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The Effects of Overseas Investment on Domestic Employment

Tain-Jy Chen and Ying-Hua Ku

4.1 Introduction

It has long been a concern of policymakers that foreign direct investment (FDI) may cause job losses at home; indeed, labor unions generally consider FDI to be the equivalent of job exporting. The logic is simple; as production lines are relocated overseas, gone with them are the workers that served the domestic lines. This reasoning is, of course, oversimplistic because there could never be any guarantees that the production lines that were relocated overseas would have been able to survive the competition had they remained at home. If these production lines were to be eliminated anyway, then their relocation does not result in any job losses.

Conversely, there is always the possibility that overseas investment might well enhance the overall competitiveness of the investing company and therefore boost job opportunities at home that would otherwise have been swept away by competition. Ku (1998), for example, found that FDI enabled Taiwanese enterprises to restructure themselves and therefore increase their tenacity. She showed that firms engaging in overseas production had a better chance of survival than those that were not.

Those who are concerned about the adverse effects of overseas investment on domestic employment basically assume that overseas production is a substitute for exports; hence, as exports fall, so does employment. This is a conventional argument along the lines of Mundell (1957), who showed very elegantly, in a 2×2 model, that capital movement is equivalent to trade. Products produced in overseas locations not only replace exports,

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they may also in fact be reimported back home to substitute the products that were previously produced to serve the home market (Liu and Lin 2001). There are, however, counterarguments to Mundell's perfect substitution theory. Markusen (1983), for example, demonstrated the theoretical possibility that FDI and trade are complementary rather than substitutes; therefore, the relationship between FDI and job opportunities at home is indeed an empirical question.

Brainard and Riker (1997a,b) directly estimated the substitution elasticities between employment in parent companies and their foreign affiliates, as well as those between different affiliates, and found a very low degree of substitution between parent and affiliate employment, although there was a high degree of substitution between affiliates in developing countries. They also found that the relationship between employment in industrialized country affiliates and in developing countries was complementary rather than substituting.

Slaughter (1995) had earlier found a similar low degree of substitution between parent and affiliate employment when only production workers were considered. He noted that the employment of production workers did not seem to be systematically related to relative wages between the parent and the affiliate. This suggests that overseas employment corresponds only weakly to the wage gap between home and host countries, although it may correspond strongly to the wage gap between different overseas locations. Hatzius (1997) and Döhrn (1997) found similar results for Sweden with overseas employment of Swedish multinational firms responding to wages in actual and potential host countries but not to wages in Sweden. Blomström and Kokko (2000) also discovered that Swedish multinationals react to domestic policies rather than wages in determining whether to keep production at home.

This evidence suggests that overseas production and domestic production is closely related but not necessarily substitutable. In fact, there must be a division of labor between the parent and affiliates as FDI is an action taken to enhance the competitiveness of a company. To the extent that FDI reduces the costs of the parent's operations, it also helps the parent to expand its level of output, which, in turn, increases employment at home. Blomström, Fors, and Lipsey (1997), for example, found that overseas investment in developing countries by U.S. firms did have the effect of replacing domestic employment, but the same investment in developed countries did not; the replacement effect was, however, limited to production workers.

Findings that the employment effect from FDI may differ across labor groups are important, for this implies that FDI has important consequences for income distribution. For example, the examination of Swedish firms by Blomström, Fors, and Lipsey (1997) found that FDI contributes to growth in employment of unskilled labor at home because Swedish

multinationals were investing abroad to acquire skilled workers to engage in R&D and other skill-intensive activities. Lipsey's (1994) study of U.S. multinationals also found that overseas affiliates allow the parent to employ more managerial and technical staff at the same level of domestic production. Feenstra (1996) showed that FDI in Mexico by U.S. firms increased the demand at home for skilled workers vis-à-vis unskilled workers, thus raising the relative wage of skilled workers and worsening income distribution for the investing country, whereas the reverse occurred in Mexico.

There is an indirect, but nevertheless very important, linkage between FDI and domestic employment, that is, the effect of FDI on domestic investment. If FDI outflows are accompanied by an equal reduction in the amount of domestic investment, then FDI may still reduce job opportunities at home even if overseas production is complementary to domestic production; Feldstein (1994) seems to suggest such a one-to-one substitution effect. Stevens and Lipsey (1992) also found a negative relationship between FDI and domestic investment, although not as clear as one-to-one replacement, however, Bayoumi and Lipworth's (1998) study of the case in Japan found no displacement effect on domestic investment from FDI. Again, the actual relationship is therefore an empirical question.

The purpose of this paper is therefore to examine the relationship between FDI and domestic employment at firm level, using Taiwan's manufacturing industry as an example. We find that overseas production leads to an increase in the domestic employment of managerial and technical workers but may also reduce the employment available to unskilled workers. Overseas production partially replaces inputs to domestic production, resulting in a decline in labor demand at a given output level; however, at the same time, overseas production reduces the costs of domestic production, leading to an expansion in output. These input-replacement and output-expansion effects combine to produce a net effect that is positive in most cases, although the net effect differs with different labor groups and the geographical location of overseas investment.

4.2 An Overview of Taiwan's FDI and Manufacturing Employment

Taiwanese firms made only sporadic outward investment before 1980. Beginning in the mid-1980s, Taiwanese firms started making more substantial foreign investment, driven by rising wages and rising value of Taiwanese currency, NT. Between 1987 and 1990, Southeast Asia and the United States were the major destinations of Taiwan's foreign investment. In the early 1990s, China emerged in the FDI map and eventually became the most popular destination for Taiwanese investors. In the second half of the 1990s, China took up almost a half of Taiwan's total amount of outward investment (see table 4.1). The manufacturing sector accounted for

Table 4.1 Taiwan's outward investment by location (US\$1,000)

	Asia (excluding China)	America	Europe	China	Others	Total
1952–1990	1,077,710	1,844,332	115,171	0	39,298	3,076,511
1991	929,819	658,958	60,289	174,158	6,964	1,830,188
1992	369,929	449,096	45,933	246,992	22,301	1,134,251
1993	663,514	740,110	255,913	3,168,411	1,398	4,829,346
1994	559,471	988,336	22,209	962,209	46,748	2,578,973
1995	467,743	787,105	59,868	1,092,713	42,162	2,449,591
1996	661,717	1,442,953	11,875	1,229,241	48,859	3,394,645
1997	818,743	1,915,948	58,508	4,334,313	100,627	7,228,139
1998	580,819	2,637,021	33,828	2,034,621	44,634	5,330,923
1999	836,378	2,267,710	60,982	1,252,780	103,943	4,521,793
2000	851,065	3,946,021	62,225	2,607,142	217,751	7,684,204
2001	814,981	3,460,902	45,594	2,784,147	70,177	7,175,801
2002	528,054	2,475,575	123,416	6,723,058	243,001	10,093,104
Total	9,159,943	23,614,067	955,811	26,609,785	987,863	61,327,469

Source: Statistics on Overseas Chinese & Foreign Investment, Outward Investment, and Indirect Mainland Investment (various issues), Investment Commission, Ministry of Economic Affairs.

the majority of overseas investment, dominating the service and agriculture sectors. In the manufacturing sector, FDI is most active in the electronics, chemical, and textile industries. FDI appears to have important consequences on domestic employment.

Manufacturing employment in Taiwan reached a peak in 1987 when 2.821 million people were working in the manufacturing sector; thereafter, there was a general decline in manufacturing employment until it hit a trough in 1994, when 2.422 million people were working in the sector. It then started to recover through the mid- to late-1990s, with 2.655 million people being employed in the manufacturing sector by 2000 (see figure 4.1).

The available employment data suggests that the period 1987–1994 was a time when Taiwan's industry underwent dramatic restructuring. While there were losses of 399,000 manufacturing jobs throughout that period, there was nevertheless an increase in employment in the service sector of around 1.385 million, more than enough to offset these losses. Thus, unemployment rates remained at low levels throughout the 1990s.

It is also worth noting that 1987 was around the time when Taiwanese firms began to embark on the course of FDI, with more than US\$43 billion being invested overseas from 1987 to 2000. Between 1987 and 1992, FDI was concentrated in Southeast Asia where Malaysia, Thailand, and Indonesia took the lion's share of Taiwan's overseas investment; however, from 1992 onward, the focus for FDI shifted to China. After the 1997 Asian financial crisis, FDI in Southeast Asia came to a virtual standstill

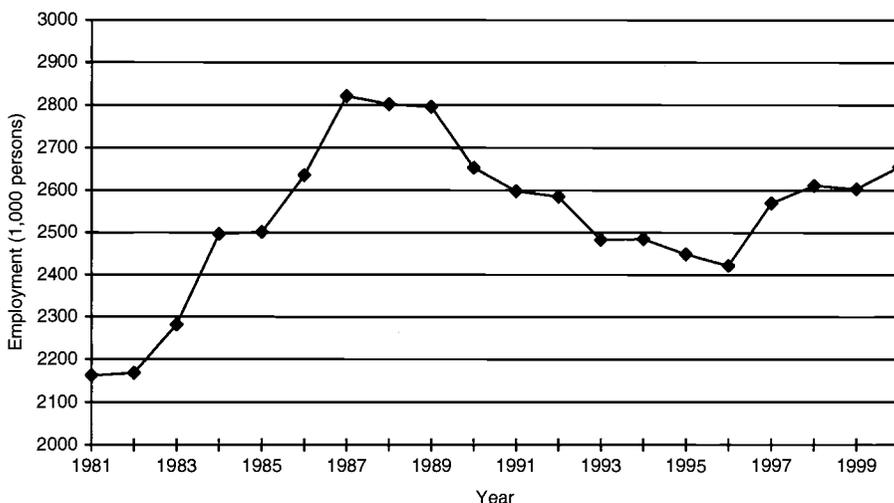


Fig. 4.1 Manufacturing employment, 1981–2000

whereas FDI in China continued to surge. In 2001, the global recession saw Taiwan's unemployment rate reaching an unprecedented 4 percent; thus, there were heightened fears that FDI may have led to rising unemployment at home.

Beneath the surface of a relatively stable employment situation in the 1990s, there was a rather dramatic transformation taking place in the industrial structure. Among twenty-two two-digit industries in the manufacturing sector, twelve had increased their employment levels whereas the remaining ten had seen their employment levels falling. The most rapid increase in employment occurred in the electronics industry in which 145,748 new jobs had been generated between 1991 and 2000, representing a 24.3 percent increase on the 1990 level. It was probably no coincidence that the electronics industry was also the industry that was most active in undertaking outward investment. In contrast, employment in the apparel industry recorded the largest number of job losses, at 54,104, representing a loss of more than one-third of its initial 1991 employment level. However, FDI from the apparel industry was also substantial; thus, the relationship between FDI and domestic employment is unclear, to say the least. In the following section, we will examine this relationship in more detail.

4.3 The Statistics on FDI and Employment

In this section, we present the employment data revealed by Taiwan's Census of Manufacturers and relate this to FDI. The census data are collected at plant level but are then aggregated into firm-level data; all of the

following statistics are reported at firm level because it is considered that FDI is decided at firm level rather than at plant level. Changes in employment between 1993 and 2000 are studied, with 1993 having been chosen as the starting year because this was the first time that a comprehensive set of FDI statistics was collected in the census; 2000 is chosen as the terminal year because this was the most recent census year. A total of 75,101 firms are included in the 1993 census, of which 49,260 had survived until 2000, while the remaining 25,841 had exited the market during the period under study. Between 1993 and 2000, 27,585 new firms had entered the market, with these new entries during this eight-year period representing 36.7 percent of the stock of firms in the initial year, and the exiting firms representing 34.4 percent of the stock, a characteristically high turnover rate for Taiwan's industry (Aw, Chen, and Roberts 2001). All firms that have shown up in either the 1993 census or the 2000 census come to a total of 102,686, which forms our sample for comparison.

We classify all sample firms into two categories, the FDI group and the non-FDI group. The FDI group includes all firms that have undertaken overseas investment, and the non-FDI group includes those that have not undertaken any such investment. Although there are some missing data, the census does cover the majority of manufacturing firms. The total employment figures in the sample were 2,155,672 persons for 1993, and 2,291,396 for 2000, representing 89.8 percent and 92.9 percent, respectively, of the total employment estimated by the statistics authorities during the two census years.

We tabulate the turnover of sample firms in table 4.2, which shows that there were 4,283 firms in the FDI group and 98,403 firms in the non-FDI group. Although, in terms of the number of firms, the FDI group accounted for just 4.3 percent of the manufacturing sector (ignoring the

Table 4.2 FDI and domestic employment, 1993–2000 (persons, %)

Firm group	No. of firms	1993		2000	
		Employment	%	Employment	%
FDI firms	4,283	608,501	28.23	689,769	30.10
Survivors	2,843	558,243	25.90	625,013	27.28
Exited	900	50,258	2.33	n.a.	n.a.
New entrants	540	n.a.	n.a.	64,756	2.83
Non-FDI firms	98,403	1,547,171	71.77	1,601,627	69.90
Survivors	46,417	1,119,060	51.91	1,055,421	46.06
Exited	24,941	428,111	19.86	n.a.	n.a.
New entrants	27,045	n.a.	n.a.	546,206	23.84
Total	102,686	2,155,672	100.00	2,291,396	100.00

Source: Authors' calculation from *Census of Manufacturers*, 1993 and 2000.

Note: n.a. = not available.

missing data), it nevertheless accounted for 28.23 percent of total employment within the sector, which suggests that firms engaging in overseas investment are relatively large in size.

Out of the 4,283 firms in the FDI group, 3,743 firms were already in existence in 1993; the remainder was made up of new firms that entered during the period under study. From the initial 1993 cohort, 2,843 had survived the competition and remained active within the industry in 2000, representing a 76.0 percent survival rate.

Meanwhile, out of the 98,403 firms in the non-FDI group, 71,358 firms were already in existence in 1993, and 46,417 firms had survived up until 2000, representing a 65.0 percent survival rate. Simple statistics suggest that those firms that were engaged in overseas investment had a higher survival rate, supporting the findings of Ku (1998), which, in a study of Taiwan's electronics industry, showed that FDI did indeed increase the probability of survival.

Within our sample, the FDI group accounted for 28.23 percent of all manufacturing sector employment in 1993, but by 2000, this figure had risen to 30.10 percent. If we count only those firms that were in existence in 1993, the employment share in 2000 was 27.28 percent, representing only a slight fall on the 1993 proportion despite the fact that a quarter of them had been eliminated in the interim period. In contrast, the non-FDI group accounted for 71.77 percent of all manufacturing sector employment in 1993 and 69.90 percent in 2000. However, if new entrants are excluded, the surviving firms in the non-FDI group account for only 46.06 percent of employment in 2000. Simple statistics again suggest that FDI enabled investing firms to maintain more jobs at home.

It is worth noting that firms that exited the manufacturing industry during the period under study eliminated 478,369 jobs, or 22.2 percent of the total employment in 1993. These losses were more than offset by the 610,962 jobs created by new entrants coming into the industry during the eight-year period. Total employment provided by those firms that survived the period is virtually unchanged; however, employment per firm increased by 12.0 percent in the FDI group in contrast to the 5.7 percent decline in the non-FDI group.

4.4 The Effect of Investment Location

As demonstrated by Lipsey (1994) and Blomström, Fors, and Lipsey (1997), the employment effect of FDI may differ by investment location; thus, we should also examine the data on Taiwan to see whether geographical location matters. Taiwanese FDI had been concentrated in China since the early 1990s; however, there is one perspective that argues that investment in China is potentially more harmful to domestic employment than FDI in other regions. The reason for this, so the argument goes, is because

Table 4.3 Employment effect, by FDI location

Investment location	No. of firms	1993	Average employment	2000	Average employment	1993–2000 change (%)
China	1,048	122,179	116.58	112,710	107.55	-7.75
China and others	630	284,876	452.18	333,269	529.00	16.99
Other than China	692	101,698	146.96	135,752	196.17	33.49
Unknown	473	49,490	104.63	43,282	91.51	-12.54
Total	2,843	558,243	196.36	625,013	219.84	11.96

Source: Authors' calculation from *Census of Manufacturers*, 1993 and 2000.

of the cultural proximity and similarity in labor skills, with production in China being likely to duplicate what had previously been done in Taiwan and therefore exerting a strong substitution effect on domestic employment.

In order to examine the location effect, we classify those firms undertaking overseas investment into four subgroups according to the location of their investment. The first subgroup contains firms undertaking investment in China only, the second subgroup contains firms investing in China plus other regions, the third subgroup contains firms investing in regions other than China, and the fourth subgroup contains firms with unknown FDI locations. Table 4.3 provides details of the level of employment for the four respective subgroups in 1993 and 2000.

As the table shows, of the 2,843 firms that undertook overseas investment and survived the 1993–2000 period, 1,048 had invested only in China, 630 had invested in China and somewhere else, 692 had invested only outside of China, and the remainder had invested in unknown regions. Those investing only in China were apparently smaller in size as their average employment was only 116.58 in 1993, substantially lower than the average employment level for the entire FDI group; furthermore, the average employment of this subgroup declined again, to 107.55 employees, in 2000. In contrast, the subgroup investing only outside of China registered the highest growth rate in employment of all the subgroups, at 33.49 percent, while firms that invested in China and other regions saw their employment rise by 16.99 percent.

This seems to suggest that investing only in China undermines the investor's capacity to maintain jobs at home; however, this conclusion is somewhat premature as there are other factors that may affect domestic employment after an enterprise invests abroad. Two obvious factors are firm size and industry. It is well established within the literature that firm size is positively correlated to the ability to invest abroad (Caves 1971, 1996). Large firms may therefore be more capable of undergoing internal restructuring after they have invested abroad and therefore are more capable of maintaining jobs at home (Chen and Ku 2000).

Table 4.4 Change in employment, 1993–2000 (ANOVA)

Investment location	Industry			Size			Sample
	Low growth	High growth	<i>F</i> -statistics	Small	Large	<i>F</i> -statistics	
China	0.017	0.812	3.27*	0.044	4.238	27.43**	1,048
China and others	0.235	1.524	8.52**	0.628	1.669	27.15**	692
Other than China	0.183	0.532	4.59**	0.241	1.239	2.92*	630
Unknown	0.226	0.716		0.458	0.525		473
<i>F</i> -statistics	1.36	1.01		2.61**	1.19		2,843

**Significant at the 5 percent level

*Significant at the 10 percent level.

Industry is also an important factor because a high-growth industry provides more opportunities for firms to diversify after they have invested abroad. In order to test the size and industry effects, we make a two-way classification of firms according to their size and industry affiliations; firms that employ more than 300 persons are classified as large firms; the rest are small firms. Industries that have grown by more than 30 percent in output between 1993 and 2000 are considered to be high-growth industries; otherwise they are low-growth industries; the demarcation line of 30 percent is the average growth rate in entire manufacturing output for the period under study.

We apply analysis of variance (ANOVA) to determine how much FDI location matters when controlling for industry and size and vice versa; the results are shown in table 4.4, which indicates that when controlling for investment location, employment growth is significantly affected by both industry and size. Firms in the high-growth industries show a significantly higher employment growth rate than those in the low-growth industries, while large firms show a significantly higher employment growth rate than small firms.

When both industry and firm size are controlled for, investment location becomes inconsequential, except for the small-firm group where those investing in China only registered the lowest employment growth rate, as compared to those investing outside of China. This seems to suggest that job displacement, if there is any, may affect small firms that choose to invest solely in China.

4.5 Estimating the Effects of FDI on Employment

In this section, we estimate the statistical effects of FDI on employment, using a production function to portray the relationship between domestic and overseas operations. We basically treat overseas operation and domestic operation as joint production that can be portrayed by an appro-

priate production function. The output from overseas production may serve as an intermediate input to domestic production, thereby reducing the cost of domestic production; by so doing, this reduces the demand for domestic primary inputs, including labor. The output from overseas production may also add to the burden of domestic operations if it requires managerial and technical support from the headquarters. Here, we treat the output from both overseas and domestic operations as two joint outputs from centrally managed production aimed at minimizing overall costs.

We employ the generalized Leontief production function developed by Diewert (1971) and Hall (1973) to portray a cross-border operation yielding two distinctive outputs Y_1 and Y_2 , where Y_1 is the output from domestic operations and Y_2 is that from foreign operations. There are three kinds of labor inputs to production, namely managerial workers, technical workers, and blue-collar workers. Labor is finely classified because we are concerned about the effects of FDI on different kinds of labor, given the complexity of the international division of labor. Three kinds of workers constitute a composite labor input underlying which is a subproduction function. The relationship between this composite labor input and capital is a Leontief relationship; therefore, the demand for labor can be solely determined by output levels and wages, irrespective of capital input. We can therefore depict the cost function of the composite labor as follows:

$$\begin{aligned}
 C(Y_1, Y_2, W_1, W_2, W_3) = & \beta_1 Y_1 W_1 + \beta_2 Y_1 W_2 + \beta_3 Y_1 W_3 + \beta_4 Y_2 W_1 + \beta_5 Y_2 W_2 \\
 & + \beta_6 Y_2 W_3 + 2\beta_7 W_1 \sqrt{Y_1 Y_2} + 2\beta_8 W_2 \sqrt{Y_1 Y_2} \\
 & + 2\beta_9 W_3 \sqrt{Y_1 Y_2} + 2\beta_{10} Y_1 \sqrt{W_1 W_2} + 2\beta_{11} Y_1 \sqrt{W_1 W_3} \\
 & + 2\beta_{12} Y_1 \sqrt{W_2 W_3} + 2\beta_{13} Y_2 \sqrt{W_1 W_2} \\
 & + 2\beta_{14} Y_2 \sqrt{W_2 W_3} + 2\beta_{15} Y_2 \sqrt{W_1 W_3} \\
 & + 4\beta_{16} \sqrt{Y_1 Y_2 W_1 W_2} + 4\beta_{17} \sqrt{Y_1 Y_2 W_2 W_3} \\
 & + 4\beta_{18} \sqrt{Y_1 Y_2 W_1 W_3},
 \end{aligned}$$

where C is the total cost of labor and W_1 , W_2 , and W_3 are the respective unit costs of managerial workers, technical workers, and blue-collar workers. Note that outputs Y_1 , Y_2 are measured by value added in NT dollar terms. The sample covers firms from various industries, and value added is the only meaningful measuring unit common to all industries.

Although the generalized Leontief production function restricts the production technology to be constant returns to scale, it does allow the elasticity of substitution (or complementarity) between three kinds of labor to be flexible. The interrelationship between different kinds of labor in production is the focus of our study.

Using Shephard's lemma, we may derive the labor demand equation for each kind of worker:

$$\begin{aligned}
 (1) \quad L_1 = \frac{\partial C}{\partial W_1} &= \beta_1 Y_1 + \beta_4 Y_2 + 2\beta_7 \sqrt{Y_1 Y_2} + \beta_{10} Y_1 \sqrt{\frac{W_2}{W_1}} + \beta_{11} Y_1 \sqrt{\frac{W_3}{W_1}} \\
 &\quad + \beta_{13} Y_2 \sqrt{\frac{W_2}{W_1}} + \beta_{15} Y_2 \sqrt{\frac{W_3}{W_1}} + 2\beta_{16} \sqrt{\frac{Y_1 Y_2 W_2}{W_1}} \\
 &\quad + 2\beta_{18} \sqrt{\frac{Y_1 Y_2 W_3}{W_1}} \\
 L_2 = \frac{\partial C}{\partial W_2} &= \beta_2 Y_1 + \beta_5 Y_2 + 2\beta_8 \sqrt{Y_1 Y_2} + \beta_{10} Y_1 \sqrt{\frac{W_1}{W_2}} + \beta_{12} Y_1 \sqrt{\frac{W_3}{W_2}} \\
 &\quad + \beta_{13} Y_2 \sqrt{\frac{W_1}{W_2}} + \beta_{14} Y_2 \sqrt{\frac{W_3}{W_2}} + 2\beta_{16} \sqrt{\frac{Y_1 Y_2 W_1}{W_2}} \\
 &\quad + 2\beta_{17} \sqrt{\frac{Y_1 Y_2 W_3}{W_2}} \\
 L_3 = \frac{\partial C}{\partial W_3} &= \beta_3 Y_1 + \beta_6 Y_2 + 2\beta_9 \sqrt{Y_1 Y_2} + \beta_{11} Y_1 \sqrt{\frac{W_1}{W_3}} + \beta_{12} Y_1 \sqrt{\frac{W_2}{W_3}} \\
 &\quad + \beta_{14} Y_2 \sqrt{\frac{W_2}{W_3}} + \beta_{15} Y_2 \sqrt{\frac{W_1}{W_3}} + 2\beta_{17} \sqrt{\frac{Y_1 Y_2 W_2}{W_3}} \\
 &\quad + 2\beta_{18} \sqrt{\frac{Y_1 Y_2 W_1}{W_3}},
 \end{aligned}$$

where L_1 , L_2 , and L_3 denote managerial, technical, and blue-collar workers, respectively.

We may use seemingly unrelated regressions to estimate equation (1), taking into consideration the fact that disturbance terms in the three single equations may be somehow correlated. In undertaking the regression, we should impose cross-equation restrictions on parameters to ensure that the same estimate is produced for any parameter that appears in more than one equation. From the parameter estimates, we can easily measure the effects of Y_1 and Y_2 on each kind of labor demand, as shown in equation (1).

In order to measure the quantity of labor, data was drawn from the latest survey on employment undertaken by Taiwan's Bureau of Labor Affairs (BOLA) in 1999. The survey classifies labor into nine categories, but these nine categories are far too many to handle and also contain many zeros; therefore, they are combined into three categories to suit our purposes: (a) supervisory (managers), administrative, and professional staff are classified as managerial workers; (b) engineers, technicians, and specialists are classified as technical workers; and (c) operators, laborers, and service workers are classified as blue-collar workers. The raw data drawn

from the three small labor categories are converted into a large category, using the Divisia index, with each sample mean being normalized to unity. We thus obtained the measures for L_1 (managerial workers), L_2 (technical workers), and L_3 (blue-collar workers).

Wage rates W_1 , W_2 , W_3 are obtained by dividing the respective total wage bills by the measures of L_1 , L_2 , and L_3 . The data for domestic output (Y_1) and overseas output (Y_2) are obtained from the 1999 *Survey on Overseas Investment by Manufacturing Firms* undertaken by the Ministry of Economic Affairs (MOEA). This survey also provides information on investment locations, but it only covers manufacturing firms that possess overseas affiliates. The BOLA and MOEA surveys are combined to yield 394 observations, all of which are firms engaged in FDI. We then randomly drew 140 non-FDI firms from the BOLA survey in order to supplement the observations using firms without overseas affiliates. The total of 140 was taken so as to make the ratio of FDI to non-FDI firms roughly 3:1. The combined sample of 534 firms form the basis of our regression analysis, but only 451 of them contain complete data for entry into the regression estimation. It is generally believed that Taiwanese firms underreported their actual amounts of investment in China. Our usage of output value rather than investment amount in regression analysis avoids the underestimation problem. There may also be firms that hide their investment altogether. Hopefully, our randomly chosen non-FDI sample does not contain many of such firms. Both the MOEA and the BOLA surveys covered firms of all sizes, so there is no selection bias problem associated with size. The regression results are shown in table 4.5.

From equation (1), we can derive the effects of domestic output (Y_1) and overseas output (Y_2) on labor demand. They are, respectively,

$$(2) \quad \begin{aligned} \frac{\partial L_1}{\partial Y_1} &= \beta_1 + \beta_7 \sqrt{\frac{Y_2}{Y_1}} + \beta_{10} \sqrt{\frac{W_2}{W_1}} + \beta_{11} \sqrt{\frac{W_3}{W_1}} + \beta_{16} \sqrt{\frac{Y_2 W_2}{Y_1 W_1}} + \beta_{18} \sqrt{\frac{Y_2 W_3}{Y_1 W_1}} \\ \frac{\partial L_2}{\partial Y_1} &= \beta_2 + \beta_8 \sqrt{\frac{Y_2}{Y_1}} + \beta_{10} \sqrt{\frac{W_1}{W_2}} + \beta_{12} \sqrt{\frac{W_3}{W_2}} + \beta_{16} \sqrt{\frac{Y_2 W_1}{Y_1 W_2}} + \beta_{17} \sqrt{\frac{Y_2 W_3}{Y_1 W_2}} \\ \frac{\partial L_3}{\partial Y_1} &= \beta_3 + \beta_9 \sqrt{\frac{Y_2}{Y_1}} + \beta_{11} \sqrt{\frac{W_1}{W_3}} + \beta_{12} \sqrt{\frac{W_2}{W_3}} + \beta_{17} \sqrt{\frac{Y_2 W_2}{Y_1 W_3}} + \beta_{18} \sqrt{\frac{Y_2 W_1}{Y_1 W_3}} \end{aligned}$$

and

$$(3) \quad \begin{aligned} \frac{\partial L_1}{\partial Y_2} &= \beta_4 + \beta_7 \sqrt{\frac{Y_1}{Y_2}} + \beta_{13} \sqrt{\frac{W_2}{W_1}} + \beta_{15} \sqrt{\frac{W_3}{W_1}} + \beta_{16} \sqrt{\frac{Y_1 W_2}{Y_2 W_1}} + \beta_{18} \sqrt{\frac{Y_1 W_3}{Y_2 W_1}} \\ \frac{\partial L_2}{\partial Y_2} &= \beta_5 + \beta_8 \sqrt{\frac{Y_1}{Y_2}} + \beta_{13} \sqrt{\frac{W_1}{W_2}} + \beta_{14} \sqrt{\frac{W_3}{W_2}} + \beta_{16} \sqrt{\frac{Y_1 W_1}{Y_2 W_2}} + \beta_{17} \sqrt{\frac{Y_1 W_3}{Y_2 W_2}} \\ \frac{\partial L_3}{\partial Y_2} &= \beta_6 + \beta_9 \sqrt{\frac{Y_1}{Y_2}} + \beta_{14} \sqrt{\frac{W_2}{W_3}} + \beta_{15} \sqrt{\frac{W_1}{W_3}} + \beta_{17} \sqrt{\frac{Y_1 W_2}{Y_2 W_3}} + \beta_{18} \sqrt{\frac{Y_1 W_1}{Y_2 W_3}}. \end{aligned}$$

Table 4.5 Regression estimates of generalized Leontief production function

Independent variables	Parameter estimates	<i>t</i> -statistic
<i>Dependent variable: Managerial workers (L_1)</i>		
Y_1	-1.639×10^{-2}	0.299
Y_2	0.391	3.110**
YY	-0.232	2.430**
$Y_1 W_{12}$	9.552×10^{-2}	1.348
$Y_1 W_{13}$	0.103	3.152**
$Y_2 W_{12}$	-0.449	3.068**
$Y_2 W_{13}$	-3.610×10^{-2}	0.992
$YY W_{12}$	0.363	3.016**
$YY W_{13}$	-5.645×10^{-2}	1.187
<i>Dependent variable: Technical workers (L_2)</i>		
Y_1	0.389	3.014**
Y_2	0.739	3.985**
YY	-0.748	3.997**
$Y_1 W_{21}$	9.552×10^{-2}	1.348
$Y_1 W_{23}$	-0.131	2.230**
$Y_2 W_{21}$	-0.449	3.068**
$Y_2 W_{23}$	-0.125	2.101**
$YY W_{21}$	0.363	3.016**
$YY W_{23}$	0.177	2.254**
<i>Dependent variable: Blue-collar workers (L_3)</i>		
Y_1	0.205	4.116**
Y_2	0.195	3.514**
YY	-0.160	-2.541**
$Y_1 W_{31}$	0.103	3.408**
$Y_1 W_{32}$	-0.131	-2.380**
$Y_2 W_{31}$	-3.610×10^{-2}	0.992
$Y_2 W_{32}$	-0.125	2.101**
$YY W_{31}$	-5.645×10^{-2}	1.187
$YY W_{32}$	0.177	2.254**

Notes: System weighted $R^2 = 0.5649$; degree of freedom: 1,335; $YY = (Y_1 Y_2)^{1/2}$; $Y_1 W_{12} = Y_1 W_1^{-1/2} W_2^{1/2}$; $Y_1 W_{13} = Y_1 W_1^{-1/2} W_3^{1/2}$; $Y_2 W_{12} = Y_2 W_1^{-1/2} W_2^{1/2}$; $Y_2 W_{13} = Y_2 W_1^{-1/2} W_3^{1/2}$; $YY W_{12} = (Y_1 Y_2)^{1/2} W_1^{-1/2} W_2^{1/2}$; $YY W_{13} = (Y_1 Y_2)^{1/2} W_1^{-1/2} W_3^{1/2}$.

**Significant at the 5 percent level.

If we fit the parameter estimates into equations (2) and (3), we obtain the estimated effects of Y_1 and Y_2 on labor demand. The values of Y_1 and Y_2 , and W_1 , W_2 , and W_3 , are taken to be the sample means. We estimate these effects for firms investing in different locations as we did in the previous section. The results are shown in table 4.6.

It can be seen from table 4.6 that the demand for all kinds of labor increases with an increase in domestic output. For example, for those firms investing in China only, the demand for managerial workers increases by 0.1760 for each NT\$ billion (Taiwanese currency) increase in domestic output (as Y_1 is measured in NT\$ billions). Since the Divisia index for labor has been normalized, this figure implies that in comparison with the

Table 4.6 Effects of domestic and overseas production on employment

	Managerial		Technical		Blue-collar	
	Domestic production	Overseas production	Domestic production	Overseas production	Domestic production	Overseas production
Investing in China only (136)	0.1760	-0.0291	0.2988	-0.0413	0.1412	-0.0481
Investing in China and others (126)	0.1847	-0.0286	0.2831	-0.0387	0.1264	-0.0220
Investing outside China (113)	0.1762	-0.0307	0.3018	-0.0533	0.1559	-0.0845

Notes: Domestic and overseas production is estimated in NT\$ billions. Number of samples in parentheses.

Table 4.7 Sample means, by FDI group (NT\$ million)

FDI location	Domestic output	Overseas output	Overseas/Domestic ratio	No. of samples
China only	1,795.3	851.9	0.475	136
China and others	3,995.0	2,805.8	0.702	126
Other than China	5,591.1	1,633.8	0.292	113

sample mean, there is an increase of 17.60 percent in managerial workers. Similarly, for each NT\$ billion increase in domestic output, the demand for technical workers increases by 29.88 percent, and the demand for blue-collar workers increases by 14.12 percent. The results indicate that by 1999, the expansion in domestic production had led to an expansion in all three kinds of labor, although technical personnel tended to benefit the most, followed by managerial staff, and then blue-collar workers the least. This pattern prevails across all investment locations, despite the fact that firm size differs significantly across different subgroups. This implies that the output effect on employment is mainly driven by the nature of technology that, as Taiwanese industry intensifies its technology content, tends to favor technical workers.

Table 4.7 lists the mean values of Y_1 and Y_2 for the different FDI subgroups. It can be seen that the subgroup of firms investing in China only is the smallest of the three groups in terms of domestic output, followed by the subgroup investing in China plus other regions, with the subgroup investing only outside of China being the largest. However, the subgroup investing in China and other regions also has the highest overseas production ratio, at 0.702, followed by the China only subgroup at 0.475, and then the outside China subgroup at 0.292.

Referring back to table 4.6 also shows that overseas production has exerted a uniformly negative effect on each kind of labor, which suggests that

when holding domestic output constant, domestic employment for a firm engaging in overseas production will decline by between 2 percent and 8 percent. This implies that overseas production complements domestic production and therefore reduces the need for labor inputs at any given output level. However, we should not jump to the conclusion that overseas production reduces domestic employment, because such a complementary relationship also cuts down the cost of domestic production, thus enhancing the competitiveness of the company as a whole, which, in turn, may lead to an expansion in domestic output. In other words, overseas production exerts a substitution effect that reduces the demand for labor at any given domestic output as well as an output effect that expands domestic production. The net result has to take both effects into account; thus, it is the output effect to which we now turn.

We take the *Census of Manufacturers* data and choose the firms that have survived throughout the period under study to explore the effects of FDI on domestic output. A simple regression is employed to estimate this effect:

$$(4) \quad LY99 = \alpha_0 + \alpha_1 LY93 + \alpha_2 DFI_1 + \alpha_3 DFI_2 + \alpha_4 DFI_3 + \alpha_5 DFI_4 \\ + \alpha_6 IND$$

where the variables are as follows:

LY99: logarithm of domestic output in 1999

LY93: logarithm of domestic output in 1993

*DFI*₁: dummy variable for firms investing in China only

*DFI*₂: dummy variable for firms investing in China and other regions

*DFI*₃: dummy variable for firms investing only outside China

*DFI*₄: dummy variable for firms investing in unknown regions

IND: dummy variable for high-growth industries

In equation (4), we use the output in the base year (i.e., 1993) to project the output in the future year, 1999. Thus the coefficient α_1 reflects the average growth rate between 1993 and 1999. The dummy variables, *DFI*₁–*DFI*₄, capture the extra growth attributable to overseas investments, and the dummy variable, *IND*, captures the extra growth attributable to industry affiliation. Included in the regression analysis were a total of 50,164 firms that survived the 1993–1999 period. The results are reported in table 4.8, which shows that the coefficients for dummy variables, *DFI*₁–*DFI*₄, were all positive and statistically significant. This suggests that foreign investment does indeed contribute to extra growth in output after controlling for the industry effect.

Compared to non-FDI firms, firms investing only in China recorded extra growth of 18 percent over the 1993–1999 period, those firms that invested in China and other regions gained an extra 51.7 percent, and those whose investment was only outside of China achieved 46.4 percent growth.

Table 4.8 Effect of FDI on domestic output

Dependent variable: <i>LY99</i>	Parameter estimates	<i>t</i> -statistic
Intercept	1.217	44.562**
<i>LY93</i>	0.869	303.763**
Investing in China only (DFI ₁)	0.180	5.573**
Investing in China and others (DFI ₂)	0.517	9.288**
Investing outside China (DFI ₃)	0.464	13.071**
Unknown FDI regions (DFI ₄)	0.424	10.530**
High-growth industry (IND)	0.198	21.388**

Notes: $R^2 = 0.6818$; F -statistic = 17,915.45; degrees of freedom: 50,158.

**Significant at the 5 percent level.

Table 4.9 Overall effect of FDI on domestic employment

	Managerial workers	Technical workers	Blue-collar workers
Investing in China only	0.0402	0.0717	0.0277
Investing in China and others	0.1185	0.1933	0.0755
Investing outside of China	0.0833	0.1415	-0.0237

The gains may be different, but other things being equal, FDI has indeed expanded their domestic output.

We can therefore estimate the output effect of FDI on domestic production using these estimates; that is, our aim is to estimate the additional domestic output that is attributable to FDI.

Taking the estimate of α in equation (4), this would be $\Delta Y_1 = Y_1 \cdot \alpha / (1 + \alpha)$, where α corresponds to the location of investment. This output effect is to be added to the substitution effect to come up with the net effect of overseas production on domestic labor demand; thus, the total effect of FDI on domestic labor L_i is

$$(5) \quad \Delta L_i = \frac{\partial L_i}{\partial Y_1} \Delta Y_1 + \frac{\partial L_i}{\partial Y_2} \Delta Y_2,$$

where the first term reflects the output effect and the second term reflects the substitution effect.

Inserting the relevant parameter estimates into equation (5), using the relations established in equation (4), we obtain the estimates at the sample means for total employment effect arising from FDI. These are shown in table 4.9.

It can be seen from table 4.9 that the total employment effects on FDI are positive for all kinds of labor and for all investment locations, with the exception of those investments undertaken outside of China. For the subgroup investing only outside of China, domestic employment of blue-

collar workers is adversely affected by FDI (a decline of 2.37 percent). The table also shows that technical workers are the biggest winners from FDI; regardless of the investment locations, the greatest increase is in the domestic employment of technical workers. We interpret this outcome as reflecting the fact that domestic production in recent years has been restructured towards more technology-intensive methods. Managerial workers also gain substantially from FDI but not as much as their technical counterparts. Blue-collar workers gain the least, and they may occasionally even lose. Capital outflow favoring technical workers was also found in Feenstra (1996), while Blomström, Fors, and Lipsey (1997) found that it favored managerial staff. In short, FDI may well affect different labor groups in different ways, but the overall effect is more likely to be positive than negative. The group that is most likely to feel any negative effects is the blue-collar group of workers.

It is noticeable that firms simultaneously investing in China and other regions create the greatest proportion of new jobs at home. We take this subgroup of firms to be truly in pursuit of globalization, since globalization leads to an expansion of domestic production. This also manifests itself in the largest parameter estimate for DFI_2 among all DFIs. Those investing only in China do not create as much demand for technical and managerial workers at home because production in China is characterized by a low technology requirement and simple production arrangements.

Going back to table 4.3 in which domestic employment is shown to decline for firms investing only in China, we may conclude that FDI, per se, is not to blame for the plight of labor; it is instead the fact that these investors belong to low-growth (or even declining) industries, as well as being small in size, that account for their inability to maintain their employment levels at home. In addition to the industry effect, the fact that the China-only group did not generate as much output-expansion effect as the other investment groups also contributes to their below-par performance. Although China production enhances the competitiveness of domestic production, just like other overseas production, it also takes market opportunities away from Taiwan because Chinese and Taiwanese suppliers are often viewed by foreign buyers (particularly in the Western markets) as close substitutes.

4.6 Conclusions

In this paper we study the effects of FDI on domestic employment by examining the data of Taiwan's manufacturing industry. In terms of growth in their number of employees, those firms investing abroad have outperformed those firms that have not undertaken such investment. Moreover, firms that have invested abroad have a higher probability of survival than the have not; survival means maintaining some jobs at home.

Treating domestic production and overseas production as two distinct but interrelated outputs from a joint production function, we may estimate the effects of overseas production on domestic production and, thereafter, the consequences for domestic employment. Our study of Taiwanese manufacturing data indicates that overseas production reduces the demand for labor in domestic operations at any given domestic output. This implies that through joint production, overseas production reduces the input requirements at home to yield a given domestic output. In other words, overseas production substitutes for primary inputs in the domestic production process.

From a presumption of cost-minimization, this implies that overseas production complements domestic production to reduce the overall costs of cross-border operations, thereby enhancing the competitiveness of a company; this is to be achieved through a division of labor between the headquarters and the affiliates. Such enhanced competitiveness, in turn, helps firms to expand their domestic output, which leads to an increase in the demand for labor. Therefore, the total effect of FDI on domestic employment is a combination of output-expansion effect and input-substitution effect. Our estimates show that, in most cases, the output-expansion effect more than offsets the input-substitution effect to yield a net positive effect on domestic employment; however, the magnitude of employment effect arising from FDI differs across different labor groups.

In the case of Taiwan, technical workers tend to benefit most from FDI, followed by managerial workers, with blue-collar workers benefiting the least; indeed, they may even be adversely affected. This implies that after overseas investment has taken place, a reconfiguration of the division of labor within a firm will tend to shift domestic production toward technology- and management-intensive operations.

Different investment locations exert slightly different impacts on domestic employment mainly because of the differences in output-expansion effect. Those firms that invest only in China contribute the least to the expansion of domestic output, followed by firms that invest only outside of China, while FDI covering both China and other regions is most conducive to domestic output expansion.

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Comment Keiko Ito

This paper is very well written and organized and presents very interesting findings. It conducts rigorous quantitative analyses based on a couple of large sets of microdata and investigates the relationship between outward foreign direct investment (FDI) and domestic employment at the firm level. The authors argue that overseas production substitutes for the domestic production of primary inputs, which reduces the demand for labor in domestic operations; on the other hand, overseas production also lowers the costs of cross-border operations, which enhances companies' overall competitiveness and, in turn, helps them to expand domestic output. On the whole, therefore, FDI has a net positive effect on domestic employment. Because there are very few studies on this issue, particularly at such a microlevel, for middle-developed countries like Taiwan, this is a highly commendable paper.

The study makes an important contribution in the following respects. First, it deals with a very interesting and important topic. The effect of outward FDI on domestic labor demand is an issue of major concern in many developed countries, where people are worried about job losses as many production processes are shifted to low-wage countries. Although a large number of studies have been conducted for the United States and European countries, very few have looked at Asian countries to examine this topic. The second contribution of this paper is that it analyzes firm-level data. The authors use three sets of microdata—from the Manufacturing Census, the employment survey by Taiwan's Bureau of Labor Affairs, and the Survey on Overseas Investment by Manufacturing Firms by the Ministry of Economic Affairs—and combine the latter two data sets for their analysis. Third, the authors compile and analyze simple statistics and also conduct an econometric analysis of the data based on the generalized Leontief cost function framework. Both the simple analysis of the statistics in itself and their econometric investigation, which makes it possible to estimate the various effects of FDI on domestic labor demand quantitatively, provide valuable insights. Although we should note that their econometric analysis may include substantial errors and biases, it is certainly the last point that is the most important contribution of this paper. I will discuss the details of the econometric method later.

First, however, I would like to turn to specific comments. Table 4.1 shows that almost half of Taiwan's total outward FDI goes to China, based on which the authors focus on China as the main destination for FDI in the analysis that follows. In the following analyses, they divide sample firms according to the location of their FDI into four categories: China only, China

and others, other than China, and unknown. We should note, however, that, according to table 4.1, the United States is another large recipient of Taiwanese FDI, also accounting for almost a half of Taiwan's total FDI. Taiwan's FDI in the United States is conducted probably for the purpose of establishing a sales base, while FDI in China is for production. This difference may have a crucial influence on the estimated effects of FDI on the domestic demand for labor. In addition, the fact that the United States is such a large recipient of Taiwanese FDI implies that many firms in the "China and others" category would have undertaken investment in China and the United States. These firms are likely to produce in China and sell their products in the United States. The results throughout the paper might suggest that firms with both production and sales bases overseas (i.e., FDI covering both China and other regions) are most likely to experience an expansion of domestic output and employment.

Next, table 4.2 suggests that firms engaging in FDI have a higher survival rate than those that do not. We should point out that non-FDI firms are much smaller than FDI firms. Because larger firms are more likely to survive, the higher survival rate of FDI firms might be attributable to the difference in size of non-FDI firms and FDI-firms. In addition, I am not sure how the authors treat firms that were not undertaking FDI as of 1993 but were doing so as of 2000. These firms should have been in the "non-FDI firms" cohort in 1993 and entered the "FDI firms" cohort in 2000. In that case, are they treated as exited non-FDI firms and as new entrants among FDI firms? If the authors treat these firms like this, the exit rate for non-FDI firms may be exaggerated. It should be made clear whether non-FDI firms may only seem to have exited business, while in fact they only moved from one category to another.

Finally I would like to comment on the econometric analysis employed in this study. This study estimates labor demand functions derived from the generalized Leontief cost function, while most related previous studies employ the translog cost function approach. Probably because capital stock data at the firm level are not available, the authors assume that the elasticity of substitution between capital and composite labor is zero and therefore estimate the generalized Leontief function without capital input. However, I think that the strong assumption on the substitution between capital and labor may induce serious errors and derive biased estimates of cost parameters between subgroups in the labor force. According to Hamermesh's (1986) literature survey, previous empirical investigations conclude that the separability of labor from capital is not supported by the data and suggest that it is necessary to include the quantity or price of capital services. We should also note that the estimation may include further errors or biases due to the exclusion of factor inputs for overseas production. Given the unavailability of capital stock (or capital price) data and overseas factor inputs (or factor price) data at the firm level, there might be

no choice but to exclude these inputs. However, we have to be careful in interpreting the estimated effects of domestic and overseas production on employment. The most consistent finding in previous studies on labor demand is that physical capital substitutes more easily for production workers (unskilled labor) than for nonproduction workers (skilled labor; Hamermesh 1986). Moreover, most previous studies found that the demand elasticity for nonproduction workers is lower than that for production workers (Hamermesh 1986). Given the decreasing trend in the price of capital in Taiwan, we may infer that the demand for blue-collar workers will decrease much more than the demand for managerial or technical workers when the capital input data are included in the analysis. Furthermore, if the wage level of blue-collar workers in Taiwan rose above that in China, the domestic demand for blue-collar workers among firms investing in China would be further reduced. It is certainly very difficult to include the price of overseas factor inputs due to data constraints. However, even when capital stock data are not available, it might still be possible to calculate or estimate the price of capital at the firm level, for example, by obtaining data on interest payments, the amount of debt, and so on, if these are available. Alternatively, the authors could estimate the price of capital at the industry level and use this for their cost function analysis, assuming that the price of capital is the same for all firms within an industry.

However, these are minor criticisms and suggestions for further expansion of a study that, overall, is solid and shows very interesting results. The authors were able to show that overseas production in most cases had a net positive effect on domestic labor demand and that technical workers were the biggest winners from FDI, while blue-collar workers gained the least. This implies that domestic production in Taiwan is tending to shift toward technology- and management-intensive operations. The observation that the shift in skilled-labor occurs in a middle-developed country like Taiwan will attract a lot of attention. However, we should be aware of possible errors or biases as a result of the exclusion of capital and overseas factor inputs, and I hope that the authors will get a chance to include these factor inputs in future studies.

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Comment Francis T. Lui

The paper by Tain-Jy Chen and Ying-Hua Ku raises an interesting empirical question that does not have an unambiguous theoretical answer. Does foreign direct investment (FDI) made by the home country cause job losses at home? Theoretically, there are two opposite forces at work. Overseas production substitutes exports. Reduction in exports lowers employment at home. On the other hand, a firm that makes overseas investment tends to be better able to use resources efficiently. This helps the firm to survive the competition at home and enables it to continue to hire workers. If the efficiency gain is big enough, the firm may even expand itself and increase employment.

The question of which force is stronger has important policy implications. Labor unions may believe that FDI hurts workers at home, and therefore they lobby against it. This question is also more general than it appears to be. Analytically it is similar to another policy question. Countries that contemplate importing labor from outside may face the same opposition. A firm using its money to hire imported workers in the home country is in a similar situation compared to another that sends money to other countries in the form of FDI. Importing labor also has two opposite effects. First, some local workers are displaced. Second, importing cheaper or more-efficient workers makes the firm more competitive at home. The chance for its migration to other countries decreases. Thus, there is also a job creation effect. The answer to whether labor should be imported is again an empirical issue.

The paper has set an example for policy research that is based on solid empirical findings and rigorous methodology. It assumes that the production function is generalized Leontief. By making use of the Shephard's lemma and estimating the cost function, the paper shows that a firm's employment of different types of workers is a function of their respective wage rates, its output at home and at the foreign country. It is found that an increase in the firm's output at the foreign country reduces employment of all types of workers at home, provided that output at home is held constant. It is also shown that overseas investment raises output at home, which in turn increases employment. According to the paper's estimates, the net effect of overseas investment on home employment is positive. The methodology is nicely developed, and the results are reasonable.

If overseas investment actually raises home employment, why do labor unions object to it? A plausible answer is that competition from abroad

could lower the wage rates of workers at home. It would be useful if the authors could estimate the effect on wage rates.

The paper documents that there has been substantial restructuring of the Taiwanese economy during the sample period. From 1991 to 2000, the electronics industry has employed 145,748 more people, but the apparel industry has lost 54,104 jobs. Moreover, manufacturing has 400,000 fewer jobs, but the service sector has gained 1.4 million jobs in the period from 1987 to 1994. When economic restructuring takes place, the unemployment rate usually rises because people leaving an industry need time to generate offers from other industries. One would suspect that economic restructuring should be one of the factors that affect unemployment during the sample period. In a study on the effect of imported workers on employment in Hong Kong, we have found that it is essential to include restructuring as a control variable (Kwan, Lian, and Lui 1995). The latter can conveniently be measured by an index proposed by Lilien (1982), which tells us how extensive are the movements of workers from one sector to another. Our results indicate that economic restructuring significantly changes the unemployment rate, but the number of imported workers has little or no effect at all. To reduce the possibility of specification bias due to the omission of an important variable, the authors may want to address this issue in their future research.

Because globalization and fragmentation will likely continue, overseas investment will grow. The findings of this paper will become more and more relevant and important in the future.

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