.46 | 09 | 241 | .135 |
| | (27.6) | | (6.3) | (.1) | (2.0) | |
| Electrical & | 9.11 | 6.34 | | | | .284 |
| Electronic Equipment | (13.7) | (6.0) | | | | |
| | 9.32 | 6.28 | | | 206 | .288 |
| | (13.7) | (8,0) | | | (1.4) | |
| | 10.15 | | 8.06 | -9.02 | 207 | .421 |
| | (16.1) | | (10.5) | (3.5) | (1.5) | |
| Transportation Equip. | 9.74 | -1.88 | | | | 001 |
| | (16.3) | (1.0) | | | | |
| | 9.71 | 09 | | | 080 | .027 |
| | (16.4) | (.0) | | | (1.8) | |
| | 9.81 | | .637 | -12.66 | 061 | .032 |
| | (16.5) | | (.3) | (1.2) | (1.3) | |
| | | | | | | |

Parent employment in No. of employees Parent sales in billions of dollars Affiliate sales in millions of dollars Numbers in parentheses are t-statistics

ι