# The Impacts of SNAP on Food Insecurity, Obesity, and Food Purchases: Who Misreports and Does it Matter?

CHARLES COURTEMANCHE, GEORGIA STATE UNIVERSITY, NBER, AND IZA AUGUSTINE DENTEH, GEORGIA STATE UNIVERSITY
RUSTY TCHERNIS, GEORGIA STATE UNIVERSITY, NBER, AND IZA

### Motivation

#### Supplemental Nutrition Assistance Program (SNAP)

- Largest means-tested nutrition assistance program in US
- Goal is to improve food security (and therefore health and well-being) of low-income households
- Number of Americans receiving SNAP benefits rose from 17 million to 46 million from 2000-2014
- Total SNAP spending rose from \$17 billion to \$75 billion

Critical to have reliable evidence on whether SNAP achieves its goal and/or has unintended consequences (e.g. obesity)

- SNAP participation often found to be associated with greater food insecurity and obesity
- Evidence that aims to push toward causal effects generally finds that SNAP reduces food insecurity (Hoynes and Schanzenbach, 2015)
- Evidence on causal effect on obesity is mixed (Gundersen, 2015)

### Motivation

Even studies that aim to address endogeneity of SNAP participation generally rely on self-reported participation measures

- Estimated "false negative" rates in various validation studies linking administrative data to ACS, CPS, SIPP, & NLSY are 20%-50% (Mittag, 2013)
- Estimated "false positive" rates range from 0.3-3% (Meyer et al., 2014)
- Estimated effect of misclassified binary explanatory variable may be substantially biased and yield "wrong signs" (Kreider, 2010; Kreider et al., 2012)
  - Even in an instrumental variables framework (Almada et al., forthcoming)
- FoodAPS offers a unique opportunity to examine misreporting and its consequences since it contains both self-reported and administrative participation measures

## Our Questions ... And Progress So Far

- 1) What are the causal effects of SNAP on food insecurity, obesity, and healthfulness of food purchases using administrative participation variables and accounting for endogenous selection?
- So far ... What are the associations between SNAP and food insecurity, obesity, and healthfulness of food purchases using administrative participation variables?
- 2) What individual and community characteristics influence misreporting of SNAP participation?
- So far ... What individual characteristics influence misreporting of SNAP participation?
- 3) How do the regression estimates of SNAP's impacts differ when self-reported participation variables are used instead of administrative variables?
- So far ... Done but only for associations
- 4) How effective is the estimator developed by Ngimkeu et al. (2015) in mitigating the consequences of SNAP misreporting in the absence of validation data?
- Not yet done

## Data and Sample Construction

#### FoodAPS:

- Sponsored by USDA's Economic Research Service and Food and Nutrition Service
- First nationally representative survey of U.S. households to collect comprehensive data about household food purchases as well as health and nutrition outcomes
- 4,826 households (SNAP, non-participating low-income, and higher income)
- Outcome variables
  - Indicators for food insecurity, very low food security
  - Healthy Eating Index
  - Body mass index (BMI), Indicators for overweight/obese, obese (BMI≥30, severely obese (BMI≥35)
- Covariates
  - Gender, race, marital status, household size, income, education, age, work, rural tract, WIC

## Data and Sample Construction

#### SNAP participation variables:

- Self-reported
- Administrative: based on two types of matches
  - ADMIN Matching (MATCHADMIN):
    - Probabilistic matching of respondents to SNAP caseload data from 22 states covering March November 2012
    - Out of 3874 consenting households with caseload data, 1300 were matched and 2574 were unmatched
  - ALERT Matching (MATCHALERT):
    - Deterministic ALERT Matching: For households matched with caseload data with CASEIDS=ALERT EBT Account number, one-to-one matching was performed
    - Probabilistic ALERT Matching: For other households, a probabilistic match to ALERT EBT data was performed
    - Out of 4704 consenting households, 1262 were matched, 2328 were unmatched, and 1114 either had no
      acquisitions available for matching or did not have a match to caseload data that will provide a CASEID
  - We construct a measure that involves both MATCHADMIN and MATCHALERT

#### MATCHALERT

| WAICHALLN                                                              |                               |                                   |                                                                              |                                                                           |      |                                            |
|------------------------------------------------------------------------|-------------------------------|-----------------------------------|------------------------------------------------------------------------------|---------------------------------------------------------------------------|------|--------------------------------------------|
|                                                                        | MATCHALERT<br>=. (Valid Skip) | MATCHALERT=<br>0 (Not<br>matched) | MATCHALERT=1<br>(matched, date<br>of last receipt<br>within last 36<br>days) | MATCHALERT=2<br>(matched, date of<br>last receipt beyond<br>last 36 days) |      | <br>Legend                                 |
| MATCHADMIN=. (Valid Skip)                                              | 692                           | 27                                | 110                                                                          | 1                                                                         | 830  | Cannot confirm SNAP status                 |
| MATCHADMIN=0 (Not<br>matched)                                          | 330                           | 2136                              | 107                                                                          | 1                                                                         | 2574 | confirmed<br>nonparticipant                |
| MATCHADMIN=1 (matched, date of last receipt within last 32 days)       | 65                            | 84                                | 772                                                                          | 10                                                                        | 931  | confirmed participant                      |
| MATCHADMIN=2 (matched,<br>date of last receipt beyond<br>last 32 days) | 12                            | 30                                | 41                                                                           | 77                                                                        | 160  | inconsistent results<br>(Resolved by USDA) |
| MATCHADMIN=9 (Dates unavailable in ADMIN data)                         | 15                            | 52                                | 135                                                                          | 7                                                                         | 209  |                                            |
|                                                                        | 1114                          | 2329                              | 1165                                                                         | 96                                                                        | 4704 |                                            |

## Data and Sample Construction

#### Start with 4,826 households

SNAP, non-participating low-income, and higher income

#### Sample Restrictions

- Consenting households with primary respondents with non-missing age>=18 (4696)
- Exclude 687 households with valid skips for both administrative SNAP variables
- Exclude 67 households with no dates available in state caseload data and no match in EBT data
- Exclude 80 households that did not match with Healthy Eating index 2010 scores data
- Exclude 76 households with missing values for at least one explanatory/dependent variable
- Final analysis sample: 3,786 households

## What Determines Misreporting?

|                    | ADMINISTRATIVE: NO      | ADMINISTRATIVE: YES      | TOTAL |
|--------------------|-------------------------|--------------------------|-------|
| SELF-REPORTED: NO  | 2320                    | 245                      | 2565  |
| SELF-REPORTED: YES | 86                      | 1135                     | 1221  |
| TOTAL              | 2406                    | 1380                     | 3786  |
|                    |                         |                          |       |
| FALSE NEGATIVES    |                         | 245/1380<br>=0.177536232 |       |
| FALSE POSITIVES    | 86/2406<br>=0.035743973 |                          |       |

| Determinants of False Negatives (Dependent Variables: False Negatives (=1)) |           |            |            |  |  |
|-----------------------------------------------------------------------------|-----------|------------|------------|--|--|
| Age                                                                         | -0.000130 |            | 0.000423   |  |  |
| Female(=1)                                                                  | -0.0321   |            | -0.0245    |  |  |
| Black(=1)                                                                   | 0.00385   |            | -0.00577   |  |  |
| Other Race (nonwhite,nonblack)                                              | -0.0276   |            | -0.0279    |  |  |
| Married(=1)                                                                 | 0.106***  |            | 0.106***   |  |  |
| Formerly Married(=1)                                                        | -0.00221  |            | -0.00972   |  |  |
| Number of people at residence, excluding guests                             | -0.00717  |            | -0.0108    |  |  |
| Rural census tract                                                          | -0.0334   |            | -0.0328    |  |  |
| High School Grad(=1)                                                        |           | 0.0212     | 0.0216     |  |  |
| Some College(=1)                                                            |           | 0.0208     | 0.0217     |  |  |
| College Degree or Higher (=1)                                               |           | 0.0651*    | 0.0606     |  |  |
| Worked Last Week (=1)                                                       |           | 0.127***   | 0.139***   |  |  |
| WIC Participant(=1)                                                         |           | -0.0625    | -0.0605    |  |  |
| Family Monthly Income (imputed)                                             |           | 0.00000803 | 0.00000635 |  |  |
| Constant                                                                    | 0.216***  | 0.0986***  | 0.124*     |  |  |
| Adjusted R <sup>2</sup>                                                     | 0.011     | 0.035      | 0.048      |  |  |
| Observations                                                                | 1380      | 1380       | 1380       |  |  |

| Determinants of False Positives (Dependent Variables: False Positives (=1)) |            |                |                |  |  |  |
|-----------------------------------------------------------------------------|------------|----------------|----------------|--|--|--|
| Age                                                                         | 0.000365   |                | -0.000161      |  |  |  |
| Female(=1)                                                                  | 0.0101     |                | 0.00759        |  |  |  |
| Black(=1)                                                                   | 0.0182     |                | 0.0148         |  |  |  |
| Other Race (nonwhite, nonblack)                                             | -0.00662   |                | -0.00900       |  |  |  |
| Married(=1)                                                                 | -0.0677*** |                | -0.0578***     |  |  |  |
| Formerly Married(=1)                                                        | -0.0247    |                | -0.0208        |  |  |  |
| Number of people at residence, excluding guests                             | 0.0195***  |                | 0.0182***      |  |  |  |
| Rural census tract                                                          | -0.00910   |                | -0.0126        |  |  |  |
| High School Grad(=1)                                                        |            | -0.0399*       | -0.0318        |  |  |  |
| Some College(=1)                                                            |            | -0.0373*       | -0.0355*       |  |  |  |
| College Degree or Higher (=1)                                               |            | -0.0460**      | -0.0379*       |  |  |  |
| Worked Last Week (=1)                                                       |            | -0.0268***     | -0.0383***     |  |  |  |
| WIC Participant(=1)                                                         |            | 0.0424         | 0.00748        |  |  |  |
| Family Monthly Income (imputed)                                             |            | -0.00000328*** | -0.00000267*** |  |  |  |
| Constant                                                                    | -0.000727  | 0.100***       | 0.0877**       |  |  |  |
| Adjusted R <sup>2</sup>                                                     | 0.030      | 0.021          | 0.050          |  |  |  |
| Observations                                                                | 2406       | 2406           | 2406           |  |  |  |

## Associations Between SNAP Participation and Food Insecurity/HEI

|                                    | Household Food<br>Insecure (=1) | Household Highly<br>Food Insecure (=1) | HEI 2010 Scores      |
|------------------------------------|---------------------------------|----------------------------------------|----------------------|
| Self-Reported SNAP                 | 0.129***                        | 0.0571***                              | -1.383 <sup>**</sup> |
|                                    | (0.0191)                        | (0.0143)                               | (0.507)              |
| Administrative SNAP                | 0.150***                        | 0.0672***                              | -1.812***            |
|                                    | (0.0182)                        | (0.0137)                               | (0.488)              |
| Dependent Variable Mean (Std. Dev) | 0.17                            | 0.07                                   | 52.69                |
|                                    | (0.38)                          | (0.25)                                 | (13.77)              |
| Observations                       | 3786                            | 3786                                   | 3786                 |

Notes: \*\*\* statistically significant at 1% level, \*\* 5% level, \* 10% level. Standard errors are in parentheses. All control variables included.

## Associations Between SNAP Participation and Weight-Related Outcomes

|                     | вмі      | UNDER-<br>WEIGHT | OVERWEIGHT/<br>OBESE | OBESE     | SEVERELY<br>OBESE |
|---------------------|----------|------------------|----------------------|-----------|-------------------|
| Self-Reported SNAP  | 1.541*** | -0.000126        | 0.0884***            | 0.0918*** | 0.0572***         |
| ·                   | (0.283)  | (0.00606)        | (0.0175)             | (0.0191)  | (0.0152)          |
| Administrative SNAP | 1.576*** | -0.00148         | 0.0899***            | 0.0846*** | 0.0595***         |
|                     | (0.268)  | (0.00594)        | (0.0172)             | (0.0183)  | (0.0145)          |
| Dependent Variable  | 28.19    | 0.02             | 0.65                 | 0.34      | 0.13              |
| Mean (Std. Dev)     | (6.57)   | (0.14)           | (0.48)               | (0.47)    | (0.34)            |
| Observations        | 3786     | 3786             | 3786                 | 3786      | 3786              |

Notes: \*\*\* statistically significant at 1% level, \*\* 5% level, \* 10% level. Standard errors are in parentheses. All control variables included.